



pennsylvania
DEPARTMENT OF HUMAN SERVICES

FISCAL YEAR 2022 - 2023

SOCIAL SERVICES BLOCK GRANT

POST-EXPENDITURE REPORT

COMMONWEALTH OF PENNSYLVANIA

DEPARTMENT OF HUMAN SERVICES

Valerie A. Arkoosh, MD, MPH, Secretary

DECEMBER 2023

TABLE OF CONTENTS

	<u>Page</u>
Introduction and Overview	2
Definition of Child, Adult, and Family	2
Eligibility Requirements	3
Table 1 - Expenditures and Provision Method	5
Table 2 - Clients	6
Special Considerations – Estimates Used	7

Introduction and Overview

The Pennsylvania Department of Human Services (Department) allocates funds received through the federal Social Services Block Grant (SSBG). The SSBG assists states in delivering social services directed toward the needs of children and adults, including:

- 1) Preventing, reducing, or eliminating dependency;
- 2) Achieving or maintaining self-sufficiency;
- 3) Preventing neglect, abuse, or exploitation of children and adults;
- 4) Preventing or reducing inappropriate institutional care; and
- 5) Securing admission or referral for institutional care when other forms of care are not appropriate.

The amount of SSBG funds spent in providing services under the established service categories and the number of individuals who received services paid for in part or in whole with federal funds under the SSBG are provided in Tables 1 and 2. The definitions of child, adult, and family and eligibility information for each of the SSBG service categories are listed below.

Definition of Child, Adult, and Family

The following definitions of child and adult apply to all service categories, except Child Care Services and Residential Treatment Services. For Child Care Services and Residential Treatment Services, the unique definitions appear below.

- A child is defined as an individual under 18 years of age.
- An adult is defined as an individual 18 years of age and older.

Child Care Services

- A child is defined as an individual under age 13 years of age. Individuals between 13 and under 19 years of age who are unable to care for themselves may be eligible for the service if proper medical documentation is provided.
- A family is defined as the child or children and the following individuals who live with that child or children in the same household: a parent of the child; a caretaker or a caretaker's spouse; a biological, adoptive, foster child, or stepchild of the parent or caretaker who is under 18 years of age and not emancipated by marriage or by the court; an unrelated child under the care and control of the parent or caretaker who is under 18 years of age and not emancipated by marriage or by the court; and a child who is 18 years of age or older but under 22 years of age who is enrolled in a high school, a general education development (GED) program, or a post-secondary program leading to a degree, diploma, or certificate and who is wholly or partially dependent upon the income of the parent or caretaker or spouse of the parent or caretaker.

Residential Treatment Services

- A child is defined by the Juvenile Act, 42 Pa. C.S.A. § 6302 as:
 - An individual under 18 years of age;
 - An individual up to 21 years of age who committed an act of delinquency before reaching 18 years of age; or
 - An individual who was adjudicated dependent before reaching 18 years of age and who, while engaged in a course of instruction or treatment, requests the court to retain jurisdiction until the course has been completed, but in no event shall a child remain in a course of instruction or treatment past 21 years of age.

Eligibility Requirements

The eligibility requirements for each service category, as provided in specific program regulations of the Department, are indicated below.

Case Management Services – Individuals financially eligible for County Assistance Office service planning/case management are current recipients of:

- Temporary Assistance for Needy Families (TANF);
- Supplemental Security Income (SSI);
- Medical Assistance (MA); or
- Supplemental Nutrition Assistance Program (SNAP).

Child Care Services – The parent(s) or caretaker(s) must:

- have a total family income which does not exceed 200 percent of the Federal Poverty Income Guidelines (FPIG) to enter the program or 235 percent of the FPIG to remain in the program, or 85 percent or more of the State Median Income between application and redetermination; and
- work at least 20 hours per week, or work a minimum of 10 hours per week and attend a job training/education program for 10 hours per week, or be under 18 years of age and attend high school or a full-time GED program.

Family Planning Services – Individuals 21 years of age and under are eligible without regard to income. The following individuals 18 years of age and older are eligible:

- current recipients of TANF;
- current recipients of SSI; and
- individuals not described under this section whose family monthly gross income does not exceed 100 percent of the FPIG adjusted according to family size.

Housing Services – To receive Homeless Assistance Program services, an individual or family must have low-income, below 200 percent of the FPIG, and be in immediate need of shelter, at risk of experiencing homelessness, or be experiencing homelessness or near-homelessness. Individuals or families seeking emergency shelter services as a result of a disaster or domestic violence are not required to meet income guidelines.

Individuals or families are experiencing homelessness if they:

- reside in a group shelter, domestic violence safe home, hotel or motel paid for with public or charitable funds, a mental health, drug or alcohol facility, jail, or hospital with no place to reside; or living in a home, but due to domestic violence, need a safe place to reside;
- verify that they face foster care placement of their children solely because of lack of adequate housing or need housing to allow reunification with children who are in foster care placement;
- are living in a doubled-up arrangement for six months or less;
- are living in a condemned building;
- are living in housing in which the physical location presents life and/or health threatening conditions; or
- are living on the street, in cars, or front stoops.

Individuals and families are experiencing near-homelessness if they are facing eviction.

Legal Services – Individuals financially eligible are:

- current recipients of TANF;
- current recipients of SSI;
- current recipients (both children and adults) of protective services under the Protection from Abuse Act, 23 Pa. C.S. §§ 6101-6122;
- current recipients of MA; and
- persons not described under this section whose family's monthly gross income does not exceed 125 percent of the FPIG adjusted according to family size.

Recipients also must meet one of the two categories of need: (1) emergency situations, and (2) termination of employment and unemployment compensation; custody and other family law matters; health care/insurance; income and income supports; discrimination due to age, race, gender/sex, sexual orientation, or disability; wage and pension claims; housing; wills and estates; social security benefit; disability; and debtor-creditor issues.

Protective Services for Adults – Individuals are eligible without regard to income.

Protective Services for Children – Services are provided without regard to income to children and their families who are in need of the services. The need for services is determined in accordance with the definitions in 55 Pa. Code § 3130 and other applicable program regulations.

Residential Treatment Services – All youth who are adjudicated delinquent and placed in a Youth Development Center or Youth Forestry Camp are eligible without regard to income.

Other Services – Individuals who are diagnosed as having a mental health issue by the county Mental Health/Intellectual Disabilities (MH/ID) program and who are eligible for full or partial support based on 55 Pa. Code § 4305 are eligible. Individuals who are diagnosed with intellectual disabilities/autism by the county MH/ID program are eligible for full or partial support and services based on their assessed needs.

Table 1 – Expenditures* and Provision Method

Services Supported with SSBG Expenditures	SSBG Allocation	Carry Over Funds from Previous FY	Funds Transferred into SSBG**	Carry Over Funds Transferred into SSBG from Previous FY	Expenditures of All Other Federal, State, and Local Funds***	Total Expenditures	Provision Method		Total Expenditures Include ALL Other Federal, State, and Local Funds
							Public	Private	
1) Adoption Services									
2) Case Management	\$ 3,000,000				\$ 657,357,219	\$ 660,357,219	X		Y
3) Congregate Meals									
4) Counseling Services									
5) Day Care – Adults									
6) Day Care – Children^			\$ 30,977,000		\$ 806,924,017	\$ 837,901,017	X	X	Y
7) Education and Training Services									
8) Employment Services									
9) Family Planning Services	\$ 2,000,000				\$ 20,942,205	\$ 22,942,205	X	X	Y
10) Foster Care Services – Adults									
11) Foster Care Services – Children									
12) Health-Related Services									
13) Home-Based Services									
14) Home-Delivered Meals									
15) Housing Services	\$ 4,183,000				\$ 18,496,000	\$ 22,679,000	X		Y
16) Independent/Transitional Living Services									
17) Information & Referral									
18) Legal Services	\$ 5,049,000				\$ 33,595,921	\$ 38,644,921	X	X	Y
19) Pregnancy & Parenting									
20) Prevention & Intervention									
21) Protective Services – Adults#	\$ 6,087,991				\$ 37,250,242	\$ 43,338,233	X	X	Y
22) Protective Services – Children#	\$ 12,912,688				\$ 2,067,938,387	\$ 2,080,851,075	X	X	Y
23) Recreation Services									
24) Residential Treatment^	\$ 10,000,000				\$ 66,364,662	\$ 76,364,662	X	X	Y
25) Special Services – Disabled									
26) Special Services – Youth at Risk									
27) Substance Abuse Services									
28) Transportation									
29) Other Services###	\$ 17,817,000				\$ 4,547,707,426	\$ 4,565,524,426	X	X	Y
30) SUM OF EXPENDITURES FOR SERVICES	\$ 61,049,679		\$ 30,977,000		\$ 8,256,576,079	\$ 8,348,602,758			
31) Administrative Costs	\$ 320,000					\$ 320,000			
32) SUM OF EXPENDITURES FOR SERVICES AND ADMINISTRATIVE COSTS	\$ 61,369,679		\$ 30,977,000		\$ 8,256,576,079	\$ 8,348,922,758			
33) Total SSBG Expenditures	\$ 92,346,679								
34) Remaining funds to be carried over into the next fiscal year	\$ 799,443								

*For information regarding estimates used to report expenditures, see page 7.

**These funds were transferred from TANF.

***Federal funds include the following: Child Care and Development Block Grant (CCDBG); Community Mental Health Services Block Grant (CMHSBG); Coronavirus Aid, Relief, and Economic Security (CARES) Act; Family Violence Prevention and Services Act (FVPSA) Grant; National Breast and Cervical Cancer Early Detection Program (NBCCEDP); National School Lunch Program; Homeowner Assistance Fund (HAF); SNAP; TANF; Title IV-B; Title IV-E; Title V; Title X; Title XIX; and Waivers (Community Living, Consolidated, and Person/Family Directed Support). State funds are as follows: Communicable Disease and Sexually Transmitted Disease (STD) Programs; Select Plan Amendment; state Act 44, Act 148, and Act 222; state Disability Advocacy Program (DAP); state expanded services and breast cancer services; state general fund; and state Human Services Block Grant (HSBG). Local funds include Interest on Lawyers' Trust Accounts and Access to Justice Act (IOLTA/AJA); Pennsylvania Housing Affordability and Rehabilitation Enhancement (PHARE) fund; county funds; and other county/local revenue sources.

^In the *Day Care – Children* service category, the amount reported under Expenditures of All Other Federal, State, and Local Funds is substantially lower than the prior year due to the loss of COVID funding. Additionally, the amount reported under Expenditures of All Other Federal, State, and Local Funds within the *Residential Treatment* service category is substantially higher than the previous year due to increases in spending to address the bed shortage in Pennsylvania.

#*Protective Services - Adult* includes the Department's rape crisis and domestic violence services. *Protective Services – Children* comprises the Department's rape crisis, domestic violence, and child welfare services.

###*Other Services* consists of community mental health services and intellectual and developmental disabilities services.

Table 2 – Clients

Services Supported with SSBG Expenditures	Children	Adults Age 59 Years & Younger	Adults Age 60 Years & Older	Adults of Unknown Age	Total Adults	Total Recipients	Actual (A), Estimated (E), Sampled (S) data?			Duplicated (D) or Unduplicated (U) Counts		Eligibility Criteria (Found under each Federal Category)*
							A	E*	S	D	U	
1) Adoption Services												
2) Case Management	1,336,197	2,126,060	639,045	0	2,765,105	4,101,302	X				X	Page 3
3) Congregate Meals												
4) Counseling Services												
5) Day Care - Adults												
6) Day Care - Children	123,900	0	0	0	0	123,900	X				X	Page 3
7) Education and Training Services												
8) Employment Services												
9) Family Planning Services	19,260	106,084	944	0	107,028	126,288	X				X	Page 3
10) Foster Care Services - Adults												
11) Foster Care Services - Children												
12) Health-Related Services												
13) Home-Based Services												
14) Home-Delivered Meals												
15) Housing Services	20,946	24,475	5,046	15,890	45,411	66,357	X			X		Page 3
16) Independent/Transitional Living Services												
17) Information & Referral												
18) Legal Services	1,158	45,410	12,345	0	57,755	58,913	X				X	Page 4
19) Pregnancy & Parenting												
20) Prevention & Intervention												
21) Protective Services – Adults**	0	88,618	6,260	1,569	96,447	96,447	X				X	Page 4
22) Protective Services – Children**	199,054	0	0	0	0	199,054		X			X	Page 4
23) Recreation Services												
24) Residential Treatment	511	0	0	0	0	511	X				X	Page 4
25) Special Services - Disabled												
26) Special Services- Youth at Risk												
27) Substance Abuse Services												
28) Transportation												
29) Other Services***	9,473	37,218	7,031	387,510	431,759	441,232		X			X	Page 4
30)SUM OF RECIPIENTS OF SERVICES	1,710,499	2,427,865	670,671	404,969	3,503,505	5,214,004						

*For information regarding estimates used to report the numbers of clients served, see page 7. Page numbers noted in the last column refer to where eligibility criteria are located in the Post-expenditure Report.

***Protective Services - Adults* includes the Department’s rape crisis and domestic violence services. *Protective Services - Children* comprises the Department’s rape crisis, domestic violence, and child welfare services.

****Other Services* consists of community mental health services and intellectual and development disability services.

Special Considerations – Estimates Used

The following methods were used to estimate the expenditure data and the client data reported in the tables on pages 5 and 6.

9 – Family Planning:

- All but one grantee receiving these funds provided actual expenditure information. For the one grantee who provided estimated expenditure information, the estimates were based on the most recent information available.

21 - Protective Services for Adults:

- The expenditures under Domestic Violence and Rape Crisis are estimated based on the percentage of clients (adult/child) served during fiscal year 2022-2023.

22 - Protective Services for Children:

- The expenditures for Domestic Violence and Rape Crisis are estimated based on the percentage of clients (adult/child) served during fiscal year 2022-2023.
- There are some counties that have not yet submitted final reports containing actual expenditure data and recipient counts for Child Welfare Services. Therefore, estimates were determined as follows.
 - Expenditures were estimated using fiscal year 2022-2023 county budget allocations for the counties that have not submitted final reports; and
 - Recipient counts were estimated based on the reported number of clients served during fiscal year 2021-2022.

29 - Other Services:

- The actual expenditure data will not be available until after the due date of the fiscal year 2022-2023 SSBG Post-expenditure Report. Additionally, unduplicated recipient counts split between children and adults are not available for Community Mental Health Services. Therefore, estimates for Mental Health and Intellectual Disabilities services were used as follows.
 - Expenditures were estimated based on the fiscal year 2021-2022 actual expenditures.
 - Recipient counts for Mental Health were estimated based on the actual recipient counts from fiscal year 2021-2022 and were assigned to the age category “Adults of Unknown Age.”