PENNDOT'S 2023

Transportation Alternatives Set-Aside Program GUIDANCE AND PROCEDURES



Center for Program Development and Management Planning and Contract Management Division

MAY 2023

Things Project Sponsors Must Know

- **Draft Application submissions are now mandatory.** Project sponsors must submit a Draft Application by **July 17, 2023** at 4:00 PM.
- Project sponsors must have a <u>PDAuth account</u> to access the TA Set-Aside application.
- Project sponsors must submit a Final Application by **September 15, 2023** at 4:00 PM. **Final** Application will not be accepted if Draft Application was not completed by the deadline.
- **Project sponsors must** meet with <u>PennDOT Engineering District staff</u> to discuss their project, PennDOT policies, regulations, and requirements. Corresponding staff from the sponsor's <u>Metropolitan Planning Organization (MPO)</u> or <u>Rural Planning Organization (RPO)</u> must also be invited to participate in this meeting.
- The Transportation Alternatives Set-Aside (TA Set-Aside) is not a grant program and no money is provided upfront. Project sponsors pay pre-construction costs on their own (design, environmental, right-of-way acquisition, utility, etc.).
- Some projects may be eligible for pre-construction assistance. See <u>Technical Assistance</u> <u>Program</u> section for more information.
- Projects are funded at 100% of the construction cost (including construction inspection) up to the amount awarded.
- Projects must conform to one of the <u>11 categories of eligibility</u>.
- Projects in areas designated as <u>PA Byways</u>, within <u>DCNR Heritage Areas</u>, listed on the <u>National Register of Historic Places</u>, or affiliated with the <u>National Park Service</u> may be eligible under the PennDOT TA Set-Aside <u>Eligibility Category #4</u>.
- All nonprofit organizations are now eligible project sponsors. Nonprofit organizations are no longer required to oversee the administration of local transportation safety programs. Nonprofit applicants are encouraged to partner with other eligible entities.
- There is a minimum award of \$50,000 for construction projects (this limit does not apply to non-infrastructure SRTS projects). The maximum award is \$1,500,000, although higher awards can be justified on a case-by-case basis for "exceptional" projects.
- Project sponsors should select consultants with demonstrated experience in the design and timely delivery of Safe Routes to School or TA Set-Aside projects in Pennsylvania.
- A minimum of \$28 million is available for the statewide funding round. Funding will vary in Large MPO areas, which are described in the <u>Funding section</u>.
- MPOs and RPOs are collectively known as "Planning Partners".
- Potential project sponsors are strongly encouraged to participate in a webinar on 5/24/2023. The call-in number, pin, and visual access links are found in the <u>Webinar for Potential Project</u> <u>Sponsors</u> section.

Timeline

| Milestone | Responsible Party | Date | |
|---|--------------------------------|--------------|--|
| Guidance and Applications Available on Website | Central Office | 5/10/2023 | |
| Webinar for Project Sponsors | Central Office | 5/24/2023 | |
| Application Cycle Opens | Central Office | 5/30/2023 | |
| Large MPO Guidance/Selection Processes Due | Large MPOs | 7/17/2023 | |
| Last Day to submit Draft Applications to Districts by 4:00 PM | Project Sponsors | 7/17/2023 | |
| All Project Applications Due by 4:00 PM | Project Sponsors | 9/15/2023 | |
| Project Applications Available for Review | Planning Partners/Districts | 9/25/2023 | |
| All Planning Partner/District Comments Due for All Applications | Planning Partners/Districts | 12/1/2023 | |
| Large MPO Project Selections Due | Large MPOs | 12/1/2023 | |
| Project Applications Available for Statewide Selection Committee Scoring | Central Office | 12/1/2023 | |
| Statewide Project Selection Committee Meets | Central Office | January 2024 | |

PennDOT's 2023 Transportation Alternatives Set-Aside Program GUIDANCE AND PROCEDURES

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Background

Moving Ahead for Progress in the 21st Century (MAP-21) introduced fundamental changes to the administration of local programs, including those that previously existed as separate programs in the Safe, Accountable, Flexible, Efficient Transportation Equity Act – A Legacy for Users (SAFETEA-LU) legislation. Transportation Enhancements (TE), Safe Routes to School (SRTS), Scenic Byways (Byways), and the Recreational Trails Program (RTP) were previously consolidated into the Transportation Alternatives Program (TAP). With the exception of the RTP, which is managed by the Pennsylvania Department of Conservation and Natural Resources (DCNR), many of the previously eligible activities from the SAFETEA-LU programs are now funded under the TA Set-Aside program.

In 2015, the Fixing America's Surface Transportation (FAST) Act was passed, renaming the previous TAP to a Set-Aside of the Surface Transportation Block Grant Program. For clarity, the program is referred to as the Transportation Alternatives Set-Aside or TA Set-Aside. Other than the name change, the TA Set-Aside program was largely unchanged from the previous TAP.

In 2021, the Infrastructure Investment and Jobs Act (IIJA) was passed, which continues to fund the TA Set-Aside program through 2026. The IIJA maintains all previously eligible uses of the set-aside, while adding new eligibility for vulnerable road user safety assessment activity. It also expands the range of eligible applicants to include nonprofit entities, small MPOs, and State DOTs. Please see the <u>Sponsor Eligibility</u> and <u>Project Eligibility</u> sections of this guidance for more information.

Federal Guidance for the RTP remains similar to previous iterations. For more information about the federal program, please visit FHWA's Recreational Trails Program page: <u>https://www.fhwa.dot.gov/environment/recreational_trails/guidance/</u>. More information on DCNR's grant programs is available here: <u>https://apps.dcnr.pa.gov/grants/</u>.

In summary, the TA Set-Aside program continues to provide funds to construct pedestrian and bicycle facilities, improve access to public transportation, create safe routes to school, incorporate community improvements such as historic preservation and vegetation management, provide environmental mitigation related to stormwater and habitat connectivity, create trail projects that serve a transportation purpose, while promoting safety and mobility, and provide for vulnerable road user safety assessment program projects.

Federal Resources

FHWA TA Set-Aside Implementation Guidance – The Federal Highway Administration (FHWA) provides guidance on the TA Set-Aside program: <u>https://www.fhwa.dot.gov/environment/transportation_alternatives/guidance/</u>

Transportation Alternatives Data Exchange (TrADE) – Until 2013, the National Transportation Alternatives Clearinghouse (NTAC), under contract with FHWA, developed program guidance, interpreted eligibility, and provided project tracking support to all states. When federal funding for NTAC ended in 2013, the Rails to Trails Conservancy (RTC) agreed to maintain the archived resources, guidance and newsletters produced by NTAC. Additionally, RTC continues to track TE, TAP, and TA Set-Aside program spending through annual data

collection cycles. Project tracking information and annual spending reports are housed on the TrADE site: <u>http://trade.railstotrails.org/index</u>.

TA Definitions - PennDOT uses TrADE's 10 Eligible TA Definitions (<u>https://www.railstotrails.org/policy/trade/basics/</u>) as well as <u>FHWA's 2022 TA Set-Aside</u> <u>guidance document</u> to form the 11 categories of eligibility that are described in the <u>Project</u> <u>Eligibility</u> section of this document. These interpretations were initially provided in consultation with FHWA.

<u>Website</u>

A public website has been developed to provide general information and all the resources necessary for the TA Set-Aside program, including Program Guidance and Procedures, information on the funding application system, contact information, and other resources.

PennDOT's TA Set-Aside Funding Site can be accessed via this link: <u>Transportation Alternatives Set-Aside (penndot.gov)</u>

The application is best viewed in **Google Chrome** although **Microsoft Edge** can also be used. Internet Explorer is not supported.

TA Set-Aside Funding Overview

The funding breakdown below describes how the funding is currently allocated, but it is subject to change for future application rounds.

Funding Breakdown

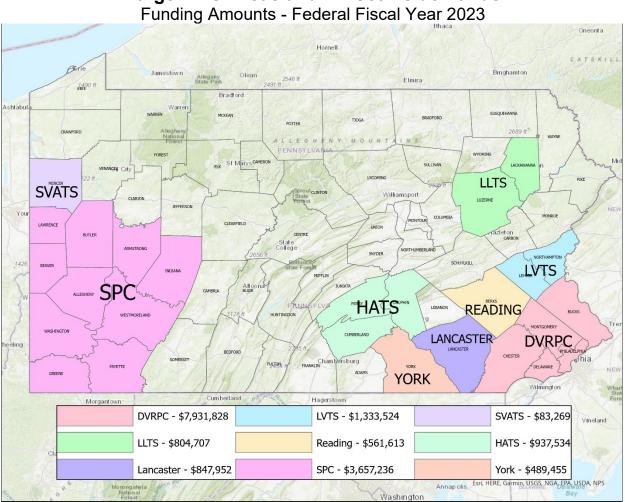
There are two general allocations of funds: statewide and by population. The statewide funds may be used on any project within the state, whereas "by population" funds must be spent in the MPO/RPO region to which they're allocated.

Areas >200,000 Urbanized Population (Large MPOs)

The IIJA provides funding directly to urbanized areas with a population greater than 200,000.

- Approximately \$16 million per year has been allocated to the Large MPOs, based on population (see the map following this section).
- Each MPO is responsible for awarding their allocated funds to projects within their MPO boundaries through a competitive selection process.
- Check with the <u>MPO</u> where the project is located for more information on how much funding is available during this funding round.
- Applications received from the following 7 Large MPO* areas will be eligible for both statewide and Large MPO funds. Only one application will be submitted by the sponsor, and it may be reviewed by both the Large MPO and the Statewide Project Selection Committee. If the project is not awarded funds by the Large MPO, it will then be considered for statewide funds.
 - Delaware Valley Regional Planning Commission (DVRPC)
 - Harrisburg Area Transportation Study (HATS)
 - Lackawanna Luzerne Transportation Study (LLTS)

- o Lancaster
- Reading
- Southwestern Pennsylvania Commission (SPC)
- o York
- Some Large MPOs may have a separate application process. Check with the <u>MPO</u> for any additional requirements for Large MPO consideration.



Large MPO Areas and TA Set-Aside Funds

*Note: Shenango Valley (SVATS) and Lehigh Valley (LVTS) MPOs are not participating in the concurrent round. Projects submitted from these regions will still be eligible for statewide funds.

Areas ≤ 200,000 Population

The IIJA provides funding to areas of less than or equal to 200,000 population.

- Approximately \$10 million per year has been allocated to areas \leq 200,000.
- PennDOT administers funding through a statewide competitive process.
- PennDOT's Central Office will conduct a statewide call for applications for areas with populations of 50,001–200,000, areas with populations of 5,001—50,000, and areas with populations of 5,000 or less.

Statewide TA Set-Aside

Additionally, the IIJA provides statewide funding to PennDOT.

- Approximately \$18 million per year has been allocated to any area of the state (Statewide).
- Funds can be awarded to projects anywhere in Pennsylvania.
- PennDOT's Central Office will conduct a statewide call for applications to administer this funding. This round will run concurrently with the funding allocated to areas less than or equal to 200,000, referenced above.
- The competitive application round for these funds would be open to eligible sponsors across the state, including sponsors located in Large MPOs areas.

Availability of Statewide Funds for the 2023 Application Round

Approximately \$28 million is available for award through the statewide round.

Availability of Large MPO Funds for the 2023 Application Round

As discussed above, applications received from the DVRPC, HATS, Lancaster, LLTS, Reading, SPC, and York MPO regions will be eligible for both Statewide and Large MPO funds. For more information on Large MPO funding availability, additional requirements, and program guidance, please reach out to the <u>MPO staff.</u>

Technical Assistance Program

Statewide Assistance

PennDOT is pleased to announce the TA Set-Aside Technical Assistance Program. This pilot program makes consultant services available to assist sponsors with project implementation, NEPA review, planning, design, permits, project management, and other pre-construction activity for qualifying TA Set-Aside projects.

PennDOT will have a pool of consultants available which have satisfied federal procurement requirements. This pool can aid a qualifying project's pre-construction activity, which will reduce design costs for the sponsor and reduce the time required to prepare a project for construction, while ensuring compliance with federal requirements.

Qualifying Projects

PennDOT will prioritize and focus assistance on PA's underserved areas. Therefore, to qualify for assistance under this program, a TA Set-Aside awarded project must be located within any of the following areas:

- > Areas identified by DEP's Environmental Justice Areas Viewer (highlighted purple)
- Areas identified as disadvantaged by the <u>Climate & Economic Justice Screening Tool</u>
- Areas identified by <u>EPA's EJ Screening Tool</u> with either:

- Any Socioeconomic Indicator in the 80th or higher percentile (highlighted yellow, orange, or red), except for age; or
- An Under Age 5 or Over Age 64 indicator in the 95 100th percentile (highlighted red).

Currently, assistance will only be available for awarded TA Set-Aside projects within these qualifying areas.

Important Points

- The **Delaware Valley Regional Planning Commission** (**DVRPC**) will administer technical assistance for projects in its region. Assistance and requirements may vary from the statewide program. Please contact the <u>MPO</u> for more information.
- Availability of assistance will be announced on the <u>TA Set-Aside website</u>, where instructions to request assistance will be posted.
- PennDOT will participate in eligible pre-construction costs if a sponsor participates in this program.
- Assistance may be limited up to 10% of a project's award amount or estimated construction costs.
- Negotiations concerning contracts for the work performed and associated fees will be between the sponsor and the firm.

Please contact the TA Set-Aside Program Office at <u>RA-pdTASA@pa.gov</u> or 717-775-3276 if you are an eligible TA Set-Aside recipient interested in PennDOT's Technical Assistance Program. Questions may be directed to the Program Office or Justin Cambric, TA Set-Aside Coordinator, at <u>icambric@pa.gov</u> or 717-705-1532.

Regional Assistance

Large MPOs will also have the option to utilize up to 5% of their regional allocations to provide technical assistance to applicants or project sponsors. Eligibilities and requirements may differ from the Statewide assistance, please contact the region's <u>MPO staff</u> for more information.

Safe Routes to School Projects and Activities

Safe Routes to School (SRTS) projects include infrastructure and non-infrastructure projects and activities which provide for and encourage safe walking and biking to school. Infrastructure projects must be located within two miles of a public or private primary, middle, or high school (Kindergarten through twelfth grade). Non-infrastructure activities must serve Kindergarten through twelfth grade students. Please see Project Eligibility categories 1 and 2 below for example project types. When completing the application for funding the sponsor should select "Safe Routes to School - Infrastructure Project" or "Safe Routes to School – Non-infrastructure" under Primary Project Category. This will help to identify the project to those reviewing it as a SRTS project. See <u>FHWA's SRTS program guidance</u> for more information.

Project Funding, Cost and Reimbursement of Approved Expenses

Funding and Matching Requirements

The IIJA provides funding for the TA Set-Aside program on an 80% federal, 20% state/local cost share basis; however, PennDOT does not require the sponsor to provide a true local match. Instead, the sponsor must pay all costs for pre-construction activities (design, environmental clearance, right-of-way, utilities, etc.) and PennDOT provides 100% cost reimbursement for the construction phase (including construction inspection) of selected TA Set-Aside projects. *The project sponsor may be responsible for any costs exceeding the statewide project award amount.*

Generally, Large MPOs also follow the statewide, 100% construction funding model; however, it is incumbent upon the project sponsor to read the individual MPO's TA Set-Aside guidance to confirm how projects are funded. Links to regional competitive selection documents are available on the <u>Transportation Alternatives Set-Aside (penndot.gov)</u> website.

Project Costs

Given the effort and expense of delivering federally-funded projects, a construction value of at least \$50,000 is required for all projects applying for statewide TA Set-Aside funding. This limit does not apply to education or encouragement SRTS projects. Additionally, there is no minimum value placed on small, material only purchases that are installed by local forces. Examples of materials only purchases have included bicycle repair stations, simple lighting projects (without trenching), and small trail improvements where all work is performed by local forces.

A "soft cap" of \$1.5 million will apply for all projects submitted for statewide TA Set-Aside funding. On a case-by-case basis, projects with exceptional value – as described in the application and supporting documentation – may be selected and funded up to a total cost of \$3 million if the expense is justified. For a project to have "exceptional value", the project should close a major transportation gap, address a significant safety concern, benefit a substantial number of users, or provide another outstanding benefit that justifies the cost.

Cost Reimbursement of Approved Expenses

The TA Set-Aside is not a grant program, and no money is provided upfront. Approved costs for selected projects will be eligible for reimbursement only after a Federal Form D-4232 (4232) is authorized for the project; no activities or construction performed prior to this federal clearance are reimbursable. More discussion on reimbursement and 4232s can be found in the <u>Reimbursement</u> section.

Non-construction Projects

While most TA Set-Aside projects involve the construction of infrastructure improvements, some projects do not involve any construction, such as right-of-way acquisition or SRTS non-infrastructure activities.

Right-of-Way Acquisition Only Projects

In some circumstances, and as described below, TA Set-Aside funds can be used just for the acquisition of project right-of-way.

The following projects are eligible for right-of-way acquisition only:

- Turnouts
- Scenic Overlooks
- Viewing Areas
- Abandoned Railroad Corridors

For right-of-way acquisitions, sponsors must meet these conditions:

- Provide a conceptual build out of the entire project in the area to be acquired, including:
 - Access
 - o Parking
 - Independent Utility and Logical Termini (rational end points for a transportation improvement)
 - Phasing
- Identify the sources and amount of construction funding for the entire area to be acquired as well as a projected timeline for construction
- Obtain environmental clearance for the area to be acquired and developed

For right-of-way acquisition only projects, the sponsor pays for all pre-acquisition activities, including development of a right-of-way plan. In turn, PennDOT will pay 100% of the right-of-way acquisition costs, should the project be selected.

Other TA Set-Aside projects may require right-of-way. If acquisition is part of a larger project, the project must be fiscally constrained, and the next project phase must be programmed on the Statewide Transportation Improvement Program (STIP)/Transportation Improvement Program (TIP) prior to National Environmental Policy Act (NEPA) approval. Local, state, and/or federal sources of funding for construction should be identified for all project phases.

SRTS Non-Infrastructure Activities

For SRTS non-infrastructure projects, the sponsor shall pay for all activity planning, coordination, and development. PennDOT will fund the actual activities (such as a bicycle rodeo, educational assembly, safety outreach program, etc.) or items (e.g., crossing guard equipment, encouragement or safety items) at 100%. See <u>FHWA guidance</u> for eligible non-infrastructure projects and more information.

Project Eligibility

Project sponsors must become familiar with the 11 project and activity types that PennDOT considers eligible for funding through the TA Set-Aside program, which are described below. Please note, this guidance provides a general framework of eligible types of projects and activities, but individual project eligibility will be considered on a case-by-case basis.

 Bicycle and Pedestrian Facilities – Bicycle and pedestrian projects allow communities to make non-motorized transportation safe, convenient, accessible, and appealing. Projects may include on-road and off-road trail facilities that serve to meet the transportation needs of pedestrians, bicyclists, and users of other nonmotorized forms of transportation. Trails solely for recreational purposes will be considered on a case-by-case basis. These active transportation projects encourage healthful physical activity, keep air clean by decreasing reliance on fossil fuels, and enrich local economies with recreational assets.

Eligible Projects

- New or reconstructed sidewalks or walkways
- Traffic calming and speed reduction improvements
- Pedestrian and bicycle crossing improvements that shorten crossing distance, provide access, and/or primarily improve bicycle and pedestrian safety
- Pedestrian and bicycle signs or signals
- On road bicycle facilities, such as bicycle lanes or sharrows
- Lighting that primarily benefits cyclists and pedestrians (see <u>Lighting Plan Requirements</u> in Appendix H)
- Transportation projects that achieve ADA compliance and increase accessibility, such as curb ramps
- New or reconstructed off-road trails that serve a transportation need, such as trails that provide connections to schools, parks, or other public places
- Crosswalk additions or enhancements
- Widening or paving shoulders
- Bicycle parking facilities, such as bicycle lockers and racks (including those on buses)
- Bicycle and scooter share programs (including the purchase of bicycles/scooters) (see <u>TASA Project Eligibility Q&A in the FHWA Guidance</u> for more information)
- Shared use paths, side paths, and trails that serve a transportation purpose
- Bicycle and pedestrian bridges and underpasses
- Traffic realignments, road diets, or intersection changes that improve bicycle and pedestrian access or safety
- Rails with trails projects, which are adjacent to active (not abandoned) lines
- Safe Routes to School construction projects that align with the projects above (see <u>FHWA's SRTS program guidance</u> for more information).
- 2. Bicycle and Pedestrian Education (grades K-12) While general education programs for bicyclists and pedestrians are no longer eligible, active transportation safety and education programs for students in kindergarten through the 12th grade remain eligible. The eligibility of these programs and activities is preserved through provisions in MAP-21 (and subsequently the FAST Act and the IIJA) that extend eligibility for SRTS non-infrastructure items defined in SAFETEA-LU.

Eligible Projects

- Public awareness campaigns and outreach to press and community leaders
- Traffic education and enforcement in the vicinity of schools
- Student sessions on bicycle and pedestrian safety, health, and environment
- Funding for training, volunteers, and managers of safe routes to school programs for a city, school district, or region.
- 3. Conversion of Abandoned Railway Corridors to Trails Rail-trails help to expand travel and recreational opportunities within communities. Converted rail corridors make ideal trails because of their flat grade, long length, and intact right-of-way. Rail-trails, as these types of trails are called, help to encourage physical activity, and reduce air pollution.

TA Set-Aside funds can be used only for abandoned, rail banked or currently inactive rail lines; funds cannot be used to move or perform construction on active rail corridors.

Funding for this category may also be used solely for purchase of railroad right-of-way or property, as long as future development of a public facility is planned. See <u>the Non-Construction Projects</u> section.

Eligible Projects

- Construction of multi-use trails within a railroad right-of-way
- Major reconstructions of multi-use trails within a railroad right-of-way
- Developing rail-with-trail projects, where there is an adjacent line that is no longer active
- Purchasing and converting unused railroad property for reuse as a trail
- 4. Construction of Turnouts, Overlooks, and Viewing Areas By developing turnouts, overlooks, and viewing areas, communities can enhance the travel experience and supply an educational element that attracts tourists to local roads that are of scenic, historic, natural, cultural, archeological, and recreational significance.

Under this category, special consideration should be given in those areas that are designated as PA Byways by PennDOT, designated Heritage Areas by the DCNR, as well as those areas that are listed on the National Register of Historic Places and those areas affiliated with the National Park Service.

TA Set-Aside funds may **not** be used for the construction of visitor or welcome centers, or the staffing, operating, and maintenance associated with those facilities. Marketing or promotion of such facilities is also ineligible.

Eligible Projects

- Construction of turnouts, overlooks, and viewing areas
- Interpretive signage or kiosks explaining site significance
- Right-of-way acquisition for turnouts, overlooks, and viewing areas may be considered

 Outdoor Advertising Management — The control and removal of outdoor advertising activity allows communities to preserve the scenic character of their roads by tracking and removing illegal and non-conforming billboards. Non-conforming signs are those signs that were lawfully erected but do not now comply with the Highway Beautification Act of 1965 (Section 131 of Title 23).

Eligible Projects

- Billboard inventories, including those done with GIS/GPS
- Removal of illegal and non-conforming billboards
- 6. *Historic Preservation and Rehab of Historic Transportation Facilities* The Historic Preservation and Rehabilitation of Historic Transportation Facilities category allows communities to rehabilitate and restore surface transportation facilities of historic significance. These rehabilitated facilities serve to educate the public and to provide communities with a unique sense of character that attracts tourists and generates a vibrant economic life.

Eligible projects must rehabilitate, restore, or improve interpretation of a historic transportation facility. Historic transportation facilities must be listed or eligible for listing on the National Register of Historic Places. The <u>Pennsylvania State Historic Preservation Office</u> can help determine which areas or structures are listed. Contact the Preservation Office at 717-783-8946 or contact Elizabeth Rairigh at 717-705-4035 or <u>erairigh@pa.gov</u> for assistance.

Structures and facilities include tunnels, bridges, trestles, embankments, rails or other guide ways, non-operational rolling stock, canal viaducts, tow paths and locks, stations, and other man-made surface transportation.

Eligible Projects

- Restoration and reuse of historic buildings with a strong link to transportation history
- Restoration and reuse of historic buildings for transportation related purposes
- Interpretive displays at historic transportation related sites
- · Access improvements to historic transportation related sites and buildings
- Restoration of railroad depots, bus stations, and lighthouses
- Rehabilitation of rail trestles, tunnels, bridges, and canals
- Increasing building accessibility, in accordance with ADA guidelines
- Heating or cooling systems *only when deemed necessary for preservation of the historic structure*; not for the comfort of guests or staff.

Ineligible Projects

- The addition of new items to the facility, such as desks, cabinets, furniture or other amenities that would improve building aesthetics or operations
- Improvements that merely enhance operations (such as adding heating or cooling systems)
- Using funds for the sole purpose of replicating a historic building

- Operation (including staffing) of historic sites, welcome centers or transportation museums
- Maintenance of historic transportation facilities
- 7. Vegetation Management Through the Vegetation Management activity, communities improve roadway safety, prevent occurrence of invasive species, and provide erosion control along transportation corridors.

Eligible Projects

- Clearing of low-hanging branches or other vegetation encroaching on a travel corridor
- Landscaping to improve sightlines or other safety considerations
- Removal of invasive species
- Planting grasses or wildflowers to manage erosion along transportation corridors

Ineligible Projects

Landscaping and scenic beautification are no longer eligible to be the focus of a project; however, landscaping may be done as a complement to, or incidental component of, any highway project, including TA Set-Aside projects. While there is a little flexibility, landscaping should generally be immediately adjacent to infrastructure improvements and reasonable in terms of expanse and cost.

8. Archaeological Activities — The Archaeological Activities category allows communities to explore the history in America with archaeological excavations and surveys in conjunction with highway construction projects.

Only projects related to the impacts of implementing a transportation project are eligible for funding under this category.

Eligible Projects

- Research, preservation planning, and interpretation
- Developing interpretive signs, exhibits, and guides
- Inventories and surveys
- 9. Stormwater Management Stormwater Management projects allow communities to decrease the negative impact of roads on the natural environment. Storm runoff over road surfaces carries pollutants into water, upsetting the ecological balance of local waterways and degrading water resources for humans and animal populations. Additionally, stormwater runoff may also erode soil, potentially reducing structural stability, augmenting flood events, and stripping soil from sensitive agricultural areas. Projects funded in this category seek to reduce these environmental impacts.

Stormwater projects must address stormwater management, control, and water pollution prevention or abatement *related to highway construction or due to highway runoff*.

As such, stormwater projects must serve both a transportation and environmental purpose. Additionally, projects that also contain runoff from any sources other than highway runoff may only be eligible for partial funding, based on the percentage due to highway runoff. (For example, if 50% of runoff is from a highway, and 50% is from a nearby property, then TA Set-Aside funds may only cover 50% of the total construction costs.) We recommend applicants include studies, estimates, or other documentation to demonstrate the percentage of stormwater due to roadway runoff, and adjust their requested amounts accordingly.

Eligible Projects

- Detention and sediment basins for collection of highway runoff or that may be necessary due to highway construction
- Stream channel stabilization associated with highway runoff or that may be necessary due to highway construction
- Storm drain stenciling and river clean-ups associated with highway runoff or that may be necessary due to highway construction
- Water pollution studies associated with highway runoff or that may be necessary due to highway construction
- Wildlife Mortality Mitigation Wildlife Mortality Mitigation allows communities to decrease the negative impact of roads on the natural environment. Roads can harm wildlife through habitat fragmentation and vehicle-caused wildlife mortality.

Eligible Projects

- Wetlands acquisition and restoration
- Stream channel stabilization
- Wildlife underpasses or overpasses which may include bridge extensions to provide or improve wildlife passage and wildlife habitat connectivity
- Monitoring and data collection on habitat fragmentation and vehicle-caused wildlife mortality
- 11. Vulnerable Road User Assessment Activity With IIJA, states are now required to develop and maintain a Vulnerable Road User (VRU) Safety Assessment by November 15, 2023. This assessment must perform a quantitative analysis of vulnerable road user fatalities and serious injuries, identify areas as "high-risk" to vulnerable road users, and develop a program of projects to reduce safety risks to vulnerable road users in these high-risk areas. Such projects will be eligible for TA Set-Aside funds. However, Pennsylvania's VRU assessment has not yet been completed, and high-risk areas have not yet been identified. Therefore, projects will likely not be eligible under this provision for the 2023 Statewide application round.

Vulnerable Road User Safety Assessments address the increasing number of fatalities and serious injuries involving non-motorists. Vulnerable road users include pedestrians, bicyclists, other cyclists, and persons on personal conveyance. See <u>FHWA's Vulnerable</u> <u>Road User Safety Assessment Guidance</u> for more information.

Determination of Project Eligibility

Project sponsors should design projects that clearly fit into the eligible categories as defined above. PennDOT's Center for Program Development and Management (Central Office) will make the final determination on statewide project eligibility and will disallow any project that is not clearly eligible; the onus is on the sponsor to present – through their application – how the project aligns with the guidelines for eligible project activities.

Eligibility Determinations

This document provides general guidance on project eligibility, but conceptual TA Set-Aside projects may occasionally fall into a "gray area". While all projects will be reviewed for eligibility once submitted, some sponsors may wish to have project eligibility determined before submitting an application.

To submit an eligibility determination, the sponsor must compose an email to <u>RA-</u><u>pdTASA@pa.gov</u> and provide an overview of the proposed project activities and describe how they align with an eligible project category (or categories). Supporting attachments should be provided, if applicable.

Please note: The eligibility determinations are only for projects where eligibility is in question. Projects that conform to the project types listed above do not require eligibility review. Submitting an eligibility determination <u>is not required</u> to submit a TA Set-Aside application.

Large MPO Eligibility Determinations

Projects submitted within Large MPO areas (>200,000 urbanized population) will be reviewed for eligibility by the MPO using their own guidance. While not required, an MPO may use the statewide project eligibility guidelines. Sponsors should contact their <u>MPO</u> for more information.

If a Large MPO cannot reach a consensus while working with their respective PennDOT District Office on a project's eligibility, they may contact Central Office for assistance.

Sponsor Eligibility

The IIJA bill carries forward the eligible sponsors for the TA Set-Aside program in the FAST Act and adds MPOs representing urbanized areas with a population of 200,000 or fewer, any nonprofit entity, and a State (at the request of another eligible entity) as eligible sponsors.

Large MPOs (representing urbanized areas over 200,000 population) and RPOs *remain ineligible to be project sponsors*; however, they're encouraged to work with eligible sponsors to advance projects where there is a shared interest. Eligible TA Set-Aside project sponsors include:

- 1. Local governments
- 2. Regional transportation authorities
- 3. Transit agencies
- 4. Natural resource or public land agencies, including Federal agencies
- 5. School districts, local education agencies, or schools

- 6. Tribal governments
- 7. MPOs that serve an urbanized area with a population of 200,000 or fewer
- 8. A nonprofit entity
- 9. Any other local or regional governmental entity with responsibility for oversight of transportation or recreational trails (other than an RPO, an MPO with a population over 200,000, or a State agency) that the State determines to be eligible, consistent with the goals of 23 U.S.C. 133(h)
- 10. A State, at the request of an eligible entity listed above

As State DOTs are responsible for interpreting sponsor eligibility beyond those entities clearly defined in the IIJA, PennDOT has determined that the following entities are eligible to sponsor a TA Set-Aside project:

- 1. County Recreational Trails Authorities
- 2. County Recreational Authorities
- 3. Urban Redevelopment Authorities
- 4. Transportation Management Associations (TMAs)
- 5. Universities and Colleges (public and private improvements must be in public right-of-way)

In addition to the authorities noted above, PennDOT recognizes "municipal authorities" as eligible sponsors, but only when the authority's establishing document specifically cites transportation or recreation as a stated purpose. Industrial development authorities, for instance, would not be eligible.

Project Sponsor Expectations and Requirements

It is incumbent upon each project sponsor to read this guidance and become familiar with the application, selection, and implementation procedures associated with the TA Set-Aside. Applying for federal funds begins a significant undertaking, which must be led by the project sponsor from start to finish. Projects that are not able to meet the federal requirements and be ready to be advertised for construction within two years of the award announcement (~April 2026) may be subject to forfeiture of awarded funds and project cancellation. For more information on project implementation deadlines, please see the <u>Project Delivery Timelines</u> section of this document.

An overview of the requirements and process for a locally-led project can be found in PennDOT <u>Publication 740, Local Project Delivery Manual (June 2019)</u>. This manual describes the PennDOT local project implementation process and requirements of federally funded projects, such as those funded with the TA Set-Aside.

Please note: Hyperlinks in this guidance that link to PennDOT publications, documents and resources may only open correctly in Microsoft Edge browsers.

Application Submission

TA Set-Aside Application

On May 10, 2023, all guidance and application materials will be available on the PennDOT <u>Transportation Alternatives Set-Aside website</u>. The TA Set-Aside Application system was

developed and launched in 2021. Sponsors who have not already registered in the previous round will be required to register in the system prior to beginning their application. Detailed registration and application instructions are located in Appendix <u>A</u> and <u>B</u>.

PennDOT recognizes the profound economic and quality of life implications that transportation has on communities. To better identify the needs of communities early in the project planning process, <u>PennDOT Connects</u> requires the consideration of local planning studies, comprehensive plans, and other local government input at the onset of project planning.

The TA Set-Aside application was designed to complement the existing PennDOT Connects process and to utilize the environmental screening tools already developed for PennDOT projects. To better meet the intent of PennDOT Connects, project sponsors must submit a Draft Application and meet with their PennDOT District and Planning Partner before completing and submitting a Final Application.

Draft Application

Draft Application submissions are mandatory and must be submitted through the application system by July 17, 2023. The Draft Application must include, at a minimum, project sponsor information, project details, cost estimates, and the proposed project location/mapping, which will be used for screening of the project. Submission of this Draft Application will initiate a workflow to the corresponding PennDOT District. Upon receiving and reviewing this Draft Application, PennDOT District staff will schedule a meeting with the project sponsor and Planning Partner to discuss the project.

Sponsors are strongly encouraged to submit a Draft Application to their <u>PennDOT District</u> early in the process to allow adequate time to coordinate an acceptable meeting time. Additionally, *all initial Draft Applications must be submitted no later than July 17, 2023 to be considered*.

Draft Application Meeting

The goal of a Draft Application meeting is to complete a preliminary review of the proposed project to evaluate eligibility, scope of work, cost estimates, and to determine the feasibility of completion within the required timeframe. At the District's discretion, a PennDOT Connects meeting may also be held in conjunction with the Draft Application meeting to conduct community collaboration early in the project planning process. This will be determined on a project-by-project basis, based upon the District and Planning Partner's knowledge of the proposed project and any past communication with the project sponsor. The Draft Application meeting must, at a minimum, allow the District and Planning Partner to collect enough information to perform the following:

- Determine whether the project meets the TA Set-Aside eligibility criteria.
- Determine whether the project can be advertised for construction within two years of the award announcement (~April 2026).
- Review project cost estimates for pre-construction and construction phases.
- Complete the PennDOT Connects Project Initiation Form (PIF), if required by the PennDOT District.

While this is not an exhaustive list of potential meeting types, these formats are recommended:

- Pre-scoping/scoping field views
- Meetings at/near the project site (such as the sponsor's location)
- Meetings at the District's Office
- Meetings at the Planning Partner's Office
- Telephone calls or virtual meetings using Skype, Teams, Zoom, WebEx, etc.

Post Draft Application Meeting Actions

Once a meeting is held with the PennDOT District and the Planning Partner, the PennDOT District will review the Draft Application and then submit it back to the project sponsor to continue to work on their Final Application.

Final Application

Once the Draft Application has been submitted back to the project sponsor by the PennDOT District, the project sponsor can make any revisions necessary to address District or Planning Partner comments received during the Draft Application meeting regarding the project information provided on the application. The project sponsor should then sign and submit their application.

Final Applications must be submitted no later than September 15th, 2023, by 4:00 PM.

Eligibility Review

After the application period closes, PennDOT Central Office will review all applications for eligibility. Should more details about the proposed project be necessary for determining eligibility, PennDOT Central Office will reach out to the project sponsor for additional information.

Project Budget

The sponsor must present a well-defined scope of work that lays the foundation for an accurate budget.

Speaking with PennDOT Engineering District staff and other professionals familiar with PennDOT policies and regulations – such as architects, designers, engineers, contractors, or other appropriate individuals that have PennDOT project experience – is highly recommended.

A detailed budget must be prepared and should be divided into project development phases that include preliminary engineering, final design, right-of-way, utilities, and construction phases. The budget should identify all sources of funding and how each itemized activity will be funded.

Pre-Construction Costs

The project sponsor is responsible for funding all pre-construction activities; PennDOT will not fund pre-construction activities with TA Set-Aside funds. Funding for pre-construction phases may come from any combination of other federal, state, local, or private funds. The project sponsor should also list any donated, in-kind, and volunteer services, including those from the Youth Conservation Corps. Even though the preconstruction activities are not funded by TA Set-Aside funds, a detailed budget is needed to ensure that the sponsor can fund and deliver the required project phases.

*While right-of-way costs are an *ineligible* use of TA Set-Aside funds for most projects, there is an exception for some acquisition-only projects. See the <u>Non-construction Projects</u> section of the TA Set-Aside Program Guidance for more information.

Project Construction Cost Estimate – Bid Items

For the construction phase, the project sponsor must develop and attach to the project application a detailed construction cost estimate that includes the following:

- ECMS Item numbers (optional)
- Bid Item Description/Name
- Quantity
- Unit of Measure
- Unit Price
- Item Total Cost

Example:

| ECMS Item No. | Item Description | Quantity | Unit | Unit Cost | Item Cost |
|------------------|---|----------|------|-------------|-------------|
| 0608-0000 | Mobilization | 1 | L.S. | \$27,000.00 | \$27,000.00 |
| 0686-0001 | Construction Surveying | 1 | L.S. | \$8,000.00 | \$8,000.00 |
| 0901-0001 | Maintenance and Protection of Traffic | 1 | L.S. | \$15,000.00 | \$15,000.00 |
| 0849-0010 | Rock Construction Entrance | 2 | EA | \$3,500.00 | \$7,000.00 |
| 0866-0005 | Heavy Duty Silt Barrier Fence | 100 | L.F. | \$11.00 | \$1,100.00 |
| 0867-0012 | Compost Filter Sock, 18" Diameter | 200 | L.F. | \$10.00 | \$2,000.00 |
| 0201-0001 | Clearing and Grubbing | 1 | L.S. | \$5,000.00 | \$5,000.00 |
| 0627-3020 | Temporary Barrier, Test Level 3, <i=2'< td=""><td>120</td><td>L.F.</td><td>\$70.00</td><td>\$8,400.00</td></i=2'<> | 120 | L.F. | \$70.00 | \$8,400.00 |

Project Construction Cost Estimate – Inflationary and Other Costs

Construction Inspection Costs

Construction inspection costs must be included in the total construction costs. For projects under \$1 million in total construction costs, up to 15% of the construction costs is allowed for project inspection. If a project has a construction cost of over \$1 million, up to 12% of the construction costs is allowed for the inspection cost.

Contingency Costs

Project sponsors may add up to 10% to the cost of the construction phase of the project (not the inspection phase) to account for unforeseen expenses.

Inflationary Costs

For the purposes of cost estimating, it is recommended that project sponsors consider inflationary costs. Project sponsors must develop their project cost estimates for the year in which the project is anticipated to be constructed, not the year that the application is submitted. Most projects selected in this application round will go to construction in calendar year 2025 or 2026, depending on the complexity of the project and the degree to which the sponsor has advanced project design. An inflation rate of 3% per year is acceptable.

The following costs may be added to the total construction cost:

- Up to two years of inflation at 3% per year
- Contingency costs may be included, but may not exceed 10%
- Construction Inspection (15% for projects < \$1 million, 12% for project \geq \$1 million)

Based on the project, and in consultation with the consultant and PennDOT District, the estimate may also need to contain allowances for the items below:

- Administration/PennDOT Costs
- Maintenance and Protection of Traffic
- Erosion and Sedimentation Control
- Inspector's Field Office, Equipment Package, and Microcomputer
- Mobilization
- Stormwater
- Drainage
- Pre-Construction Schedule
- Construction Surveying
- Internal Facilitation

It is also important to note that PennDOT pre-qualified contractors will be required, and that Davis Bacon wage rates will apply. These factors will increase project costs above that of a typical municipally funded project.

Cost Estimating Resources

In addition to working with the consultant and PennDOT District personnel, please reference <u>PennDOT Pub 352</u> - <u>Estimating Manual</u> which will provide more detailed information about creating a cost estimate.

Project sponsors may be responsible for all cost overages, including those caused by inaccurate or incorrect project cost estimating.

Webinar for Potential Project Sponsors

A webinar for potential project sponsors will be held on May 24, 2023. The call-in details follow below.

Date and Time:

May 24, 2023 10:00 AM - 11:30 AM

Visual Component:

Those with Microsoft Teams on their desktop, laptop, tablet, or phone may join the meeting by clicking the "Click here to join the meeting" link below. If you do not have the software, you'll be prompted to download it.

It is highly recommended that users test this link prior to the meeting to see if they have the necessary software/app.

Microsoft Teams meeting Join on your computer or mobile app Click here to join the meeting

Audio Component:

For those without visual access or would just like to listen over their phone or computer may use the number below.

Toll number: +1 267-332-8737 744707762# (Dial-in Number) Conference ID: 744 707 762# Find a local number | Learn More

While participation in the webinar is not required, *it is highly recommended* that sponsors or their designated project consultants attend.

Large MPO Application Materials

Large MPOs are responsible for developing program guidance, eligibility criteria, and a project scoring and selection procedure that reflects regional priorities. Large MPOs may opt to use all or part of the competitive selection process and materials developed by PennDOT Central Office for the statewide program (discussed below).

When the competitive process and materials have been developed, the MPO must submit them to PennDOT Central Office for review, in partnership with the FHWA PA Division Office, to confirm that a required competitive process for eligible projects was used.

The MPO must submit three documents to Central Office no later than July 17, 2023:

- 1. The MPO's competitive selection process
 - a. Persons involved in project review, scoring, and selection
 - b. A summary of the competitive selection process
 - c. A scoring matrix or weighting criteria
- 2. Regional program guidance
- 3. A list of eligible project activities

TA Set-Aside Review

To get the regional perspective on TA Set-Aside projects, PennDOT asks that all Planning Partners and Districts review and comment on all projects received in each planning region.

Review Period

The review and comment period will span from September 25, 2023, to December 1, 2023. During this time, PennDOT Planning Partners and Districts will be able to access all submitted applications and associated attachments in their areas of responsibility.

The review roles are further defined below.

Planning Partners

Small MPOs and all RPOs

Small MPOs and RPOs may use the <u>Statewide Project Selection Criteria</u> to evaluate projects, or they may score them based on regional priorities. Planning Partners are also encouraged to provide a 1 to 5 star ranking for all projects in their planning region.

All comments, rankings, and PennDOT Connects meeting details should be entered into the Planning Partner Reviews section of the application system.

Large MPOs

Large MPOs may utilize their existing and/or anticipated TA Set-Aside funds to competitively award projects in their planning region. Large MPOs may use the <u>Statewide Project Selection</u> <u>Criteria</u> to evaluate projects, or they may score them based on regional priorities.

Alternatively, an MPO may elect not to award TA Set-Aside funds and instead maintain a reserve amount to cover unanticipated costs, such as unforeseen project cost increases and/or bid overages.

Once each Large MPO has finalized their regional project selections, they will submit a list of all awarded projects and the funding amounts to Central Office.

For projects that were not selected at the regional level, Large MPOs are encouraged to provide rankings, comments and PennDOT Connects meeting details for all projects in the Planning Partner Reviews section of the application system.

PennDOT Districts

PennDOT asks that all Districts work with their Planning Partner(s) to rank projects. Additionally, Districts will have the opportunity to provide their own rankings and comments on all projects within their District through the District Reviews section of the application system.

Statewide Selection Process

Evaluation Criteria

Projects eligible for statewide TA Set-Aside funding will be evaluated using criteria created from PennDOT's Core Principles found in <u>Design Manual 1</u>. These best practices encourage transportation investments that are tailored to important local factors, including land use, financial concerns, and the overall community context. Projects will also be scored on their ability to support <u>environmental justice principles, improve safety,</u> enhance local or regional mobility, and be delivered expeditiously. A full list of project selection criteria can be found in <u>Appendix C</u>.

Statewide Project Selection Committee

The Statewide Project Selection Committee will review, score, and comment on all applications in advance of the final project selection meeting to be held in January 2024. During the meeting, projects will be selected based on a combination of reviews from the Statewide Project Selection Committee members, MPOs, RPOs, and Districts.

The committee may consist of at least one representative from each of the following organizations:

- PennDOT
 - o Program Center
 - Policy Office
 - o Bureau of Maintenance and Operations (safety)
 - Municipal Services
 - o Project Delivery
 - o Multimodal Deputate
- Department of Conservation and Natural Resources (DCNR)
- Pennsylvania State Trails Advisory Committee Member
- Pennsylvania Department of Health
- Two Pennsylvania MPOs
- A Pennsylvania RPO

Areas of Emphasis

Project Readiness and Deliverability

To expedite project implementation, PennDOT will place emphasis on projects that are "justifiably deliverable" within two years of the award announcement (~April 2026). The sponsor should prove – through their application – that their project will be ready to advertise for construction no later than this deadline. If available, plans sets or other documents showing preliminary design work should be submitted with the application package.

Projects with complex right-of-way, utility, environmental, or other issues that would add cost or delay delivery will score lower and are less likely to be selected.

Pedestrian and Bicyclist Safety

In an effort to reduce the number of bicycle and pedestrian injuries and fatalities, safety for nonmotorized users will also be an area of emphasis. Projects that address a documented safety need and incorporate appropriate countermeasures will receive additional consideration for statewide TA Set-Aside funds. A documented safety need may come from a variety of records or studies, including:

- Crash reports or crash clusters. The Crash Query Tool may be helpful: <u>https://crashinfo.penndot.gov/PCIT/queryTool.html</u>
- Hazardous Student Walking Routes Assessments
- Walking and Bicycling Assessments
 - SRTS Walkability Audits
 - LTAP Walkable Community Reports
 - WalkWorks Walkability Assessment Reports
- Vulnerable Road User Safety Assessments
 - o FHWA VRU Safety Assessment Guidance
- Long Range Transportation Plan (LRTP), regional Bike/Ped Plan, or Road Safety Audit (RSA). Sponsors can consult with their Planning Partner to see if the safety need was included in these documents.

Statewide Project Selection Announcement and Notifications

It is anticipated that projects will be awarded in early 2024 through a statewide press release. All project sponsors will receive an email notification and hard copy letter noting their application's selection status once awards are announced.

Project Delivery Timelines

Statewide Application Round

Projects selected during the 2023 TA Set-Aside statewide application round must have contract documents that are ready to be advertised within two years of the award announcement (~April 2026). Projects that are not anticipated to be ready to advertise for construction by then should not apply during this round. For projects that do not meet this deadline, PennDOT reserves the right to cancel the projects and use funds for other projects that applied to the statewide application round.

More information is available in the Progress Monitoring and Project Cancellation section.

Large MPO Funding Rounds

Large MPOs are strongly encouraged to establish firm deadlines to ensure projects are delivered in a timely manner. To ensure that project sponsors are aware of the regional goals and expectations, the anticipated project delivery timeline should be included in regional TA Set-Aside Program Guidance. This timeline and notification process should be reiterated at the project kickoff meeting.

Other Regulatory Requirements

There are several State and Federal regulatory requirements that apply to this program. Most, if not all, of these requirements (competitive bidding, minority business participation, Davis Bacon Act, prevailing wage rates, and ADA) can be unfamiliar to project sponsors. In most cases, for compliance with environmental regulations during preliminary engineering, it is expected that project sponsors will secure professional assistance (such as a consultant engineer) to assist them in satisfying these requirements and advancing their project. PennDOT District staff will be able to assist with the interpretation and application of these requirements.

In addition, sponsors must be familiar with PennDOT Pub 740 - Local Project Delivery Manual.

A list of some of these requirements, as well as a brief discussion of each, follows.

Reimbursement

The TA Set-Aside program is a federal cost reimbursement program, and no money is provided upfront. The project sponsor must execute a standard legal reimbursement agreement with PennDOT prior to proceeding with any work on the project. Any project costs incurred prior to the execution of a reimbursement agreement for which federal dollars are requested will **not** be eligible for reimbursement. In most cases, reimbursement agreements are executed through PennDOT's Reimbursement Agreement System (RAS). For sponsors who are already a Business Partner in PennDOT's Engineering and Construction Management System (ECMS) (further explained below), a RAS user role will need to be set up under the Business Partner Account. For sponsors who do not have access to ECMS, that step will need to be completed first. PennDOT District staff can provide further direction if needed.

To receive reimbursement for approved TA Set-Aside project expenses, the sponsor will need to become a registered Business Partner in ECMS and become a vendor in Pennsylvania's SAP system. Both actions are described below.

Once the project moves closer to advertisement for construction a Federal Form D-4232 (4232) will be authorized. The 4232 is the mechanism by which FHWA authorizes spending of the federal funds and establishes the date of eligibility for funding project activities. PennDOT staff will prepare the necessary fiscal documents to secure the federal authorization of funding. However, this does not mean that FHWA is obligated to reimburse the sponsor if it is found that the federal laws or regulations were not followed. In this event, the project sponsor will be left to fund the project at 100 percent.

Project Invoicing and Payments to Contractors

Once a project is authorized to advance and begins to incur costs, the project sponsor will receive periodic invoices from the contractor. The project sponsor then reviews and – if they concur with the reported expenses – approves the invoices and submits them to PennDOT. For projects bid in ECMS, these steps occur within the system. PennDOT processes the payment (usually 4-6 weeks) and provides the approved funds to the sponsor. Upon receipt of payment from PennDOT, the sponsor has up to 10 calendar days to pay the contractor. By using this process, the project sponsor does not typically have to use their own funds. A standard special provision should be used in the bid package to indicate to the contractor that this is the payment process being used.

The sponsor will only be reimbursed for actual approved project expenses, up to the amount approved for the project.

Engineering and Construction Management System (ECMS)

<u>ECMS</u> is the communication portal between PennDOT and Business Partners for conducting transportation projects. It is used from project bidding through the construction close-out process. In most cases, sponsors of TA Set-Aside projects will need to <u>register as a PennDOT</u> <u>ECMS Business Partner</u> for administration of their project.

The vast majority of local projects are bid by PennDOT in ECMS, on behalf of the project sponsor.

Generally, plans are prepared according to <u>Publication 14M</u>, *Design Manual 3, Plans Presentation*. The designated District Project Manager will be familiar with plans preparation and how projects must be entered into ECMS.

In the rare instance that a project is not bid by PennDOT in ECMS (known as a paper let), the project sponsor must request approval in writing. A request letter must be submitted to the designated PennDOT District Project Manager at the onset of the Project Development Process. The PennDOT District Project Manager then determines eligibility and obtains approval from PennDOT Central Office.

Registering as a Vendor (SAP Vendor Number)

All organizations that will receive payments from the Commonwealth of Pennsylvania or that will receive grant or loan money from the Commonwealth, must have an SAP vendor number for the payments to be processed. Project sponsors not already registered as a vendor with the Commonwealth must also acquire an SAP vendor number. Please follow the Non-Procurement instructions on the <u>Vendor Registration</u> page.

Public Involvement

Early and continued public involvement in program activities will need to be sought to ensure consistency with the requirements for public involvement in the metropolitan and statewide planning regulations and with the National Environmental Policy Act (NEPA) project implementation guidelines. The applicant should contact their local transportation planning agency (MPO or RPO) for more information or to obtain a copy of their Public Participation Plan.

Generally, the public involvement activities handled through the application review and approval process by the MPO and RPO fulfills this requirement. However, the project sponsor should discuss their project locally in a public format, such as at local planning commission and/or municipal meetings.

Environmental Clearance

All projects will require an environmental clearance document as part of the preliminary engineering phase of work. The process is outlined in <u>PennDOT Pub 10B – Design Manual Part</u> <u>1B</u>. The level of effort varies by the type of project, the anticipated impact, and the degree of public controversy. The NEPA documentation may be a Categorical Exclusion (CE),

Environmental Assessment (EA), or Environmental Impact Statement (EIS). Except in unusual circumstances, most TA Set-Aside projects are usually processed as a CE under NEPA.

Normally, at the project scoping, a decision will be made on the type of documentation required and which entity will prepare the document. The designated PennDOT District Project Manager will provide direction on this but be advised that the project sponsor or their consultant may be required to prepare the environmental clearance document.

There may be costs associated with obtaining environmental clearance. These costs, like all pre-construction expenses, must be borne by the project sponsor. Please discuss this with your <u>PennDOT District TA Set-Aside Coordinator</u> *prior* to applying.

Consultant Selection, Project Design, and Inspection

Projects must follow standard federal/state procedures for all phases of work. Project sponsors should acquire the services of a qualified consultant to oversee the development and implementation of the project (including project inspection) and ensure compliance with all state and federal requirements. This professional is typically an engineer, although an architect or landscape architect may be appropriate, depending upon the nature and scope of the project. It is important to recognize that the project sponsor, not PennDOT, employs the design and/or construction professionals at their own expense.

It is highly recommended that the selected consultant has experience with PennDOT specifications and has demonstrated experience in the successful delivery of TE, SRTS, TAP, or TA Set-Aside projects. Expeditious, accurate design lessens the chance that the project will not meet the deadline for TA Set-Aside projects to advertise (~April 2026). Projects that are not advertised by this deadline are subject to cancellation; however, time extensions can be considered on a case-by-case basis.

Treatment of Projects

Projects funded through the TA Set-Aside program must conform to 23 U.S.C. 133(i):

(c) Treatment of Projects. — Notwithstanding any other provision of law, projects funded under this section (excluding those carried out under subsection (h)(5)) shall be treated as projects on a Federal-aid highway under this chapter.

The "treatment of projects" requirement (23 U.S.C. 133(i)) means that all projects carried out using TA Set-Aside funds (except for recreational trails projects carried out under the RTP setaside) must comply with applicable provisions in Title 23, such as project agreements, authorization to proceed prior to incurring costs, prevailing wage rates (<u>Davis-Bacon</u>), <u>Buy</u> <u>America</u>, competitive bidding, and other contracting requirements, regardless of whether the projects are located within the right-of-way of a Federal-aid highway. See <u>FHWA's TA Set-Aside Guidance</u> document for more details.

Design and Implementation Requirements

The design requirements for TA Set-Aside projects are defined in <u>PennDOT Pub 10 (Design</u> <u>Manual 1)</u>. Specifically, Chapters 6 and 7 address key design requirements, including NEPA requirements, preliminary and final design processes, and key procedures for obtaining right-of-

way and utility clearances. These steps, requirements, and standards *must be followed* by the sponsor's project designer for the project to be funded through the TA Set-Aside program.

Right-of-Way Clearance

All right-of-way acquisition must follow federal regulations, including the Uniform Act (Uniform Relocation Assistance and Real Property Acquisition Policies of 1970). In particular, property owners must be advised that federal funding is being used to implement the project, and they are entitled to fair market value for their property. The property owner has the right to be informed of this value, as determined by a qualified appraiser. In addition, if the sponsor does not have the authority to acquire property by eminent domain, the property owner must be so advised prior to any offer being made. This requirement does not preclude the voluntary donation of property to the project. Federal funds are not available for land that is already within the public domain, e.g., owned by a municipality; however, such land may be donated to the project as part of the sponsor's investment. Right-of-way certification will be required for all projects prior to advertising for construction bids.

NOTES:

- The requirements of the Uniform Act apply to any acquisitions associated with approved TA Set-Aside projects, regardless of whether federal funds are used for the purchase or not. Please contact the PennDOT Engineering District Right-of-Way Administrator with any questions or if specific guidance is required.
- Only projects for conversion of abandoned railway corridors and scenic overlooks are eligible to use program funds for right-of-way acquisition. See the <u>Project Funding</u> section of this document for more details on acquisition only projects.
- More information is available in Chapter 5, Right-of-Way Phase, of <u>PennDOT Pub 740 -</u> Local Project Delivery Manual.

Utility Clearance

All projects *must have* a utility clearance form (PennDOT Form D-419) processed *prior* to the advertisement for bids. This procedure requires that the sponsor certify that all necessary arrangements have been completed for the relocation of any affected utility. In some cases, PennDOT's Utility Relocation Management System (URMS) will be used. PennDOT personnel will provide assistance with this process.

Permits

It will be the responsibility of the project sponsor to secure all necessary permits to design and *implement the project*. These may involve permits from the Pennsylvania Department of Environmental Protection, the U.S. Army Corps of Engineers, as well as County and Municipal permits. The assigned PennDOT District Project Manager and/or hired consultant will be familiar with the permits required for each project and can provide guidance, as necessary.

Public Utility Commission Involvement

Certain projects may require the involvement of the Public Utility Commission (PUC). It will be the responsibility of the project sponsor to contact the PUC to secure the necessary actions by that agency. The District Project Manager will be able to provide assistance.

Railroad Coordination

If the project involves a bridge over a railroad, a bridge that carries a railroad, a railroad grade crossing, or would require acquisition or an easement on railroad property, the owner of the rail line will need to be involved early. This initial contact, which may be facilitated by the PennDOT District Project Manager in consultation with the District's Grade Crossing Engineer/Administrator, should define the proposed project scope and timeframe.

In the case of Norfolk Southern, they offer a <u>Public Projects Manual</u>, which outlines their process for projects that go along, over, or under their rail facilities.

The PUC may also be involved if the proposed project involves facilities designed for bicycle use, including shared use paths and most rail-trails.

Projects involving railroads are likely to involve additional expenses (including direct costs to the railroad for design, plan reviews, and flagging during construction). Additionally, railroad coordination often leads to delays or project cancellation. As such, if possible, it is recommended that reasonable options to avoid impacting the railroad be explored.

Projects Involving Lighting

For *any* project that includes lighting, a lighting plan will be required, which may add time and cost to the project. For more information, reference Chapter 4.9, Section H of the <u>PennDOT</u> <u>Design Manual Part 1C</u>.

For guidance specific to TA Set-Aside projects, please reference "PennDOT Highway Lighting Requirements and Design Approval for TA Set-Aside Projects" document, which is found in Appendix G. The PennDOT District TA Set-Aside Coordinator will also be familiar with these requirements.

Bidding

For projects that require a contractor to perform physical construction or rehabilitation, the sponsor's project designer will assemble the contract proposal package. PennDOT's Engineering District Office will review the Plans, Specifications, and Estimate (PS&E) package. The project sponsor or PennDOT will manage the bidding as agreed upon at the project kickoff meeting.

Bid Savings and Bid Overages

Each selected project has been approved for a specific scope of work and funding level, based on the information submitted by the project sponsor, and approved by the Statewide Project Selection Committee. While each project is awarded a set amount, it is important to understand that PennDOT's focus is to deliver awarded projects; the funding provided is not an absolute award to the project sponsor. It should not be assumed that additional work can be performed if bids come in lower than the awarded amount.

Once bid, if the lowest bid falls below the project award amount, PennDOT captures the bid savings and returns them to the TA Set-Aside Statewide Line Item. Again, delivery of the awarded project, not the dollar amount is key.

When bids exceed the design estimate, the sponsor will be asked to contribute toward the bid overage. If necessary, the District Project Manager will work with Central Office to find additional funds to leverage the project sponsor's contribution; however, it cannot be assumed that additional funds will be available and there may be cases where the sponsor must bear all additional costs.

Construction

Project sponsor's contractor may proceed with the construction phase of the project *only upon receipt of the project sponsor's issuance of notice to proceed* which ensures that all necessary approvals have been secured. Notice to proceed will be given electronically for projects bid in ECMS. In the case of approved paper lets, written authorization (notice to proceed) will be given by the project sponsor.

An approved contractor must perform construction. All material used in conjunction with the project must meet project specifications and special provisions included in the PS&E package.

NOTE: *Up to* 15% of the estimated construction cost can be used for project inspection. The 15% *must* be included in the Total Construction Costs. Projects with construction costs over \$1 million can use up to 12% for inspection costs.

Maintenance

The project sponsor will be responsible for all costs associated with the maintenance and operation of the project after construction. No TA Set-Aside funding will be provided for ongoing maintenance and operations costs. Failure by the sponsor to fulfill its maintenance responsibilities may result in the loss of future state and federal funds for private sponsors and the withholding of liquid fuels funds for municipal sponsors.

The sponsor may transfer project maintenance and operation to another party with concurrence from PennDOT. For more information, please see the Maintenance section excerpt from the TA Set-Aside Reimbursement Agreement in <u>Appendix F</u>.

The sponsor may charge a fee to access a facility constructed with TA Set-Aside funds **only** if the proceeds from the fee are not excessive to the general public and, by agreement, are instituted for the maintenance and operation of the TA Set-Aside funded resource. Generally, this fee applies only to historic transportation facilities and, in some unique circumstances, trails.

The sponsor must establish a formalized inspection and maintenance program, to be performed by its own or contract personnel, to ensure an acceptable level of physical integrity and operation consistent with the original design standards. This maintenance program, established in accordance with standards determined to be acceptable to PennDOT, must include, but is not limited to:

- Periodic inspections
- Appropriate preventive maintenance (i.e., cleaning, lubricating, refurbishing electrical equipment, etc.)
- A systematic record-keeping system
- The means to handle notification and implementation of emergency repairs

Failure by the project sponsor to fulfill its maintenance responsibilities may result in the loss of future state and federal funds.

Progress Monitoring and Project Cancellation

One year after the kickoff meeting, a project review will be undertaken by joint staff (PennDOT Central Office, PennDOT Districts, Planning Partners) to determine if significant progress has been reached on each TA Set-Aside project. The joint staff will choose the time frame and the specific milestones to be evaluated. Examples include establishment of a reimbursement agreement, plans approved, permits/clearances attained, etc.

During the review, if it is determined that insufficient progress has been made, the project sponsor will be warned via letter or email and provided a set amount of time (to be determined by joint staff) for the sponsor to meet specific milestones. The project sponsor must respond within 30 days and reaffirm their commitment to delivering the project and to meeting the specific milestones established in the warning communication.

If the sponsor agrees to the delivery conditions and timelines, they will be required to provide periodic progress updates to confirm that the project is advancing on schedule. Should the sponsor fail to advance the project according to the agreed upon schedule, the project may be cancelled.

A project sponsor may, at any time in the project development process, decide to cancel the project and drop out of the program. The project sponsor will be responsible for the reimbursement of all federal funds received as of that date, as well as for PennDOT staff costs incurred as a part of the project. The sponsor will also be responsible for payment of all outstanding invoices to all project contractors.

Summary of Roles for PennDOT and Planning Partners

Central Office

- Create statewide guidance and policy
- Develop and maintain a website with general information for the public, including project sponsors.

Transportation Alternatives Set-Aside website

- Promote the program and disseminate information to partners and the public
- Create statewide application and application guidance
- Determine project eligibility for applications competing for statewide funding
- Determine project sponsor eligibility
- Maintain a database of submitted applications and awarded projects
- Provide Large MPO project eligibility determinations *only* when
 - The MPO cannot come to a consensus on eligibility using the provided guidance and
 - The Planning Partner and District work with the project sponsor to submit an eligibility determination request email to <u>RA-pdTASA@pa.gov</u>

PennDOT Districts

- Provide support and assistance to sponsors as they develop applications
- Work with Planning Partner(s) and sponsors to submit an eligibility determination request email to <u>RA-pdTASA@pa.gov</u> as needed
- Work with sponsors and Planning Partner(s) to assess project cost, scope, deliverability
- Review, rank and provide comments to Central Office for all applications received from their District
- Work with sponsors to successfully deliver selected projects
- Participate in PennDOT Connects meeting with project sponsors and Planning Partners

MPOs >200,000 Urbanized Population (Large MPOs)

- Develop Regional TA Set-Aside materials, such as
 - Program Guidance
 - Project Selection Criteria
 - Timeline
- Communicate funding availability to eligible sponsors
- Review and rank applications through a competitive process
- Select projects for their regional TA Set-Aside allocation
- Assure projects recommended for funding can be delivered in a timely manner by the sponsor
- Review, rank and provide comments to Central Office for all applications that were not selected locally, which will be considered for statewide TA Set-Aside dollars
- Participate in PennDOT Connects meetings with project sponsors and Districts
- Assist progress monitoring reviews and help sponsors successfully deliver projects

MPOs and RPOs ≤200,000 Population

- Communicate funding availability to eligible sponsors
- Determine regional goals or areas of focus for their funding rounds (optional)

- Establish project implementation milestones for regional projects (optional)
- Assure that projects recommended for funding can be delivered in a timely manner by the sponsor
- Review, rank and provide comments to Central Office for all applications received from their area
- Participate in PennDOT Connects meetings with project sponsors and Districts
- Assist progress monitoring reviews and help sponsors successfully deliver projects

Coordination with Central Office

Any questions related to the TA Set-Aside program can be directed to:

Email: <u>RA-pdTASA@pa.gov</u> Phone: 717-775-3276

Appendix A

Registering for Access to TA Set-Aside Application System

New TA Set-Aside application system users can request access by going to <u>https://gis.penndot.gov/pdauth/login</u> and logging into an existing PDAuth account if they have one (CONNECTS users should already have a PDAuth account) or selecting Create Account if they don't have one already.

| Log in |
|--------------------------------|
| Email Address |
| Email address |
| Password |
| password |
| Remember email address |
| Log In |
| Forgot Password Create Account |

Once logged in, the user can then choose "Request access to an application."

Request access to an application

The user will then be taken to a new screen where they can select the application system they wish to access. Select TASA from the list. Enter a Request Reason. Check off the box confirming there is a valid business reason to request access. Hit the Request Access button.

| Enroll | |
|---|--------|
| Select the application you wish to access | |
| | ^ |
| | |
| | |
| | \sim |
| Request Reason* | |
| Enter reason for request | |
| ☐ I confirm that I have a valid business rea for requesting access to this application | son |
| Request Access | |
| Log Out Change Password | |

Once the request is approved by the application administrator, the user will receive an email notifying them of the approval.

Upon approval the user can then log into the TA Set-Aside application system using their PDAuth login.

Passwords do expire every few months, and the user will receive an email when it's time to change the password. The email will include instructions on how to change the password.

Appendix B TA Set-Aside Application System Instructions

Browser Compatibility - The application works best when viewed in Google Chrome or Microsoft Edge.

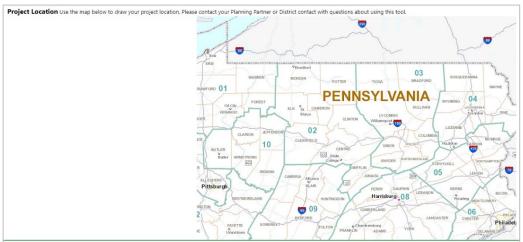
Training Video - A video tutorial is available on PennDOT's Youtube.

Saved Applications – Deferred applications from previous rounds are available under the My Assignments or My Submissions tab. An applicant can continue working on a deferred application for submission during this round.

Instructions For Creating a New Application

- 1. Click Create New Item at top left of screen.
- 2. A new window will appear and allow you to Select Item Type (Create New 2023 Application).
- 3. Enter the project title and click OK.
- 4. Fill out Overview information which includes Sponsor Information, Project Description, and Project Location. Clicking (+) opens menu items and (-) will minimize. Please be sure all items are opened to review required information. Red (*) asterisk indicates mandatory fields required for application submittal. The application will auto save (boxes turn from red to green) and can be closed and returned to at any time. To locate a previously started application, click My Assignments or My Submissions.
- 5. Create a Proposal Area Map

The PennDOT TA Set-Aside application allows users to define a project area by using a mapping selection tool named *Proposal Area Designer*. *The Proposal Area Designer* is accessed by clicking on the map under the **Project Location** portion of the application. For reasons that are later described in this document, it is important to create a map that represents the proposed project as accurately as possible.



Clicking the map within the application creates a new separate tab, titled *Proposal Area Designer*. In this tab, you will be able to add your project area to the map, which will become part of the application. The map is then scored based on the environmental data included in the proposal area.

Creating a Project Area

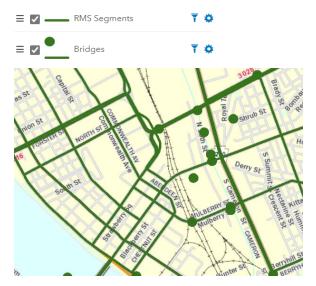
By default, the *Proposal Area Designer* will open with the **Redline Tool** activated. Projects that do not include state roads or bridges, such as trails, will need to be created with this tool. To add your project, click once on your project's location to begin drawing the line. Double-click to complete your line, or single click to continue drawing multiple line segments.

| | Draw Tool × |
|-----|---|
| S | Red Line Create a seperate layer for each graphic |
| 500 | Mode Freehand \$ |
| | Line Style Solid \$ |
| | Line Width 1 |
| | Line Color |
| | Length Unit None \$ |

Once completed, line features will be added to the Proposal Redlines layer. See **Removing Features** below to delete excess lines.

Selecting Project Area

By default, state road and state/local bridge layers are not visible. They can be made visible using the RMS Segments or Bridges checkbox in the legend on the left.



State roads and bridges can be added to your project area through the **Layer Information** box or the **Lasso Tool**. To add a road or bridge using the **Layer Information** box, first close the Redline Tool box, then click on a route segment or bridge on the map.

The selection will be highlighted, and a Layer Information popup will appear on the screen.

| | Layer Informatio Sort Type: Databa | | X Show All |
|---------|---------------------------------------|----------------|---------------|
| | RMS Segments | | |
| | Start at this Seg | gment Add to F | roposal |
| | < | Result: 1 of 1 | > |
| | Bub OBJECTID: 306701 | 7 | |
| | ST_RT_NO: 2037 | | |
| 2037 51 | CTY_CODE: 21 | | |
| | DISTRICT_NO: 08 | | |
| 4 | JURIS: 1 | | |
| TONI | SEG_NO: 0010 | | |
| | SEG_LNGTH_FEET: | 736 | |
| | SEQ_NO: 2100058 | 00 | |
| | SUB_ROUTE: 0 | | |

Select Add to Proposal and then click the X to close the layer information box. The selected feature is added to the Proposal Roads or Proposal Bridges layer. You will need to click the box in the legend on the left to make these layers visible. Multiple roadway segments may be added to the project area by selecting beginning and ending segments. First, click on a road and click **Start at this Segment** in the **Layer Information** box. Next, click on another section of the same road. Then, click **End at this Segment** in the **Layer Information** box. Both sections you selected, plus sections in between, will be added to your proposal.



The Lasso Tool, located in drop-down under the Tools button in the top ribbon (upper-right of screen), creates a project area by drawing a polygon (lasso). The Lasso Tool can only be used when your project area is on a state road or state/local bridge. The Spatial Relationship selection has two options, Intersects or Contains. Intersects causes any features that are touching or inside the lasso to be highlighted. Contains highlights only features that are completely within the lasso. To make a lasso, hold down the left mouse button and draw a shape on the screen. A lasso may also be drawn by repeatedly left clicking to add a vertex (point), and then dragging the mouse to create a line. Double clicking the left mouse button will complete the drawing.



When the polygon is completed the selected roads/bridges will be highlighted.

| Paratamon D | Lasso Tool 🛛 🗙 🗙 |
|-----------------------|--|
| and of the Bubble E 1 | Draw a polygon around the assets you want to add to the proposal. Click points on the map or hold down the mouse to draw a free- hand polygon. Double-click to finish. |
| and St and St | Spatial Relationship: Intersects \$ |
| | Deactivate Clear Assets |
| High St Jidst and St | Add To Proposal |
| Amst | Segments: 7 Bridges: 3 |
| 4 | |

Click Add To Proposal and the roads/bridges will be added to their respective Proposal Roads/Bridges

layers. The Lasso Tool may be turned on and off with Deactivate and assets may be cleared before

| they are | added to the proj | ect area wit | Clear Assets |
|----------|-------------------|--------------|--------------|
| | Freehand Line | ٥ | |
| = 🔽 🗕 | Prop. Delete | | |
| | Zoom to Layer | | |
| | Add to Proposal | | |

Removing Features

Proposed features may be removed from the map several different ways.

• In the Redline Tool box click

🕻 Undo Last Redline

- Click Clear Proposal Features in the center of the top ribbon.
- Click on the gear icon by the layer in the contents pane and select Remove All.

| ≡ 🔽 —— | Proposal Redlines | ٠ |
|--------|-------------------|---|
| | Zoom to Layer | |
| ≡ □ — | RM: Remove All | |
| | | |

• Individual features may be removed by clicking on the feature and selecting **Remove from Proposal** in the popup.

Adding Layers (Optional)

The Proposal Area Designer has several default layers in the contents pane that may be used as

references or added to **Proposal Features**. Additional layers may be added with the **Hayers**

| | | | formation Database | ÷ | X Show All |
|-----------|----------|------------|-----------------------|--------------|---------------|
| | | Proposal R | oads | | |
| Seclusion | 9 | | | Remove | from Proposal |
| | | < | Res | sult: 1 of 1 | > |
| | | OBJECTIE | D: 2 | | * |
| | | ST_RT_NC | D: 0445 | | |
| Sav | vmill Ln | CTY_COD | E: 14 | | |
| 214 | | DISTRICT | _NO: 02 | | |
| 28 | | JURIS: 1 | | | |
| | | SEG_NO: | 0220 | | |
| | | SEG_LNG | TH_FEET: 2018 | | |
| | | SEQ_NO: | 2300 | | |
| | | SUB_ROU | ITE: 10 | | |
| | | YR_BUILT: | : 1921 | | |
| | | YR_RESUR | RF: 2012 | | |
| | PI | DIR_IND: | В | | |
| | 1 | FAC_TYPE | E: 2 | | |
| | | | | | |

button in the top ribbon, but this step is not required. The headings can be expanded and layers

may be turned on and off with the check boxes and clicking Add Selected Layers.

| Layer Catalog | × |
|---|---|
| System Layers My Layers Add External Layer | |
| Filter by category name, layer name, or layer id. | Ŧ |
| + MPMS | * |
| + Roadway (RMS) | |
| + Bridges (BMS) | |
| + Posted Roads | |
| + Traffic | |
| + HPMS | |
| — Environmental Resources | |
| + Wild or Stocked Trout Waters | |
| + HQ/EV Streams | |
| — Wetlands | |
| NWI Wetlands | |
| ✓ Hydric Soils | |
| + Other Layers | |
| + Boundaries | |
| + ITS Devices | ٣ |
| Add Selected Layers Cancel Layers Selected (2) | |

As previously stated, It is advisable **not to delete layers** until desired mapping is completed.

Refreshing \mathbb{C} the page will restore the defualt layers, but user created layers will be lost.

Saving and Scoring

The next step is saving and scoring the map. If the Layer Information box is open on the right of the screen close by clicking X. The project area is scored based on potential environmental concerns.

Selecting Selecting Selecting on the top ribbon initiates the scoring process. A series of green and blue boxes will appear in the upper-right corner. This indicates scoring is in process and when the

@ Scores

| Scores | | | × | | |
|-----------|-------------|--|---|--|--|
| Asset Cou | nt: 1 | | | | |
| By Asset | By Category | | | | |

BrKey Score

The scores are categorized by asset or category. Clicking the + next to an asset, opens the score descriptions for each layer. The layers may be added to the map for reference.

10

Closing Proposal Area Designer

Bgn

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Bgn

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End

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End

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Type Cty Route

+ RMS 22 0443

C

Once the project is saved and scored the *Proposal Area Designer* tab in the browser can be closed, or you can toggle to return to the application tab.

- The fields below the map should automatically populate except for the Project Location Description.
 If the fields are not populated, click the refresh button next to the website address.
- 7. If a project lies within multiple areas (counties, municipalities, PennDOT Districts, planning regions, or school districts) select the primary area from the dropdown menu.
- 8. Fill in further details for the Project Location Description.
- 9. Scores will be present under the Environmental section.

| Environmental Please describe the actions necessary to further investigate the potential impact and any planned mitigation efforts. |
|---|
| Potential impacts to wild or stocked trout streams score* |
| Potential for impacts to High Quality/EV Streams?* |
| Potential for impacts to wetlands?* 🗩 |
| Potential temporary or permanent impacts (use) to resources protected under Section 4(f)?* 🗩 |

If scores are not present, click the refresh button again. The higher the score the more likely the resource may be present or impacted. Click on the black comment cloud to add additional information regarding those resources.

A score will not be entered for **Potential impacts to federally proposed, candidate or listed threatened and endangered species** as this information is only available through the <u>Pennsylvania</u> <u>Natural Heritage Program</u>. If this information is known, click the black comment cloud and enter a comment. If the information is not known, leave this section blank.

- 10. Fill out the Conceptual Engineering, General Criteria and Area of Emphasis sections. The General Criteria and Area of Emphasis sections have point values associated with them and will be used by the Selection Committee to score the application.
- 11. Attach the Construction Cost Estimate by clicking on the paper clip. This is a required attachment.



- 12. Click Edit Table under the Project Phase Costs Estimate section and provide Local Estimated Costs for all Pre-Construction phases and indicate Funding Source(s). Once complete, click Save Table. Calculate Pre-Construction Total which includes Preliminary Engineering, Final Design, Right-of-Way and Utilities. Click the second Edit Table button and provide amounts and availability status for all identified sources of funding.
- 13. Enter the Construction and Construction Inspection estimates. It is recommended that a Contingency and Inflation factor also be added. Construction Total will be calculated automatically.
- 14. Enter the desired amount of TA Set-Aside funding in the Amount Requested section.
- 15. Attach any pertinent attachments to support the application. The only required attachment is the Cost Estimate.
- 16. In the Terms & Conditions section enter appropriate information if a Connects Meeting or other coordinating meeting was held.
- 17. The next step is submitting the application to the District for a Draft Application review. After submission, a meeting will be held with PennDOT and the Planning Partner to review the draft application.

18. Click the Action (Workflow) drop down at the bottom of the screen and select Submit to District and click submit. This will send the draft application to the TA Set-Aside Coordinator at the appropriate PennDOT District Office for review.

| As | ignments Users and Roles assigned to complete this task. | | |
|-----|---|---|--------|
| 2 | District 8 | | |
| Act | tion (Workflow) | | |
| 5 | Submit to District | ~ | Submit |

- 19. The District TA Set-Aside Coordinator will set up a meeting with the applicant and the Planning Partner to discuss the proposed project in more detail.
- 20. The District may add information to the application or adjust the project location map at this time. The applicant cannot edit the application once it has been submitted to the District. The District will note in the application if the meeting also served as a PennDOT Connects meeting and include the date within the Terms & Conditions section of the application.
- 21. Once the revisions are complete, the District will close out this review step and return the application to the applicant. The applicant will receive an email notifying them that the application has been returned.
- 22. Click the link in the email notification or login to the TA Set-Aside application. Click the My Assignments tab at the top and click on your application. Make any additional edits to the application based on the coordination with the District TA Set-Aside Coordinator. Add any additional information to the application that resulted from the meeting.
- 23. Once the application is finalized, click the gray signature block at the bottom of the application. Enter the email address and password that you use to log into the TA Set-Aside application system and click Sign Form. The application cannot be modified once it is signed.

I AGREE TO THESE TERMS AND CONDITIONS.

Not Signed

24. Submit the final application.

Under Action (Workflow) at the bottom of the screen select Submit from the drop down and click Submit. This officially submits the application to PennDOT.

| ction (Workflow) | | |
|-------------------------------|---|--------|
| Submit finalized application. | ~ | Submit |
| | | |

After review, the applicant will receive an email notifying them if the application was determined eligible, ineligible, or if more information is needed.

Add Users to Application

Some applicants may want to allow others to access/edit their application (for example, to assist with application preparation). To do so, first make sure they have registered for access through PDAuth (See <u>Appendix A</u>).

To add a user to your application, click on the Assignments box at the bottom of the page.

| Instructions Complete Application form and submit UNSIGNED Pre-Application to | Assignments Users and Roles assigned to complete this task. |
|--|---|
| District. | Action (Workflow) |
| Comments | Submit to District |

A separate box will open to add a participant. Next to Participant List, select the Users option. Select

the user from the Available list and click the > arrow. Click save.

| Add Participant | × |
|---------------------------------|------------------|
| Participant List: C | Roles 🖲 Users |
| Filter/Search | |
| Available | Selected |
| Dave C. Thieme | Justin Cambric |
| David A. Thieme Dylan Wagner | Jackie K. Felion |
| Heather M. Wilkie | |
| Jim Lawruk | |
| Vata C. McMahan | |
| | Close Clear Save |

DO NOT clear or remove your name, or you will lose the ability to edit your application or change Assignments.

The added user will now see the application in the My Assignments tab, and will be able to edit the application before submission.

Appendix C

TA Set-Aside Statewide Project Selection Criteria

General Criteria

Network connectivity Describe how the project will preserve, connect, or expand the active transportation network. Describe any statewide or regional significance. Does the project fill a significant active transportation gap? Is the project location identified or supported in a regional or local Bike and Pedestrian Plan? (5 points)

Consistency with land use, community context and planning Describe how the project fits into the local transportation, community, land use, and environmental context. Is the project consistent with and supportive of or recommended on local and regional plans and initiatives? To what degree has the MPO/RPO contributed to this project's planning? Is it listed on the region's Long Range Transportation Plan? (5 points)

Collaboration with stakeholders Describe how the project demonstrates regional or multimunicipal cooperation. Describe any public involvement in the project development process, including input from those along the project's proposed alignment. (5 points)

Leveraging of other projects or funds Beyond the funds for project design, describe how the project leverages funding from other sources, including federal agencies, state agencies, local governments, and/or community-based organizations. Could the project be combined or let with another? (5 points)

Cost estimating Describe how the cost estimate was prepared, including any templates, tools, or past bids that were used. Was the ECMS Bid Item History used (See <u>PennDOT Pub 352</u> - <u>Estimating Manual</u> Chapter 6.4). Does the preparer have experience developing PennDOT project cost estimates? (5 points)

Project value Describe how the project cost and scope match the identified needs. What unique elements warrant this project's consideration for statewide TA Set-Aside funding? (5 points)

Economic impact Describe how the project promotes tourism or economic impact. (5 points)

Teachability Describe any best practices and learning opportunities related to alternatives to motorized transportation, cost effectiveness, unique designs, and enhanced project delivery? (5 points)

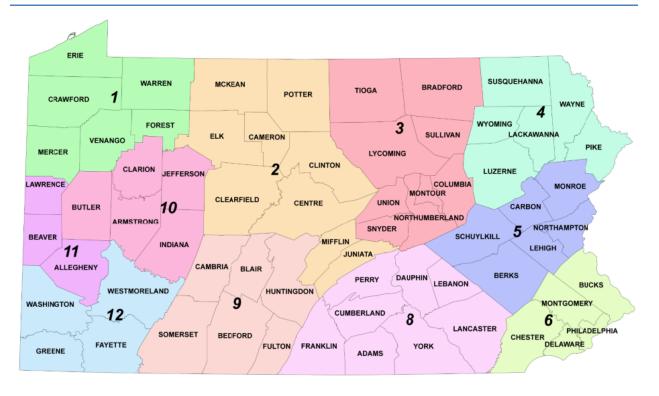
Areas of Emphasis

Safety always and maybe safety only Describe how the project would mitigate a known safety need. Cite examples or reports. Is there a history of crashes or near misses involving pedestrians or cyclists? Does the project propose to improve a section deemed as a Hazardous Walking Route by PennDOT (See <u>Map of Hazardous Walking Routes</u>)? Does the project address an issue identified through a Road Safety Audit (RSA)? (10 points)

Project delivery Describe any demonstrated experience in timely delivery of PennDOT projects your organization or consultant possesses. Has a preliminary plan been prepared? If a design consultant has been selected, please note them. Does the project utilize existing right-of-way, or will right-of-way be required during construction? Railroad or utility coordination required? (10 points)

PennDOT Connects environmental screening Based on the environmental screening, does the project have the potential to impact environmental, historical, or cultural resources? If so, what mitigation efforts or steps to protect resources identified in the environmental screening section are discussed in the comments? (10 points)

Environmental justice Based on 2020 Census Data for each MPO/RPO (See <u>TASA EJ Map</u> and <u>PennDOT Pub 746 – Project Level Environmental Justice Guidance</u>). What percentage of the population in the block group where the project is located is minority? How will the project provide transportation benefits to minority populations in the immediate vicinity? (5) What percentage of the population in the block group where the project is located is low income? How will the provide transportation benefits to low-income populations in the immediate vicinity? (5) (10 points)



Appendix D PennDOT Districts and TA Set-Aside Coordinators

| District | Contact | Email | Phone |
|----------|----------------|-----------------------|--------------|
| 1 | Lyndsie DeVito | Idevito@pa.gov | 814-678-7174 |
| 2 | Mark Schultz | markschult@pa.gov | 814-765-0442 |
| 3 | Chris King | chriking@pa.gov | 570-368-4222 |
| 3 | Aaron Crist | acrist@pa.gov | 570-368-4279 |
| 4 | April Hannon | ahannon@pa.gov | 570-963-4076 |
| 5 | Scott Vottero | svottero@pa.gov | 610-871-4550 |
| 6 | Joe Banks | jbanks@dvrpc.org | 215-238-2898 |
| 6 | Joe Natale | jnatale@dvrpc.org | 610-205-6978 |
| 8 | Carey Mullins | cmullins@pa.gov | 717-783-2265 |
| 9 | Chris Hull | <u>chrhull@pa.gov</u> | 814-317-3060 |
| 10 | Jeffrey Matko | jmatko@pa.gov | 724-357-2526 |
| 11 | Dina Salemi | dsalemi@pa.gov | 412-429-2899 |
| 12 | Josh Theakston | jtheakston@pa.gov | 724-437-3147 |

ERIE Erie BRADFORD SUSQUEHANNA WARREN MCKEAN TIOGA POTTER CRAWFORD Northwest Northern Tier Wayne WAYNE FOREST WYOMING VENANGO ELK ACKAWANNA SULLIVAN CAMERON Williamsport SVTS PIKE North Central LLTS MERCER CLINTON LYCOMING CLARION LUZERNE MONROE JEFFERSON LAWRENCE MONTOURCOLUMBIA NEPA CENTRE and CLEARFIELD UNION SEDATCOG BUTLER CARBON Centre NOBTHAMPTON NORTHUMBERLAND ARMSTRONG SNYDER Lehigh Valley SCHUYLKILL BEAVER MIFFLIN Johnstown INDIANA LEHIGH ALLEGHENY JUNIATA BLAIR BERKS DAUPHIN CAMBRIA PERRY SPC Altoona Lebanon Reading Harrisburg BUCKS WESTMORELAND HUNTINGDON EBANON MONTGOMERY WASHINGTON CUMBERLAND DVRPC Southern Alleghenies Lancaster PHILADELPHIA CHESTER BEDFORD FULTON Franklin York LANCASTER SOMERSET DELAWARE FAYETTE Adams GREENE FRANKLIN YORK ADAMS

Appendix E MPO and RPO TA Set-Aside Coordinators

| Planning Organization | Contact | Email | Phone | Website |
|--------------------------|---------------------|--------------------------------|--------------|--|
| Adams County MPO | Andy Merkel | amerkel@adamscountypa.gov | 717-337-9824 | http://www.adamscounty.us/Dept/Planning/ Pages/ACTPO.aspx |
| Adam County MPO | Laura Neiderer | Ineiderer@adamscountypa.gov | 717-337-9824 | http://www.adamscounty.us/Dept/Planning/ Pages/ACTPO.aspx |
| Altoona MPO | Wes Burket | wburket@blairplanning.org | 814-693-2080 | https://www.blairplanning.org/transportation -program |
| Centre County MPO | Anne Messner | amessner@crcog.net | 814-231-3050 | https://www.crcog.net/ccmpo |
| DVRPC MPO | Joe Natale | jnatale@dvrpc.org | 610-205-6978 | https://www.dvrpc.org/tap/pa |
| DVRPC MPO | Joe Banks | jbanks@dvrpc.org | 215-238-2898 | https://www.dvrpc.org/tap/pa |
| Erie County MPO | Emily Aloiz | ealoiz@eriecountypa.gov | 814-451-7325 | https://eriecountypa.gov/departments/planni ng-and-community- development/programs/metropolitan- planning-organization/ |
| Franklin County MPO | Steve Thomas | sjthomas@franklincountypa.gov | 717-261-3855 | https://franklincountypa.gov/index.php?secti on=planning_fcmpo |
| Franklin County MPO | Quentin Clapper | gmclapper@franklincountypa.gov | 717-261-3855 | https://franklincountypa.gov/index.php?secti on=planning_fcmpo |
| HATS MPO | Andrew Bomberger | abomberger@tcrpc-pa.org | 717-234-2639 | https://www.tcrpc-pa.org/hats-about |
| Johnstown MPO | Chris Allison | callison@co.cambria.pa.us | 814-472-2108 | https://cambriaplanning.org/transportation- planning/ |

| Planning Organization | Contact | Email | Phone | Website |
|---|------------------------|--|--------------|--|
| Lackawanna Luzerne MPO (Lackawanna County) | Mary Liz Donato | donatoml@lackawannacounty.org | 570-963-6400 | https://www.lltsmpo.com/ |
| Lackawanna Luzerne MPO (Luzerne County) | Christopher Chapman | <u>christopher.chapman@luzernecou</u> nty.org | 570-825-1564 | https://www.lltsmpo.com/ |
| Lancaster County MPO | Mike Domin | domin@co.lancaster.pa.us | 717-299-8333 | https://www.lancompo.org/ |
| Lebanon County MPO | Jonathan Fitzkee | jfitzkee@lebcnty.org | 717-228-4444 | http://www.lebcounty.org/depts/Planning/Pa ges/MPO.aspx |
| Lehigh Valley MPO | Brian Hite | bhite@lvpc.org | 610-264-4544 | https://www.lvpc.org/transportation.html |
| NEPA MPO | Kate McMahon | kmcmahon@nepa-alliance.org | 570-655-5581 | http://nepa-alliance.org/transportation/nepa- metropolitan-planning-organization-mpo/ |
| North Central PA RPO | Amy Kessler | amy@ncentral.com | 814-773-3162 | http://rpo.ncentral.com/ |
| Northern Tier RPO | Brian Baker | baker@northerntier.org | 570-265-9103 | https://www.northerntier.org/ |
| Northwest PA RPO | Travis Siegel | traviss@northwestpa.org | 814-677-4800 | https://www.northwestpa.org/transportation/ |
| Reading MPO | Devon Hain | dhain@countyofberks.com | 610-478-6300 | https://www.co.berks.pa.us/Dept/Planning/P ages/Transportation_Links.aspx |
| Southern Alleghenies RPO | Brandon Peters | bpeters@sapdc.org | 814-949-6543 | https://sapdc.org/ |

| Planning Organization | Contact | Email | Phone | Website |
|--------------------------------|-----------------------------|---|--------------|---|
| Southern Alleghenies RPO | Matt Bjorkman | mbjorkman@sapdc.org | 814-949-6553 | https://sapdc.org/ |
| SEDA-COG MPO | Kristin McLaughlin | kmclaughlin@seda-cog.org | 570-524-4491 | <u>https://seda-</u> cog.org/departments/transportation/seda- cog-metropolitan-planning-organization/ |
| Shenango Valley MPO | Dan Gracenin Chris Conti | dgracenin@mcrpc.com cconti@mcrpc.com | 724-981-2412 | https://mcrpc.com/shenango-valley-area- transportation-study-mpo/ |
| Shenango Valley MPO | Brian Barnhizer | bbarnhizer@mcrpc.com | 724-981-2412 | https://mcrpc.com/shenango-valley-area- transportation-study-mpo/ |
| SPC MPO | Ryan Gordon | rgordon@spcregion.org | 412-391-5590 | https://www.spcregion.org/ |
| Wayne County | Chris Barrett | <u>cbarrett@co.wayne.pa.us</u> | 570-253-5970 | https://waynecountypa.gov/635/Planning- Commission |
| Williamsport MPO | Scott Williams | SWilliams@lyco.org | 570-320-2138 | http://www.lyco.org/WATS-MPO |
| York County MPO | Chris Caba | ccaba@ycpc.org | 717-771-9870 | https://www.ycpc.org/157/York-Area- Metropolitan-Planning-Organiza |
| York County MPO | Heather Bitner | hbitner@ycpc.org | 717-771-9870 | https://www.ycpc.org/157/York-Area- Metropolitan-Planning-Organiza |

Appendix F

TA Set-Aside Reimbursement Agreement Paragraph 17: Maintenance and Operation of Improvements

[SELECT APPLICABLE PROVISION(S) BY MARKING CHECKBOX NEXT TO SUBSECTION FOR EACH TYPE OF LOCATION AT ISSUE]

PROVISION FOR PROJECT WHERE IMPROVEMENTS ARE LOCATED OUTSIDE LOCAL *OR* STATE RIGHT-OF-WAY USED BY MOTOR VEHICLES

(a) **Local Project Sponsor's Responsibilities.** The Local Project Sponsor shall operate and maintain, at its sole cost and expense, all completed Project improvements financed under this Agreement that fall within its jurisdiction. The Local Project Sponsor shall, by contract or with its own forces, perform the maintenance described in Exhibit F attached to and made a part of this Agreement, to insure an acceptable level of physical integrity and operation consistent with original design standards. The Local Project Sponsor certifies that it shall make available sufficient funds to provide the maintenance described in this exhibit. This provision shall not preclude the Local Project Sponsor from making arrangements with other governmental bodies or instrumentalities or private parties for sharing the maintenance responsibilities. However, the Local Project Sponsor shall retain primary responsibility pursuant to this subsection.

(b) **Failure to Maintain.** Failure by the Local Project Sponsor to fulfill its maintenance responsibilities may result in the loss of future state and federal funds.

(c) **Transfer of Ownership and Maintenance Responsibilities.** The Local Project Sponsor shall have the right to transfer ownership and maintenance responsibilities for the improvements constructed pursuant to this Agreement, subject to prior approval by the Department. The Department shall determine the appropriate written documentation required to approve and authorize the transfer of ownership and maintenance responsibilities. The Department shall not unreasonably withhold its approval.

(d) **Ordinances or Regulations.** The preceding requirements and authorizations shall not prevent the Local Project Sponsor from imposing responsibility for maintenance of the improvements constructed pursuant to this Agreement on the abutting property owners in accordance with duly enacted ordinances or regulations, as amended or supplemented from time to time. The Local Project Sponsor shall diligently and strictly enforce its ordinances or regulations with reference to the affected property owners.

PROVISION FOR PROJECT WHERE IMPROVEMENTS ARE LOCATED IN LOCAL ROADWAY RIGHT-OF-WAY THAT IS NOT UNDER THE JURISDICTION OF THE LOCAL PROJECT SPONSOR

(a) **Local Project Sponsor's Responsibilities.** The Local Project Sponsor shall operate and maintain, at its sole cost and expense, all of the completed Project improvements financed under this Agreement that fall within its jurisdiction. The Local Project Sponsor shall, by contract or with its own forces, perform the maintenance described in Exhibit F attached to this Agreement, to insure an acceptable level of physical integrity and operation consistent with original design standards. The Local Project Sponsor certifies that it shall make available sufficient funds to provide the maintenance described in this exhibit. This provision shall not preclude the Local Project Sponsor from making arrangements with other governmental bodies or instrumentalities or private parties for sharing the maintenance responsibilities. However, the Local Project Sponsor shall retain primary responsibility pursuant to this subsection.

(b) **Failure to Maintain.** Failure by the Local Project Sponsor to fulfill its maintenance responsibilities may result in the loss of future state and federal funds.

(c) **Transfer of Ownership and Maintenance Responsibilities.** The Local Project Sponsor shall have the right to transfer ownership and maintenance responsibilities for the improvements constructed pursuant to this Agreement, subject to prior approval by the Department. The Department shall determine the appropriate written documentation required to approve and authorize the transfer of ownership and maintenance responsibilities. The Department shall not unreasonably withhold its approval.

PROVISION FOR PROJECT WITH IMPROVEMENTS IN LOCAL PROJECT SPONSOR'S ROAD OR RIGHT-OF-WAY

(a) **Local Project Sponsor's Responsibilities.** The Local Project Sponsor, at its sole cost and expense, shall operate and maintain all the completed improvements financed under this Agreement that fall under its jurisdiction. The Local Project Sponsor certifies that it shall make available sufficient funds to provide for the described maintenance program. Exhibit G, which is attached to this Agreement, lists the minimum requirements that the Local Project Sponsor must satisfy regarding the traffic engineering services to be provided as part of this maintenance program.

(b) **Methods of Operation and Maintenance.** The Department, in concurrence with the FHWA, when applicable, shall determine the existence of acceptable methods of operation and maintenance. These operation and maintenance services shall include, but not be limited to, the following:

(i) periodic inspections;

(ii) functional review of traffic operations;

(iii) appropriate preventative maintenance, which shall include cleaning,

lubrication and refurbishing of all electrical equipment;

(iv) a systematic record-keeping system; and

(v) a means to handle the notification and implementation of emergency repairs.

(c) **Traffic Control Devices.** The existence of functioning maintenance and operation services shall not exempt the Local Project Sponsor from complying with the provisions of the Vehicle Code (75 Pa. C.S. § 101 *et seq.)*, as amended, pertaining to traffic control devices, or with applicable provisions of the State Highway Law (36 P.S. § 670-101 *et seq.*), as amended.

(d) **Statutes, Regulations or Ordinances.** Each party shall administer, enforce, and maintain any statutes, regulations, or ordinances within its jurisdiction necessary for the operation of the improvements. The parties further acknowledge that the enforcement obligations relating to the regulations are governed by the statutes of the Commonwealth of Pennsylvania, and more particularly by those statutes relating to municipalities; the Vehicle Code, as amended; and the State Highway Law, as amended; as well as those ordinances, rules and regulations issued by appropriate governmental agencies in implementation of these statutes.

(e) **Traffic Controls and Parking Regulations.** Upon completion of the Project improvements, the Local Project Sponsor shall continue to maintain and enforce within the Project limits existing traffic controls and parking regulations that need to remain in place; and it shall impose within the Project limits any required new traffic controls and parking regulations, subject to the approval of the Department where appropriate. The Local Project Sponsor shall adopt any resolutions or enact any ordinances necessary to accomplish the imposition, maintenance and enforcement of these controls and regulations.

(f) **Disqualification.** The Department may disqualify the Local Project Sponsor from future federal-aid or state participation on Local Project Sponsor-maintained projects if the Local Project Sponsor fails to:

(i) provide for the proper maintenance and operation of the completed improvements; or

(ii) maintain and enforce compliance with any statutes, regulations, or ordinances under its jurisdiction necessary for the operation of the improvements.

(g) **Withholding Funds.** The Department shall withhold federal-aid or state funds, or both, until one or both of the following (as applicable) have taken place:

(i) the Local Project Sponsor has corrected the operation and maintenance services; and

(ii) the Local Project Sponsor has brought traffic operations on the improvements, including enforcement of statutes, regulations, or ordinances, up to a level satisfactory to the Department.

(h) **Reimbursement from Third Parties.** This Agreement is without prejudice to the right of the Local Project Sponsor to receive reimbursement for maintenance costs from any railroad or party other than the Department, if so ordered by the PUC, where a rail-highway crossing is under the jurisdiction of the PUC.

(i) Ordinances or Regulations. The preceding requirements shall not prevent the Local Project Sponsor from imposing responsibility for maintenance of the improvements constructed pursuant to this Agreement on the abutting property owners in accordance with duly enacted ordinances or regulations, as amended or supplemented from time to time. The Local Project Sponsor shall diligently and strictly enforce its ordinances or regulations with reference to the affected property owners.

PROVISION FOR PROJECT WITH IMPROVEMENTS IN DEPARTMENT'S RIGHT-OF-WAY

(a) **Responsibilities.** The Department, as the entity exercising authority and jurisdiction over the roads upon which the Project is being constructed, shall operate and maintain all of the completed improvements financed with federal-aid funds as part of the state highway system, consistent with the requirements of the Vehicle Code, State Highway Law of 1945, and Commonwealth regulations. If there is any signalization, it shall be maintained and operated by the Local Project Sponsor, pursuant to a traffic signal permit issued by the Department to the Local Project Sponsor.

(b) **Ordinances or Regulations.** The preceding requirements shall not prevent the Local Project Sponsor from imposing responsibility for maintenance of improvements constructed pursuant to this Agreement within Department right-of-way on the abutting property owners, if duly enacted municipal ordinances or regulations make abutting property owners responsible for maintenance of the type of improvement. The Local Project Sponsor shall diligently and strictly enforce its ordinances or regulations with reference to the affected property owners.

Appendix G

PennDOT Highway Lighting Requirements and Design Approval for TA Set-Aside Projects

Under 23 U.S.C. 133(h)(3)(A) (repealed, but referred to in the FAST Act), TA Set-Aside funds may be applied to the installation of lighting for certain projects, when there is a *clearly demonstrated safety need*. Eligible projects include "Construction, planning, and design of on-road and off-road trail facilities for pedestrians, bicyclists, and other nonmotorized forms of transportation, including sidewalks, bicycle infrastructure, pedestrian and bicycle signals, traffic calming techniques, lighting and other safety-related infrastructure, and transportation projects to achieve compliance with the Americans with Disabilities Act of 1990."

In order to facilitate the required PennDOT Highway Lighting review and approval of TA Set-Aside projects, the following procedures apply:

A. INITIAL PREPARATION

- 1. Clearly identify the need for lighting based on safety.
 - a. Refer to recognized standards such as ANSI/IES RP-8-14 Roadway Lighting, IES DG-5-94 Recommended Lighting for Walkways and Class 1 Bikeways, AASHTO GL-6 Roadway Lighting Design Guide and IES G-1-03 Guideline for Security Lighting for People, Property and Public Spaces.
 - b. Cite the results of a local threat assessment, security study or CPTED analysis.
- 2. Prepare an overview of the proposed lighting for the project. Include project location, site plan, proposed design criteria, existing luminaire locations and parameters, proposed lighting locations and parameters and potential power source location(s).
- 3. Initiate any required proprietary and Bulletin 15 waivers with the District.

B. PRE-DESIGN MEETING

- Coordinate with the District PM to contact the Highway Lighting group at <u>RA-pdHwyLighting@pa.gov</u> ('PD, Highway Lighting') or 717-772-3078 to schedule a Pre-Design meeting.
- 2. The purpose of this meeting, which can generally be handled as a 15-30 minute teleconference, is to review requirements and establish design parameters.
 - a. Light Loss Factor (LLF) to be applied to photometric calculations.
 - b. Minimum average maintained illuminance at end of rated life (ERL).
 - c. Maximum uniformity ratio (avg./min.)
 - d. Maximum veiling luminance (glare) ratio if proposed lighting is adjacent to roadway or street.
 - e. For LED luminaires, the proposed ERL (to be coordinated with the municipality) and the method required to calculate the corresponding LLF to be applied to each luminaire.
- 3. Prepare and distribute (electronically) the Pre-Design Meeting minutes within one week of the meeting.

C. PRELIMINARY LIGHTING REPORT AND PLANS

- Prepare and submit Preliminary Lighting report and plans to <u>RA-</u> <u>pdHwyLighting@pa.gov</u>. The purpose of the Preliminary Lighting submission is to establish pole/luminaire locations (based on photometric calculations) and the proposed power supply location.
- 2. The Preliminary Lighting Report for TA Set-Aside projects should include the following:
 - a. Design criteria as established by the Pre-Design Meeting.
 - b. Type, wattage, IES distribution, mounting height (above the pavement) and overhang (from edge of pavement or curb) for each proposed luminaire.
 - c. LLF as calculated for each proposed luminaire. Refer to Pub 13M (DM-2), Chapter 5.2. LLF includes both the MF (maintenance or dirt factor) and the lamp lumen depreciation (LLD).
 - i. For HPS luminaires, the MF is assumed to be 0.8 and the LLD is 0.8 for a LLF of 0.64.
 - ii. For Metal Halide (MH) luminaires, consult the Highway Lighting group.
 - iii. For LED luminaires, provide documentation for each proposed manufacturer's product for the calculation of the LLD, based on LM-79 approved methods and extrapolations of results to ERL based on TM-21. The MF is assumed to be 0.8.
 - d. Complete photometric calculations for the entire walkway or path, broken into sections as required.
 - i. Average maintained illuminance at end of rated life (ERL).
 - ii. Uniformity ratio (UR).
 - iii. Minimum fc.
 - iv. Veiling luminance ratio (if required).
 - e. Electronic copies of the .ies files from an accredited Testing Laboratory.
 - f. Proprietary and Bulletin 15 waiver requests.
 - g. Copy of the energy and maintenance agreement with the local government.
 - h. Other information as required from the pre-design meeting.
- 3. TA Set-Aside Preliminary Lighting plans should include the following from Pub 10C (DM-1C) Chapter 4, page 4-35, and Pub 13M (DM-2) 5.3, page 5-5:
 - a. Legend of symbols used, scale and date. Plan scale 1"=50' or 1"=100'. Other scales may also be used as appropriate for project conditions.
 - b. For projects on or adjacent to roadway or street, shoulder and curb lines, guide rail types and setback from roadway.
 - c. Lighting pole locations by stations.
 - d. Location by station and parameters of existing lights.
 - e. Overhead and underground electrical utilities (for locating power supplies and avoiding conflicts with overhead lines).
 - f. Existing to remain and proposed new trees.

- 4. The Preliminary Lighting Report will be returned with comments for revision and resubmission.
- 5. Resubmit the Preliminary Lighting report and plans until all comments are satisfactorily addressed and approval is given by the Highway Lighting group and the District to proceed with the Final Lighting document preparation.

D. FINAL LIGHTING SUBMISSION

- 1. After obtaining approval of the Preliminary Lighting design, prepare Final Lighting documents per Pub 13M (DM-2) and Pub 14M (DM-3). Final design entails the development of information needed to prepare the lighting construction plans and special provisions (if required), based upon the preliminary design previously approved.
- 2. The Final Lighting submission shall consist of final drawings, special provisions (if required), voltage drop calculations, waivers (if not previously approved) and copies of the agreements with the local utility and the local government. There is no need to resubmit photometric calculations if the luminaire layout hasn't changed from the approved Preliminary submission. Refer to Publication 14M (DM-3), Chapter 9. Lighting drawings shall include the following:
 - a. Title Sheet (not required if Lighting is a supplement to the Construction Plans).
 - b. Index Sheet (not required if Lighting is a supplement to the Construction Plans).
 - c. Summary of Quantities Sheet (combined with other project items if Lighting is a supplement to the Construction Plans).
 - d. Tabulation of Quantities Sheet(s).
 - e. Detail Sheet(s).
 - f. Plan Sheet(s).
- 4. The following should be included in the Final Lighting design:
 - a. Legend of symbols used, scale and date. Plan scale 1"=50' or 1"=100'. Other scales may also be used as appropriate for project conditions.
 - b. For projects on or adjacent to roadway or street, shoulder and curb lines, guide rail types, locations, and distance from edge of pavement.
 - c. Location by station of all luminaires, as established by the approved Preliminary submission.
 - d. Lighting branch circuit routing and sizes. Minimum direct burial conduit size is 2". Minimum underground cable size is AWG #8.
 - e. Voltage drop calculations for all branch circuits.
 - i. Base wire size calculations upon 3% voltage drop maximum for reactor type ballasts and 5% voltage drop maximum for auto-regulator or regulator-type ballasts.
 - f. Determination of pole arm lengths and pole setbacks.
 - g. Determination of the "C" dimensions for all conventional pole locations as shown in Publication 72M, Roadway Construction Standards. Show this dimension to the nearest 0.05 m (0.1 ft) alongside the setback distance on

the tabulation of quantities sheet. Refer to Publication 14M, Design Manual, Part 3, Plans Presentation.

- h. Size or rating of power supply components. Size breakers to 75% of rating.
- i. Size lighting loads to include sign loads when signs are to be energized from the roadway lighting circuits.
- j. Determination of type of conventional poles required: S-Base or A-Base.
- k. Power Supply service voltage and location. Supply voltage shall be either 120/240 V or 240/480 V, single phase, 3-wire system. Other voltages require specific approval from the Central Office, Bureau of Maintenance and Operations. Include confirmation letter from the power company as applicable.
- I. Determination of pole foundation required as detailed in Publication 72M, Roadway Construction Standards.
 - i. Note: Pole base foundation designs which are not PennDOT standard Type FC, Type FC Modified or Type P must always be reviewed by District Bridge. Contact Central Office Bridge if there are any questions.
- m. Details not already covered by Publication 72M, Roadway Construction Standards.
- n. Standard and special notes and special provisions. Resubmit the Preliminary Lighting report and plans until all comments are satisfactorily addressed and approval is given by the Highway Lighting group.

Appendix H *Transportation Alternatives Set-Aside (TASA) Application Process Checklist*

| 0 | meeting. Submit Draft Application to District. (District will review application and schedule Draft Application meeting.) | |
|--|---|--|
| 0 | It is highly recommended that you fill out as many of the additional fields as possible for review and discussion at the Draft Application | |
| 0 | Prepare and attach Construction Cost Estimate (It is recommended that you work with individuals with PennDOT project experience to complete this estimate.) | |
| require 0 | Create a map with the project location and save and score it. | |
| PennD First ti the TA Compl | ers, engineers, contractors, or other appropriate individuals that have OT project experience as you make this determination.) me users will need to register for a <u>PDAuth</u> account and request access to SA application system. ete Draft Application. (All application fields with a red asterisk (*) are | |
| Deterr obligat contac <u>Progra</u> | deo Guide are located on <u>PennDOT's TA Set-Aside web page</u> . nine if project meets eligibility requirements and can meet the dates and cions required for the funding round. If you have questions, please t your District TA Set-Aside coordinator or email <u>PennDOT's TA Set-Aside</u> <u>m Office</u> . (It is recommended that you select/ work with architects, | |