

COMMONWEALTH OF PENNSYLVANIA
DEPARTMENT OF STATE
BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS

F I N A L M I N U T E S

MEETING OF:

STATE BOARD OF OSTEOPATHIC MEDICINE

TIME: 10:30 A.M.

Held at

PENNSYLVANIA DEPARTMENT OF STATE

2525 North 7th Street

CoPA HUB, Eaton Conference Room

Harrisburg, Pennsylvania 17110

as well as

VIA MICROSOFT TEAMS

August 13, 2025

State Board of Osteopathic Medicine
August 13, 2025

BOARD MEMBERS:

Randy Litman, D.O., Chair
Joseph M. Zawisza, D.O., Vice-Chair
Arion Claggett, Acting Commissioner of Professional
and Occupational Affairs
Robert A. Bonacci, M.D., MPH, Department of Health,
On behalf of Debra L. Bogen, M.D., Secretary of
Health
Hillary D. Snyder, MSPAS, PA-C
Jonathan P. Oline, D.O.
Ayanna S. Kersey-McMullen, D.O., Secretary - Absent
James R. Latronica, D.O.
Neil Curtis, EdD, LAT, ATC

BUREAU PERSONNEL:

Ashley B. Goshert, Esquire, Board Counsel
Keith E. Bashore, Esquire, Board Prosecution Liaison
Adrianne McClendon, Esquire, Board Prosecutor
J. Patrick Greene, Esquire, Board Prosecutor
Burk Demiral, Esquire, Board Prosecutor
Jacqueline Wolfgang, Esquire, Regulatory Counsel
Jamison Cassel, Board Administrator
Willow Marsh, Legislative Aide, Department of State
Holly Hoffman, Law Clerk, Department of State

ALSO PRESENT:

Misha Patel, M.D., Curriculum Education Assistant,
Geisinger Commonwealth School of Medicine
Cynthia Rish, Esquire, Rish Law Offices
William Reynolds-MPAS, PA-C
Mary Marshall-Workforce and Professional Development,
Healthcare Association of Pennsylvania
Jake Muskovitz - Pennsylvania Health Care Costs
Containment Council (PHC4)
Renee Greenawalt - Deputy Executive Director,
Pennsylvania Healthcare Cost Containment
Katie Jordan - Head of Communications and Education,
Pennsylvania Healthcare Cost Containment
Jacob Hill, Sargent's Court Reporting Service,
Inc.

1 ***

2 State Board of Osteopathic Medicine

3 August 13, 2025

4 ***

5 [Pursuant to Section 708(a)(5) of the Sunshine Act,
6 at 9:30 a.m. the Board entered into Executive Session
7 with Ashley B. Goshert, Esquire, Board Counsel, for
8 the purpose of conducting quasi-judicial
9 deliberations on a number of matters that are
10 currently pending before the Board and to receive the
11 advice of counsel. The Board returned to open
12 session at 10:30 a.m.]

13 ***

14 The regularly scheduled meeting of the State
15 Board of Osteopathic Medicine was held on Wednesday,
16 August 13, 2025. Randy Litman, D.O., Chair, called
17 the meeting of the State Board of Osteopathic
18 Medicine to order at 10:32 a.m.

19 ***

20 Introduction of Board Members/Attendees

21 [Jamison Cassel, Board Administrator, provided an
22 introduction of Board members, staff, and attendees.
23 A quorum of Board members was present.]

24 ***

25 [Ashley Goshert, Esquire, Board Counsel, noted the

1 meeting was being recorded, and those who continued
2 to participate were giving their consent to be
3 recorded.]

4 ***

5 Approval of minutes of the June 11, 2025 Meeting

6 DR. LITMAN:

7 Has everyone reviewed the minutes from
8 our meeting of June 11th? May I have a
9 motion to approve.

10 COMMISSIONER CLAGGETT:

11 So moved.

12 DR. ZAWISZA:

13 Second.

14 MR. CASSEL:

15 Mr. Claggett, aye; Dr. Litman, aye; Dr.
16 Zawisza, aye; Dr. Oline, aye; Dr.
17 Latronica, aye; Mr. Curtis, aye.

18 [The motion carried unanimously.]

19 ***

20 Appointments - PA Health Care Costs Containment

21 Council (PHC4)

22 [Jake Muskovitz, PA Health Care Costs Containment
23 Council (PHC4), joined by his colleagues, Renee
24 Greenwalt, Deputy Executive Director, and Katie
25 Jordan, Head of Communications and Education,

1 presented to discuss the Fair Contracting for Health
2 Care Practitioners Act (HB 1633) regarding non-
3 compete agreements for selected health care
4 providers.

5 Mr. Muskovitz stated the PHC4 was created in 1986
6 to address the rising cost of healthcare. The PHC4
7 collects data totaling about 5 million records per
8 year from all Pennsylvania hospitals and ambulatory
9 surgery centers. The data collected is available to
10 different entities. He stated hospitals and health
11 systems use the data for needs assessments while
12 researchers use the data for their own papers.

13 Mr. Muskovitz advised the Board that the PHC4
14 would be completing a three-year study, based the
15 passage of this ACT, regarding the limits of non-
16 compete agreements and then provide their findings to
17 the legislature in 2028.

18 He explained there is a clause within an
19 employment non-compete agreement, stating any doctor
20 no longer employed, either by voluntary resignation
21 or involuntary termination, agrees not to practice
22 within a 20 mile radius of his former employment
23 location for the time period of 24 months.

24 Mr. Muskovitz stated the criteria within the
25 clauses of the non-compete agreements are applied

1 only if and when a dispute over same enters into the
2 legal system.

3 Mr. Muskovitz continued, since the law passed,
4 all non-compete agreements for a specific group of
5 health care providers have been limited to a single
6 year at most and only enforceable if the employee
7 departs voluntarily. If the employee is terminated
8 for cause, the non-compete agreement becomes void.
9 MDs, DOs, PAs, CRNPs and CRNAs are the five licensed
10 practitioners included in the law specifically for
11 this one year maximum on their non-compete
12 agreements.

13 He discussed PHC4's approach to their study of
14 this healthcare issue. The Federal Trade Commission
15 first worked through a rule concerning non-compete
16 agreements and then asked for and received over
17 25,000 public comments. That data revealed that
18 almost every single public comment to the FTC was
19 focused on patient access to healthcare. The PCH4
20 created their own model for public comment data as
21 well, and another round of public comments would be
22 collected in 2027. The PCH4 also conducted their own
23 surveys amongst healthcare providers and received a
24 number of various comments.

25 Mr. Muskovitz presented a sample specific to DOs'

1 responses to the surveys sent by PCH4 in order to
2 illustrate the geographical differences between those
3 DO providers with and without non-compete agreements.
4 He mentioned the issue of NPI (National Provider
5 Identifier) numbers held by healthcare facilities was
6 being addressed.

7 He commented the PCH4 was asked by the
8 legislature to determine if the healthcare non-
9 compete agreements were burdening the judicial
10 system. The PCH4 has, in response, been
11 collaborating with the prothonotary offices in the 67
12 counties that make up the Commonwealth. It is
13 collecting data on the number of lawsuits filed that
14 fit the categories requested by the legislature.

15 Mr. Muskovitz stated the Department of Health
16 publishes a facility report containing a significant
17 amount of information of interest to the PCH4. This
18 data allows the PCH4 to learn about the numbers of
19 practitioners and providers that are coming into the
20 Commonwealth or leaving it. The PCH4 is attempting,
21 with the Hospital and Health Association of
22 Pennsylvania, to obtain information from hospital
23 employers on the impacts of Act 74 on their audience.
24 The PCH4 is planning to develop a similar employer
25 focused survey as well.

12 Dr. Latronica commented on completing the survey
13 and was curious in terms of the legislation and how
14 it was crafted. He specifically mentioned concerns
15 about how the legislation would be affecting
16 physicians, their salaries, their families, etc. with
17 the non-compete agreements. He questioned whether
18 PCH4 was considering more tangible results as to how
19 the legislation, as such, would impact a physician on
20 a personal level.

21 Mr. Muskovitz responded with verbal appreciation
22 for Dr. Latronica's comments and suggested the
23 surveys for 2027 would be seeking this kind of
24 feedback from the public.]

25

1 Report of Prosecuting Attorneys
2 [Keith E. Bashore, Esquire, Board Prosecutor,
3 presented the Consent Agreements for Agenda Item No.
4 4, VRP Case No. 25-53-010357; Agenda Item No. 5, VRP
5 Case No. 25-53-009424; and Agenda Item No. 6, Case
6 No. 25-53-008589.]

7 ***

8 [Berk Demiral, Esquire, Board Prosecutor, presented
9 the Consent Agreement for Agenda Item No. 7, Case No.
10 23-53-005405.]

11 MS. GOSHERT:

12 Based on Executive Session
13 deliberations, I believe the Board
14 would entertain a motion to approve the
15 agreement at Agenda Item No. 4, Case
16 No. 25-53-010357.

17 DR. LITMAN:

18 May we take a motion to approve and
19 then get a second.

20 COMMISSIONER CLAGGETT:

21 So moved.

22 DR. ZAWISZA:

23 Second.

24

25 Mr. Claggett, aye; Dr. Litman, aye; Dr.

1 Zawisza, aye; Ms. Synder, aye; Dr.
2 Oline, aye; Dr. Latronica, nay; Mr.
3 Curtis, aye; Dr. Bonacci, aye.

4 [The motion carried. Dr. Latronica opposed the
5 motion.]

6 ***

7 MS. GOSHERT:

8 Item No. 5, based on Executive Session
9 deliberations, I believe the Board
10 would entertain a motion to approve the
11 agreement at Case No. 25-53-009424.

12 DR. LITMAN:

13 Motion to approve.

14 COMMISSIONER CLAGGETT:

15 So moved.

16 DR. ZAWISZA:

17 Second.

18
19 Mr. Claggett, aye; Dr. Litman, aye; Dr.
20 Zawisza, aye; Ms. Synder, aye; Dr.
21 Oline, aye; Dr. Latronica, aye; Mr.
22 Curtis, aye; Dr. Bonacci, aye.

23 [The motion carried unanimously.]

24 ***

25 MS. GOSHERT:

1 Item No. 6, noting that Dr. Zawisza and
2 Dr. Oline will have to recuse for this
3 one. Based on Executive Session
4 deliberations, I believe the Board
5 would entertain a motion to approve the
6 Consent Agreement at Case No. 25-53-
7 008589.

8 DR. LITMAN:

9 Motion to approve.

10 COMMISSIONER CLAGGETT:

11 So moved.

12 DR. LATRONICA:

13 Second.

14

15 Mr. Claggett, aye; Dr. Litman, aye; Dr.
16 Zawisza, recuse; Ms. Synder, aye; Dr.
17 Oline, recuse; Dr. Latronica, aye; Mr.
18 Curtis, aye; Dr. Bonacci, aye.

19 [The motion carried. Dr. Zawisza and Dr. Oline
20 recused from deliberations and voting on the motion.
21 The Respondent's name at Case No. 25-53-008589 is
22 Michael Miller, D.O.]

23 ***

24 MS. GOSHERT:

25 Item No. 7, based on Executive Session

1 deliberations, I believe the Board
2 would entertain a motion to approve the
3 Consent Agreement at Case No. 23-53-
4 005405.

5 DR. LITMAN:

6 Motion to approve.

7 COMMISSIONER CLAGGETT:

8 So moved.

9 DR. ZAWISZA:

10 Second.

11

12 Mr. Claggett, aye; Dr. Litman, aye; Dr.
13 Zawisza, aye; Ms. Synder, aye; Dr.
14 Oline, aye; Dr. Latronica, aye; Mr.
15 Curtis, aye; Dr. Bonacci, aye.

16 [The motion carried unanimously. The Respondent's
17 name at Case No. 23-53-005405 is Kentaro Onishi,
18 D.O.]

19

20 Report of Board Counsel - Proposed Reports from the
21 Hearing Examiner

22 MS. GOSHERT:

23 Item No. 8 for applicant Christopher
24 Jon Bilbao, DO, based on Executive
25 Session deliberations, I believe the

1 Board would entertain a motion to
2 direct Board counsel to prepare a Final
3 Adjudication and Order consistent with
4 discussions in Executive Session.

5 DR. LITMAN:

6 Motion.

7 COMMISSIONER CLAGGETT:

8 So moved.

9 DR. ZAWISZA:

10 Second.

11

12 Mr. Claggett, aye; Dr. Litman, aye; Dr.
13 Zawisza, aye; Ms. Synder, aye; Dr.
14 Oline, aye; Dr. Latronica, aye; Mr.
15 Curtis, aye; Dr. Bonacci, aye.

16 [The motion carried unanimously.]

17

18 Report of Board Counsel - Final Adjudications from
19 the Hearing Examiner

20 MS. GOSHERT:

21 Item No.9, which is a Final
22 Adjudication for Dr. Mahmoud Ghaderi,
23 Case No. 20-53-012385, I believe based
24 on Executive Session deliberations, the
25 Board would entertain a motion to

1 direct Board Counsel to issue a Final
2 Adjudication and Order consistent with
3 discussions in Executive Session and
4 consistent with the guidance provided
5 by the Commonwealth Court.

6 DR. LITMAN:

7 Motion to approve.

8 COMMISSIONER CLAGGETT:

9 So moved.

10 DR. ZAWISZA:

11 Second.

12

13 Mr. Claggett, aye; Dr. Litman, aye; Dr.
14 Zawisza, aye; Ms. Synder, aye; Dr.
15 Oline, aye; Dr. Latronica, aye; Mr.
16 Curtis, aye; Dr. Bonacci, aye.

17 [The motion carried unanimously.]

18 ***

19 Report of Board Counsel - Regulatory Status Report
20 [Ashley Goshert, Esquire, Board Counsel, reported on
21 the regulation related to Physician Assistants (16A-
22 5339). An exposure draft was provided to all
23 stakeholders for comments.

24 Jacqueline Wolfgang, Esquire, Regulatory Counsel,
25 stated the Physician Assistants regulation Exposure

1 Draft was distributed on August 1st, 2025. She
2 expressed a desire to receive feedback from all.

3 Ms. Wolfgang discussed the Education and
4 Volunteer Services regulation (16A-5337) related to
5 the opioid organ donation. She explained the
6 proposed regulation updates the Board's regulations
7 related to volunteer services and the adopted opioid
8 education curriculum that may be offered in colleges
9 and implements the one-time organ donation CE mandate
10 for Osteopathic physicians. The Board adopted this
11 Annex at its last meeting. She advised the Board of
12 an additional amendment to be added, the effective
13 date for organ donation being

14 Ms. Wolfgang also advised the Board that any
15 physician not having a DEA or not being affiliated
16 with anyone having a DEA was exempt from having to
17 take this education.

18 She requested the Board vote to adopt this
19 proposed regulation.]

20 MS. WOLFGANG:

21 At this time, I believe the Chair would
22 entertain a motion to approve the
23 proposed regulation in the Preamble
24 Annex at 16A-5337 and direct Regulatory
25 Counsel to move the proposed rulemaking

1 through the regulatory process.

2 DR. LITMAN:

3 Do we have any discussion on anything
4 related to that?

5 So in terms of 16A-5337 education
6 and volunteer. Do we have a motion to
7 approve?

8 COMMISSIONER CLAGGETT:

9 So moved.

10 DR. ZAWISZA:

11 Second.

12 DR. LITMAN:

13 Any discussion? Take a canvas of the
14 roll, please.

15

16 Mr. Claggett, aye; Dr. Litman, aye; Dr.
17 Zawisza, aye; Ms. Synder, aye; Dr.
18 Oline, aye; Dr. Latronica, aye; Mr.
19 Curtis, aye; Dr. Bonacci, aye.

20 [The motion carried unanimously.]

21

22 Report of Board Counsel - Senate Bill 887-

23 Prescription Labels

24 [Ashley Goshert, Esquire, Board Counsel, reported on
25 Senate Bill 887 allowing prescribers of Mifepristone,

1 Misoprostol, and their generic equivalents to be
2 prescribed by the medical practice named on the
3 prescription as opposed to the individual physician's
4 name. The bill is currently in the Senate's Consumer
5 Protection and Professional Licensure Committee. Ms.
6 Goshert will continue to monitor this situation.

7 Ms. Goshert discussed House Bill 1640. This bill
8 was introduced to protect the confidentiality of
9 reproductive health service records and prohibit
10 disclosure of patient communications and examination
11 information without written consent. It is currently
12 in the House Judiciary Committee. Ms. Goshert will
13 continue to monitor this bill as well.]

14 ***

15 Applications for Licensure -

16 [Ms. Goshert stated the Application for Licensure at
17 Item No. 14 was withdrawn.]

18 ***

19 For the Board's Information/Discussion - Board
20 Meeting Dates

21 [Mr. Litman noted the Board's next meeting date,
22 which was determined to be October 8th, 2025.]

23 ***

24 Miscellaneous - FSMB Workshop

25 MS. GOSHERT:

1 Item 16. Based on Executive Session
2 discussions, I believe the Board would
3 approve a Board Counsel's attendance
4 and travel expenses to attend the FSMB
5 Board Attorneys Workshop to be held in
6 Philadelphia on November 6th and 7th,
7 2025.

8 DR. LITMAN:

9 Do we have a motion to approve to send
10 one of our attorneys to that meeting.

11 COMMISSIONER CLAGGETT:

12 So moved.

13 DR. ZAWISZA:

14 Second.

15 DR. LITMAN:

16 Any discussion? Take a canvas of the
17 roll, please.

18
19 Mr. Claggett, aye; Dr. Litman, aye; Dr.
20 Zawisza, aye; Ms. Synder, aye; Dr.
21 Oline, aye; Dr. Latronica, aye; Mr.
22 Curtis, aye; Dr. Bonacci, aye.

23 [The motion carried unanimously.]

24 ***

25 Report of the Board Chair - Randy Litman, D.O.

1 [Mr. Litman discussed being appointed to be a member
2 of the Education Department by the FSMB at their
3 Spring meeting, which was held in Baltimore, Maryland
4 this past May 2025. Plans were discussed for the
5 2026 conference, and he has been invited to continue
6 on as a member of the committee through 2027.]

7 ***

8 Report of the Board Vice Chair - No Report

9 ***

10 Report of the Acting Commissioner - No Report

11 ***

12 Report of Department of Health

13 [Robert A. Bonacci, M.D., MPH, Department of Health,
14 discussed specific health alerts from the Department
15 of Health. One health alert related to the overdose
16 and withdrawal involving Medetomidine, an opioid
17 drug. The HAN (Health Alert Network) outlines what
18 to look for in terms of a symptom profile and how to
19 treat.

20 Mr. Bonacci stated HAN also reported on the first
21 West Nile cases in Pennsylvania that were detected in
22 June 2025. He advised that cases of Lyme disease,
23 Rocky Mountain Spotted Fever, and tick borne
24 illnesses continue on the rise in Pennsylvania. He
25 offered suggestions on how to protect one's self from

1 being over exposed to any of these potential dangers.

2 Mr. Bonacci informed the Board about poison
3 control centers receiving more calls regarding drugs
4 such as Mitragynine, Kratom, and similar substances
5 related to hemp derivatives being sold in various
6 stores. He empathized and shared his concern for the
7 safety of healthcare workers across the nation.]

8 ***

9 Report of Board Administrator - No Report

10 ***

11 DR. LITMAN:

12 Any of the public people that are
13 attending any comments?

14 May I have a motion for
15 adjournment.

16 COMMISSIONER CLAGGETT:

17 So moved.

18 DR. ZAWISZA:

19 Second.

20 DR. LITMAN:

21 All in favor can say, aye. Thank you.

22 ***

23 [There being no further business, the State Board of
24 Osteopathic Medicine Meeting adjourned at 11:21 a.m.]

25 ***

CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Osteopathic Medicine meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Osteopathic Medicine meeting.



Jacob Hill,

Minute Clerk

Sargent's Court Reporting
Service, Inc.

STATE BOARD OF OSTEOPATHIC MEDICINE
REFERENCE INDEX
August 13, 2025

TIME	AGENDA
9:30	Executive Session
10:30	Return to Open Session
10:30	Official Call to Order
10:31	Introduction of Board Members/Attendees
10:32	Approval of Minutes
10:33	Appointment - PA Healthcare Costs
10:52	Report of Prosecuting Attorneys
11:02	Report of Board Counsel
11:04	Regulatory Status Report
11:18	Applications for Licensure
11:19	For the Board's Information/Discussion
11:20	Miscellaneous / FSMB Workshop
11:21	Department of Health
11:27	Adjournment