

Executive Order

Commonwealth of Pennsylvania Governor's Office

Executive Order 2023-04 - Executive Branch Employee Gift Ban

Date: January 20, 2023

By Direction of:

Josh Shapiro, Governor

WHEREAS, public trust and confidence in the integrity of those individuals appointed and employed to serve the Commonwealth is of paramount importance; and

WHEREAS, the Governor is responsible to establish standards for the integrity of Commonwealth Executive Employees with regard to the receipt of gifts, gratuities, entertainment, loans, or any other thing of monetary value, including in-kind gifts, from persons doing or seeking to do business with the Commonwealth or with interests that are substantially affected by decisions of the Commonwealth.

NOW, THEREFORE, I, Josh Shapiro, Governor of the Commonwealth of Pennsylvania, by virtue of the authority vested in me by the Constitution of the Commonwealth of Pennsylvania and other laws of the Commonwealth, do hereby reaffirm the Code of Conduct for Commonwealth Employees, *Executive Order 1980-18 Amended*, and promulgate the following amendments to such Code of Conduct regarding prohibitions on the receipt of gifts.

1. Amendment.

The Governor's Code of Conduct, Part I, Section 3, Gifts and favors, hereby replaces the above-referenced section as follows:

3. Gifts and favors.

a. Definitions.

- (1) Cash Equivalent. An asset that is readily convertible to cash (e.g., credit/debit card, prepaid gift card for any commercial establishment, foreign currency, certified check, cashier's check, money order or similar negotiable instrument).
- (2) **De Minimis.** An item of nominal value or a meal which is equal to or less in value than that of ordinary social hospitality.

- (3) **Gift.** Any gratuity, entertainment, loans, or any other thing of monetary value, including in-kind gifts offered to an employee, during the course of their employment.
- **(4) Ordinary Social Hospitality.** The value of food or refreshment not to exceed the General Services Administration (GSA) rate for the applicable time period and location.
- **(5) Person.** Any individual, partnership, corporation, non-profit organization, political subdivision, or other entity, but does not include state agencies or agencies of the United States government.
- **(6) Personal Loan.** Any temporary financial assistance requiring repayment to an individual or organization, with or without interest.
- (7) **Personal or Professional Service.** An intangible service of economic value or benefit performed by a person or business.
- **(8) Recreational Event.** A professional or semi-professional sports event, theater event, musical concert, or similar event, including transportation thereto and therefrom.
- **(9) Tangible Item.** A material item or item of more than nominal or de minimis intrinsic value.

b. Policy.

- (1) No employee, appointee, or official of the Executive Branch of the Commonwealth shall accept or solicit cash or cash equivalent; a gift or other item of more than nominal or de minimis value; admission to a recreational event; a personal loan; or a personal or professional service in connection with their employment, from another person or entity whom the employee, appointee or official knows:
 - (a) Is seeking to obtain business or an outcome from or has financial relations with the Commonwealth;
 - **(b)** Conducts operations or activities that are regulated by the Commonwealth;
 - (c) Is engaged, either as principal or attorney, in proceedings before the Commonwealth or in court proceedings in which the Commonwealth is an adverse party; or
 - (d) Has interests that may be substantially affected by the performance or nonperformance of the official duty of the employee, appointee, or official.
 - (e) Limited Exceptions:
 - Ordinary social hospitality may be accepted only when incidental to officially sanctioned Commonwealth trainings (e.g., approved continuing education and working lunches); or in connection with an official government function or other event in which the employee, appointee, or official is representing the Commonwealth in an official capacity.

- **2** Gifts from a friend, parent, spouse, child, or other close relative may be accepted when the circumstances make it clear that the motivation for the action is a family or personal relationship.
- Receipt of a plaque, certificate, or other similar item of de minimis value may be accepted for recognition of the employee's, appointee's, or official's professional work or personal community service.
- **4** Tangible items, benefits, or discounts which are unsolicited may be accepted when the same or similar benefit or discount is available to members of the general public.
- **5** Food or refreshment of nominal value on infrequent occasions in the ordinary course of a luncheon or dinner meeting or other meetings may be accepted and recreation, entertainment, food, or refreshments of nominal value in the furtherance of a charitable event may be accepted.
- Unsolicited advertising or promotional material, such as pens, pencils, note pads, mugs, t-shirts, calendars, and other such items of nominal intrinsic value may be accepted.
- Bona fide reimbursement for actual expenses for travel and such other necessary subsistence may be received if it is compatible with other restrictions set forth in this Executive Order and if no Commonwealth payment or reimbursement is made. However, an employee, appointee, or official may not be reimbursed and payment may not be made on his/her behalf for excessive personal living expenses, gifts, entertainment, or other personal benefits nor may an employee, appointee, or official be reimbursed by a person for travel on official business under Commonwealth orders.
- Participation in the affairs of or acceptance of an award for a meritorious public contribution or achievement from a charitable, religious, professional, social, fraternal, or nonprofit educational, recreational, public service, or civic organization is permitted.
- **9** A voluntary gift of nominal value or donation in a nominal amount made on a special occasion such as marriage, illness or retirement may be accepted.
- **10** The Commonwealth reserves the right to make determinations regarding the appropriate application of these exceptions in its sole discretion.

- (2) The limited exceptions contained in 3(b)(1)(E) above are not applicable to any gifts, cash, cash equivalent, discounts, loans, services, or any other items or other benefits of any kind or of any value received from a lobbyist, lobbying firm or principal as those terms are defined by Act 134 of 2006, P.L. 1213, § 3, as amended, 65 Pa.C.S. § 13A03.
- (3) This policy does not prohibit attendance at or acceptance of ordinary social hospitality in accordance with the guidelines set forth in this policy, at functions, events, or fundraisers scheduled on the employee's, appointee's, or official's personal time unrelated to the individual's Commonwealth employment.
- (4) Nothing in this policy shall override an employee's, appointee's, or official's duty to comply with and timely file federal, state and/or local financial disclosure forms.

2. Rescission.

Effective immediately, Executive Order 2015-01, Executive Branch Employee Gift Ban, is hereby rescinded.

3. Effective Date.

This Executive Order is effective immediately.