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COMMONWEALTH OF PENNSYLVANIA  
DEPARTMENT OF STATE  
BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS

**F I N A L M I N U T E S**

MEETING OF:

**STATE BOARD OF MASSAGE THERAPY**

TIME: 10:30 A.M.

Held at

**PENNSYLVANIA DEPARTMENT OF STATE**

2525 North 7th Street

CoPA HUB, Eaton Conference Room

Harrisburg, Pennsylvania 17110

as well as

**VIA MICROSOFT TEAMS**

Wednesday, December 3, 2025



State Board of Massage Therapy  
December 3, 2025

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ALSO PRESENT (con't.)

Nina Kottcamp, LMT, NCMT, Harrisburg Community  
College - Public Comments  
Gregory P.  
Anja Esjorge  
Breanna Eckley  
Carolyn Hubert-Black  
Erin Badstuebner, Sargent's Court Reporting Service,  
Inc.

\*\*\*

1 \*\*\*

2 State Board of Massage Therapy

3 December 3, 2025

4 \*\*\*

5 [Pursuant to Section 708(a)(5) of the Sunshine Act,  
6 at 9:00 a.m. the Board entered into Executive Session  
7 with Cathy A. Tully, Esquire, Board Counsel, for the  
8 purpose of conducting quasi-judicial deliberations  
9 and to receive advice of counsel on the matters upon  
10 which the Board would later vote. The Board returned  
11 to open session at 10:35 a.m.]

12 \*\*\*

13 The regularly scheduled meeting of the State  
14 Board of Massage Therapy was held on Wednesday,  
15 December 3, 2025. Bryan Strawser, LMT, Chair, called  
16 the meeting to order at 10:41 a.m.

17 \*\*\*

18 [Cathy A. Tully, Esquire, Board Counsel, noted the  
19 meeting was being recorded, and those who continued  
20 to participate were giving their consent to be  
21 recorded. Additionally, AI programs or AI programs  
22 that disrupt the meeting will be removed.]

23 \*\*\*

24 [Ms. Tully also noted the Board entered into  
25 Executive Session for the purpose of conducting

1 quasi-judicial deliberations on a number of matters  
2 currently pending before the Board and to receive the  
3 advice of counsel.]

4 \*\*\*

5 Approval of Board Minutes - September 23, 2025

6 MS. TULLY:

7 I believe our Chair, based upon the  
8 Executive Session deliberations, would  
9 accept, would entertain a motion to  
10 adopt the minutes from the September  
11 23, 2025 meeting as drafted.

12 CHAIR STRAWSER:

13 May I have a motion?

14 ACTING COMMISSIONER CLAGGETT:

15 So moved.

16 MS. HILL:

17 Second.

18  
19 Claggett, aye; Chamberlain, aye;  
20 Nelson, aye; Hill, aye; Bish, abstain;  
21 Keth, aye; Strawser, aye.

22 [The motion carried. Ms. Shade and Ms. Douglas were  
23 unavailable to vote on the motion.]

24 \*\*\*

25 Board Regulatory Report

1 [Tom Davis, Esquire, Regulatory Counsel, provided  
2 updates to the five active regulations of the Board.

3 He noted his written regulatory report for  
4 reference. Three of the five active regulations, he  
5 noted, were published as proposed: Child Abuse  
6 Reporting (16A-722), Licensure by Endorsement (16A-  
7 727), and Massage Therapy Virtual Education (16A-  
8 728). These regulations were being drafted as a  
9 final draft and presented to the Board for its review  
10 and approval once completed.]

11 \*\*\*

12 Report of Board Counsel - Commonwealth Court Updates  
13 [Cathy Tully, Esquire, Board Counsel, informed the  
14 Board that the Commonwealth did uphold the Board's  
15 Final Order issued in the matter of Tamer Ibrahim  
16 Hassan Ahmed, which revoked his license.]

17 \*\*\*

18 Report of Board Counsel - Adjudications and Orders  
19 MS. TULLY:

20 Item No. 5, based on Executive Session  
21 deliberations, I believe our Chair  
22 would entertain a motion to issue the  
23 draft Adjudication and Order in the  
24 matter of Garfield St. Aubin Rawle,  
25 LMT, at Case No. 24-72-018774.

1                    Jessica Nelson is recused on this  
2                    matter.

3 CHAIR STRAWSER:

4                    May I have a motion?

5 ACTING COMMISSIONER CLAGGETT:

6                    So moved.

7 MS. HILL:

8                    Second.

9  
10                    Claggett, aye; Chamberlain, aye;  
11                    Nelson, recused; Hill, aye; Bish,  
12                    abstain; Keth, aye; Strawser, aye.

13 [The motion carried. Ms. Bish abstained from voting  
14 on the motion. Ms. Shade and Ms. Douglas were  
15 unavailable to vote on same. Ms. Nelson recused  
16 herself from deliberations and voting on the motion.]

17                    \*\*\*

18 MS. TULLY:

19                    Item No. 6, based on Executive Session  
20                    deliberations, I believe our Chair  
21                    would entertain a motion to issue the  
22                    drafted Adjudication and Order in the  
23                    matter of Lina Fang, LMT, at Case No.  
24                    24-72-009684.

25 CHAIR STRAWSER:

1                   May I have a motion?

2 ACTING COMMISSIONER CLAGGETT:

3                   So moved.

4 MS. HILL:

5                   Second.

6  
7                   Claggett, aye; Chamberlain, aye;  
8                   Nelson, aye; Hill, aye; Bish, abstain;  
9                   Keth, aye; Strawser, aye.

10 [The motion carried. Ms. Bish abstained from voting  
11 on the motion. Ms. Shade and Ms. Douglas were  
12 unavailable to vote on same.]

13   \*\*\*

14 Report of Board Counsel - Hearing Examiner Proposals

15 MS. TULLY:

16                   Item No. 7, based upon the Executive  
17                   Session deliberations, I believe our  
18                   Chair would entertain a motion to  
19                   direct Board counsel to draft an  
20                   Adjudication and Order consistent with  
21                   the discussions held in Executive  
22                   Session in the matter of Christopher  
23                   Isenberg, LMT, at Case No. 24-72-  
24                   016081, for which Jessica Nelson is  
25                   recused.

1 CHAIR STRAWSER:

2 May I have a motion?

3 ACTING COMMISSIONER CLAGGETT:

4 So moved.

5 MS. HILL:

6 Second.

7

8 Claggett, aye; Chamberlain, aye;

9 Nelson, recused; Hill, aye; Bish,

10 abstain; Keth, aye; Strawser, aye.

11 [The motion carried. Ms. Bish abstained from voting

12 on the motion. Ms. Shade and Ms. Douglas were

13 unavailable to vote on same. Ms. Nelson recused

14 herself from deliberations and voting on the motion.]

15

\*\*\*

16 MS. TULLY:

17 Item No. 8 on the agenda, based on

18 Executive Session deliberations, I

19 believe our Chair would entertain a

20 motion to direct counsel to draft an

21 Adjudication and Order consistent with

22 Executive Session deliberations in the

23 matter of Damir Asakeev at Case No. 25-

24 72-004800.

25 CHAIR STRAWSER:

1                   May I have a motion?

2 ACTING COMMISSIONER CLAGGETT:

3                   So moved.

4 MS. HILL:

5                   Second.

6

7                   Claggett, nay; Chamberlain, nay;  
8                   Nelson, aye; Hill, aye; Bish, abstain;  
9                   Keth, aye; Strawser, aye.

10 [The motion carried. Ms. Chamberlain opposed the  
11 motion. Ms. Bish abstained from voting on the  
12 motion. Ms. Shade and Ms. Douglas were unavailable  
13 to vote on same.]

14

\*\*\*

15 MS. TULLY:

16                   Item No. 9, based upon Executive  
17                   Session deliberations, I believe our  
18                   Chair would entertain a motion to  
19                   direct Board Counsel to draft an  
20                   Adjudication and Order consistent with  
21                   the discussions held in Executive  
22                   Session in the matter of Lina Fang,  
23                   LMT, at Case No. 23-72-002254.

24 CHAIR STRAWSER:

25                   May I have a motion?

1 ACTING COMMISSIONER CLAGGETT:

2 So moved.

3 MS. HILL:

4 Second.

5

6 Claggett, aye; Chamberlain, aye;  
7 Nelson, aye; Hill, aye; Bish, abstain;  
8 Keth, aye; Strawser, aye.

9 [The motion carried. Ms. Bish abstained from voting  
10 on the motion. Ms. Shade and Ms. Douglas were  
11 unavailable to vote on same.]

12

\*\*\*

13 Report of Board Counsel - Enter Default, Deem Facts  
14 Admitted, Motions for Judgement on the Pleadings

15 MS. TULLY:

16 Item Nos. 10 and 11 on the agenda,  
17 based upon Executive Session  
18 deliberations, I believe our Chair  
19 would entertain a motion to Grant the  
20 Motion to Deem the Facts Admitted and  
21 to enter Default Judgements and direct  
22 Board Counsel to prepare an  
23 Adjudication and Order in accordance  
24 with the discussions held in Executive  
25 Session deliberations in the matter of



1 24-72-009401.]

2 \*\*\*

3 Report of the Commissioner - No Report

4 \*\*\*

5 Report of Board Chair - No Report

6 \*\*\*

7 Report of Board Administrator - Applications

8 [Ms. Tully stated the Board would be tabling Item  
9 Nos. 15 and 16 to obtain additional information  
10 before making a decision on these applications.]

11 MS. TULLY:

12 Item No. 17, I believe based upon the  
13 Executive Session deliberations, our  
14 Chair would entertain a motion to grant  
15 the initial application of Tara Benz to  
16 practice as a massage therapist.

17 CHAIR STRAWSER:

18 Yes, may I have a motion?

19 ACTING COMMISSIONER CLAGGETT:

20 So moved.

21 MS. HILL:

22 Second.

23

24 Claggett, aye; Chamberlain, aye;

25 Nelson, aye; Bish, abstain; Hill, aye;

1                   Keth, aye; Strawser, aye.  
2 [The motion carried. Ms. Bish abstained from voting  
3 on the motion. Ms. Shade and Ms. Douglas were  
4 unavailable to vote on same.]

5   \*\*\*

6 MS. TULLY:

7                   Item No. 18, based upon Executive  
8                   Session deliberations. I believe our  
9                   Chair would entertain a motion to grant  
10                  the initial application of Vincent  
11                  Milosevich to practice as a massage  
12                  therapist.

13 CHAIR STRAWSER:

14                  Yes, may I have a motion?

15 ACTING COMMISSIONER CLAGGETT:

16                  So moved.

17 MS. HILL:

18                  Second.

19  
20                  Claggett, aye; Chamberlain, aye;  
21                  Nelson, aye; Bish, abstain; Hill, aye;  
22                  Keth, aye; Strawser, aye.

23 [The motion carried. Ms. Bish abstained from voting  
24 on the motion. Ms. Shade and Ms. Douglas were  
25 unavailable to vote on same.]

1 \*\*\*

2 [Pursuant to Section 708 (a) (5) of the Sunshine Act,  
3 at 11:08 a.m. the Board entered into Executive  
4 Session with Cathy Tully, Esquire, Board Counsel, for  
5 the purpose of conducting quasi-judicial  
6 deliberations and to receive the advice of Board  
7 Counsel. The Board returned to open session at 11:18  
8 a.m.]

9 \*\*\*

10 Motions

11 MS. TULLY:

12 Item No. 12., based on Executive  
13 Session deliberations, I believe our  
14 Chair would entertain a motion to  
15 reject the Consent Agreement presented  
16 at Case No. 23-72-001475 as too  
17 lenient.

18 CHAIR STRAWSER:

19 Yes. May I have a motion?

20 ACTING COMMISSIONER CLAGGETT:

21 So moved.

22 MS. HILL:

23 Second.

24

25 Claggett, aye; Chamberlain, aye;

1 Nelson, aye; Bish, abstain; Douglas,  
2 aye; Hill, aye; Keth, aye; Strawser,  
3 aye.

4 [The motion carried. Ms. Bish abstained from voting  
5 on the motion. Ms. Shade was unavailable to vote on  
6 same.]

7 \*\*\*

8 MS. TULLY:

9 Item No. 13, based upon the Executive  
10 Session deliberations, I believe our  
11 Chair would entertain a motion to  
12 reject the Consent Agreement at Case  
13 No. 24-72-015909 as too lenient.

14 CHAIR STRAWSER:

15 Yes. May I have a motion?

16 ACTING COMMISSIONER CLAGGETT:

17 So moved.

18 MS. HILL:

19 Second.

20  
21 Claggett, aye; Chamberlain, aye;  
22 Nelson, aye; Bish, abstain; Douglas,  
23 aye; Hill, aye; Keth, aye; Strawser,  
24 aye.

25 [The motion carried. Ms. Bish abstained from voting

1 on the motion. Ms. Shade was unavailable to vote on  
2 same.]

3 \*\*\*

4 MS. TULLY:

5 Item No. 14, based on Executive Session  
6 deliberations, I believe our Chair  
7 would entertain a motion to accept the  
8 Consent Agreement presented at Case No.  
9 24-72-009401.

10 CHAIR STRAWSER:

11 Yes. May I have a motion?

12 ACTING COMMISSIONER CLAGGETT:

13 So moved.

14 MS. HILL:

15 Second.

16  
17 Claggett, nay; Chamberlain, nay;  
18 Nelson, nay; Bish, abstain; Douglas,  
19 aye; Hill, aye; Keth, aye; Strawser,  
20 aye.

21 [The motion carried. Ms. Bish abstained from voting  
22 on the motion. Ms. Shade was unavailable to vote on  
23 same. The Respondent's name at Case No. 24-72-009401  
24 is Julia A. Cruz, LMT.]

25 \*\*\*

1 Miscellaneous

2 [Jennifer Keth, LMT, Vice Chair, presented on the  
3 FSMTB (Federation of State Massage Therapy Boards)  
4 annual meeting. She had been elected by the Board to  
5 attend the October 2025 event in Kansas City. The  
6 FSMTB is responsible for putting out the PA State  
7 Board of Massage Therapy licensing exams.

8 Ms. Keth stated the key-note speaker at the event  
9 focused on addressing the different generations of  
10 individuals involved in massage therapy work, from  
11 the boomers to Generation Z. She added that it was  
12 important that the younger generations are educated  
13 in communication as a whole, given that so much of  
14 their communication is done digitally.

15 Ms. Keth continued by stating the FSMTB  
16 organization avoided a budget deficit because it had  
17 a higher exam revenue than anticipated.

18 She outlined the ongoing sessions at the meeting.  
19 Topics for the sessions included licensing, education  
20 advocacy, education fraud, trauma information, and  
21 sexual offending behaviors. Chair Strawser  
22 questioned whether education fraud had been discussed  
23 at the annual meeting. Ms. Keth responded that the  
24 FSMTB was doing everything it could to check for any  
25 fraud before an applicant sat for the test.

1 Ms. Hill requested their contact information.  
2 Ms. Keth replied that the contact information was on  
3 their main website. Mr. Keller, Board Administrator,  
4 suggested that he was in direct contact with them and  
5 any Board members having questions could send those  
6 questions through him. He would forward the  
7 questions on to the FSMTB.

8 Ms. Douglas asked Ms. Keth if there were any  
9 classes or references that the FSMTB had planned  
10 about the trauma informed response. Ms. Keth advised  
11 that the FMSTB had not. She informed the Board, when  
12 a question of trauma occurred, the FSMTB preferred  
13 that the officers investigating the scene be trauma  
14 informed trained. She stated the investigation of a  
15 possible trauma involved incident, ultimately, fell  
16 on the prosecutor and the investigators.]

17 \*\*\*

18 Appointments - None

19 \*\*\*

20 Public Comments

21 [Seth Dinkel, Government Relations Specialist with  
22 the FSMTB, noted his email address was entered in the  
23 chat in case for questions regarding institutions in  
24 Texas, as had been asked about by Chair Strawser.]

25 \*\*\*

1 [Nina Kottcamp of Harrisburg Community College,  
2 requested a conversation with the Board regarding  
3 current massage issues and questions from her  
4 students at HCC. She noted some of the questions  
5 centered around red-light therapy, laser therapy,  
6 Medevac, mechanical vacuum cupping, and wands. Ms.  
7 Kottcamp voiced her concern over the current lack of  
8 regulations covering these practices. She suggested  
9 that the Board needed to consider their position for  
10 the future as massage robots were now being  
11 constructed, specifically, AI robots. She added  
12 there are now 40 massage robots in the U.S. and 400  
13 more shipments coming this year.

14 She suggested it would be helpful to form a  
15 regulations committee to discuss these topics. She  
16 reiterated that the Board is responsible for the  
17 protection of the consumer within the massage therapy  
18 profession.

19 Mr. Davis advised the Board that it has a voice  
20 and speaks through regulations and adjudication when  
21 it comes to issues whose categorization it is not yet  
22 certain. An issue will be categorized under the  
23 static or current scope of practice. To be  
24 proactive, he commented, and because of this  
25 uncertainty, it would be more difficult to move

1 forward with Board action. He noted, if the Board  
2 would be addressing the future of AI massage robots,  
3 there would people in the industry claiming that the  
4 Board had statutory mandate to license only human  
5 beings.

6 Mr. Davis offered sit down with Ms. Kottcamp to  
7 discuss the best option for the Board as to how it  
8 could approach the issues. He commented they could  
9 both meet with the powers that be and present their  
10 options at the next meeting. He asked if this was  
11 acceptable with the Board and received an affirmative  
12 answer.

13 Ms. Douglas stated her understanding was that the  
14 red-light therapy, cryo wands, et cetera, had been  
15 addressed in the law, but not in the regulations.  
16 She questioned whether that was something it would  
17 want to say or not want to say. Mr. Davis pointed  
18 out that this was exactly the challenge and admitted  
19 his trepidation was based on the fact that the  
20 legislature defines the scope of practice and that  
21 was in the law. Therefore, a question as to whether  
22 an issue falls within the scope of practice would  
23 come by way of the process. The prosecutorial  
24 division would opine that what this individual is  
25 doing falls outside the scope of practice, and the

1 Board would be forced to consider the matter under  
2 the current scope of practice. Mr. Davis advised the  
3 Board the only way it could act proactively was by  
4 writing a regulation, and even then, a very moderate  
5 one.

6 Ms. Hill agreed with adding additional modalities  
7 to the industry, touching upon the education of  
8 medicine being added as part of a two-tier program.  
9 She observed that medical practice is becoming more  
10 professional in the massage therapy occupation. She  
11 stated hospitals are conducting trials to see how  
12 well massage therapy is doing in their medical  
13 facility. This practice is increasingly drastically.

14 Ms. Tully stated it would be discussed and taken  
15 back to the next meeting for the Board to decide what  
16 their scope would be and what role it could play.

17 Ms. Kottcamp asked whether there was a way for  
18 court decisions to be disseminated when LMTs  
19 practiced modalities they were not licensed to do.  
20 Ms. Tully informed her, within the Bureau of  
21 Professional and Occupational Affairs, reviews were  
22 being performed for board and court decisions that  
23 would be posted on the Board's website.

24 Ms. Kottcamp concluded her comments with  
25 reiterating the two common issues that were to be

1 addressed by the Board: New modalities within the  
2 massage therapy profession and the question of what  
3 the future might look like with the addition and  
4 inclusion of AI technology robots.]

5 \*\*\*

6 [Mr. Gregory P. asked what the language was for coin-  
7 operated massage chairs. Ms. Tully advised Mr. P.  
8 that their Board regulations did not address that  
9 issue.]

10 \*\*\*

11 Adjournment

12 CHAIR STRAWSER:

13 Anybody? Anything else?

14 MR. KELLER:

15 The Board's next meeting will be held  
16 on February 10, 2026.

17 CHAIR STRAWSER:

18 If there's nothing else, I'd like a  
19 motion for adjournment.

20 ACTING COMMISSIONER CLAGGETT:

21 So moved.

22 \*\*\*

23 [There being no further business, the State Board of  
24 Massage Therapy Meeting adjourned at 11:50 a.m.]

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## CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Massage Therapy Meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Massage Therapy Meeting.



Erin Badstuebner,

Minute Clerk

Sargent's Court Reporting  
Service, Inc.

STATE BOARD OF MASSAGE THERAPY  
REFERENCE INDEX

December 3, 2025

	TIME	AGENDA
1		
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3		
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5		
6		
7		
8	9:00	Executive Session
9		
10	10:30	Return to Open Session
11		
12	10:41	Official Call to Order
13		
14	10:42	Roll Call
15		
16	10:48	Approval of Minutes
17		
18	10:50	Report of Regulatory Counsel
19		
20	10:51	Report of Board Counsel
21		
22	10:56	Report of Board Prosecutor
23		
24	11:07	Report of Board Administrator
25		
26	11:08	Executive Session
27		
28	11:18	Return to Open Session
29		
30	11:19	Report of Board Prosecutor (cont.)
31		
32	11:22	Miscellaneous
33		
34	11:30	Public Comments
35		
36	11:50	Adjournment
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