

COMMONWEALTH OF PENNSYLVANIA
DEPARTMENT OF STATE
BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS

F I N A L M I N U T E S

MEETING OF:

STATE BOARD OF VETERINARY MEDICINE

TIME: 10:32 A.M.

Held at

PENNSYLVANIA DEPARTMENT OF STATE

2525 North 7th Street

CoPA HUB, Eaton Conference Room

Harrisburg, Pennsylvania 17110

as well as

VIA MICROSOFT TEAMS

May 23, 2025

State Board of Veterinary Medicine
May 23, 2025

BOARD MEMBERS:

Apryle Horbal, D.V.M, Chair
Matthew Eaton, Deputy Commissioner, on behalf of
Arion R. Claggett, Acting Commissioner Bureau of
Professional and Occupational Affairs,
Anjilla Cooley, D.V.M.
Clement George, Public Member
Valerie Kehoe, C.V.T.
Hilary Vesell, Esquire, Public Member

BUREAU PERSONNEL:

Ashley Keefer, Esquire, Board Counsel
Thomas M. Davis, Esquire, Regulatory Board Counsel
Sarah Buhite, Esquire, Board Prosecution Liaison
Michelle Roberts, Board Administrator
Paul Jarabeck, Esquire, Senior Prosecutor
Mark Zogby, Esquire, Board Prosecutor
Denice Szekely, Esquire, Board Prosecutor
Caitlin Everetts, Board Prosecutor
Andrew LaFratte, MPA, Deputy Policy Director,
Department of State

ALSO PRESENT:

Mark Guise, D.V.M.
Joseph Breymeier, Esquire
Erin Badstuebner, Sargent's Court Reporting Service,
Inc.

State Board of Veterinary Medicine

May 23, 2025

[Pursuant to Section 708(a)(5) of the Sunshine Act, at 9:30 a.m. the Board entered into Executive Session with Ashley Keefer, Esquire, Board Counsel, for the purpose of conducting quasi-judicial deliberations on a number of matters currently pending before the Board and to receive the advice of counsel. The Board returned to open session at 10:30 a.m.]

The regularly scheduled meeting of the State Board of Veterinary Medicine was held on Friday, May 23, 2025. Apryle Horbal, V.M.D., Chair, called the meeting to order at 10:32 a.m.

[Ashley Keefer, Esquire, Board Counsel, noted the Board met in Executive Session for the purpose of conducting quasi-judicial deliberations on a number of matters currently pending before the Board and to receive the advice of counsel.

Ms. Keefer also noted the meeting was being recorded, and those who continued to participate were giving their consent to be recorded.]

Roll Call

[Apryle Horbal, V.M.D., Board Chair, conducted a roll call of the Board members. A quorum of Board members was present.]

Introduction of Attendees

[Michelle Roberts, Board Administrator, provided an introduction of attendees.]

Approval of Minutes of the March 28, 2025 meeting

CHAIR HORBAL:

And so then we'll move on to the first item on our Agenda, which is approval of the Draft Minutes from the previous meeting. Are there any questions, concerns, comments in regards to those?

Okay. In that case, would someone like to make a motion to accept those minutes, please?

MS. KEHOE:

I make a motion.

MS. VESELL:

And I'll second the motion.

CHAIR HORBAL:

1 Okay, excellent. So we'll go ahead and
2 call roll, then.

3
4 Dr. Cooley, aye; Ms. Kehoe, aye; Ms.
5 Vesell, abstain; Mr. Eaton, abstain;
6 Dr. Horbal, aye.

7 [The motion carried. Ms. Vesell and Mr. Eaton
8 abstained from voting on the motion.]

9 ***

10 Report of Prosecution

11 [Mark Zogby, Esquire, Department of State, presented
12 the Consent Agreement and Order for Item 2 on the
13 Agenda, Case Nos. 21-57-001403 and 21-57-006483.]

14 ***

15 [Sarah Buhite, Esquire, presented the Consent
16 Agreement and Order for Item 3 on the Agenda, Case
17 No. 25-57-003091.]

18 CHAIR HORBAL:

19 All right. Anything from the rest of
20 the Board? No? Okay.

21 So having heard both of these
22 cases, is there anything that would
23 cause any members of the Board to want
24 to go back into Executive Session?

25 In that case, Ms. Keefer, can you

1 lead us through the vote, please?

2 MS. KEEFER:

3 Based on the deliberations and
4 Executive Session, I believe the Chair
5 would entertain a motion to approve the
6 Consent Agreement at Item No. 2, at
7 Case No. 21-57-001403 and 21-57-006483,
8 as well as Item No. 3, at Case No. 25-
9 57-003091.

10 CHAIR HORBAL:

11 Could someone make a motion, please?

12 MS. KEHOE:

13 I'll make a motion.

14 MS. KEEFER:

15 Is there a second?

16 MS. VESELL:

17 I'm sorry, I'll second the motion.

18 CHAIR HORBAL:

19 So, thank you. I'll take the roll call
20 votes in.

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22 Dr. Cooley, aye; Ms. Kehoe, aye; Ms.
23 Vesell, aye; Mr. Eaton, aye; Dr.
24 Horbal, aye.

25

1 [Paul Jarabeck, Esquire, Senior Prosecutor,
2 Department of State raised concerns regarding the
3 Board's vote. The Board then returned to document
4 Chair Horbal's vote for the record.]

5 ***

6 [The motion carried unanimously. The Respondent at
7 Item No. 2 is Kathryn D. Papp, D.V.M., and Item No. 3
8 is Allen Post Bonnell, D.V.M.]

9 ***

10 Report of Board Counsel - No Report

11 ***

12 Report of Regulatory Counsel

13 [Thomas M. Davis, Esquire, Regulatory Board Counsel,
14 reported that he had provided the Board with a
15 written update detailing three active regulations:
16 Act 41, the Continuing Education (CE) regulation, and
17 the Fees regulation. He stated the Act 41
18 regulation, in development for approximately three
19 years, was nearing completion at the proposed stage
20 and expected to be finished by early next week. He
21 clarified that licensure by endorsement was still
22 ongoing despite the regulation not being finalized.
23 He will soon focus on the Fees regulation, which has
24 a final deadline of July 29, 2026. Mr. Davis wished
25 the Board a good Memorial Day weekend.]

Report of Board Chairperson - No Report

Report of Acting Commissioner - No Report

Report of Board Administrator

MS. ROBERTS:

Yeah, the AAVSB annual meeting takes place this year in Cincinnati.

September 17th through September 20th.

They do fund a voting delegate and an alternate delegate. And I believe we have interest from two Board members to attend. So we would need a vote to approve Dr. Cooley and Dr. Horbal to attend the meeting in September.

CHAIR HORBAL:

Perfect. So, yes. Can I have a motion, please, to send myself and Dr. Cooley to the meeting in September, please?

MS. KEHOE:

I'll make that motion.

MS. VESELL:

I'll second.

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Dr. Cooley, aye; Ms. Kehoe, aye; Ms.

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Vesell, aye; Mr. Eaton, aye; Dr.

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Horbal, aye.

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[The motion carried unanimously.]

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Upcoming Meeting Dates

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[Michelle Roberts, Board Administrator, noted the

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upcoming meeting dates on the Agenda. The next

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meeting is July 25, 2025.]

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Public Comments

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[Mark Guise, V.M.D, a former Board member, inquired

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whether the Board had any interaction with the

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Funeral Directors' Board regarding recent cremation-

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related fraud in Pittsburgh.

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Ms. Keefer responded that such matters would fall

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under the jurisdiction of prosecution and not Board

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Counsel due to the Lyness decision, which mandates

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separation between the two.

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Dr. Guise asked about actions related to the

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scheduling of drugs like Medetomidine or Dexdomitor,

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given their emergence in illicit drug reports from

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cities such as New York, Philadelphia, and

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Pittsburgh.

1 Ms. Keefer clarified that the board does not
2 schedule drugs and instead follows prevailing
3 standards as outlined in Principle 7D of the Board's
4 regulations.

5 Dr. Guise asked for clarification on the scope of
6 practice for veterinary technicians, particularly
7 under direct supervision and referenced advanced
8 directives.

9 Ms. Keefer read from 49 Pa. Code § 31.31, stating
10 that a certified veterinary technician may perform
11 certain duties under direct or indirect supervision,
12 as designated. When asked about situations where a
13 veterinarian is uncomfortable with indirect
14 supervision, Keefer explained that the board cannot
15 provide advisory opinions and recommended that the
16 veterinarian consult legal counsel.

17 Ms. Roberts confirmed this, and counsel
18 emphasized that the Board cannot interpret
19 regulations for individuals due to existing case law.

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21 Adjournment

22 CHAIR HORBAL:

23 Thank you very much for fielding those
24 questions, Ms. Keefer. And now, I
25 think on that note, we'll make a motion

1 to adjourn this meeting

2 MS KEHOE:

3 I make the motion.

4 MS. VESELL:

5 I second it.

6 CHAIR HORBAL:

7 Thank you everyone, have a great
8 weekend. See you in July.

9 [The motion carried unanimously.]

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11 [There being no further business, the State Board of
12 Veterinary Medicine Meeting adjourned at 10:52 a.m.]

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CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Veterinary Medicine meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Veterinary Medicine Meeting.



Erin Badstuebner,

Minute Clerk

Sargent's Court Reporting
Service, Inc.

STATE BOARD OF VETERINARY MEDICINE
REFERENCE INDEX

May 23, 2025

TIME	AGENDA
9:30	Executive Session
10:30	Return to Open Session
10:32	Official Call to Order
10:33	Roll Call
10:35	Approval of Minutes
10:36	Report of Prosecution
10:43	Report of Board Counsel
10:44	Report of Regulatory Counsel
10:45	Report of Chairperson
10:45	Report of Commissioner
10:46	Report of Board Administrator
10:49	Public Session
10:52	Adjournment