

COMMONWEALTH OF PENNSYLVANIA
DEPARTMENT OF STATE
BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS

F I N A L M I N U T E S

MEETING OF:

STATE BOARD OF OPTOMETRY

TIME: 10:30 A.M.

Held at

PENNSYLVANIA DEPARTMENT OF STATE

2525 North 7th Street

CoPA HUB, Eaton Conference Room

Harrisburg, Pennsylvania 17110

as well as

VIA MICROSOFT TEAMS

Thursday, May 7, 2026

State Board of Optometry

May 7, 2026

BOARD MEMBERS:

John A. Godfrey, O.D., Chairperson
Denise T. Wilcox, O.D., Ph.D., F.A.A.O., Vice
Chairperson
Arion R. Claggett, Acting Commissioner of
Professional and Occupational Affairs
Jeffrey B. Becker, O.D., Secretary
Kathryn Knepp, Consumer Protection Member
Perry C. Umlauf, O.D.
Marc Berson, O.D.
Satya B. Verma, O.D.

BUREAU PERSONNEL:

Shawn J. Jayman, Esquire, Board Counsel
Shakeena Chappelle, Board Administrator
Jacqueline A. Wolfgang, Esquire, Regulatory Counsel
Paul J. Jarabeck, Esquire, Senior Board Prosecutor
Greg Liero, Esquire, Board Prosecution Liaison
Michael Howard, Fiscal Management Specialist, Bureau
of Finance and Procurement
Taylor Koch, Fiscal Management Specialist 3, Bureau
of Finance and Procurement
Andrew LaFratte, MPA, Deputy Policy Director, Office
of Policy

ALSO PRESENT:

Ted Mowatt, CAE, Vice President, Wanner Associates,
on behalf of Pennsylvania Optometric Association
Jennifer A. Keeler, CAE, Executive Director,
Pennsylvania Optometric Association
Jennifer Sommer, O.D., 20/20 Now
Lovejoy Wallace, Advisory Board, EyeBot
Erin Badstuebner, Sargent's Court Reporting Service,
Inc.

State Board of Optometry

May 7, 2026

[Pursuant to Section 708(a)(5) of the Sunshine Act, at 10:00 a.m. the Board entered into Executive Session with Shawn J. Jayman, Esquire, Board Counsel, for the purpose of conducting quasi-judicial deliberations and to receive the advice of counsel. The Board returned to open session at 10:30 a.m.]

The regular meeting of the State Board of Optometry was held on Thursday, May 7, 2026. John A. Godfrey, O.D., Chairperson, called the meeting to order at 10:30 a.m.

Roll Call of Board Members/Introduction of Attendees [Shakeena Chappelle, Board Administrator, provided a roll call of Board members and an introduction of attendees. A quorum of Board members was present.]

[Shawn J. Jayman, Esquire, Board Counsel, noted the meeting was being recorded, and those who continued to participate were giving their consent to be recorded.]

Approval of Minutes - February 5, 2026

Have the Board Members had an opportunity to review the Minutes from the February 5, 2026 meeting? Is there any discussion regarding the Minutes?

CHAIR GODFREY:

Hearing none, I would accept the motion to approve the Minutes.

So moved.

Thank you, Dr. Verma. Do I have a second?

Sargent's Court Reporting Service, Inc.
(814) 536-8908

1 Second.

2 CHAIR GODFREY:

3 Thank you, Dr. Berson.

4

5 Dr. Godfrey, aye; Dr. Wilcox, aye;
6 Acting Commissioner Claggett, aye; Dr.
7 Umlauf, abstain; Ms. Knepp, aye; Dr.
8 Becker, abstain; Dr. Berson, aye; Dr.
9 Verma, aye.

10 [The motion carried. Dr. Umlauf and Dr. Becker
11 abstained from voting on the matter.]

12 ***

13 Report of Board Prosecutor

14 [Greg Liero, Esquire, Board Prosecution Liaison
15 presented the Consent Agreement for Agenda Item No.
16 2, Case No. 23-52-017930.]

17 ***

18 [Pursuant to Section 708(a)(5) of the Sunshine Act,
19 at 10:41 a.m., the Board entered into Executive
20 Session with Shawn J. Jayman, Esquire, Board Counsel,
21 for the purpose of conducting quasi-judicial
22 deliberations and to receive the advice of Board
23 Counsel. The Board returned to open session at
24 10:50 a.m.]

25 ***

1 MR. JAYMAN:

2 With regard to Agenda Item No. 2, based
3 on Executive Session deliberations, I
4 believe the Chair would entertain a
5 motion to reject the Consent Agreement
6 for Case No. 23-52-017930 as being too
7 harsh.

8 CHAIR GODFREY:

9 Do I have a motion?

10 DR. BERSON:

11 I make a motion to reject.

12 CHAIR GODFREY:

13 Thank you doctor. Do I have a second?

14 DR. VERMA:

15 I'll second.

16 CHAIR GODFREY:

17 Thank you, Dr. Verma.

18

19 Dr. Godfrey, aye; Dr. Wilcox, nay;
20 Acting Commissioner Claggett, nay; Dr.
21 Umlauf, abstain; Ms. Knepp, nay; Dr.
22 Becker, aye; Dr. Berson, aye; Dr.
23 Verma, aye.

24 [The motion carried. Dr. Wilcox, Acting Commissioner
25 Claggett, and Ms. Knepp opposed the motion. Dr.

1 Umlauf abstained from deliberations and voting on the
2 matter.]

3 ***

4 Report of Acting Commissioner - No Report

5 ***

6 Appointment - BFP Financial Presentation

7 [Taylor Koch, Fiscal Management Specialist 3, Bureau
8 of Finance and Procurement (BFP), presented the
9 recommended fee increase package. He noted the Board
10 had not had a fee increase since 1988. He showed a
11 recap of the February financial presentation, noting
12 there had been a slight increase in license counts
13 which was factored into the fee recommendation.

14 Mr. Koch reviewed a breakdown of the Board's
15 revenue, stating about 97 percent comes from renewals
16 and applications. He noted the slide also showed how
17 the numbers would shake out if the Board renewed at
18 the current time with the current fees. He also
19 presented a breakdown of the application types and
20 current application fees.

21 In presenting the breakdown of expenses, Mr. Koch
22 reported the projected expenses had been decreased
23 from the February report. He reminded the Board the
24 big-ticket expense for all of the boards is the
25 licensing modernization project which every board is

1 taking up a piece of the cost based on their licensee
2 counts.

3 Dr. Wilcox asked if the increase in Board
4 Administration costs from \$63,000 in FY2024 to
5 \$88,000 in FY2025 was due to the modernization
6 project.

7 Mr. Koch confirmed the bulk of the increase was
8 due to the modernization project. He noted the
9 increase also included other expenses such as the
10 overall cost of staffing.

11 Dr. Wilcox asked if the move into the new building
12 was included in the costs.

13 Mr. Koch stated the one-time costs for the new
14 building were allocated in FY2024. For FY2025 and
15 beyond, the Board will only see costs associated with
16 the rent each department pays which is
17 proportionately allocated between all of the boards.

18 Mr. Koch next showed an updated version of the
19 financial status of the Board, which included the
20 updated projected expense decrease for FY2025. Mr.
21 Koch explained when making a fee increase
22 recommendation to a Board, BFP looks at application
23 fees first. When considering the increase, BFP
24 reviews the actual costs associated with processing
25 an application. He noted the increases shown

1 represent the face value of processing an
2 application. He added it appeared to be high jumps
3 from the current fees but noted it was to be expected
4 since the last increase was in 1988. After the
5 initial increase, a five percent increase was baked
6 into the following two biennium to offset any cost of
7 living or salary increases. He explained the
8 increase would start in FY2028/2029 with the
9 implementation process taking about two years. After
10 baking in the increases, the new projected financial
11 status was still in the red so BFP turned to renewal
12 fees.

13 Dr. Becker questioned if in the past the reports
14 had ever shown the Board being in the red. He did
15 not recall a huge discrepancy between revenue and
16 expenses.

17 Dr. Wilcox commented when the Board was given the
18 projection ten or 15 years ago, she recalled being
19 told the Board would be in the red by 2029.

20 Acting Commissioner Claggett stated Mr. Koch could
21 not speak to 15 years ago.

22 Ms. Wolfgang noted she had been with the Board for
23 a number of years and recalled ongoing conversations
24 over the past ten years regarding finances. She
25 pointed out the Board has been teetering on deficit

1 spending for at least two or three years; however, a
2 fee increase could not be considered until the
3 revenues were less than the expenditures.

4 Mr. Koch presented the recommendations for renewal
5 fee increases. The current renewal fee is \$135 for
6 all licensee classes. BFP recommended a 40 percent
7 increase to all classes for FY2028/2029 with ten
8 percent and seven percent increases in the following
9 biennium. The future increases would help offset
10 unforeseen costs as the economy overall becomes more
11 expensive.

12 Chair Godfrey asked if Mr. Koch reviews the
13 numbers every year and wondered when a decision might
14 be made for 2034.

15 Mr. Koch confirmed BFP does an annual presentation
16 every year; however, he wanted to do at least one
17 more presentation for every board in the late summer
18 or fall to show where the numbers shook out for FY25.
19 He noted fee increases are typically done over a six
20 fiscal year cycle. He noted BFP constantly monitors
21 the numbers to see if additional future action might
22 be needed. He added if BFP sees something of note,
23 they will reach out to the Board to make a
24 presentation. He explained BFP closely monitors the
25 numbers a great deal to try to stay ahead of

1 increases in expenditures so the Board can be
2 safeguarded and hopefully prevent fee increases where
3 possible.

4 Dr. Verma expressed concerns over what seemed to
5 be a sudden increase in expenses.

6 Dr. Godfrey commented the new building had eaten
7 into the Board's funds.

8 Acting Commissioner Claggett noted in addition to
9 the new building, the licensing modernization project
10 is a large expense. He stated the focus needed to be
11 on where the Board was at the current time which was
12 needing a fee increase.

13 Dr. Wilcox asked if there was a way for BFP to
14 foresee when legal or Prosecution fees would be high
15 in any given year.

16 Mr. Koch replied BFP works closely with colleagues
17 in the various legal departments to learn what the
18 workload may be in an effort to make accurate
19 projections. He added whenever there are unforeseen
20 things that pop out of nowhere, BFP is generally in
21 tune with them. He added if there something
22 detrimental to the budget, BFP looks at where the
23 rough numbers may shake out to determine if a pivot
24 is needed into a different fee package.

25 Dr. Wilcox asked if BFP had compared the licensure

1 fees to neighboring states or if the comparison was
2 not relevant.

3 Mr. Koch replied BFP does look at neighboring
4 states. He noted what works in one state might not
5 work in another, and some states renew at different
6 intervals like New York where renewals are every
7 three years. He explained the license counts largely
8 drive fees as the more licensees there are, the less
9 they each need to pay to meet expenses. He noted
10 Pennsylvania is pretty high in terms of license
11 counts compare to neighboring states. He summarized
12 that the fees of neighboring states can be factored
13 in but there are a lot of other varying factors. He
14 added there is an effort to remain competitive to
15 other states.

16 Mr. Koch next presented a slide bringing all of
17 the numbers together with the fee increases. He
18 explained the Board would see the balance going into
19 the green in FY28 when the increases go into effect.

20 In future years, the Board would see the revenue
21 continue to exceed expenditures.

22 Mr. Koch showed a summary of the revenue impact.
23 With adding in the additional renewal fees and
24 application fees, there would be about \$698,000 in
25 additional revenue generated across the next three

1 biennium after implementation.

2 Dr. Wilcox stated the increase renewal fees seems
3 like a bargain.

4 ***

5 MR. JAYMAN:

6 I believe the Chair would accept a
7 motion to approve the fee package that
8 was just outline to us.

9 CHAIR GODFREY:

10 Do I have a motion?

11 DR. VERMA:

12 I can move, sure.

13 CHAIR GODFREY:

14 Thank you, Dr. Verma. Do I have a
15 second?

16 DR. BERSON:

17 I'll second.

18 CHAIR GODFREY:

19 Thank you, Dr. Berson.

20

21 Dr. Godfrey, aye; Dr. Wilcox, aye;
22 Acting Commissioner Claggett, aye; Dr.
23 Umlauf, abstain; Ms. Knepp, aye; Dr.
24 Becker, aye; Dr. Berson, aye; Dr.
25 Verma, aye.

1 [The motion carried. Dr. Umlauf abstained from
2 deliberating and voting on the matter.]

3 ***

4 Report of Board Chair

5 [John A. Godfrey, O.D., Chairperson reported on his
6 experience visiting the National Board of Examiners
7 in Optometry (NBEO) headquarters in Charlotte, North
8 Carolina. He noted the new building is impressive
9 with a layout optometrists should be proud of. He
10 explained all NBEO Part III candidates have tested in
11 Charlotte since 2011. NBEO moved into their new
12 state of the art facility in August 2025.

13 Chair Godfrey described the testing day for a
14 candidate. He stated candidates participate in an
15 orientation for about 45 minutes where they can ask
16 questions and look at the equipment they will use
17 during the test. Candidates are not permitted to
18 bring in any of their own equipment including
19 condensing lenses. 24 candidates are tested at a
20 time with 12 stations on one side of the room and 12
21 on the other side with all 24 candidates
22 simultaneously testing. Regarding candidates with
23 disabilities, he shared there are two examination
24 rooms specifically for candidates with disabilities.
25 NBEO requires medical documentation to test on those

1 areas.

2 Of the testing stations, ten are patient
3 encounter stations and two are skills. Chair Godfrey
4 reported there are no proctors in the room during the
5 tests. The exams are observed and recorded by
6 cameras. There is a main control room with 18
7 monitors and 16 images per monitor with real time
8 observers. The graders are not in the building and
9 can be located anywhere in the United States. Each
10 station is graded by two independent doctors. If the
11 grades of the two doctors are not within a certain
12 range, then a third doctor gets involved. Chair
13 Godfrey stated he found the grading very fair with
14 each candidate on each station being evaluated by
15 multiple doctors. In addition. the graders can see
16 all of the images that the candidate is seeing.

17 Chair Godfrey noted one of the ten exam stations
18 was part of a pilot program. The candidates are not
19 aware of which station is the pilot; therefore, they
20 are graded on nine of the ten patient encounter
21 stations. In the patient encounters, candidates are
22 tested on anterior segment, posterior segment,
23 glaucoma, systemic disease, refraction, contact lens,
24 neuro-ophthalmic, binocular vision, and pediatrics.
25 The simulated patients are trained and have a

1 separate break area from candidates. The candidates
2 have to ask a history, are given clinical findings,
3 and have to do an interpretations, management, and
4 patient education. The patient skills stations
5 comprise 78 percent of the examination.

6 Regarding the two skills stations, Chair Godfrey
7 noted they were of more concern for the Board. One
8 station assesses the anterior segment skills where
9 candidates have to do slit lamp; biomicroscopy,
10 tonometry, gonioscopy, and upper eyelid eversion on a
11 normal eye with no abnormalities. He noted the
12 station was the only one with an optometrist in the
13 exam room for patient safety reasons. The second
14 skill station is on examining a dilated patient; slit
15 lamp fundus exam; and binocular indirect on a normal
16 eye. The skills stations comprise 22 percent of the
17 examination. He noted overall the exam is geared
18 toward data interpretation versus doing skills.

19 Chair Godfrey shared pass rates from August 2024
20 through June 2025. The overall pass rate was 67
21 percent with the overall pass on patient encounters
22 70 percent and overall pass on skills 53 percent.
23 Breaking the scores down further, there was a 57
24 percent pass on the anterior segment part and a 53
25 percent pass on the posterior segment part. NBEO

1 informed him the scores were similar to the old test
2 with the old test simply not being broken down the
3 way it is now.

4 Chair Godfrey was sure the Board agreed the
5 optics were not good; however, walking away from the
6 facility, there was an accurate representation of
7 what a solid pass was. He noted the Board was seeing
8 similar scores before and just did not know it with
9 the old single pass/pass/failure.

10 The Board discussed the math involved with
11 determining the percentages.

12 Dr. Verma commented if the results are after
13 seeing normal patients, he questioned results for
14 patients with ocular diseases.

15 Chair Godfrey noted with the skills, the
16 candidate is being evaluated on if they saw the
17 correct images. He added the argument could be made
18 that candidates are evaluating more of what they are
19 seeing during the patient encounters. He stated the
20 testing tells the Board about the entering level of
21 competencies.

22 Dr. Wilcox commented it shows the exam is good
23 but the students taking the exam are not. She
24 appreciated Chair Godfrey taking the time to visit.

25 Dr. Berson also extended appreciation to Chair

1 Godfrey. He commented that it sounded like the
2 problem was not the exam but was an issue of the
3 schools either not training students or taking
4 students who should have never been taken.

5 Chair Godfrey reported NBEO was having an open
6 house in August for state boards. He encouraged
7 Board Members to attend if possible. He noted the
8 facility also provides other exams like laser and
9 injectables.]

10 ***

11 [Denise T. Wilcox, O.D., Ph.D., F.A.A.O., Vice
12 Chairperson exited the meeting at 11:33 a.m. and
13 reentered at 11:36 a.m.]

14 ***

15 Regulatory Report

16 [Jacqueline A. Wolfgang, Esquire, Regulatory Counsel
17 provided an update for Regulation 16A-5217,
18 Continuing Education. She explained the regulation
19 was published as proposed and did not get any
20 comments during the 30-day public comment period.
21 Independent Regulatory Review Commission (IRRC)
22 submitted three minor comments regarding clarity
23 issues. On page one of the Annex she noted under the
24 distance education definition, the word "licensee"
25 was changed to "learner." IRRC recommended the Board

1 include a definition of in-person continuing
2 education to include synchronous. Neither change was
3 substantive.

4 Dr. Wilcox asked why licensee was changed to
5 learner.

6 Ms. Wolfgang replied the change was for clarity
7 as the regulation was talking about education.

8 Dr. Verma commented in the context of the
9 regulation, the licensee was the learner.

10 Ms. Wolfgang noted learner is used in the
11 definition of in-person continuing education and the
12 definition is used by other boards. She also pointed
13 out Act 100, passed a few years ago, talks about
14 synchronous education and uses learner. She stated
15 she was trying to be consistent but the word could be
16 changed back to licensee.

17 Acting Commissioner Claggett agreed with the
18 change, noting it was good to be consistent.

19 Ms. Wolfgang moved to page 17 of the Annex where
20 she noted IRRC had recommended the Board remove the
21 synchronous distance education reference in
22 subsection (a). IRRC also recommended credit hour
23 language be added to be consistent with other
24 provisions.

25 Ms. Wolfgang referred to the Preamble, noting

1 IRRC asked if the four-year time frame in which a
2 licensee has to maintain certificates would cover any
3 look back period for the audit period. After
4 speaking with Ms. Chappelle, it appeared the four
5 years would cover the current biennium and the
6 previous biennium so there would not be any audit
7 issues. She wanted to be sure the Board was still
8 okay with the change they had made from six years to
9 four years.

10 The Board generally agreed the four years was
11 okay.]

12 ***

13 MS. WOLFGANG:

14 I believe the Board would entertain a
15 motion to approve this final Regulation
16 16A-5217 relating to Continuing
17 Education and direct Regulatory Counsel
18 to move the final form regulation
19 through the regulatory process.

20 CHAIR GODFREY:

21 Do I have a motion?

22 ACTING COMMISSIONER CLAGGETT:

23 Claggett, so moved.

24 DR. VERMA:

25 I second then. I didn't want to make

1 every motion.

2 CHAIR GODFREY:

3 Thank you, Dr. Verma.

4

5 Dr. Godfrey, aye; Dr. Wilcox, nay;

6 Acting Commissioner Claggett, aye; Dr.

7 Umlauf, abstain; Ms. Knepp, aye; Dr.

8 Becker, aye; Dr. Berson, aye; Dr.

9 Verma, aye.

10 [The motion carried. Dr. Umlauf abstained from
11 deliberating and voting on the matter.]

12 ***

13 [Ms. Wolfgang reviewed the next steps for the
14 regulation. After she finalized the package, it
15 would be sent to the Office of General Counsel,
16 Policy Office and Budget Office for approvals before
17 going to IRRC and the committees. After IRRC
18 approves the regulation, it will become law. She
19 stated she would keep the Board up to date on the
20 progress.

21 Ms. Wolfgang stated with respect to the fee
22 package, she would have an annex prepared for the
23 next meeting for a vote so an exposure draft could be
24 released.]

25 ***

1 Report of Board Admin

2 [Shakeena Chappelle, Board Administrator noted she
3 had shared the Association of Regulatory Boards of
4 Optometry (ARBO) report with the Board. She wanted
5 to ensure the Board was aware of what she saw was
6 happening and answering the questions as ARBO sat in
7 front of her. She added the report was based off of
8 last year which is why Dr. Chubb's name still
9 appeared in the report. She asked if any changes
10 needed to be made, for her to be notified as soon as
11 possible as the deadline was the next day or the
12 following Monday.

13 Chair Godfrey stated he had examined the report
14 carefully and thought it was good.

15 Dr. Wilcox asked if the vote the Board just took
16 was included in the report.

17 Ms. Chappelle replied the vote would be included
18 in next year's report.

19 Ms. Chappelle mentioned renewals were coming up
20 this year and notices would be sent out soon. A
21 renewal guide would also be posted on the Board's
22 website.]

23 ***

24 Old Business - None

25 ***

1 New Business - None

2 ***

3 Miscellaneous

4 MR. JAYMAN:

5 Based on Executive Session
6 deliberations, I believe the Chair
7 would entertain a motion to table this
8 discussion on EyeBot kiosks for a later
9 time.

10 CHAIR GODFREY:

11 Do I have a motion?

12 ACTING COMMISSIONER CLAGGETT:

13 Claggett, so moved.

14 CHAIR GODFREY:

15 Thank you, Mr. Claggett. Do I have a
16 second?

17 DR. WILCOX:

18 Second.

19 CHAIR GODFREY:

20 Thank you, Dr. Wilcox.

21

22 Dr. Godfrey, aye; Dr. Wilcox, aye;
23 Acting Commissioner Claggett, aye; Dr.
24 Umlauf, abstain; Ms. Knepp, aye; Dr.
25 Becker, aye; Dr. Berson, aye; Dr.

1 Verma, aye.

2 [The motion carried. Dr. Umlauf abstained from
3 deliberating and voting on the matter.]

4 ***

5 Report of Board Counsel - 16A-5221 (General
6 Revisions)

7 [Shawn J. Jayman, Esquire, Board Counsel reconvened
8 discussion on the General Revision Package,
9 continuing the Board's page-by-page regulatory
10 review. He noted discussion was held at previous
11 meetings on May 8, 2025; October 2, 2025; December
12 11, 2025; and February 5, 2026. He stated the Board
13 was sent the latest version of the package with the
14 highlighted language being proposed and the bracketed
15 language being removed.

16 The Board reviewed the language for the
17 definition of the national board examination. Dr.
18 Wilcox questioned why the language stated NBEO or its
19 successor. Ms. Wolfgang explained successor was put
20 in to ensure if NBEO had a name change, the Board
21 would not have to draft new regulation to update
22 that.]

23 ***

24 [John A. Godfrey, O.D., Chairperson exited the
25 meeting at 11:50 a.m. and reentered at 11:52 a.m.]

[Mr. Jayman next reviewed the definition of visual screening. The Board discussed how broad the definition should be with the majority supporting broad language. Ms. Wolfgang suggested finishing the sentence by saying "potential vision deficits that may require referrals for a comprehensive eye exam."

Dr. Verma expressed concerns that vision screening may be interpreted as being an eye exam. He supported more specific language.]

[Marc Berson, O.D. exited the meeting at 11:56 a.m.]

[Acting Commissioner Claggett recognized Dr. Verma's opinion but noted the majority of the Board did not want to use specific language. Mr. Jayman added once the exposure draft goes out, there may be comments to review regarding the definition.

Mr. Jayman turned the Board's attention to questions he had asked about visual rehabilitation. He questioned if the language being used was limiting. Dr. Wilcox supported the verbiage used.

Ms. Wolfgang expressed concerns the language might be limiting. She asked what if the visual impairment was not secondary to traumatic brain

1 injury or neurological injuries. She stated if the
2 impairment was secondary to something else, then it
3 would be excluded.]

4 ***

5 [Marc Berson, O.D. reentered the meeting at 11:58
6 a.m.]

7 ***

8 [The Board debated what language should be used for
9 subsections (i), (ii), and (iii) under visual
10 rehabilitation. After discussion, Dr. Wilcox
11 clarified (i) would be diagnosis and treatment of a
12 visual impairment. Next, (ii) would say prescription
13 of optical, non-optical or electronic devices,
14 including any means that will improve magnification
15 and minification. She suggested (iii) could be
16 eliminated altogether.

17 The Board affirmed the testing language on page
18 11 regarding part one, part two and part three was
19 okay. Mr. Jayman moved to testing language on page
20 12, where language specific to part three could be
21 found. The Board determined the section could read
22 the Board considers an overall passing score of part
23 three without added language regarding patient
24 encounters and performance skills. Mr. Jayman stated
25 he pulled the language from another state and had

1 concerns candidates may question the simplified
2 language. Ms. Wolfgang stated the intent could be
3 outlined in the Preamble.

4 Mr. Jayman stated he did research regarding
5 unaccredited schools on page 13. He noted
6 unaccredited schools are mentioned in the statute so
7 the Board could not completely eliminate the section
8 in the regulations. Ms. Wolfgang provided additional
9 clarification. She noted if the Board eliminated the
10 section entirely, the Board would not have any
11 regulations whatsoever on a person coming in with an
12 unaccredited degree.

13 The Board discussed information on the NBEO
14 website regarding Board sponsorship of candidates
15 from unaccredited schools. It was pointed out no one
16 from the Board had ever sponsored someone to take
17 exams as it involved tutoring the person until they
18 passed. Ms. Wolfgang stated additional language on
19 page 14 provided a mechanism in which the person
20 would be sponsored by an optometry school. Ms.
21 Chappelle asked for clarification if foreign
22 education was also being included.

23 Dr. Verma provided comments on accreditation and
24 foreign candidates. He noted for medicine there is
25 an exam from the Educational Commission for Foreign

1 Medical Graduates which candidates take to be allowed
2 to take boards in the United States. Optometry does
3 not have a similar program. Dr. Verma explained his
4 personal experience.

5 The Board debated if licensure by endorsement
6 applied to foreign graduates. Ms. Wolfgang clarified
7 licensure by endorsement is for other states,
8 territories and countries but the education has to be
9 substantially equivalent. She suggested Mr. Jayman
10 reach out to Pennsylvania College of Optometry at
11 Drexel, as the only optometry school in Pennsylvania,
12 to see if they sponsor students. Mr. Jayman scrolled
13 to a section on page 15 and Ms. Wolfgang noted the
14 section would need to be rewritten to include the new
15 process just discussed for 23.14.

16 Mr. Jayman noted 23.22 would be staying in as
17 there was similar language in the Act. Regarding
18 financial statements, the Board reaffirmed the
19 language was eliminated. Mr. Jayman reviewed other
20 changes he made regarding the new testing process to
21 stay consistent throughout the regulations.

22 Mr. Jayman reviewed changes relating to business
23 practices. The Board questioned language under
24 advertising. Ms. Wolfgang noted there would be
25 discussions with Prosecution to ensure the language

1 reflected their needs. The Board discussed
2 advertising that included mention of free eye exams.

3 The Board reviewed stylistic changes under
4 business practices. Dr. Verma commented display of
5 license should be consistent with other boards. It
6 was noted some doctors were unaware copies of their
7 license needed to be displayed at all locations they
8 practice at. Dr. Wilcox mentioned there used to be
9 wallet cards that could be carried to multiple
10 locations. Acting Commissioner Claggett commented
11 wallet cards were being brought back. Dr. Wilcox
12 asked if someone could just print out their license
13 multiple times for different locations. It was noted
14 the fee schedule required a \$20 fee for each branch
15 location.

16 Mr. Jayman continued through the Annex, noting
17 where he modernized language. The Board affirmed
18 they were okay with mobile practice language.
19 Discussion ensued regarding wallet language. Ms.
20 Wolfgang noted there were not many boards who used
21 language about wallets so she would still be okay
22 with deleting the section while leaving in
23 information noting the Board issues wallet cards.
24 The Board affirmed they would like to remove the
25 section regarding wallet cards.

1 The Board reviewed new language regarding
2 professional corporations and fictitious names. Ms.
3 Wolfgang explained optometry was already ahead of the
4 curve when they simplified the language a long time
5 ago; the changes suggested were to modernize the
6 language. Dr. Wilcox asked for clarification on
7 fictitious names. Ms. Chappelle explained the
8 process involving the Corporations Bureau, noting she
9 does it for the Chiropractic Board but not the
10 Optometry Board. Ms. Wolfgang clarified the language
11 being used in the Optometry regulations. She noted
12 the provision limits optometrists from incorporating
13 with non-healthcare professionals. Dr. Verma
14 suggested simplifying the language further to just
15 read "other healthcare professionals instead of
16 spelling out the professions.

17 The Board reviewed section 23.36. Questions were
18 raised on if the section regulating how an
19 optometrist can work was even needed. Ms. Wolfgang
20 provided historical context. She noted no other
21 Board gets into detail and the Board only needed to
22 do so if they wanted to. It was decided to delete
23 the section.

24 Regarding equipment, it was suggested to leave
25 the equipment open-ended to allow for new

1 technology.]

2 ***

3 [Jeffrey B. Becker, O.D., Secretary exited the
4 meeting at 12:46 p.m.]

5 ***

6 [The Board discussed the use of the word mercantile,
7 noting removal would overall modernize the language.

8 The Board debated the use of commercial versus
9 corporate. Ms. Wolfgang noted there is legal meaning
10 to using corporate. It was suggested commercial be
11 replaced with retail. The Board also discussed
12 mobile operations. Mr. Jayman noted there was a
13 provision under equipment which allowed for an
14 optometrist to practice outside of his or her office
15 as noted in 23.33.

16 Mr. Jayman returned discussion to retail
17 operations. Ms. Wolfgang suggested retail might be
18 too limiting and suggested using "retail or other
19 business settings." The Board agreed with her
20 suggestion. Dr. Umlauf was strongly opposed to the
21 continued use of the word commercial.

22 Mr. Jayman noted 23.51 was updated with the
23 correct name for the accreditation council, ACOE.]

24 ***

25 [Perry C. Umlauf, O.D. exited the meeting at 12:55

1 p.m.]

2 ***

3 [Mr. Jayman noted there seemed to be some
4 inconsistency in different sections relating to fee
5 sharing. Section 23.63 prohibits the sharing of
6 professional fees; however, Section 23.43(c) permits
7 the payment of franchise fees based on a percentage
8 of gross fees. Ms. Wolfgang noted the language in
9 23.43(c) is pulled directly from the Practice Act and
10 could not be changed. The Board expressed confusion
11 regarding 23.63. Ms. Wolfgang provided additional
12 clarification on Section 23.63. She suggested the
13 Board allow her and Mr. Jayman the opportunity to
14 look at other states and come back to the Board with
15 recommendations.

16 Mr. Jayman stated the Board had reviewed
17 everything required with the exception of the fee
18 sharing. Ms. Wolfgang suggested the Board vote on
19 releasing an exposure draft to allow for comments
20 prior to the August meeting. She also stated, in the
21 meantime, she would work with Mr. Jayman on preparing
22 a Preamble.]

23 ***

24 MR. JAYMAN:

25 At this time, I believe the Chair would

1 entertain a motion to release an
2 exposure draft of the proposed Annex,
3 based on the amendments that were
4 discussed today to that, for Regulation
5 16A-5221 to interested parties and
6 stakeholders for comments.

7 CHAIR GODFREY:

8 Do I have a motion?

9 DR. VERMA:

10 Yes.

11 CHAIR GODFREY:

12 Thank you, Dr. Verma. Do I have a
13 second?

14 DR. WILCOX:

15 I second.

16 CHAIR GODFREY:

17 Thank you, Dr. Wilcox.

18

19 Dr. Godfrey, aye; Dr. Wilcox, aye;
20 Acting Commissioner Claggett, aye; Ms.
21 Knepp, aye; Dr. Berson, aye; Dr. Verma,
22 aye.

23 [The motion carried unanimously.]

24 ***

25 [Dr. Wilcox commented she would be attending the ARBO

1 meeting in Phoenix with Dr. Verma and possibly Ms.
2 Chappelle. She planned to make a report at the
3 August meeting.]

4 ***

5 [Ms. Wolfgang asked if there should be a vote
6 regarding sending people to NBEO in August. The
7 Board discussed the meeting and decided after Chair
8 Godfrey's thorough report it was not necessary for
9 anyone to attend.]

10 ***

11 Public Comment - None

12 ***

13 Adjournment

14 ACTING COMMISSIONER CLAGGETT:

15 There appears to not be any public
16 comment so the next item on the Agenda
17 is adjournment.

18 CHAIR GODFREY:

19 The meeting is adjourned.

20 ***

21 [There being no further business, the State Board of
22 Optometry Meeting adjourned at 1:07 p.m.]

23 ***

24

25

CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Optometry meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Optometry meeting.



Erin Badstuebner,

Minute Clerk

Sargent's Court Reporting
Service, Inc.

STATE BOARD OF OPTOMETRY
REFERENCE INDEX
May 7, 2026

TIME	AGENDA
10:00	Executive Session
10:30	Return to Open Session
10:30	Official Call to Order
10:30	Roll Call/Introduction of Attendees
10:31	Approval of Minutes
10:36	Report of Board Prosecutor
10:41	Executive Session
10:50	Return to Open Session
10:54	Appointment - BFP Fee Package Presentation
11:22	Report of Board Chair
11:35	Regulatory Report
11:44	Report of Board Administrator
11:46	Miscellaneous
11:47	Report of Board Counsel
1:07	Adjournment