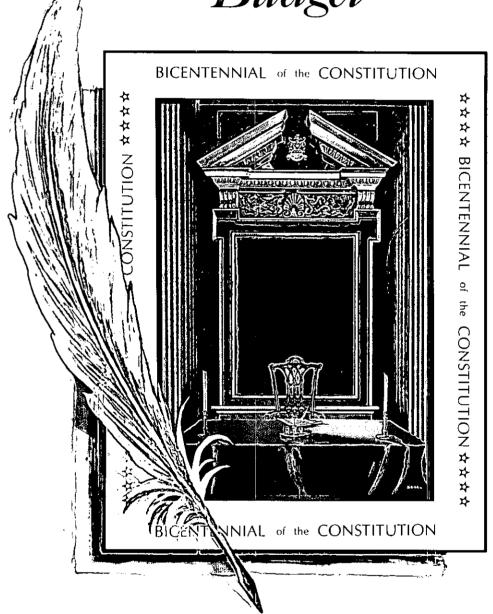
# Governor's Executive Budget



Commonwealth of Pennsylvania

Robert P. Casey Governor The cover depicts the rising sun chair used by George Washington when he presided at this nation's constitutional convention two centuries ago at Independence Hall in Philadelphia.

. . . . "Two centuries ago, in 1787, a troubled people who were the children of destiny gathered in Pennsylvania.

In the turbulent wake of a revolution only just ended, their infant nation would surely perish unless they could form a new political and social partnership unlike the world had ever seen.

Torn by faction, paralyzed by petty partisanship, unsure of their course, and uncertain of their possibilities, they convened in Pennsylvania to invent the future.

Through the months of summer and into the fall, they struggled to write a Constitution unlike any before in the history of humankind.

And during the long and sometimes bitter debate, a former governor of Pennsylvania, Dr. Benjamin Franklin, took to musing about a wooden carving on the back of the chair of the convention's presiding officer.

The carving was a representation of the sun, and in it Franklin saw a metaphor for the infant nation; but he wondered, had the artist meant to carve it as a sun that was rising or setting?

Finally, on September 17, 1787, the Constitution was born, and Dr. Franklin told his fellow delegates: 'Now at length I have the happiness to know that it is a rising and not a setting sun.' . . . .

. . . "I believe that once again, it is within our power to determine whether Pennsylvania's sun is to set or to rise. I believe the future is ours; all we have to do is seize it.

"That is why I have come here today: to take command, not of the status quo, which is shadowed by the dusk, but of our future, illuminated in the brilliance of the dawn.

That is why I call for a new Pennsylvania Partnership:

- —A Pennsylvania Partnership which must be as bold and stunning as that which two centuries ago fashioned in Philadelphia the Constitution which I have just sworn to uphold.
- —A Pennsylvania Partnership which brings into the same house the men and women of labor and business, of government and education, of cities and suburbs, of factories and farms.
- —A Pennsylvania Partnership which knows that if the sun does not rise for all of us, it will surely set on most of us."...

From the inaugural speech of Governor Robert P. Casey, January 20, 1987

#### **FOREWORD**

The Commonwealth's Budget is presented in two volumes; Volume I is a summary volume while Volume II contains the departmental budgetary detail both by department-appropriation and by program.

The budget of each department or agency is presented in Volume II first on an appropriation basis, and then immediately following on a program-subcategory basis. Program-subcategory materials, comments and measures are given by individual department rather than by Commonwealth Program and thus do not cross department lines. However, there is a summary presentation by Commonwealth Program which does cross departmental lines in this summary volume.

The budget is based upon eight broad Commonwealth Programs. Each Commonwealth Program is defined in terms of broadly stated goals of State Government. The Commonwealth Program, Direction and Supportive Services, is used to classify supporting and administrative functions which affect the overall operations of the Commonwealth. The remaining Commonwealth Programs are substantive in nature and deal with the following areas:

Protection of Persons and Property
Health-Physical and Mental Well-Being
Intellectual Development and Education
Social Development
Economic Development and Income Maintenance
Transportation and Communication
Recreation and Cultural Enrichment

Each Commonwealth Program is subdivided into program categories which define program areas that are more specific in nature, and program categories are defined by goals. Program categories are broken down into subcategories, at which point the departmental program presentation evolves.

The resources available to the Commonwealth in the coming fiscal period are allocated on the basis of the program subcategories. Recommendations for major program changes in 1987-88 are identified as Program Revisions which provide detailed justification.

Beyond 1987-88, the projections of financial data, as well as impacts and other program measures, show the future implications of the 1987-88 recommendations and policies.

Consequently, the five year plan is a base line which represents the future program effort and financial resources needed to sustain the 1987-88 level of commitment.

The Governor has proposed a major reorganization and strengthening of the Commonwealth's economic development programs. The complete program and financial details are contained in the "Spending Plan for an Economic Development Partnership" which is a separate presentation.

In addition there are several initiatives summarized in a special presentation in this volume and the details included in individual agency and program presentations in Volume II. These include:

- Pennsylvania Economic Revitalization Fund
- Federal Block Grants.

The amounts shown as "Federal Funds" include appropriations to date as well as anticipated adjustments because of increases or decreases in the amount of funds to be received. Because of the manner in which Federal funds are appropriated, they are deposited as General Fund revenues rather than augmentations. They are not, however, included in the revenue sections of the budget, but are shown with the State funds which they supplement.

In Pennsylvania, oil overcharge settlements are deposited in the Energy Conservation and Assistance Fund. The 1987-88 recommendations for use of oil overcharge funds are discussed in the Energy Management and Conservation Subcategory in the Executive Offices.

In several cases the budget proposed departmental reorganizations or the restructuring of appropriations within departments. Usually, for ease of comparison, all columns in the budget presentation are shown consistent with the recommendation in the budget year. This means, however, that the amounts shown in the actual and available columns may not be consistent with those shown in accounting reports and appropriations acts. When this occurs, explanations have been included in the budget.

An appendix is included in Volume I showing descriptions and financial statements for all of the active special funds of the Commonwealth not otherwise reflected in the budget.

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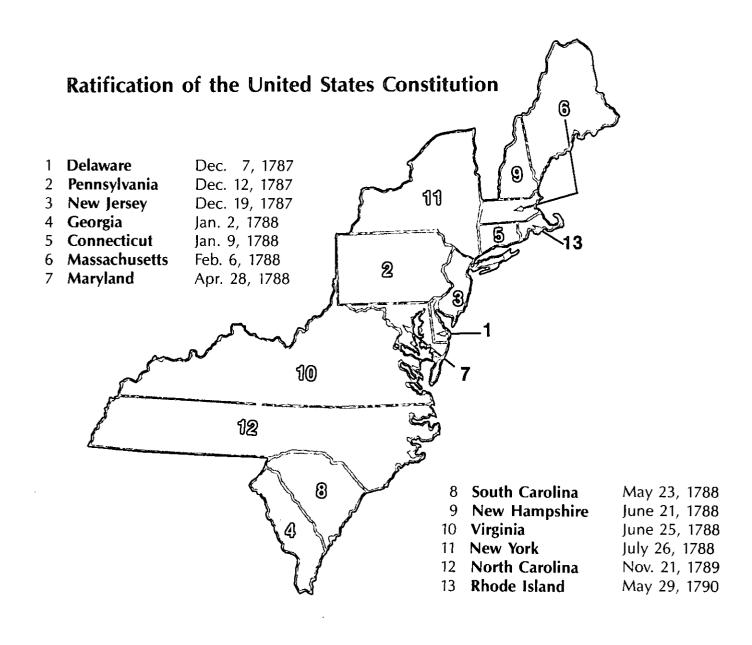
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# STATEMENTS



#### **GENERAL FUND**

#### Five Year Financial Statement

The projections beyond the 1987-88 fiscal year show future implications of the present budgetary policies and recommendations only. Revenue estimates are based upon current tax rates.

			(Doll:	ar Amounts in Th	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Beginning Balance	\$ 310,468	\$ 212,772	\$ 261,543	\$ 1,852			
Revenues Adjustments <sup>a</sup> Tax Stabilization Reserve Sunny Day Reserve	\$ 9,316,221 -71,845 -25,000 -25,000	\$ 9,820,300 -72,402 -25,000 -25,000	\$10,241,787 -188,601 -35,000 -35,000	\$10,895,880 -194,591 -25,000 -25,000	\$11,407,803 -214,884 -25,000 -25,000	\$12,015,011 -174,962 -25,000 -25,000	\$12,636,375 -185,047 -25,000 -25,000
Funds Available	\$ 9,504,844	\$ 9,910,670	\$10,244,729	\$10,653,141	\$11,142,919	\$11,790,049	\$12,401,328
Expenditures	-9,292,072	-9,649,127	-10,242,877	-10,653,083	-11,109,503 	-11,670,541	-12,235,002
Ending Balance <sup>b</sup>	\$ 212,772	\$ 261,543	\$ 1,852	\$ 58	\$ 33,416	\$ 119,508	\$ 166,326

<sup>&</sup>lt;sup>a</sup>Includes net revenue accruals, refunds, lapses and adjustments to beginning balances.

<sup>&</sup>lt;sup>b</sup>Ending balances not carried forward after 1988-89.

#### FIVE YEAR FINANCIAL STATEMENTS

#### Motor License Funda

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Beginning Balance	\$ 88,108	\$ 81,632	\$ 55,489	\$ 8,791	\$ 1,850	\$ 4,795	\$ 11,503
Receipts	1,375,796	1,383,500	1,396,980	1,394,515	1,405,440	1,411,285	1,407,700
Funds Available	\$1,463,904	\$1,465,132	\$1,452,469	\$1,403,306	\$1,407,290	\$1,416,080	\$1,419,203
Less Expenditures	-1,382,272	-1,409,643	-1,443,678	-1,401,456	-1,402,495	-1,404,577	-1,408,708
Ending Balance	\$ 81,632	\$ 55,489	\$ 8,791	\$ 1,850	\$ 4,795	\$ 11,503	\$ 10,495

#### **Banking Department Fund**

	(Dollar Amounts in Thousands)												
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Beginning Balance	\$ 2,806	\$	2,559	\$	2,721	\$	2,817	\$	2,865	\$	2,844	\$	2,767
Receipts	6,897		7,304		7,435		7,661		7,885		8,138		8,410
Funds Available	\$ 9,703	\$	9,863	\$	10,156	\$	10,478	\$	10,750	\$	10,982	\$	11,177
Less Expenditures	-7,144		-7,142		-7,339		-7,613		-7,906		-8,215		-8,533
Ending Balance	\$ 2,559	\$	2,721	\$	2,817	\$	2,865	\$	2,844	\$	2,767	\$	2,644

#### **Boating Fund**

	1985-86	1986-87	,			Amounts in Thousai 1988-89		sands) 1989-90		1990-91		1991-92
Beginning Balance	\$ 4,569	\$ 4,266	\$	3,350	\$	2,435	\$	1,486	\$	495		
Receipts	3,999	3,391		3,508		3,593		3,665		3,665	\$	3,665
Funds Available	\$ 8,568	\$ 7,657	\$	6,858	\$	6,028	\$	5,151	\$	4,160	\$	3,665
Less Expenditures	-4,302	-4,307		-4,423		-4,542		-4,656		-4,160		-3,665
Ending Balance	\$ 4,266	\$ 3,350	\$	2,435	\$	1,486	\$	495				

<sup>&</sup>lt;sup>a</sup>Excludes restricted revenue.

### FIVE YEAR FINANCIAL STATEMENTS (Continued)

#### Fair Fund<sup>a</sup>

	(Dollar Amounts in Thousands)											
	1985-86		1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
Beginning Balance	\$ 67	\$	143									
Receipts	2,566											
Funds Available	\$ 2,633	\$	143									
Less Expenditures	-2,490		-143									
Ending Balance	\$ 143	_										

#### Farm Products Show Fund

	1985-86	(Dollar Amounts in Thousands) 5-86 1986-87 1987-88 1988-89 1989-90 1990-91												
	1983-80		1980-87		1907-00		1300-03		1969-90		1990-91		1991-92	
Beginning Balance	\$ 622	\$	754	\$	762	\$	755	\$	734	\$	691	\$	623	
Receipts	2,867		2,860		2,850		2,910		2,965		3,020		3,020	
Funds Available	\$ 3,489	\$	3,614	\$	3,612	\$	3,665	\$	3,699	\$	3,711	\$	3,643	
Less Expenditures	-2,735		-2,852		-2,857		-2,931		-3,008		-3,088		-3,172	
Ending Balance	\$ 754	\$	762	\$	755	\$	734	\$	691	\$	623	\$	471	

#### Fish Fund

	.005.06	(Dollar Amounts in Thousands)												
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
Beginning Balance	\$ 8,605	\$	8,746	\$	8,557	\$	8,592	\$	8,177	\$	7,262	\$	5,681	
Receipts	21,778		22,135		22,745		23,181		23,541		23,045		22,550	
Funds Available	\$ 30,383	\$	30,881	\$	31,302	\$	31,773	\$	31,718	\$	30,307	\$	28,231	
Less Expenditures	-21,637		-22,324		-22,710		-23,596		-24,456		-24,626		-24,824	
Ending Balance	\$ 8,746	\$	8,557	\$	8,592	\$	8,177	\$	7,262	\$	5,681	\$	3,407	

<sup>&</sup>lt;sup>a</sup>Act 92 signed July 8, 1986, eliminated the Fair Fund as a Special Fund, effective July 1, 1986 and created a General Fund grant appropriation, Payments to Pennsylvania Fairs.

## FIVE YEAR FINANCIAL STATEMENTS (continued)

#### Game Fund

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Beginning Balance	\$	13,646	\$	16,855	\$	17,583	\$	16,623	\$	14,101	\$	9,943	\$	4,104
Receipts		44,144		42,446		35,176		34,976		34,676		34,376		34,076
Funds Available	\$	57,790	\$	59,301	\$	52,759	\$	51,599	\$	48,777	\$	44,319	\$	38,180
Less Expenditures		-40,935		-41,718		-36,136		-37,498		-38,834		-40,215		-38,180
Ending Balance	\$	16,855	\$	17,583	\$	16,623	\$	14,101	\$	9,943	\$	4,104	_	

#### **Lottery Fund**

	(Dollar Amounts in Thousands)													
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92							
Beginning Balance	\$ 265,969	\$ 258,352	\$ 190,589	\$ 112,120	\$ -23,792	\$ -242,953	\$ -501,288							
Add: Reserve From Previous Year	119,410	110,493	109,374	108,209	106,636	104,196	102,793							
Receipts	787,942	758,150	743,490	736,979	726,170	720,598	720,598							
Funds Available	\$1,173,321	\$1,126,995	\$1,043,453	\$ 957,308	\$ 809,014	\$ 581,841	\$ 322,103							
Less Expenditures	-804,476	-827,032	-823,124	-874,464	-947,771	-980,336	-1,015,894							
Less Reserve for Current Years	-110,493	-109,374	-108,209	-106,636	-104,196	-102,793	-102,498							
Ending Balance	\$ 258,352	\$ 190,589	\$ 112,120	\$ -23,792*	\$ -242,953	\$ -501,288	\$ -796,289							

#### Milk Marketing Fund

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in Tho 1988-89	usand	ls) 1989-90	1990-91	1991-92
Beginning Balance	\$ 297	\$ 399	\$ 301	\$	256	\$	211	\$ 166	\$ 121
Receipts	1,683	1,646	1,630		1,630		1,630	1,630	1,630
Funds Available	\$ 1,980	\$ 2,045	\$ 1,931	\$	1,886	\$	1,841	\$ 1,796	\$ 1,751
Less Expenditures	-1,581	-1,744	-1,675		-1,675		-1,675	-1,675	-1,675
Ending Balance	\$ 399	\$ 301	\$ 256	\$	211	\$	166	\$ 121	\$ 76

<sup>\*</sup>See Pharmaceutical Assistance subcategory in the Department of Aging for a discussion of Lottery Fund ending balances.

### FIVE YEAR FINANCIAL STATEMENTS (continued)

#### Racing Fund

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	ousand	ls) 1989-90	1990-91	1991-92
Beginning Balance	\$ 3,379	\$ 1,825	\$ 1,211	\$	1,548	\$	1,325	\$ 1,064	\$ 825
Receipts	7,453	7,245	7,110		7,110		7,110	7,110	7,110
Funds Available	\$ 10,832	\$ 9,070	\$ 8,321	\$	8,658	\$	8,435	\$ 8,174	\$ 7,935
Less Expenditures	-9,007	-7,859	-6,773		-7,333		-7,371	-7,349	-7,360
Ending Balance	\$ 1,825	\$ 1,211	\$ 1,548	\$	1,325	\$	1,064	\$ 825	\$ 575

#### Revenue Sharing Trust Fund

	(Dollar Amounts in Thousands)												
	1	1985-86		1986-87		1987-88		1988-89	1989-90	1990-91	1991-92		
Beginning Balance	\$	530	\$	533	\$	353	\$	53		,			
Receipts		39		60									
Funds Available	\$	569	\$	593	\$	353	\$	53					
Less Expenditures		-36		-240		-300		-53					
Ending Balance	\$	533	\$	353	\$	53	_			• • • •			

						(Dollar	Amo	unts in Thou	sand	s)				
		1985-86 Actual		1986-87 Available		1987-88 Budget		1988-89 Estimated		1989-90 Estimated		1990-91 Estimated		1991-92 Estimated
GOVERNOR'S OFFICE														
GENERAL FUND	\$	3,332	\$	3,476	\$	3,712	\$	3,860	\$	4,014	\$	4,175	\$	4,342
TOTAL	\$	3,332	\$	3,476	\$	3,712	\$	3,860	\$	4,014	\$	4,175	\$	4,342
EXECUTIVE OFFICES														
GENERAL FUND	\$	51,445	\$	51,107	\$	55,722	\$	59,778	\$	61,545	\$	63,387	\$	65,300
MOTOR LICENSE FUND		3,679		3,579		3,777		3,928		4,085		4,248	•	4,418
TOTAL	\$	55,124	\$	54,686	\$	59,499	\$	63,706	\$	65,630	\$	67,635	\$	69,718
LIEUTENANT GOVERNOR'S OFFICE														
GENERAL FUND	\$	676	\$	668	\$	711	\$	739	\$	769	\$	800	\$	832
TOTAL	\$	676	\$	668	\$	711	\$	739	\$	769	\$	800	_	832
ATTORNEY GENERAL														
GENERAL FUND	\$	24,639	\$	25,043	\$	26,305	\$	27,358	\$	28,451	\$	29,589	\$	30,773
TOTAL	\$	24,639	\$	25,043	\$	26,305	\$	27,358	\$	28,451	\$	29,589	\$	30,773
AUDITOR GENERAL														
GENERAL FUND	\$	27,181	\$	27,477	\$	29,712	\$	30,900	\$	67,136	\$	68,422	\$	69,759
TOTAL	\$	27,181	\$	27,477	\$	29,712	\$	30,900	\$	67,136	\$	68,422	\$	69,759
TREASURY														
GENERAL FUND	\$	316,528	\$	361,096	\$	382,302	\$	414,496	\$	445,419	\$	463,833	\$	482,759
LOTTERY FUND		15		20		20	•	20	•	20	٠	20	Ψ	20
RACING FUND				10		10		10		10		10		10
MOTOR LICENSE FUND		172,143		176,668		181,957		190,513		192,312		182,770		175,279
GAME FUND				6		6		6		6		6		6
FISH FUND BANKING DEPARTMENT FUND				5		5		5		5		5		5
MILK MARKETING FUND				5 10		5		5		5		5		5
FARM PRODUCTS SHOW FUND				5		10 5		10 5		10 5		10		10
BOATING FUND				5		5		5		<i>5</i>		5 5		5 5
	_		_		_		_		_					_
TOTAL	\$	488,686	\$	537,830	\$	564,325	\$	605,075	\$	637,797	\$	646,669	\$	658,104
AGING														
GENERAL FUND					\$	2,000								, ,
LOTTERY FUND	\$	178,090	\$	186,779		197,367	\$	247,327	\$	319,339	\$	350,394	\$	384,500
TOTAL	\$	178,090	\$	186,779	\$	199,367	\$	247,327	\$	319,339	\$	350,394	\$	384,500
AGRICULTURE														
GENERAL FUND	\$	33,007	\$	31,398	\$	34,189	\$	31,864	\$	32,214	\$	35,917	\$	33,647
RACING FUND		8,868		7,730		6,639		7,194		7,228	•	7,202	•	7,209
PENNSYLVANIA FAIR FUND		10-		143										
FARM PRODUCTS SHOW FUND		1,735		1,847		1,852		1,926		2,003		2,083		2,167
TOTAL	\$	43,600	\$	41,118	\$	42,680	\$	40,984	\$	41,445	\$	45,202	\$	43,023
BANKING														
BANKING DEPARTMENT FUND	\$	6,854	\$	6,836	\$	7,035	\$	7,316	\$	7,609	\$	7,913	\$	8,230
TOTAL	\$	6,854	\$	6,836	\$	7,035	\$	7,316	\$	7,609	\$	7,913	\$	8,230

		1985-86 Actual		1986-87 Available		(Dollar A 1987-88 Budget		ints in Thous 1988-89 Estimated	and	s) 1989-90 Estimated	1	1990-91 Estimated	I	1991- <b>92</b> Estimated
COMMERCE GENERAL FUND	\$	179,420	\$	92,014										
TOTAL	\$	179,420	\$	92,014			_		-		_		_	
COMMUNITY AFFAIRS GENERAL FUND	\$	32,280	\$	45,798	\$	41,621	\$	26,910	\$	27,211	\$	27,524	\$	27,850
TOTAL	<u> </u>	32,280	\$	45,798	<u> </u>	41,621	\$	26,910	\$	27,211	\$	27,524	\$	27,850
CORRECTIONS														
GENERAL FUND	\$	185,268	\$	204,543	\$	241,071	\$	255,535	\$	268,374	\$	279,109	\$	290,273
TOTAL	\$	185,268	\$	204,543	\$	241,071	\$	255,535	\$	268,374	\$	279,109	\$	290,273
CRIME COMMISSION GENERAL FUND	\$	2,234	\$	2,240	\$	2,230	\$	2,319	\$	2,412	\$	2,508	\$	2,609
TOTAL	\$	2,234	\$	2,240	\$	2,230	\$	2,319	\$	2,412	\$	2,508	\$	2,609
ECONOMIC DEVELOPMENT PARTNERSHIP										*** ***	_	105 511	•	102 125
GENERAL FUND					\$	100,056	\$	103,103	\$	101,921	\$	105,511	\$ 	103,125
TOTAL	_				\$	100,056	\$	103,103	\$	101,921	\$	105,511	\$	103,125
EDUCATION CONTRACT TUNING	e	4 353 060	•	4 620 020	·	4 073 001	¢	5,075,925	¢	5,288,612	e	5,662,466	æ	6,047,036
GENERAL FUND MOTOR LICENSE FUND	Э	4,352,069 2,069	3	4,639,038 2,598	J	4,872,801 2,300	J	2,300	J	2,300	Þ	2,300	J	2,300
TOTAL	\$	4,354,138	\$	4,641,636	\$	4,875,101	\$	5,078,225	\$	5,290,912	\$	5,664,766	\$	6,049,336
PENNSYLVANIA EMERGENCY MANAGEMENT AGENCY														2.004
GENERAL FUND	\$	19,773	\$	2,462	\$	2,467	\$	2,566	\$	2,668	\$	2,775	\$	2,886
TOTAL	\$	19,773	\$	2,462	\$	2,467	\$	2,566	\$	2,668	\$	2,775	\$	2,886
DEPARTMENT OF ENVIRONMENTAL RESOURCES														
GENERAL FUND	\$	147,622	\$	156,003	\$	197,096	\$	198,738	\$	203,636	\$ _	208,652	\$	190,711
TOTAL	\$	147,622	\$	156,003	\$	197,096	\$	198,738	\$	203,636	\$	208,652	\$	190,711
FISH COMMISSION GENERAL FUND	\$	5	\$	7	\$	7	\$	7	\$	7	\$	7	\$	7
FISH FUND	Ψ	15,143	Ψ	15,505	•	15,399	•	15,740	•	16,137	•	16,137	•	16,137
BOATING FUND		3,564		3,845		3,863		3,957		4,059		4,059		4,059
TOTAL	\$	18,712	\$	19,357	\$	19,269	\$	19,704	\$	20,203	\$	20,203	\$	20,203
GAME COMMISSION														
GAME FUND	\$	36,222	\$	37,151	\$	31,923	\$	33,200	\$	34,528	\$	35,909	\$	33,874
TOTAL	\$	36,222	\$	37,151	\$	31,923	\$	33,200	\$	34,528	\$	35,909	\$	33,874
GENERAL SERVICES	_		_		_		•	105 (10	,	105 (1)		105 164	•	104 050
GENERAL FUND	\$	113,016 198	\$	111,095	\$	109,849 188	\$	107,618 183	\$	105,616	\$	105,164 187	\$	104,878 185
LOTTERY FUND MOTOR LICENSE FUND		26,171		27,676		27,685		30,177		31,648		35,578		38,549
FISH FUND		62		63		63		63		63		63		63
BANKING DEPARTMENT FUND		290		301		299		292		292		297		298
BOATING FUND		2		2		2		2		2		2		2
FEDERAL REVENUE SHARING TRUST FUND		36		300		300								
TOTAL	\$	139,775	\$	139,626	\$	138,386	\$	138,335	5	3 137,804	\$	141,291	\$	143,975

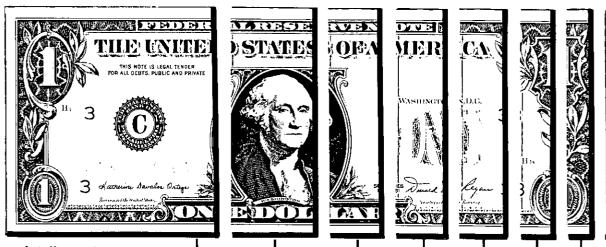
		1985-86 Actual		1986-87 Available		(Dollar 1 1987-88 Budget		ints in Thou: 1988-89 Estimated		s) 1989-90 Estimated		1990-91 Estimated		1991-92 Estimated
HEALTH														
GENERAL FUND	\$	133,242	\$	143,536	\$	148,946	\$	153,414	\$	157,548	\$	161,842	\$	166,292
TOTAL	\$	133,242	\$	143,536	\$	148,946	\$	153,414	\$	157,548	\$	161,842	\$	166,292
HIGHER EDUCATION ASSISTANCE AGENCY														
GENERAL FUND	\$	117,576	\$	125,566	\$	138,498	\$	144,036	\$	149,796	\$	155,786	\$	162,015
TOTAL	\$	117,576	\$	125,566	\$	138,498	\$	144,036	\$	149,796	\$	155,786	\$	162,015
HISTORICAL AND MUSEUM														
COMMISSION GENERAL FUND	\$	12,833	\$	13,441	\$	13,902	\$	14,367	\$	14,105	\$	14,611	\$	15,135
TOTAL	\$	12,833	\$	13,441	\$	13,902	\$	14,367	\$	14,105	\$	14,611	\$	15,135
HOUSING FINANCE AGENCY														
GENERAL FUND	\$	25,750	\$	25,750	\$	18,000	\$	18,000	\$	18,000	\$	855	\$	855
TOTAL	\$	25,750	\$	25,750	\$	18,000	\$	18,000	\$	18,000	\$	855	\$	855
INSURANCE														
GENERAL FUND	\$	7,530	\$	7,952	\$	8,600	\$	9,256	\$	9,626	\$	10,011	\$	10,411
TOTAL	\$	7,530	\$	7,952	\$	8,600	\$	9,256	\$	9,626	\$	10,011	\$	10,411
LABOR AND INDUSTRY GENERAL FUND	\$	39,899	\$	47,900	\$	45,270	\$	46,415	\$	49,554	\$	51,580	\$	52,687
TOTAL	\$	39,899	<u> </u>	47,900	\$	45,270	\$	46,415	\$	49,554	\$	51,580	\$	52,687
MILITARY AFFAIRS														
GENERAL FUND	\$	24,592	\$	27,816	\$	30,155	\$	31,421	\$	32,562	\$	33,746	\$	34,980
TOTAL	\$	24,592	\$	27,816	\$	30,155	\$	31,421	\$	32,562	\$	33,746	\$	34,980
MILK MARKETING BOARD														
GENERAL FUND	\$	975 606	\$	950 784	\$	950 715	\$	950 715	\$	950 715	\$	950 715	\$	950 715
	_				_		_		_		_		_	
TOTAL	\$	. 1,581	\$	1,734	\$	1,665	\$	1,665	\$	1,665	\$	1,665	\$	1,665
PROBATION AND PAROLE GENERAL FUND	\$	26,475	\$	30,034	\$	34,782	\$	36,016	\$	36,919	\$	37,858	\$	38,835
TOTAL	\$	26,475	\$	30,034	\$	34,782	\$	36,016	\$	36,919	\$	37,858	\$	38,835
PUBLIC TELEVISION NETWORK GENERAL FUND	\$	8,785	\$	9,242	\$	9,638	\$	9,955	\$	10,282	\$	10,621	\$	10,971
TOTAL	<u> </u>	8,785	<u> </u>	9,242	\$	9,638	\$	9,955	\$	10,282	\$	10,621	\$	10,971
PUBLIC WELFARE														
GENERAL FUNDLOTTERY FUND	\$	2,764,070 169,635	\$	2,848,932 170,301	\$	2,983,196 151,835	\$	3,117,719 152,427	\$	3,238,685 153,046	\$	3,358,481 153,700	\$	3,486,925 154,390
TOTAL	\$	2,933,705	\$	3,019,233	\$	3,135,031	\$	3,270,146	\$	3,391,731	\$	3,512,181	\$	3,641,315

		1985-86 Actual		1986-87 Available		(Dollar 1987-88 Budget		ints in Thous 1988-89 Estimated		) 1989-90 Estimated	I	1990-91 Estimated	I	1991-92 Estimated
REVENUE														
GENERAL FUND	\$	152,242	\$	156,415	\$	161,039	\$	168,179	\$	174,770	\$	181,621	\$	188,742
LOTTERY FUND		349,012		398,190		355,030		354,515		353,862		353,277		352,759
RACING FUND		139		119		124		129		133		137		141
MOTOR LICENSE FUND		11,383		12,405		12,758		12,903		13,064		13,230		13,402
TOTAL	\$	512,776	\$	567,129	\$	528,951	\$	535,726	\$	541,829	\$	548,265	\$	555,044
SECURITIES COMMISSION GENERAL FUND	\$	2,154	\$	2,346	\$	2,529	\$	2,693	\$	2,745	\$	2,855	\$	2,969
TOTAL	\$	2,154	\$	2,346	\$	2,529	\$	2,693	\$	2,745	\$	2,855	\$	2,969
STATE														
GENERAL FUND	\$	3,434	\$	3,062	\$	3,188	\$	3,305	\$	3,414	\$	3,534	\$	3,658
TOTAL	\$	3,434	\$	3,062	\$	3,188	\$	3,305	\$	3,414	\$	3,534	\$	3,658
EMPLOYES RETIREMENT SYSTEM GENERAL FUND	\$	1,403	\$	1,193	\$	679	\$	679	\$	679	\$	679	\$	679
TOTAL	\$	1,403	\$	1,193	\$	679	\$	679	\$	679	\$	679	\$	679
POLICE														
GENERAL FUND	\$	64,896 148,112	\$	68,814 152,018	\$	81,076 162,224	\$	83,586 164,575	\$	86,504 167,632	\$	89,848 174,120	\$	93,325 180,868
TOTAL	\$	213,008	\$	220,832	\$	243,300	\$	248,161	\$	254,136	\$	263,968	\$	274,193
TAX EQUALIZATION BOARD GENERAL FUND	\$	945	\$	933	\$	1,015	\$	1,056	\$	1,098	\$	1,142	\$	1,188
TOTAL	\$	945	\$	933	\$	1,015	\$	1,056	\$	1,098	\$	1,142	\$	1,188
TRANSPORTATION														
GENERAL FUND	\$	185,886	\$	193,380	\$	208,739	\$	215,962	\$	224,228	\$	232,826	\$	241,767
LOTTERY FUND		107,526		116,569		118,684		119,992		121,321		122,758		124,040
MOTOR LICENSE FUND		1,018,715		1,038,699		1,052,977		997,060		991,454		992,331		993,892
TOTAL	\$	1,312,127	\$	1,348,648	\$	1,380,400	\$	1,333,014	\$	1,337,003	\$	1,347,915	\$	1,359,699
LEGISLATURE														
GENERAL FUND	\$	99,414	\$	113,281	\$	119,619	\$	119,619	\$	119,619	\$	119,619	\$	119,619
TOTAL	\$	99,414	\$	113,281	\$	119,619	\$	119,619	\$	119,619	\$	119,619	\$	119,619
JUDICIARY	_		•	125.115	•	101.00:	•	124 720	•	120 415	•	140.007	æ	146 255
GENERAL FUND	\$	131,475	\$	125,118	\$	131,204	\$	134,738	\$	138,413	\$	142,236	\$	146,211
TOTAL	\$	131,475	\$	125,118	\$	131,204	\$	134,738	\$	138,413	\$	142,236	\$	146,211
COMMONWEALTH TOTAL														
GENERAL FUND	\$	9,292,072	\$	9,699,127	\$1	0,242,877	\$1	10,653,083	\$ 1	1,109,503	\$1	1,670,541	\$1	2,235,002
LOTTERY FUND		804,476		872,048		823,124		874,464		947,771		980,336		1,015,894
RACING FUND		9,007		7,859		6,773		7,333		7,371		7,349		7,360
PENNSYLVANIA FAIR FUND		10-		143										
MOTOR LICENSE FUND		1,382,272		1,413,643		1,443,678		1,401,456		1,402,495		1,404,577		1,408,708
GAME FUND		36,222		37,157		31,929		33,206		34,534		35,915		33,880
FISH FUND		15,205		15,573		15,467		15,808		16,205		16,205		16,205
BANKING DEPARTMENT FUND		7,144		7,142		7,339 725		7,613 725		7,906 725		8,215 725		8,533 725
MILK MARKETING FUND FARM PRODUCTS SHOW FUND		606 1,735		794 1,852		1,857		1,931		2,008		2,088		2,172
		3,566		3,852		3,870		3,964		4,066		4,066		4,066
BOATING FUND FEDERAL REVENUE SHARING		2,200		3,634		2,010		5,704		7,000		4,000		7,000
TRUST FUND		36		300		300								
GRAND TOTAL	\$	11,552,331	\$ 1	12,059,490	\$ 1	2,577,939	\$	12,999,583	\$	13,532,584	\$1	4,130,017	\$1	4,732,545

# Distribution of the Commonwealth Dollar GENERAL FUND AND SPECIAL FUNDS

1987-88 Fiscal Year

(Dollar Amounts in Thousands)



Intellectual
Development \$5,196,421
and Education 41.3%

Health-Physical and Mental \$2,041,704 Well-Being 16.2%

Transportation and Communication \$1,382,056 - 11.0%

Economic Development and Income Maintenance \$1,177,410 - 9.4%

Social Development \$1,118,031 8.9%

Protection of Persons and Property \$857,812 6.8%

TOTAL \$12,577,939

Direction and Supportive Services \$632,766 5.0%

Recreation and Cultural Enrichment \$171,739 1.4%

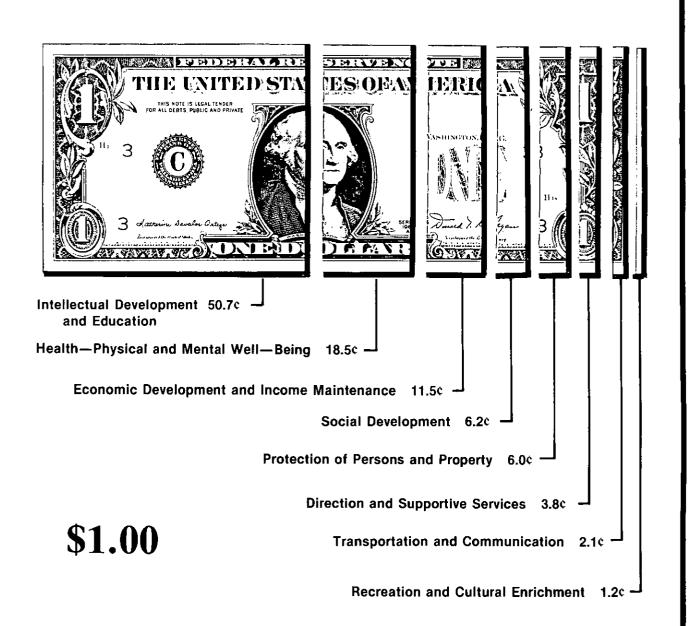
#### **GENERAL FUND AND SPECIAL FUNDS**

#### Five-Year Commonwealth Program Summary

	(Dollar Amounts in Thousands)													
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92							
	Actual	Available	Recommended	Estimated	Estimated	Estimated	Estimated							
Commonwealth Program														
Direction and Supportive Services	\$ 608,084	\$ 658,579	\$ 632,766	\$ 645,907	\$ 659,714	\$ 674,444	\$ 689,159							
Protection of Persons and Property	778,169	786,433	857,812	889,514	918,125	949,188	981,921							
Health—Physical and Mental Well- Being	1,858,876	1,940,604	2,041,704	2,111,195	2,204,030	2,298,421	2,372,582							
Intellectual Development and Education	4,620,992	4,929,318	5,196,421	5,422,124	5,657,929	6,048,490	6,447,918							
Social Development	965,713	1,048,671	1,118,031	1,203,744	1,303,148	1,362,947	1,426,823							
Economic Development and Income Maintenance	1,244,156	1,186,510	1,177,410	1,205,885	1,260,514	1,263,134	1,276,867							
Transportation and Communication	1,312,539	1,341,871	1,382,056	1,340,826	1,343,928	1,344,074	1,346,014							
Recreation and Cultural Enrichment	163,802	167,504	171,739	180,388	185,196	189,319	191,261							
GENERAL FUND AND SPECIAL FUNDS TOTAL	\$11,552,331	\$12,059,490	<u>\$12,577,939</u>	<u>\$12,999,583</u>	\$13,532,584	\$14,130,017	\$14,732,545							

# Distribution of the Commonwealth Dollar GENERAL FUND

1987-88 Fiscal Year



#### **GENERAL FUND**

#### Five-Year Commonwealth Program Summary

	(Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 1988-89 1989-90 1990-91											
	Actual	Available	Recommended	Estimated	Estimated	Estimated	1991-92 Estimated					
Commonwealth Program												
Direction and Supportive Services	\$ 350,951	\$ 372,900	\$ 386,126	\$ 395,694	\$ 405,405	\$ 415,817	\$ 426,012					
Protection of Persons and Property	547,647	551,427	618,030	644,730	669,037	692,015	716,320					
Health—Physical and Mental Well- Being	1,709,041	1,790,103	1,889,869	1,958,768	2,050,984	2,144,721	2,218,192					
Intellectual Development and Education	4,620,992	4,929,318	5,196,421	5,422,124	5,657,929	6,048,490	6,447,918					
Social Development	538,664	578,056	640,678	676,712	704,525	733,549	763,719					
Economic Development and Income Maintenance	1,224,603	1,166,763	1,175,342	1,203,734	1,258,277	1,260,808	1,274,447					
Transportation and Communication	191,365	199,622	215,922	223,895	232,939	241,992	251,268					
Recreation and Cultural Enrichment	108,809	110,938	120,489	127,426	130,407	133,149	137,126					
GENERAL FUND TOTAL	\$ 9,292,072	\$ 9,699,127	\$10,242,877	\$10,653,083	\$11,109,503	\$11,670,541	\$12,235,002					

#### FIVE YEAR SUMMARY OF COMMONWEALTH PROGRAMS

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
DIRECTION AND SUPPORTIVE SERVICES	Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated					
GENERAL FUND	\$ 350,951	\$ 372,900	\$ 386,126	\$ 395,694	\$ 405,405	\$ 415,817	\$ 426,012					
SPECIAL FUNDS	257,133	285,679	246,640	250,213	254,309	258,627	263,147					
FEDERAL FUNDS	1,559	1,902	25,575	4,879	1,577	1,640	1,706					
OTHER FUNDS	138,493	132,560	142,735	150,107	157,535	165,031	172,640					
TOTAL-OPERATING	\$ 748,136	\$ 793,041	\$ 801,076	\$ 800,893	\$ 818,826	\$ 841,115	\$ 863,505					
CAPITAL BOND AUTHORIZATION		\$ 36,216	\$ 14,515	\$ 3,550	\$ 3,575	\$ 3,875	\$ 4,150					
PROGRAM TOTAL	\$ 748,136	\$ 829,257	\$ 815,591	\$ 804,443	\$ 822,401	\$ 844,990	\$ 867,655					
PROTECTION OF PERSONS AND PROPERTY												
GENERAL FUND	\$ 547,647	\$ 551,427	\$ 618,030	\$ 644,730	\$ 669,037	\$ 692,015	\$ 716,320					
SPECIAL FUNDS	230,522	235,006	239,782	244,784	249,088	257,173	265,601					
FEDERAL FUNDS	27,874	34,083	30,951	26,427	26,523	26,816	27,047					
OTHER FUNDS	438,754	503,022	527,036	553,155	580,037	619,945	662,618					
TOTAL-OPERATING	\$ 1,244,797	\$ 1,323,538	\$ 1,415,799	\$ 1,469,096	\$ 1,524,685	\$ 1,595,949	\$ 1,671,586					
CAPITAL BOND AUTHORIZATION		\$ 123,111	\$ 34,705	\$ 29,825	\$ 77,100	\$ 34,950	\$ 35,275					
PROGRAM TOTAL	\$ 1,244,797	\$ 1,446,649	\$ 1,450,504	\$ 1,498,921	\$ 1,601,785	\$ 1,630,899	\$ 1,706,861					
•••												
HEALTH-PHYSICAL AND MENTAL WELL-BEING												
GENERAL FUND	\$ 1,709,041	\$ 1,790,103	\$ 1,889,869	\$ 1,958,768	\$ 2,050,984	\$ 2,144,721	\$ 2,218,192					
SPECIAL FUNDS	149,835	150,501	151,835	152,427	153,046	153,700	154,390					
FEDERAL FUNDS	1,315,033	1,398,381	1,401,868	1,447,664	1,495,241	1,548,817	1,602,239					
OTHER FUNDS	98,601	111,811	97,048	87,461	83,179	82,803	76,729					
TOTAL-OPERATING	\$ 3,272,510	\$ 3,450,796	\$ 3,540,620	\$ 3,646,320	\$ 3,782,450	\$ 3,930,041	\$ 4,051,550					
CAPITAL BOND AUTHORIZATION	\$ 2,357	\$ 27,401	\$ 7,112	\$ 5,400	\$ 5,375	\$ 5,825	\$ 6,625					
PROGRAM TOTAL	\$ 3,274,867	\$ 3,478,197	\$ 3,547,732	\$ 3,651,720	\$ 3,787,825	\$ 3,935,866	\$ 4,058,175					
INTELLECTUAL DEVELOPMENT AND EDUCATION												
GENERAL FUND	\$ 4,620,992	\$ 4,929,318	\$ 5,196,421	\$ 5,422,124	\$ 5,657,929	\$ 6,048,490	\$ 6,447,918					
SPECIAL FUNDS							\$ 0,447,510					
FEDERAL FUNDS	40,243	45,091	42,493	42,051	42,026	42,067	42,072					
OTHER FUNDS	575,712	593,169	619,536	619,966	620,416	620,882	621,368					
TOTAL-OPERATING	\$ 5,236,947	\$ 5,567,578	\$ 5,858,450	\$ 6,084,141	\$ 6,320,371	\$ 6,711,439	\$ 7,111,358					
CAPITAL BOND AUTHORIZATION		\$ 124,161	\$ 21,150	\$ 27,675	\$ 27,450	\$ 29,800	\$ 33,900					
PROGRAM TOTAL	\$ 5,236,947	\$ 5,691,739	\$ 5,879,600	\$ 6,111,816	\$ 6,347,821	\$ 6,741,239	\$ 7,145,258					
COCIAL INDUCTION ADMINIST												
SOCIAL DEVELOPMENT GENERAL FUND	\$ 538,664	£ 570.056	S 640.630	¢ (7( 713	g 704.636	£ 722.540						
SPECIAL FUNDS	427,049	\$ 578,056 470,615	\$ 640,678 477,353	\$ 676,712 527,032	\$ 704,525 598,623	\$ 733,549 629,398	\$ 763,719 663,104					
FEDERAL FUNDS	446,470	464,352	497,579	525,507	538,165	552,203	566,104					
OTHER FUNDS	13,850	13,741	13,276	12,366	12,503	12,649	12,818					
TOTAL-OPERATING	\$ 1,426,033	\$ 1,526,764	\$ 1,628,886	\$ 1,741,617	\$ 1,853,816	\$ 1,927,799	\$ 2,005,745					
CAPITAL BOND AUTHORIZATION												
PROGRAM TOTAL	\$ 1,426,033	\$ 1,526,764	\$ 1,628,886	\$ 1,741,617	\$ 1,853,816	\$ 1,927,799	\$ 2,005,745					
	<del></del>											

## FIVE YEAR SUMMARY OF COMMONWEALTH PROGRAMS (continued)

			(Dollar /	Amounts in Thous	sands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
	Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated
ECONOMIC DEVELOPMENT AND			_				
INCOME MAINTENANCE							
GENERAL FUND	\$ 1,224,603	\$ 1,166,763	\$ 1,175,342	\$ 1,203,734	\$ 1,258,277	\$ 1,260,808	\$ 1,274,447
SPECIAL FUNDS	19,553	19,747	2,068	2,151	2,237	2,326	2,420
FEDERAL FUNDS	1,099,237	1,200,139	1,150,661	1,167,203	1,177,398	1,196,900	1,214,927
OTHER FUNDS	353,387	479,819	422,618	410,655	426,419	421,365	422,439
TOTAL-OPERATING	\$ 2,696,780	\$ 2,866,468	\$ 2,750,689	\$ 2,783,743	\$ 2,864,331	\$ 2,881,399	\$ 2,914,233
CAPITAL BOND AUTHORIZATION		\$ 403,472	\$ 556	\$ 1,275	\$ 700	\$ 125	
PROGRAM TOTAL	\$ 2,696,780	\$ 3,269,940	\$ 2,751,245	\$ 2,785,018	\$ 2,865,031	\$ 2,881,524	\$ 2,914,233
TRANSPORTATION AND							
COMMUNICATION							
GENERAL FUND	\$ 191,365	\$ 199,622	\$ 215,922	\$ 223,895	\$ 232,939	\$ 241,992	\$ 251,268
SPECIAL FUNDS	1,121,174	1,142,249	1,166,134	1,116,931	1,110,989	1,102,082	1,094,746
FEDERAL FUNDS	797,273	876,986	772,859	603,674	716,102	652,341	590,192
OTHER FUNDS	180,853	394,483	359,783	340,536	207,467	213,769	217,332
TOTAL-OPERATING	\$ 2,290,665	\$ 2,613,340	\$ 2,514,698	\$ 2,285,036	\$ 2,267,497	\$ 2,210,184	\$ 2,153,538
CAPITAL BOND AUTHORIZATION	\$ 29,500	\$ 1,810,972	\$ 61,866	\$ 40,550	\$ 43,125	\$ 42,225	\$ 40,000
PROGRAM TOTAL	\$ 2,320,165	\$ 4,424,312	\$ 2,576,564	\$ 2,325,586	\$ 2,310,622	\$ 2,252,409	\$ 2,193,538
RECREATION AND CULTURAL							
ENRICHMENT	£ 100 000	` ft 110.030	¢ 120 100	n 127 427	£ 120.407		
GENERAL FUND	\$ 108,809	\$ 110,938	\$ 120,489	\$ 127,426	\$ 130,407	\$ 133,149	\$ 137,126
SPECIAL FUNDS	54,993 8,585	56,566 9,338	51,250 9,772	52,962 10,091	54,789 9,993	56,170	54,135
OTHER FUNDS	40,278	39,276	16,525	16,582	16,726	10,054 16,762	10,066 16,793
OTTIER TONDS		39,270	10,525	10,382	10,720	10,702	10,793
TOTAL-OPERATING	\$ 212,665	\$ 216,118	\$ 198,036	\$ 207,061	\$ 211,915	\$ 216,135	\$ 218,120
CAPITAL BOND AUTHORIZATION		\$ 17,761	\$ 4,136	\$ 5,725	\$ 5,675	\$ 6,200	\$ 7,050
PROGRAM TOTAL	\$ 212,665	\$ 233,879	\$ 202,172	\$ 212,786	\$ 217,590	\$ 222,335	\$ 225,170
COMMONWED A THE MODILE C							
COMMONWEALTH TOTALS	¢ 0.202.022	Ø 0 600 137	£ 10 242 077	<b>*</b> 10		#	612 225 002
GENERAL FUNDSPECIAL FUNDS	\$ 9,292,072	\$ 9,699,127	\$10,242,877	\$10,653,083	\$11,109,503	\$11,670,541	\$12,235,002
FEDERAL FUNDS	2,260,259 3,736,274	2,360,363 4,030,272	2,335,062 3,931,758	2,346,500 3,827,496	2,423,081 4,007,025	2,459,476 4,030,838	2,497,543
OTHER FUNDS	1,839,928	2,267,881	2,198,557	2,190,828			4,054,353
OTHER FUNDS	1,037,728	2,207,001	/ رور 190,2	2,190,028	2,104,282	2,153,206	2,202,737
TOTAL-OPERATING	\$17,128,533	\$18,357,643	\$18,708,254	\$19,017,907	\$19,643,891	\$20,314,061	\$20,989,635
CAPITAL BOND AUTHORIZATION	\$ 31,857	\$ 2,543,094	\$ 144,040	\$ 114,000	\$ 163,000	\$ 123,000	\$ 127,000
PROGRAM TOTAL	\$17,160,390	\$20,900,737	\$18,852,294	\$19,131,907	\$19,806,891	\$20,437,061	\$21,116,635

### **GENERAL FUND**

1987-88 Fiscal Year

(Dollar Amounts in Thousands)

#### INCOME











SALES \$3,791,591 36.9%

PERSONAL INCOME \$2,814,808 27.4%

 TOTAL INCOME
 \$10,266,186

 REFUNDS
 -177,000

 TAX CREDIT
 -36,000

 RESERVES
 -70,000

 BEGINNING BALANCE
 261,543

TOTAL ..... \$10,244,729

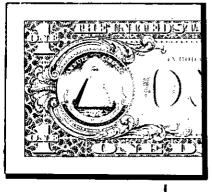
OTHER BUSINESS \$1,509,000 14.7%

CORPORATE NET INCOME \$1,020,000 9.9%

OTHER REVENUES \$899,787 8.8%

CIGARETTE \$231,000 - 2.3%

#### **OUTGO**









INTELLECTUAL DEVELOPMENT AND EDUCATION \$5,196,421 \_\_ 50.7%

HEALTH \$1,889,869 18.5%

ECONOMIC DEVELOPMENT \$1,175,342

TOTAL ..... \$10,244,729

11.5% Social Development \$640,678.

6.2% PROTECTION \$618,030 6.0%

> DIRECTION \$386,126 3.8%

OTHER PROGRAMS \$336,411

3.3%

#### GENERAL FUND

#### **Program Summary**

	(Dollar Amounts in Thousands)				
	1986-	87	1987-8	8	
Direction and Supportive Services	\$ 372,900	3.8%	\$ 386,126	3.8%	
Protection of Persons and Property	551,427	5.7%	618,030	6.0%	
Health—Physical and Mental Well-Being	1,790,103	18.5%	1,889,869	18.5%	
Intellectual Development and Education	4,929,318	50.8%	5,196,421	50.7%	
Social Development	578,056	6.0%	640,678	6.2%	
Economic Development and Income Maintenance	1,166,763	12.0%	1,175,342	11.5%	
Transportation and Communications	199,622	2.1%	215,922	2.1%	
Recreation and Cultural Enrichment	110,938	1.1%	120,489	1.2%	
GENERAL FUND TOTAL	\$9,699,127	100.0%	\$10,242,877	100.0%	

#### **SUMMARY OF PROGRAM REVISIONS**

The 1987-88 Commonwealth Budget reflects those new initiatives, program decreases, increases and expansions, which are recommended to address the most pressing economic, consumer and social problems confronting the citizens of Pennsylvania.

#### **GENERAL FUND**

Department/Appropriation	Program Revision Title	1987-88 State Funds (in thousands)		
Aging				
Transitional Care	Community Care	\$ 1	,000	
Family Caregiver Support	Community Care	1	,000	
	Department Total	\$ 2	2,000	
Corrections				
State Correctional Institutions	Expansion of State Correctional Institutions Housing Capacity	\$ 6	5,397	
	Department Total	\$ 6	5,397	
Education				
Corrections Education	Education in Correctional Institutions	<b>\$</b> 2	2,073	
	Department Total	\$ 2	2,073	
Environmental Resources				
Hazardous Waste Control	Hazardous Waste Sites Cleanup	\$ 25	,000	
	Department Total	\$ 25	000,	
Health				
Maternal and Child Health	Maternity Services	\$ 1	,293	
	Department Total	\$ 1	,293	

#### **SUMMARY OF PROGRAM REVISIONS (continued)**

#### **GENERAL FUND**

(continued)

	(continued)	
		1987-88 State Funds
Department/Appropriation	Program Revision Title	(in thousands)
Higher Education Assistance Agency		
Grants to Full Time Students	Financial Assistance to Students	\$ 9,600
College Work Study	Financial Assistance to Students	1,060
r	Program Revision Total	\$ 10,660
Institutional Assistance Grants	Financial Assistance to Institutions  Department Total	\$ 1,896 \$ 12,556
Insurance		
Rate Analysis Enhancement	Rate Analysis Enhancement	\$ 500
	Department Total	\$ 500
Public Welfare		
Cash Grants	Cash Grant Increase	\$ 15,452
Medical Assistance— Outpatient	Cash Grant Increase	375
Medical Assistance— Inpatient	Cash Grant Increase	725
	Program Revision Total	\$ 16,552
Child Abuse Prevention	Child Abuse Prevention	\$ 2,500
Homeless Assistance	Homeless Assistance	\$ 4,300
	Department Total	\$ 23,352
State Police		
General Government		
Operations	Automated Fingerprint Identification System (AFIS) .	\$ 3,358
	Department Total	\$ 3,358

#### **SUMMARY OF PROGRAM REVISIONS (continued)**

#### **GENERAL FUND (continued)**

Department/Appropriation	Program Revision Title	1987-88 State Funds (in thousands)		
Transportation				
Southeastern Pennsylvania Public Transit Authority (SEPTA)	Predictable Funding	\$ 10,009		
Port Authority Transit (PAT)	Predictable Funding	4,136		
Small Urban Operators	Predictable Funding	1,626		
Bus Rehabilitation		-500		
	Department Total	\$ 15,271		
	General Fund Total	\$ 91,800		
	LOTTERY FUND			
Department/Appropriation	Program Revision Title	1987-88 State Funds (in thousands)		

Department/Appropriation	Program Revision Title	State Funds (in thousands)
Aging		
In-Home Services	Community Care	\$ 8,000
	Department Total	\$ 8,000
	Lottery Fund Total	\$ 8,000
	TOTAL PROGRAM REVISIONS	\$ 99,800

<sup>\*</sup>Non-recurring in 1986-87.

# USE OF THE GENERAL FUND DOLLAR

1987-88 Fiscal Year

**GRANTS AND SUBSIDIES 77.7¢** 



**GENERAL GOVERNMENT 11.1¢** 

INSTITUTIONAL 7.1¢ -

**DEBT SERVICE REQUIREMENTS 4.0¢ –** 

CAPITAL 0.1¢ -

\$1.00

#### FEDERAL BLOCK GRANTS

The Federal Omnibus Budget Reconciliation Act of 1981 created nine block grants one of which was repealed. Eight of these were implemented during 1982-83. In addition, information is provided herein on the Job Training Partnership Act which has not been labeled by the Federal government as a block grant but which provides for a program that operates in a very similar manner to the original block grants.

The following tables provide information on the estimated amounts to be received from the Federal government and an estimated distribution of the funds by program within the block grant. The 1986-87 estimated block amounts reflect the best current estimate of the amounts available and, therefore, may be different from the amounts appropriated.

The distribution by program is a preliminary proposal only. Opportunities for public review and comment and the public hearing process will provide feedback from affected groups and the public which may result in modifications to the distribution.

The estimates of total funding for each block are very preliminary. The State must begin planning for the use of these funds long before the Federal appropriation process is complete and final Federal allocations of funds are known.

In general the amount shown for administration costs represents the amount that Federal law permits under that particular block grant. It is shown for informational purposes although in many cases it is anticipated that less than the full amount will be spent. The major exception to this approach is the Education Block grant. The law permits up to 20 percent to be spent for administration, but a more realistic figure of about 10 percent is shown.

# SUMMARY OF FEDERAL BLOCK GRANTS

(Dollar	Amounts	in Thousands)	

	1985-86 Actual Block	1986-87 Estimated Block	1987-88 Recommended Block	
Community Services	\$ 18,148	\$ 20,424	\$ 15,102	
Small Communities	51,791	87,288	60,109	
Education	23,687	25,049	23,117	
Maternal and Child Health	22,352	20,210	20,210	
Preventive Health and Health Services	4,522	5,172	4,360	
Alcohol, Drug Abuse, and Mental Health .	29,813	27,089	25,561	
Low-Income Home Energy Assistance	134,649	124,385	125,860	
Social Services	141,314	135,662	135,847	
Job Training Partnership	167,138	198,121	188,599	
TOTAL	\$ 593,414	\$ 643,400	\$ 598,765	

#### **COMMUNITY SERVICES**

This block grant provides funds for community based programs that offer health, nutrition, housing and employment related services to improve the standard of living of low-income persons.

Programs consolidated into the block include Community Action; Senior Opportunities and Services; Community Food and Nutrition; Energy Consevation; Training, Evaluation and Technical Assistance.

The requirement that 90 percent of the funding be distributed to existing Community Action Agencies (CAAs) has been continued for future years of the program; 5 percent is allowed for administration and the remaining 5 percent is utilized for competitive projects. The 90 percent program monies are being granted to existing CAAs for maintenance or operating costs, energy coordination; Pennsylvania Director's Association for Community Action; and competitive grants in the areas of employment training, job preparedness, community conservation corps, community economic development, summer employment and youth programs and emergency assistance.

The funds estimated for administration are based on the statutory limitation of five percent and will be utilized for program purposes if not needed for administration.

	(Dollar Amounts in Thousands)					
Department / Appropriation	1985-86	1986-87	1987-88			
	Actual	Estimate	Recommended			
	Block	Block	Block			
Community Affairs Administration Community Services	\$ 522	\$ 350	\$ 638			
	17,626	20,074	14,464			
TOTAL	\$ 18,148	\$ 20,424	\$ 15,102			

#### **SMALL COMMUNITIES**

Program funds provide assistance in expanding low and moderate income housing opportunities; enhancing economic development and job opportunities for low and moderate income; correcting deficiencies in public facilities such as water and sewer systems; and improving public facilities that affect the public health and safety.

The program recognizes Pennsylvania's need to rehabilitate its aging housing and infrastructure in order to benefit low and moderate income households.

Act 179 of 1984 requires that funds be allocated on a formula basis. Eighty-five percent of the funds must go for grants to eligible cities, boroughs/townships and counties with 24 percent allocated to cities, 38 percent to boroughs/townships and 38 percent for counties. There is a 13 percent setaside for discretionary projects which the department plans to distribute to boroughs and townships under 10,000 in population. The remaining 2 percent is set aside for administrative costs.

The 1986-87 increase shown reflects the current effort to place under contract most carryover funds available at the end of the previous year; current plans call for this program to be essentially current by the end of the 1987-88 fiscal year.

(Dollar Amounts in Thousands)					
1985-86 Actual Block		1986-87 Estimate Block		1987-88 Recommended Block	
\$	865 48,426	\$	887 85,000	\$	909 59,200
	2,500		1,401		60,109
	A	Actual Block 865 48,426	* 865 \$ 48,426 2,500	S   865   S   887	Actual Block Estimate Block  \$ 865 \$ 887 \$ 48,426 \$ 85,000 2,500 1,401

#### **EDUCATION**

The Federal law provides that the Commonwealth must distribute at least 80 percent of the block to school districts and may keep up to 20 percent for administration. The proposed distribution provides 90 percent distribution to districts. The Federal law provides that the Commonwealth cannot tell the districts how to spend their block grant as long as it is spent within the area of the antecedent programs. The school district block is distributed according to a formula based on students and poverty/disadvantaged factors and includes funds for computer knowledge enhancement.

	(Dollar Amounts in Thousands)					
Department / Appropriation	1985-86 Actual Block	1986-87 Estimate Block	1987-88 Recommended Block			
Education:						
Education Block Grant — Administration	\$ 2,206	\$ 2,500	\$ 2,351			
Subtotal	\$ 2,206	\$ 2,500	\$ 2,351			
School Districts:						
Education Block Grant — School District						
Distribution	\$ 19,104	\$ 19,593	\$ 18,872			
Education Block Grant — Technology Initiative	2,377	2,956	1,894			
Subtotal	\$ 21,481	\$ 22,549	\$ 20,766			
TOTAL	\$ 23,687	\$ 25,049	\$ 23,117			

#### MATERNAL AND CHILD HEALTH

This block grant provides funds for health services for mothers and children to reduce infant mortality and the incidence of preventable diseases and handicapping conditions among children; rehabilitative services for blind and disabled individuals under age 16, and treatment and care for crippled children.

Consolidated programs include maternal and child health services/crippled children's services, supplemental security income, and disabled children's services.

The Omnibus Budget Reconciliation Act of 1981 provides that the Department of Health and Human Services (DHHS) monitor administrative expenses to insure they do not exceed traditional levels. In accordance with DHHS final rules and regulations, administrative costs will not exceed ten percent.

	(Dollar Amounts in Thousands)								
Department / Appropriation	1985-86 Actual	1986-87 Estimate Block	1987-88 Recommended						
	Block		Block						
Health:									
Administration	\$ 1,746	\$ 1,750	\$ 1,750						
Maternal and Child Health Services	12,997	11,750	11,750						
Crippled Children's Services	5,759	5,760	5,760						
Supplemental Security Income Services	1,050	950	950						
Maternal and Child Health — Pediatric									
Services—St. Christopher's Hospital	750								
Maternal and Child Health - Spina Bifida	50								
TOTAL	\$ 22,352	\$ 20,210	\$ 20,210						

### PREVENTIVE HEALTH AND HEALTH SERVICES

This block grant provides for preventive health services for individuals and families, and for a variety of public health services to reduce preventable morbidity and mortality. Programs consolidated into the block grant include emergency medical services, health incentive grants, hypertension control, rodent control, health education/risk reduction, and rape prevention and crisis services.

The Omnibus Budget Reconciliation Act provides a ceiling of ten percent on funds which may be used for administration.

	(Dollar Amounts in Thousands)									
Department / Appropriation	1985-86 Actual Block	1986-87 Estimate Błock	1987-88 Recommended Block							
Health:										
Administration	\$ 237	\$ 300	\$ 300							
Emergency Medical Services	905	800								
Health Education and Prevention	332	475	475							
Tuberculosis Programs	411	569	569							
Hypertension	921	910	910							
Diabetes	204	218	218							
Fluoridation	14	80	80							
Subtotal	\$ 3,024	\$ 3,352	\$ 2,552							
Public Welfare:										
Rape Crisis Centers	\$ 192	\$ 192	\$ 180							
Environmental Resources:										
Administration	\$ 72	\$ 128	\$ 128							
Rodent Control	1,234	1,500	1,500							
Subtotal	\$ 1,306	\$ 1,628	\$ 1,628							
TOTAL	\$ 4,522	\$ 5,172	\$ 4,360							

#### ALCOHOL DRUG ABUSE AND MENTAL HEALTH

This block grant provides funds to establish and maintain programs to combat alcohol and drug abuse, to care for the mentally ill and to promote mental health. Consolidated programs include: community mental health centers, drug abuse, community services, drug abuse prevention formula grants, alcohol formula grants and alcoholism treatment and rehabilitation.

	(Dollar Amounts in Thousands)									
Department / Appropriation	1985-86 Actual Block	1986-87 Estimate Block	1987-88 Recommended Block							
Health:										
Alcohol and Drug Abuse Administration	\$ 1,343	\$ 1,379	\$ 1,379 4,515							
Alcohol Grant Programs	4,613 6,739	4,515 6,609	6,609							
Drug Grant Programs	0,739	0,009	0,007							
Subtotal	\$ 12,695	\$ 12,503	\$ 12,503							
Public Welfare:										
Alcohol Drug Abuse and Mental Health										
Administration	\$ 165	\$ 250	\$ 250							
Mental Health — Community Health	16,953	14,226	12,808							
Subtotal	\$ 17,118	\$ 14,476	\$ 13,058							
Corrections:										
Alcohol and Drug Addiction		<u>\$ 110</u>	<u></u>							
TOTAL	\$ 29,813	<u>\$ 27,089</u>	\$ 25,561							

#### LOW-INCOME HOME ENERGY ASSISTANCE

This block grant provides funds to assist eligible low income people to meet the cost of home energy and to provide low cost residential weatherization or other energy related home repairs for low income households. In addition to the amounts shown below, the Department of Public Welfare's energy assistance program receives supplemental funding from the Energy Conservation and Assistance Fund. During 1986-87, the Fund provided \$10,000,000. The recommendation for 1987-88 is to transfer \$31,874,000 from the Fund to the department for energy assistance.

	(Dollar Amounts in Thousands)								
Department / Appropriation	1985-86 Actual Block	1986-87 Estimate Block	1987-88 Recommended Block						
Community Affairs: Low-Income Home Energy Assistance —									
Administration	\$ 327		\$ 1,475						
Weatherization	7,166		21,459						
Subtotal	\$ 7,493		\$ 22,934						
Public Welfare:									
Low-Income Home Energy Assistance Block Grant — Administration	\$ 12,345	\$ 12,000	\$ 12,000						
Low-Income Home Energy Assistance Block	Ψ 12,343	\$ 12,000	5 12,000						
Grant	114,811	112,385	-90,926						
Subtotal	\$ 127,156	\$ 124,385	\$ 102,926						
TOTAL	\$ 134,649	\$ 124,385	\$ 125,860						

#### **SOCIAL SERVICES**

Funds are provided to help individuals achieve or maintain self-sufficiency; to prevent, reduce, or eliminate dependency; to prevent or remedy abuse and neglect of children and adults; and to prevent or reduce institutional care.

	(Dollar Amounts in Thousands)									
Department / Appropriation	1985-86 Actual Block	1986-87 Estimate Block	1987-88 Recommended Block							
Public Welfare:										
General Government	\$ 5,674	\$ 5,389	\$ 5,384							
County Assistance Offices	14,062	13,779	13,768							
SSI Advocacy	1,500									
Youth Development	992	950	950							
Community Mental Health	9,400	8,918	<b>9,17</b> 9							
Community Mental Retardation	14,397	13,659	14,059							
Mental Retardation Residential Services	5,965	5,498	5,664							
County Child Welfare	11,450	11,005	11,181							
Day Care	40,900	39,937	39,904							
Domestic Violence	1,656	1,574	1,573							
Rape Crisis	870	827	826							
Family Planning	5,020	5,020	5,020							
Legal Services	6,688	6,688	6,688							
Shelter	3,000	2,851	2,849							
Attendant Care	4,465	4,467	4,463							
Human Services Development Fund	15,275	15,100	14,339							
TOTAL	\$ 141,314	\$ 135,662	\$ 135,847							

#### **IOB TRAINING PARTNERSHIP**

The Federal Job Training Partnership Act (JTPA) places responsibility for the administration of job training programs with the Commonwealth. The ultimate goal is to provide unsubsidized employment to those entering and completing the program. Under JTPA, Title II (Training services for disadvantaged) economically disadvantaged adults, youth and older workers receive training, education and job search assistance and placement services to assist them in reentering the workforce.

Under Title III (dislocated workers) training and related employment assistance is provided to workers in three categories: (1) terminated or laid-off or who have received a notice of termination or lay-off from employment, are eligible for or have exhausted their entitlement to unemployment compensation, and are unlikely to return to their previous industry or occupation; (2) terminated, or who have received a notice of termination of employment, as a result of any permanent closure of a plant or facility; or (3) long-term unemployed who have limited opportunities for employment or reemployment in the same or a similar occupation in the area in which they reside, including any older individuals who may have substantial barriers to employment by reason of age. Services may include such activities as job search assistance, retraining, prelayoff assistance and relocation.

Title II, the larger of two titles, requires that 78 percent of its funds pass through to Service Delivery Areas (SDAs) established by the Governor in coordination with the State Job Training Coordinating Council (SJTCC). Those areas establish Private Industry Councils (PIC's) whose responsibility is to develop plans for expenditures to be approved by the Governor and the SJTCC. The remainder of the funds under this title are spent as follows: 8 percent for educational training programs; 6 percent for incentive grants; 3 percent for an older workers program and 5 percent for administration.

Administration of these titles is shared by the Departments of Labor and Industry, Education, and Aging. Any unused portion of the five percent administrative funds may be used to fund special training project priorities of the Governor.

Both the Dislocated Worker portion under Title III and the Educational Training portion of Title III-A require a non-Federal match based on the current level of State unemployment as compared to the national level. The matching requirement is decreased when unemployment rates are higher than national averages. It is estimated that a total of \$10,150,000 in State funding will be required to meet this matching requirement. These funds are reflected under the Departments of Education and Labor and Industry.

	(Dollar Amounts in Thousands)								
Department / Appropriation	1985-86 Actual Block	1986-87 Estimate Block	1987-88 Recommended Block						
Labor and Industry:									
Administration	\$ 2,151	\$ 3,459	\$ 2,601						
Grants to Service Delivery Areas	88,979	102,678	102,040						
Summer Youth Program	42,929	42,883	37,100						
Incentive Grants	1,225	10,597	11,411						
Technical Assistance	1,984	2,490	2,000						
Older Workers	2,600	4,512	5,371						
Dislocated Workers	13,118	15,055	14,000						
Veterans' Employment	1,183	1,187	1.187						
Job Training Welfare Recipients		1,737	1,000						
Teen Pregnancy and Parenthood	996	1,000	1,000						
Subtotal	\$ 155,165	\$ 185,598	\$ 177,710						
Executive Offices:									
Office of the Budget	\$ 854	\$ 859	\$ 884						
Office of Policy Development	402	414	426						
Subtotal	\$ 1,256	\$ 1,273	\$ 1,310						
Aging:									
Grants to Area Agencies on Aging	\$ 926	<u> </u>							
Education:									
Linkages	\$ 1,000	\$ 1,000	\$ 490						
Corrections Education	641	750	524						
Educational Training	8,150	9,500	8,565						
Subtotal	\$ 9,791	\$ 11,250	\$ 9,579						
TOTAL	\$ 167,138	\$ 198,121	\$ 188,599						

#### PENNSYLVANIA ECONOMIC REVITALIZATION FUND

An important addition to Pennsylvania's economic development program was the creation in 1984 of the Pennsylvania Economic Revitalization Fund (PERF), a three-year \$190 million program encompassing ten different programs in five agencies. Originally financed through a bond issue authorized by the electorate on April 10, 1984, PERF was in 1985-86 converted to a current revenue-funded program via a General Fund transfer.

As we enter the final months of PERF's current three-year authorization, it has become apparent certain programs will not fully utilize all funds appropriated by June 30, 1987 and that most programs warrant continuation beyond that date. Therefore, this budget recommends numerous changes to PERF, including extending it until June 30, 1988 and making certain further appropriations from it during 1987-88. In addition, other existing PERF programs are recommended to be continued, either via General Fund appropriations or by making currently lapsable PERF appropriations continuing.

This table summarizes the overall expenditure levels anticipated and proposed for the various PERF programs.

Please refer to the "Spending Plan for an Economic Development Partnership" for specifics of the many changes being proposed.

Department/Appropriation	1984-85 Actual	(Dollar Amoun 1985-86 Actual	its in Thousands 1986-87 Estimated	) 1987-88 Recommended
Agriculture				
Agricultural Loan Program		\$ 781	\$ 1,909	**
rigitodia Dom Program Tititi Titi			1,505	
Community Affairs				
RIRA		10,565	7,435	
LERTA Tax Credits		, , , ,	3,000	*
Reduction of State Match			3,000	*
Economic Development Partnership				
Engineering School Equipment	\$ 2,929	71		\$ 3,000
Minority Assistance—Bonds		548	1,212	*
Minority Assistance—Loans		515	985	*
Minority Assistance—Technical				
Assistance	339	677	985	*
Business Infrastructure Development	1,725	1,096	24,417	**
Incubator Loans/Grants	425	604	2,985	2,000
Seed Capital Challenge Grants	750	2,250	1,500	
Employe Ownership—Technical				
Assistance		51	250	500
Employe Ownership—Loans				***
Capital Loan Fund	5,000	5,000	14,955	**
Mon Valley Revitalization			2,000	2,000
Beaver Valley Revitalization			1,000	1,000
Shenango Valley Revitalization			1,000	1,000
Community Economic Recovery			1,000	1,000
Higher Education Industrial Resource				
Centers			4,000	10,000
Education				
Vocational-Technical Equipment	2,668	15,078	9,254	
Environmental Resources				
Conservation Corps	6,398	8,304	6,018	**
Recreational Improvements	6,378	5,612	7,790	**
PENNSYLVANIA ECONOMIC				* *
REVITALIZATION FUND TOTAL.	\$ 26,612	\$ 51,152	\$ 94,695	\$ 20,500

<sup>\*</sup>Existing 1986-87 appropriation to be made continuing so expenditures can be made during 1987-88.

<sup>\*\*</sup>To be continued via General Fund appropriation, as follows: Agricultural Development — \$3 million; BID — \$10 million; Capital Loan Fund — \$5 million; Conservation Corps — \$4.05 million; and Recreational Improvements — \$4.95 million.

Proposed to allow expenditure by Executive Authorization.

#### PUBLIC INFORMATION AND COMMUNICATIONS

The Commonwealth spends funds on activities to provide government information to the news media and the general public and for other essential communication efforts. Funds are budgeted in about 30 agencies to provide public notification and information to the Commonwealth's public, news media, businesses, legislators and citizens regarding the bidding of contracts, issuance of rules and regulations, announcement of public hearings and the availability of services and financial aid such as the weatherization program and low income energy assistance. This amount which is detailed below excludes those items which are strictly educational and materials which are offered for public sale such as the "Game News" and "Angler."

(Daller	A mounts	:-	Thousands)
HUMBAR	a mounte	ın	Thousands

,	1986-87	1987-88
,	Estimated	Budget
Governor's Office	\$ 726	\$ 763
Executive Offices	186	206
Department of Aging	158	161
Department of Agriculture	190	199
Banking Department	58	57
State Civil Service Commission	38	45
Department of Commerce	174	
Department of Community Affairs	180	185
Department of Corrections	148	173
Department of Education	318	339
Economic Development Partnership		192
Emergency Management Agency	107	114
Department of Environmental Resources	558	586
Fish Commission	73	85
Game Commission	19	19
Department of General Services	65	67
Department of Health	231	239
Historical and Museum Commission	33	36
Insurance Department	67	71
Department of Labor and Industry	108	122
Liquor Control Board	109	107
Department of Military Affairs	142	149
Board of Probation and Parole	12	15
Public Television Network	78	83
Public Utility Commission	179	183
Department of Public Welfare	268	276
Department of Revenue	143	152
Securities Commission	11	12
Department of State	87	89
State Police	113	118
Tax Equalization Board	65	67
Department of Transportation	553	577
TOTAL	\$ 5,197	\$ 5,487

The Commonwealth also spends funds in these areas:

- Lottery sales promotion \$9.0 million is spent on advertising campaigns to promote lottery sales and to disseminate information on the various lottery programs including propery tax and rent assistance for elderly citizens during 1986-87. These expenditures are expected to generate approximately \$748 million in lottery revenues during 1986-87.
- Economic development A total of \$7.7 million is recommended from the General Fund to promote tourism and economic development. This has contributed to the approximately \$8.4 billion in 1985 travel revenues to Pennsylvania and supports the State's aggressive effort to preserve and create jobs.

#### PROGRAM EVALUATION REPORTS

Program evaluation is a central feature of the Commonwealth's program budget system. The Office of the Budget regularly publishes program evaluation reports which provide decision makers with objective assessments of program performance and factual information useful for improving program planning, monitoring, effectiveness and efficiency.

Summaries of major program evaluations recently completed are presented below.

#### Private Intermediate Care Facilities for the Mentally Retarded

This evaluation assessed the impact of new regulations governing the reimbursement of costs incurred in treating medical assistance clients in privately operated ICF/MR facilities. The report shows that the new reimbursement methodology and regulations have greatly reduced the time, manpower and paperwork involved in the budget approval and rate setting process; and that the regulations will aid fiscal planning by providers since interim rates can be anticipated and reimbursable costs are clearly identified. The evaluation also determined that program cost increases which occurred prior to the implementation of the new regulations resulted from a rapid expansion in the number of providers and clients rather than from substantial increases in costs per client. The evaluation recommends further study of large cost variations noted among ICF/MR facilities providing similar treatment.

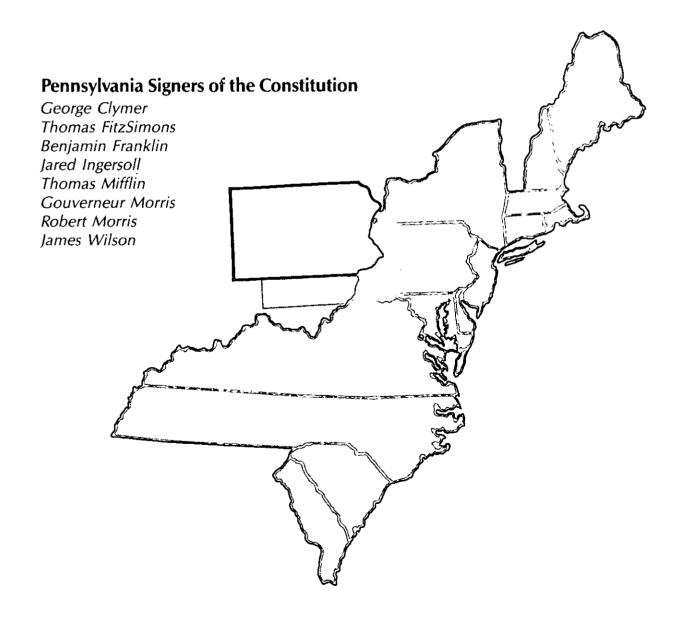
#### Corrections Manpower

This report estimates the number of corrections officers needed to staff the new correctional institutions at Cresson, Retreat and Frackville. The report reviews the post assignment methodology used by the Department of Corrections to compute staffing needs, examines the use of overtime by corrections officers, and analyzes the relationship between inmate population and corrections officer staffing. A comparison of the number of inmates per corrections officer showed that more than twice as many corrections officers (per hundred inmates) were requested for the new prisons than are currently staffed at the existing prisons. The report provides a revised estimate of staffing needs at the new prisons, and identifies ways in which the department can more closely manage staffing requirements.

#### Status Report on the State General Hospitals

This report reviews the status of the State General Hospital system. It provides information on their operating revenues and expenses, bonded indebtedness, accounts receivable, capital requirements and the value of their fixed assets. The report also projects each hospital's financial condition to 1990-91, and compares the operations performance of the general hospitals to the other hospitals in their service areas using several indicators including bed capacity, occupancy rates and emergency room and outpatient services.

# PROGRAM BUDGET SUMMARY



# Commonwealth Program Budget

This section summarizes the 1987-88 budget by the eight major program areas in which the Commonwealth provides services to its residents. It crosses departmental lines as well as individual special funds. As such it provides an overview of the major recommendations of this budget for program improvements or continuation.

Each program presentation contains a summary statement of budget recommendations in that program as well as a break out of categories and subcategories (subdivisions of activities) which contribute to the Commonwealth's total effort in that program. Volume II contains further information about specific departmental efforts at the subcategory level.

# FIVE YEAR SUMMARY OF COMMONWEALTH PROGRAMS

	(Dollar Amounts in Thousands)								
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92		
	Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated		
DIRECTION AND SUPPORTIVE SERVICES									
GENERAL FUND	\$ 350,951	\$ 372,900	\$ 386,126	\$ 395,694	\$ 405,405	\$ 415,817	\$ 426,012		
SPECIAL FUNDS	257,133	285,679	246,640	250,213	254,309	258,627	263,147		
FEDERAL FUNDS	1,559	1,902	25,575	4,879	1,577	1,640	1,706		
OTHER FUNDS	138,493	132,560	142,735	150,107	157,535	165,031	172,640		
TOTAL-OPERATING	\$ 748,136	\$ 793,041	\$ 801,076	\$ 800,893	\$ 818,826	\$ 841,115	\$ 863,505		
PROTECTION OF PERSONS AND PROPERTY									
GENERAL FUND	\$ 547,647	\$ 551,427	\$ 618,030	\$ 644,730	\$ 669,037	\$ 692,015	\$ 716,320		
SPECIAL FUNDS	230,522	235,006	239,782	244,784	249,088	257,173	265,601		
FEDERAL FUNDS	27,874	34,083	30,951	26,427	26,523	26,816	27,047		
OTHER FUNDS	438,754	503,022	527,036	553,155	580,037	619,945	662,618		
TOTAL-OPERATING	\$ 1,244,797	\$ 1,323,538	\$ 1,415,799	\$ 1,469,096	\$ 1,524,685	\$ 1,595,949	\$ 1,671,586		
HEALTH-PHYSICAL AND MENTAL WELL-BEING									
GENERAL FUND	\$ 1,709,041	\$ 1,790,103	\$ 1,889,869	\$ 1,958,768	\$ 2,050,984	\$ 2,144,721	\$ 2,218,192		
SPECIAL FUNDS	149,835	150,501	151,835	152,427	153,046	153,700	154,390		
FEDERAL FUNDS	1,315,033	1,398,381	1,401,868	1,447,664	1,495,241	1,548,817	1,602,239		
OTHER FUNDS	98,601	111,811	97,048	87,461	83,179	82,803	76,729		
TOTAL-OPERATING	\$ 3,272,510	\$ 3,450,796	\$ 3,540,620	\$ 3,646,320	\$ 3,782,450	\$ 3,930,041	\$ 4,051,550		
INTELLECTUAL DEVELOPMENT AND EDUCATION									
GENERAL FUND	\$ 4,620,992	\$ 4,929,318	\$ 5,196,421	\$ 5,422,124	\$ 5,657,929	\$ 6,048,490	\$ 6,447,918		
SPECIAL FUNDS			15.403						
FEDERAL FUNDS	40,243	45,091	42,493	42,051	42,026	42,067	42,072		
OTHER FUNDS	575,712	593,169	619,536	619,966	620,416	620,882	621,368		
TOTAL-OPERATING	\$ 5,236,947	\$ 5,567,578	\$ 5,858,450	\$ 6,084,141	\$ 6,320,371	\$ 6,711,439	\$ 7,111,358		
SOCIAL DEVELOPMENT									
GENERAL FUND	\$ 538,664	\$ 578,056	\$ 640,678	\$ 676,712	\$ 704,525	\$ 733,549	\$ 763,719		
SPECIAL FUNDS	427,049	470,615	477,353	527,032	598,623	629,398	663,104		
FEDERAL FUNDS	446,470	464,352	497,579	525,507	538,165	552,203	566,104		
OTHER FUNDS	13,850	13,741	13,276	12,366	12,503	12,649	12,818		
TOTAL-OPERATING	\$ 1,426,033	\$ 1,526,764	\$ 1,628,886	\$ 1,741,617	\$ 1,853,816	\$ 1,927,799	\$ 2,005,745		

# FIVE YEAR SUMMARY OF COMMONWEALTH PROGRAMS (continued)

			(Dollar A	Amounts in Thous	sands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
	Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated
ECONOMIC DEVELOPMENT AND INCOME MAINTENANCE							
GENERAL FUND	\$ 1,224,603	\$ 1,166,763	\$ 1,175,342	\$ 1,203,734	\$ 1,258,277	\$ 1,260,808	\$ 1,274,447
SPECIAL FUNDS	19,553	19,747	2,068	2,151	2,237	2,326	2,420
FEDERAL FUNDS	1,099,237	1,200,139	1,150,661	1,167,203	1,177,398	1,196,900	1,214,927
OTHER FUNDS	353,387	479,819	422,618	410,655	426,419	421,365	422,439
TOTAL-OPERATING	\$ 2,696,780	\$ 2,866,468	\$ 2,750,689	\$ 2,783,743	\$ 2,864,331	\$ 2,881,399	\$ 2,914,233
TRANSPORTATION AND COMMUNICATION							
GENERAL FUND	\$ 191,365	\$ 199,622	\$ 215,922	\$ 223,895	\$ 232,939	\$ 241,992	\$ 251,268
SPECIAL FUNDS	1,121,174	1,142,249	1,166,134	1,116,931	1,110,989	1,102,082	1,094,746
FEDERAL FUNDS	797,273	876,986	772,859	603,674	716,102	652,341	590,192
OTHER FUNDS	180,853	394,483	359,783	340,536	207,467	213,769	217,332
TOTAL-OPERATING	\$ 2,290,665	\$ 2,613,340	\$ 2,514,698	\$ 2,285,036	\$ 2,267,497	\$ 2,210,184	\$ 2,153,538
RECREATION AND CULTURAL ENRICHMENT							
GENERAL FUND	\$ 108,809	\$ 110,938	\$ 120,489	\$ 127,426	\$ 130,407	\$ 133,149	\$ 137,126
SPECIAL FUNDS	54,993	56,566	51,250	52,962	54,789	56,170	54,135
FEDERAL FUNDS	8,585	9,338	9,772	10,091	9,993	10,054	10,066
OTHER FUNDS	40,278	39,276	16,525	16,582	16,726	16,762	16,793
TOTAL-OPERATING	\$ 212,665	\$ 216,118	\$ 198,036	\$ 207,061	\$ 211,915	\$ 216,135	\$ 218,120
COMMONWEALTH TOTALS							
GENERAL FUND	\$ 9,292,072	\$ 9,699,127	\$10,242,877	\$10,653,083	\$11,109,503	\$11,670,541	\$12,235,002
SPECIAL FUNDS	2,260,259	2,360,363	2,335,062	2,346,500	2,423,081	2,459,476	2,497,543
FEDERAL FUNDS	3,736,274	4,030,272	3,931,758	3,827,496	4,007,025	4,030,838	4,054,353
OTHER FUNDS	1,839,928	2,267,881	2,198,557	2,190,828	2,104,282	2,153,206	2,202,737
TOTAL-OPERATING	\$17,128,533	\$18,357,643	\$18,708,254	\$19,017,907	\$19,643,891	\$20,314,061	\$20,989,635

#### **DIRECTION AND SUPPORTIVE SERVICES**

	(Dollar Amounts in Thousands)													
		1985-86 1986-87			1987-88		1988-89		1989-90		1990-91			1991-92
		Actual		Available		Budget	Ì	Estimated	ļ	Estimated		Estimated	1	Estimated
General Fund	\$	350,951	\$	372,900	\$	386,126	\$	395,694	\$	405,405	\$	415,817	\$	426,012
Special Funds		257,133		285,679		246,640		250,213		254,309		258,627		263,147
Federal Funds		1,559		1,902		25,575		4,879		1,577		1,640		1,706
Other Funds		138,493		132,560		142,735		150,107		157,535		165,031		172,640
TOTAL	\$	748,136	\$	793,041	\$	801,076	\$	800,893	\$	818,826	\$	841,115	\$	863,505

This program provides administrative support and policy direction necessary to implement, support and maintain the priority themes of the Commonwealth in an efficient and effective manner. These programs include the Commonwealth's budgeting system, policy research and analytical support, personnel management and inspector general activities, revenue forecasting and collection, uniform and computerized accounting and budgeting systems, an integrated central system (ICS) development and production project, a central purchasing system and a program that manages and operates Commonwealth facilities.

Major initiatives in this program include \$150,000 for assessing the impact of Federal tax changes on the Commonwealth's debt financing; \$157,000 for establishment of a fiscal policy unit in the Office of the Budget; \$75,000 for legal services; \$40,000 for a consultant to advise the Budget Secretary on issues relating to the Philadelphia Convention Center: \$100,000 for determining cost savings potential in the telecommunication system; \$199,000 for investigative staff for the Inspector General; \$240,000 for higher than anticipated steam utility costs in Commonwealth owned buildings incurred in 1985-86 and rolled over into 1986-87; and \$95,000 for increased security of the new Capitol Complex. Included with the Milrite Council in 1987-88 is \$530,000 provided by the State to support local labor management committees. This represents an increase of \$30,000 to provide for additional committees.

A new effort is recommended in 1987-88 to curtail drug abuse. The program includes \$646,000 required to match \$23.9 Federal funds for the Anti-Drug Abuse Assistance Program. The comprehensive program will assist State and local law enforcement efforts, provide funds for drug-free schools and community education activities and provide treatment for substance abuse. Ultimately, these funds will be allocated to other Commonwealth programs as specific initiatives are developed.

The direct and indirect effects of Federal actions have a major impact on State programs. To insure that the Commonwealth's interests are adequately represented, the Governor's Washington Office provides a liaison between the Commonwealth and members of Congress and Federal officials.

The Office of Administration provides administrative support and policy direction in the areas of classification and pay, placement, labor relations, training and affirmative action and monitors, coordinates and implements policies and programs which encourage productivity and effectiveness, eliminate waste and mismanagement and support the Governor's overall direction in managing the State work force. The Office of Administration will provide staff for the Inspector General through a purchase of services from the Department of Transportation.

The Integrated Central System (ICS) facilitates policymaking and will provide integrated accounting, budgeting, payroll, purchasing and personnel systems when fully completed. During the 1987-88 fiscal year, the ICS Project Team will proceed with the development of the ICS personnel/payroll system, support the management of the ICS accounting system, and support the Department of General Services in developing the purchasing system. An increase of \$300,000 will provide a "personnel users group" to maintain the personnel system. The Office of the Budget will be responsible for maintenance of the ICS accounting system.

The Office of the Budget assists the Governor in formulating fiscal policies and procedures, prepares the annual Governor's Budget, and provides accounting, auditing, and financial advisory and supportive services to Commonwealth agencies. The Office of the Budget will be instrumental in providing much of the staff support and direction essential to accomplish fiscal and management objectives with an emphasis on professionalism in accounting, systems, auditing, and budget analysis. The recommended amount includes \$190,000 for consultants' advice on debt financing under the revised Federal tax law and construction of the Philadelphia Convention Center. Additionally, a fiscal policy unit will be established at a cost of \$157,000.

The Office of Policy Development provides policy research and analytical support to the Governor and his Cabinet in areas relating to economic and community development, human services, public safety, the environment and other areas of concern to the Commonwealth. This office also coordinates the implementation of Commonwealth policy, and monitors and develops responses to Federal actions in order to insure the effectiveness of these policies and to improve the efficiency and effectiveness of services.

The Bureau of EDP/Telecommunication Technology, which is in the Office of Administration, approves all Commonwealth EDP and telecommunication resource acquisitions and develops, coordinates, and promulgates Commonwealth policy governing the acquisition, management, utilization and security of these resources. The bureau will use \$100,000 recommended in the budget for a consultant to evaluate present systems and determine possible efficiency and cost saving improvements.

In order to improve the effectiveness of corporation tax audits, \$200,000 is being recommended for the Department of Revenue to develop a computer program to select the accounts to be audited. Such a program should ensure that those accounts where there is a high probability of collecting additional taxes are the ones that are audited.

The budget includes \$85,000 for the Department of Revenue to replace the current manual system of processing personal income returns with a computerized system. An additional \$438,000 is recommended to expand the computerized tax collections program to include delinquent sales and use tax accounts as well as delinquent corporation tax and personal income tax accounts.

A significant component of the State's personnel management system is provided by the Civil Service Commission. In fiscal year 1987-88, emphasis will be placed on continued modernization of the existing EDP system and \$241,000 is recommended to microfilm and microfiche paper records for a more effective delivery of services. Also, \$29,000 is recommended to coordinate placement and assistance to handicapped employes.

The 1987-88 budget provides \$1.5 million for a number of energy conservation projects in Commonwealth-owned buildings. When completed, these projects will reduce energy costs to the Commonwealth with a payback period of two to three years. The energy conservation evaluations have been performed on all Commonwealth-owned buildings and projects are selected on a priority basis determined by predicted energy savings.

The State Employes Retirement System funds current benefits for annuitants of the system and future benefits for active members. Member Commonwealth and independent agencies have a payroll of about \$2.4 billion and for 1987-88 will be contributing to the fund at a base rate of 12 percent of payroll which is increased for agencies with age 50 retirement and other special retirement benefits. The agencies will contribute about \$366 million to the fund this year and the employes will contribute \$145 million for a total of over \$510 million.

The greater part of the income is interest earnings on portfolios. The assets of the State system will be about \$6.8 billion by the end of the budgeted year. The favorable economic conditions of recent years have increased the value of the portfolio and decreased the employer contribution rate.

# **DIRECTION AND SUPPORTIVE SERVICES**

# Contribution by Category and Subcategory

			(Dollar .	Amo	ounts in Tho	usan	ds)			
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91		1991-92
	Actual	Available	Budget		Estimated		Estimated	Estimated		Estimated
General Administration and Support	\$ 71,663	\$ 74,089	\$ 79,491	\$	82,794	\$	86,588	\$ 90,096	\$	93,124
Fiscal Management	\$ 343,919	\$ 376,703	\$ 339,257	\$	345,575	\$	352,467	\$ 357,243	\$	363,407
Revenue Collection and Administration	291,204	315,362	280,594		285,512		289,781	294,209		298,797
Disbursement	30,263	38,535	34,029		34,444		36,042	35,324		35,791
Auditing	22,452	22,806	24,634		25,619		26,644	27,710		28,819
Commodity Management	\$ 4,578	\$ 5,202	\$ 3,384	\$	3,519	\$	3,660	\$ 3,807	\$	3,960
Procurement Storage and Distribution										
of Commodities	4,578	5,202	3,384		3,519		3,660	3,807		3,960
Physical Facilities Management	\$ 60,164	\$ 61,891	\$ 63,461	\$	64,304	\$	65,740	\$ 67,993	\$	70,316
Provision and Operation of Facilities	60,164	61,891	63,461		64,304		65,740	67,993		70,316
Management of Commonwealth Liability	\$ 28,346	\$ 27,413	\$ 27,554	\$	30,096	\$	31,640	\$ 35,686	\$	38,733
Risk Management and Tort Claims	28,346	27,413	27,554		30,096		31,640	35,686		38,733
Legislative Processes	\$ 99,414	\$ 113,281	\$ 119,619	\$	119,619	\$	119,619	\$ 119,619	\$	119,619
Legislature	99,414	113,281	119,619		119,619		119,619	119,619		119,619
PROGRAM TOTAL	\$ 608,084	\$ 658,579	\$ 632,766	<u>\$</u>	645,907	\$	659,714	\$ 674,444	<u>-</u>	689,159

#### PROTECTION AND PERSONS AND PROPERTY

			(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
		Actual		Available		Budget		Estimated	I	Estimated	]	Estimated	J	Estimated	
General Fund	\$	547,647	s	551,427	\$	618,030	\$	644,730	\$	669,037	\$	692,015	\$	716,320	
Special Funds		230,522		235,006		239,782		244,784		249,088		257,173		265,601	
Federal Funds		27,874		34,083		30,951		26,427		26,523		26,816		27,047	
Other Funds		438,754		503,022		527,036		553,155		580,037		619,945		662,618	
TOTAL	\$	1,244,797	\$	1,323,538	\$	1,415,799	\$	1,469,096	\$	1,524,685	\$	1,595,949	\$	1,671,586	

One of the major functions of government is the protection of its citizens from all sorts of hazards and criminal actions. As such, this program encompasses the majority of the Pennsylvania criminal justice system, licensing and regulatory functions, consumer protection and advocacy programs, emergency preparedness and highway safety.

As has been the case for several years, the most overriding problem faced by the criminal justice system is that of the prison population. Forced upward by higher populations entering the crime prone years and State government's heightened efforts to reduce crime rates through stiffer and more equitable sentences, the population in State correctional institutions has risen to a point where it is exceeding capacity by approximately 30 percent. This occurred even though major efforts were made to increase capacity through use of prefabricated or modular housing, greater utilization of dormitory housing, construction of cells in basement areas and increasing the number of community service centers. Authorization of more than 3,000 permanent cells through a major construction program has been made and several hundred of these have already come on line by adding new cell blocks at several existing institutions.

In 1986-87, several new institutions will be opened. This will be the first time since the inmate population began surging in 1981 that the capacity increase will exceed the projected increase in population. New cells will be available at Cresson (451) and Frackville (543). In addition, 482 additional cells will be available at Retreat in late 1986-87 or early 1987-88. The budget recommendation includes \$6.4 million to operate the new institution at Smithfield (502 cells) and the expansion of the Graterford institution (418 cells) which are scheduled to open in 1987-88. In addition, \$2.6 million is recommended to provide for four mental health units to be established at Cresson, Retreat, Frackville and Smithfield.

Increased funds are also included to make basic and vocational education programs available to the expanded prison population; about one-third of the inmates generally choose to pursue these activities.

An integral part of the incarceration process is the probation and parole effort. Increasing prison populations eventually result in increased caseloads for the Board of Probation and Parole. Sufficient funds are recommended to stabilize the average caseload per agent. This will insure that

the parole system continues to provide effective public protection while assisting offenders to find work and become productive citizens. In addition, \$235,000 has been recommended to provide additional staffing for the new correctional institutions opening in 1986-87 and 1987-88.

This budget also assists counties in dealing with their increasing inmate loads by providing a 33.5 percent increase in State support for adult probation programs. State funding of \$13.4 million is provided to reimburse participating counties at 80 percent of additional salary costs as defined in Act 134 of 1986.

In the Department of Public Welfare, funds are recommended for the staffing and operation of a new long-term secure facility for serious juvenile offenders in order to provide extended intensive rehabilitation and supervision of these youth.

The budget for the Pennsylvania State Police provides funding for the training of new cadets as well as patrol vehicle replacement. Additional funding is provided for a narcotic dog program for four troops (\$65,000) and \$3.4 million for the first year of a three year program to install an automated fingerprint identification system (AFIS). This system, when fully implemented, will increase efficiency in processing ten-print fingerprint cards, and file maintenance and, most importantly, will assist in the speedy identification of persons involved in criminal activity.

Funds are also recommended for consultant costs for programming the offender identification segment of the integrated criminal justice information system. This system, when completed, will reduce the costs of collecting and transmitting information and will close loopholes that allow an offender to operate in multiple jurisdictions by facilitating the statewide sharing of data between jurisdictions.

A total of \$7,858,000 is available for the drug law enforcement grant program to be divided between the State and local governments in proportion to their past expenditures for applicable programs. The entire law enforcement program requires a 25 percent cash match. Proposals will be solicited from State agencies and local governments and those programs most likely to achieve the objectives will be funded.

Other increases of note that will strengthen the Commonwealth's protection programs include:

- \$356,000 for staff to enable the Human Relations Commission to remain current with new case filings and \$100,000 for court and legislatively mandated cost increases for the Human Relations Commission.
- \$500,000 to meet the increased demands on the Insurance Commission, particularly in the areas of rate analysis, insurance fraud, health care cost containment and insurance company solvency.
- \$100,000 for computerization in the Securities Commission.
- \$44,000 for the Securities Commission to increase staff in order to focus on hostile takeover bid functions.
- \$16,000 for the Securities Commission for a legal assistant in the Division of Enforcement and Compliance.
- \$141,000 for the Attorney General's Office to expand the hazardous waste prosecutions program.

#### PROTECTION OF PERSONS AND PROPERTY

# Contribution by Category and Subcategory

						(Dollar	Amo	ounts in Tho	usan	ds)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual		Available		Budget		Estimated		Estimated		Estimated		Estimated
General Administration and Support	\$	42,895	\$	44,080	\$	48,645	\$	46,652	\$	46,356	\$	46,863	\$	47,917
Traffic Safety and Supervision	\$	198,395	\$	203,013	\$	204,293	\$	211,642	\$	216,720	\$	224,662	\$	232,891
Operator Qualifications Control		29,592		29,967		28,612		31,341		31,884		31,996		32,721
Vehicle Standards Control		26,606		26,995		25,176		25,808		26,234		26,905		27,596
Traffic Supervision		121,982		125,024		130,150		134,270		138,334		145,426		152,179
Highway Safety Projects		15,759		16,008		15,831		15,636		15,638		15,638		15,629
Highway Safety Education		4,456		5,019		4,524		4,587		4,630		4,697		4,766
Control and Reduction of Crime	\$	286,641	\$	313,875	\$	369,023	\$	387,469	\$	404,538	\$	419,926	\$	435,885
Juvenile Crime Prevention		3,979		4,199		4,271		4,323		4,376		4,431		4,489
Criminal Law Enforcement		67,249		71,179		84,655		87,139		90,183		93,722		97,398
Reintegration of Offenders		215,413		238,497		280,097		296,007		309,979		321,773		333,998
Adjudication of Defendents	\$	131,475	\$	125,118	\$	131,204	\$	134,738	\$	138,413	\$	142,236	\$	146,211
State Judicial System		131,475		125,118		131,204		134,738		138,413		142,236		146,211
State Database System 1111		131,1,3		125,110		131,204		154,150		130,413		172,230		140,211
Maintenance of Public Order	\$	19,816	\$	12,648	\$	12,998	\$	13,651	\$	14,208	\$	14,740	\$	15,278
Prevention and Control of Civil														
Disorder		1,741		1,884		2,146		2,365		2,471		2,534		2,582
Emergency Disaster Assistance		18,075		10,764		10,852		11,286		11,737		12,206		12,696
Consumer Protection	\$	48,168	\$	46,904	\$	46,305	\$	48,442	\$	49,690	\$	50,977	\$	52,346
Regulation of Consumer Products		21,409		20,463		20,053		20,543		21,051		21,574		22,115
Regulation of Financial Institutions		6,854		6,836		رد7,0 دد7,0		7,316		7,609		7,913		8,230
Regulation of Securities Industry		2,154		2,346		2,529		` 493		2,745		2,855		2,969
Regulation of Insurance Industry		7,530		7,952		8,600		9,256		9,626		10,011		10,411
Regulation of Horse Racing		8,640		7,573		6,423		6,969		6,994		6,959		6,956
Regulation of Milk Industry		1,581		1,734		1,665		1,665		1,665		1,665		1,665
Protection From Natural Hazards and														
Disaster	\$	23,161	\$	23,461	\$	26,745	\$	27,765	\$	28,482	\$	29,466	\$	30,453
	,	,	-	,	•		•		*	20,102	•	25,100	•	50,155
Flood Control		2,899		3,112		3,385		3,573		3,773		3,882		3,960
Management of Forest Resources		13,559		14,338		17,304		17,934		18,592		19,276		19,986
Animal Health		6,703		6,011		6,056		6,258		6,117		6,308		6,507
Community Housing Hygiene and Safety	\$	21,362	\$	10,919	\$	11,282	\$	11,556	\$	11,839	\$	12,141	\$	12,453
Accident Prevention		7,038		6,817		7,297		7,589		7,892		8,209		8,536
Fire Prevention		14,324		4,102		3,985		3,967		3,947		3,932		3,917
				ŕ		- •-		-,		-,,		-,		2,227
Electoral Process	\$	1,018	\$	1,041	\$	1,223	\$	1,261	\$	1,288	\$	1,323	\$	1,359
Maintenance of Electoral Process		1,018		1,041		1,223		1,261		1,288		1,323		1,359
Prevention and Elimination of														
Discriminatory Practices	\$	5,238	\$	5,374	\$	6,094	\$	6,338	\$	6,591	\$	6,854	\$	7,128
Reduction of Discriminatory Practices.		5,238		5,374		6,094		6,338		6,591		6,854		7,128
DROCRAM TOTAL	_	770 140	_	707 122	_	0.57 0.5	_	999 5	_	010.17	_	0.40 - 25	_	
PROGRAM TOTAL	<u>\$</u>	778,169	<u>\$</u>	786,433	<u>\$</u>	857,812	<u>&gt;</u>	889,514	<u>\$</u>	918,125	\$ =	949,188	<u>\$</u>	981,921

#### HEALTH-PHYSICAL AND MENTAL WELL-BEING

			(Dollar A	Amounts in Thou	sands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
	Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated
General Fund	\$ 1,709,041	\$ 1,790,103	\$ 1,889,869	\$ 1,958,768	\$ 2,050,984	\$ 2,144,721	\$ 2,218,192
Special Funds	149,835	150,501	151,835	152,427	153,046	153,700	154,390
Federal Funds	1,315,033	1,398,381	1,401,868	1,447,664	1,495,241	1,548,817	1,602,239
Other Funds	98,601	111,811	97,048	87,461	83,179	82,803	76,729
TOTAL	\$ 3,272,510	\$ 3,450,796	\$ 3,540,620	\$ 3,646,320	\$ 3,782,450	\$ 3,930,041	\$ 4,051,550

The Commonwealth provides health services through purchase of service arrangements and the direct delivery of services. The Commonwealth is one of the largest purchasers of health care services in the State.

During fiscal year 1986-87 the department is expanding the Federal Maximum Cost (MAC) program by establishing State MAC prices for other selected multi-source drugs. The method to determine the upper limit of reimbursement of the State MAC will involve arraying the Estimated Acquisition Cost (EAC) of all products listed in the Department of Health's Generic Drug Formulary from the highest to the lowest price. The department believes that by establishing the MAC price at this level of the EAC, the price will be high enough to include most of the generically equivalent drugs, yet low enough to show savings from the higher cost brand name products. In all cases regarding payment for drugs, the department will pay the lowest of EAC, Federal MAC or State MAC, whichever applies.

In addition to the regular State MAC program, the department is establishing a special State MAC on all minor tranquilizers (Schedule C-IV Antianxiety Agents classified as Benzodiazepines and carbamate derivatives) which have generically equivalent products listed in the Department of Health's Generic Drug Formulary. This special State MAC will be set at 110 percent of the lowest priced generically equivalent product in the same strength and dosage form listed in the Generic Drug Formulary.

In the area of inpatient hospital care, the present concurrent review of inpatient hospital admissions will be replaced by a prior or pre-certification program for inpatient hospital services and for ambulatory surgery. In 1987-88 the group rates for prospectively paid hospitals (DRG hospitals) will be increased by 2.3 percent. This includes an adjustment that takes into account that short procedure unit services are now paid for on a fee for service basis. The 1987-1988 ceilings for hospitals and units exempt from the prospective payment system, will be established at 3.3 percent over the 1986-1987 ceilings. Payments for direct medical education will be limited to a 4.2 percent increase over the payments for 1986-1987. In addition, Medical Assistance payments for inpatient hospital drug detoxification for General Assistance recipients will be limited.

In the Long-Term Care Program, nursing homes are currently paid their actual allowable costs up to certain reimbursement ceilings which are computed annually based on the type of nursing home, the level of care, and the geographic location of the home. Hospital-based nursing homes are currently treated as a single statewide group when computing reimbursement ceilings. The annual Medical Assistance utilization review of each nursing home and the appropriateness of each patient's level of care was expanded in 1986-87. It is anticipated that more frequent reviews will result in more appropriate placements of individuals, resulting in savings of \$1.1 million.

During the 1987-88 fiscal year, Medical Assistance expenditures will total \$1.1 billion in State and Lottery Funds. This is a \$27.8 million increase over the amount available in the 1986-87 fiscal year. This is a 2.5 percent increase, reflecting substantial progress in cost containment when compared to the average annual increase of 8.5 percent over the last six years.

The recommended budget also includes \$2,505,000 in the Lottery Fund to continue the preadmission assessment component of the Long-Term Care Assessment and Management Program (LAMP) for applicants to Medical Assistance funded nursing home care. Lottery funds also will provide \$13.3 million, a \$1.0 million increase, for in-home services for persons participating in the LAMP program, as described in the Social Development Commonwealth Program Plan.

The Commonwealth provides for the care and rehabilitation of the mentally ill through the operation of institutions and grants to counties for community based services. The recommended budget for 1987-88 includes approximately \$458 million in State funds for mental health services. Emphasis continues to be placed on the efficient management of the State institutional system and the adequate provision of rehabilitative services in the community programs.

Community Mental Health Services includes initiatives for expansion of the Teen Suicide Prevention/Student Assistance Program in cooperation with the Departments of Health and Education, expansion of the provision of mental health services in forensic settings, and case management services for Supplemental Security Income (SSI) reci-

pients in Personal Care Boarding Homes (PCBH).

The Alcohol, Drug Abuse and Mental Health Services Block Grant provides additional funds for the provison of community mental health programs.

In 1986-87, the Department of Public Welfare continued implementation of the divestiture plan for the State General Hospitals. Future divestiture will be dependent upon acceptance of operating responsibilities by a community board.

The Department of Health will receive a Program Revision in the amount of \$1,293,000 to provide increased maternity and pre-natal services.

The Department will also receive \$350,000 to develop and implement a program to train health care and other professionals in the proper techniques for AIDS patients. An initiative has been provided in the amount of \$408,000 to assist the Bureau of Vital Statistics in automating a retrieval system for birth records.

The Department administers the Supplemental Food Program for Women, Infants and Children (WIC). The program will permit an additional 5,800 pregnant or nursing women to obtain food supplements each month.

The highest priority environmental concerns of this budget are the cleanup of sites contaminated by hazardous wastes, the control and regulation of the manufacture, transportation and disposal of hazardous wastes, and the improvement of the quality of drinking water in the Commonwealth. This budget contains \$25 million to implement a comprehensive

State program to address the problem of hazardous waste cleanup. The cornerstone of this initiative is a program to assess all of the State's 2,000 inactive waste sites to determine what action is needed to protect both the health of citizens living near the waste site and Pennsylvania's air and water resources. The recommended budget provides sufficient resources to complete the assessments of known hazardous waste sites by June 30, 1988. The second objective of the initiative is to accelerate the rate of site cleanup for the 80 hazardous waste sites which qualify for federal superfund dollars and to quality additional sites for federal cleanup dollarsd. The initiative provides resources to increase the pace of remedial investigations and feasibility studies. The third major element of this initiative is the development and passage of State legislation to establish a State program to fund, authorize and undertake cleanup actions. Part of the \$25 million increase will also be used to operationalize a full time legal staff to pursue responsible party cleanups and to expand the capabilities of the department to monitor the generation and disposal of wastes.

The citizens of the Commonwealth need drinking water of the highest quality. This budget contains \$655,000 to increase staff which monitors compliance to standards and \$271,000 for staff to assist local and county governments to meet State and Federal drinking water standards. In addition, \$108,000 is included to increase permitting and inspections of sewage facilities, particularly on-lot systems.

#### **HEALTH — PHYSICAL AND MENTAL WELL-BEING**

### Contribution by Category and Subcategory

	198: Ac	-86 ual	1986-87 Available		(Dollar / 1987-88 Budget		ounts in Tho 1988-89 Estimated	usar	ids) 1989-90 Estimated	1990-91 Estimated	1991-92 Estimated
General Administration and Support	\$ 36,	958	\$ 36,960	\$	38,742	\$	40,276	\$	41,846	\$ 43,483	\$ 45,198
Physical Health Treatment	\$ 1,252,	522	\$ 1,309,725	\$	1,353,126	\$	1,403,913	\$	1,461,931	\$ 1,524,961	\$ 1,591,491
Medical Research and Health											
Information	8,	949	9,694		9,445		9,795		10,155	10,529	10,917
Medical Facilities Review	5,	792	6,182		6,698		7,044		7,405	7,726	8,039
Health Services Development	18,	702	77,375		93,143		100,009		104,527	109,249	114,185
Disease Prevention	65,	864	73,626		79,699		81,563		83,315	85,138	87,030
Detection and Diagnosis	7,	940	7,612		7,581		7,694		7,811	7,933	8,059
Outpatient Treatment	288,	191	274,725		284,630		294,014		304,090	314,773	325,907
Inpatient Treatment	542,	144	533,305		527,000		541,782		559,582	578,821	598,004
Life Maintenance	285.	826	296,128		313,126		328,936		350,647	375,017	402,144
Control and Treatment of Drug and											
Alcohol	29,	114	31,078		31,804		33,076		34,399	35,775	37,206
Mental Health	\$ 475,	655	\$ 484,077	\$	516,305	\$	533,184	\$	562,756	\$ 588,753	\$ 612,587
Community Services	123,	613	139,013		149,462		156,104		163,041	170,289	177,858
Hospitals)	352,	042	345,064		366,843		377,080		399,715	418,464	434,729
Protection From Health Hazards	\$ 93,	741	\$ 109,842	\$	133,531	\$	133,822	\$	137,497	\$ 141,224	\$ 123,306
Air Pollution Control	4,	468	4,358		4,389		4,510		4,652	4,725	4,872
Water Quality Management Community Environmental	49,	476	62,230		60,853		63,395		65,707	68,090	72,377
Management	7.	916	9,853		9,419		10,273		10,663	11,070	11,504
Solid Waste Management		365	14,084		39,964		40,175		40,395	40.623	17,177
Radiological Health		152	8,066		7,976		3,045		3,159	3,278	3,401
Environmental Support Services		364	11,251		10,930		12,424		12,921	13,438	13,975
PROGRAM TOTAL	\$ 1,858,	876	\$ 1,940,604	<u>\$</u>	2,041,704	<u>\$</u>	2,111,195	\$	2,204,030	\$ 2,298,421	\$ 2,372,582

#### INTELLECTUAL DEVELOPMENT AND EDUCATION

			(Dollar A	Amounts in Thou	sands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
	Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated
General Fund	\$ 4,620,992	\$ 4,929,318	\$ 5,196,421	\$ 5,422,124	\$ 5,657,929	\$ 6,048,490	\$ 6,447,918
Federal Funds	40,243	45,091	42,493	42,051	42.026	42,067	42.072
Other Funds	575,712	593,169	619,536	619,966	620,416	620,882	621,368
TOTAL	\$ 5,236,947	\$ 5,567,578	\$ 5,858,450	\$ 6,084,141	\$ 6,320,371	\$ 6,711,439	\$ 7,111,358

The high priority placed on the availability of a quality education for Commonwealth citizens is evidenced by the substantial financial investment recommended in this budget. Approximately \$3.8 billion in State funds is recommended for support of public schools. This represents 37 percent of the General Fund budget and includes funding for the Equalized Subsidy for Basic Education, special education, vocational education, pupil transportation, and one-half of the employers share of social security and retirement costs. In the area of higher education, over \$1.0 billion is recommended to support a 5 percent increase to the State System of Higher Education (SSHE), the State related universities and non-State related universities. colleges and institutions, a 10 percent increase in student grants and institutional assistance grants and a total of \$5.6 million for the college work study program.

The total recommended funding level for the Equalized Subsidy for Basic Education (ESBE) appropriation of approximately \$2.4 billion will support an increase in the Factor for Educational Expense from \$1,970 to \$2,125 and will assure each district 90 percent of full funding under the formula. Increases for school districts would range from a minimum of 2 percent to a maximum of 8 percent. In addition, the budget includes \$28.0 million to support remedial courses in reading and mathematics and \$7.0 million for programs in school districts which support the continuation of professional education. Almost \$289.0 million is provided to cover the excess cost of special education, \$215.0 million for pupil transportation, over \$635.0 million for social security and retirement costs, and \$215.0 million for authority rental and sinking fund costs.

This budget also includes funding for the unique educational needs of preschool age handicapped children, pregnant teenagers and teenage parents. In order to maximize growth and development during the critical preschool years, \$10.7 million is recommended to provide early intervention services to handicapped children. In addition, \$17.1 million will be provided through local mental health and mental retardation agencies for a total commitment of \$27.8 million. The budget also includes \$710,000 to create new educational programs and/or expand

existing ones to meet the comprehensive needs of pregnant and parenting teenagers. In addition, \$1.8 million is recommended to continue job training programs and to provide prenatal care.

Many students drop out of school prior to graduation due to a lack of interest or ability to compete academically. In response to this problem, the budget includes \$500,000 to develop and/or expand activities dealing with dropouts and chronic absenteeism.

There are a substantial number of adults in Pennsylvania who are considered functionally illiterate or who do not have a high school diploma. This is a severe handicap for an individual in todays complex society. To address this need, the budget includes \$5.0 million to provide competitive grants to non-profit providers to provide new or expanded programs.

In the area of vocational education, the budget includes \$500,000 to assist in matching Federal vocational education funds to assure assessment and counseling services to disadvantaged vocational education students.

The School Employes Retirement System includes employes of school districts, intermediate units, and other education entities. The employer contribution to that fund will be 19.5 percent of payroll in the 1987-88 year and the Commonwealth funds one half of that payment. Those funds are shown as one of the subsidies to basic education included in the Department of Education budget. The Commonwealth contribution for 1987-88 will be about \$465 million and the employing education agencies will fund a like amount.

The greater part of the income is interest earnings on large portfolios. The assets of the school system will be about \$11.9 billion by the end of the budgeted year. The favorable economic conditions of recent years have increased the value of the portfolio and decreased the employer contribution rate. A chart showing the funding increases by contributor for 1979-80 through 1986-87 is included in the subcategory "General Elementary and Secondary Education" in the Department of Education.

This budget proposes over \$1.0 billion for higher education programs funded through the Department of

Education and the Pennsylvania Higher Education Assistance Agency. This represents ten percent of the General Fund budget. The recommendation includes a 10 percent increase for a total of \$105.6 million for student grants provided by the Pennsylvania Higher Education Assistance Agency. The budget also provides a 10 percent

increase to \$20.9 million for Institutional Assistance Grants and an increase of 23 percent for a total of \$5.6 million for the college work study program.

Finally, a \$5.0 million increase or 41.0 percent is recommended for Pennsylvania State University—Agricultural Extension Services.

# INTELLECTUAL DEVELOPMENT AND EDUCATION

# Contribution by Category and Subcategory

	1985-86 Actual	1986-87 Available	(Dollar Amounts in Tho 1987-88 1988-89 Budget Estimated	ousands) 1989-90 1990-9 Estimated Estimated	· · · · · · · · · ·
General Administration and Support	\$ 9,942	\$ 9,750	\$ 9,574 \$ 9,957	\$ 10,355 \$ 10,769	9 \$ 11,200
General Instruction	\$ 1,950,523	\$ 2,109,637	\$ 2,230,890 \$ 2,330,200	\$ 2,430,157 \$ 2,632,97	1 \$ 2,850,613
General Pre-School Education	130,143	142,573	152,452 159,279	166,473 181,878	8 195,320
Education	1,820,380	1,967,064	2,078,438 2,170,921	2,263,684 2,451,093	3 2,655,293
Special Education	\$ 812,842	\$ 853,035	\$ 905,490 \$ 944,446	\$ 981,441 \$ 1,051,424	4 \$ 1,115,512
Mentally Handicapped Education	259,480	270,877	287,923 300,306	313,116 331,203	7 349,926
Physically Handicapped Education	388,667	409,571	434,881 453,654	473,332 506,203	
Gifted and Talented Education	164,695	172,587	182,686 190,486	194,993 214,010	,
Sinta and Talenton Backetion (111111)	101,075	1,2,50,	102,000 190,480	194,993 214,010	0 225,496
Compensatory Programs	\$ 398,054	\$ 424,446	\$ 455,277 \$ 477,802	\$ 505,375 \$ 546,283	3 \$ 588,284
Compensatory Pre-School Education Compensatory Elementary and	19,488	20,771	21,906 22,826	23,785 25,699	5 27,659
Secondary Education	378,566	403,675	433,371 454,976	481,590 520,588	560,625
Vocational Education	\$ 355,730	\$ 367,079	\$ 380,699 \$ 387,860	\$ 399,114 \$ 420,676	5 \$ 441,637
Vocational Secondary Education	350,314	358,323	367,037 373,928	384,900 406,169	9 426,826
Community Education	5,416	8,756	13,662 13,932	14,214 14,507	
Community Education	3,410	0,750	15,002 15,932	14,214 14,307	/ 14,811
Higher Education	\$ 1,093,901	\$ 1,165,371	\$ 1,214,491 \$ 1,271,859	\$ 1,331,487 \$ 1,386,367	7 \$ 1,440,672
Assistance to Higher Education	981.525	1,045,330	1,081,794 1,133,856	1,187,965 1,237,106	1 206 442
Financial Assistance to Students	94,488	101,080	111,840 116,312	1,187,965 1,237,106 120,963 125,800	
Financial Assistance to Institutions	17,888	18,961	20,857 21,691		. ,
	.,,000	10,501	20,027 21,031	22,559 23,461	1 24,399
PROGRAM TOTAL	\$ 4,620,992	\$ 4,929,318	\$ 5,196,421 \$ 5,422,124	\$ 5,657,929 \$ 6,048,490	\$ 6,447,918

#### **SOCIAL DEVELOPMENT**

						(Dollar	4mo	unts in Thou	sands	s)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual		Available		Budget		Estimated		Estimated		Estimated	]	Estimated
General Fund	\$	538,664	•	578,056	ę	640,678	¢	676,712	\$	704,525	¢	733,549	œ	7/2 710
Special Funds	¥	427,049	Ψ	470,615	Φ	477,353	4	527,032	J	598,623	-30	629,398	\$	763,719 663,104
Federal Funds		446,470		464,352		497,579		525,507		538,165		552,203		566,104
Other Funds		13,850		13,741		13,276		12,366		12,503		12,649		12,818
TOTAL	\$ 1	1,426,033	\$	1,526,764	\$	1,628,886	\$	1,741,617	\$	1,853,816	\$	1,927,799	\$	2,005,745

The Social Development program provides services to individuals who are in need of various levels of care, remedial treatment, rehabilitation or social services to deal with problems of mental retardation, visual and physical handicaps, aging and youth.

The budget includes \$13.9 million to continue two attendant care programs for adult and elderly individuals who are physically handicapped but mentally alert. Of these funds, \$5.4 million will be provided by the Lottery Fund for senior citizens through the Department of Aging and \$8.5 million of General and Federal Funds will be allocated to the Department of Public Welfare for services to adults aged 18 to 59 who are physically handicapped and mentally alert. The program will provide in-home services for physically handicapped persons who do not require extensive medical care so that they may remain in or return to their own homes. In addition to providing important services for handicapped individuals, this program has created jobs for several hundred attendants.

A major program, the Pharmaceutical Assistance Contract for Elderly (PACE), was implemented to help senior citizens defray the cost of prescription drugs. Since inception of the program in July 1984 through the end of January 1987, more than 450,000 persons had received benefits and over 20 million reduced price prescriptions were dispensed at a savings to senior citizens of over \$248 million.

Due to increasing costs in the PACE Program and declining Lottery Fund balances, two programs previously funded from the Lottery Fund will be funded from the General Fund beginning in 1987-88. The programs to be transferred to the General Fund are Supplemental Security Income Grants and Community Mental Retardation Services for the Elderly.

The State Lottery Fund is a major source of funds for grants to the Area Agencies on Aging. During 1987-88, over \$94 million in Lottery Fund monies will be made available to the Commonwealth's 51 Area Agencies on Aging for the provision of social services to senior citizens. Of these funds, a 50 percent increase to \$24 million is being recommended for the expansion of in-home services for the frail elderly with the objective of providing an alternative to long-term

care in an institutional setting.

The Long-Term Care Assessment and Management Program (LAMP) for applicants for Medical Assistance funded nursing home care is operational in seven counties to assure that community-based care is provided when appropriate. The budget recommendation for 1987-88 includes \$5 million in Lottery and Federal funds for pre-admission assessments and \$13.3 million for the provision of in-home services to enable individuals to receive care in the community rather than enter an institution.

Two new programs designed to assist the frail elderly and their families are recommended for 1987-88. The Transitional Care Program will provide intensive in-home services to older persons discharged from hospitals. Services will be directed toward preventing readmission to a hospital or nursing home while promoting recovery in the shortest possible time. The Family Caregiver Support Program would be directed toward those providing care to an elderly individual. Services provided would attempt to reduce the likelihood of caregiver "burnout" thereby reducing the potential placement of an elderly individual in an institution.

The Commonwealth provides transportation programs for the purpose of increasing the mobility of its senior citizens.

Since 1973, the Commonwealth's senior citizens have been eligible for free rides on participating local fixed route operations during off-peak hours, on weekdays and all day on weekends and holidays. In July of 1980, the free service was extended to commuter rail lines.

A Shared Ride Program for senior citizens was implemented in 1980 in recognition that many senior citizens do not have fixed route service available. This program permits senior citizens 65 years of age or older to ride on shared-ride systems and pay only 25 cents or 10 percent of the shared-ride fare whichever is greater.

The Human Services Development Fund provides counties with a flexible source of funding to be used within six program areas: adult services, aging, children and youth, drug and alcohol, mental retardation, and mental health.

Services for persons who are mentally retarded continue to emphasize community programming and appropriate residential placement. Institutional programs have traditionally received substantial reimbursement through the Medicaid (Title XIX) program for services. Generally, services in the community have been funded by State, county and private resources. Waiver requests have been approved by the Federal government to permit the Medicaid (Title XIX) reimbursement of certain community-based services for persons who are either residents in institutions or are at risk of being institutionalized.

Other initiatives funded in the recommended budget under Community Mental Retardation Services include expansion of the waiver placements in the community, (625 placements funded at \$8,031,000), the addition of 66 new case managers (\$410,000) for the county programs, the funding of 50 county MH/MR positions (\$303,000) to assist in the responsibility of administering the Medicaid Waiver program by assuring program and financial compliance with Federal requirements, and contracts for the assessment of county provisions of services and assessment of 500 clients' develop-

ment and satisfaction with the county services. The Intermediate Care Facilities/Mentally Retarded (ICF/MRs) will develop 375 additional beds in small (16 fewer persons) facilities in the community (\$3,318,000). The State Mental Hospital at Norristown will establish a 58 bed ICF/MR unit (\$743,000) on its grounds.

Funding for children and youth has been increased in several areas. The county child welfare program will have over \$6 million additional in State funds available for the provision of foster care services and other children and youth services. The budget recommendation includes a Program Revision of \$2.5 million for additional child abuse prevention programs. Funding is being increased for the treatment of young offenders at State operated youth development centers. State funding for day care services has been increased by \$3.7 million and latchkey programs for school-age children before and after school and during school vacations are being continued.

### SOCIAL DEVELOPMENT

# Contribution by Category and Subcategory

						(Dollar 2	Amo	ounts in Tho	usan	ds)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual		Available		Budget		Estimated		Estimated	1	Estimated		Estimated
General Administration and Support	\$	1,086	\$	993	\$	1,043	\$	1,080	\$	1,115	\$	1,155	\$	1,189
Social Development of Individuals	\$	185,643	\$	208,629	\$	230,637	\$	239,164	\$	248,013	\$	257,153	\$	266,505
Youth Development Services		28,628		28,425		32,301		33,222		34,435		35,707		37,032
Family Support Services		157,015		180,204		198,336		205,942		213,578		221,446		229,473
Support of the Aged	\$	424,969	\$	468,526	\$	479,468	\$	527,152	\$	598,748	\$	629,528	\$	663,239
Support of the Aged		424,969		468,526		479,468		527,152		598,748		629,528		663,239
Mental Retardation	\$	354,015	\$	370,523	\$	406,883	\$	436,348	\$	455,272	\$	475,111	\$	495,890
Community Based Services		206,254		222,004		248,943		267,519		279,727		292,486		305,812
Private Intermediate Care Facilities		35,015		44,815		54,509		62,567		65,380		68,323		71,397
State Centers		112,746		103,704		103,431		106,262		110,165		114,302		118,681
PROCE AM TOTAL	-	065 717	_	1 049 671		110.031	_	1 202 744	-	202 140	_	262.045	_	1 126 022
PROGRAM TOTAL	2	965,713	<u> </u>	1,048,671	3 1	,118,031	<u> </u>	1,203,744	3	,303,148	<b>3</b>	,362,947	<u>&gt;</u>	1,426,823

#### FCONOMIC DEVELOPMENT AND INCOME MAINTENANCE

			(Dollar A	Amounts in Thou:	sands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91 Estimated \$ 1,260,808 2,326 1,196,900 421,365 \$ 2,881,399	1991-92
	Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated
General Fund	\$ 1,224,603	\$ 1,166,763	\$ 1,175,342	\$ 1,203,734	\$ 1,258,277	\$ 1,260,808	\$ 1,274,447
Special Funds	19,553	19,747	2,068	2,151	2,237	2,326	2,420
Federal Funds	1,099,237	1,200,139	1,150,661	1,167,203	1,177,398	1,196,900	1,214,927
Other Funds	353,387	479,819	422,618	410,655	426,419	421,365	422,439
TOTAL	\$ 2,696,780	\$ 2,866,468	\$ 2,750,689	\$ 2,783,743	\$ 2,864,331	\$ 2,881,399	\$ 2,914,233

The Governor has proposed a major reorganization and strengthening of the Commonwealth's economic development programs. The specifics of this comprehensive proposal are presented in the portion of the 1987-88 recommended budget dealing with the Spending Plan for an Economic Development Partnership.

Other major priorities of this budget center around a significant increase in General Fund support for housing and redevelopment, increased emphasis on job training activities, a restructured energy conservation program, various income maintenance initiatives including expansion of services to homeless individuals and families, continued emphasis on proper management of the Commonwealth's mineral resources, and support of agricultural development.

The Department of Community Affairs' Housing and Redevelopment Program is targeted for a 25 percent increase in General Fund support to \$25 million in order to encourage local development in the Commonwealth. At the same time, Federal block grants will continue to play an important but diminished role in community revitalization efforts, important because of the amount of funds involved but diminished due both to Federal budget cuts and efforts on the part of the Commonwealth during the current year to finally allocate previously appropriated Federal funds. The Community Services Block Grant will provide approximately \$15 million for community-based programs offering health, nutrition, housing and employment-related activities, while an anticipated \$60 million in Small Communities expenditures will be targeted to expanding low and moderate income housing, improving land use and correcting deficiencies in public facilities that affect health and safety.

Developing and maintaining a skilled, quality work force in Pennsylvania through-job training is a critical component of the Commonwealth's economic development strategy. During 1987-88, major employment and training efforts will continue to be provided through the Department of Education's Customized Job Training (CJT) Program, the Department of Labor and Industry's Job Training Partnership Act (JTPA) and Vocational Rehabilitation (OVR) programs, as well as through special State funded initiatives to provide training for general assistance welfare recipients and pregnant and parenting teenagers.

The Commonwealth's CJT Program is designed to train unemployed persons for new jobs. The CJT Program also allows the Commonwealth to respond quickly to the training needs of business and industry and to encourage the expansion of existing firms and the establishment of new ones. This budget requests \$13,500,000 to support the CJT Program during 1987-88 and to continue to meet the training needs of individuals and business and industry.

JTPA is designed to aid the entry or re-entry and productive participation of economically disadvantaged youth and adults and dislocated workers into the work force through job training, education and job placement activities. It is estimated that approximately \$190 million in Federal funds will be available in 1987-88, and \$10,500,000 in State funds are recommended to fulfill the matching requirements. Pennsylvania will place particular emphasis on JTPA programs benefiting welfare recipients, displaced homeowners, youths and dislocated workers.

This budget also provides \$2 million in State funds to continue support for job training programs for General Assistance welfare recipients. The funds, distributed on a competitive grant basis to local Private Industry Councils (PICs), are used to provide education services, such as adult literacy training, and a range of prevocational services including job readiness training, paid work experience and job search assistance. Upon completion of this training, General Assistance recipients are able to find a job or to enter and complete Federally-funded JTPA occupational skills job training programs.

Also included is \$625,000 in State funds, augmented by \$1,000,000 in JTPA funds, to continue comprehensive training programs for pregnant teenagers and teenage parents, including vital support services such as day care and transportation, thereby helping to avoid long-term welfare dependency for these youths. A related initiative designed to help pregnant teenagers and teen parents complete high school is funded in the Department of Education and is discussed in the Intellectual Development and Education Program.

Within the Vocational Rehabilitation (OVR) Program, a \$425,000 or 42 percent increase is recommended to expand and improve services provided by centers for independent

living (CILs). The CILs provide a range of services aimed at allowing the severely handicapped to bridge the gap between institutionalization and independence by improving their ability to live more independently, creating the possibility of entering vocational rehabilitation training and eventually securing employment.

The low-income Energy Conservation Program envisioned by Act 122 of 1986 will be carried forward into 1987-88 through the Energy Conservation and Assistance Fund. A total of \$31,874,000 is recommended for the supplemental low income assistance and weatherization programs and is designed to maintain level funding for the programs despite Federal reductions. The Supplemental Assistance Program, in conjunction with the Low Income Home Energy Assistance Program (LIHEAP), pays a portion of the heating costs for Pennsylvanians who are at or below 150 percent of the Federal poverty guideline while the Weatherization Program installs conservation measures in homes to reduce future heating costs. Act 122 requires that the Weatherization Program conform to the program requirements of the LIHEAP Program which places emphasis on furnace retrofits.

In addition to the Supplemental Weatherization and Assistance Programs, the budget recommends \$8,837,000 for the energy conservation programs conducted by the Governor's Energy Council (GEC). Over 35 percent of the recommended amount is carryover from the 1986-87 Institutional Conservation Program (ICP). These projects typically require extensive construction that must be scheduled when the facility is unoccupied and, therefore, cannot be completed within the fiscal year. The recommendation also includes \$2 million to authorize new ICP projects.

Act 122 included authorization for the State Energy Conservation Program and the Energy Extension Service administered by the GEC. Specific projects recommended for 1987-88 include \$1 million for the Pennsylvania Energy Centers, \$1 million to install conservation measures in low income multi-family buildings, \$150,000 for conservation assistance to senior citizens and demonstrating conservation to meet critical needs, \$750,000 for installing energy conservation measures in nonprofit facilities and \$250,000 for demonstrating conservation techniques in commercial facilities.

Four income maintenance initiatives are included in this budget. A major program revision in the Department of Public Welfare (DPW) provides \$4.3 million in State funds plus \$5 million from the Pennsylvania Housing Finance Agency (PHFA) for services to homeless individuals and families. The DPW segment includes: a bridge housing program to provide transitional housing to serve those in need of temporary housing while preparing to live independently; housing assistance in the form of rent, utility payments or security deposits to avoid eviction or expedite movement from temporary to permanent housing; housing for the

chronically mentally ill to serve those individuals unable to care for themselves in other residential programs; an emergency shelter program for immediate shelter needs; and a single room occupancy (SRO) program to provide low cost single room residences for the homeless or other low income individuals. The PHFA portion will provide assistance in a program for homeless housing.

A second major income maintenance initiative in this budget is a cash grant increase to be effective on January 1, 1988. All family sizes' benefit levels will be increased by approximately five percent.

Funds are also included to improve the working environment in the Department of Public Welfare's county assistance offices. In addition to promoting improved levels of service, this will provide better facilities for the recipients.

In addition, funding has been included in this budget for the continued development and implementation of the Family Assistance Management Information System (FAMIS), a computer-based data file. FAMIS will assist the Department of Public Welfare in activities which are necessary to process applications for assistance and maintain recipient records.

Payments to crime victims are expected to total \$2.8 million in 1987-88. No State funds are required because the Federal Victims of Crime Act of 1984 makes Federal funds available to states for crime victim compensation and State Act 96 of 1984 allows court costs to be placed in a restricted account and used for such payments.

The Commission on Crime and Delinquency also has several responsibilities under these two acts. Act 96 of 1984 mandates the commission to provide technical assistance and financial grants to criminal justice agencies for developing services for victims of crime. The Federal Victims of Crime Act also provides funds for financial assistance to state and local government and private agencies for victim services.

During the last year, the commission published standards for the fair treatment of victims and witnesses of crime, and awarded 138 grants totalling approximately \$2.8 million to victims and witnesses of crimes.

Management of the Commonwealth's mineral resources continues to be a significant part of this program. In 1986-87 a 25 year program to reclaim over 21,000 acres of abandoned surface mine was begun. Funding is provided from a General Fund appropriation of \$2 million per year, along with additional support from the Surface Mining Conservation and Reclamation Fund; these latter funds were freed by the transfer of non-direct reclamation personnel to the General Fund.

Finally, a \$3 million three year continuing General Fund appropriation is provided for a new agricultural development program to replace the current Pennsylvania Economic Revitalization Fund (PERF) Agricultural Loan program, for which demand has been negligible.

#### ECONOMIC DEVELOPMENT AND INCOME MAINTENANCE

### Contribution by Category and Subcategory

		1985-86		1986-87	1987-88		unts in Thou 1988-89		1989-90		1990-91	_	1991-92
		Actual		Available	Budget	E	Estimated	1	Estimated	I	Estimated	Ŀ	Estimated
General Administration and Support	\$	13,974	\$	14,631	\$ 8,938	\$	9,274	\$	9,618	\$	9,984	\$	10,341
Commonwealth Economic Development	\$	195,420	\$	107,306	\$ 20,317	\$	18,471	\$	18,201	\$	20,086	\$	17,065
Tourism and Travel Development Industrial Development		9,978 140,858		13,373 41,678	4,458		5,121		4,752		3,771		3,573
Scientific and Technological Development		26,337		32,797	1,206		1,385		1,286		1,020		966
International Trade		6,710 9,953 1,584		7,630 10,343 1,485	13,182 1,471		10,435 1,530		10,572 1,591		13,640 1,655		10,805 1,721
Energy Management		1,564		1,405	1,471		1,550		1,551		.,022		.,
Economic Development of Disadvantaged and Handicapped	\$	898,121	\$	906,383	\$ 895,824	\$	934,986	\$	952,800	\$	963,804	\$	979,425
Income Maintenance		852,898		850,484	843,170		880,668		894,915		903,581		917,865
Socially and Economically Disadvantaged		28,908		37,444	31,752		32,133		32,514		32,860		33,199
Achieve Economic Independence- Physically and Mentally					12.536		10.704		21.054		22.010		24,889
Handicapped  Community Conservation and Youth		12,754		14,897	17,536		18,794		21,954		23,919		
Employment		3,561		3,558	3,366		3,391		3,417		3,444		3,472
Community Physical Development	\$	61,151	\$	67,654	\$ 64,435	\$	49,350	\$	49,269	\$	32,034	\$	31,955
Housing and Redevelopment		61,151		67,654	64,435		49,350		49,269		32,034		31,955
Improvement of Local Government Operations	\$	37,907	\$	44,954	\$ 40,426	\$	42,011	\$	78,660	\$	80,375	\$	82,157
Area-Wide Services		275		175	175		175		175		175		175
Municipal Administrative Support Capabilities Community Development Planning		36,740 892		43,855 924	39,318 933		40,875 961		77,495 990		79,179 1,021		80,929· 1,053
Natural Resource Development and													
Management	\$	27,902	\$	35,048	\$ 36,877	\$	38,036	\$	39,262	\$	40,429	\$	41,748
Management of Land Resources Regulation of Mineral Resources		10,741 17,161		13,063 21,985	14,026 22,851		14,506 23,530		15,026 24,236		15,459 24,970		16,014 25,734
Labor-Management Relations	\$	2,407	\$	2,461	\$ 2,471	\$	2,570	\$	2,673	\$	2,779	\$	2,891
Industrial Relations Stability		2,407		2,461	2,471		2,570		2,673		2,779		2,891
Veterans' Compensation	\$	7,274	\$	8,073	\$ 8,066	\$	8,084	\$	8,110	\$	8,132	\$	8,160
Vietnam Veterans' Compensation		7,274		8,073	8,066	ı	8,084		8,110		8,132		8,160
Economic Development Partnership					\$ 100,056	\$	103,103	\$	101,921	\$	105,511	\$	103,125
Economic Development Partnership					100,056	•	103,103		101,921		105,511		103,125
PROGRAM TOTAL	<u>\$</u>	1,244,156	<u>\$</u>	1,186,510	\$ 1,177,410	<u>\$</u>	1,205,885	\$	1,260,514	<u>s</u>	1,263,134	<u>s</u>	1,276,867

#### TRANSPORTATION AND COMMUNICATION

			(Dollar A	Amounts in Thou	sands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
	Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated
General Fund	\$ 191,365	\$ 199,622	\$ 215,922	\$ 223,895	\$ 232,939	\$ 241,992	\$ 251,268
Special Funds	1,121,174	1,142,249	1,166,134	1,116,931	1,110,989	1,102,082	1,094,746
Federal Funds	797,273	876,986	772,859	603,674	716,102	652,341	590,192
Other Funds	180,853	394,483	359,783	340,536	207,467	213,769	217,332
TOTAL	\$ 2,290,665	\$ 2,613,340	\$ 2,514,698	\$ 2,285,036	\$ 2,267,497	\$ 2,210,184	\$ 2,153,538

Recognizing the importance that a well maintained and ever improving transportation system plays in the economic vitality of the Commonwealth, the Department of Transportation is moving in a number of program areas.

Replacement and rehabilitation of the Commonwealth's bridges continues at an accelerated rate due to funds being generated through a \$36 per axle tax on all heavy trucks travelling within the Commonwealth's borders. Since the passage of Acts 234 and 235 of 1982, the Department of Transportation has proceeded with 617 bridge restoration and replacement projects at a cost of \$876 million. Between now and the end of 1988, the remaining 326 projects worth \$403 million are scheduled to proceed. In an effort to maintain the momentum created by Acts 234 and 235 of 1982, the General Assembly passed Act 100 of 1986 which authorized the second Billion Dollar Bridge Program. This was done to ensure proper time for design and planning on an additional 3,580 State, local and railroad bridge projects as work on phase I approaches completion in 1988.

A major priority of this Administration's transportation program will be to continue the completion and reconstruction of Pennsylvania's Interstate Highway System.

There is a major reconstruction program presently underway to restore the Commonwealth's Interstate System. The Department of Transportation has committed the maximum amount of available Federal Interstate Restoration Funds to this effort. Included in this program has been the transfer of \$471 million of Interstate Completion apportionments to Interstate Restoration over four years as permitted by Federal law.

A related objective is to have all Interstate Construction gaps under construction during the budget year and to have all segments open to traffic by 1990. Interstate Completion funds have been authorized by Congress through 1990. Based on the imposition of projected Federal obligation limits, Pennsylvania will not have sufficient Federal funds to continue a high level of Interstate Restoration and have all interstate gaps completed by 1990. An alternative included in a provision of Federal law allows the Commonwealth to utilize 100 percent State funds in advance of future Federal reimbursements. Under Advance Construction Interstate (ACI) states can undertake construction projects with current revenues or with borrowing (Federal Revenue Anticipa-

tion Notes or FRANS) until Federal funds become available. FRANS indebtedness was authorized by the General Assembly initially in 1985-86 and again in 1986-87. This budget proposes the issuance of FRANS in the amount of \$130 million in 1987-88 to continue the Commonwealth's restoration at a high level and to have all Interstate Completion gaps open to traffic by 1990.

Related to the Administration's Interstate efforts is the work planned on the balance of the Commonwealth's highway system. The department has set a goal of over 6,000 miles of surface improvements for 1987-88. The recommended highway maintenance budget of \$620 million will provide for approximately 548 miles of resurfacing and approximately 5,448 miles of surface treatment. In addition to the \$620 million to be allocated utilizing revised maintenance formula factors, this budget recommends a highway maintenance supplemental appropriation of \$16.8 million to insure that counties do not receive less than their 1986-87 allocation.

The transfer of certain State roads to local jurisdictions will continue during 1987-88. Act 32 of 1983 established a local road turnback program by authorizing a separate restricted revenue account within the Motor License Fund. At the current level of funding about 5,800 miles of State roads will eventually be turned back to local governments.

This budget proposes a General Fund subsidy of \$195.3 million for the mass transportation operating assistance program. This represents a \$15.3 million (8.5 percent) increase over the available year. Also, in recognition of the growing concerns expressed by the Commonwealth's urban transit systems over the current allocation process this budget proposes sweeping changes to Act 101 of 1980. The proposed legislative changes will contain the following features:

- The linkage between the size of a transit system's operating deficit and the amount of its State grant will be eliminated.
- All urban system grants will be based on fixed percentages of the statewide transit appropriation. These percentages take into account historical funding, farebox revenue, and vehicle miles.

- Generally, there will be a local funding commitment equal to not less than 1/3 of the State grant for all systems with some minor exceptions for selected small systems.
- Transit systems will be required to balance their budgets.
- Transit systems will be audited as in the past except generally accepted accounting principles standards are to be used in conducting future audits.
- Transit systems will be required to adopt service standard and performance measure goals. The performance levels actually achieved will be transmitted to the department and released to the public.

These changes will enable the Department of Transportation to advise the systems of their final State operating assistance grants before the fiscal year begins which will enable the systems to develop balanced budgets.

The Commonwealth has been able to take a more active role in insuring that statewide airport facilities are not only preserved but expanded through the additional revenues and programs authorized by Act 164 of 1984. The programs created are as follows: a rebate program for real estate taxes paid by privately-owned public use airports; a revolving loan program for airport development; a runway marking program, a highway sign program to install directional signs to airports; and a visibility marker program to mark power lines near runways.

With the exception of Harrisburg International Airport which is owned by the Commonwealth all airline service airports in Pennsylvania are operated by local governments or authorities. At the present time a task force comprised of residents of York, Dauphin and Cumberland counties is determining whether divestiture of the Harrisburg International and Capital City Airports is in the best interests of the tri-county area. Given that no divestiture decision has been made at this time this budget includes operating funding for 1987-88 and future years for both airports.

#### TRANSPORTATION AND COMMUNICATION

# Contribution by Category and Subcategory

1985-86 Actual	1986-87	1987-88	1000.00	4000			
Actual		1707-00	1988-89	1989-90	1990-91	1991-92	
Actual	Available	Budget	Estimated	Estimated	Estimated	Estimated	
\$ 31,118	\$ 31,733	\$ 32,423	\$ 33,038	\$ 33,916	\$ 34,799	\$ 35,748	
\$ 1,281,421	\$ 1,310,138	\$ 1,349,633	\$ 1,307,788	\$ 1,310,012	\$ 1,309,275	\$ 1,310,266	
916,861	925,641	959,410	910,493	902,963	892,407	883,351	
152,870	159,825	158,215	158,298	159,044	159,848	160,658	
181,386	187,831	204,136	212,848	221,898	230,949	240,215	
-	•	•	,	,	,	- : - , - : -	
8,741	10,412	9.896	9,433	9,446	9,459	9,473	
314	338	213	211	,	,	208	
622	591	563	505			361	
20,627	25,500	17,200	16,000	16,000	16,000	16,000	
\$ 1.312.539	\$ 1 341 871	\$ 1 382 056	\$ 1 340 826	<u> </u>	\$ 1 344 074	\$ 1,346,014	
	\$ 1,281,421 916,861 152,870 181,386 8,741 314 622	\$ 1,281,421 \$ 1,310,138 916,861 925,641 152,870 159,825 181,386 187,831 8,741 10,412 314 338 622 591 20,627 25,500	\$ 1,281,421 \$ 1,310,138 \$ 1,349,633 916,861 925,641 959,410 152,870 159,825 158,215 181,386 187,831 204,136 8,741 10,412 9,896 314 338 213 622 591 563 20,627 25,500 17,200	\$ 1,281,421 \$ 1,310,138 \$ 1,349,633 \$ 1,307,788 916,861 925,641 959,410 910,493 152,870 159,825 158,215 158,298 181,386 187,831 204,136 212,848 8,741 10,412 9,896 9,433 314 338 213 211 622 591 563 505 20,627 25,500 17,200 16,000	\$ 1,281,421 \$ 1,310,138 \$ 1,349,633 \$ 1,307,788 \$ 1,310,012 916,861 925,641 959,410 910,493 902,963 152,870 159,825 158,215 158,298 159,044 181,386 187,831 204,136 212,848 221,898 8,741 10,412 9,896 9,433 9,446 314 338 213 211 210 622 591 563 505 451 20,627 25,500 17,200 16,000 16,000	\$ 1,281,421 \$ 1,310,138 \$ 1,349,633 \$ 1,307,788 \$ 1,310,012 \$ 1,309,275  916,861 925,641 959,410 910,493 902,963 892,407 152,870 159,825 158,215 158,298 159,044 159,848 181,386 187,831 204,136 212,848 221,898 230,949  8,741 10,412 9,896 9,433 9,446 9,459 314 338 213 211 210 209 622 591 563 505 451 403 20,627 25,500 17,200 16,000 16,000 16,000	

#### RECREATION AND CULTURAL ENRICHMENT

	(Dollar Amounts in Thousands)													
		1985-86			1986-87		1988-89		1989-90		1990-91			1991-92
		Actual				Budget	Estimated		Estimated		Estimated		1	Estimated
General Fund	\$	108,809	\$	110,938	\$	120,489	\$	127,426	\$	130,407	\$	133,149	\$	137,126
Special Funds		54,993		56,566	•	51,250		52,962		54,789		56,170		54,135
Federal Funds		8,585		9,338		9,772		10,091		9,993		10,054		10,066
Other Funds		40,278		39,276		16,525		16,582		16,726		16,762		16,793
TOTAL	\$	212,665	\$	216,118	\$	198,036	\$	207,061	\$	211,915	\$	216,135	\$	218,120

Pennsylvania has an abundant and varied historic and cultural heritage. Because of this, its citizens are offered a variety of cultural and recreational experiences. The funding contained in this budget will support and expand these experiences.

The Commonwealth encourages cultural development in the arts through matching grants-in-aid to arts organizations and through service programs initiated by the Council on the Arts. The quality of the programs is maintained through an ongoing evaluation process.

The Administration has adopted a goal of providing \$1 per capita for support of the arts in Pennsylvania by 1988-89. The 1987-88 recommendation of \$9 million provides \$.76 per capita, a 29 percent increase over 1986-87. The increased funds will make a variety of arts programs accessible to more Pennsylvanians.

Funding of \$750,000 an increase of 50 percent is provided for continued maintenance and preservation of the Commonwealth's 27 historic sites and museums which it directly administers, as well as 30 historic sites and museums managed under alternative plans by community groups. Preservation maintenance for each historic site or museum is essential to protect and preserve the original fabric of the historic structure or landscape, which is an integral part of the properties' historic significance.

This program also provides \$260,000 to improve and maintain the security and fire protection of the Commonwealth's valuable and irreplaceable historic buildings, structures, museums, and collections.

The Historical and Museum Commission has 465 buildings and structures housing over 1.5 million museum objects representing the cultural and natural history of the Commonwealth.

The Museum Assistance Program which provides assistance to museums to encourage and expand public programs is continuing. There are five principal areas of assistance to these museums: collections management; education and public programs; institutional development; collaborative programs and initiatives; and promotion marketing. The recommended funding for this program is

\$927,000. Also recommended is \$100,000 for the Humanities Council. This non-profit private organization funds programs relating to the study and appreciation of the humanities to the current conditions of life.

The Commonwealth provides funds for support to public libraries and special support to those providing regional services and services to the blind and handicapped. The Library Access program which is being implemented over several years will establish support for a statewide library card, the interlibrary delivery of materials and the cost of an increased interlibrary loan program. The recommended budget includes \$1.0 million to implement this system.

The Commonwealth supports public television by funding the operation of the Pennsylvania Public Television Network and by funding grants through the Commission budget for support of the operating and programming costs of the seven public television stations in the Commonwealth. Included in the budget recommendation for the Network is \$120,000 for the replacement of two videotape recorders and \$70,000 to purchase equipment to enhance small group videoconferencing.

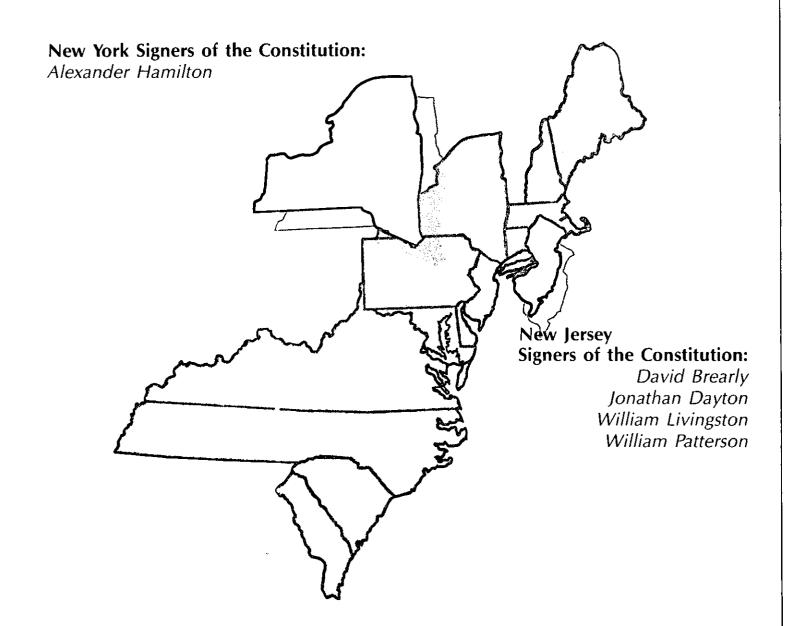
The budget provides General Funds to continue the Pennsylvania Conservation Corps (PCC) which was established as a Pennsylvania Economic Revitalization Fund program in Act 112 of 1984. This program provides employment to young men and women of the Commonwealth in work training projects that provide work experience and increases their likelihood of obtaining fulltime employment in the future. Pennsylvania youth enrolled in the program work on labor-intensive work projects on public lands and facilities with the objective of increasing future public value and generating future revenue. PCC projects include the rehabilitation and development of State parks, forests, and recreation facilities as well as assistance in State emergencies and disasters. The Conservation Corps will receive \$4.050,000 for corps member and crewleader wages and \$4,950,000 for the purchase of construction materials and site development for a total of \$9 million to fund the Pennsylvania Conservation Corps for the 1988 construction season.

# RECREATION AND CULTURAL ENRICHMENT

# Contribution by Category and Subcategory

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual		Available		Budget		Estimated		Estimated	]	Estimated	F	Estimated
General Administration and Support	\$	4,911	\$	4,920	\$	5,187	\$	5,394	\$	5,610	\$	5,835	\$	6,068
Recreation	\$	108,964	\$	107,939	\$	107,996	\$	111,416	\$	114,630	\$	116,443	\$	115,978
Management of Recreation Areas and														
Facilities		40,683		38,696		45,353		46,763		48,121		49,179		50,692
Recreational Hunting		38,426		39,310		33,838		35,122		36,476		37,793		35,779
Recreational Fishing and Boating		20,702		21,299		21,009		21,464		21,998		21,955		21,980
Local Recreation Areas and Facilities .		9,153		8,634		7,796		8,067		8,035		7,516		7,527
Cultural Enrichment	\$	49,927	\$	54,645	\$	58,556	\$	63,578	\$	64,956	\$	67,041	\$	69,215
Development and Promotion of														
Pennsylvania State and Local														
History		440		572		539		557		575		594		614
Museum Development and Operation .		8,703		9,159		9,304		9,528		9,772		10,033		10,312
Development and Preservation of														
Historic Sites and Properties		5,286		5,644		6,159		6,499		6,109		6,336		6,562
State Library Services		22,628		24,940		25,884		27,086		28,347		29,671		31,059
Development of Artists and Audiences		6,720		7,780		9,800		12,832		12,865		12,900		12,936
Public Television Services		6,150		6,550		6,870		7,076		7,288		7,507		7,732 .
PROGRAM TOTAL	_	163 902	_	167 504	_	171 720	<u> </u>	100 100	_	195 106	_	180 210	<del>-</del>	101.261
PROGRAM TOTAL	3	163,802	<u> </u>	167,504	<u></u>	171,739	<u>&gt;</u>	180,388	3	185,196	<u>\$</u>	189,319	\$	191,261

# SUMMARY BY FUND



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The General Fund is the major operating fund of the Commonwealth. It receives all tax receipts and other types of revenue not specified by law to be placed in special funds. Except for certain restricted receipts, the income of the General Fund is appropriated in specific amounts for the ordinary programs of government.

Pennsylvania's major sources of General Fund revenues are corporation taxes, consumption taxes, (including the Sales and Use Tax), other taxes (including the Personal Income Tax) and nontax revenues.

### Financial Statement

_	(Dollar Amounts in Thotal 1985-86 1986-87  Actual Available		1987-88 Estimated
Beginning Balance	\$ 310,468	\$ 212,772	\$ 261,543
Adjustment to Beginning Balance		7,100°	
Adjusted Beginning Balance	\$ 310,468	\$ 219,872	\$ 261,543
Revenue:			
Official Estimate	\$9,087,005	\$9,652,375	\$10,241,787
Adjustment to Official Estimate	229,216	167,925	
Less Refunds Reserve	-129,400	-154,000	-177,000
Accrued Revenue Unrealized	367,927	409,425	433,824
Less Revenues Accrued Previously	-327,428	-367,927	-409,425
Less Investment Tax Credit	-25,000		
Less Jobs Creation Tax Credit	· · · ·	-17 <b>,000</b>	-36,000
Total Revenue	\$9,202,320	\$9,690,798	\$10,053,186
Prior Year Lapses	42,056	50,000	
Funds Available	\$9,554,844	\$9,960,670	\$10,314,729
Expenditures:			
Appropriations	\$9,344,357	\$9,670,524	\$10,242,877
Supplemental Appropriations		28,603	
Less Current Year Lapses	-52,285	-50,000	· · · ·
Estimated Expenditures	-9,292,072	-9,649,127	-10,242,877
Reserves:			
Tax Stabilization Reserve	\$ 25,000	\$ 25,000	\$ 35,000
Sunny Day Fund	25,000	25,000	35,000
Total Reserves	-50,000	-50,000	-70,000
Ending Balance	\$ 212,772	\$ 261,543	\$ 1,852

<sup>\*</sup>Reflects the July 7, 1986 approval of Act 88 which deleted the \$7.1 million 1985-86 Disaster Assistance appropriation and replaced it with a \$15 million 1986-87 appropriation for the same purpose.

### NOTES ON FINANCIAL STATEMENT -

(Dollar Amounts in Thousands)

SUPPLEMENTAL APPROPRIATIONS		986-87 timated
Education Scranton State School for the Deaf	\$	136 2,500
Department Total	\$	2,636
Environmental Resources		
Black Fly Control	\$	500
Gypsy Moth and Other Insect Control		475 381
Department Total	\$	1,356
General Services		
Commonwealth Data Network	\$	1,696
Military Affairs Southeastern Veterans Home	\$	543
Probation and Parole General Government Operations	\$	400
Public Welfare		
Medical Assistance:		
Outpatient	\$	646
Transportation Block Grant		-646
Subtotal		
	_	
Supplemental Grants — Aged, Blind and Disabled	\$	1,700
State General Hospitals		9,855 10,800
State Mental Hospitals		-1,200
Department Total	\$ :	21,155
Judiciary		
Courts of Common Pleas	\$	160 657
Department Total	\$	817
TOTAL	\$	28,603

### NOTES ON FINANCIAL STATEMENT

(Dollar Amounts in Thousands)

### SUNNY DAY RESERVE

It is proposed that an additional \$35 million be appropriated to the Sunny Day Fund to alleviate unemployment by attracting large industrial, manufacturing or research and development plants into the Commonwealth. Specific spending plans will be proposed as opportunities are identified. With this additional amount the Sunny Day Reserve will exceed \$69 million in 1987-88.

### TAX STABILIZATION RESERVE

It is proposed that an additional \$35 million be appropriated to the Tax Stabilization Reserve to provide a cushion to the State budget in times of economic downturns when revenues are depressed and social needs are the greatest. With this additional amount the Tax Stabilization Reserve will exceed \$89 million in 1987-88.

### STATE FUNDS BY DEPARTMENT

The following is a summary, by department of 1985-86 actual expenditures, of 1986-87 amounts available and of 1987-88 amounts budgeted from the General Fund as presented in the budget.

	1985-86 Actual	(Dollar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
Governor's Office	\$ 3,332	\$ 3,476	\$ 3,712
Executive Offices	51,445	51,107	55,722
Lieutenant Governor's Office	676	668	711
Attorney General	24,639	25,043	26,305
Department of the Auditor General	27,181	27,477	29,712
Treasury Department	316,528	361,096	382,302
Department of Aging			2,000
Department of Agriculture	33,007	31,398	34,189
State Civil Service Commission	1	1	1
Department of Commerce	179,420	92,014	
Department of Community Affairs	32,280	45,798	41,621
Department of Corrections	185,268	204,543	241,071
Crime Commission	2,234	2,240	2,230
Economic Development Partnership			100,056
Department of Education	4,352,069	4,639,038	4,872,801
Emergency Management Agency	19,773	2,462	2,467
Department of Environmental Resources	147,622	156,003	197,096
Fish Commission	5	7	7
Department of General Services	113,016	111,095	109,849
Department of Health	133,242	143,536	148,946
Higher Education Assistance Agency	117,576	125,566	138,498
Historical and Museum Commission	12,833	13,441	13,902
Housing Finance Agency	25,750	25,750	18,000
Insurance Department	7,530	7,952	8,600
Department of Labor and Industry	39,899	47,900	45,270
Department of Military Affairs	24,592	27,816	30,155
Milk Marketing Board	975	950	950
Board of Probation and Parole	26,475	30,034	34,782
Public Television Network	8,785	9,242	9,638
Department of Public Welfare	2,764,070	2,848,932	2,983,196
Department of Revenue	152,242	156,415	161,039
Securities Commission	2,154	2,346	2,529
Department of State	3,434	3,062	3,188
State Employes' Retirement System	1,403	1,193	679
State Police	64,896	68,814	81,076
Tax Equalization Board	945	933	1,015
Department of Transportation	185,886	193,380	208,739
Legislature	99,414	113,281	119,619
Judiciary	131,475	125,118	131,204
TOTAL	\$9,292,072	\$9,699,127	\$10,242,877

### FEDERAL FUNDS BY DEPARTMENT

The following is a summary of Federal Funds, by department, of 1985-86 expenditures, the 1986-87 amounts available and the 1987-88 amounts budgeted as presented in the General Fund budget. Excluded are revenue sharing monies which are shown in the special fund—Revenue Sharing Trust Fund. The General Assembly specifically appropriates Federal Funds by Federal source.

	(1	Dollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
Executive Offices	\$ 7,162	\$ 7,075	\$ 29,218
Attorney General	1,701	1,864	1,968
Department of Agriculture	4,369	4,648	4,323
Department of Commerce	509	3,600	, , , ,
Department of Community Affairs	116,039	139,126	114,045
Department of Corrections	266	574	430
Crime Commission	1,301	1,800	1,800
Economic Development Partnership			3,600
Department of Education	48,668	54,877	51,972
Emergency Management Agency	2,725	3,676	4,019
Department of Environmental Resources	60,437	104,586	101,266
Department of General Services	22		
Department of Health	105,802	114,432	115.002
Historical and Museum Commission	452	729	657
Department of Labor and Industry	190,361	227,540	221,212
Department of Military Affairs	3,684	4,162	3,476
Board of Probation and Parole		38	19
Public Utility Commission	652	662	560
Department of Public Welfare	2,320,466	2,411,065	2,431,368
State Police	2,143	3,601	1,377
Department of Transportation	13,635	13,298	9,958
TOTAL	\$2,880,394	\$3,097,369	\$3,096,270

### **AUGMENTATIONS BY DEPARTMENT**

The following is a summary of Augmentations, by department, of 1985-86 expenditures, the 1986-87 amounts available and the 1987-88 amounts budgeted as presented in the General Fund budget.

			(Dollar Amounts in Thousands)		
	1985	-86	1986-87	1987-88	
	Acti	ual	Available	E	Budget
Executive Offices	\$ 28	3,740	\$ 30,298	\$	32,499
Attorney General	3	3,803	3,726		4,025
Department of the Auditor General	3	5,363	7,009		6,075
Treasury Department		665	993		865
Department of Agriculture		876	846		861
State Civil Service Commission	-	7,574	7,312		7,815
Department of Commerce	1	1,458	1,478		
Department of Community Affairs	<u>:</u>	5,674	5,700		5,669
Department of Corrections		695	710		716
Economic Development Partnership					1,523
Department of Education	1	1,969	1,761		1,760
Emergency Management Agency		12	100		100
Department of Environmental Resources	16	5,457	16,977		17,396
Department of General Services	19	9,436	7,255		9,550
Department of Health	7	7,552	8,118		8,610
Historical and Museum Commission		711	510		475
Insurance Department		739	850		915
Department of Military Affairs	4	4,694	4,123		4,847
Public Television Network			168		
Public Utility Commission	24	4,290	24,800		25,989
Department of Public Welfare	162	2,066	155,414		152,775
Department of Revenue	-	7,461	7,309		7,086
Securities Commission			20		20
Department of State	10	0,719	10,858		11,162
State Police	12	2,177	12,204		13,145
Department of Transportation	1	1,711	752		731
Legislature		5	33		33
Judiciary	1	1,156	979		1,093
TOTAL	\$ 320	5,003	\$ 310,303	\$	315,735

### Summary by Department and Appropriation

Governor's Office		(Dollar Amounts in Thous 1985-86 1986-87 Actual Available				987-88 Budget
General Government						
Governor's Office	\$	3,332	\$	3,476	\$	3,712
DEPARTMENT TOTAL	\$	3,332	\$	3,476	\$	3,712
<b>Executive Offices</b>						
General Government						
Governor's Action Center	\$	555	\$	559	\$	576
Office of Administration		4,152		4,000		4,358
Office of the Budget		18,978		18,678		19,719
ICS Development		3,126		3,231		3,531
Office of Policy Development		650		526		772
Human Resources Committee		295		290		299
Milrite Council		178		397		203
Human Relations Commission		5,041		5,199		5,898
Council on the Arts		723		780		800
Commission for Women		197		175		196
Governor's Energy Council		1,584		1,465		1,471
Commission on Crime and Delinquency		1,627		1,805		1,805
Office of General Counsel		1,301		1,318		1,358
Juvenile Court Judges Commission		475		475		489
Crime Victims Compensation Board		433		436		475
Health Facilities Hearing Board		148		168		173
Health Care Conciliation Panels		312		454 425		430
Public Employe Retirement Study Commission		312		423		430
Anti-Drug Abuse — Administration				•		84
Anti-Drug Abuse — Law Enforcement State Match						562
-						
Subtotaf	\$	39,778	<u>\$</u>	40,385	<u>\$</u> _	43,203
Grants and Subsidies						
Grants to the Arts	\$	5,997	\$	7,000	\$	9,000
Improvement of Juvenile Probation Services		2,638		2,902		2,989
Compensation to Crime Victims		2,300				. , . ,
Labor Management Committees		432		500		530
Eagleville Hospital		300		300		
New Castle School District Energy Plan				20		
Subtotal	\$	11,667	\$	10,722	\$	12,519
			_			
TOTAL STATE FUNDS	<u>\$</u>	51,445	<u>\$</u>	51,107	\$	55,722
Federal Funds	<b>\$</b>	7,162 28,740	\$	7,075 30,298	\$	29,218 32,499
DEPARTMENT TOTAL	\$	87,347	<u>s</u>	88,480	\$	117,439

Office of the Lieutenant Governor	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government Lieutenant Governor's Office Board of Pardons	\$ 480 196	\$ 476 192	\$ 503 208
DEPARTMENT TOTAL	\$ 676	\$ 668	\$ 711
Attorney General General Government			
Attorney General's Office  County Trial Reimbursement  Hazardous Waste Prosecutions	\$ 24,100 100 439	\$ 24,426 175 442	\$ 25,609 100 596
TOTAL STATE FUNDS	\$ 24,639	\$ 25,043	\$ 26,305
Federal Funds	\$ 1,701 1,481 2,322	\$ 1,864 1,250 2,476	\$ 1,968 1,446 2,579
DEPARTMENT TOTAL	\$ 30,143	\$ 30,633	\$ 32,298
Auditor General			
General Government Auditor General's Office Transition — Governor Board of Claims Security and Other Expenses — Outgoing Governor	\$ 26,365  816 	\$ 26,318 125 950 84	\$ 28,608  I,104
TOTAL STATE FUNDS	\$ 27,181	\$ 27,477	\$ 29,712
Augmentations	\$ 5,363	\$ 7,009	\$ 6,075
DEPARTMENT TOTAL	\$ 32,544	\$ 34,486	\$ 35,787

Treasury Department	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government State Treasurer's Office Board of Finance and Revenue Council of State Governments Great Lakes Commission Publishing Monthly Statements Replacement Checks National Conference of State Legislatures Education Commission of the States Advisory Commission on Intergovernmental Relations National Governor's Association Coalition of Northeast Governors Northeast-Midwest Institute Governmental Accounting Standards Board State and Local Legal Center	\$ 12,114 807 108 27 33 27 127 57 4 92 50 42 36	\$ 12,568 904 115 33 33 100 125 61 9 102 59 48 37	\$ 12,945 931 118 35 36 100 129 65 9 107 63 50 42 8
Subtotal	\$ 13,524	\$ 14,194	\$ 14,638
Debt Service Requirements Interest Obligations — Penn State University Loan and Transfers Agent Tax Note Expenses Commercial Paper Costs Interest on Tax Anticipation Notes General Obligation Debt Service Redevelopment Assistance Sinking Fund Subtotal	\$ 107 90 345 13,624 288,438  \$ 302,604	\$ 16 228 168 600 18,400 315,990 11,000 \$ 346,402	\$ 16 221 168 400 14,000 335,890 16,469 \$ 367,164
Grants and Subsidies Law Enforcement Officers' Death Benefit	\$ 400	\$ 500	\$ 500
Subtotal	\$ 400	\$ 500	\$ 500
TOTAL STATE FUNDS	\$ 316,528	\$ 361,096	\$ 382,302
Augmentations	\$ 665	\$ 993	\$ 865
DEPARTMENT TOTAL	\$ 317,193	\$ 362,089	\$ 383,167
Department of Aging Grants and Subsidies Transitional Care Family Caregiver Support DEPARTMENT TOTAL		, ,	\$ 1,000 1,000
DEFARTWENT TOTAL			\$ 2,000

Department of Agriculture		985-86 Actual	1	ounts in Thousands) 986-87 vailable		987-88 Budget
General Government						
General Government Operations	\$	16,750	\$	16,123	\$	16,226
Agricultural Research		732		1,000		1,000
Agricultural Promotion		60		360		360
Pennsylvania Pesticide Control Act				239		
Subtotal	\$	17,542	\$	17,722	\$	17,586
Grants and Subsidies						
Brucellosis Vaccination Program	\$	150	\$	150	\$	150
Rabies Virus Research		110				
Rabies Research				273		300
Livestock Diagnostic Contract		153		189		189
Poultry Laboratory Diagnostic Contract		169		189		189
Field Investigation Program		183		200		200
Poultry Surveillance Program		115		150		150 115
Johne's Disease		115		115 350		350
Animal Indemnities		1,425 200		100		
Transfer to Farm Products Show Fund		1,000		1,000		1.000
Livestock Show		83		83		83
Open Dairy Show		66		66		66
Junior Dairy Show		28		28		28
4—H Club Shows		33		33		33
Payments to Pennsylvania Fairs		2,500		2,750		2,750
Emergency Food Assistance Program		9,000		8,000		8,000
Urban Farm Market Promotion		250				
Agricultural Development						3,000
Subtotal	<u>\$</u> _	15,465	\$	13,676	\$	16,603
TOTAL STATE FUNDS	<u>\$</u>	33,007	\$	31,398	\$	34,189
Federal Funds	\$	4,369	\$	4,648	\$	4,323
Augmentations	•	876	-	846	•	861
DEPARTMENT TOTAL	<del>-</del>	38,252	 \$	36,892	<u> </u>	39,373
DEFARIMENT TOTAL	<u> </u>	36,232	=	30,072	=	37,373
Civil Service Commission						
General Government						
General Government Operations	\$	1	\$	1	\$	1
TOTAL STATE FUNDS	\$	1	\$	1	\$	1
Augmentations	\$	7,574	\$	7,312	\$	7,815
DEPARTMENT TOTAL	\$	7,575	\$	7,313	\$	7,816

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Department of Commerce	Actual	Available	Budget
General Government			
General Government Operations	\$ 7,107	\$ 7,049	
Tourism and Economic Development Promotion	5,097	7,100	
Tourism and Bonomic Development Tremonen Tremonen	2,07.	7,100	. ,
Subtotal	\$ 12,204	\$ 14,149	
Grants and Subsidies			
Industrial Development Assistance	\$ 500	\$ 500	
Pennsylvania Industrial Development Authority	12,000	15,000	
Site Development	1,456	1,000	
Site Development—Copperweld	600		
Site Development—Fuels Plant	81		
Local Development District Grants	650	850	
Appalachian Regional Commission	386	400	
Minority Business Development Authority	2,000	2,000	
Community Facilities	5,498	6,500	
Minority Business Technical Assistance	250	250	
International City Project	100	100	
American Wind Symphony	85	65	
Transfer to Pennsylvania Economic Revitalization Fund	105,000	79.000	
Ben Franklin Partnership	22,298	28,000	
Pennsylvania Energy Development Authority	1,300	1,300	
Tourist Promotion Assistance	4,497	5,000	
Port of Philadelphia	4,000	4,000	
Port of Erie	1,125	1,500	
Port of Pittsburgh	750	1,000	
American Music Theatre Festival	100 140	100	
U.S. Constitution Bicentennial		1,250	
Beaver Valley Plant Closing Study	250	275	
Metals Reuse Study		375	
Super Computer Center		1,750	
Pittsburgh Technology Development Center	1,000 2,000	2,000 2,000	
Disaster Redevelopment Assistance	1,150	,	
Rural Economic Development	*	2,750	
Bridgewater Planning Grant		50	
Site Development — Johnson Bronze		25	
Beaver Valley Industrial Study		100	
beaver variety mouserial Study		100	
Subtotal	\$ 167,216	\$ 77,865	
TOTAL STATE FUNDS	\$ 179,420	¢ 92.014	
	ψ 177,42U	\$ 92,014	
Federal Funds	\$ 509	\$ 3,600	
Augmentations	1,458	1,478	
DEPARTMENT TOTAL	\$ 181,387	\$ 97,092	

Department of Community Affairs	1985-86 Actual	(Dollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
•	,		
General Government			
General Government Operations	\$ 8,795	<u>\$ 11,061</u>	\$ 7,235
Grants and Subsidies			
Community Conservation and Youth Employment	\$ 2,825	\$ 2,736	\$ 2,736
Housing and Redevelopment Assistance	10,000	20,000	25,000
Enterprise Development	5,000	6,250	6,250
Regional Councils	175	175	175
Planning Assistance	100	150	150
Flood Plain Management	75	75	75
COGNET	100		
United Social Services	110	201	
New Castle Blight Removal	100		
Disaster Redevelopment Assistance — Tornadoes (1985)	1,500		
Single-room Occupancy/Low-income Housing	3,500		
Distressed Community Emergency Aid		5,000	
Einstein Community Development		150	
		<del></del>	<del></del>
Subtotal	\$ 23,485	\$ 34,737	\$ 34,386
TOTAL STATE FUNDS	\$ 32,280	\$ 45,798	\$ 41,621
Federal Funds	\$ 116,039	\$ 139,126	\$ 114.045
Augmentations	•	·,	,-··
Augmentations	5,674	5,700	5,669
DEPARTMENT TOTAL	\$ 153,993	\$ 190,624	\$ 161,335
Department of Corrections			
Institutional			
State Correctional Institutions	\$ 185,268	\$ 204,543	\$ 241,071
TOTAL STATE FUNDS	<u>\$ 185,268</u>	\$ 204,543	\$ 241,071
Federal Funds	\$ 266	\$ 574	\$ 430
Augmentations	695	710	716
DEPARTMENT TOTAL	<u>\$ 186,229</u>	\$ 205,827	\$ 242,217
Crime Commission			
General Government	¢ 2224	0 2166	ø 2.222
Crime Commission	\$ 2,234	\$ 2,165	\$ 2,230
Berks County Narcotics Information Center		75	
TOTAL STATE EUNDS		e 2.240	
TOTAL STATE FUNDS	\$ 2,234	\$ 2,240	\$ 2,230
Federal Funds	\$ 1,301	\$ 1,800	\$ 1,800
	<del></del>	<u> </u>	
DEPARTMENT TOTAL	\$ 3,535	\$ 4,040	\$ 4,030

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	-	987-88 Budget
Economic Development Partnership				
General Government			_	
General Government Operations			\$	5,988
Marketing				7,668
Subtotal	· · · ·	· · · ·	\$	13,656
Grants and Subsidies				
Industrial Development Assistance			\$	500
Pennsylvania Industrial Development Authority				15,000
Site Development				1,000
Local Development District Grants				1,000
Appalachian Regional Commission				400
Minority Business Development Authority				2,000
Community Facilities				6,500
Minority Business Technical Assistance				250
Ben Franklin Partnership				30,000
Pennsylvania Energy Development Authority				1,500
Tourist Promotion Assistance	. ,			5,000
Port of Philadelphia				4,000
Port of Erie				1,500
Port of Pittsburgh				1,000
Super Computer Center				1,750
Business Infrastructure Development				10,000
Capital Loan Fund				5,000
Subtotal	<u> </u>		\$	86,400
			\$	100,056
TOTAL STATE FUNDS			<u> </u>	100,030
Federal Funds			\$	3,600
Augmentations			-	1,523
DEPARTMENT TOTAL			\$	105,179
Department of Education				
General Government				
General Government Operations	\$ 16,576	\$ 16,243	\$	15,872
State Library	2,675	2,591		2,433
			_	
Total—General Government	\$ 19,251	\$ 18,834	<u>\$</u>	18,305
Debt Service Requirements				
General State Authority Rentals — State-Aided Institutions	\$ 3,679	\$ 3,779	\$	3,745
<b>4</b>				
Institutional			_	
Youth Development Centers Education	\$ 3,291	\$ 3,400	\$	4,317
Correctional Institutions Education	3,328	4,595		6,604
Scranton State School for the Deaf	3,000	3,122		3,432
Scotland School for Veterans' Children	6,025	6,276		7,042
Thaddeus Stevens State School	3,036	3,049		3,388
			_	
Total—Institutional	\$ 18,680	\$ 20,442	\$	24,783

		(Dollar Amounts in Thousands)	
	1985-86	1986-87	1987-88
Department of Education (continued)	Actual	Available	Budget
•			
Grants and Subsidies			
Support of Public Schools			
Equalized Subsidy for Basic Education	\$2,046,856	\$2,210,883	\$2,351,000
Agenda for Excellence	28,000	28,000	28,000
School Based Professional Development	4,000	7,000	7,000
Adult Literacy		2,000	5,000
Vocational Education	33,172	34,716	36,531
Authority Rentals and Sinking Fund Requirements	141,967	136,000	131,000
Pupil Transportation	194,500	206,850	215,124
Nonpublic Pupil Transportation	12,665	13,200	12,500
Special Education	259,245	272,207	288,539
Early Intervention—Handicapped Children	7,100	7,672	10,706
Homebound Instruction	525	490	495
Tuition for Orphans and Children Placed in Private Homes	12,869	13,600	14,280
Payments in Lieu of Taxes	60	72	65
Education of Migrant Laborers' Children	165	172	183
Education of the Disadvantaged	1,000	1,000	1,000
Special Education—Approved Private Schools	42,500	44,500	47,170
Higher Education of Blind or Deaf Students	50	50	50
Intermediate Units	10,644	13,400	13,400
School Food Services	10,844	10,844	10,844
School Employes' Social Security	147,788	154,500	170,120
School Employes' Retirement Fund:			
Contingent Reserve and Supplemental Accounts	414,943	440,993	465,661
State Schools and Hospitals—Education	17,754	18,303	19,403
School District Payments—Racing	3,500	3,500	3,500
Birdville — Mine Subsidence	100		
Peter's Township — Mine Subsidence	285		
Dropout Prevention			500
Youth Employment and Education		• • • • •	500
Education of Indigent Children	114	114	100
Subtotal—Support of Public Schools	\$3,390,646	\$3,620,066	\$3,832,671
Other Grants and Subsidies:			
Customized Job Training	\$ 12,000	\$ 13,500	\$ 13,500
JTPA - Matching Funds	6,991	8,000	7,000
Services to Nonpublic Schools	38,490	40,838	43,411
Textbooks for Nonpublic Schools	7,387	7,865	7,000
Student Supplies for Nonpublic Schools	4,348	4,637	3,500
Teen Pregnancy and Parenthood	473	710	710
Improvement of Library Services	18,349	19,500	20,475
Library Services for Blind and Handicapped	1,504	1,549	1,626
Library Access	, ,	1,000	1,000
School Library Catalog		200	350
College of Physicians	100	100	
Educational Radio and Television Grants	300	175	
Conservatory Leadership School	30	30	30
Ethnic Heritage	100	100	100
Governor's School for the Sciences	157	175	180
Governor's School for the Arts	279	295	310
Governor's School for International Studies	75	115	121
Governor's School for Agriculture		130	137
Governor's School for Business			137
Subtotal—Other Grants and Subsidies	\$ 90,583	\$ 98,919	\$ 99,587

	(D	ls)	
	1985-86	1986-87	1987-88
Department of Education (continued)	Actual	Available	Budget
Department of Education (continued)			
Grants and Subsidies (continued)			
Higher Education—Other Grants and Subsidies:	¢ 102.202	¢ 103.000	e 103.170
Community Colleges	\$ 102,392	\$ 102,000	\$ 103,160
Higher Education of the Disadvantaged	5,686	5,860 300	6,153
Rural Initiatives	700	900	150
Psychiatric Education	650	1,000	, , , ,
Higher Education Equipment	16,500		
Differential Technology Grants		20,300	
Subtotal—Higher Education - Other Grants and Subsidies .	\$ 125,928	\$ 130,360	\$ 109,463
State System of Higher Education:			
State System of Higher Education (SSHE)	\$ 263,803	\$ 279,381	\$ 293,350
SSHE—Recruitment of the Disadvantaged	200	200	200
SSHE—Deferred Maintenance	2,500	2,500	
SSHE—Desegregation Compliance	1,653	1,656	1,630
SSHE—McKeever Center		250	
Subtotal—State System of Higher Education	\$ 268,156	\$ 283,987	\$ 295,180
State-Related Universities:			
Pennsylvania State University—Educational and General	\$ 128,269	\$ 135,965	\$ 142,763
Pennsylvania State University—Educational and General	11,211	11,884	12,478
Pennsylvania State University—Medical Programs	3,567	3,781	3,970
Pennsylvania State University—Agricultural Research	13,343	14,144	14,851
Pennsylvania State University—Agricultural Extension Services	11,291	11,968	16,968
Pennsylvania State University—Recruitment of Disadvantaged.	200	200	200
Pennsylvania State University—Elizabethtown Hospital	3,757	3,982	4,181
Subtotal Pennsylvania State University	\$ 171,638	\$ 181,924	\$ 195,411
University of Pittsburgh—Educational and General	\$ 87,902	\$ 93,176	\$ 97,835
University of Pittsburgh—Medical Programs	5,030	5,332	5,599
University of Pittsburgh—Dental Clinics	849	900	945
University of Pittsburgh—Titusville Campus	675	716	752
University of Pittsburgh—Recruitment of Disadvantaged	200	200	200
Subtotal University of Pittsburgh	\$ 94,656	\$ 100,324	\$ 105,331
Temple University—Educational and General	\$ 93,948	\$ 102,085	\$ 107,189
Temple University—Medical Programs	6,696	7,098	7,453
Temple University—Dental Clinics	849	900	945
Temple University—Hospital	2,500		
Temple University—Recruitment of Disadvantaged	200	200	200
Subtotal Temple University	\$ 104,193	\$ 110,283	\$ 115,787
Lincoln University—Educational and General	\$ 5,822	\$ 6,363	\$ 6,681
Lincoln University—Recruitment of Disadvantaged	200	200	200
Lincoln University—Rectuitment of Disadvantaged	1,000	1,000	1,000
Subtotal Lincoln University	\$ 7,022	\$ 7,563	\$ 7,881

		(Dollar Amounts in Thousand	
	1985-86	1986-87	1987-88
There and a control of the state of the stat	Actual	Available	Budget
Department of Education (continued)			
Grants and Subsidies (continued)			
Non-State-Related Universities and Colleges:			
Delaware Valley College of Science and Agriculture	\$ 337	\$ 357	\$ 375
Drexel University	4,655	4,934	5,181
Hahnemann Medical College—Medical Programs	4,146	4,395	4,615
Hahnemann Medical College—Allied Health Programs	192	454	477
Thomas Jefferson Universiy—Medical Programs	4,937	5,233	5,495
Thomas Jefferson University—Allied Health Programs	2,069	2,193	2,303
The Medical College of Pennsylvania—Medical Programs	2,454	2,601	2,731
The Medical College of Pennsylvania—Allied Health Programs.	779	826	867
University of Pennsylvania—Instruction	13,239	14,033	14,735
University of Pennsylvania—Dental Clinics	849	900	945
University of Pennsylvania—Medical Programs	3,658	3,877	4,071
University of Pennsylvania—School of Veterinary Medicine	6,371	6,753	7,091
University of Pennsylvania—New Bolton	2,842	3,013	3,164
University of Pennsylvania—New Bolton Computer Center		290	
University of Pennsylvania—Renovation		541	
University of Pennsylvania—Poultry Biohazard		142	1 + 1 -
University of Pennsylvania—Food and Animal Clinics	1,580	1,675	1,759
Pennsylvania College of Podiatric Medicine	837	987	1,036
Pennsylvania College of Optometry	1,223	1,402	1,472
Eye Institute	100		, , ,
Philadelphia College of Art	505	635	667
Philadelphia College of Textiles and Science	444	471	495
Philadelphia College of Performing Arts	117	124	130
Philadelphia College of Osteopathic Medicine	4,462	4,730	4,967
Subtotal Non-State-Related Universities and Colleges	\$ 55,796	\$ 60,566	\$ 62,576
Non-State-Related Institutions:			
Berean Training and Industrial School—Maintenance	\$ 682	\$ 723	\$ 759
Berean Training and Industrial School—Rental Payments	102	102	102
Downingtown Industrial and Agricultural School-Maintenance	754	799	839
Downingtown Industrial and Agricultural School—Rental	81	81	81
Downingtown Special Projects		50	52
Johnson Technical Institute	162	172	181
Williamson Free School of Mechanical Trades	60	64	67
Subtotal Non-State-Related Institutions	\$ 1,841	\$ 1,991	\$ 2,081
Subtotal Higher Education Subsidies	\$ 829,230	\$ 876,998	\$ 893,710
Total—Grants and Subsidies	\$4,310,459	\$4,595,983	\$4,825,968
TOTAL STATE FUNDS	\$4,352,069	\$4,639,038	\$4,872,801
Federal Funds	\$ 48,668 1,969	\$ 54,877 1,761	\$ 51,972 1,760
DEPARTMENT TOTAL	\$4,402,706	\$4,695,676	\$4,926,533

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Emergency Management Agency	7101001	11. unasio	22264
General Government			
General Government Operations	\$ 1,505 861	\$ 1,518 844	\$ 1,598 869
Subtotal	\$ 2,366	\$ 2,362	\$ 2,467
Grants and Subsidies			
Emergency Grid Pilot	\$ 24	. ,	
Emergency Grid Pilot — Schuylkill County		\$ 100	
Forrest County—Disaster Relief	33		
Emergency and Disaster Relief (1985)—Tornadoes and			
November Flood	2,600		
Hurricane Gloria—September 1985	2,000		
Disaster Relief — Flood (November, 1985)	2,400		
Disaster Relief — Flood (May, 1986)	350		
Transfer to Volunteer Companies Loan Fund	10,000	· · · ·	
Subtotal	\$ 17,407	\$ 100	
TOTAL STATE FUNDS	<u>\$ 19,773</u>	\$2,462	\$ 2,467
Federal Funds	\$ 2,725	\$ 3,676	\$ 4,019
Augmentations	12	100	100
DEPARTMENT TOTAL	\$ 22,510	\$ 6,238	\$ 6,586
Department of Environmental Resources General Government			
General Government Operations	\$ 7,289	\$ 7,078	\$ 8,117
Electronic Data Processing Support	899	900	900
Economic Revitalization Administration	145		
Office of Resources Management	13,679	14,957	15,331
Chesapeake Bay Agricultural Source Abatement	1,161	1,193	1,640
Deep Mine Safety	2,945	3,022	3,117
Office of Protection	32,533	35,604	40,196
Seasonal Farm Worker Camp Inspection		210	268
Laboratory and Regional Office Equipment	868	1,500 1,366	1,407
Radon Gas Demonstration Project		1,000	
Low Level Radioactive Waste		1,000	1,329
Hazardous Waste Control	7,834	8,684	33,684
Canonsburg Remedial Action	996	500	40
Black Fly Control	1,500	2,498	2,100
Water Quality Testing Laboratory	305	307	317
State Forestry Operations	10,007	10,224	10,930
Gypsy Moth and Other Insect Control	2,191	2,718	3,177
State Parks	28,064	28,007	28,902
Fabridam	794		4.050
Conservation Corps			4,050 4,950
Recreation improvement and Rendomination			4,930
Subtotal	\$ 111,210	\$ 119,768	\$ 160,455

		ollar Amounts in Thousand	ds)
	1985-86	1986-87	1987-88
Department of Environmental Resources	Actual	Available	Budget
(continued)			
Grants and Subsidies			
Flood Control Projects	\$ 150	\$ 1,065	\$ 1,000
Storm Water Management Grants	169	500	550
Sewage Facilities Planning Grants	500	500	500
Sewage Facilities Enforcement Grants	1,470	1,650	1,900
Sewage Treatment Plant Operations Grants	18,183	19,000	20,300
Solid Waste Disposal Planning Grants	981	386	1,000
Resource Recovery Grants	2,500		
Delaware River Master	47	61	47
Ohio River Basin Commission	16	5	5
Susquehanna River Basin Commission	235	240	249
Interstate Commission on the Potomac River Basin	22	22	22
Delaware River Basin Commission	707	742	807
Ohio River Valley Water Sanitation Commission	90	97	97
Chesapeake Bay Commission	75	100	100
Small Watershed Projects	100	100	100
Local Soil and Water District Assistants	800	1,000	1,000
Interstate Mining Commission	10	10	10
Emergency Mine Subsidence Relief	94		
Abandoned Surface Mine Reclamation		2,000	2,000
Anthracite Bond Fund		50	
Annual Fixed Charges — Flood Lands	12	17	17
Annual Fixed Charges — Project 70	11	12	12
Annual Fixed Charges — Forest Lands	1,190	1,225	1,225
Huntingdon Correctional Institution Utilities	2,000	381	
Vector Control	500	500	500
Clearfield County — Water Project	400		
Hempfield Township — Water Project	300		
Castle Shannon — Water Project	50		
Ferguson Township — Water Project	50		
Hatboro Borough — Water Project	350		
Catasauqua Borough — Water Project	400	****	
Appalachian States Low-Level Waste Compact		200	200
Lansdown Super Fund Cleanup		150	
Three Mile Island Clean-Up	5.000	1,222	5 000
Times wine island Clean-Op	5,000	5,000	5,000
Subtotal	\$ 36,412	\$ 36,235	\$ 36,641
TOTAL STATE FUNDS	\$ 147,622	\$ 156,003	\$ 197,096
Federal Funds	\$ 60,437	\$ 104,586	\$ 101,266
Augmentations	16,457	16,977	17,396
GENERAL FUND TOTAL	\$ 224,516	\$ 277,566	\$ 315,758
Other Funds	\$ 26,470	\$ 41,687	\$ 13,317
DEPARTMENT TOTAL	\$ 250,986	\$ 319,253	\$ 329,075

Fish Commission	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Grants and Subsidies Atlantic States Marine Fisheries Commission	\$ 5	\$ 7	\$ 7
DEPARTMENT TOTAL	\$ 5	\$ 7	\$ 7
Department of General Services			
General Government			
General Government Operations	\$ 40,507 3,116	\$ 41,031 3,261	\$ 41,916 3,621
Harristown Rental Charges	7,950	7,948	7,798
Disadvantaged Business Enterprise	69	100	100
Utility Costs	8,530	8,900	10,129
Harristown Utility and Municipal Charges	5,700	5,831	5,918
Printing and Distribution of the Pennsylvania Manual		165	
Commonwealth Data Network	1 + 1 +	1,696	
Subtotal	\$ 65,872	\$ 68,932	\$ 69,482
Debt Service Requirements			
General State Authority Rentals	\$ 42,319	\$ 40,263	\$ 38,317
Grants and Subsidies			
Capitol Fire Protection	\$ 325	\$ 400	\$ 550
Tort Claims Payments	2,500	ψ <del>1</del> 00	\$ 550
Total State of the	2,000		. , , ,
Subtotal	\$ 2,825	\$ 400	\$ 550
Capital Improvements			
Energy Conservation Projects	\$ 2,000	\$ 1,500	\$ 1,500
TOTAL STATE FUNDS	\$ 113,016	\$ 111,095	\$ 109,849
Federal Funds	\$ 22		
Augmentations	19,436	\$ 7,255	\$ 9,550
ragine matous			
DEPARTMENT TOTAL	<u>\$ 132,474</u>	<u>\$ 118,350</u>	<u>\$ 119,399</u>
Department of Health			
General Government			
General Government Operations	\$ 11,018	\$ 11,387	\$ 10,857
TMI — Health Studies	509	319	314
Quality Assurance	2,839	3,094	3,435
Vital Statistics	3,876	3,802	4,300
State Laboratory	2,771	2,595	2,803
State Health Care Centers	13,405	12,590	12,968
Vietnam Herbicides Information Commission	152	219	219
Diabetes Task Force	273	310	310
Cancer Registry	561	595	613
Arthritis Task Force	125	150	150
Subtotal	\$ 35,529	\$ 35,061	\$ 35,969

		985-86	(Dollar Amounts in Thousands) 1986-87 Available	1987-88
Department of Health (continued)	1	Actual	Available	Budget
Grants and Subsidies				
	r	10.700	t 10.000	f 17.000
School Health Examinations  Local Health Departments	\$	18,700	\$ 18,000	\$ 17,900
Local Health Departments — Environmental		18,380	18,999	19,369
WIC — Supplement		6,510	6,627	6,680
Maternal and Child Health		819	7,000 844	10,000
Emergency Health Services		1,879	200	2,162
Hemophilia Services		1,373	1,454	1,454
Sickle Cell Anemia		738	765	788
Sickle Cell Anemia — Summer Camps		25	25	25
Cooley's Anemia		200	222	222
Renal Disease		8,852	8,987	8,987
HIB Vaccine		,	280	280
Home Ventilators		499	540	540
Coalworker's Pneumoconiosis Services		607	645	645
Spina Bifida		849	950	979
Keystone State Games		100	150	150
Benedum Geriatric Screening		125		
Adult Cystic Fibrosis		198	204	210
Screening and Treatment — Venereal Disease		342	204	210
Screening and Treatment — Venereal Disease			402	402
Assistance to Drug and Alcohol Abuse Programs		611	525	541
Pennsylvanian's Aware		28,914 200	30,878	31,804
Cancer Control, Prevention and Research		2,968	200	4.000
The Institute for Cancer Research, Fox Chase, Philadelphia		535	4,000	4,000
Pittsburgh Cancer Institute		250	635 350	654
University of Pennsylvania Cancer Center				350
The Wistar Institute — Research, Philadelphia		208	500	
The Wistar Institute — Rabies			225	232
Lupus Disease — Research		80	110 80	
Cardiovascular Studies — University of Pennsylvania		125		80
Cardiovascular Studies — St. Francis Hospital, Pittsburgh		125	125 125	129 129
Central Pennsylvania Oncology Group		104		
Burn Foundation of Greater Delaware Valley			104	107
Poison Control Center		250	250	258
United Neighborhood Facilities Health Care — Erie		150	300	
AIDS Education			150	150
Cerebral Palsy — St. Christopher's Hospital, Philadelphia		750	150 750	350
Home for Crippled Children — Pittsburgh		530	730	773 752
Children's Heart Hospital — Philadelphia		1,563	1,563	1,610
Cleft Palate Clinic — Lancaster		1,303	·	•
Cleft Palate Clinic — Pittsburgh		52 52	52 52	54 54
Tay Sachs Disease — Jefferson Medical College		52	52	54
Worksite Wellness			125	54
Tourette Syndrome			50	
Handicapped Childrens Clinic		100	100	103
The state of the s				103
Subtotal	\$	97,713	\$ 108,475	\$ 112,977
TOTAL STATE FUNDS	\$	133,242	\$ 143,536	\$ 148,946
Federal Funds	\$	105,802	\$ 114,432	\$ 115,002
Augmentations		7,552	8,118	8,610
DEPARTMENT TOTAL	\$	246,596	\$ 266,086	\$ 272,558

Higher Education Assistance Agency	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Grants and Subsidies Grants to Full Time Students. College Work Study. Administration Equal Opportunity Professional Education Institutional Assistance Grants Computer Training. Computer Purchases	\$ 91,000 3,090 50 348 17,888 1,872 3,328 \$ 117,576	\$ 96,000 4,540 50 490 18,961 2,197 3,328 \$ 125,566	\$ 105,600 5,600 50 590 20,857 2,307 3,494 \$ 138,498
Historical and Museum Commission  General Government General Government Operations Maintenance Program  Subtotal	\$ 10,019 498 \$ 10,517	\$ 10,258 550 \$ 10,808	\$ 10,340 750 \$ 11,090
Grants and Subsidies  Museum Assistance University of Pennsylvania Museum Carnegie Museum Franklin Institute Academy of Natural Sciences Buhl Science Center Museum of Philadelphia Civic Center Afro American Museum Everhart Museum Mercer Museum Commodore Perry Monument Canal-Lock Plymouth Humanities Council  Subtotal	\$ 548 165 165 496 303 165 165 104 30 50 75  \$ 2,316 \$ 12,833	\$ 900 175 175 526 321 175 175 154 32 \$ 2,633	\$ 927 180 180 542 331 180 180 159 33 100 \$ 2,812
Federal Funds	\$ 452 711	\$ 729 510	\$ 657 475
DEPARTMENT TOTAL	\$ 13,996	\$ 14,680	\$ 15,034

Housing Finance Agency	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Grants and Subsidies Transfer to PHFA—Homeowners Emergency Assistance	\$ 25,750	\$ 25,750	\$ 18,000
DEPARTMENT TOTAL	\$ 25,750	\$ 25,750	\$ 18,000
Insurance Department			
General Government General Government Operations Rate Analysis Enhancement Automobile Insurance Rates Study Malpractice Study	\$ 7,505  25	\$ 7,827  125	\$ 8,100 500
TOTAL STATE FUNDS	\$ 7,530	\$ 7,952	\$ 8,600
Augmentations	\$ 739	\$ 850	\$ 915
DEPARTMENT TOTAL	\$ 8,269	\$ 8,802	\$ 9,515
Department of Labor and Industry			
General Government General Government Operations Right to Know Act Job Creation Tax Credit Administration	\$ 13,358 794	\$ 12,445 1,150 500	\$ 12,600 1,607 500
Subtotal	\$ 14,152	\$ 14,095	\$ 14,707
Grants and Subsidies Job Training Occupational Disease Payments Transfer to Vocational Rehabilitation Fund Workmen's Compensation Payments Teenage Pregnancy and Parenthood Job Training for Welfare Recipients Job Training Partnership Greater Philadelphia Assistance Program	\$ 7,866 12,000 1,032 625 2,000 1,552 200	\$ 5,000 7,806 13,965 921 625 3,000 1,988	\$ 6,788 16,500 875 625 2,000 3,150
Harmarville Rehabilitation Center Retraining Dislocated Workers Centers for Independent Living	100 372	200  300	200
Subtotal	\$ 25,747	\$ 33,805	\$ 30,563
TOTAL STATE FUNDS	\$ 39,899	\$ 47,900	\$ 45,270
Federal Funds	\$ 190,361	\$ 227,540	\$ 221,212
DEPARTMENT TOTAL	\$ 230,260	\$ 275,440	\$ 266,482

Department of Military Affairs	1985 Acti		1	unts in Thousands) 986-87 vailable	-	987-88 Budget
General Government General Government Operations American Battle Monuments Armory Maintenance and Repair Gettysburg Memorial	\$ 10	3 500 75	\$	10,861 3 500	\$	11,183 3 500
Subtotal	\$ 11	1,332	\$	11,364	\$	11,686
Institutional Erie Soldiers and Sailors Home		2,918 8,445  1,363	\$	3,002 8,091 2,440	\$	3,228 8,552 3,770 15,550
Grants and Subsidies Education of Veterans Children Education — National Guard Veterans Assistance Blind Veterans Pension Paralyzed Veterans Pension National Guard Pension National Guard — Unemployment Compensation Subtotal		32 305 1,327 163  20 50	\$	75 305 1,328 169 1,022 20	\$ 	75 305 1,328 169 1,022 20
TOTAL STATE FUNDS		4,592	<u>\$</u>	27,816	\$	30,155
Federal Funds		3,684 4,694 2,970	\$ <u>\$</u>	4,162 4,123 36,101	\$ 	3,476 4,847 38,478
Milk Marketing Board  General Government  Transfer to Milk Marketing Board	\$	975	\$	950	\$	950
DEPARTMENT TOTAL	<u>\$</u>	975	\$	950	\$	950

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
<b>Board of Probation and Parole</b>			
General Government			
General Government Operations	\$ 19,475	\$ 19,975	\$ 21,352
Grants and Subsidies			
Improvement of Adult Probation Services	\$ 7,000	\$ 10,059	\$ 13,430
TOTAL STATE FUNDS	\$ 26,475	\$ 30,034	\$ 34,782
Federal Funds		\$ 38	\$ 19
DEPARTMENT TOTAL	\$ 26,475	\$ 30,072	\$ 34,801
Public Television Network  General Government General Government Operations Public Television Station Grants  Subtotal  TOTAL STATE FUNDS	\$ 2,635 6,150 \$ 8,785 \$ 8,785	\$ 2,692 6,550 \$ 9,242 \$ 9,242	\$ 2,768 6,870 \$ 9,638 \$ 9,638
Augmentations  DEPARTMENT TOTAL	\$ 8,785	\$ 168 \$ 9,410	\$ 9,638
Public Utility Commission  General Government Federal Funds Restricted Revenue	\$ 652 24,290	\$ 662 24,800	\$ 560 25,98 <del>9</del>
DEPARTMENT TOTAL	\$ 24,942	\$ 25,462	\$ 26,549

	1985-86	(Dollar Amounts in Thousands) 1986-87	1987-88
Department of Public Welfare	Actual	Available	Budget
General Government			
General Government Operations	\$ 18,604 69	\$ 17,012 100	\$ 17,899 105
Information Systems	23,975	24,455	25,803
County Assistance Offices	153,346	154,495	162,672
County Administration — Statewide	25,878	25,012	26,340
Program Accountability	7,114	6,824	6,942
Pennsylvania Employment Program	6,400	6,040	6,040
Services for the Visually Handicapped	5,402	5,368	5,526
Subtotal	\$ 240,788	\$ 239,306	\$ 251,327
Institutional	<b>6</b> 27 247	<b></b>	
Youth Development Centers and Forestry Camps	\$ 27,217	\$ 27,029	\$ 30,909
State General Hospitals	8,000	14,355	12,795
State General Hospital — Philipsburg	2,000	****	
State Mental Hospitals	304,578	292,691	308,356
State Centers for the Mentally Retarded	106,650	97,904	97,911
Subtotal	\$ 448,445	\$ 431,979	\$ 449,971
Grants and Subsidies			
Cash Grants	\$ 584,270	\$ 581,346	\$ 583,742
Disaster Assistance	7,100	15,000	
Medical Assistance — Transportation	10,205	9,889	10,334
Medical Assistance — Outpatient	279,156	264,151	276,202
Medical Assistance — Inpatient	491,116	468,869	452,428
Medical Assistance — Capitation Program	15,391	75,395	91,773
Long-Term Care Facilities	127,570	134,143	149,106
Supplemental Security Income	50,151	54,645	77,070
Community Mental Health Services	110,315	124,800	134,690
Teen Suicide Center		250	250
Eastern Pennsylvania Psychiatric Institute	6,776	7,115	7,400
Community Based Services — Mentally Retarded	60,233	68,891	78,796
Elwyn Institute	200	200	
Community Residential Services — Mentally Retarded	126,501	133,032	151,880
Philadelphia Association for Retarded Citizens	208	208	
Intermediate Care Facilities — Mentally Retarded	35,015	44,815	54,509
Early Intervention	15,700	16,328	17,063
Beacon Lodge Camp — Blind Services	40	40	42
Rudolphy Residence for the Blind	160		
Overbrook School for the Blind	150	150	
County Child Welfare Programs	109,259	112,161	115,530
Child Abuse Prevention	6,991	7,827	10,570
Day Care Services	22,991	24,500	28,235
Arsenal Family and Children's Center — Pittsburgh	106	106	109
Mercy Hospital	200		

Department of Public Welfare (continued)	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Grants and Subsidies (continued)			
Western Psychiatric Institute and Clinic	\$ 6,522	\$ 6.848	£ 7.133
Domestic Violence		* ***	\$ 7,122
	1,772	2,729	3,311
Rape Crisis	665	895	1,084
Breast Cancer Screening	100	225	232
Human Services Development Fund	1,500	2,000	2,000
Attendant Care	2,000	13,069	13,069
Homeless Assistance	474	1,020	4,051
Tromeress Assistance	2,000	7,000	11,300
Subtotal	\$2,074,837	\$2,177,647	\$2,281,898
TOTAL STATE FUNDS	\$2,764,070	\$2,848,932	\$2,983,196
Federal Funds	\$2,320,466	\$2,411,065	\$2,431,368
Augmentations	162,066	155,414	152,775
DEPARTMENT TOTAL	\$5,246,602	\$5,415,411	\$5,567,339
Department of Revenue  General Government General Government Operations  Job Creation Tax Credit Administration	\$ 67,300	\$ 67,000	\$ 70,001
Commissions — Inheritance and Realty Transfer Tax		100	
Collections	1,700	2,000	2,900
Subtotal	\$ 69,000	\$ 69,100	\$ 72,901
Grants and Subsidies			
Distribution of Public Utility Realty Tax	\$ 83,242	\$ 87,315	\$ 88,138
TOTAL STATE FUNDS	\$ 152,242	\$ 156,415	\$ 161,039
Augmentations	\$ 7,461	\$ 7,309	\$ 7,086
DEPARTMENT TOTAL	\$ 159,703	\$ 163,724	\$ 168,125
DEL ARTMENT TOTAL	<u>3 139,703</u>	3 103,724	3 108,123
Securities Commission			
General Government			
General Government Operations	\$ 2,154	\$ 2,346	\$ 2,529
TOTAL STATE FUNDS	\$ 2,154	\$ 2,346	\$ 2,529
Augmentations		\$ 20	\$ 20
DEPARTMENT TOTAL	\$ 2,154	\$ 2,366	\$ 2,549

Department of State	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government General Government Operations	\$ 3,078 45	\$ 2,644 60	\$ 2,770 60
Subtotal	\$ 3,123	\$ 2,704	\$ 2,830
Grants and Subsidies  Voting of Citizens in Military Service  Voter Registration by Mail  County Election Expenses	\$ 8 273 30	\$ 8 350	\$ 8 350
Subtotal	\$ 311	\$ 358	\$ 358
TOTAL STATE FUNDS	\$ 3,434	\$ 3,062	\$ 3,188
Augmentations	\$ 642 10,077	\$ 548 10,310	\$ 627 10,535
DEPARTMENT TOTAL	\$ 14,153	\$ 13,920	\$ 14,350
State Employes' Retirement System  Grants and Subsidies National Guard — Employer Contribution  DEPARTMENT TOTAL	\$ 1,403 \$ 1,403	\$ 1,193 \$ 1,193	\$ 679 \$ 679
State Police General Government General Government Operations Municipal Police Training Soft Body Armor Patrol Vehicles Officer Uniforms	\$ 63,099 1,747 50	\$ 66,500 2,314 	\$ 74,967 2,314  2,970 825
TOTAL STATE FUNDS	\$ 64,896	\$ 68,814	\$ 81,076
Federal Funds	\$ 2,143 12,177	\$ 3,601 12,204	\$ 1,377 13,145
DEPARTMENT TOTAL	\$ 79,216	\$ 84,619	\$ 95,598

Tax Equalization Board	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government			
General Government Operations	\$ 945	\$ 933	\$ 1,015
	• , , ,	• 755	4 1,015
DEPARTMENT TOTAL	\$ 945	\$ 933	\$ 1,015
Department of Transportation			
General Government			
Mass Transportation Operations	\$ 1,200 250	\$ 1,142 250	\$ 1,173
Railroad Bridge Inspections		175	175
Transfer to Motor License Fund — Vehicle Sales Tax Collection	1.461	1.505	1.550
Pennsylvania Coordinate System	1,461	1,505	1,550
	145 882	100	100
High Speed Intercity Rail Passenger Commission		500	300
welcome Centers			711
Subtotal	\$ 3,938	\$ 3,672	\$ 3,909
Grants and Subsidies			
Mass Transportation Assistance	\$ 174,355	\$ 180,000	
SEPTA			\$ 137,275
PAT			49,599
Small Urban Operators		, .	8,397
Rural and Intercity Rail and Bus Transportation	4,049	5,435	5,249
Freight Rail Assistance	3,244	3,748	3,860
Civil Air Patrol	300	325	200
Coast Guard Auxiliary Board		200	
Benjamin Franklin Bridge Lighting			250
Subtotal	\$ 181,948	<u>\$ 189,708</u>	\$ 204,830
TOTAL STATE FUNDS	\$ 185,886	\$ 193,380	\$ 208,739
Federal Funds	* \$ 13,635	\$ 13,298	\$ 9,958
Augmentations	1,711	752	731
DEPARTMENT TOTAL	\$ 201,232	\$ 207,430	\$ 219,428
Legislature			
<del>-</del>			
General Government			
Senate	\$ 27,374	\$ 29,521	\$ 30,999
House of Representatives	59,224	65,724	71,305
Legislative Reference Bureau	3,183	3,342	3,654
Legislative Budget and Finance Committee	1,282	1,320	1,360
Legislative Data Processing	1,900	2,040	2,100
Legislative Miscellaneous and Commissions	6,451	11,334	10,201
TOTAL STATE FUNDS	\$ 99,414	\$ 113,281	\$ 119,619
Federal Funds		\$ 16	
Augmentations	\$ 5	33	\$ 33
DED A DEMENT TOTAL			
DEPARTMENT TOTAL	\$ 99,419	\$ 113,330	\$ 119,652

		1985-86	1	ounts in Thousa	ınds)	1987-88
Judiciary		Actual	А	vailable		Budget
General Government						
					_	
Supreme Court Home Office Events	\$	5,557	\$	4,422	\$	4,687
Supreme Court — Home Office Expenses		120		1,300		1,333
Comprehensive Computer Plan		130		130		130
Civil Rules Procedural Committee		300 192		250 202		216
Criminal Rules Procedural Committee		184		202		216
State Board of Law Examiners		212		202		213 148
Judicial Inquiry and Review Board		436		451		479
Video Proceedings Cost		84		80		
Court Administrator		2,700		2,807		2.000
District Justice Education		307		316		3,009 329
Superior Court		10,960		8,337		8,837
Superior Court — Home Office Expenses				2,858		2,972
Superior Court Justice Expenses		184		184		184
Superior Court — Educational Expenses		104		104		104
Commonwealth Court		5,442		4,437		4,703
Commonwealth Court — Home Office Expenses				1,376		1,428
Commonwealth Court Justice Expenses		112		112		1,428
Commonwealth Court — Educational Expenses		10				
Courts of Common Pleas		26,725		27,062		30,428
Common Pleas — Senior Judges		1,508		2,233		1,601
Common Pleas — Judicial Education		325		400		360
Community Courts — District Justices of the Peace		23,975		23,354		24,472
Philadelphia Traffic Court		324		307		307
Philadelphia Municipal Court		2,116		2,053		2,220
Law Clerks		182		182		182
Subtotal	\$	81,975	\$ .	83,262	\$	88,350
Grants and Subsidies						
Reimbursement of County Court Costs	\$	25,987	\$	25,987	\$	27,110
Appellate Court — County Reimbursement	4	7,988	J.		4	27,110
District Justice Reimbursement	-	14,475		14,400		-14,275
Juror Cost Reimbursement		1,050		1,469		1,469
, , , , , , , , , , , , , , , , , , , ,		1,050	•	1,105		1,402
Subtotal	\$	49,500	\$	41,856	\$	42,854
TOTAL STATE FUNDS	\$	131,475	\$	125,118	\$	131,204
Augmentations	\$	1,156	\$	979	\$	1,093
DEPARTMENT TOTAL	\$	132,631	\$	126,097	\$	132,297
General Fund Total — All Funds						
State Funds	ę n	202 072	e 11	400 122	A	. 242 222
Federal Funds		,292,072		,699,127		),242,877
Augmentations	2	,880,394	.5	,097,369		3,096,270
Augmentations		326,003		310,303		315,735
TOTAL	\$12	,498,469	\$13	,106,799	\$13	3,654,882

### **GENERAL FUND REVENUE SUMMARY**

### **Five Year Revenue Projections**

	(Dollar Amounts in Thousands)						
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
	Actual	Estimated	Budget	Estimated	Estimated	Estimated	Estimated
TAX REVENUE							
Corporation Taxes							
Corporate Net Income	\$ 953,241	\$ 1,010,000	\$ 1,020,000	\$ 1,091,000	\$ 1,146,000	\$ 1,200,900	\$ 1,257,000
Capital Stock and Franchise Selective Business:	465,276	475,000	507,900	556,200	580,400	604,900	651,100
Utilities Gross Receipts	518,300	558,000	560,200	593,800	620,800	658,050	707,200
Public Utility Realty	132,781	138,100	146,100	153,400	161,070	169,120	177,580
Insurance Premiums	152,525	165,200	174,600	188,600	203,600	220,000	237,540
Financial Institutions	102,041	117,700	110,200	116,900	123,910	•	
Other	10,247	10,000	10,000	10,000	10,000	131,340	139,220
				10,000		10,000	10,000
Total—Corporation Taxes	\$ 2,334,411	\$ 2,474,000	\$ 2,529,000	\$ 2,709,900	\$ 2,845,780	\$ 2,994,310	\$ 3,179,640
Consumption Taxes							
Sales and Use	\$ 3,241,419	\$ 3,530,100	\$ 3,770,000	\$ 4,033,900	\$ 4,235,000	\$ 4,475,000	\$ 4,707,600
Cigarette	233,526	232,000	231,000	229,850	228,400	227,250	226,420
Malt Beverage	27,083	27,000	27,613	27,613	27,613	27,613	27,613
Liquor	107,964	110,200	110,524	113,517	115,210	116,938	118,692
Total—Consumption Taxes	\$ 3,609,992	\$ 3,899,300	\$ 4,139,137	\$ 4,404,880	\$ 4,606,223	\$ 4,846,801	\$ 5,080,325
Other Taxes							
Personal Income Tax	\$ 2,710,603	\$ 2,708,000	\$ 2,812,000	\$ 2,980,800	\$ 3,129,600	\$ 3,316,200	\$ 3,528,000
Realty Transfer	146,968	195,000	195,000	208,400	215,000	228,000	227,200
Inheritance	322,740	364,000	380,000	405,200	429,000	450,000	444,510
Minor and Repealed	832	850	800	800	800	800	800
Total—Other Taxes	\$ 3,181,143	\$ 3,267,850	\$ 3,387,800	\$ 3,595,200	\$ 3,774,400	\$ 3,995,000	\$ 4,200,510
TOTAL TAX REVENUE	\$ 9,125,546	\$ 9,641,150	\$10,055,937	\$10,709,980	\$11,226,403	\$11,836,111	\$12,460,475
NONTAX REVENUE			·				
Liquor Store Profits	\$ 33,000	\$ 32,000	\$ 31,000	\$ 31,000	\$ 26,500	\$ 24,000	\$ 21,000
Licenses and Fees	36,590	34,750	38,950	39,000	39,000	39,000	39,000
Miscellaneous	102,333	94,500	98,000	98,000	98,000	98,000	98,000
Fines, Penalties and Interest:			,	,	,	70,000	70,000
On Taxes	18,116	17,200	17,200	17,200	17,200	17,200	17,200
Other	636	700	700	700	700	700	700
TOTAL NONTAX REVENUES	\$ 190,675	\$ 179,150	\$ 185,850	\$ 185,900	\$ 181,400	\$ 178,900	\$ 175,900
GENERAL FUND TOTAL	\$ 9,316,221	\$ 9,820,300	\$10,241,787	\$10,895,880	\$11,407,803	\$12,015,011	\$12,636,375

GENERAL FUND REVENUES

### ADJUSTMENTS TO REVENUE ESTIMATE

On June 30, 1986, the official estimate for the 1986-87 fiscal year of \$9,652,375 was certified.

Revisions to that estimate detailed below reflect actual revenue collections through the first six months of the fiscal year and projected collections for the last half of the fiscal year based on current expectations for the economy and revenue trends.

	1986-87	s) 1986-87	
	Official Estimate	Adjustments	Revised Estimate
TAX REVENUE			
Corporation Taxes			
Corporate Net Income	\$ 970,000	\$ 40,000	\$1,010,000
Capital Stock and Franchise.	490,200	-15,200	475,000
Selective Business:	470,200	-15,200	473,000
Utilities Gross Receipts	552,500	5,500	550 000
Public Utility Realty		,	558,000
Insurance Premiums	138,100		138,100
Financial Institutions	162,200 120,300	3,000	165,200
Other	·	-2,600	117,700
Other	9,200	800	10,000
Total—Corporation Taxes	\$2,442,500	\$ 31,500	\$2,474,000
Consumption Taxes			
Sales and Use	\$3,453,000	\$ 77,100	\$3,530,100
Cigarette	232,100	-100	232,000
Malt Beverage	27,340	-340	27,000
Liquor	112,150	-1,950	110,200
•			
Total—Consumption Taxes	\$3,824,590	\$ 74,710	\$3,899,300
Other Taxes			
Personal Income Tax	\$2,678,100	\$ 29,900	\$2,708,000
Realty Transfer	179,600	15,400	195,000
Inheritance	342,000	22,000	364,000
Minor and Repealed	700	150	850
Total—Other Taxes	\$3,200,400	\$ 67,450	\$3,267,850
TOTAL TAX REVENUE	\$9,467,490	\$ 173,660	\$9,641,150
NONELL PREPARED			
NONTAX REVENUE			
Liquor Store ProfitsLicenses, Fees and Miscellaneous:	\$ 29,000	\$ 3,000	\$ 32,000
Licenses and Fees	37,420	-2,670	34,750
Miscellaneous	99,865	-5,365	94,500
Fines, Penalties and Interest:	10.000	222	
On Taxes	18,000	-800	17,200
Other	600	100	700
TOTAL NONTAX REVENUES	\$ 184,885	\$ -5,735	\$ 179,150
GENERAL FUND TOTAL	\$9,652,375	\$ 167,925	\$9,820,300

### GENERAL FUND REVENUE SOURCES

### Corporate Net Income Tax

(Dollar Amounts in Thousands)

Actual		Estimated		
1980-81	814,679	1986-87\$1,010,000		
1981-82	856,571	1987-88		
1982-83	818,578	1988-89		
1983-84	854,982	1989-90		
1984-85	933,390	1990-91		
1985-86	953,241	1991-92		

Tax Base: This tax is paid by all domestic and foreign business corporations for the privilege of doing business in, carrying on activities in, or employing or owning capital or property in Pennsylvania and is levied on Federal taxable income with Pennsylvania modifications. When the entire business of any corporation is not transacted within Pennsylvania, taxable income is determined by a three factor apportionment formula.

Exclusions and Deductions: The following organizations are exempt from this tax: Building and loan asociations, banks, savings institutions, trust companies, insurance and surety companies, and Pennsylvania S corporations. Deductions allowed from Federal taxable income for computing Pennsylvania taxable income include corporate dividends received, interest on U.S. government securities and Pennsylvania net losses carried forward from prior years. The increased depreciation deductions allowed by the accelerated cost recovery system ("ACRS") permitted for Federal taxes were not allowed to be deducted from taxable income for tax years 1981 or 1982. In tax year 1983, corporations could deduct one-half of the increased depreciation allowance resulting from ACRS for that year from their state tax base. In tax year 1984 all of the increased allowance for ACRS deductions could be taken from the tax base. Beginning with the 1984 tax year and each tax year thereafter, corporations may recover one-fourth of the increased depreciation allowances for tax years 1981, 1982 and 1983 not previously recovered, until all ACRS depreciation has been recovered.

Credits: Credits against the tax include the neighborhood assistance credit, the employment incentive payment credit, the mortgage assistance credit, the economic revitalization tax credit, and the job creation tax credit.

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Recent Tax Rates: January 1, 1987 to current: 8.5 percent.

January 1, 1984 to December 31, 1986: 9.5 percent.
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January 1, 1977 to December 31, 1983: 10.5 percent.

**Payment:** Under the estimated tax system, which commenced in taxable year 1986, a corporation estimates what it will owe for the taxable year and makes payments on the 15th day of the 4th, 6th, 9th, and 12th months of the taxable year. The final balance of tax due, if any, must be paid with the annual return due 105 days after the end of the tax year.

Recent Changes: Beginning in taxable year 1986, the tax rate was reduced to 8.5 percent, effective January 1, 1987. Act No. 1986-79 established a tax credit to employers who provide new employment. The tax credit is \$140 for each new employee in 1986, \$161 for 1987, \$168 for 1988 and thereafter.

References: Purdon's Title 72 P.S. §7401-\$7412.

### GENERAL FUND REVENUE SOURCES

### Capital Stock and Franchise Taxes

(Dollar Amounts in Thousands)

Actual		Estimated			
1980-81	330,427	1986-87\$	475,000		
1981-82	341,639	1987-88	507,900		
1982-83	363,520	1988-89	556,200		
1983-84	388,838	1989-90	580,400		
1984-85	425,858	1990-91	604,900		
1985-86	465,276	1991-92	651,100		

Tax Base: The taxes are levied on the capital stock value of domestic and foreign business corporations doing business or having property or having property or capital employed in the State on that portion of the capital stock value allocable to Pennsylvania under a statutory apportionment formula.

Exclusions and Deductions: The capital stock value of the following organizations are exempt from this tax: Non-profit corporations, agricultural co-ops without capital stock and not conducted for profit, banks and savings institutions, title insurance or trust companies, building and loan associations, insurance companies, family farm corporations, limited partnerships formed under the Uniform Limited Partnership Act, Massachusetts or business trusts, law trusts or real estate investment trusts, agricultural credit associations, and credit unions. Assets used in manufacturing, processing, research and development, and pollution control by all corporations are also exempt.

Recent Tax Rates: 10 mills on each dollar of taxable stock with a minimum tax payment of \$75 for both taxes.

**Payment:** A tentative return for both taxes for the current tax year must be filed within the first 105 days of the tax year. A payment of 80 percent of the estimated tax liability, based on the second preceeding year, is to be paid with the tentative return. The final balance of tax due, if any, must be paid with the annual return due 105 days after the end of the tax year.

Recent Changes: The tentative tax payment rate has been reduced from 85 to 80 percent. The first \$50,000 of a taxpayer's capital stock value for tax purposes is exempt. The definition of foreign entity has been amended to include those entities carrying on activities in the Commonwealth, including solicitation, and owning capital or property in Pennsylvania. The definition of net worth has been changed in cases where net worth as determined is greater than twice or less than one-half of the net worth which would have been calculated as of the first day of the current tax year, then the net worth for the year is the average of these two amounts. These changes were provided in Act No. 1986-77 and are effective January 1, 1987.

**Reference:** Purdon's Title 72 P.S. §7601—§7606.

### **GENERAL FUND REVENUE SOURCES**

### **Utilities Gross Receipts Tax**

(Dollar Amounts in Thousands)

Actual		Estimated			
1980-81	432,324	1986-87	558,000		
1981-82	501,536	1987-88	560,200		
1982-83	503,648	1988-89			
1983-84	511,126	1989-90	620,800		
1984-85	550,470	1990-91	,		
1985-86	518,300	1991-92	,		

Tax Base: This tax is levied on the gross receipts from business transacted within Pennsylvania by specified utilities owned, operated or leased by corporations, associations or individuals.

Exclusion and Deductions: Gross receipts of municipally owned or operated public utilities from the furnishing of a public utility service within the limits of the municipality are exempt from the tax.

Credits: Act No. 1980-24, provides a tax credit for expenditures by railroads for maintenance and improvement of rights-of-way. The credit is to be applied to the succeeding tax year and is effective only for tax years 1981 through 1986. Act No. 1986-123 extended the tax credit for tax years 1987 through 1992.

Recent Tax Rates: The tax rate is 45 mills for all utilities except motor transportation companies which are taxed at the rate of eight mills.

**Payments:** A tentative return for a current tax year must be filed within 105 days of the beginning of the tax year. A payment of 90 percent of the estimated tax liability is to be paid with the tentative return. The final balance of tax due, if any, must be paid with the annual return, which is due and payable by April 15 following the close of the tax year.

References: Purdon's Title 72 P.S. §8101—§8102; 71 P.S. §2183—§2194.

#### **Public Utility Realty Tax**

(Dollar Amounts in Thousands)

Actual		Estimated		
1980-81	93,321	1986-87\$	138,100	
1981-82	104,156	1987-88	146,100	
1982-83	111,564	1988-89	153,400	
1983-84	173,725	1989-90	161,070	
1984-85	130,285	1990-91	169,120	
1985-86	132,781	1991-92	177,580	

Tax Base: This tax is levied on the state taxable value of the property owned by utilities furnishing utility service and regulated by the Pennsylvania Public Utility Commission or similar regulatory body. The state taxable value is defined as the cost of utility realty, less reserves for depreciation or depletion as shown by the books of account of the utility.

Exclusions and Deductions: Excluded from utility realty for purposes of this tax are the following: (1) casements, (2) railroad rights-of-way, (3) unattached machinery, equipment, and similar items, and (4) realty subject to local real estate taxation under any law effect on April 23, 1968. Utilities furnishing public utility sewage services and any municipality or municipal authority furnishing any public utility service are exempt from the tax. Hydroelectric facilities are exempt for a period of ten years if placed into service after July 1, 1983.

Recent Tax Rates: 30 mills on each dollar of state taxable value.

**Payment:** Payment of the tax and a report showing the amount and method of computing state taxable value as at the end of the preceding calendar year is required on April 15 of each year. On or before April 15, every public utility shall report tentative tax liability for the current tax year equal to 90 percent of the tax liability of the immediate prior year, and pay 25 percent of such amount on April 15, June 15, September 15 and December 15 of each year. The balance, if any, will be paid on the April 15th following the tax year.

Reference: Purdon's Title 72 P.S. §8101-A-§8108-A.

#### **Insurance Premiums Tax**

(Dollar Amounts in Thousands)

Actual		Estimated		
1980-81	98,112	1986-87	165,200	
1981-82	104,057	1987-88	•	
1982-83	103,168	1988-89		
1983-84	110,550	1989-90	203,600	
1984-85	118,666	1990-91	220,000	
1985-86	152,525	1991-92	237,540	

Tax Base: This tax is levied on the gross premiums on all business transacted within the Commonwealth during each calendar year by domestic and foreign insurance companies.

Exclusions and Deductions: Companies that are purely mutual beneficial associations and non-profit hospital and medical associations are exempt.

Recent Tax Rates: The rate is 2 percent of the gross premiums. The rate may be higher on taxable companies incorporated in other states where that state imposes a higher tax burden upon Pennsylvania companies doing insurance business in that state. Marine insurance companies pay a 5 percent tax on underwriting profits attributable to Pennsylvania in lieu of the gross premiums tax.

Payment: Companies are required to transmit tentative reports annually together with a tentative payment of the current year's tax computed by applying the current rate of tax to 90 percent of the tax base for the immediate prior year. Alternatively, the taxpayer may elect to estimate the tentative tax payment at an amount not less than 90 percent of the tax as finally reported. The reports and payments must be submitted by April 15 of each year while the remaining amount due must be paid by April 15 of the following year.

Reference: Purdon's Title 72 P.S. §7901-\$7906.

#### **Financial Institutions Taxes**

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81	42,555	1986-87\$	117,700
1981-82	34,995	1987-88	110,200
1982-83	50,706	1988-89	116,900
1983-84	72,848	1989-90	123,910
1984-85	76,121	1990-91	131,340
1985-86	102,041	1991-92	139,220

Tax Base: This category includes taxes levied on the value of the capital stock of banks, trust and title insurance companies, and the net earnings or income of mutual thrift institutions.

Exclusions and Deductions: The value of the capital stock is adjusted to exclude the value of United States obligations in the same proportion that the book value of those obligations bears to total assets. Act No. 1982-184 enacted provisions allowing mutual thrift institutions to carry forward net operating losses up to a maximum of three years and deduct them from future year's tax liabilities. This provision was phased-in over a three-year period beginning in 1981.

*Credits:* Credits against the tax include the neighborhood assistance credit, the employment incentive payment credit, and the mortgage emergency assistance credit.

**Recent Tax Rates:** The tax rate for the Bank Shares Tax and Title Insurance and Trust Companies Shares Tax is 1.075 percent on the dollar value of each share of capital stock. Before January 1, 1984, the rate for both taxes was 15 mills on the actual value of capital stock shares. A rate of 11.5 percent is levied on net earnings or income of mutual thrift institutions under the Mutual Thrift Institutions Tax.

**Payment:** An 80 percent payment of the bank shares and title insurance and trust companies shares taxes is due by April 15 of the current year. The balance is due by April 15 of the following year. Payment of the Mutual Thrift Institution Tax requires a 90 percent tentative payment of the tax with the remainder due when the tax return is filed in the following year.

Recent Changes: The Bank Shares and Title Insurance and Trust Companies Shares Taxes were amended in December 1983 in response to the Pennsylvania Supreme Court's decision in Dale National Bank v. Commonwealth that held United States obligations were improperly taken into account in the computation of the Banks Shares Tax.

References: Purdon's Title 72 P.S. §7701—§7702. Bank Shares Act

Purdon's Title 72 P.S. §8501—§8505. Mutual Thrift Institution Act

Purdon's Title 72 P.S. §7801—§7806. Title Insurance and Trust Companies Share Act

#### Other Selective Business Taxes

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81	7,204	1986-87	10,000
1981-82	8,075	1987-88	
1982-83	8,830	1988-89	10,000
1983-84	8,548	1989-90	10,000
1984-85	8,752	1990-91	10,000
1985-86	10,247	1991-92	10,000

Tax Base: Other selective business taxes include: Domestic Excise Tax, Act of July 25, 1953, P.L. 564 (repealed by Act No. 182 of July 12, 1972, effective September 10, 1972); Corporation Excise Tax -Foreign, Act of July 25, 1953, P.L. 560 (declared unconstitutional by the Supreme Court of Pennsylvania on July 6, 1976); Loans Tax Domestic and Foreign, Act of June 22, 1935, P.L. 414 as amended; Electric Cooperative Corporation Tax, Act of June 21, 1937, P.L. 1969; Agricultural Cooperative Associations Corporate Net Income Tax, Act of May 23, 1945, P.L. 893; Gross Receipts—Private Banks, Act of May 16, 1961, P.L. 708 as amended; and Corporation Income Tax, Act of August 24, 1951, P.L. 1417 as amended (repealed for years ending on or after January 1, 1981 by the Act of December 21, 1981, P.L. 482, No. 141).

Recent Tax Rates: Loans Tax—Domestic and Foreign, Act of June 22, 1935, P.L. 414, rate is 4 mills on the dollar. The rate for the Agricultural Cooperative Associations Corporate Net Income Tax is 4 percent. The tax rate for the Gross Receipts—Private Banks Tax is 1 percent of gross receipts for a calendar year.

References: Purdon's Title 72 P.S. §3250—§3250-14—Loans Tax—Domestic and Foreign.

Purdon's Title 72 P.S. §3420-21—§3420-28—Agricultural Cooperative Associations.

Purdon's Title 72 P.S. §2221—§2223—Gross Receipts—Private Banks.

#### Sales and Use Tax

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81	\$2,086,166	1986-87	\$3,530,100
1981-82	2,229,436	1987-88	3,770,000
1982-83	2,365,061	1988-89	4,033,900
1983-84	2,720,628	1989-90	4,235,000
1984-85	3,019,349	1990-91	4,475,000
1985-86	3,241,419	1991-92	4,707,600

Tax Base: The tax is levied on the sale at retail, including rental, of tangible personal property and certain services, or upon the use within Pennsylvania of tangible personal property or taxable services purchased at retail if the tax was not paid at time of purchase. A tax on the occupancy of hotel rooms is imposed as part of the sales and use tax law.

Exclusions and Deductions: A number of specific items are excluded from the sales and use tax. Among the most important items excluded are: Most wearing apparel, except such items as accessories, formal wear, clothing worn strictly for sports activities, etc., take-out food, prescription or non-prescription medicines and drugs, prescription eyeglasses, medical supplies, residential use of steam, gas, fuel oil and electricity, water and motor fuels. Also excluded from the tax are items sold to the United States, to the Commonwealth or its political subdivisions. Sales to charitable organizations, non-profit educational institutions, volunteer firemen's organizations and religious organizations are excluded to the extent the items are used in furtherance of the purpose of the organization. Items directly used in manufacturing, processing, farming, dairying or utility service are exempt. Materials used in the construction of foundations for tax exempt machinery and equipment are also exempt from tax.

Credit: A credit against the tax on an item or service taxable in the Commonwealth for use inside the Commonwealth shall be granted equal to the tax paid to another state by reason of the imposition by such other state of a tax similar to this tax. However, no credit will be granted if such other state does not grant similar tax relief.

Rate: A bracket system based on 6 percent of retail price for Sales and Use Tax and 6 percent of rent for Hotel Occupancy Tax.

Payment: Every person maintaining a place of business in Pennsylvania who sells or leases taxable tangible personal property or services must apply for a sales tax license and collect and remit the tax. Vendors who collect \$600 or more in the third calendar quarter of the first year of operation are required to remit collections monthly by the 20th day of the following month. Vendors collecting more than \$75 in the third calendar quarter but less than \$600 for the same calendar quarter report quarterly and transmit collections within 20 days of the end of the collection quarter. Vendors collecting less than \$75 annually are required to remit on a semi-annual basis by February 20 and August 20. The tax on motor vehicles is collected when application for a certification of title is made.

Reference: Purdon's Title 72 P.S. §7201 et seq.

#### Cigarette Tax

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81	254,661	1986-87\$	232,000
1981-82	254,922	1987-88	231,000
1982-83	250,733	1988-89	229,850
1983-84	242,717	1989-90	228,400
1984-85	239,201	1990-91	227,250
1985-86	233,526	1991-92	226,420

Tax Base: The tax is imposed and assessed on the sale or possession of cigarettes within Pennsylvania. Only one sale of the cigarette is taxable.

Exclusions and Deductions: No tax is levied on the possession or sale of cigarettes which this Commonwealth is prohibited from taxing under the Constitution or statutes of the United States.

Recent Tax Rates: The rate is 9/10 of a cent per cigarette.

**Payment:** The tax is levied on the ultimate consumer, but usually is collected by sale of stamps to dealers who affix these to each package.

Reference: Purdon's Title 72 P.S. §8201—§8297.

#### Malt Beverage Tax

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81	27,628	1986-87	27,000
1981-82	28,397	1987-88	•
1982-83	27,904	1988-89	27,613
1983-84	27,023	1989-90	27,613
1984-85	27,061	1990-91	27,613
1985-86	27,083	1991-92	,

Tax Base: The tax is levied on the manufacture, sale, and use of malt or brewed beverage within the Commonwealth by manufacturers, distributors and importers.

Credits: Act No. 26, enacted March 28, 1986, amended the Malt Beverage Law to provide a tax credit for domestic manufacturers of malt or brewed beverages. The credit is for "qualifying capital expenditures" and may not exceed the amount of the expenditures or \$150,000 a year. The act is effective for the period January 1, 1986 to December 31, 1989.

**Recent Tax Rates:** The tax rate is  $2/3\mathfrak{C}$  per half pint of 8 fluid ounces or fraction thereof, and in larger quantities at the rate of one cent ( $1\mathfrak{C}$ ) per pint of 16 fluid ounces or fraction thereof.

**Payment:** Manufacturers, distributors and importers are required to file with and pay taxes owed to the Department of Revenue by the 15th of every month.

Reference: Purdon's Title 47 P.S. §103—§120.3.

### Liquor Tax

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81\$	97,178	1986-87\$	110,200
1981-82	113,736	1987-88	110,524
1982-83	107,467	1988-89	113,517
1983-84	105,311	1989-90	115,210
1984-85		1990-91	116,938
1985-86		1991-92	118,692

Tax Base: All liquor sold by the Pennsylvania Liquor Control Board.

Recent Tax Rates: As of January 1, 1968, the rate is 18 percent of the net retail purchase price.

Payment: Tax is collected by the Liquor Control Board and is periodically transferred to the General Fund.

Reference: Purdon's Title 47 P.S. §794 et seq.

#### Personal Income Tax

(Dollar Amounts in Thousands)

Actual	Estimated
1980-81	1986-87\$2,708,000
1981-82	1987-88
1983-84 2,581,584	1988-89
1984-85	1990-91
1985-86	1991-92

Tax Base: The tax is paid by all residents, resident trust and estates on eight separate classes of income: (1) compensation, (2) net profits, (3) interest, (4) dividends, (5) income from the disposition of property, (6) rents and royalties, (7) gambling and lottery winnings, and (8) income from estates and trusts. The tax is also paid by non-resident individuals, estates and trusts on each of the classes of income from sources within the Commonwealth. A loss in one class of income may not be offset against income in another class, nor may gains or losses be carried back or forward from year to year.

Exclusions and Deductions: Income not falling into one of the enumerated classes is not taxable. A full or partial exemption from the tax or a refund of taxes paid is provided for taxpayers who are eligible under standards of poverty defined in Act No. 32 of 1974.

Credits: Credit against the tax is allowed for gross or net income taxes paid to other states by Pennsylvania residents.

Recent Tax Rates: September 1, 1986 to present — 2.1 percent

January 1, 1986 to August 31, 1986 — 2.2 percent. July 1, 1984 to December 31, 1985 — 2.35 percent. January 1, 1983 to June 30, 1984 — 2.45 percent. January 1, 1978 to December 31, 1982 — 2.2 percent.

Payment: Withholding of the tax is required by employers from all persons liable for the tax with the size of collections determining the frequency for remittance to the Commonwealth by employers. For those individuals with taxable incomes over \$2,500, other than wages subject to withholding, a declaration and payment of the estimated tax is required similar to those mandated by Federal law. Payments may be made annually on April 15 for calendar year taxpayers, twice yearly, three times yearly, or four times yearly. There are special declaration and estimated tax provisions provided for farm income. Final returns and remittance of any tax due for a tax year are to be filed on or before the date when the taxpayer's Federal income tax return is due. Application for refund must be filed within three years from the time the return is required to be filed.

Reference: Purdon's Title 72 P.S. §7301 et seq.

#### Realty Transfer Tax

(Dollar Amounts in Thousands)

Actual		Estimated		
1980-81	76,518	1986-87\$	195,000	
1981-82	67,848	1987-88	195,000	
1982-83	82,815	1988-89	208,400	
1983-84	106,993	1989-90	215,000	
1984-85	121,220	1990-91	228,000	
1985-86	146,968	1991-92	227,200	

Tax Base: The tax is levied on the value of property transferred through the medium of a deed, instrument or other writing.

Recent Tax Rates: Rate of 1 percent of the value of the property transferred.

**Payments:** The tax is paid through the purchase of stamps which are affixed to the legal document presented for recording. The tax is collected by the county recorder of deeds and transmitted periodically to the Commonwealth.

**Recent Changes:** Act No. 1986-77 clarified exemptions to the Realty Transfer Tax. Several transactions which were not previously taxable were brought under the authority of the tax. Long-term leases greater than thirty years, transfers from industrial development authorities which will not be used primarily for industrial purposes, and transfers through the acquisition of companies in which the acquired company is in the business of holding or selling real estate are now subject to tax.

References: Purdon's Title 72 P.S. §8101-C —§ 8111-C.

#### **Inheritance Tax**

(Dollar Amounts in Thousands)

Actual		Estimated		
1980-81	196,268	1986-87\$	364,000	
1981-82	218,399	1987-88	380,000	
1982-83	250,599	1988-89	405,200	
1983-84	282,217	1989-90	429,000	
1984-85	277,568	1990-91	450,000	
1985-86	322,740	1991-92	444,510	

Tax Base: The Inheritance Tax is levied on the clear value of property transferred to beneficiaries of a deceased person. The value of the transfer is established on the date of the decedent's death. The Estate Tax is levied on the amount equal to the federal estate tax credit on estates situated in Pennsylvania and applies to residents and non-residents.

Exclusions and Deductions: Transfers to the U.S. Government, the Commonwealth, charities or eleemosynary societies are exempt from this tax. Property passing to lineal beneficiaries may qualify for a \$2,000 family exemption.

**Recent Tax Rate:** Lineal beneficiaries are taxed at the rate of 6 percent and collateral beneficiaries are taxed at 15 percent. The Estate Tax is equal to the amount of federal estate tax credit.

**Payment:** The tax is due and payable upon the death of the decedent, but does not become delinquent until nine months after the date of death. The Register of Wills of the County in which the resident decedent died or non-resident owned property is the collection agent for the Commonwealth.

Reference: Purdon's Title 72 Pa. C.S.A.§1701-§1796.

#### Minor and Repealed Taxes

(Dollar Amounts in Thousands)

Actual		Estimated		
1980-81	606	1986-87	850	
1981-82	586	1987-88	800	
1982-83	613	1988-89	800	
1983-84	724	1989-90	800	
1984-85	743	1990-91	800	
1985-86	832	1991-92	800	

Minor Taxes Include: Tax on Legal Documents, Act of April 6, 1830, P.L. 272 (Purdon's Title 72 P.S. §3172) and the Spiritous and Vinous Liquors Tax, Acts of December 5, 1933, P.L. 38 (special session) and December 22, 1933, P.L. 91 (special session) (Purdon's Title 47 P.S. 745).

Repealed and Expired Taxes Include: Consumers Sales Tax, Act of July 13, 1953, P.L. 389—Expired August 31, 1955, Anthracite Coal Tax, Act of May 11, 1921, P.L. 479—Expired 1931, Stock Transfer Tax, Repealed by Act of July 10, 1957, P.L. 671, Documentary Stamp Tax, Act of May 16, 1935, P.L. 203—Expired 1937, Soft Drink Tax, Act of May 14, 1947, P.L. 249—Expired May 31, 1951, Personal Property Tax, Act of June 22, 1935, P.L. 414—Expired 1943, Building and Loan Association Stock Tax, Act of June 22, 1897, P.L. 178, Repealed by Act of March 15, 1937, P.L. 62, Mercantile License Tax System, Act of May 2, 1899, P.L. 184, Repealed by Act of May 7, 1943, P.L. 237 (effective January 1, 1944).

#### **Liquor Store Profits**

(Dollar Amounts in Thousands)

Actual		Estimated				
1980-81	66,688	1986-87	32,000			
1981-82	40,000	1987-88	31,000			
1982-83	50,000	1988-89				
1983-84	35,000	1989-90	26,500			
1984-85	35,000	1990-91	24,000			
1985-86	33,000	1991-92	21,000			

Liquor Store Profits represent the amount of profit from the operation of state liquor stores less deductions for reserve and inventory. This amount is transferred to the General Fund from the State Stores Fund to be used for general appropriation purposes as provided by Act No. 412-1/2 of July 18, 1935, P.L. 1316.

The 1980-81 amount includes revenues resulting from revisions to discounts granted to certain purchasers, increased handling charges imposed and a drawdown of accumulated surplus in the State Stores Fund.

#### Licenses, Fees, and Miscellaneous Revenue

(Dollar Amounts in Thousands)

Actual		Estimated				
1980-81	177,216	1986-87	129,250			
1981-82	165,648	1987-88	136,950			
1982-83	171,408	1988-89	137,000			
1983-84	130,695	1989-90	•			
1984-85	144,673	1990-91	137,000			
1985-86	138,923	1991-92	•			

Licenses and fees include collections by Commonwealth agencies which are not specifically required by law to be placed in special funds to support a specific purpose. Although amounts obtained from an individual class of license very often are sufficient only to cover regulatory costs, any additional money is available for general purposes. Many licenses and fees are required by laws designed to protect the public from indiscriminate and unsafe practices.

Miscellaneous revenues includes all other income to be used for general appropriation purposes in the General Fund, except monies which are given to the Commonwealth by individuals, or are provided by law to be used only for a specific purpose. The largest source is earnings on securities and deposits. Other major sources are transfers from special funds, escheats and district justice costs.

### Fines, Penalties and Interest

(Dollar Amounts in Thousands)

Actual		Estimated				
1980-81\$	13,365	1986-87	17.900			
1981-82	20,619	1987-88				
1982-83	17,199	1988-89	,			
1983-84	17,964	1989-90	,			
1984-85	17,513	1990-91	,			
1985-86	18,752	1991-92	•			

This revenue source includes all penalties and interest collected in the enforcement of tax regulations. The largest portion is from corporation taxes, penalties and interest.

Also included are fines and penalties other than those used to enforce tax regulations and those not required by law to be placed into a special fund for a specific purpose. Most of these fines and penalties collected by the various departments are an integral part of enforcement of the laws providing for licenses and fees.

The following is a detailed list of all General Fund revenues available for general appropriation. This listing does not include special restricted receipts and receipts augmenting appropriations or Federal Funds.

TAX REVENUE	1985-86 Actual	(Dollar Amounts in Thousan 1986-87 Estimated	ds) 1987-88 Budget
	£ 052.241	£ 1.010.000	£ 1.030.000
Corporate Net Income Tax	\$ 953,241	\$ 1,010,000	\$ 1,020,000
	~		
Capital Stock and Franchise Taxes	e 272.727	C 270 400	e 202 200
Capital Stock Taxes—Domestic	\$ 272,737	\$ 278,400	\$ 297,700
Franchise Taxes—Foreign	192,539	196,600	210,200
Subtotal	\$ 465,276	\$ . 475,000	\$ 507,900
Utilities Gross Receipts			
Telephone and Telegraph	\$ 96,454	\$ 103,840	\$ 104,250
Electric, Hydroelectric and Water Power	333,487	359,030	360,450
Motor Transportation	1,699	1,830	1,840
Transportation	1,494	1,610	1,610
Gas	85,166	91,690	92,050
Subtotal	\$ 518,300	\$ 558,000	\$ 560,200
Public Utility Realty Tax	<u>\$ 132,781</u>	\$ 138,100	\$ 146,100
Insurance Premiums Tax			
Domestic Casualty	\$ 26,291	\$ 28,480	\$ 30,100
Domestic Marine	14	20	20
Domestic Fire	22,202	24,050	25,410
Domestic Life and Previously Exempted Lines	8,754	9,480	10,020
Unauthorized Insurance	1,171	1,270	1,340
Foreign Life	78,362	84,870	89,700
Foreign Excess Casualty	6,104	6,610	6,990
Foreign Marine	35 3,463	40 3,750	40 3,960
Excess Insurance Brokers	5,110	5,530	5,850
Title Insurance	1,019	1,100	1,170
Subtotal	\$ 152,525	\$ 165,200	\$ 174,600
		<u> </u>	<u> ,</u>
Financial Institutions Taxes			
Trust Companies	\$ 13,086	\$ 15,090	\$ 14,130
State Banks	18,517	21,360	20,000
National Banks	42,505	49,030	45,900
State Mutual Thrift Institutions	25,092 2,841	28,940 3,280	27,100 3,070
	2,071		
Subtotal	\$ 102,041	\$ 117,700	\$ 110,200

	(E 1985-86 Actual	Pollar Amounts in Thousa 1986-87 Estimated	nds) 1987-88 Budget
Other Selective Business Taxes	_		
Excise—Foreign	*	*	*
Corporate Loans—Domestic	\$ 8,473	\$ 8,270	\$ 8,270
Corporate Loans—Foreign	857	835	835
Tax on Electric Cooperative Corporations	15	15	15
Corporate Net Income Tax on Agricultural Cooperative	15	13	10
	103	100	
Associations	102	100	100
Corporation Income	28	30	30
Gross Receipts—Private Bankers	202	200	200
Department of Justice Collections	570	550	550
Subtotal	\$ 10,247	\$ 10,000	\$ 10,000
Sales and Use Tax	\$ 3,241,419	\$ 3,530,100	\$ 3,770,000
Cigarette Tax	\$ 233,526	\$ 232,000	\$ 231,000
Mait Beverage Tax	\$ 27,083	\$ 27,000	\$ 27,613
Liquor Tax	\$ 107,964	\$ 110,200	\$ 110,524
Personal Income Tax	\$ 2,710,603	\$ 2,708,000	\$ 2,812,000
Realty Transfer Tax	\$ 146,968	\$ 195,000	\$ 195,000
Inheritance Tax Resident Transfer Inheritance and Estate Tax Nonresident Transfer Inheritance and Estate Tax	\$ 320,841	\$ 361,860	\$ 377,760
Noncesident Transfer finiernance and Estate (ax	1,899	2,140	2,240
Subtotal	\$ 322,740	\$ 364,000	\$ 380,000
Minor and Departed Toyar			
Minor and Repealed Taxes			
Tax on Writs, Wills and Deeds	\$ 796	\$ 813	\$ 765
Distilled Spirits	*	1	1
Rectified Spirits	1	1	1
Wines	35	35	33
	55	1.0	33
Subtotal	\$ 832	\$ 850	\$ 800
TOTAL TAX REVENUE	\$ 9,125,546	\$ 9,641,150	\$10,055,937
NONTAY DEVENIES			
NONTAX REVENUES			
Liquor Store Profits	\$ 33,000	\$ 32,000	\$ 31,000

<sup>\*</sup>Less than \$500.

Licenses, Fees and Miscellaneous	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Estimated	1987-88 Budget
Governor's Office			
MISCELLANEOUS REVENUE			
Miscellaneous	\$ 4	<u> </u>	<u> </u>
Executive Office MISCELLANEOUS REVENUE			
Miscellaneous	*		
Crime Victim's Award Restitution	\$ 10 5	\$ 10 5	\$ 10 5
Subtotal	\$ 15	\$ 15	\$ 15
Lieutenant Governor's Office LICENSES AND FEES			
Board of Pardon Fees	\$ 1	\$ 1	\$ 1
Board of Pardon Filing Fees	2 *	4 *	
Subtoal	\$ 3	\$ 5	\$ 7
Auditor General LICENSES AND FEES			
Filing Fees	\$ 7	\$ 7	\$ 7
	<u>*</u>	<del></del>	
Attorney General MISCELLANEOUS REVENUE			
Antitrust Case Payments	\$ 1	\$ 1,152	\$ 1,200
Assessed Civil Penalties Payments	100	100	110
Miscellaneous	1 10	1 10	1 10
Subtotal	\$ 112	\$ 1,263	\$ 1,321
Treasury Department MISCELLANEOUS REVENUE			
Interest on Securities	\$ 51,325	\$ 46,205	50,000
Interest on Deposits	3,978	4,350	4,500
Allocation of Treasury Cost	1,570	1,700	1,700
Premium and Discount on Tax Notes Sold	-199	-155 200	150
Interest on Securities—Liquor License Fund	135 1,192	200 1,360	150 1,200
Refund of Expenditures Not Credited to Appropriations	195	1,500	1,200
Miscellaneous	57	15	10
Depository Adjustments	-55	-10	
Subtotal	\$ 58,198	\$ 53,675	\$ 57,570

<sup>\*</sup>Less than \$500.

		35-86 ctual	(Dollar Amounts in Thousands) 1986-87 Estimated			1987-88 Budget	
Department of Agriculture	AC	luai	1250	Estimated		uugei	
LICENSES AND FEES							
Carbonated Beverage License	\$	19	\$	20	\$	20	
Egg Certification Fees	Ψ	26	4	25	J	25	
Cold Storage Warehouse Licenses		3		3		3	
Egg Opening Licenses		*		*		*	
Seed Testing and Certification Fees		78		70		70	
Bakery Licenses		50		49		49	
Ice Cream Licenses		47		45		45	
Domestic Animal Dealers Licenses		7		7		7	
Abattoir Licenses		*		8		8	
Rendering Plant Licenses		1		1		1	
Horse Slaughtering Licenses		*		*		*	
Approved Inspector's Certificate and Registration Fees		7		7		7	
Garbage Feeders Licenses		1		1		1	
Poultry Technician Licenses		1		i		1	
Miscellaneous Licenses and Fees		22		20		20	
Farm Product Inspection Fees		13		11		11	
Veterinarian Diagnostic Lab Fees		142		148		148	
Public Weighmaster's Liquid Fuels Licenses		51		48		48	
Public Weighmaster's Solid Fuels Licenses		32		31		31	
Livestock Branding Fees		*		*		*	
Pesticide Dealers License and Fees		9		10		10	
Pesticide Application License and Fees		107		110		110	
Pesticide Registration Fees		93		90		90	
MISCELLANEOUS REVENUE							
Miscellaneous		28		1		t	
Refund of Expenditures Not Credited to Appropriations		26		14		14	
Sale of Dressed Meats — MAEC		9					
Sale of Diessea Medis Milibo Milibo Milibo							
Subtotal	\$	772	\$	720	\$	720	
Department of Commerce							
MISCELLANEOUS REVENUE				••	_	• •	
Miscellaneous	\$	41	\$	50	\$	50	
Refund of Expenditures Not Credited to Appropriations						4.050	
Nursing Home Loans — Repayments		4,093		4,950		4,950	
				5.000		5.000	
Subtotal	\$	4,134	\$	5,000	<u>\$</u>	5,000	
Description of Community Affairs							
Department of Community Affairs							
LICENSES AND FEES	e	112	¢	112	¢	100	
Municipal Indebtedness Fees	\$	113	\$	113	\$	100	
MISCELLANEOUS REVENUE							
Miscellaneous		31		31		30	
Refunds of Expenditures Not Credited to Appropriations		211		211		200	
Retained of Expenditures from Credited to Appropriations		211		211		200	
Subtotal	\$	355	\$	355	<u>-</u>	330	
Quququat 11777441111111111111111111111111111111	<del>-</del>		-		<u> </u>		

<sup>\*</sup>Less than \$500.

		1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Estimated		1987-88 Budget	
Department of Corrections							
MISCELLANEOUS REVENUE		*					
Antitrust Case Payments	\$	2	\$	3	\$	3	
Refunds of Expenditures Not Credited to Appropriations	Ψ	40	Ψ	42	\$	42	
Subtotal	\$	42	\$	45	\$	45	
Crime Commission							
MISCELLANEOUS REVENUE	ø						
Refunds of Expenditures Not Credited to Appropriations	<u>\$</u>	1		· · · ·		• • • •	
Department of Education							
LICENSES AND FEES	_						
Secondary Education Evaluation Fees	\$	87	\$	90	\$	100	
Private Trade School License Fees		41 57		43		44	
Correspondence School License Fees		57 11		60 10		62 11	
Private Academic School License Fees		63		64		63	
Private Driver Training School Fees		3		20		24	
Teachers Certification Fees		313		315		322	
Teachers Certification Fees — Private Academy  PDE — Fees Transcripts/Closed Private Schools		12 *		13 *		14 *	
MISCELLANEOUS REVENUE							
Miscellaneous		*		*		*	
Refunds to Expenditures Not Credited to Appropriations		75		50		50	
Subtotal	\$	662	\$	665	\$	690	
Emergency Management Agency							
MISCELLANEOUS REVENUE							
Miscellaneous	e	5	e		r		
	\$		\$	5	\$	5	
Subtotal	\$	5	\$	5	\$	5	
Department of Environmental Resources							
LICENSES AND FEES							
Bathing Place Licenses	\$	2	•		•		
Sewage and Industrial Waste Permit Fees		385 516	\$	280	\$ ,	280	
Miscellaneous Licenses and Fees		39		525 26		525 25	
Registration Fees for Organized Camps		5		4		4	
Explosive Storage Permit Fees		115		127		127	
Blasters' Examination and Licensing Fees		38		60		60	
Examination and Certificate Fees		12 *		15		15	
Bituminous Miners' Examination and Certificate Fees Bituminous Shot Firers and Machine Runners Examination		т.		1		1	
and Certificates		1		1		1	
Anthracite Miners' Examination and Certificate Fees		*		*		*	
Water Power and Supply Permit Fees		72		75		80	

Less Than \$500.

Department of Environmental Resources (continued)	(L 1985-86 Actual	Pollar Amounts in Thousar 1986-87 Estimated	nds) 1987-88 Budget
LICENSES AND FEES (continued)			
Dams and Encroachment Fees	\$ 116	<b>\$</b> 120	<b>\$</b> 130
Water Bacteriological Examinations	54	60	60
Sewage Enforcement Examination Fees	2	2	2
Sewage Enforcement-Certificate Copy Fees	1	3	3
Hazardous Waste Treatment Storage or Disposal	12	100	100
Hazardous Waste Transporter Licenses Application Fees	36	10	4
MISCELLANEOUS REVENUE			
Stumpage	1	*	
Minerals Sales	261	250	250
Camp Leases	204	220	220
Water Leases	2	5	5
Rights-of-Way	155	160	165
Recovered Damages	3	3	
Housing Rents	13	15	15
Ground Rents	35	35	40
Royalties for Recovery of Materials-Schuylkill River	74	75	75
Miscellaneous	67	70	70
Surface Subsidence Assistance Loans—Principal Amounts	15	15	15
Refunds of Expenditures Not Credited to Appropriations	257	200	200
Payment to Occupy Submerged Lands	23	25	25
Payments of Loans — Water Facilities Loans	826	892	825
Interest Income	833	1,065	830
Penalty Charges — Delinquent	1	2	2
Sewage Treatment and Waterworks Application Fee	*	2	2
Subtotal	\$ 4,176	\$ 4,443	\$ 4,156
Department of Consent Services			
Department of General Services MISCELLANEOUS REVENUE			
	\$ 786	¢ 1,000	\$ 1,000
Sale of State Property	\$ 786 -572	\$ 1,000	\$ 1,000
Sale of Unserviceable Property	208	80	775
Sale of Unserviceable Property	208	275 175	275
Rental of State Property		1/3 *	200
Recovery on Insurance and Surety Bonds	1 449		
Mileage of State Automobiles	10	500	500
<del>-</del>		5 000	1
Allocation of Property Costs	4,841	5,000	5,250
Real Estate Services	108	100	100
Miscellaneous	1,452	750	750
Refunds of Expenditures Not Credited to Appropriations	43	40	45
Subtotal	\$ 7,527	\$ 7,928	\$ 8,121
Department of Health			
LICENSES AND FEES	_	_	_
Vital Statistics Fees	\$ 1,983	\$ 1,983	\$ 1,983
Registration Fees-Drugs Devices and Cosmetics Act	347	347	347
Profit Making Hospital Licenses	18	18	18
Nursing Home Licenses	314	314	314
Life Safety Code Disposition Fees	115	115	115
Birth Center Licensure Fees	*	*	*
MISCELLANEOUS REVENUE			
Miscellaneous	103	103	103
Subtotal	\$ 2,880	\$ 2,880	\$ 2,880
	<del></del>	<del></del>	

Less than \$500

·	(l 1985-86 Actual	Dollar Amounts in Thousa 1986-87 Estimated	nds) 1987-88 Budget
Historical and Museum Commission MISCELLANEOUS REVENUE			
Miscellaneous	*		
Refunds of Expenditures Not Credited to Appropriations	\$ 4	\$ 5	\$5
Subtotal	\$ 4	\$ 5	<u>\$</u> 5
Insurance Department			
LICENSES AND FEES			
Agents' Licenses	\$ 10,089	\$ 6,481	\$ 9,481
Brokers' Licenses	162	815	815
Examination Fees and Expenses	406	606	606
Valuation of Policies Fees	1,430	1,430	1,430
Miscellaneous Fees	6	4	4
Miscellaneous Licenses	- 25	61	61
Physical Damage Appraiser Licenses	50	50	50
Division of Companies Certification — Certificates' and			
Filing Fees	- 403	206	206
Agents and Brokers' Certification Fees	206	182	182
MIGGELLANDONG PRIDATE			
MISCELLANEOUS REVENUE		-	
Miscellaneous	24	15	15
Subtotal	\$ 12 001	r 0.950	f 12.050
Subtotal	\$ 12,801	\$ 9,850	\$12,850
Labor and Industry			
LICENSES AND FEES			
Bedding and Upholstery Fees	<b>\$</b> 277	\$ 280	\$ 282
Boiler Inspection Fees	758	760	780
Elevator Inspection Fees	659	800	800
Employment Agents' Licenses	45	46	46
Projectionists' Examination and License Fees	8	8	8
Approval of Elevator Plan Fees Industrial Homework Permit Fees	89 *	89 *	90
			*
Employment Agents' Registration Fees	8	9	9
Liquified Petroleum Gas Registration Fees	129	130	132
Stuffed Toys Manufacturers Registration Fees	27	27	28
Approvar of building Flan Fees	2,371	2,400	2,450
MISCELLANEOUS REVENUE			
Miscellaneous	14	50	50
Refunds of Expenditures Not Credited to Appropriations	55	55	55
Indirect Costs Reimbursements — DDD	199		33
Indirect Costs Reimbursements — Workers Compensation	810		
Indirect Costs Reimbursements — JTPA	300	74	
Indirect Costs Reimbursements — CETA — Special Grants		284	
Subtotal	\$ 5,749	\$ 5,012	\$ 4,730
Department of Military Affairs MISCELLANEOUS REVENUE		<u> </u>	
Miscellaneous		<b>\$</b> 1	\$ 1
Refunds of Expenditures Not Credited to Appropriations	\$ 18	14	14
Subtotal	<u> </u>		
Subtotal	\$ 18	\$ 15	<u>\$ 15</u>

Less than \$500.

	(Do 1985-86 Actual		19	ollar Amounts in Thousands) 1986-87 Estimated		987-88 Budget
Board of Probation and Parole MISCELLANEOUS REVENUE						
Miscellaneous	\$	1 5	\$	1 4	\$	1 4
Subtotal	\$	6	\$	5	\$	5
Pennsylvania Public Television Network MISCELLANEOUS REVENUE						
Refunds of Expenditures Not Credited to Appropriations		*		• • • •		• • • •
Public Utility Commission LICENSES AND FEES						
General Assessment Fees		*				
MISCELLANEOUS REVENUE Refunds of Expenditures Not Credited to Appropriations		*		1		
Subtotal		*	\$	1		
Department of Public Welfare						
LICENSES AND FEES Private Mental Hospital Licenses	\$	12	\$	15	\$	15
MISCELLANEOUS REVENUE Miscellaneous		69		70		75
Refunds of Expenditures Not Credited to Appropriations	_	42		45 ———		45
Subtotal	\$	123	\$	130	<u>\$</u>	135
Department of Revenue LICENSES AND FEES						
Cigarette Permit Fees	\$	645	\$	650	\$	650
Certificate and Copy Fees		32 1,893		34 1,900		29 1,860
MISCELLANEOUS REVENUE Abandoned Property — Financial Institutions Deposits		7,539		6 165		5 (40
Abandoned Property — Other Holder Deposits		9,788		6,165 8,005		5,640 7,320
Abandoned Property — Claim Payments	-	-2,738		-2,240		-2,050
Reimbursements		-283		-230		-210
Miscellaneous		39 173		40 178		35 165
District Justice Cost		8,737		7,500		7,500
Distribution Due Absentee		323 *		330		311
·						· · · ·
Subtotal	\$ 2	26,148	\$	22,332	\$	21,250

<sup>\*</sup>Less than \$500.

		5-86 tual	(Dollar Amounts in Thousands) 1986-87 Estimated		· 1	987-88 Budget
Pennsylvania Securities Commission						8**
LICENSES AND FEES Section 205 — Security Registration and Amendment	¢	401	ď	250	•	250
Section 206 — Security Registration and Amendment Fees	\$	481 68	\$	350 75	\$	350 75
Mutual Funds and Investment Company Section		00		13		15
2031-205-205-206		2,660		3,000		3,100
Brokers/Dealers Registration Fees — Initial		53		68		81
Brokers/Dealers Registration Fees — Renewal		159		185		227
Brokers/Dealers Registration Fees — Pa. Office — Initial		9		12		11
Brokers/Dealers Registration Fees — Pa. Office — Renewal		31		36		46
SCT 205 — Amendment Fees		12		10		12
Securities Agents Filing Fees — Renewal		483 985		627 1,285		845 1,612
Securities Agents Filing Fees — Transfer		35		41		50
SCT 206 — Amendment Fees		1		1		30 1
Security Agents Filing Fees — Mass Transfer		26		25		25
Investment Advisors Filing Fees — Initial	\$	7	\$	8	\$	33
Investment Advisors Filing Fees - Renewal		22		27	,	36
Section 202G Security Exemption Fees		2		1		1
Section 2031 and 203(0)II Section Exemption Fees		14		15		17
Section 203(D) Security Exemption Fees		557		575		600
Section 203(N) Security Exemption Fees		3		3		3
Section 203(P) Security Exemption Fees		2		2		2
Takeover Disclosure Filing Fees Section IV Registration  Costs — Examination, Auditing, Investigation, Prosecution —		13		11		11
Except Takeover Costs		22		25		25
		22		2,7		23
MISCELLANEOUS REVENUE						
Miscellaneous		*		15		15
Refunds of Expenditures Not Credited to Appropriations		*		*		*
Subtotal	\$	5,645	\$	6,397	\$	7,178
Department of State LICENSES AND FEES						
Commission and Filing — Corporation Bureau	\$	4,984	\$	5,200	\$	5,500
Recorder of Deeds Fees		37		29		35
Notary Public Commission Fees		438		425		435
Commissions and Filing Fees — Bureau of Elections		154		100		150
MISCELLANEOUS REVENUE						
Miscellaneous		1		1		1
retuines of Expenditures (for Credited to Appropriation		1		I		1
Subtotal	\$	5,615	\$	5,756	\$	6,122
State Police MISCELLANEOUS REVENUE						
Miscellaneous	\$	193	\$	193	\$	193
Reimbursement for Lost Property		-1		1		1
Refunds of Expenditures Not Credited to Appropriations		122		122		122
Subtotal		21.				
Subtotal	\$	314	\$	316	\$	316

<sup>\*</sup>Less than \$500.

Department of Transportation MISCELLANEOUS REVENUE	(I 1985-86 Actual	Dollar Amounts in Thousar 1986-87 Estimated	nds) 1987-88 Budget
VW Rail Spur Lease Recovery	\$ 167 57	\$ 120 257	\$ 92 183
Subtotal	\$ 224	\$ 377	\$ 275
Commonwealth Court MISCELLANEOUS REVENUE			
Refunds of Expenditures Not Credited to Appropriations	<u>\$ 2</u>	<u> </u>	
Other MISCELLANEOUS REVENUE			
Conscience Money	\$ 2	\$ 2	\$ 2
Transfer from State Racing Fund	3,379	1,825	2,000
Transfer from State Insurance Fund		221	1,200
Subtotal	\$ 3,381	\$ 2,048	\$ 3,202
TOTAL LICENSES, FEES AND MISCELLANEOUS	\$ 138,923	\$ 129,250	\$ 136,950
Fines, Penalties and Interest on Taxes			
Penalties on Excise Taxes — Corporations	\$ 501	\$ 475	\$ 475
of Revenue)	8,184	7,770	7,770
Corporation Net Income Tax	9,285 146	8,815 140	8,815 140
Other Fines and Penalties			
Department of Agriculture General Food Fines	\$ 10	\$ 3	\$ 3
Pesticide Fines and Penalties	5 10 7	ა 3 10	\$ 3 10
Egg Fines	*	*	*
Marketing Law Fines	1	5	5
Miscellaneous	3	1	*
Horse Racing Fines and Penalties	43 26	48	48
Harness Racing Fines and Penalties  Department of Environmental Resources	20	20	25
Miscellaneous Fines	36	35	35
Department of Health			
Non-Compliance Fines and Penalties	4	30	30
Department of General Services Traffic Violations	30	30	30
Department of Insurance Miscellaneous Fines	167	193	193
Department of Labor and Industry	107	173	1,73
Miscellaneous Fines	1	10	10
Minor Labor Law Fines	1	2	2
Public Utility Commission	200	200	200
Violation of Order Fines  Department of Revenue	300	300	300
Malt Liquor Fines and Penalties	2	5	3
Miscellaneous Fines	*	*	*
Spiritous and Vinous Liquor Fines and Penalties	*	*	*
Motor Law Fines Prior to July 1, 1976  Ethics Commission Violators Act 170.1978	2 3	5 3	3
TOTAL FINES, PENALTIES AND INTEREST	\$ 18,752	\$ 17,900	\$ 17,900
TOTAL NONTAX REVENUE	\$ 190,675	\$ 179,150	\$ 185,850
TOTAL GENERAL FUND REVENUES	\$ 9,316,221	\$ 9,820,300	\$10,241,787

<sup>\*</sup>Less Than \$500

# **Motor License Fund**

The Motor License Fund is a special fund composed of monies received from the Liquid Fuels and Fuel Use Taxes, licenses and fees of motor vehicles, aviation revenues, Federal aid for highway and aviation purposes, contributions from local subdivisions for highway projects and other miscellaneous highway revenues.

The Fund provides for highway and bridge improvement, design, maintenance, and purchase of rights-of-way, as well as aviation activities and Department of Transportation licensing and safety activities. It also finances State Police highway patrol operations and pays subsidies to local subdivisions for construction and maintenance of roads.

### Financial Statement\*

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Beginning Balance	inning Balance \$ 88,108		\$ 55,489
Revenue:			
Official Estimate	\$1,368,253	\$1,340,000	\$1,396,380
Adjustment to Official Estimate		35,100	
Accrued Revenues Unrealized	140,700	142,100	142,700
Less Revenues Accrued Previously	-140,700	-140,700	-142,100
Total Revenue	1,368,253	1,376,500	1,396,980
Prior Year Lapses	7,543	7,000	
Funds Available	\$1,463,904	\$1,465,132	\$1,452,469
Expenditures:			
Appropriated	\$1,382,272	\$1,413,643	\$1,443,678
Supplemental Appropriations			
Less Current Year Lapses		4,000	
Estimated Expenditures	-1,382,272	-1,409,643	-1,443,678
Ending Balance	\$ 81,632	\$ 55,489	\$ 8,791

<sup>\*</sup>Excludes restricted revenue

### **NOTES ON FINANCIAL STATEMENT**

(Dollar Amounts in Thousands)

### SUPPLEMENTAL APPROPRIATION

Transportation	1986-87 Estimated
Aviation Operations	\$1,773°
TOTAL	\$1,773

<sup>\*</sup>From restricted revenue account and therefore excluded from the financial statement.

# MOTOR LICENSE FUND

# Summary by Department

Executive Offices	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government			
Office of the Budget	\$ 3,679	\$ 3,579	\$ 3,777
TOTAL STATE FUNDS	\$ 3,679	\$ 3,579	\$ 3,777
Augmentaions	\$ 742	\$ 754	\$ 805
DEPARTMENT TOTAL	\$ 4,421	\$ 4,333	\$ 4,582
Treasury Department			
General Government			
Replacement Checks  Refunding Liquid Fuel Tax — Agriculture  Administration of Refunding Liquid Fuel Tax  Refunding Liquid Fuel Tax — State Share	\$ 9 3,321 186 176	\$ 60 4,200 241 350	\$ 60 4,200 248 350
Refunding Emergency Liquid Fuel Tax	1,574	1 2,200	1 2,250
bulance Services and Rescue Squads	104 1,161	160 1,750	160 1,500
Subtotal	\$ 6,531	\$ 8,962	\$ 8,769
Debt Service Requirements  Capital Debt — Transportation Projects  Capital Debt — Public Improvement Projects  Advance Construction Interstate—Interest Payments  Loan and Transfer Agent	\$ 165,031 498  83	\$ 164,912 529 2,130 135	\$ 164,998 524 7,535 131
Subtotal	\$ 165,612	\$ 176,706	\$ 173,188
TOTAL STATE FUNDS	\$ 172,143	\$ 176,668	\$ 181,957
Restricted Revenue	\$ 28	\$ 193	\$ 1,991
DEPARTMENT TOTAL	\$ 172,171	\$ 176,861	\$ 183,948
Department of Education			
Grants and Subsidies			
Safe Driving Course	\$ 2,069	\$ 2,598	\$ 2,300
DEPARTMENT TOTAL	\$ 2,069	\$ 2,598	\$ 2,300

# Summary by Department (Continued)

Department of General Services	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Debt Service Requirements			
General State Authority Rentals	\$ 1,171	\$ 1,176	\$ 1,185
Grants and Subsidies			
Tort Claims — Payments	\$ 25,000	\$ 26,500	\$ 26,500
DEPARTMENT TOTAL	\$ 26,171	\$ 27,676	\$ 27,685
Department of Revenue			
General Government			
Collection — Liquid Fuels Tax	\$ 4,483 6,900	\$ 5,105 7,300	\$ 5,258 7,500
DEPARTMENT TOTAL	\$ 11,383	\$ 12,405	\$ 12,758
Pennsylvania State Police General Government			
Transfer to General Fund — General Government Operations  Transfer to General Fund — Municipal Police Training	\$ 145,866 2,246	\$ 149,704 2,314	\$ 152,205 2,314
Transfer to General Fund — Patrol Vehicles			6,030
Transfer to General Fund — Officer Uniforms	• • • •		1,675
DEPARTMENT TOTAL	\$ 148,112	\$ 152,018	\$ 162,224
Department of Transportation			
General Government			
General Government Operations	\$ 20,540	\$ 20,901	\$ 21,528
Transportation	1,663	1,725	1,725
Highway and Safety Improvement	129,000	147,485	162,560
Advance Construction Interstate	15,800		
Highway Maintenance	548,181	548,638	567,609
Highway Maintenance—Supplemental	5,401	10,947	16,766
Salt Storage Buildings	1,500	1,500	1,500
Heavy Equipment Acquisition	15,500	20.000	
Highway Restorations-Highway Transfer		20,000	
Local Bridge Inspection		5,000 1,740	• • • •
Secondary Roads — Maintenance and Resurfacing	51,843	51,362	800 52,391
Safety Administration and Licensing	47,740	48,416	44,483
Subtotal	\$ 837,168	\$ 857,714	\$ 869,362
Debt Service Requirements			
State Highway and Bridge Authority Rentals	<u>\$ 28,677</u>	\$ 27,900	\$ 26,200

# Summary by Department (Continued)

Department of Transportation (continued)	1985-86 Actual	(Dollar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
Grants and Subsidies Local Road Maintenance and Construction Payments Supplemental Local Road Maintenance and Construction	\$ 146,769	\$ 147,158	\$ 151,533
Payments	5,000 1,101	5,000 927	5,000 882
Subtotal	\$ 152,870	\$ 153,085	\$ 157,415
TOTAL STATE FUNDS	\$1,018,715	\$1,038,699	\$1,052,977
Federal Funds Augmentations Restricted Revenue	\$ 793,300 15,087 97,167	\$ 874,723 27,809 206,224	\$ 773,281 28,070 114,490
DEPARTMENT TOTAL	\$1,924,269	\$2,147,455	\$1,968,818
Fund Summary			
State Funds — Transportation	\$1,018,715 363,557	\$1,038,699 374,944	\$1,052,977 390,701
TOTAL STATE FUNDS	\$1,382,272	\$1,413,643	\$1,443,678
Motor License Fund Total — All Funds			
State Funds	\$1,382,272	\$1,413,643	\$1,443,678
Augmentations Restricted Revenue	793,300 15,829 97,195	874,723 28,563 206,417	773,281 28,875 116,481
FUND TOTAL	\$2,288,596	\$2,523,346	\$2,362,315

# MOTOR LICENSE FUND REVENUE SUMMARY

# **Five Year Revenue Projections**

						(Dollar	Amo	unts in Tho	usan	ds)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual	E	stimated		Budget	E	stimated	E	stimated	E	stimated	E	stimated
Liquid Fuels Taxes	\$	873,782	\$	890,100	\$	896,900	\$	901,900	\$	906,800	\$	912,000	\$	917,500
Motor Licenses and Fees		421,347		423,000		424,300		428,800		430,600		432,400		434,100
Other Motor License Fund Revenues		73,124		62,000		75,180		63,215		67,440		66,085		55,400
TOTAL MOTOR LICENSE FUND REVENUES	\$1,.	368,253	\$1	,375,100	\$1	,396,380	\$1	,393,915	<u>\$1</u>	,404,840	\$1	,410,485	\$1,	407,000
Aviation Restricted Revenues	\$	11,155	\$	13,152	\$	7,624	\$	8,200	\$	8,550	\$	8,917	\$	9,302
Highway Bridge Improvement Restricted Revenues	\$	76,074	\$	74,800	\$	74,800	\$	74,800	\$	74,800	\$	74,800	\$	74,800
State Highway Transfer Restricted Revenues	\$	14,551	\$	14,400	\$	14,500	\$	14,600	\$	14,800	\$	14,900	\$	15,100

### ADJUSTMENTS TO REVENUE ESTIMATE

On June 30, 1986, an official estimate for the 1986-87 fiscal year of \$1,340,000,000 was certified.

The revised estimate detailed below reflects actual revenue collections through the first seven months of the fiscal year and expected collections for the balance of the fiscal year.

		(!	Dollar Amo	unts in Thousand	ls)	
		1986-87				1986-87
		Official				Revised
	Estimate		Adjustments			Estimate
Liquid Fuels Taxes	\$	880,300	\$	9,800	\$	890,100
Motor Licenses and Fees		401,500		21,500		423,000
Other Motor Receipts		58,200		3,800		62,000
TOTAL	\$	1,340,000	\$	35,100	\$	1,375,100

### MOTOR LICENSE FUND REVENUE SOURCES

#### **Liquid Fuels Taxes**

(Dollar Amounts in Thousands)

Actual		Estimated					
1980-81\$	553,529	1986-87\$	890,100				
1981-82	705,463	1987-88	896,900				
1982-83	698,028	1988-89	901,900				
1983-84	801,732	1989-90	906,800				
1984-85	860,536	1990-91	912,000				
1985-86	873,782	1991-92	917.500				

#### Tax Base and Rates:

Liquid Fuels. The liquid fuels tax is based on the number of gallons of liquid fuel used, sold or delivered within the Commonwealth by distributors. After discounts, all monies collected are placed in the Motor License Fund, except that an amount equal to one-half cent per gallon is placed in the Liquid Fuels Tax Fund. The present tax rate is twelve cents per gallon, having been increased from the previous eleven cents per gallon rate on August 8, 1983.

Fuel Use. The fuel use tax is based on the number of gallons of fuel used or delivered for use. Any dealer-user bringing over 50 gallons of fuel, other than fuels taxed under the Liquid Fuels Tax Act, into the Commonwealth is taxed. All monies collected, less allowed discounts, are paid into the Motor License Fund and the Liquid Fuels Tax Fund in the same proportion as the Liquid Fuels Tax monies. The current tax rate of twelve cents per gallon became effective on August 8, 1983, increasing one cent from the previous rate.

Motor Carriers Road Tax. The Motor Carriers Road Tax Act levies a tax on motor carriers operating motor carrier vehicles having a gross weight or registered gross weight in excess of 17,000 pounds. The total tax is determined by adding to the base rate of twelve cents per gallon an additional factor to represent the payment due for the Oil Company Franchise Tax. Credit is given for taxes paid on fuel purchased within the state.

In addition, the Act requires identification markers for each vehicle to be issued annually upon a payment of \$5 per vehicle. Act No. 1982-234 reduced this fee from \$25.00 effective March 31, 1983.

Interstate Bus Compact Fuels Tax. The Compact on Taxation of Motor Fuels Consumed by Interstate Buses imposes a tax on fuel consumed by interstate buses under compacts entered into with other states to avoid multiple taxation of fuels. Taxes in each state are computed on the basis of the number of gallons of fuel used within the state. The present Pennsylvania tax rate is twelve cents per gallon. Prior to August 8, 1983, the tax rate was eleven cents per gallon.

Oil Company Franchise Tax. This tax is an excise tax on oil companies for the privilege of exercising their corporate franchise, doing business, employing capital, owning or leasing property, maintaining an office or having employees in the Commonwealth. The current tax rate of 6.0 percent of the wholesale price of motor fuels used for motor vehicles in the Commonwealth became effective August 8, 1983. Previously, the tax rate was 3.5 percent of the wholesale price. Funding for the local highway turnback program consisted of two mills of the Oil Company Franchise Tax in 1983-84 and three mills for 1984-85 and thereafter and is not included in the above estimates.

#### Exclusions and Deductions and Reimbursements:

Liquid Fuels, Fuel Use and Oil Company Franchise Taxes: Fuels used, sold or delivered to the U.S. Government, the Commonwealth and any of its political subdivisions, public authorities, nonprofit schools, volunteer fire companies, ambulance services, rescue squads, fuels sold and delivered under the Commerce Clause of the Constitution of the United States, liquid fuel delivered instate by one distributor to another when receiver is taxable or when tax has already been paid (applicable to liquid fuels tax only), fuel (not over 50 gallons) brought into the Commonwealth in vehicle's fuel supply tanks (applicable to fuel use tax only) and fuels used for certain agricultural purposes are not taxable.

Motor Carrier Road Tax. Credit is given for tax paid on motor fuels purchased in Pennsylvania but consumed elsewhere.

### MOTOR LICENSE FUND REVENUE SOURCES

#### Motor Licenses and Fees

(Dollar Amounts in Thousands)

Actual		Estimated				
1980-81	374,523	1986-87\$	423,000			
1981-82	401,040	1987-88	424,300			
1982-83	380,834	1988-89	428,800			
1983-84	386,989	1989-90	430,600			
1984-85	402,545	1990-91	432,400			
1985-86	421,347	1991-92	434,100			

The Commonwealth receives revenue from the collection of fees levied for the registration and titling of motor vehicles and for the issuance of learner's permits, operator's licenses, certificates of title and transfers of registration.

#### Other Motor License Fund Revenues

(Dollar Amounts in Thousands)

Actual		Estimated					
1980-81\$	52,689	1986-87	62,000				
1981-82	60,644	1987-88	75,180				
1982-83	57,973	1988-89	63,215				
1983-84	54,155	1989-90	67,440				
1984-85	75,643	1990-91	66,085				
1985-86	73,124	1991-92	55,400				

Other Motor License Fund revenues are derived from the following sources:

Fines — This category consists of aeronautics fines collected under the Fuel Use Tax Act and certain vehicle code fines. Miscellaneous Revenue — The Commonwealth receives revenue from interest on Motor License Fund deposits, investments and securities; from the sale of unserviceable properties, maps, plans and inspection stickers; and from the rental of State properties.

Gross Receipts Tax — This is an excise tax imposed upon the gross receipts of owners and operators of motor vehicles transporting passengers or property for hire on public highways. The current tax rate is eight mills. Only the tax received from companies operating over routes which are not entirely within the Commonwealth is deposited in the Motor License Fund.

This category also includes \$15.8 million in 1987-88 of anticipated Federal reimbursement of advance construction interstate (ACI) payments financed initially with State funds.

# MOTOR LICENSE FUND REVENUE DETAIL

The following is a detailed list of all revenues available for Motor License Fund appropriations. Restricted receipts and revenues for the aviation, highway bridge improvement and state highway turnback programs are not included in these amounts.

LIQUID FUELS TAXES		1985-86 Actual	•	ounts in Thousan 1986-87 Estimated	ŕ	1987-88 Budget	
Liquid Fuels Tax							
Liquid Fuels Tax	\$	492,026	\$	497,630	\$	499,030	
Liquid Fuels Tax Penalties		136		140		140	
Liquid Fuels Tax Interest		127		130		130	
Total	\$	492,289	\$	497,900	\$	499,300	
Fuel Use Tax							
Fuel Use Tax	\$	93,479	\$	99,000	\$	101,970	
Fuel Use Tax Penalties		262		280	*	295	
Fuel Use Tax Interest		209		220		235	
Total	\$	93,950	\$	99,500	\$	102,500	
Motor Carriers Road Tax							
Motor Carriers Road—Fuels Tax	\$	18,430	\$	18,500	\$	18,900	
Motor Carriers Road Tax Registration Fees and Special Per-						,	
mit Fees		2,261		2,300		2,300	
Total	\$	20,691	\$	20,800	\$	21,200	
Interstate Bus Compact Fuels Tax							
Interstate Bus Compact Fuels Tax	\$	694	\$	696	\$	696	
Interstate Bus Compact Tax Penalties		2	•	2	•	2	
Interstate Bus Compact Fuels Tax Interest		2		2		2	
Total	\$	698	\$	700	\$	700	
Oil Company Franchise Tax							
Oil Company Franchise Tax	\$	266,154	\$	271,200	\$	273,200	
Total	\$	266,154	\$	271,200	\$	273,200	
TOTAL LIQUID FUELS TAXES	\$	873,782	\$	890,100	\$	896,900	
NOTED LICENSES AND PAGE							
MOTOR LICENSES AND FEES							
Operators' Licenses	\$	43,032	\$	42,700	\$	42,200	
Special Hauling Permit Fees		6,433		6,200		6,200	
Vehicle Registration and Titling		348,398		350,000		351,800	
Other Fees Collected by Bureau of Motor Vehicles  Registration Fees Received From Other States/IRP		12,789 10,695		13,000 11,100		13,000 11,100	
		,		,			
TOTAL MOTOR LICENSES AND FEES	\$	421,347	\$	423,000	\$	424,300	

<sup>\*</sup>Less than \$500.

# MOTOR LICENSE FUND REVENUE DETAIL

OTHER MOTOR LICENSE FUND REVENUES		1985-86 Actual	(Dollar Amo		1987-88 Budget	
Gross Receipts Tax						
Gross Receipts Tax	\$	334	\$	400	\$	400
oross recorpts tan		334	J	400	3	400
Total	\$	334	\$	400	\$	400
Fines and Penalties						
Department of Transportation						
Vehicle Code Fines	\$	2,174	\$	2,000	\$	2,000
Department of Revenue						
Vehicle Codes Fines		25,367		25,000		25,000
Total	\$	27,541	\$	27,000	\$	27,000
Miscellaneous Revenues						
Treasury Department						
Interest on Securities	\$	21,710	\$	12,490	\$	8,650
Interest on Securities Liquid Fuels Tax Fund	-	601	•	380	•	260
Redeposit of Checks		47		50		40
Interest on Deposit — Cash Advancement Accounts		136		80		50
Advance Construction Interstate Interest Earnings						980
Department of General Services						
Sale of Unserviceable Property	\$	525	\$	600	\$	500
Sale of Real Estate	•	12	Ψ		J.	
Department of Revenue  Refunds of Expenditures Not Credited to Appropriations.		*		*		*
Department of Transportation						
Highway Encroachment Permits	\$	969	\$	897	\$	920
Highway Bridges Income		75		71		71
Sale of Maps and Plans		163		176		180
Recovered Damages		1,529 2		1,270 1		1,300
Contract Deposit Forfeitures		1		1		i I
Sale of Inspection Stickers		17,514		16,730		17,130
Miscellaneous Revenues		505		548		560
Refunds of Expenditures Not Credited to Appropriations						
or Allocations		742		667		683
Fees for Reclaiming Abandoned Vehicles		19		20		20
Sale of Bid Proposals and Contract Specifications		1 699		1 618		1 633
Federal Reimbursement for Advance Construction		077		010		033
Interstate Payments						15,800
Total	\$	45,250	\$	34,600	\$	47,780
TOTAL OTHER MOTOR LICENSE FUND REVENUES	\$	73,124	\$	62,000	\$	75,180
TOTAL MOTOR LICENSE FUND REVENUES		\$1,368,253	\$	1,376,100	\$	1,396,380

<sup>\*</sup>Less than \$500

# MOTOR LICENSE FUND REVENUE SOURCES

#### Restricted Revenues Not Included in Department Total

#### **Aviation Revenues**

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81\$	7,202	1986-87	13,152
1981-82	6,280	1987-88	
1982-83	6,068	1988-89	8.200
1983-84	7,609	1989-90	8,550
1984-85	8,334	1990-91	8.917
1985-86	11,155	1991-92	9,302

Aviation revenue is derived from taxes levied on aviation gasoline and jet fuel, and from income earned at State-owned airports. The current rate on aviation gasoline is three cents per gallon, having been increased by Act 1984-164 from one and one-half cents per gallon. Jet fuel is taxed at a base rate of one and one-half cents per gallon plus an annually adjusted per gallon factor based on the jet fuel price index. The jet fuel tax, along with the annual adjustment, which began January 1, 1986, shall never exceed two cents per gallon, nor shall it be less than one and one-half cents per gallon. Airport income consists primarily of rents, concessions, utility refunds and landing fees. Aviation restricted revenues are not included in Motor License Fund Revenue totals.

AVIATION REVENUES	1985-86 Actual	1986-87 Estimated	1987-88 Budget
Aviation Liquid Fuels Tax  Harrisburg International Airport Operations  State Airport Operations  Debt Service Reimbursement	\$ 6,375 4,558 222	\$ 6,321 6,515 306	\$ 6,638
Fines and Forfeitures  TOTAL AVIATION REVENUES	\$ 11,155	10 \$ 13,152	974 12 \$ 7,624

### **Highway Bridge Improvement Revenues**

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81			74,800
1981-82		1987-88	74,800
1982-83	55,124	1988-89	•
1983-84	80,400	1989-90	
1984-85	72,683	1990-91	
1985-86	76,074	1991-92	74,800

Highway bridge improvement revenues are derived from the \$36 per axle tax on heavy trucks levied by Act 234 of 1982.

HIGHWAY BRIDGE IMPROVEMENT REVENUES	1985-86	1986-87	1987-88	
	Actual	Estimated	Budget	
Axle Tax	\$ 76,074	\$ 74,800	\$ 74,800	

# MOTOR LICENSE FUND REVENUE SOURCES

# Restricted Revenues Not Included in Department Total

#### State Highway Transfer Revenues

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81		1986-87\$	14,400
1981-82		1987-88	14,500
1982-83		1988-89	14,600
1983-84	8,926	1989-90	14,800
1984-85	13,712	1990-91	14,900
1985-86	14,551	1991-92	15,100

State highway transfer restricted revenues are derived from two mills of the Oil Company Franchise Tax in 1983-84 and three mills in 1984-85 and thereafter. Act 1983-32 established a local highway turnback program funded by a restricted revenue account within the Motor License Fund.

STATE HIGHWAY TRANSFER REVENUES	1985-86		1986-87		1987-88	
	Actual		Estimated		Budget	
Oil Company Franchise Tax (3 mills)	\$	14,551	\$	14,400	\$	14,500

# **Banking Department Fund**

The Banking Department Fund is a special revenue fund composed of monies received from fees, assessments, charges and penalties collected or recovered from persons, firms, corporations or associations under supervision of the Department of Banking. It provides monies for the salaries and expenses of the Department of Banking.

# BANKING DEPARTMENT FUND

# **Financial Statement**

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated		
Beginning Balance	\$ 2,806	\$ 2,559	\$ 2,721		
Receipts:					
Revenue Estimate	\$ 6,864	\$ 7,255	\$ 7,435		
Prior Year Lapses	33	<u>49</u>	· · · ·		
Total Receipts	6,897	7,304	7,435		
Funds Available	\$ 9,703	\$ 9,863	\$ 10,156		
Expenditures:					
Appropriated	\$ 7,144 ———	\$ 7,142	\$ 7,339		
Estimated Expenditures			-7,339		
Ending Balance	\$ 2,559	\$ 2,721	\$ 2,817		

# BANKING DEPARTMENT FUND

# Summary by Department

Treasury Department	(D	ollar Amounts in Thousand	ls)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
General Government Replacement Checks		\$ 5	\$ 5
Banking Department General Government General Operations	\$ 6,854	\$ 6,836	\$ 7,035
Department of General Services  General Government  Harristown Rental Charges  Harristown Utility and Municipal Charges	\$ 170	\$ 175	\$ 171
	120	126	128
DEPARTMENT TOTAL	\$ 290	\$ 301	\$ 299
	\$ 7,144	\$ 7,142	\$ 7,339

# BANKING DEPARTMENT FUND REVENUE SUMMARY

# **Five Year Revenue Projections**

	1985-86 Actual	Es	1986-87 stimated	(Dollar 1987-88 Budget		ints in The 1988-89 stimated	 s) 1989-90 stimated	Es	1990-91 stimated		1991-92 stimated
Licenses and Fees	\$ 6,588	\$	6,980	\$ 7,160	\$	7,386	\$ 7,610	\$	7,863	\$	8,135
Miscellaneous Revenues	276		275	275		275	275		275		275
TOTAL BANKING DEPARTMENT FUNDS REVENUES	\$ 6,864	<u>\$</u>	7,255	\$ 7,435	<u> </u>	7,661	\$ 7,885	<u>\$</u>	8,138	<u> </u>	8,410

### BANKING DEPARTMENT FUND REVENUE SOURCES

#### Licenses and Fees

(Dollar Amounts in Thousands)

Actual		Estimated				
1980-81\$	6,167	1986-87	6,980			
1981-82	6,596	1987-88	7,160			
1982-83	6,638	1988-89	7,386			
1983-84	6,528	1989-90	7,610			
1984-85	6,251	1990-91	7,863			
1985-86	6,588	1991-92	8,135			

The Commonwealth receives revenue from examination fees based on the actual cost of examining banks and trust companies, savings and private banks, building and loan associations, pawnbrokers, consumer discount companies, and credit unions. Overhead assessment fees, based upon total assets, also are charged against banks and trust companies, savings and private banks, credit unions, and building and loan associations. Annual license fees are charged for the following categories of concerns and individuals: pawnbrokers, consumer discount companies, small loan companies, installment sellers, sales finance companies, collector-repossessors, money transmitters, and miscellaneous fees including those for branch banks and mergers.

#### Fines and Penalties

(Dollar Amounts in Thousands)

Actual		Estimated
1980-81	1	1986-87
1981-82		1987-88
1982-83	1	1988-89
1983-84		1989-90
1984-85		1990-91
1985-86		1991-92

The Commonwealth receives fines and penalties for late payments and reports.

#### Miscellaneous Revenues

(Dollar Amounts in Thousands)

Actual		Estimated			
1980-81\$	213	1986-87\$	275		
1981-82	400	1987-88	275		
1982-83	333	1988-89	275		
1983-84	351	1989-90	275		
1984-85	406	1990-91	275		
1985-86	276	1991-92	275		

The Commonwealth receives and deposits in the Banking Department Fund revenues from the sale of copies of the banking laws and the building and loan laws, interest on deposits and the sale of unserviceable property.

# BANKING DEPARTMENT FUND REVENUE DETAIL

The following is a detailed list of all revenues available for Banking Department Fund appropriations and executive authorizations.

	1	985-86		nounts in Thous 986-87		987-88
* t 1 *P	1	Actual	Es	timated	Ī	Budget
Licenses and Fees						
Banking Examinations	\$	2,654	\$	2,902	\$	3,043
Banking — Overhead Assessments		1,397		1,514		1,574
Banking — Application Fees		106		76		62
Banking — Publications		1		1		l
Banking — Miscellaneous Fees		1		1		I
Banking - Interstate Application Fees						40
Foreign Bank Application Fees		4		2		2
Savings Association — Examinations		506		540		562
Savings Association — Overhead Assessments		361		381		396
Savings Association Application Fees		17		16		<sup>-</sup> 15
Consumer Credit — Examinations	-	357		365		277
Consumer Credit — Overhead Assessments		85		89		92
Miscellaneous		2		2		3
Consumer Credit — Pawnbroker Licenses		3.		6		3
Consumer Credit — Installment Seller Licenses		194		188		189
Consumer Credit — Consumer Discount Company Licenses		187		187		175
Consumer Credit — Money Transmitter Licenses		6		4		4
Consumer Credit — Sales Finance Licenses		181		177		178
Consumer Credit — Collector-Repossessor Licenses		20		18		19
Consumer Credit — Second Mortgage Licenses		41		35		34
Examinations — Credit Unions		185		190		196
Examinations — Money Transmitters		57		60		60
Examinations — Pawnbrokers		4		4		4
Examinations — Second Mortgage		219		222		230
TOTAL	\$	6,588	\$	6,980	\$	7,160
Miscellaneous Revenues						
Interest on Securities	\$	272	\$	270	\$	270
Interest on Deposits		3		3		3
Redeposit of Checks		1		2		2
TOTAL	\$	276	\$	275	\$	275
TOTAL REVENUES	\$	6,864	<u>\$</u>	7,255	\$	7,435

# **Boating Fund**

The Boating Fund is a special revenue fund composed of monies from license fees, fines, penalties, Federal contributions and other sources under the Fish and Boat Law and from liquid fuels taxes transferred from the Motor License and Liquid Fuels Tax Funds. This fund provides for the administration and enforcement of programs relating to boats and boating.

# **Financial Statement**

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated		
Beginning Balance	\$ 4,569	\$ 4,266	\$ 3,350		
Receipts:					
Revenue Estimate	\$ 3,999	\$ 3,391	\$ 3,508		
Prior Year Lapses		· · · · ·			
Total Receipts	3,999	3,391	3,508		
Funds Available	\$ 8,568	\$ 7,657	\$ 6,858		
Expenditures:					
Appropriated	\$ 4,302	\$ 4,307	\$ 4,423		
Estimated Expenditures	-4,302	-4,307	-4,423		
Ending Balance	\$ 4,266	\$ 3,350	\$ 2,435		

# **Summary by Department**

	•	Collar Amounts in Thousand	•
	1985-86	1986-87	1987-88
Treasury Department	Actual	Available	Budget
General Government			
Replacement Checks		\$ 5	\$ 5
Fish Commission General Government			
General Operations	\$ 3,564	\$ 3,845	\$ 3,863
Department of General Services			
Debt Service Requirements			
General State Authority Rentals	\$ 2	\$ 2	<b>\$</b> 2
TOTAL STATE FUNDS	\$ 3,566	\$ 3,852	\$ 3,870
Federal Funds	\$ 729 7	\$ 445 10	\$ 543 10
FUND TOTAL	\$ 4,302	\$ 4,307	\$ 4,423

# **BOATING FUND REVENUE SUMMARY**

# **Five Year Revenue Projections**

				(Dollar	Amou	ints in The	ousand	s)				
	1985-86 Actual	1986-87 stimated		1987-88 Budget		1988-89 timated	Es	1989-90 stimated		1990-91 timated		1991-92 timated
	· rottau	 ,,,,,,,,,,,		Duager		timuted		,,,,,,,,,,	230	· · · · · · · · · · · · · · · · · · ·	-	
Licenses and Fees	\$ 1,179	\$ 1,260	\$	1,249	\$	1,254	\$	1,259	\$	1,259	\$	1,259
Fines and Penalties	95	85		90		95		100		100		100
Miscellaneous	1,989	1,591		1,616		1,666		1,716		1,716		1,716
Total Boating Fund Revenues	\$ 3,263	\$ 2,936	\$	2,955	\$	3,015	\$	3,075	\$	3,075	\$	3,075
Augmentations	\$ 736	\$ 455	\$	553	\$	578	\$ 	590	\$	590	\$	590
TOTAL BOATING FUND RECEIPTS	\$ 3,999	\$ 3,391	. \$	3,508	<u>\$</u>	3,593	<u>\$</u>	3,665	\$	3,665	\$	3,665

# **BOATING FUND REVENUE SOURCES**

#### Licenses and Fees

(Dollar Amounts in Thousands)

Actual	Estimated				
1980-81 \$ 939	1986-87\$1,260				
1981-82 976	1987-88 1,249				
1982-83 1,031	1988-89				
1983-84	1989-90 1,259				
1984-85	1990-91 1,259				
1985-86 1,179	1991-92 1,259				

The Boating Fund receives revenue from fees for registering motor boats. The annual registration fee is \$4.00 for boats less than 16 feet in length and \$6.00 for boats 16 feet in length or longer.

#### Fines and Penalties

(Dollar Amounts in Thousands)

Actual		Estimated					
1980-81\$	65	1986-87\$	85				
1981-82	68	1987-88	90				
1982-83	83	1988-89	95				
1983-84	82	1988-89	100				
1984-85	108	1990-91	100				
1985-86	95	1991-92	100				

The Boating Fund receives fines and penalties for violations of the Motor Boat Law.

#### Miscellaneous Revenue

(Dollar Amounts in Thousands)

Actual	Estimated				
1980-81\$2,059	1986-87\$1,591				
1981-82	1987-88				
1982-83 2,285	1988-89				
1983-84	1989-90 1,716				
1984-85 2,442	1990-91				
1985-86	1991-92 1,716				

The Boating Fund receives a portion of the Liquid Fuels Tax transferred from the Motor License Fund and the Liquid Fuels Tax Fund for fuel used by motorboats on the waters of the Commonwealth. In addition, a small amount of revenue is collected annually from other miscellaneous sources including the sale of the publication *Boat Pennsylvania*.

# **BOATING FUND REVENUE DETAIL**

The following is a detailed list of all Boating Fund Revenue available for appropriations and executive authorizations.

Licenses and Fees	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Estimated	1987-88 Budget
Motor Boat Registration Fees Boat Mooring Permits—Walnut Creek Access Boat Capacity Plate Fees	\$ 1,154 22 3	\$ 1,236 20 4	\$ 1,225 20 4
TOTAL	\$ 1,179	\$ 1,260	\$ 1,249
Fines and Penalties			
Motor Boat Fines	\$ 95	\$ 85	<b>\$</b> 90
TOTAL	\$ 95	\$ 85	\$ 90
Miscellaneous			
Transfer From Motor License and Liquid Fuels Tax Funds	\$ 1,212	\$ 1,250	\$ 1,300
Miscellaneous Interest on Securities	447 316	11 300	11
Sale of Unserviceable Property	14	30	275 30
TOTAL	\$ 1,989	\$ 1,591	\$ 1,616
TOTAL REVENUES	\$ 3,263	\$ 2,936	\$ 2,955
Augmentations			
Sale of Automobiles	\$ 7	\$ 10	\$ 10
Federal Reimbursement—Coastal Zone Management Act Federal Reimbursement—Land and Water Conservation Fund	727	364	344
Sport Fish Restoration	2	81	 199
•		<del></del>	
TOTAL	\$ 736	\$ 455	\$ 553
TOTAL RECEIPTS	\$ 3,999	\$ 3,391	\$ 3,508

# Fair Fund The Fair Fund was a special revenue fund composed of a transfer from the General Fund. Act 92 signed July 8, 1986 eliminated the Fair Fund as a Special Fund, effective July 1, 1986 and created a General Fund grant appropriation, Payments to Pennsylvania Fairs, in order to provide continued assistance to agricultural fairs.

# Financial Statement\*

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated	
Beginning Balance	\$ 67	\$ 143		
Receipts:				
Revenue Estimate	\$ 61			
Transfer from General Fund	2,500			
Prior Year Lapses	5	· · · · ·	· · · · ·	
Total Receipts	2,566			
Funds Available	\$ 2,633	\$ 143		
Expenditures:				
Appropriated	\$ 2,513	\$ 143		
Current Year Lapse	-23	····	· · · ·	
Estimated Expenditures	-2,490 	-143		
Ending Balance	\$ 143			

<sup>\*</sup>Act 92 signed July 8, 1986, eliminated the Fair Fund as a special fund, effective July 1, 1986 and created a General Fund grant appropriation, Payments to Pennsylvania Fairs, in order to provide continued assistance to agricultural fairs.

# Summary by Department

	(D 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	1987-88 Budget
Treasury Department			
General Government Replacement Checks			
Department of Agriculture			
General Government			
General Operations	\$ -10 <sup>a</sup>	\$ 143	
TOTAL STATE FUNDS	\$ -10	\$ 143	
Augmentations	. \$ 2,500		
FUND TOTAL	\$ 2,490	\$ 143	

<sup>&</sup>lt;sup>a</sup>Lapses from the fund exceeded the amount of the state funds executive authorization.

# FAIR FUND REVENUE SUMMARY

# **Five Year Revenue Projections**

	(Dollar Amounts in Thousands)							
		1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
		Actual	Estimated	Budget	Estimated	Estimated	Estimated	Estimated
Miscellaneous	\$	61			· · · ·			
Total Fair Fund Revenues	<u>\$</u>	61					• • • •	
Augmentations	<u>\$</u>	2,500			<u> </u>	<u> </u>		
FUND RECEIPTS	<u>\$</u>	2,561						

# FAIR FUND REVENUE SOURCES

#### Miscellaneous Revenue

(Dollar Amounts in Thousands)

Actual		Estimated							
1980-81	2,690	1986-87							
1981-82	2,630	1987-88							
1982-83	2,076	1988-89							
1983-84	1,594	1989-90							
1984-85	61	1990-91							
1985-86	61	1991-92							

As a result of Act 93, signed December 30, 1983, the Fair Fund no longer receives monies from horse or harness racing. However, beginning in 1983-84, General Fund money was provided for transfer to the Fair Fund. Act 92 signed July 8, 1986, eliminated the Fair Fund as a special fund, effective July 1, 1986 and created a General Fund grant appropriation, Payments to Pennsylvania Fairs, in order to provide continued assistance to agricultural fairs.

# FAIR FUND REVENUE DETAIL

The following is a detailed list of all revenues available for Fair Fund appropriations and executive authorizations.

Miscellaneous Revenues	(D 1985-86 Actual	ollar Amounts in Thousand 1986-87 Estimated	s) 1987-88 Budget
Interest on Securities and Deposits	\$ 61		
TOTAL REVENUES	\$ 61		
Augmentations			
Transfer from General Fund	\$ 2,500		
TOTAL	\$ 2,500		
TOTAL RECEIPTS	\$ 2,561		

# Farm Products Show Fund

The Farm Products Show Fund is a special revenue fund made up of monies received from the leasing of space to exhibitors and from rental, entry fees and other monies received or collected by the Farm Products Show Commission. It also includes a transfer from the General Fund.

The fund is used for salaries and expenses of the Farm Products Show Commission, for maintenance of the Farm Show Building and for prizes and premiums.

# FARM PRODUCTS SHOW FUND

# **Financial Statement**

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated				
Beginning Balance	\$ 622	\$ 754	\$ 762				
Receipts:							
Revenue Estimate	\$ 1,771	\$ 1,790	\$ 1,850				
Transfer from General Fund	1,000	1,000	1,000				
Prior Year Lapses	96	70					
Total Receipts	2,867	2,860	2,850				
Funds Available	\$ 3,489	\$ 3,614	\$ 3,612				
Expenditures:							
Appropriated	\$ 2,735	\$ 2,852	\$ 2,857				
Estimated Expenditures	-2,735 	-2,852	-2,857				
Ending Balance	<u>\$ 754</u>	\$ 762	\$ 755				

# FARM PRODUCTS SHOW FUND

# **Summary by Department**

	(D 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
Treasury Department			
Replacement Checks	, .	\$ 5	\$ 5
Department of Agriculture			
General Government			
General Operations	\$ 1,735	\$ 1,847	\$ 1,852
TOTAL STATE FUNDS	\$ 1,735	\$ 1,852	\$ 1,857
Augmentations	\$ 1,000	\$ 1,000	\$ 1,000
FUND TOTAL	\$ 2,735	\$ 2,852	\$ 2,857

# FARM PRODUCTS SHOW FUND REVENUE SUMMARY

# **Five Year Revenue Projections**

					(Dollar	Amou	ints in The	ousand:	s)				
	1985-86												1991-92
	Actual	ES	timated		Buagei	ES	timated	Es	timated	ES	timated	Es	timated
\$	221	\$	232	\$	243	\$	255	\$	266	\$	279	\$	279
	1,550		1,558		1,607		1,655		1,699		1,741		1,741
\$	1,771	\$	1,790	\$	1,850	\$	1,910	<u>\$</u>	1,965	\$	2,020	<u>\$</u>	2,020
\$	1,000	\$	1,000	\$	1,000	\$	1,000	\$	1,000	\$	1,000	\$	1,000
<u>s</u>	2,771	\$	2,790	<u>\$</u>	2,850	<u>s</u>	2,910	<u>\$</u>	2,965	\$	3,020	\$	3,020
	<u>*</u>	\$ 221 1,550 \$ 1,771 \$ 1,000	Actual Es  \$ 221 \$  1,550  \$ 1,771 \$  \$ 1,000 \$	Actual Estimated  \$ 221 \$ 232	Actual       Estimated         \$ 221       \$ 232         1,550       1,558         \$ 1,771       \$ 1,790         \$ 1,000       \$ 1,000	1985-86       1986-87       1987-88         Actual       Estimated       Budget         \$ 221       \$ 232       \$ 243         1,550       1,558       1,607         \$ 1,771       \$ 1,790       \$ 1,850         \$ 1,000       \$ 1,000       \$ 1,000	1985-86       1986-87       1987-88         Actual       Estimated       Budget       Es         \$ 221       \$ 232       \$ 243       \$         1,550       1,558       1,607	1985-86       1986-87       1987-88       1988-89         Actual       Estimated       Budget       Estimated         \$ 221       \$ 232       \$ 243       \$ 255         1,550       1,558       1,607       1,655         \$ 1,771       \$ 1,790       \$ 1,850       \$ 1,910         \$ 1,000       \$ 1,000       \$ 1,000       \$ 1,000	1985-86       1986-87       1987-88       1988-89         Actual       Estimated       Budget       Estimated       Es         \$ 221       \$ 232       \$ 243       \$ 255       \$         \$ 1,550       1,558       1,607       1,655	Actual         Estimated         Budget         Estimated         Estimated           \$ 221         \$ 232         \$ 243         \$ 255         \$ 266           1,550         1,558         1,607         1,655         1,699           \$ 1,771         \$ 1,790         \$ 1,850         \$ 1,910         \$ 1,965           \$ 1,000         \$ 1,000         \$ 1,000         \$ 1,000         \$ 1,000	1985-86       1986-87       1987-88       1988-89       1989-90         Actual       Estimated       Budget       Estimated       Estimated         \$ 221       \$ 232       \$ 243       \$ 255       \$ 266       \$         \$ 1,550       1,558       1,607       1,655       1,699         \$ 1,771       \$ 1,790       \$ 1,850       \$ 1,910       \$ 1,965       \$         \$ 1,000       \$ 1,000       \$ 1,000       \$ 1,000       \$ 1,000       \$ 1,000       \$ 1,000       \$ 1,000	1985-86         1986-87         1987-88         1988-89         1989-90         1990-91           Actual         Estimated         Budget         Estimated         Estimated         Estimated           \$ 221         \$ 232         \$ 243         \$ 255         \$ 266         \$ 279           \$ 1,550         \$ 1,558         \$ 1,607         \$ 1,655         \$ 1,699         \$ 1,741           \$ 1,771         \$ 1,790         \$ 1,850         \$ 1,910         \$ 1,965         \$ 2,020           \$ 1,000         \$ 1,000         \$ 1,000         \$ 1,000         \$ 1,000         \$ 1,000	1985-86       1986-87       1987-88       1988-89       1989-90       1990-91         Actual       Estimated       Budget       Estimated       Estimated       Estimated         \$ 221       \$ 232       \$ 243       \$ 255       \$ 266       \$ 279       \$         \$ 1,550       1,558       1,607       1,655       1,699       1,741         \$ 1,771       \$ 1,790       \$ 1,850       \$ 1,910       \$ 1,965       \$ 2,020       \$         \$ 1,000

### FARM PRODUCTS SHOW FUND REVENUE SOURCES

#### **Fees**

(Dollar Amounts in Thousands)

Actual		Estimated	
1980-81	250	1986-87\$	232
1981-82	199	1987-88	243
1982-83	198	1988-89	255
1983-84	213	1989-90	266
1984-85	208	1990-91	279
1985-86	221	1991-92	279

The Commonwealth receives all competitive exhibitor and commercial exhibitor fees and those fees from departments, boards and commissions of the State Government having exhibits at the show.

#### Miscellaneous Revenue

(Dollar Amounts in Thousands)

Actual		Estimated						
1980-81	1,040	1986-87	1,558					
1981-82	1,337	1987-88	1,607					
1982-83	1,350	1988-89	1,655					
1983-84	1,298	1989-90	1,699					
1984-85	1,504	1990-91	1,741					
1985-86	1,550	1991-92	1,741					

Miscellaneous revenue is raised through the leasing of the State Farm Show Buildings for exhibitions, conventions or other purposes; through the collection of service charges, net proceeds and commissions from the sale of exhibits; and through sale of unserviceable property, the collection of interest on securities and deposits, and fees from parking.

# FARM PRODUCTS SHOW FUND REVENUE DETAIL

The following is a detailed list of all Farm Products Show Fund revenues available for appropriations and executive authorizations.

			(Dollar Ame	ounts in Th	ousands	
	19	85-86		986-87		987-88
East	Α	ctual	Es	timated	В	ludget
Fees	_		_			
Exhibit Fees — Competitive — Farm Show	\$	12	\$	12	\$	12
Exhibit rees — Continercial		209		220		231
TOTAL	\$	221	\$	232,	\$	243
Miscellaneous Revenue						
Concession Revenue	\$	419	\$	404	\$	370
Service Charges		216		221		270
Rentals		529		550		575
Sale of Exhibits — Net Proceeds		21		15		15
Miscellaneous Revenue		13		10		10
Interest on Securities, Deposits, Returned Checks		75		80		80
Parking Fees		249		250		257
Salary Reimbursement — Dairy and Livestock Association		28		28		28
Sign Shop Sales						2
TOTAL	\$	1,550	\$	1,558	\$	1,607
TOTAL REVENUES	\$	1,771	\$	1,790	\$	1,850
Augmentations						
Transfer from General Fund	\$	1,000	\$	1,000	\$	1,000
TOTAL	<u> </u>	1,000	<u> </u>	1,000	<u>-</u>	1,000
				*****		
TOTAL RECEIPTS	\$	2,771	\$	2,790	\$	2,850

# Fish Fund The Fish Fund is a special revenue fund composed of monies from fishing license fees, fines, penalties, Federal contributions and other miscellaneous sources. It provides for the administration and enforcement of the fish laws and the protection and propagation of aquatic life.

### **Financial Statement**

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Beginning Balance	\$ 8,605	\$ 8,746	\$ 8,557
Receipts:			
Revenue Estimate	\$ 21,581	\$ 22,135	\$ 22,745
Prior Year Lapses	197	· · · · ·	• • • •
Total Receipts	21,778	22,135	22,725
Funds Available	\$ 30,383	\$ 30,881	\$ 31,302
Expenditures:			
Appropriated	\$ 21,637	\$ 22,324	\$ 22,710
Estimated Expenditures	-21,637	-22,324	-22,710
Ending Balance	\$ 8,746	\$ 8,557	\$ 8,592

# **Summary by Department**

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Treasury Department			•
General Government Replacement Checks		\$ 5	\$ 5
Fish Commission			
General Government			
General Operations	\$ 15,143	\$ 15,505	\$ 15,399
Department of General Services			
Debt Service Requirements			
General State Authority Rentals	\$ 62	\$ 63	\$ 63
Total State Funds	\$ 15,205	\$ 15,573	\$ 15,467
Federal Funds	\$ 1,780	\$ 2,401	\$ 2,777
Other Funds	4,652	4,350	4,466
FUND TOTAL	\$ 21,637	\$ 22,324	\$ 22,710

# FISH FUND REVENUE SUMMARY

# **Five Year Revenue Projections**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual	Е	stimated		Budget	E	stimated	E	stimated	E	stimated	E	stimated
Licenses and Fees	\$	13,019	\$	13,317	\$	13,436	\$	13,544	\$	13,651	\$	13,651	\$	13,651
Fines and Penalties		350		270		270		275		280		280		280
Miscellaneous		1,780		1,797		1,796		1,849		1,878		1,878		1,878
Total Fish Fund Revenues	\$	15,149	\$	15,384	\$	15,502	\$	15,668	\$	15,809	\$	15,809	\$	15,809
Augmentations	\$	6,432	\$	6,751	\$	7,243	\$	7,513	\$	7,748	\$	7,748	\$	7,748
TOTAL FISH FUND RECEIPTS	\$	21,581	\$	22,135	\$	22,745	\$	23,181	\$	23,557	\$	23,557	\$	23,557

#### FISH FUND REVENUE SOURCES

#### Licenses and Fees

(Dollar Amounts in Thousands)

Actual		Estimated						
1980-81	9,584	1986-87	13,317					
1981-82	9,996	1987-88	13,436					
1982-83	12,019	1988-89	13,544					
1983-84	12,408	1989-90	13,651					
1984-85		1990-91	13,651					
1985-86	13,019	1991-92	13,651					

The Commonwealth issues resident fishing licenses to persons between the ages of 16 and 64 if the applicant can prove that he has been a resident of the Commonwealth for 60 days. Through the passage of Act 180 on June 25, 1982 the resident fees were increased to \$12.00 from the \$9.00 fee passed in January of 1979. The Commonwealth also issues senior resident fishing licenses to persons 65 years of age and older for a fee of \$2.00. Beginning January 1, 1979 an individual eligible for a senior resident license has been able to purchase a lifetime license for a fee of \$10.00. Act 180 of June 25, 1982 also increased non-resident fees from \$14.00 to \$20.00 and the tourist fishing license from \$9.00 to \$15.00. Tourist licenses are valid for a period of seven consecutive days. Other sources of revenue include special eel licenses, Lake Erie commercial fishing licenses and commercial holiday licenses.

#### Fines and Penalties

(Dollar Amounts in Thousands)

Actual		Estimated		
1980-81\$	219	1986-87\$	270	
1981-82	210	1987-88	270	
1982-83	244	1988-89	275	
1983-84	253	1989-90	280	
1984-85	312	1990-91	280	
1985-86	350	1991-92	280	

The Commonwealth receives monies in the form of fines and penalties for violation of the Fish Law and the Frog and Terrapin Act.

#### Miscellaneous Revenue

(Dollar Amounts in Thousands)

Actual		Estimated		
1980-81	1,573	1986-87\$	1,797	
1981-82	2,203	1987-88	1,796	
1982-83	2,018	1988-89	1,849	
1983-84	1,903	1989-90	1,878	
1984-85	2,053	1990-91	1,878	
1985-86	1,780	1991-92	1,878	

The Commonwealth receives contributions for restocking of streams principally from persons or concerns that pollute, dam, or interfere with fish propagation and survival. Monies are received from the Commission publication, *THE PENNSYLVANIA ANGLER*, from the sale of unservicable and confiscated property and from other miscellaneous sources.

# FISH FUND REVENUE DETAIL

The following is a detailed list of all Fish Fund Revenues available for appropriations and executive authorizations.

	985-86 Actual	1	smounts in Thou		1987-88
Licenses and Fees	Retual	E	stimated		Budget
Resident Fishing Licenses Resident Senior Fishing Licenses Nonresident Fishing Licenses Tourist Fishing Licenses Lake Erie Licenses Commercial Hatchery Licenses Fee—Fishing Lake Licenses Miscellaneous Permits and Fees Technical Service Fees—Non-Government Organizations	\$ 11,440 92 1,081 224 2 7 13 19	\$	11,664 110 1,100 240 3 7 15	\$	11,700 100 1,200 240 2 7 14
Scientific Collector's Permits  Lifetime Fishing Licenses — Senior Resident  Membership Fees — Pennsylvania League of Angling Youth  H.R. Stackhouse Facilities User Fees	4 123 9 5		5 140 11 6		5 130 13 6
TOTAL	\$ 13,019	\$	13,317	\$	13,436
Fines and Penalties					
Fish Law Fines	\$ 350	\$	270	\$	270
TOTAL	\$ 350	\$	270	\$	270
Miscellaneous Revenue					
Sale of Publications	\$ 32 1 17	\$	40 2 75	\$	42 2 75
Refund of Expenditures not Credited to Appropriations Interest on Securities and Deposits Rental of Fish Commission Property Income from Sand and Gravel Dredging In Lieu Payments for Fishways Redeposit of Checks	22 731 17 229 75		650 20 250 75		650 20 250 75
Sale of Pennsylvania Angler	260 1 7		260		270
Van Dyke Shad Station—Reimbursements  Restitution For Fish Killed  Sale of Recreational Fishing Promotional Items  Royalty Payments	203 172 10 3		200 140 10 75	٠	175 150 12 75
TOTAL	\$ 1,780	\$	1,797	\$	1,796
TOTAL REVENUES	\$ 15,149	\$	15,384	\$	15,502
Augmentations Sale of Automobiles and Other Vehicles Reimbursement for Services—Boating Fund Federal Reimbursement—Restoration Pennsylvania Conservation Corps	\$ 31 4,300 1,780 321	\$	50 4,300 2,401	\$	50 4,416 2,777
TOTAL	\$ 6,432	\$	6,751	\$	7,243
TOTAL RECEIPTS	\$ 21,581	\$	22,135	\$	22,745

# Game Fund The Game Fund is a special revenue fund composed of monies received from hunting license fees, penalties, interest, rents, Federal contributions and sale of unserviceable property. It provides monies for the administration of the game laws and for the protection and propagation of game.

#### **Financial Statement**

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated	
Beginning Balance	\$ 13,646	\$ 16,855	\$ 17,583	
Receipts:				
Revenue Estimate	\$ 37,850	\$ 36,000	\$ 35,176	
Prior Year Lapses	6,294	6,446		
Total Receipts	44,144	42,446	35,176	
Funds Available	\$ 57,790	\$ 59,301	\$ 52,759	
Expenditures:				
Appropriated	\$ 40,935	\$ 41,718	\$ 36,136	
Estimated Expenditures	-40,935	-41,718	-36,136	
Ending Balance	\$ 16,855	\$ 17,583	\$ 16,623	

# Summary by Department

Treasury Department	1985-86 Actual	Pollar Amounts in Thousands 1986-87 Available	s) 1987-88 Budget
General Government Replacement Checks		\$ 6	\$ 6
Game Commission			
General Government General Operations	\$ 36,222	\$ 37,151	\$ 31,923
TOTAL STATE FUNDS	\$ 36,222	\$ 37,157	\$ 31,929
Federal Funds	\$ 3,909 804	\$ 3,946 615	\$ 3,912 295
FUND TOTAL	\$ 40,935	\$ 41,718	\$ 36,136

#### **GAME FUND REVENUE SUMMARY**

#### **Five Year Revenue Projections**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual	E	stimated		Budget	E.	stimated	E	stimated	E	stimated	E	stimated
License and Fees	\$	23,004	\$	22,851	\$	22,876	\$	22,876	\$	22,876	\$	22,876	\$	22,876
Fines and Penalties		507		500		800		800		800		800		800
Miscellaneous Revenues		9,626		8,088		7,293		6,700		6,700		6,400		6,100
Total Game Fund Revenues	\$	33,137	\$	31,439	\$	30,969	\$	30,376	\$	30,376	\$	30,076	\$	29,776
Augmentations	\$	4,713	\$	4,561	\$	4,207	\$	4,300	\$	4,300	\$	4,300	\$	4,300
TOTAL GAME FUND RECEIPTS	\$	37,850	<u>\$</u>	36,000	\$	35,176	\$	34,676	\$	34,676	\$	34,376	\$	34,076

#### **GAME FUND REVENUE SOURCES**

#### Licenses and Fees

(Dollar Amounts in Thousands)

Actual		Estimated						
1980-81\$	16,259	1986-87\$	22,851					
1981-82	16,915	1987-88	22,876					
1982-83	16,599	1988-89	22,876					
1983-84	16,693	1989-90	22,876					
1984-85	15,973	1990-91	22,876					
1985-86	23,004	1991-92	22,876					

An increase in hunting license fees issued by the Game Commission became effective September, 1985, which is the beginning of the 1985-86 license year. The annual resident hunting license for ages 17 to 64 increased \$4.00, to \$12.00; for ages 65 or older, \$5.00, to \$10.00; while the license for ages 12 to 16 remained at \$5.00. New license categories for resident furtakers were introduced with the same age and fee structure. In addition, a new resident senior lifetime hunting license of \$50.00 was approved. The archery, muzzleloader and anterless deer licenses increased to \$5.00. License fees for non-resident hunters likewise increased; ages 17 and over, from \$60.00 to \$80.00. A non-resident license to hunt bear increased \$10.00, to \$25.00. A new non-resident license for ages 12 to 16 has been introduced with a \$40.00 fee. License categories for non-resident furtakers have also been established: ages 17 and older, \$80.00; ages 12 to 16, \$40.00. In addition, non-resident hunters may obtain a special \$3.00 3-day license for hunting on a regulated shooting ground, or a \$15.00 5-day license to hunt small game.

#### Fines and Penalties

(Dollar Amounts in Thousands)

Actual		Estimated						
1980-81\$	578	1986-87\$	500					
1981-82	684	1987-88	800					
1982-83	636	1988-89	800					
1983-84	551	1989-90	800					
1984-85	621	1990-91	800					
1985-86	507	1991-92	800					

The Commonwealth receives revenue in the form of fines and penalties resulting from Game Law violations.

#### Miscellaneous Revenues

(Dollar Amounts in Thousands)

Actual		Estimated						
1980-81	6,830	1986-87\$	8,088					
1981-82	9,159	1987-88	7,293					
1982-83	7,641	1988-89	7,000					
1983-84	9,603	1989-90	6,700					
1984-85	9,627	1990-91	6,400					
1985-86	9,626	1991-92	6,100					

The Commonwealth receives Game Fund revenue from various miscellaneous sources including interest on deposits and securities; monies from the sale of publications; funds from the sale of unserviceable property, skins and guns; monies from the rental of State property; gas and oil ground rentals and royalties; and other miscellaneous revenues.

#### GAME FUND REVENUE DETAIL

The following is a detailed list of all Game Fund Revenue available for appropriations and executive authorizations.

				mounts in Thou		
Licenses and Fees	_	985-86 Actual		986-87 timated	1987-88 Budget	
Resident Hunting Licenses	\$	10,948	\$	10,950	\$ 10,950	
Resident Junior Hunting Licenses		666		666	666	
Nonresident Hunting Licenses		4,497		4,500	4,500	
Special Game Permits		81		81	81	
Special Anterless Deer Licenses		2,609		2,500	2,500	
Special Archery Licenses		1,209		1,210	1,210	
Nonresident Trapping Licenses				3	3	
Special Three-day Nonresidential Regulated Shooting						
Ground Licenses		6		6	6	
Resident Senior Hunting Licenses		639		639	639	
Muzzle-loading Hunting Licenses		390		390	390	
Right of Way Licenses		272		250	275	
Resident Bear Licenses		860		860	860	
Non-resident Bear Licenses		31		31	31	
Hunting License Issuing Agents' Application Fees		45		45	45	
Non-Resident Junior Hunting License		82		82	82	
Non-Resident 5-Day Hunting License  Senior Resident — Lifetime Hunting License		30		30	30	
Adult Resident Furtaker License		128		100	100	
Junior Resident Furtaker License		443		443	443	
Senior Resident Furtaker License		38		38	38	
Non-Resident Furtaker License		26		26	26	
Non-Resident Junior Furtaker License		3				
Non-Resident Juliot Puttaket License		1		1	1	
TOTAL	\$	23,004	\$	22,851	\$ 22,876	
T' I D W						
Fines and Penalties						
Game Law Fines	\$	507	\$	500	\$ 800	
TOTAL	\$	507	\$	500	\$ 800	
Miscellaneous Revenue						
Sports Promotional Publications and Materials	\$	8	\$	7	\$ 7	
Sale of Coal		1,015		800	800	
Sale of Wood Products		4,097		3,300	2,800	
Interest on Deposits		38		38	38	
Sale of Publications				100	100	
Sale of Unserviceable Property		4		4	4	
Sale of Skins and Guns		56		56	56	
Rental of State Property		2		2	2	
Miscellaneous Revenue Interest on Securities		47		50	50	
Gas and Oil Ground Rentals and Royalties		2,460		2,100	1,800	
Refund of Expenditures Not Credited to Appropriations		516		500	500	
Sale of Nonusable Property		20		20	20	
Miscellaneous Revenue License Division		2		1	1	
Redeposit of Checks		15 1		11	10	
Sale of Game News		610		1 600	1	
Sale of Miscellaneous Mineral Permits				1	600	
Sale of Stone, Sand, Gravel and Limestone		13		5	2	
Sale of Grain and Hay		50		50	10	
Sale of Maps		42		42	50 42	
Wildlife Management Promotional Revenue		91		42 95	42	
Sale of Wood Products — PR Tracts		287		200	95 200	
Sale of Deputy Uniforms				200	200	
Working Together For Wildlife — NonGame Fund		117			• • • •	
Waterfowl Management Stamp Sales and Royalties		135		105	105	
		0.626			 	
TOTAL	\$ 	9,626	\$	8,088	\$ 7,293	
TOTAL REVENUES	\$	33,137	<u>\$</u>	31,439	\$ 30,969	

#### GAME FUND REVENUE DETAIL

	(Dollar Amounts in Thousands)						
	1985-86	19	986-87	1	987-88		
	Actual	Est	timated	I	Budget		
Augmentations							
NPS Reimbursements—Land Acquisition		\$	74	\$	40		
Sale of Automobiles and Other Vehicles	56		135		100		
Federal Reimbursement—Pittman Robinson Act	3,842		3,800		3,800		
Sharecrop and Agriculture Licenses U.S	55		20		20		
Endangered Species Program	27		32		32		
Pennsylvania Conservation Corps	556		310		25		
Federal Reimbursement — Surface Mine Regulatory							
Program	41		40		40		
Private Donations	136		150		150		
TOTAL-AUGMENTATIONS	\$ 4,713	\$	4,561	\$	4,207		
TOTAL RECEIPTS	\$ 37,850	\$	36,000	\$	35,176		

## **Lottery Fund** The Lottery Fund is a special revenue fund composed of monies received from the sale of lottery tickets and license fees. It provides funds for payment of prizes to winners in the lottery, for property tax and rent assistance for the elderly, for mass transit fare subsidies and an inflation dividend program for the elderly and for a partial rebate of drug and medical costs incurred by the elderly. Act No. 131 of 1979 provides for the anticipation of Lottery Fund revenues and requires establishment of a reserve for each year.

#### **Financial Statement**

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated		
Beginning Balance	\$ 265,969	\$ 258,352	\$ 190,589		
Reserve from Previous Year <sup>a</sup>	119,410	110,493	109,374		
Adjusted Beginning Balance	\$ 385,379	\$ 368,845	\$ 299,963		
Receipts:					
Revenue Estimate	\$ 770,769 <sup>b</sup>	\$ 748,074	\$ 743,490		
Prior Year Lapses	17,173	10,076			
Funds Available	\$1,173,321	\$1,126,995	\$1,043,453		
Expenditures:					
Appropriated	\$ 804,476	\$ 872,048	\$ 823,124		
Less Current Year Lapses		-45,016 			
Estimated Expenditures	-804,476	-827,032	-823,124		
Reserve for Current Year <sup>a</sup>	-110,493	-109,374	-108,209		
Ending Balance	\$ 258,352	\$ 190,589	<u>\$ 112,120</u>		

<sup>&</sup>lt;sup>a</sup>Act No. 131 of 1979 provides the amount in the Lottery Fund shall include the June 30 balance plus eighty percent of projected revenues after Lottery Fund administrative expenses for the subsequent fiscal year, "Reserve from Previous Year" equals twenty percent of the prior year revenues after prior year administrative expenses have been deducted.

<sup>&</sup>lt;sup>b</sup>Includes \$12,895,000 cash in transit for 53rd deposit week to be compatible with 53 sales weeks in 1985-86.

#### Summary by Department

Treasury Department	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government			
Replacement Checks	\$ 15	<u>\$ 20</u>	\$ 20
Department of Aging			
General Government Operations	\$ 2,367	\$ 2,369	\$ 2,440
Grants and Subsidies			
Aging Programs	\$ 46,637	\$ 50,560	\$ 52,077
Pharmaceutical Assistance Fund	100,000	100,000	100,000
In-Home Services	14,000	16,000	24,000
Pre-Admission In-Home Services	9,441	12,300	13,300
Attendant Care for Senior Citizens	5,100	5,400	5,400
Drug Education for Senior Citizens	50	50	50
Alzheimer's Disease	495	100	100
Subtotal	\$ 175,723	\$ 184,410	\$ 194,927
TOTAL STATE FUNDS	\$ 178,090	<u>\$ 186,779</u>	\$ 197,367
Federal Funds	\$ 54,510 778	\$ 49,415	\$ 52,470
raginentations	110	1,973	2,505
DEPARTMENT TOTAL	\$ 233,378	\$ 238,167	\$ 252,342
Department of General Services General Government Harristown Rental Charges	<b>\$</b> 109	\$ 103	\$ 101
Harristown Utility and Municipal Charges	89	86	87
DEPARTMENT TOTAL	\$ 198	\$ 189	\$ 188
Department of Public Welfare			
Grants and Subsidies			
Medical Assistance—Long-Term Care Facilities	\$ 140,000	\$ 140,000	\$ 140,000
Pre-Admission Assessment	1,653	1,973	2,505
Medicare Part B Payments	8,182	8,528	9,330
Supplemental Grants to the Aged	17,600	17,600	a
Community Mental Retardation Services — Elderly	2,200	2,200	a
TOTAL STATE FUNDS	\$ 169,635	\$ 170,301	\$ 151,835
Federal Funds	\$ 1,652	\$ 1,973	\$ 2,505
DEPARTMENT TOTAL	\$ 171,287	\$ 172,274	\$ 154,340

<sup>&</sup>lt;sup>a</sup>The Supplemental Grants to the Aged and Community Mental Retardation Services — Elderly programs are shown as a General Fund appropriation for 1987-88.

#### Summary by Department (Continued)

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Department of Revenue			
General Government General Operations Personal Income Tax for Lottery Prizes Payment of Prize Money Payment of Commissions	\$ 38,744 15,192 161,596 109	\$ 38,612 14,291 185,232	\$ 39,784 13,603 146,299
Refunding Lottery Monies	,	10	10
Subtotal	\$ 215,648	\$ 238,145	\$ 199,696
Grants and Subsidies Property Tax and Rent Assistance for the Elderly Senior Citizens Inflation Dividend	\$ 98,861 34,503	\$ 124,150 35,895	\$ 120,681 34,653
Subtotal	\$ 133,364	\$ 160,045	\$ 155,334
TOTAL STATE FUNDS	\$ 349,012	\$ 398,190	\$ 355,030
Augmentations	\$ 2,145	\$ 2,581	\$ 3,025
DEPARTMENT TOTAL	\$ 351,157	\$ 400,771	\$ 358,055
Department of Transportation			
General Government			
Ridership Verification	\$ 75	<u>\$ 100</u>	\$ 100
Grants and Subsidies  Transit for the Elderly  Elderly Shared Rides  Transfer to Motor License Fund—Vehicle Registration for the Elderly  Demand Response Equipment Grants	\$ 65,292 37,702 2,500 1,957	\$ 71,469 38,000 4,700 2,300	\$ 75,784 38,000 2,500 2,300
Subtotal	\$ 107,451	\$ 116,469	\$ 118,584
DEPARTMENT TOTAL	\$ 107,526	\$ 116,569	\$ 118,684
TOTAL STATE FUNDS	\$ 804,476	<u>\$ 872,048</u>	\$ 823,124
Federal Funds	\$ 56,162 2,923	\$ 51,388 4,554	\$ 54,975 5,530
FUND TOTAL	\$ 863,561	\$ 927,990	\$ 883,629

#### STATE LOTTERY FUND REVENUE SUMMARY

#### **Five Year Revenue Projections**

	(Dollar Amounts in Thousands)													
	198	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
	Α	ctual	E	stimated		Budget	E	Estimated	ŀ	Estimated	E	Estimated	F	Estimated
Collections	\$ 732	2,852	\$	720,598	\$	720,598	\$	720,598	\$		\$	720,598	\$	720,598
Miscellaneous Revenue	37	7,917		27,476		22,892		16,381		5,572		· · · ·		
TOTAL LOTTERY FUND			_				_				_			
REVENUES	\$ 770	0,769	\$	748,074	\$	743,490	\$	736,979	\$	726,170	\$	720,548	\$	720,598

#### LOTTERY FUND REVENUE SOURCES

#### Collections

(Dollar Amounts in Thousands)

Actual		Estimated						
1980-81	207,579	1986-87	720,598					
1981-82	270,327	1987-88	720,598					
1982-83	495,762	1988-89	720,598					
1983-84	763,814	1989-90	720,598					
1984-85	768,734	1990-91	720,598					
1985-86	732,852	1991-92	720,598					

Collections consist of the net proceeds from lottery ticket sales less commissions and some prizes. Currently prizes of \$2,500 or less for the three computer games and prizes of \$50 or less for instant games can be paid by the ticket agents. The State Lottery is currently operating 4 games; the "Daily Number" game introduced in March 1977, the "Big 4" game introduced in November, 1980, and the "Lotto" game introduced in April 1982; all utilize computer sales terminals located across the Commonwealth. The fourth game is the instant game which during the course of a year may consist of 4 or 5 variations of instant game tickets. Ticket prices are \$1 for "Instant Game" tickets and "Lotto" tickets which consist of 2 plays to pick 6 of 40 numbers also "Super 7" which consists of 1 play to pick 7 of 80 numbers. "Daily Number" and "Big 4" game ticket prices range from \$.50 to \$5.00.

Lottery Fund collections as reported above is a net figure and corresponds to the Lottery Fund revenue remitted to the Commonwealth and reported in the Commonwealth's accounting system. Collections are derived by subtracting the commissions retained and prizes paid by local lottery agents from the total lottery ticket sales. The table below shows the calculation of the collections amount.

			ousands)				
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991- <del>9</del> 2
Ticket Sales	\$1,320,170	\$1,295,480	\$1,295,480	\$1,295,480	\$1,295,480	\$1,295,480	\$1,295,480
Commissions	-88,451	-86,797	-86,797	-86,797	-86,797	-86,797	-86,797
Field Paid Prizes	-498,867	-488,085	-488,085	-488,085	-488,085	-488,085	-488,085
COLLECTIONS	\$ 732,852	\$ 720,598	\$ 720,598	\$ 720,598	\$ 720,598	\$ 720.598	\$ 720.598

#### Miscellaneous Revenue

(Dollar Amounts in Thousands)

Actual		Estimated							
1980-81	8,458	1986-87	27,476						
1981-82	10,147	1987-88	22,892						
1982-83	8,740	1988-89	16,381						
1983-84	28,704	1989-90	5,572						
1984-85	45,834	1990-91							
1985-86	37,917	1991-92 · · · · · · · · · · · · · · · · · · ·							

Miscellaneous revenue includes interest earned on securities, interest on deposits, premiums on sale of securities, and refund of expenditures.

#### LOTTERY FUND REVENUE DETAIL

The following is a detailed list of all Lottery Fund Revenues.

	1985-86 Actual	(Dollar Amounts in Thousan 1986-87 Estimated	ds) 1987-88 Budget
Collections	\$ 732,852	\$ 720,598	\$ 720,598
Miscellaneous	37,917	27,476	22,892
TOTAL LOTTERY FUND REVENUES	\$ 770,769	\$ 748,074	\$ 743,490

# Milk Marketing Fund The Milk Marketing Fund is a special revenue fund composed of monies received from license fees, fines, penalties and permits relating to the milk industry. Also included is a transfer from the General Fund. The purpose of this fund is to provide for the operation of the Milk Marketing Board and to serve as a depository for money due dairy farmers from underpayments by dealers.

#### **Financial Statement**

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Beginning Balance	\$ 297	\$ 399	\$ 301
Receipts:			
Revenue Estimate	\$ 680	\$ 680	\$ 680
Transfer from General Fund	975	950	950
Prior Year Lapses	28	16	
Total Receipts	1,683	1,646	1,630
Funds Available	\$ 1,980	\$ 2,045	\$ 1,931
Expenditures:			
Appropriated	\$ 1,581 ———	\$ 1,744	\$ 1,675 ———
Estimated Expenditures	-1,581	-1,744 	-1,675 
Ending Balance	\$ 399	<u>\$ 301</u>	\$ 256

#### MILK MARKETING FUND

#### Summary by Department

	(E 1985-86 Actual	Oollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
Treasury Department			
Replacement Checks Refund Milk Marketing Licenses and Fees		\$ 5 5	\$ 5 5
DEPARTMENT TOTAL		\$ 10	\$ 10
Milk Marketing Board			
General Government	\$ 606	\$ 784	\$ 715 ————
TOTAL STATE FUNDS	\$ 606	\$ 794	<u>\$ 725</u>
Augmentations	\$ 975	\$ 950	\$ 950
FUND TOTAL	\$ 1,581	\$ 1,744	\$ 1,675

#### MILK MARKETING FUND REVENUE SUMMARY

#### **Five Year Revenue Projections**

					(Dollar	Amou	ints in Tho	ousand	s)				
	1985-86		1986-87		1987-88		1988-89	_	1989-90		1990-91		1991-92
	Actual	Es	timated		Budget	Es	timated	Es	timated	Es	timated	Es	timated
Licenses and Fees	\$ 600	\$	600	\$	600	\$	600	\$	600	\$	600	\$	600
Fines and Penalties	20		20		20		20		20		20		20
Miscellaneous Revenue	60		60		60		60		60		60		60
Total Milk Marketing Fund Revenues .	\$ 680	\$	680	\$	680	\$	680	\$	680	\$	680	\$	680
Augmentations	\$ 975	\$	950	\$	950	\$	950	\$	950	\$	950	\$	950
TOTAL MILK MARKETING FUND RECEIPTS	\$ 1,655	\$	1,630	<u>\$</u>	1,630	\$	1,630	\$	1,630	\$	1,630	<u> </u>	1,630

#### MILK MARKETING FUND REVENUE SOURCES

#### Licenses and Fees

(Dollar Amounts in Thousands)

Actual		Estimated							
1980-81	609	1986-87	600						
1981-82	606	1987-88	600						
1982-83	608	1988-89	600						
1983-84	573	1989-90	600						
1984-85	647	1990-91	600						
1985-86	600	1991-92	600						

The Commonwealth receives revenues from licenses and fees collected annually by the Milk Marketing Board. A flat rate fee is based on the daily average number of pounds of milk handled by dealers and an additional fee, levied on milk for which the board fixes minimum prices, is based on the number of pounds of such milk sold by dealers. Additional license fees are for weighing and measuring permits, tester's certificates of proficiency, weigher's and sampler's certificates of proficiency and applications for examination.

#### Fines and Penalties

(Dollar Amounts in Thousands)

Actual		Estimated							
1980-81	14	1986-87	20						
1981-82	29.	1987-88	20						
1982-83	24	1988-89	20						
1983-84	9	1989-90	20						
1984-85	20	1990-91	20						
1985-86	20	1991-92	20						

The Commonwealth receives revenue in the form of fines and penalties collected from milk dealers and other persons convicted of violating the Milk Marketing Law.

#### Miscellaneous Revenues

(Dollar Amounts in Thousands)

Actual		Estimated							
1980-81	95	1986-87\$	60						
1981-82	119	1987-88	60						
1982-83	102	1988-89	60						
1983-84	74	1989-90	60						
1984-85	94	1990-91	60						
1985-86	60	1991-92	60						

Miscellaneous Revenues consists primarily of interest on securities and deposits, plus legal fees for transcripts of hearings.

#### MILK MARKETING FUND REVENUE DETAIL

The following is a detailed list of all revenues available for Milk Marketing Fund appropriations and executive authorizations.

Licenses and Fees	 (1 85-86 ctual	19	nts in Thousand 86-87 imated	1987-8		
Milk Dealers Licenses	\$ 548	\$	548	\$	548	
Milk Testers Certificate Fees	6		6		6	
Milk Weighers Certificate Fees	31		31		31	
Milk Testers and Weighers Examination Fees	5 10		5 10		5 10	
Titalitis dicelled 1 ccs	 					
TOTAL	\$ 600	\$	600	\$	600	
Fines and Penalties						
Milk Marketing Act Fines	\$ 20	\$	20	\$	20	
TOTAL	\$ 20	\$	20	\$	20	
Miscellaneous Revenue						
Interest on Securities	\$ 59	\$	59	\$	59	
Interest on Deposits	1		1		1	
TOTAL	\$ 60	\$	60	\$	60	
TOTAL REVENUES	\$ 680	\$	680	\$	680	
Augmentations						
Transfer from General Fund	\$ 975	\$	950	\$	950	
TOTAL	\$ 975	\$	950	\$	950	
TOTAL RECEIPTS	\$ 1,655	\$	1,630	\$	1,630	

# **Racing Fund** The Racing Fund is a special revenue fund, composed of monies received from taxes and license fees collected by the State Harness Racing Commission and the State Horse Racing Commission derived from the regulation of horse and harness racing. It provides for the operational needs of both commissions. Any remaining balance is transferred to the General Fund in the subsequent fiscal year.

#### **Financial Statement**

-	1985-86 Actual	(Dollar Amounts in The 1986-87 Available	ousands) 1987-88 Estimated			
Beginning Balance	\$ 3,379	\$ 1,825	<b>\$</b> 1,211			
Receipts:						
Revenue Estimate	\$ 7,364	\$ 7,110	\$ 7,110			
Prior Year Lapses	89	135				
Total Receipts	7,453	7,245	7,110			
unds Available	\$ 10,832	\$ 9,070	\$ 8,321			
Expenditures:						
Appropriated	\$ 9,007	\$ 7,859 ———	\$ 6,773			
Estimated Expenditures	<b>9,007</b>	<u>7,859</u>	-6,773			
Ending Balance	\$ 1,825	\$ 1,211	\$ 1,548			

#### Summary by Department

Treasury Department	198: Act	5-86 tual		ounts in The 1986-87 vailable	ousands)	 1987-88 Budget	
General Government							
Replacement Checks — Racing	•		\$	10		\$ 10	
Department of Agriculture							
General Government							
Harness Racing Commission	\$	1,775	\$	2,199		\$ 1,579	
Horse Racing Commission		2,676		2,785		2,869	
Race Horse Testing Laboratory		810		764		764	
Payments to Pennsylvania Fairs — Administration		228		157		216	
Subtotal	\$	5,489	\$	5,905		\$ 5,428	
Grants and Subsidies							
Transfer to the General Fund	\$	3,379	\$	1,825		\$ 1,211	
DEPARTMENT TOTAL	\$	8,868	\$	7,730		\$ 6,639	
Department of Revenue General Government							
Collections — Racing	\$	139	\$	119		\$ 124	
FUND TOTAL	\$	9,007	<u>s</u>	7,859		\$ 6,773	

#### **RACING FUND REVENUE SUMMARY**

#### **Five Year Revenue Projections**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual	Es	stimated		Budget	Es	timated	Es	timated	Es	timated	Es	timated
Tax Revenues	\$	5,859	\$	5,810	\$	5,810	\$	5,810	\$	5,810	\$	5,810	\$	5,810
License and Fees		370		303		303		303		303		303		303
Miscellaneous		1,135		997		997		997		997		997		997
TOTAL RACING FUND REVENUES	\$	7,364	\$	7,110	\$	7,110	\$	7,110	\$	7,110	\$	7,110	\$	7,110

#### RACING FUND REVENUE SOURCES

#### Tax Revenues

(Dollar Amounts in Thousands)

Actual		Estimated					
1980-81\$	20,736	1986-87\$	5,810				
1981-82	20,807	1987-88	5,810				
1982-83	17,416	1988-89	5,810				
1983-84	16,409	1989-90	5,810				
1984-85	7,280	1990-91	5,810				
1985-86	5,859	1991-92	5,810				

Prior to December 30, 1983, the thoroughbred racing tax revenues consisted of wagering, breakage and admissions taxes assessed by the Race Horse Industry Reform Act (Act 135 of December 17, 1981). This act amended the wagering tax from 4.75 percent to a sliding rate ranging from 4.5 percent to 2 percent depending on the number of days raced per licensee. This was effective January 1, 1982. Effective September 1, 1981, the breakage tax was reduced from 50 percent to 25 percent. The admissions tax was lowered from 15 percent to 10 percent on September 1, 1981, and decreased to 5 percent on September 1, 1982.

Also prior to December 30, 1983 harness racing tax revenues consisted of wagering and admissions taxes assessed by the Race Horse Industry Reform Act (Act 135 of December 17, 1981). This act amended the wagering tax from 4.75 percent to a sliding rate ranging from 4.5 percent to 2 percent depending on the number of days raced per licensee. This was effective January 1, 1982. A State Admissions Tax was levied at the rate of 5 percent of the admission price.

The Harness Racing Fund and the Horse Racing Fund were combined into the Racing Fund by Act 93 of 1983. Act 93 amended portions of the Race Horse Industry Reform Act. The previous sliding wagering tax rate was changed to a flat 3.8 percent effective January 1, 1984 decreasing to 2 percent effective July 1, 1984 and 1.5 percent effective July 1, 1986 and thereafter. In addition a 0.7 percent wagering tax was imposed on exotic wagering.

#### Licenses and Fees

(Dollar Amounts in Thousands)

Actual		Estimated					
1980-81\$	424	1986-87\$	303				
1981-82	352	1987-88	303				
1982-83	311	1988-89	303				
1983-84	308	1989-90	303				
1984-85	404	1990-91	303				
1985-86	370	1991-92	303				

Licenses and Fees are revenues derived from the licensing of jockeys and such other persons participating in horse racing meets as prescribed by the State Racing Commissions.

#### **RACING FUND REVENUE SOURCES**

#### Fines and Penalties

(Dollar Amounts in Thousands)

Actual	Estimated
1980-81\$ 59	1986-87
1981-82	1987-88
1982-83	
1983-84	
1984-85	
1985-86	

The Commonwealth receives fines and penalties from violations of the Race Horse Industry Reform Act. In accordance with that act, fines and penalties are no longer collected in this fund but are deposited directly in the General Fund.

#### Miscellaneous Revenue

(Dollar Amounts in Thousands)

Actual		Estimated					
1980-81\$	2,061	1986-87	997				
1981-82	2,902	1987-88	997				
1982-83	1,842	1988-89	997				
1983-84	1,744	1989-90	997				
1984-85	1,473	1990-91	997				
1985-86	1,135	1991-92	997				

Penalties and interest on taxes due, interest on securities and uncashed tickets comprise Miscellaneous Revenue.

#### RACING FUND REVENUE DETAIL

The following is a detailed list of all revenue available for Racing Fund appropriations and executive authorizations.

Гах Revenue		985-86 .ctual	(Dollar Ar 19 Est	. 19	987-88 udget	
State Admission Tax Wagering Tax Breakage Tax	\$	189 5,314 356	\$	210 5,150 450	\$	210 5,150 450
TOTAL	\$	5,859	\$	5,810	\$	5,810
Licenses and Fees						
License Fees.	\$	370	\$	303	\$	303
TOTAL	\$	370	\$	303	\$	303
Miscellaneous						
Uncashed Tickets	\$	742 352	\$	615 349	\$	615 349
Miscellaneous		2		l		1
Redeposit of Checks		6		6		6
Interest On Deposits		6		6		6
Owner-by-Agent Security Deposit Forefits		18		20		20
Refunds of Expenditures Not Credited to Appropriation		9				
TOTAL	\$	1,135	\$	997	\$	997
TOTAL REVENUES	\$	7,364	\$	7,110	\$	7,110

## Revenue Sharing Trust Fund

The Revenue Sharing Trust Fund was composed of monies received under the provisions of the Federal, State and Local Fiscal Assistance Act and interest earned on that money.

The Federal, State and Local Fiscal Assistance Act placed no restrictions upon purposes for which the funds are spent; however, expenditures had to be in accordance with the laws and procedures applicable to expenditures of State revenues, including appropriation, accounting and audit.

Pennsylvania used its revenue sharing funds primarily for assistance to local governments, school districts and individuals.

Federal legislation eliminated Revenue Sharing Funds for state governments beginning with the 1981-82 fiscal year. However, in 1982-83 the Federal Government released a reserve held for contingencies. Certain prior year appropriations to the Department of Environmental Resources are still involved in litigation, and the funds invested remain in the Revenue Sharing Trust Fund and are earning interest.

Act 51-A of 1982 earmarked all such interest earnings for the use of the Department of General Services to pay for moving costs of Commonwealth agencies.

#### REVENUE SHARING TRUST FUND

#### **Financial Statement**

_	1985-86 Actual 🔑	(Dollar Amounts in Thousa 1986-87 Available	nds) 1987-88 Estimated		
Beginning Balance	\$ 530	\$ 533	\$ 353		
Receipts:					
Revenue Estimate	\$ 39	\$ 60	· · · · ·		
Total Receipts	39	60			
Funds Available	\$ 569	\$ 593	\$ 353		
Expenditures:					
Appropriated	\$ 36	\$ 240	\$ 300		
Estimated Expenditures	-36	-240 	-300		
Ending Balance	\$ 523	\$ 353	\$ 53		

#### REVENUE SHARING TRUST FUND

#### Summary by Department

Department of General Services	(E 5-86 tual	19	nts in Thousan 86-87 ailab <b>le</b>	ds) 1987-88 Budget		
•						
General Government						
Moving and Relocation Expenses	\$ 36	\$	300	\$	300	
FUND TOTAL	\$ 36	\$	300	\$	300	

#### REVENUE SHARING TRUST FUND REVENUE SUMMARY

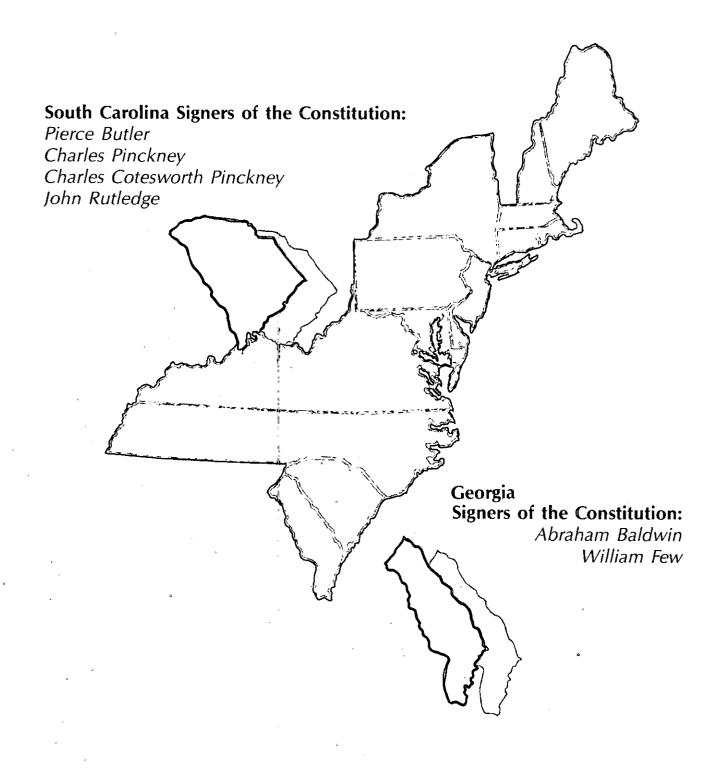
#### **Five Year Revenue Projections**

	•	(Dollar Amounts in Thousands)							
		1985-86 Actual	_	986-87 ailable	1987-88 Budget	1988-89 Estimated	1989-90 Estimated	1990-91 Estimated	1991-92 Estimated
Miscellaneous Revenues Interest on Securities	\$	39	\$	60					
Total Revenue Sharing Trust Fund Revenues	\$	39	<u> </u>	60					

The Commonwealth received funds from the Federal Government under the provisions of the State and Local Fiscal Assistance Act, commonly referred to as the Revenue Sharing Act, and from interest on deposits and securities.

Federal legislation eliminated Revenue Sharing Funds for State governments in the 1981-82 fiscal year. However, in 1982-83, the Federal Government released a reserve that they had held for contingencies.

## CAPITAL BUDGET



#### CAPITAL BUDGET

This section contains the 1987-88 Capital Budget and Five Year Capital Program. The bonded indebtedness required to support the capital programs is projected and, along with currently outstanding debt, is compared to the Constitutional debt limit.

The Public Improvement, Original Furniture and Equipment, Redevelopment Assistance, Flood Control, and Transportation Assistance projects shown will be financed by general obligation bonds, with the exception of the Game Commission projects which are funded from current revenues. The Department of Transportation highway projects will also be financed from current revenues. These projects are grouped into the following categories:

Public Improvement Projects — This category includes all types of new buildings and renovation projects. Also included are nonstructural improvements and the acquisition of land. These projects are designed and constructed through the Department of General Services.

**Public Improvements—Furnishings and Equipment** — This category provides for the equipping of newly completed public improvement projects, by purchasing original furniture and equipment through the Department of General Services.

Transportation Assistance Projects — These projects include: (a) the purchase of rolling stock and construction or improvement of facilities operated by mass transportation agencies throughout the Commonwealth, and (b) the acquisition, construction, and equipping of rural and intercity common carrier surface transportation systems or any components thereof. These projects are implemented through the Department of Transportation.

Redevelopment Assistance Projects — This category provides grants for the acquisition of land and its clearance, and the construction of buildings and other property appurtances for municipal agencies and authorities for the prevention and elimination of blight.

Flood Control Projects — This category provides the State's share of Federal flood control works and improvements to prevent floods and to preserve, control, and regulate the flow of rivers and streams in the Commonwealth. These projects are administered through the Department of Environmental Resources.

Highway Projects — This category includes the design, purchase of rights-of-way, construction, reconstruction and other improvements to highways and bridges on the State highway system. These projects are designed and constructed through the Department of Transportation.

The Capital Budget section consists of the following subsections.

1987-88 New Project Authorizations — This section itemizes and describes the new capital projects recommended for authorization in 1987-88, and their proposed source of funding. The projects are listed by department and capital project category.

Forecast of Future Projects — This section contains a forecast of new capital projects to be initiated during each of the fiscal years 1988-89 through 1991-92. The projections are grouped by department and capital project category.

Estimate of Capital Expenditures — This section provides an estimate of expenditures for capital projects during each of the next five fiscal years. Since design, acquisition and construction of a project is not generally completed during the fiscal year in which the project is initiated, payment of costs incurred usually occurs over several fiscal years. The estimated expenditures determine the amount of bonds which must be issued, or current revenue appropriations required, each fiscal year. The projections are listed by capital project category and subdivided by projects currently authorized, new projects proposed for 1987-88, and future projects (1988-92).

#### FORECAST OF DEBT LIMIT AND OUTSTANDING DEBT 1986-87 Through 1991-92

This table table includes debt issued under Article 8, Section 7(a)(4) of the Pennsylvania Constitution for projects included in a capital budget, and debt issued by the General State Authority and the State Highway and Bridge Authority.

			(Dollar Amoun			
	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Average Tax Revenues Previous Five Years	\$10,569,446	\$11,357,992	\$12,182,190	\$12,825,504	\$13,452,337	\$14,132,895
Debt Limit <sup>a</sup>	18,496,530	19,876,486	21,318,833	22,444,633	23,541,590	24,732,567
Outstanding Debt-Beginning of Fiscal Year	3,601,216	3,717,208	3,980,018	4,185,628	4,041,170	3,738,800
Bonds to be Issued	369,000	540,000	546,000	280,000	227,000	200,000
Bonds to be Retired	-253,008	-277,190	-340,390	-424,458	-529,370	-338,610
Outstanding Debt—End of Fiscal Year	\$ 3,717,208	\$ 3,980,018	\$ 4,185,628	\$ 4,041,170	\$ 3,738,800	\$ 3,600,190
% of Debt to Debt Limit	20.1%	20.0%	19.6%	18.0%	15.9%	14.6%

<sup>&</sup>lt;sup>a</sup>1.75 times the average tax revenues of previous five years.

#### PROJECTED CAPITAL BUDGET BOND ISSUES AND DEBT OUTSTANDING 1986-87 Through 1991-92

This table shows the projected amount of general obligation bonds to be issued and the level of bonded debt outstanding at the end of each fiscal year for projects included in a capital budget. Outstanding debt includes debt issued by the General State Authority and the State Highway and Bridge Authority. Also included is one issue of the State Public School Building Authority. A projection of all Commonwealth general obligation bonds to be issued and debt outstanding is contained in the Public Debt section of this budget document (Section E of Volume 1).

		(Dollar Amounts in Thousands)								
	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
Projected Bond Issues										
Public Improvements	\$ 150,000	\$ 185,000	\$ 160,000	\$ 140,000	\$ 140,000	\$ 135,000				
Highways		115,000	000,001	5,000	10,000	5,000				
Transportation Assistance Original Furniture and	30,000	55,000	70,000	70,000	35,000	40,000				
Equipment	10,000	15,000	20,000	10,000	4,000	5,000				
Redevelopment Assistance	98,000	30,000	56,000	45,000	23,000	5,000				
Advanced Construction				•	•	,				
Interstate	, 78,000	130,000	135,000							
Flood Control	3,000	10,000	5,000	10,000	15,000	10,000				
Total	\$ 369,000	\$ 540,000	\$ 546,000	\$ 280,000	\$ 227,000	\$ 200,000				
Debt Outstanding										
Projections <sup>a</sup>										
Public Improvements	\$ 1,658,188	\$ 1,715,923	\$ 1,739,258	\$ 1,736,610	\$ 1,731,815	\$ 1,717,030				
Highways	1,514,400	1,519,790	1,500,090	1,382,680	1,267,105	1,144,610				
Transportation Assistance	274,765	302,780	344,165	381,820	382,545	387,135				
Original Furniture and				•	,	,				
Equipment	31,115	41,300	55,500	57,200	52,500	49,100				
Redevelopment Assistance	137,790	160,820	208,350	240,955	250,240	240,895				
Advanced Construction										
Interstate	78,000	208,000	304,000	200,000						
Flood Control	3,000	12,860	17,220	26,330	40,175	48,225				
Community Colleges	19,950	18,545	17,045	15,575	14,420	13,195				
Total	\$ 3,717,208	\$ 3,980,018	\$ 4,185,628	\$ 4,041,170	\$ 3,738,800	\$ 3,600,190				

<sup>&</sup>lt;sup>a</sup>Bonds refunded in advance of maturity are excluded. Outstanding refunding bonds are shown on page E-4.

#### FORECAST OF DEBT SERVICE REQUIREMENTS 1987-88 Through 1991-92

This table table includes debt service on debt issued under Article 8, Section 7(a)(4) of the Pennsylvania Constitution for projects included in a capital budget, and debt issued by the General State Authority and the State Highway and Bridge Authority. Debt Service is shown in the year of appropriation and in gross amounts not reduced by interest earnings or other credits applied to debt service payments. Debt service on anticipated issues is also included.

		(Doll	(Dollar Amounts in Thousands)					
	1987-88	1988-89	1989-90	1990-91	1991-92			
GENERAL FUND								
Department of General Services								
General State Authority Rentals	\$ 38,566	\$ 34,415	\$ 30,509	\$ 24,230	\$ 18,150			
Department of Education								
General State Authority Rentals  Treasury Department	4,201	4,201	4,201	4,201	4,201			
—Public Improvement Projects	180,791	198,648	209,959	217,447	227,197			
-Transportation Assistance Projects	48,956	52,250	59,110	61,594	61,628			
Community College Projectsa Original Furniture and Equipment	2,018	2,017	2,022	2,027	2,027			
Projects	7,329	9,012	12,101	12,416	11,481			
-Redevelopment Assistance Projects	16,469	19,787	26,775	29,521	29,971			
—Flood Control Projects  Less: Interest Earnings and Miscellaneous	461	1,546	2,052	3,015	4,484			
Revenues	-6,801	-5,941	-5,720	-5,361	-5,290			
TOTAL—GENERAL FUND	\$ 291,990	\$ 315,935	\$ 341,009	\$ 349,090	\$ 353,849			
MOTOR LICENSE FUND								
Department of General Services General State Authority Rentals	\$ 1,105	\$ 1,102	\$ 1,100	\$ 1,100	\$ 1,100			
Department of Transportation	\$ 1,105	\$ 1,102	\$ 1,100	5 1,100	3 1,100			
Highway and Bridge Authority Rentals Advance Construction Interstate—Interest	26,895	25,056	18,869	12,824	7,183			
Payments  Treasury Department	7,990	15,743	15,798	7,403				
Capital Debt Fund								
-Highway Projects	164,998	165,051	165,066	165,075	164,976			
—Public Improvement Projects	524	1,281	1,361	1,361	1,361			
Less: Miscellaneous Revenue	-455	-472						
TOTAL—MOTOR LICENSE FUND	\$ 201,057	\$ 207,761	\$ 202,194	\$ 187,763	\$ 174,620			
BOATING FUND								
Department of General Services								
General State Authority Rentals	\$ 2	\$ 2	\$ 2	<b>\$</b> 2	<b>\$</b> 2			
TOTAL—BOATING FUND	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2			
FISH FUND								
Department of General Services								
General State Authority Rentals	\$ 63	\$ 63	\$ 63	\$ 63	\$ 63			
TOTAL—FISH FUND	\$ 63	\$ 63	\$ 63	\$ 63	\$ 63			

#### FORECAST OF DEBT SERVICE REQUIREMENTS 1987-88 Through 1991-92 (continued)

	(Dollar Amounts in Thousands)									
	1987-88		1988-89		1989-90		1990-91		1991-92	
OTHER FUNDS										
Public School Building Authority—										
Community College Projects <sup>c</sup>	\$	530	\$	533	\$	402				
Motor License Fund Restricted Receipts										
Aviation—Airport Public Improvement										
Projects		144		1,252		1,252	\$	1,422	S	1,422
Aviation—General State Authority Rentals		39		39		39		39	•	39
Highway Bridge Improvement-Highway										-
Projects		2,250		14,038		20,618		23,429		24,218
Less: Miscellaneous Earnings		-403		-350		-18		-35		-18
TOTAL—OTHER FUNDS	\$	2,560	\$	15,512	\$	22,293	<u> </u>	24,855	\$	25,661
				·	_		_		_	·
TOTAL DEBT SERVICE—ALL FUNDS	\$ 4	195,672	\$	539,273	\$	565,561	<u>s</u>	561,773	\$	554,195

<sup>&</sup>lt;sup>a</sup>Fifty percent of this amount is reimbursed by the appropriate colleges.

<sup>&</sup>lt;sup>b</sup>Excludes debt service on Refunding Series bonds.

<sup>&</sup>lt;sup>c</sup>To be paid by the appropriate college in the form of rentals. Fifty percent of this is reimbursed from the General Fund through grants and subsidies paid by the Department of Education.

#### CAPITAL FACILITIES FUND FINANCIAL STATEMENT<sup>a</sup>

1987-88 Through 1991-92

(Dollar Amounts in Thousands)

	Public Improvement Projects	Transportation Assistance Projects		Highway Projects	Advanced Construction Interstate Projects	_	Original Furniture & Equipment		development Assistance Projects	_	Flood Control Projects	_	Total
Balance, July 1, 1987	\$ 15,120	\$ 4,52	3 \$	829	\$ 5,107	\$	1,191	\$	35,782	\$	2,809	\$	65,361
Revenue: Bond Issues	185,000	55,00	)	115,000	130,000		15,000		30,000		10,000		540,000
Estimated Expenditures	-176,298	-55,00	) _	-111,000	-127,865 <sup>b</sup>	_	-14,194		-58,000	_	-8,725		-551,082
Balance, July 1, 1988	\$ 23,822	\$ 4,52	3 \$	4,829	\$ 7,242	\$	1,997	\$	7,782	\$	4,084	\$	54,279
Revenue: Bond Issues	160,000	70,00	)	100,000	135,000		20,000		56,000		5,000		546,000
Estimated Expenditures	-158,531	-65,90	)	-96,000	-142,242 <sup>b</sup>	_	-19,212		-63,000	_	-5,680	_	-550,565
Balance, July 1, 1989	\$ 25,291	\$ 8,62	3 \$	8,829		\$	2,785	\$	782	\$	3,404	\$	49,714
Revenue: Bond Issues	140,000	70,00	)	5,000			10,000		45,000		10,000		280,000
Estimated Expenditures	-138,974	-76,50	)	-7,000			-10,656		-44,000		-12,285		-289,415
Balance, July 1, 1990	\$ 26,317	\$ 2,12	3 \$	6,829		\$	2,129	\$	1,782	\$	1,119	\$	40,299
Revenue: Bond Issues	140,000	35,00	)	10,000			4,000		23,000		15,000		227,000
Estimated Expenditures	-138,000	-34,50	)	-9,000			-4,725		-23,000		-12,355		-221,580
Balance, July 1, 1991	\$ 28,317	\$ 2,62	3 9	7,829		\$	1,404	\$	1,782	\$	3,764	\$	45,719
Revenue: Bond Issues	135,000	40,00	)	5,000			5,000		5,000		10,000		200,000
Estimated Expenditures	-138,000	-40,00	)	-11,000		_	-5,000		-6,782		-9,750	_	-210,532
Balance, July 1, 1992	\$ 25,317	\$ 2,62	3 5	1,829		\$	1,404	_		\$	4,014	\$	35,187

<sup>&</sup>lt;sup>a</sup>Bonds are issued to meet the cash requirements of each category of projects and to maintain minimum cash balances.

 $<sup>^{\</sup>mbox{\scriptsize b}}$ Expenditures are net of partial Federal reimbursements and ACI interest earnings.

### ESTIMATED CAPITAL PROJECT EXPENDITURES State Funds 1987-88 Through 1991-92

	(Dollar Amounts in Thousands)									
	1987-88	1988-89	1989-90	1990-91	1991-92					
FROM GENERAL OBLIGATION BONDS										
Public Improvement Projects—Buildings and Structures	\$ 176,298	\$ 158,531	\$ 138,974	\$ 138,000	\$ 138,000					
niture and Equipment	14,194 58,000	19,212 63,000	10,656 44,000	4,725 23,000	5,000 6,782					
Flood Control Projects  Transportation Assistance Projects  Highway Projects	8,725 55,000 238,865	5,680 65,900 238,242	12,285 76,500 7,000	12,355 34,500 9,000	9,750 40,000 11,000					
Total—Bond Funds	\$ 551,082	\$ 550,565	\$ 289,415	\$ 221,580	\$ 210,532					
FROM CURRENT REVENUES										
Public Improvement Projects—Game Fund  Highway Projects—Motor License Fund  Highway Projects—Motor License Fund	\$ 2,750 107,100	\$ 2,500 77,800	\$ 2,500 67,500	\$ 2,500 63,300	\$ 2,500 59,200					
Restricted Revenue	31,300	8,200	20,300	21,400	20,900					
Total—Current Revenues	\$ 141,150	\$ 88,500	\$ 90,300	\$ 87,200	\$ 82,600					
TOTAL—ALL STATE FUNDS	\$ 692,232	\$ 639,065	\$ 379,715	\$ 308,780	\$ 293,132					

# FORECAST OF NEW PROJECT AUTHORIZATIONS FINANCED FROM STATE FUNDS Five Year Forecast by Department

	1987-88	1988-89	(Dollar Amou 1989-90	ents in Thousands) 1990-91	1991-92	Total
Department of Agriculture	\$ 556	\$ 1,275	\$ 700	\$ 125		\$ 2,656
Department of Corrections	8,755	21,600	21,425	23,250	\$ 26,450	101,480
Department of Education	21,150	27,675	27,450	29,800	33,900	139,975
Emergency Management Agency.	330	175	225	225		955
Department of Environmental Resources	25,969	8,375	52,300	8,000	9,100	103,744
Game Commission	1,726	2,500	2,500	2,500	2,500	11,726
Department of General Services .	8,718	3,375	3,350	3,650	4,150	23,243
Historical and Museum Commission	1,802	2,025	2,025	2,200	2,500	10,552
Department of Military Affairs	2,315	1,700	1,725	1,750	1,800	9,290
Department of Public Welfare	7,112	5,400	5,375	5,825	6,625	30,337
State Police	5,467	1,850	5,300	5,950	2,475	21,042
Department of Transportation	93,228	95,550	98,125	97,225	95,000	479,128
TOTAL	\$ 177,128	\$ 171,500	\$ 220,500	\$ 180,500	\$ 184,500	\$ 934,128

# RECOMMENDED 1987-88 NEW PROJECT AUTHORIZATIONS STATE FUNDS Summary by Department

(Dollar Amounts in Thousands)

	Bond Funds			Current Revenues								
		Public provement Projects	F	Original Turniture & Equipment	 asportation Assistance Projects	Flood Control Projects		Public provement Projects		Highway Projects		Total All Funds
Department of Agriculture	\$	556									\$	556
Department of Corrections		8,755										8,755
Department of Education		16,999	\$	4,151		,						21,150
Emergency Management Agency		330										330
Department of Environmental Resources		15,309		100		\$ 10,560						25,969
Game Commission							\$	1,726				1,726
Department of General Services		8,718										8,718
Historical and Museum Commission		1,802										1,802
Department of Military Affairs		2,315										2,315
Department of Public Welfare		7,112										7,112
State Police		5,467										5,467
Department of Transportation		7,214			\$ 54,652				\$	31,362		93,228
TOTAL	\$	74,577	\$	4,251	\$ 54,652	\$ 10,560	\$	1,726	\$	31,362	<u>\$</u>	177,128

## DEPARTMENT OF AGRICULTURE

1987-88 PUBLIC IMPROVEMENT PROJECTS	Pr	ase oject Cost	(Doltar Amount Land Cost	De Co	usands) sign & ntin- ncies	Pr	otal oject Cost
Development of Agricultural Industries  TOTAL PROJECT	\$ <u>\$</u>	463		\$ \$	93	\$ <u>\$</u>	556
SOURCE OF FUNDS							
General Obligation Bond Issues Capital Facilities Fund — Buildings and Structures	\$	463		\$	93	\$	556
TOTAL	\$	463		\$	93	\$	556

# Department of Agriculture 1987-88 Projects

	(Dollar Amounts in Thousands)			usands)			
FROM BOND FUNDS	Base Project Cost	Land Cost	Co	sign & ntin- ncies	Pı	otal roject Cost	
Program: Development of Agricultural Industries							
Farm Show Complex — Harrisburg							
PARKING AREAS AND HARD STAND IMPROVE- MENTS: This project provides for paving, resurfacing and drainage improvements of the parking and service entrance areas surrounding the exhibition buildings	\$ 463		\$	93	\$	556	
POGRAM TOTAL	\$ 463		\$	93	\$	556	

#### **DEPARTMENT OF CORRECTIONS**

1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	(Dollar Amount Land Cost	ts in Thousands) Design & Contingencies	Total Project Cost
State Correctional Institutions	\$ 7,296		\$ 1,459	\$ 8,755
TOTAL PROJECTS	\$ 7,296	<u> </u>	\$ 1,459	\$ 8,755
SOURCE OF FUNDS				
General Obligation Bond Issues Capital Facilities Fund — Buildings and Structures	\$ 7,296		\$ 1,459	\$ 8,755
TOTAL	\$ 7,296		\$ 1,459	\$ 8,755

## Department of Corrections 1987-88 Projects

FROM BOND FUNDS  Project Cost Cost Cost Cost Cost Cost Cost Cos		_	(Dollar Amoun	-	
Program: State Correctional Institutions  State Correctional Institution—Dallas  ADDITIONAL FUNDS FOR DGS 578-11, GUARD TOWERS: This will provide additional funding needed for construction of the guard tower project which was authorized in Act 1984-62. This will increase the project authorization to \$397,000. \$ 131 \$ 26 \$ 157 \$  ADDITIONAL FUNDS FOR DGS 578-10, SECURITY AND LIGHTING: This will provide additional funding needed for the security/lighting project which was authorization to \$2,592,000. \$ 132 792 \$  State Correctional Institution—Graterford  ADDITIONAL FUNDS FOR DGS 577-10, SEWAGE TREATMENT SYSTEM: This project will provide additional funding needed to complete the sewage treatment system which was authorized in Act 1984-62. This will increase the project authorization to \$10,825,778. \$ 1.445 \$ 289 1,734 \$  State Correctional Institution—Huntingdon  SECURITY FENCE AND LIGHTING: This project will provide for construction of approximately 1,500 ft. of fencing and lighting around "E" and "F" Blocks. \$ 275 \$ 55 330 \$  State Correctional Institution—Rockview  RESTRICTED HOUSING UNIT: This project will provide for the construction of a new 60 man restricted housing facility for criminal offenders. \$ 3,960 \$ 792 4,752 \$  State Correctional Institution—Smithfield  BAKE SHOP: This project provides for the construction of a 4,000 sq. ft. bake shop and related fixed equipment for supplying the Smithfield and Huntingdon Institutions with bread and baked goods. \$ 660 \$ 132 792 \$  State Correctional Institution—Waynesburg				Design &	
State Correctional Institution—Dallas  ADDITIONAL FUNDS FOR DGS 578-11, GUARD TOWERS: This will provide additional funding needed for construction of the guard tower project which was authorized in Act 1984-62. This will increase the project authorization to \$397,000.  \$ 131 \$ 26 \$ 157  ADDITIONAL FUNDS FOR DGS 578-10, SECURITY AND LIGHTING: This will provide additional funding needed for the security/lighting project which was authorized in Act 1984-62. This will increase the project authorization to \$2,592,000.  \$ 5 131 \$ 26 \$ 157  ADDITIONAL FUNDS FOR DGS 578-10, SECURITY AND LIGHTING: This will increase the project authorization to \$2,592,000.  \$ 5 131 \$ 26 \$ 157  ADDITIONAL FUNDS FOR DGS 578-10, SECURITY FUNDS FOR DGS 577-10, SEWAGE TREATMENT SYSTEM: This project will provide additional funding needed to complete the sewage treatment system which was authorized in Act 1984-62. This will increase the project authorization to \$10,825,778.  \$ 5 1,734  State Correctional Institution—Huntingdon  SECURITY FENCE AND LIGHTING: This project will provide for construction of approximately 1,500 ft. of fencing and lighting around "E" and "F" Blocks.  \$ 5 130  State Correctional Institution—Rockview  RESTRICTED HOUSING UNIT: This project will provide for the construction of a new 60 man restricted housing facility for criminal offenders.  \$ 3,960 792 4,752  State Correctional Institution—Smithfield  BAKE SHOP: This project provides for the construction of a 4,000 94, ft. bake shop and related fixed equipment for supplying the Smithfield and Huntingdon Institutions with bread and baked goods.  \$ 660 132 792  State Correctional Institution—Waynesburg	FROM BOND FUNDS				_
ADDITIONAL FUNDS FOR DGS 578-11, GUARD TOWERS: This will provide additional funding needed for construction of the guard tower project which was authorized in Act 1984-62. This will increase the project authorization to \$397,000	Program: State Correctional Institutions				
TOWERS: This will provide additional funding needed for construction of the guard tower project which was authorized in Act 1984-62. This will increase the project authorization to \$397,000.  ADDITIONAL FUNDS FOR DGS 578-10, SECURITY AND LIGHTING: This will provide additional funding needed for the security/lighting project which was authorized in Act 1984-62. This will increase the project authorization to \$2,592,000.  State Correctional Institution—Graterford  ADDITIONAL FUNDS FOR DGS 577-10, SEWAGE TREATMENT SYSTEM: This project will provide additional funding needed to complete the sewage treatment system which was authorized in Act 1984-62. This will increase the project authorization to \$10,825,778.  State Correctional Institution—Huntingdon  SECURITY FENCE AND LIGHTING: This project will provide for construction of approximately 1,500 ft. of fencing and lighting around "E" and "F" Blocks.  State Correctional Institution—Rockview  RESTRICTED HOUSING UNIT: This project will provide for the construction of a new 60 man restricted housing facility for criminal offenders.  BAKE SHOP: This project provides for the construction of a 4,000 sq. ft. bake shop and related fixed equipment for supplying the Smithfield and Huntingdon Institutions with bread and baked goods.  State Correctional Institution—Waynesburg	State Correctional Institution—Dallas				
AND LIGHTING: This will provide additional funding needed for the security/lighting project which was authorization to \$2,592,000	TOWERS: This will provide additional funding needed for construction of the guard tower project which was authorized in Act 1984-62. This will increase the project authoriza-	<b>\$</b> 131	***	\$ 26	\$ 157
ADDITIONAL FUNDS FOR DGS 577-10, SEWAGE TREATMENT SYSTEM: This project will provide additional funding needed to complete the sewage treatment system which was authorized in Act 1984-62. This will increase the project authorization to \$10,825,778	AND LIGHTING: This will provide additional funding needed for the security/lighting project which was authorized in Act 1984-62. This will increase the project authoriza-	660		132	792
TREATMENT SYSTEM: This project will provide additional funding needed to complete the sewage treatment system which was authorized in Act 1984-62. This will increase the project authorization to \$10,825,778					.,_
SECURITY FENCE AND LIGHTING: This project will provide for construction of approximately 1,500 ft. of fencing and lighting around "E" and "F" Blocks	TREATMENT SYSTEM: This project will provide additional funding needed to complete the sewage treatment system which was authorized in Act 1984-62. This will in-	1,445		289	1,734
provide for construction of approximately 1,500 ft. of fencing and lighting around "E" and "F" Blocks	State Correctional Institution—Huntingdon				
RESTRICTED HOUSING UNIT: This project will provide for the construction of a new 60 man restricted housing facility for criminal offenders	provide for construction of approximately 1,500 ft. of fen-	275	,	55	330
for the construction of a new 60 man restricted housing facility for criminal offenders.  State Correctional Institution—Smithfield  BAKE SHOP: This project provides for the construction of a 4,000 sq. ft. bake shop and related fixed equipment for supplying the Smithfield and Huntingdon Institutions with bread and baked goods.  State Correctional Institution—Waynesburg	State Correctional Institution—Rockview				
BAKE SHOP: This project provides for the construction of a 4,000 sq. ft. bake shop and related fixed equipment for supplying the Smithfield and Huntingdon Institutions with bread and baked goods	for the construction of a new 60 man restricted housing	3,960		792	4,752
of a 4,000 sq. ft. bake shop and related fixed equipment for supplying the Smithfield and Huntingdon Institutions with bread and baked goods	State Correctional Institution—Smithfield				
	of a 4,000 sq. ft. bake shop and related fixed equipment for supplying the Smithfield and Huntingdon Institutions	660		132	792
EMERGENCY GENERATOR: This project provides for	State Correctional Institution—Waynesburg				
an emergency generator system to provide emergency power and lighting to the institution in case of power failure. 165	an emergency generator system to provide emergency power	165		33	198
PROGRAM TOTAL					

#### **DEPARTMENT OF EDUCATION**

		(Dollar Amount		
1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost
Higher Education — State System of Higher Education	\$ 10,090 4,063 4,163		\$ 1,976 77 781	\$ 12,066 4,140 4,944
TOTAL PROJECTS	\$ 18,316	· · · ·	\$ 2,834	\$ 21,150
SOURCE OF FUNDS				
General Obligation Bond Issues Capital Facilities Fund — Buildings and Structures Capital Facilities Fund — Furniture and Equipment	\$ 14,165 4,151		\$ 2,834	\$ 16,999 4,151
TOTAL	\$ 18,316		\$ 2,834	\$ 21,150

FROM BOND FUNDS	Base Project Cost	(Dollar Amount Land Cost	Design & Contingencies	Total Project Cost
Program: Higher Education — State System of Higher Education				
Bloomsburg University				
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities	\$ 256		<b>\$</b> 51	\$ 307
STEAM LINE IMPROVEMENTS: This project will replace/upgrade the campus high pressure steam line system	1,048		210	1,258
California University				
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities	229		46	275
ORIGINAL FURNITURE AND EQUIPMENT FOR PRO- JECT NO. DGS 402-44: This provides for the purchase of movable furniture and equipment for the old library which is being converted to an art-music classroom facility	62			62
Cheyney University				
RENOVATION OF BIDDLE HALL: This project provides for the upgrading of Biddle Hall which houses the math/computer science program and the administrative computer center. The improvements include; renovation of the HVAC systems, rewiring of the electrical systems, modernization of the buildings interior and space use, and rehabilitation of the exterior.	1,354		271	1,625
Clarion University				
RENOVATE FOUNDERS HALL: This project will provide for the replacement of the heating system, electrical system, fire alarm system, roof, ventilation system, exterior masonry restoration, interior upgrade, and an elevator to				
meet handicapped compliance	1,210	,	242	1,452

		(Dollar Amount	s in Thousands)	
	Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost
FROM BOND FUNDS				
Program: Higher Education — State System of Higher Education (continued)				
East Stroudsburg University				
RENOVATE GESSNER SCIENCE CENTER: This project provides for the upgrading of the heating and air conditioning systems, installation of an elevator, and construction of an addition to house the storage of chemicals	\$ 1,100		\$ 220	\$ 1,320
Edinboro University				
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This project provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities.	399		80	479
RENOVATION OF LOVELAND HALL: This project provides for safety renovations involving the corners and upper masonary work of the building, repointing of the exterior, replacement of the windows, and interior classroom renovations.	250		50	300
Indiana University				
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities	495		99	594
Kutztown University				
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities	292		58	350
UPGRADE ELECTRICAL DISTRIBUTION SYSTEM: This project will replace and upgrade the 5KV electrical distribution system throughout the campus. In addition, the project will also provide a means of monitoring electrical usage throughout the campus and provide input to a				
campus-wide energy management system	770		154	924

	Base	(Dollar Amoun	s in Thousands) Design &	Total
FROM BOND FUNDS	Project Cost	Land Cost	Contin- gencies	Project Cost
Program: Higher Education — State System of Higher Education (continued)				
Lock Haven University				
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities	\$ 149		\$ 30	\$ 179
Mansfield University				
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities	132		26	158
RENOVATE ALLEN HALL: This project will convert an obsolete lecture hall and stage area that is receiving very little use into an efficient instruction area. The project will provide: (1) a sound system, (2) an improved lighting system, (3) a student survey response system, (4) a color TV studio and an audio studio, and (5) areas will be renovated to move audiovisual services into a contiguous area, and will include air conditioning, new auditorium seats, soundproofing, etc.	750		150	900
Millersville University				700
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities	459		92	551
Shippensburg University				
AUTOMATICE FIRE DETECTION/ALARM SYSTEM: This provides for the installation of heat-smoke sensor fire alarm systems in the student housing facilities	248		50	298
	£70		50	270

FROM BOND FUNDS	Base Project Cost	(Dollar Amount Land Cost	ts in Thousands) Design & Contingencies	Total Project Cost
Program: Higher Education — State System of Higher Education (continued)				
West Chester University				
AUTOMATIC FIRE DETECTION/ALARM SYSTEM: This provides for the installation of hear-smoke sensor fire alarm systems in the student housing facilities	\$ 736		\$ 147	\$ 883
ORIGINAL FURNITURE AND EQUIPMENT FOR PRO- JECT NO. DGS 414-52: This provides for the purchase of movable furniture and equipment for Recitation Hall which is being renovated to upgrade program space utilization, etc.	151			151
PROGRAM TOTAL	\$ 10,090		\$ 1,976	\$ 12,066
Program: Higher Education — State Related Universities				
Lincoln University				
FIRE PROTECTION IMPROVEMENTS: This provides for the installation of heat-smoke sensor fire alarm systems and magnetic door holders in the student housing facilities, and the installation of sprinkler systems in various office and classroom buildings.	\$ 383		<b>\$</b> 77	\$ 460
Pennsylvania State University				
ORIGINAL FURNITURE AND EQUIPMENT FOR PRO- JECT NO. DGS 800-175: This provides for the purchase of movable furniture and equipment for the Buckhout, N. Frear, Headhouses 3 and 4, and the Typson buildings which are being renovated for current functional needs	680			680
University of Pittsburgh				
ORIGINAL FURNITURE AND EQUIPMENT FOR PRO- JECT NO. DGS 1103-34: This provides for the purchase of movable furniture and equipment to furnish the new medical reasearch facility which is under construction	3,000			3,000
PROGRAM TOTAL	\$ 4,063		\$ 77	\$ 4,140

		(Dollar Amount		
FROM BOND FUNDS	Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost
Program: State Owned Schools				
Scotland School for Veterans' Children				
CAMPUS FIRE ALARM SYSTEM: This will provide for the installation of heat-smoke sensor fire alarm systems in the student housing facilities and general upgrading of the schools fire alarm system, including a central reporting station.	\$ 605		<b>\$</b> 121	\$ 726
Thaddeus Stevens State School of Technology				
CONVERSION OF COTTAGES "A" and "B" AND CONSTRUCTION OF AN ADDITION FOR A LEARN-ING RESOURCE CENTER: This will provide for the conversion of cottages "A" and "B" and construction of a 43,000 sq. ft. addition to house a 40,000 library collection, and audio-visual center of approximately 10,000 sq. ft. including wired carren, a graphic production equipment and TV studio, three learning labs, a computer center, and a lecture room.	3,300		660	3,960
ORIGINAL FURNITURE AND EQUIPMENT FOR PRO- JECT NO. DGS 417-15: This provides for the purchase of movable furniture and equipment to furnish the expansion of Shop No. 3.	258			258
PROGRAM TOTAL	\$ 4,163		\$ 781	\$ 4,944

#### **EMERGENCY MANAGEMENT AGENCY**

			(Dollar Amoun	(Dollar Amounts in Thousands)			
1987-88 PUBLIC IMPROVEMENT PROJECTS	Pı	Base roject Cost	Land Cost	Co	sign & ontin- ncies	Pr	otal roject Cost
Fire Prevention and Safety	\$	275		\$	55	\$	330
TOTAL PROJECTS	\$	275		\$	55	\$	330
SOURCE OF FUNDS							
General Obligation Bond Issues							
Capital Facilities Fund — Buildings and Structures	\$	275		\$	55	\$	330
TOTAL	\$	275		\$	55	\$	330

# **Emergency Management Agency 1987-88 Projects**

	(Dollar Amounts in Thousands)							
	Base			Design &		T	otal	
	Proj	ect	Land	Co	ntin-	Pr	oject	
FROM BOND FUNDS	Co	st	Cost	ger	ncies	C	Cost	
Program: Fire Prevention and Safety								
State Fire Academy								
ADDITIONAL FUNDS FOR PROJECT DGS 418-5, RENOVATE EXISTING FACILITIES: This will provide additional funding needed to complete the renovation of an existing facilities project which was authorized in Act 1986-118. This will bring the total project allocation to \$630,000	\$	275		\$	55	\$	330	
φυσυ,υνου	Ф	213		A.	33	Þ	330	
PROGRAM TOTAL	\$	275		\$	55	\$	330	

# DEPARTMENT OF ENVIRONMENTAL RESOURCES

1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	(Dollar Amount Land Cost	ts in Thousands) Design & Contingencies	Total Project Cost
Management of Recreational Areas and Facilities	\$ 8,043 10,896		\$ 224 2,179	\$ 8,267 13,075
Subtotal	\$ 18,939	· · · · · ·	\$ 2,403	\$ 21,342
1987-88 FEDERAL FLOOD CONTROL PROJECTS				
Management of Water and Mineral Resources	\$ 76,800		\$ 960	\$ 77,760
Subtotal	\$ 76,800		\$ 960	\$ 77,760
TOTAL PROJECTS	\$ 95,739		\$ 3,363	\$ 99,102
SOURCE OF FUNDS				
General Obligation Bond Issues Capital Facilities Fund — Public Improvement Buildings and Structures Capital Facilities Fund — Public Improvement Furniture and	\$ 12,906		\$ 2,403	\$ 15,309
Equipment	100 9,600		960	100 10,560
Subtotal General Obligation Bonds	\$ 22,606		\$ 3,363	\$ 25,969
Federal Funds	\$ 63,533			\$ 63,533
Other Funds	\$ 9,600			\$ 9,600
TOTAL	\$ 95,739		\$ 3,363	\$ 99,102

	Base Project	Project Land		Total Project
FROM BOND FUNDS	Cost	Cost	gencies	Cost
PUBLIC IMPROVEMENT PROJECTS				
Program: Management of Recreation Areas and Facilities	-			
Chapman State Park				
ORIGINAL FURNITURE AND EQUIPMENT FOR DGS 134-2: This project will provide for the purchase of original movable furniture and equipment to furnish the new day-use and beach facilities scheduled to be completed in 1987.	\$ 4.	8		\$ 48
Frances Slocum State Park				
ORIGINAL FURNITURE AND EQUIPMENT FOR DGS 126-1: This project will provide for the purchase of original movable furniture and equipment to furnish this new campground facilities scheduled to be completed in 1987		2		52
Presque Isle State Park				
BEACH NOURISHMENT: This provides for the State share of beach nourishment/improvement costs under a cooperative agreement with the U.S. Corps of Engineers.	State 1,78 Fed. 5,93		\$ 178 	1,958 5,933
Ryerson Station State Park				
BRIDGE: This project provides for the construction of a two-lane vehicular bridge to the major day use area	23	0	46	276
Total - State Funds	\$ 2,11	0	\$ 224	\$ 2,334
Total — Federal Funds	5,93	3	.,	5,933
PROGRAM TOTAL	\$ 8,04	<u></u>	\$ 224	\$ 8,267

		(Dollar Amoun		
	Base Project	Land	Design & Contin-	Total Project
FROM BOND FUNDS (continued)	Cost	Cost	gencies	Cost
PUBLIC IMPROVEMENT PROJECTS (continued)				
Program: Management of Water and Mineral Resources				
Cambria County				
ADDITIONAL FUNDS FOR DGS 182-4, FLOOD PRO- JECTION—CITY OF JOHNSTOWN: This project pro- vides additional funding for channel and culvert im- provements along Griffiths Run in the City of Johnstown, which was authorized in Act 1986-118. This will increase the total project authorization to \$900,000	\$ 133		\$ 27	<b>\$</b> 160
French Creek State Park				
ADDITIONAL FUNDS FOR DGS 111-4, SPILLWAY MODIFICATIONS—HOPEWELL DAM: This project provides additional funds to increase the capacity of the Hopewell Dam spillway, which was authorized in Act 1986-118. This will increase the total project authorization to \$359,000.	36		7	43
Lackawanna County				
FLOOD CONTROL—LACKAWANNA RIVER: This project provides for flood control improvements on the Lackawanna River in Lackawanna County.	3,667		733	4,400
Laurel Hill State Park				
ADDITIONAL FUNDS FOR DGS 145-6, SPILLWAY MODIFICATIONS: This project provides additional funding for modifications to increase the capacity of the dam spillway, which was authorized in Act 1986-118. This will increase the total project allocation to \$2,700,000	550		110	660
Luzerne County				
ADDITIONAL FUNDS FOR DGS 182-5, FLOOD PROTECTION—EXETER BOROUGH: This project provides additional funding for the channel improvement and sediment basins upstream of the Clocum Avenue culvert to the Sturner Street culvert in Exeter Borough, which was authorized in Act 1986-118. This will increase the total pro-				
ject authorization to \$2,161,000	93 ·		19	112

	Base Project	(Dollar Amount	s in Thousands)  Design &  Contin-	Total Project
FROM BOND FUNDS (continued)	Cost	Cost	gencies	Cost
PUBLIC IMPROVEMENT PROJECTS (continued)				
Program: Management of Water and Mineral Resources: (continued)				
McKean County				
FLOOD PROTECTION — PORT ALLEGHANY BOROUGH: This project consists of a debris dam on Lillibridge Creek upstream of the high school, stone protected channel improvement on Lillibridge Creek, and a floodwall and levee system beginning downstream of the Conrail bridge over Lillibridge Creek and extending along the Allegheny River to the Route 6 bridge north of the borough.	\$ 5,500		\$ 1,100	\$ 6,600
Sinnemahoning State Park				
REHABILITATE GATE AND OUTLET TUNNEL—GEORGE B. STEVENSON DAM: This project will provide for major rehabilitation of the gate and outlet tunnel of the dam, including; repair/replacement of the west gate, rehabilitation of the gate guides and both gates, seals on the west gate, realignment and sealing of the outlet tunnel, reconditioning of the shives, and installing an emergency auxiliary cable.	917		183	1,100
PROGRAM TOTAL	\$ 10,896		\$ 2,179	\$ 13,075

				(Dollar Amount	s in Thousands)		
ROM BOND FUNDS (continued)		Base Project Cost		Land Cost	Design & Contin- gencies	Pro	otal oject ost
FEDERAL FLOOD CONTROL PROJECTS							
Program: Management of Water and Mineral Resources:							
City of Lock Haven							
FLOOD PROTECTION: This project is a combination State-Federal-local funded project. The U.S. Army Corps of Engineers proposes to construct a levee and flood wall system about 6 miles long which would protect the City from the West Branch Susquehanna River and Bald Eagle Creek. Since the levees would increase flood levels on the opposite side of the river, the Corps plans to acquire and demolish 139 homes on the flood plain of Woodward Township.	State Fed. Other	\$	9,600 57,600 9,600		\$ 960 		10,560 57,600 9,600
PROGRAM TOTAL		\$	76,800		\$ 960	\$	77,760

#### **GAME COMMISSION**

		(Dollar Amounts	•		
1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost	
Recreation		\$ 1,726		\$ 1,726	
TOTAL PROJECTS		\$ 1,726	• • •	\$ 1,726	
SOURCE OF FUNDS					
Current Revenues Game Fund		\$ 1,726		\$ 1,726	
TOTAL		\$ 1,726		\$ 1,726	

## Game Commission 1987-88 Projects

		(Dollar Amoun		
	Base		Design &	Total
	Project Cost	Land Cost	Contin-	Project
FROM CURRENT REVENUES	Cosi	Cost	gencies	Cost
Program: Recreation				
Bedford County				
ACQUISITION OF STATE GAME LANDS: This will provide for the acquisition of approximately 1,045 acres of land in Bedford and Harristown Townships to be used for hun-				
ting		\$ 209		\$ 209
Clinton County				
ACQUISITION OF STATE GAME LANDS: This will provide for the acquisition of approximately 1,965 acres of land in Gallagher Township to be used for hunting		590		590
Fayette County				
ACQUISITION OF STATE GAME LANDS: This will provide for the acquisition of approximately 600 acres of land in Dunbar and North Union Townships to be used for hunting		180		180
Huntingdon County				
ACQUISITION OF STATE GAME LANDS: This will provide for the acquisition of approximately 825 acres of land in Jackson Township to be used for hunting		248	,	248
Lackawanna County				
ACQUISITION OF STATE GAME LANDS: This will provide for the acquisition of approximately 1,400 acres of land in Archibald and Jessup Townships to be used for Hunting		280		280
McKean County				
ACQUISITION OF STATE GAME LANDS: This will provide for the acquisition of approximately 973 acres of land in Liberty Township to be used for hunting		219		219
PROGRAM TOTAL	- ,	\$ 1,726		\$ 1,726

#### **DEPARTMENT OF GENERAL SERVICES**

		(Dollar Amount	ts in Thousands)	
1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	Land Contin- Cost gencies		Total Project Cost
Management and Operation of Facilities	\$ 7,265		\$ 1,453	\$ 8,718
TOTAL PROJECTS	\$ 7,265	- , , ,	\$ 1,453	\$ 8,718
SOURCE OF FUNDS				
General Obligation Bond Issues Capital Facilities Fund — Buildings and Structures	\$ 7,265		\$ 1,453	\$ 8,718
TOTAL	\$ 7,265		<u>\$ 1,453</u>	\$ 8,718

# Department of General Services 1987-88 Projects

	Base Project Cost	(Dollar Amount Land Cost	s in Thousands) Design & Contin- gencies	Total Project Cost
FROM BOND FUNDS				
Program: Management and Operation of Facilities				
Capitol Complex				
UPGRADE ELEVATORS IN HEALTH AND WELFARE BUILDING: This project provides for the modernization of the elevators to respond to traffic demands more efficiently and reliably.	\$ 990		<b>\$</b> 198	\$ 1,188
UPGRADE LIGHTING SYSTEMS IN HEALTH AND WELFARE AND LABOR AND INDUSTRY OFFICE BUILDINGS: This project provides for upgrading the building lighting systems with modern energy efficient and computer controlled zoned lighting switching systems	1,056		211	1,267
Harrisburg Area				
COMMONWEALTH COMPUTER FACILITY: This project provides for the construction of a new 60,000 sq. ft. data processing and information center for the Central Management Information Center, on State owned land in the Harrisburg area. The facility will house office, warehouse, and computer room space	5,219		1,044	6,263
PROGRAM TOTAL	\$ 7,265		\$ 1,453	\$ 8,718

# HISTORICAL AND MUSEUM COMMISSION

		(Dollar Amount	s in Tho	usands)		
1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	Land Contin- Cost gencies				Potal roject Cost
Museum Development and Operations	\$ 1,501		\$	301	\$	1,802
TOTAL PROJECTS	\$ 1,501		\$	301	\$	1,802
SOURCE OF FUNDS						
General Obligation Bond Issues Capital Facilities Fund — Buildings and Structures	\$ 1,501		\$	301	\$	1,802
TOTAL	\$ 1,501		\$	301	<u>s</u>	1,802

## Historical and Museum Commission 1987-88 Projects

		(Dollar Amount	s in Thousands)	m
	Base Project	Land	Design & Contin-	Total Project
FROM BOND FUNDS	Cost	Cost	gencies	Cost
Program: Museum Development and Operations				
Cornwall Furnace				
RESTORATION—PHASE II: This project provides for the renovation of the Furnace Building, Charcoal House and connecting walkway; replacement of additional slate roofing and repair of structurally unsound walls; archaeology in preparation for ground disturbing activities associated with actions to correct severe drainage problems; and, correction of drainage problems and stabilitzation of foundations.	\$ 563		<b>\$</b> 113	\$ 676
Flagship Niagara				
ADDITIONAL FUNDS FOR DGS 974-5, RESTORATION OF FLAGSHIP NIAGARA: This will provide additional funding needed for the restoration of the Flagship project which was authorized in Act 1984-62. This will bring the total authorization to \$1,676,000	563		113	676
Old Economy Village				
RESTORATION OF GRANARY: This project provides for the restoration of the granary; including stabilization of the wood framing and foundations/cellars, the replacement of rotted plates and joints/pillars, restoration of the louvers- windows-screens, replacement of the roof, the installation of lightning rods, and improvements to the mechanical				
systems	375		75	450
PROGRAM TOTAL	\$ 1,501		\$ 301	\$ 1,802

#### **DEPARTMENT OF MILITARY AFFAIRS**

		(Dollar Amount	ts in Thousands)	
1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost
Disaster Assistance	\$ 6,800	<b>\$</b> 250	\$ 1,385	\$ 8,435
TOTAL PROJECTS	\$ 6,800	\$ 250	\$ 1,385	\$ 8,435
SOURCE OF FUNDS				
General Obligation Bond Issues Capital Facilities Fund — Buildings and Structures	\$ 1,700	\$ 250	\$ 365	\$ 2,315
Federal Funds	\$ 5,100		\$ 1,020	\$ 6,120
TOTAL	\$ 6,800	\$ 250	\$ 1,385	\$ 8,435

## Department of Military Affairs 1987-88 Projects

				(Do	llar Amount	ts in The	ousands)	
			Base	_	_		sign &	Γotal
FROM BOND FUNDS			roject		and		ontin-	roject
TRUM BUND FUNDS		1	Cost	'	Cost	ge	encies	Cost
Program: Disaster Assistance								
Beaver Falls National Guard Armory								
ADDITION: This project will provide for a 40,000 sq. ft. addition to the existing armory for an army aviation support unit being relocated to this facility. The addition will include classrooms, locker rooms, arms vault and storage space	State Fed.	\$	700 2,100			\$	140 420	\$ 840 2,520
Chester/Media National Guard Armory								
NEW ARMORY: This project provides for site acquistion and construction of a 28,000 sq. ft. armory to house the Media and Chester infantry units which will be relocated to this facility. The armory will include classrooms, training areas, arms vault, storage areas, kitchen, etc	State Fed.		1,000 3,000	\$	250		225 600	1,475 3,600
Total — State Funds		\$	1,700 5,100	\$	250	\$	365 1,020	\$ 2,315 6,120
PROGRAM TOTAL		\$	6,800	\$	250	\$	1,385	\$ 8,435

#### DEPARTMENT OF PUBLIC WELFARE

		•	(Dollar Amounts in Thousands)			
1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Proje Cost	et Land		Design & Contin- gencies	P	Total Project Cost
State Mental Hospitals	· · · · · · · · · · · · · · · · · · ·	316		463 722	\$	2,779 4,333
TOTAL PROJECTS	\$ 5,	927	<u> §</u>	1,185	\$	7,112
SOURCE OF FUNDS						
General Obligation Bond Issues Capital Facilities Fund—Buildings and Structures	\$ 5,	927	\$	1,185	\$	7,112
TOTAL	\$ 5,	927	<u></u> \$	1,185	\$	7,112

## Department of Public Welfare 1987-88 Projects

	Daga	(Dollar Amount	•	W-1-1
FROM BOND FUNDS	Base Project	Land	Design & Contin-	Total Project
	Cost	Cost	gencies	Cost
Program: State Mental Hospitals				
Farview State Hospital				
RENOVATE SEWAGE TREATMENT SYSTEM: This project provides for the upgrading of the sewage treatment plant to meet current treatment standards required by the Department of Environmental Resources. This project also includes improvements to the sewage lines	\$ 490		\$ 98	\$ 588
Harrisburg State Hospital				
UPGRADE ELECTRICAL SUBSTATION AND SWIT-CHGEAR: This project provides for the upgrading of the substation and switchgear to provide increased electrical capacity.	1,650		330	1,980
Torrance State Hospital	1,050		330	1,700
RESERVOIR COVER: This project provides for installation of a permanent cover over the water reservoir	176		35	211
PROGRAM TOTAL	\$ 2,316		\$ 463	\$ 2,779
Program: State Centers for the Mentally Retarded				
Ebensburg Center				
UPGRADE ELECTRICAL SYSTEM AND INSTALL AIR CONDITIONING IN UNIT IV: This project provides for the upgrading of the electrical system to provide additional electrical capacity; and for the installation of air conditioning in the client dayroom and bedroom areas in Unit IV.	\$ 517		\$ 103	\$ 620
Laurelton Center				
WATER FILTRATION SYSTEM: This project provides for the construction of a water filtration system, and construction of a cover over Settling Basin No. 3	550		110	660
AIR-CONDITION THE HOSPITAL BUILDING: This project provides for the installation of a central air-conditioning system in the hospital building	814		163	977

## Department of Public Welfare 1987-88 Projects

		(Dollar Amounts in Thousands)			
	Base Project	Land	Design & Contin-	Total Project	
FROM BOND FUNDS	Cost	Cost	gencies	Cost	
Program: State Centers for the Mentally Retarded (continued)					
Polk Center					
AIR-CONDITION THE MEADOWSIDE BUILDING: This project provides for the installation of a central air- conditioning system in the Meadowside patient building.	\$ 1,150		\$ 230	\$ 1,380	
Selinsgrove Center					
INSTALL ELEVATORS IN CENTRAL BUILDING: This project provides for the installation of two additional elevators in the Central building to accommodate the increased program use of this building	250		50	300	
Western Center					
DEMOLISH BUILDING NO. 40: This project provides for the razing of the old chapel building which is no longer used and is a safety hazard.	110		22	132	
White Haven Center					
UPGRADE STREET LIGHTING SYSTEM: This project provides for the replacement of the existing street lighting system with a more modern and energy efficient high pressure sodium system of lighting	220		44	264	
PROGRAM TOTAL	\$ 3,611		\$ 722	\$ 4,333	

#### **STATE POLICE**

		ts in Thousands)		
1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost
General Administration and Support	\$ 4,556		\$ 911	\$ 5,467
TOTAL PROJECTS	\$ 4,556		\$ 911	\$ 5,467
SOURCE OF FUNDS				
General Obligation Bond Issues Capital Facilities Fund—Buildings and Structures	\$ 4,556		\$ 911	\$ 5,467
TOTAL	\$ 4,556		\$ 911	\$ 5,467

## State Police 1987-88 Projects

		(Dollar Amounts in Thousar		
	Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost
FROM BOND FUNDS			<b>0</b>	<b>-</b>
Program: General Administration and Support				
State Police Academy				
RENOVATION: This project will provide for; (1) general renovation/upgrading of the utility systems, installation of fire and security systems, energy efficiency improvements, and miscellaneous structural improvements and modifications in the existing facilities, and (2) miscellaneous grounds improvements.	\$ 4,556		\$ 911	\$ 5,467
			-	
PROGRAM TOTAL	\$ 4,556		\$ 911	\$ 5,467

#### **DEPARTMENT OF TRANSPORTATION**

1987-88 PUBLIC IMPROVEMENT PROJECTS	Base Project Cost	(Dollar Amount Land Cost	s in Thousands) Design & Contingencies	Total Project Cost
Highway and Safety Improvement	\$ 5,376 429	\$ 225 	\$ 1,098 86	\$ 6,699 515
Subtotal	\$ 5,805	\$ 225	\$ 1,184	\$ 7,214
1987-88 TRANSPORTATION ASSISTANCE PROJECTS				
Urban Mass Transportation	\$ 314,597 2,338		\$ 4,861 111	\$ 319,458 2,449
Subtotal	\$ 316,935		\$ 4,972	\$ 321,907
1987-88 HIGHWAY PROJECTS				
Highway and Safety Improvement	\$ 144,916	\$ 21,506	\$ 10,247	\$ 176,669
TOTAL PROJECTS	\$ 467,656	\$ 21,731	\$ 16,403	\$ 505,790
SOURCE OF FUNDS				
General Obligation Bond Issues				
Capital Facilities Fund—Public Improvement Projects  Capital Facilities Fund—Transportation Assistance Projects	\$ 5,805 49,680	\$ 225	\$ 1,184 4,972	\$ 7,214 54,652
Subtotal General Obligation Bonds	\$ 55,485	\$ 225	\$ 6,156	\$ 61,866
Current Revenues  Motor License Fund	\$ 25,776	\$ 3,976	\$ 1,610	\$ 31,362
Federal Funds	\$ 371,207	\$ 14,230	\$ 8,009	\$ 393,446
Other Funds	\$ 15,188	\$ 3,300	\$ 628	\$ 19,116
TOTAL	\$ 467,656	\$ 21,731	\$ 16,403	\$ 505,790

## Department of Transportation 1987-88 Projects

	(Dollar Amoun Base Project Land		s in Thousands)  Design &  Contin-	Total Project
FROM BOND FUNDS	Cost	Cost	gencies	Cost
PUBLIC IMPROVEMENT PROJECTS				
Program: Highway and Safety Improvement				
Erie County				
NEW WELCOME CENTER: This project provides for site acquisition and construction of a new welcome center at the intersection of I-79 and I-90 in Erie County. The project includes the acquisition of approximately 20 acres of land, construction of a 2,400 sq. ft. building, access roads, parking, utilities, and site development	\$ 1,841	\$ 80	<b>\$</b> 376	\$ 2,297
Monroe County				
RENOVATION—EXPANSION OF THE MONROE WELCOME CENTER: This project provides for; (1) renovation of the existing facility, (2) construction of a 1,200 sq. ft. addition, and (3) outdoor improvements — a playground, additional parking, and landscaping	187		37	224
Northampton County				
NEW WELCOME CENTER: This project provides for site acquisition and construction of a new welcome center in the area of Route 22 at the Pennsylvania/New Jesey border. The project includes the acquisition of approximately 15 acres of land, construction of a 2,400 sq. ft. building, access roads, parking and utilities.	1,674	. 75	343	2,092
Washington County				
NEW WELCOME CENTER: This project provides for site acquisition and construction of a new welcome center on 1-70 at the Pennsylvania/West Virginia border. The project includes the acquisition of approximately 20 acres of land, construction of a 2,400 sq. ft. building, access roads, parking, utilities, and site development.	1,674	70	342	2,086
PROGRAM TOTAL	\$ 5,376	\$ 225	\$ 1,098	\$ 6,699
Program: State Highway Maintenance				
Perry County				
ADDITION AND ALTERATIONS TO GARAGE: This project provides for the construction of 4,300 sq. ft. addition to the existing building which will house a vehicle lift, wash area, repair area, etc. The project also includes minor associated renovations to the existing facility, including experience of the beating system.				
pansion of the heating system	\$ 429		\$ 86	\$ 515
PROGRAM TOTAL	\$ 429		<u>\$ 86</u>	\$ 515

# Department of Transportation 1987-88 Projects

·			(Dollar Amoun			
		Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost	
FROM BOND FUNDS:		Cost	Cost	geneies	Cost	
TRANSPORTATION ASSISTANCE PROJECTS						
Program: Urban Mass Transportation						
Amtrak						
PASSENGER STATION—PITTSBURGH: This project provides for the construction of a new Amtrak passenger station in Pittsburgh.	State Fed. Local	\$ 455  1,377		\$ 46 	\$ 501  1,377	
Area Transportation Authority of North Central Pennsylvania						
ADMINISTRATIVE/MAINTENANCE FACILITIES AND EQUIPMENT: This project provides for the construction of administrative/maintenance facilities and purchase of associated equipment.	State Fed. Local	58 308 13		6	64 308 13	
Beaver County Transit Authority						
PURCHASE OF BUSES, RADIOS AND FAREBOXES: This project provides for the purchase of two commuter buses, radios, and fareboxes.	State Fed. Local	58 306 12		6	64 306 12	
Berks Area Reading Transportation Authority						
PURCHASE OF BUSES, RADIOS, AND SPARE PARTS: This project provides for the replacement of fifteen (15) buses in the BARTA fleet, for the purchase of spare parts to maintain an appropriate inventory, and for two-way radios for the new buses.	State Fed. Local	416 2,200 92		42 	458 2,200 92	
Cambria County Transit Authority						
PURCHASE OF VEHICLES, TOOLS, PARTS AND EQUIPMENT: This project provides for the purchase of electronic fareboxes, inclined plane equipment, shop tools, equipment and certain parts used to service authority vehicles, a service truck, a road inspection vehicle, and four bus radios.	State Fed. Local	46 242 10		5	51 242 10	
County of Lackawanna Transit System						
PURCHASE OF MESSAGE KIOSKS, INFORMA- TIONAL DISPLAYS, SUPERVISORY VEHICLE, AND TELEPHONE AND CONTROL SYSTEM: This project provides for the purchase of 10 informational and message kiosks, 10 computerized public informational displays, a supervisory vehicle, a telephone system and a vehicle con-	State Fed.	23 121		2	25 121	
trol system	Local	5			5	

## Department of Transportation 1987-88 Projects

			(Dollar Amount	s in Thousands)		
FROM BOND FUNDS: (continued)		Base Project	Land	Design & Contin-	Total Project	
TRANSPORTATION ASSISTANCE PROJECTS (continued)		Cost	Cost	gencies	Cost	
Program: Urban Mass Transportation (continued)						
County of Lebanon Transit Authority						
PURCHASE OF BUSES, SERVICE VEHICLE AND SHOP TOOLS AND EQUIPMENT: This project provides for the purchase of seven buses, an administrative service vehicle, and miscellaneous shop tools and equipment	State Fed. Local	\$ 96 508 21		\$ 10 	\$ 106 508 21	
Endless Mountains Transportation Authority						
PURCHASE OF BUSES: This project is for the purchase of two buses to be operated on the rural fixed routes between Wellsboro and Mansfield (Tioga County) and Towanda and Sayre/Athens (Bradford County).	State Fed. Local	15 80 3		2 	17 80 3	
Erie Metro Transit Authority						
PURCHASE OF BUSES AND CONSTRUCTION OF A POLE BARN AND LIFT: This project provides for the purchase of twelve buses, construction of a pole barn with paint booth, a heating/air conditioning system, and a coach lift.	State Fed. Local	377 1,994 83		38	415 1,994 83	
Lehigh and Northampton Transportation Authority						
PURCHASE OF VEHICLES AND SHOP AND OFFICE EQUIPMENT: This project provides for the purchase of three service vehicles, one truck and various shop and office equipment.	State Fed. Local	34 176 7		3 	37 176 7	
Mid Mon Valley						
PURCHASE OF BUSES, SHELTERS AND SIGNS: This project provides for the purchase of two buses, 10 bus shelters, and bus stop signs	State Fed. Local	61 332 13		6 	67 332 13	
Monroe County Transportation Authority						
CONSTRUCTION OF OFFICE/MAINTENANCE FACILITY AND PURCHASE OF BUSES AND LIFT: This project provides for the construction of an of-	State	70		7	77	
fice/maintenance facility, the acquisition of two mini buses,	Fed.	370			370	
and an air lift for the garage	Local	15			15	

Doce	(Dollar Amounts	•	Total
Project Cost	Land Cost	Contin- gencies	Total Project Cost
d. 12,665		\$ 240 	\$ 2,638 12,665 528
d. 11,030		209	2,298 11,030 460
d. 728		14 	152 728 30
	Cost  tite \$ 2,398 d. 12,665 et al 528  tite 2,089 d. 11,030 et al 460	Base Project Land Cost Cost  tite \$ 2,398 d. 12,665 sal 528  tite 2,089 d. 11,030 sal 460	Project Land Contin- Cost Cost gencies  te \$ 2,398

FROM BOND FUNDS: (continued)		Base	(Dollar Amounts in Thousa Design			
TRANSPORTATION ASSISTANCE		Project Cost	Land Cost	Contin- gencies	Project Cost	
PROJECTS (continued)  Program: Urban Mass Transportation (continued)						
Schuylkill Transportation System						
PURCHASE OF SHELTERS, SHOP TOOLS, AND EQUIPMENT: This project provides for the purchase of bus shelters and bus related maintenance equipment	State Fed. Local	\$ 45 242 11		\$ 5 	\$ 50 242 11	
Southeastern Pennsylvania Transportation Authority						
CONSTRUCTION OF ROBERTS AVENUE MAINTE- NANCE FACILITY, PURCHASE OF BUSES, AND MODERNIZATION OF WAYNE JUNCTION SUBSTA- TION: This project provides for the construction of the RHSL-Roberts Avenue Maintenance Facility, the purchase of 120 buses, and modernization of the Wayne Junction substation.	State Fed. Local	8,271 43,670 1,819	· · · · · · · · · · · · · · · · · · ·	827 	9,098 43,670 1,819	
PURCHASE OF HIGH-SPEED LINE CARS AND CON- STRUCTION OF A MAINTENANCE FACILITY: This project provides for the purchase of 26 new NHSL cars and the engineering and construction of a maintenance facility to replace the outdated existing facility. In addition, this new facility will be designed to service the Media-Sharon Hill light rail vehicle fleet	State Fed. Local	9,091 48,000 2,000		909  	10,000 48,000 2,000	
MODERNIZATION OF WYOMING SHOP AND PUR- CHASE OF RELATED EQUIPMENT: This project pro- vides for the modernization of the Wyoming shop and yard, and for the acquisition of related equipment needed in the modernization effort.	State Fed. Local	2,273 12,000 500	  	227	2,500 12,000 500	
LUZERNE MAINTENANCE FACILITY MODERNIZA- TION: This project provides for construction of the Luzerne Maintenance Facility to maximize the efficiency of the facili- ty's operations and maintenance capabilities	State Fed.	4,545 24,000 1,000		455  	5,000 24,000 1,000	
RAILROAD BRIDGE IMPROVEMENT PROGRAM: This project provides for the rehabilitation of all railroad bridges to their original structural integrity to decrease maintenance and operating costs.	State Fed. Local	3,349 17,680 736		335	3,684 17,680 736	

		Base Project Cost	(Dollar Amounts in Land Cost	n Thousands) Design & Contin- gencies	Total Project Cost
FROM BOND FUNDS: (continued)		•		-	
TRANSPORTATION ASSISTANCE PROJECTS (continued)					
Program: Urban Mass Transportation (continued)					
Southeastern Pennsylvania Transportation Authority (continued)					
TRANSIT AND RAIL VEHICLE OVERHAUL: This project includes but is not limited to, engines, transmissions, air conditioning, electrical systems and interior furnishings overhaul for buses and motors, transformers, compressors, air conditioning systems and electrical systems overhaul for rail vehicles.	State Fed. Local	\$ 14,545 76,800 3,200	· · · · · · · · · · · · · · · · · · ·	\$ 1,455 	\$ 16,000* 76,800 3,200
Williamsport Bureau of Transportation					
GARAGE/OFFICE RENOVATION AND PURCHASE OF SPARE PARTS, AND OFFICE AND SHOP EQUIP-MENT: This project provides for the completion of the renovations to the garage and office area, the purchase of spare components for the bus fleet, the purchase of equipment for WBT's maintenance program and the purchase of additional office equipment	State Fed. Local	75 400 17	· · · · · · · · · · · · · · · · · · ·	8 	83. 400 17
York Area Transportation Authority					
PURCHASE OF EQUIPMENT, PARTS, AND SHELTERS: This project provides for the purchase of mobile radio's and equipment, spare bus parts, computer software, and shelters and benches.	State Fed. Local	41 215 9		<b>4</b> 	45 215 9
Total State Funds		\$ 48,569 254,067 11,961		\$ 4,861	\$ 53,430 254,067 11,961
PROGRAM TOTAL		\$ 314,597		\$ 4,861	\$ 319,458

<sup>&</sup>lt;sup>a</sup>This project will be requested as a supplemental appropriation for 1986-87.

FROM BOND FUNDS: (continued)	(Dollar Amounts in Thousands)					
TRANSPORTATION ASSISTANCE PROJECTS (continued)		Base Project Cost	Land Cost	Design & Contin- gencies	Total Project Cost	
Program: Intercity Rail and Rural Bus Transportation						
Chessie System Railroads						
INCREASE CLEARANCE ON SCHUYLKILL AVENUE BRIDGE: This project provides for increasing the clearance under railroad bridge 89D over Schuylkill Avenue in Philadelphia.	State Fed. Local	\$ 225 248		\$ 22 	\$ 247  248	
INCREASE VERTICAL TRACK CLEARANCE—FELTONVILL TO PORT OF PHILADELPHIA: The project involves increasing the clearances of the Pennsylvania portion of the Baltimore-Philadelphia line sufficiently to allow double stack containers to the Port of Philadelphia. This would involve work on two tunnels (Boone Tunnel, and Greys Ferry Tunnel) and nine bridges (85B, 86A, 88A, B. C. and D. 2014 A. 2004 and 2005) between Feltonville and	State	435		43	478	
B, C, and D, 89½A, 90A and 90E) between Feltonville and the Port of Philadelphia	Fed. Local	478		• • • •	478	
Lackawanna County Railroad Authority:						
CONSTRUCT BULK/LUMBER TERMINAL IN SCRAN- TON: This project provides for the construction of a Bulk/Lumber distribution rail terminal in Scranton	State Fed. Local	66  74		7  	73  74	
CONSTRUCT SIDING AND TEAM TRACK IN CARBONDALE: This project provides for the construction of 1200 feet of new track and a wye to serve Northeast Safety Products and provide team track service in Carbondale.	State Fed. Local	55  60		5 	60 60	
CONSTRUCT SIDING AND MOTOR VEHICLE RAMP IN MAYFIELD: This project provides for the construction of one turnout and 350 feet of new track and installation of unloading ramp to load and unload motor vehicles on and off bilevel auto rack rail cars for Grumman Olsen Cor-	State Fed.	36		4	40	
poration in Mayfield	Local	41			41	

FROM BOND FUNDS: (continued)		Base Project Cost	(Dollar Amount: Land Cost	s in Thousands) Design & Contingencies	Total Project Cost
TRANSPORTATION ASSISTANCE PROJECTS (continued)					
Program: Intercity Rail and Rural Bus Transportation (continued)					
SEDA-COG Joint Rail Authority					
REHABILITATION OF BALD EAGLE BRANCH RAIL LINE: This project provides for the rehabilitation of the Bald Eagle Branch from MP 34.6 (Curtin Village-Centre County) to MP 51.5 (Mill Hall-Clinton County)	State Fed. Local	\$ 48 		\$ 5 	\$ 53  54
REHABILITATE SHAMOKIN—CARBON RUN BRANCH RAIL LINES: This project provides for the rehabilitation of a portion of Conrail rail lines known as the Shamokin Area Cluster.	State Fed. Local	246  272		25 	271  272
Total State Funds		\$ 1,111		\$ 111 · · · · ·	\$ 1,222  1,227
PROGRAM TOTAL		\$ 2,338		\$ 111	\$ 2,449

	•	(Dollar Amounts in Thousands)			ousands)				
			Base roject		Land	D	esign		Total Project
FROM CURRENT REVENUES			Cost		Cost	•	Cost		Cost
HIGHWAY PROJECTS									
Program: Highway and Safety Improvement									
BLAIR COUNTY, L.R. 1061 (G08), U.S. 220 Relocation,									
Kettle Road to Pinecroft, Northeast of Altoona: 4 Lane	State	\$	5,102	\$	1,076	\$	56	\$	6,234
Divided Relocation: Length 4.0 miles	Fed.		20,408		4,305		1,073		25,786
BLAIR COUNTY, L.R. 1061 (G09), U.S. 220 Relocation,									
Pinecroft to Skelp Road, Northeast of Altoona: 4 Lane	State		4,302		187		48		4,537
Divided Relocation: Length 5 miles	Fed.		17,210		750		904		18,864
BLAIR COUNTY, L.R. 1061 (G10), U.S. 220 Relocation,									
Skelp Road — Tyrone Bypass, South of Typrone: 4 Lane	State		2,302		138		25		2,465
Divided Relocation: Length: 2.0 miles	Fed.		9,209		551		484		10,244
DELAWARE COUNTY, L.R. 1010 (250), I-476: Fringe									
Parking Lot, Swarthmore College, Swarthmore Boro: Con-	State		924		130		35		1,089
struct Parking Lot: Length 0.5 miles	Fed.		8,316		1,170		310		9,796
EDIE COUNTY I D 1002 (A10), Doufront Highway I 70									
ERIE COUNTY, L.R. 1003 (A10): Bayfront Highway, I-79 to Wayne Street, City of Erie: Construct 2 Lanes, Phase 1A:	State		2,373		1,995		575		4,943
Length 3.5 miles	Fed.		7,120		5,984		1,725		14,829
201601 010 111101	Local						228		228
ERIE COUNTY, L.R. 1003 (B10): Bayfront Highway, I-79									
to Wayne Street, City of Erie: 2 Lane Relocation, Phase 1B:	State		3,613						3,613
Length 3.5 miles	Fed.		10,837						10,837
INDIANA COUNTY, L.R. 1112 (5 and 6), PA 422: Indiana	_								
Bypass, TR 119 to TR 422 West of Indiana Boro: 2 Lane Relocation, 4 Lane Right-of-way: Length: 6.1 miles	State				425		350		775
Relocation, 4 Lane Right of Way. Dength. Of Inness.	Fed.				1,275		1,050		2,325
JEFFERSON COUNTY, L.R. 1009 (207), I-80: Exit 15 to									
Clearfield County, Restoration of Roadway and 10 Bridges:	State		1,460				23		1,483
Length 7.3 miles	Fed.		13,140				206		13,346
MONITOOMERY COUNTY I D 100, Wilel Dead To-									
MONTGOMERY COUNTY, L.R. 198: Welsh Road, Tennis Avenue to Twining Road, Horsham and Upper Dublin	<b>.</b>		1.005						1.025
Township: Widen to 48 feet: Length 4.1 miles	State Fed.		1,025 3,075						1,025 3,075
	ı cu.		5,075						5,075
MONTGOMERY COUNTY, L.R. 1010, I-476: Blue Route									
Interchange, West Conshohocken & 1-76, Upper Merion									
Township: Interchange Improvement, Add Ramps to and	State		200		20		25		245
from South I-476: Length 0.2 miles	Fed.		1,800		180		225		2,205

Department of Tr	nsportation 1987	-88 Projects
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	(Dollar Amounts in Thousands)						
FROM CURRENT REVENUES (continued)		Base Project Cost	Land Cost	Design Cost	Total Project Cost		
HIGHWAY PROJECTS (continued)							
Program: Highway and Safety Improvement (continued)							
NORTHAMPTON COUNTY, L.R. 1098 (A09), PA 33: PA 33 Extension, I-78 to U.S. 22, Bethlehem & Lower Saucon Township: 4 Lane Divided Relocation, Preliminary							
Engineering: Length: 3.2 miles.	State			\$ 125	\$ 125		
Engineering. Eengin. 3.2 miles	Fed.			375	375		
NORTHAMPTON COUNTY, L.R. 48046 (09P), PA 512:	State	\$ 1,400		25	1,425		
PA 512 Reconstruction, Biery's Bridge Road to L.R. 48098, Hanover Township: Widen to 48 Feet: Length 1.8 miles.	Fed.	4,200		75	4,275		
Hanover Township: Widen to 48 Feet: Length 1.8 miles.	Local	2,000	\$ 3,300	400	5,700		
PHILADELPHIA COUNTY, L.R. 1000 (B70), I-95 Center City Access, Ben Franklin to Walt Whitman, City of							
Philadelphia: Interchange Improvements, Various Ramps	State	2,100		103	2,203		
to City: Length: 3.1 miles.	Fed.	18,900		922	19,822		
PHILADELPHIA COUNTY, L.R. 67290 (M00): 5th and 6th Streets, Girard Avenue to Lehigh Street, City of							
Philadelphia: Resurface Reconstruction Package No. 2:	State	625			625		
Length: 3.2 miles.	Fed.	1,875			1,875		
PHILADELPHIA COUNTY, L.R. 67333 (20M), U.S. 13: 33rd Street Bridge, Bridge over Conrail Bridge, City of							
Philadelphia: Bridge Replacement, and Super Structure	State	350	5	27	382		
Replacement: Length 0.1 miles	Fed.	1,050	15	83	1,148		
WYOMING COUNTY, L.R. 1013 (E12), U.S. 6: Tunkhan-							
nock Bypass, Tunkhannock Borough, 2 Lane Relocation,	State			193	193		
Preliminary Engineering Length: 3.5 miles	Fed.			577	577		
Total — State Funds		\$ 25,776	\$ 3,976	\$ 1,610	\$ 31,362		
Total — Federal Funds		117,140	14,230	8,009	139,379		
Total — Local Funds		2,000	3,300	628	5,928		
TOTAL PROGRAM		\$ 144,916	\$ 21,506	\$ 10,247	\$ 176,669		

### SUMMARY OF FORECAST OF FUTURE NEW PROJECT AUTHORIZATIONS STATE FUNDS

		(Dollar Amounts in	Thousands)	
	1988-89	1989-90	1990-91	1991-92
Agriculture	\$ 1,275	\$ 700	\$ 125	
Department of Corrections	21,600	21,425	23,250	\$ 26,450
Department of Education	27,675	27,450	29,800	33,900
Emergency Management Agency	175	225	225	
Department of Environmental Resources	8,375	52,300	8,000	9,100
Game Commission	2,500	2,500	2,500	2,500
Department of General Services	3,375	3,350	3,650	4,150
Historical and Museum Commission	2,025	2,025	2,200	2,500
Department of Military Affairs	1,700	1,725	1,750	1,800
Department of Public Welfare	5,400	5,375	5,825	6,625
State Police	1,850	5,300	5,950	2,475
Department of Transportation	95,550	98,125	97,225	95,000
TOTAL	\$ 171,500	\$ 220,500	\$ 180,500	\$ 184,500

### Forecast of Future Projects

This section contains estimated authorizations (State funds only) for future capital improvements for the fiscal years 1988-89 through 1991-92. Amounts in this section have been grouped by department and are identified by capital project category.

	1988-89 Estimated	(Dollar Amounts 1989-90 Estimated	in Thousands) 1990-91 Estimated	1991-92 Estimated
FROM BOND FUNDS				
Department of Agriculture				
PUBLIC IMPROVEMENT PROJECTS: Provides for improvements at the Farm Show Complex, Summerdale Laboratory, and the Headquarters Building	\$ 1,275	\$ 700	\$ 125	
Department of Corrections				
PUBLIC IMPROVEMENT PROJECTS: Provides for construction and renovation of administrative, industrial, educational and housing facilities, and utilities at the Stateowned correctional institutions.	21,600	21,425	23,250	\$ 26,450
Department of Education				
PUBLIC IMPROVEMENT PROJECTS: Provides for construction, expansion, renovation and conversion of classroom and auxiliary buildings, utilities, and recreational facilities for the State System of Higher Education, the Stateowned schools, and for the State-related universities. Also includes the purchase of original furniture and equipment to furnish such facilities.	27,675	27,450	29,800	33,900
Emergency Management Agency				
PUBLIC IMPROVEMENT PROJECTS: Provides for improvements and renovation of facilities etc. at the State Fire Academy.	175	225	225	
Department of Environmental Resources				
PUBLIC IMPROVEMENT PROJECTS: Provides for construction and renovation of support, day use, camping facilities, and utility systems at State parks; construction of district offices, central garages, radio communication systems, and rehabilitation of forest roads in State forest districts; and construction of flood protection projects. Also includes purchase of original furniture and equipment to furnish such facilities.	7,375	7,300	8,000	9,100

# Forecast of Future Projects Amounts in Thousands)

	4000.00	•	(Dollar Amounts in Thousands)		
FROM BOND FUNDS (continued)	1988-89 Estimated	1989-90 Estimated	1990-91 Estimated	1991-92 Estimated	
Department of Environmental Resources (continued)					
FLOOD CONTROL PROJECTS: Provides for the State's share of Federal flood control works and improvements; levees, dikes, walls, revetments, dams, lakes, reservoirs, and other works and improvements deemed necessary to prevent floods and to control, preserve, and regulate the flow of rivers and streams.	\$ 1,000	\$ 45,000			
Department of General Services					
PUBLIC IMPROVEMENT PROJECTS: Provides for renovation and improvements of State office buildings and facilities. Also includes the purchase of original movable furniture and equipment to furnish such facilities	3,375	3,350	\$ 3,650	\$ 4,150	
Historical and Museum Commission					
PUBLIC IMPROVEMENT PROJECTS: Provides for restoration and renovation of historic facilities, installation of fire and security systems, development of fixed exhibits, and miscellaneous building and utility imrovements at Commonwealth owned museums and historical sites. Also includes the purchase of original furniture and equipment to furnish such facilities.	2,025	2,025	2,200	2,500	
Department of Military Affairs					
PUBLIC IMPROVEMENT PROJECTS: Provides for land acquisition, renovations, additions and replacement facilities at the State armories and veterans' homes. Also includes the purchase of original furniture and equipment to furnish such facilities.	1,700	1,725	1,750	1,800	
Department of Public Welfare					
PUBLIC IMPROVEMENT PROJECTS: Provides for construction and renovation of patient buildings, support facilities, and utilities at the State institutions for the mentally ill and mentally retarded, restoration centers, and youth development centers. Also includes the purchase of original furniture and equipment to furnish such facilities	5,400	5,375	5,825	6,625	

### Forecast of Future Projects

	1988-89 Estimated	(Dollar Amount 1989-90 Estimated	s in Thousands) 1990-91 Estimated	1991-92 Estimated
FROM BOND FUNDS (continued)				
State Police				
PUBLIC IMPROVEMENT PROJECTS: Provides for renovation, expansion, and construction of troop head-quarters/station facilities.	\$ 1,850	\$ 5,300	\$ 5,950	\$ 2,475
Department of Transportation				
PUBLIC IMPROVEMENT PROJECTS: Provides for construction of and additions to highway maintenance and district office buildings, construction of driver examination facilities, and construction, expansion and renovation of welcome centers.	2,550	4,125	2,225	
TRANSPORTATION ASSISTANCE PROJECTS: Provides for the purchase/rehabilitation of rolling stock and equipment and for construction/renovation of facilities operated by local mass transportation agencies. Also includes the purchase and improvement of rail branch lines to be abandoned by the Consolidated Rail Corporation (ConRail).	38,000	39,000	40,000	40,000
Total—Public Improvement Program	\$ 75,000	\$ 79,000	\$ 83,000	\$ 87,000
Total—Transportation Assistance Program	38,000	39,000	40,000	40,000
Total—Flood Control Program	1,000	45,000		
SUBTOTAL—BOND FUNDS	\$ 114,000	\$ 163,000	\$ 123,000	\$ 127,000

### Forecast of Future Projects

	1988-89 Estimated	(Dollar Amounts i 1989-90 Estimated	n Thousands) 1990-91 Estimated	1991-92 Estimated
FROM CURRENT REVENUES				
Game Commission				
PUBLIC IMPROVEMENT PROJECTS: Provides for acquisition of additional State game lands	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500
Department of Transportation				
HIGHWAY PROJECTS: Provides for the purchase of right-of-way, construction, and reconstruction of highways and bridges on the Commonwealth road system; and ma-				
jor Federally-designated safety projects	55,000	55,000	55,000	55,000
Total—Public Improvement Program	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500
Total—Highway Program	55,000	55,000	55,000	55,000
SUBTOTAL—CURRENT REVENUES	\$ 57,500	\$ 57,500	\$ 57,500	\$ 57,500
TOTAL—ALL PROGRAMS	\$ 171,500	\$ 220,500	\$ 180,500	\$ 184,500

# SUMMARY OF ESTIMATED CAPITAL PROJECT EXPENDITURES STATE FUNDS

	(Dollar Amounts in Thousands)							
	1987-88	1988-89 1989-90		1990-91	1991-92			
	Estimated	Estimated	Estimated	Estimated	Estimated			
Department								
Agriculture	\$ 1,157	\$ 1,415	\$ 1,380	\$ 1,503	\$ 1,437			
Community Affairs	58,000	63,000	44,000	23,000	6,782			
Corrections	39,194	23,532	18,862	22,740	26,402			
Education	77,511	84,211	64,386	53,142	56,031			
Emergency Management Agency	924	1,113	990	885	779			
Environmental Resources	35,688	40,551	39,480	36,883	32,038			
Game Commission	2,750	2,500	2,500	2,500	2,500			
General Services	23,682	15,878	16,129	17,952	11,680			
Historical and Museum Commission	1,066	1,428	1,808	2,105	2,636			
Military Affairs	2,609	3,444	3,943	3,027	3,002			
Public Welfare	14,842	7,827	8,349	8,920	9,208			
State Police	· 861	1,457	2,624	3,355	4,559			
Transportation	433,948	392,709	175,264	132,768	136,078			
TOTAL	\$ 692,232	\$ 639,065	\$ 379,715	\$ 308,780	\$ 293,132			

BOND FUNDS	1987-88 Estimated	(Dolla 1988-89 Estimated	ar Amounts in Thou 1989-90 Estimated	sands) 1990-91 Estimated	1991-92 Estimated	
DOND LONDS	Estillated	Estimated	Estimateu	Estimated	Estimated	
Department of Agriculture Public Improvement Projects Projects Currently Authorized						
Buildings and Structures Projects in 1987-88 Budget	\$ 1,151	\$ 1,352	\$ 1,091	\$ 889	\$ 694	
Buildings and Structures	6	50	167	167	139	
Buildings and Structures		13	122	447	604	
TOTAL—AGRICULTURE	\$ 1,157	\$ 1,415	\$ 1,380	\$ 1,503	\$ 1,437	
Department of Community Affairs Redevelopment Assistance Projects Projects Currently Authorized						
Acquisition and Construction	\$ 58,000	\$ 63,000	\$ 44,000	\$ 23,000	\$ 6,782	
TOTAL—COMMUNITY AFFAIRS	\$ 58,000	\$ 63,000	\$ 44,000	\$ 23,000	\$ 6,782	
Department of Corrections Public Improvement Projects Projects Currently Authorized						
Buildings and Structures	\$ 39,106	\$ 22,528	\$ 14,077	\$ 11,472	\$ 8,947	
Buildings and Structures	88	788	2,627	2,627	2,189	
Buildings and Structures		216	2,158	8,641	15,266	
TOTAL—CORRECTIONS	\$ 39,194	\$ 23,532	\$ 18,862	\$ 22,740	\$ 26,402	
Department of Education Public Improvement Projects Projects Currently Authorized						
Buildings and Structures	\$ 75,405	\$ 69,119	\$ 49,216	\$ 40,108	\$ 31,280	
Furniture and Equipment Projects in 1987-88 Budget	898	7,543				
Buildings and Structures	170	1,530	5,100	5,100	4,250	
Furniture and Equipment	1,038	3,113		- • • •		
Buildings and Structures		167	1,777	7,709	15,751	
Furniture and Equipment		2,739	8,293	225	4,750	
TOTAL—EDUCATION	\$ 77,511	\$ 84,211	\$ 64,386	\$ 53,142	\$ 56,031	

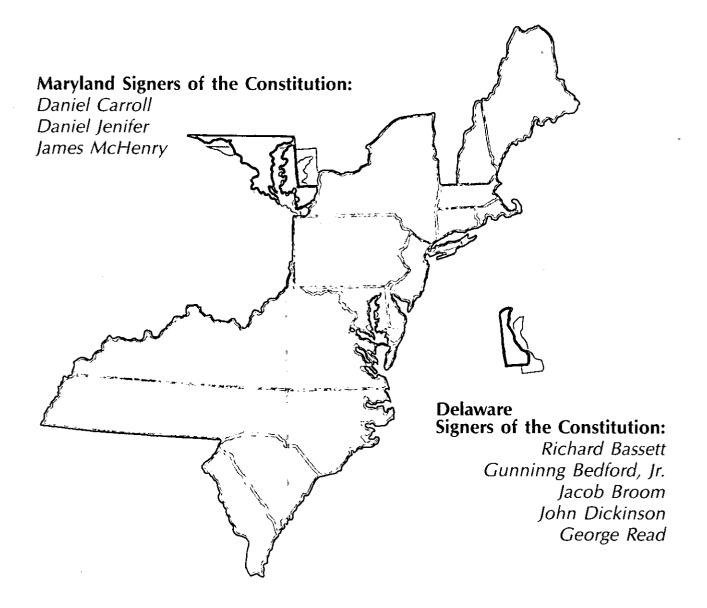
Page					(Doll	(Dollar Amounts in Thousands)					
Public Improvement Projects   Projects Currently Authorized   Projects Currently Authorized   Projects Currently Authorized   Projects Currently Authorized   Projects (1988-82)   Projects in 1987-88 Budget   Public Improvement Projects (1988-22)   Public Improvement Projects (1988-22)   Public Improvement Projects (1988-82)   Public Improjects (1988-82)   Public Improvement Projects (1988-82)   Public		1	987-88	1	988-89	1	989-90	1	990-91	1	991-92
Public Improvement Projects   Projects Currently Authorized   Buildings and Structures.   \$ 921   \$ 1,081   \$ 873   \$ 711   \$ 555   Projects Currently Authorized   Buildings and Structures.   \$ 3   30   99   99   83   Putter Projects (1988-92)   Buildings and Structures.   \$ 2   18   75   141   TOTAL—EMERGENCY   Buildings and Structures.   \$ 924   \$ 1,113   \$ 990   \$ 885   \$ 779   \$ 141   TOTAL—EMERGENCY   MANACEMENT   \$ 924   \$ 1,113   \$ 990   \$ 885   \$ 779   \$ 141   \$ 1	BOND FUNDS (continued)	Es	stimated	E	stimated	Е	stimated	E	stimated	E	stimated
Projects (James   1987-88 Budget   198	Emergency Management Agency										
Buildings and Structures   S 921   S 1,081   S 873   S 711   S 555	•										
Projects in 1987-88 Budget   Buildings and Structures   3   30   99   99   83	- · · · · · · · · · · · · · · · · · · ·										
Buildings and Structures   3   30   99   99   83     Fluture Projects (1988-92)   2   18   75   141     TOTAL—EMERGENCY	•	\$	921	\$	1,081	\$	873	\$	711	\$	555
Politic Projects (1988-92)   Buildings and Structures   S 924   S 1,113   S 990   S 885   S 779			3		30		99		99		83
Department of Environmental Resources	<del>_</del>		,		30		,,,		,,		0,5
Department of Environmental Resources   Public Improvement Projects   Projects Currently Authorized   Subtoal   Su	Buildings and Structures				2		18		75		141
Department of Environmental Resources   Public Improvement Projects   Projects Currently Authorized   Subtoal   Su	TOTAL PARECENOV	_						_		_	
Department of Environmental Resources		¢	024	e.	1 112	æ	000	¢	005	c	770
Public Improvement Projects   Projects Currently Authorized   Buildings and Structures   \$26,685   \$27,994   \$21,865   \$16,985   \$13,247   Furniture and Equipment   100   \$5,350   \$16,985   \$13,247   Furniture and Equipment   100   \$5,350   \$1897-88 Budget   Buildings and Structures   \$153   \$1,378   \$4,593   \$4,593   \$3,827   Furniture and Equipment   \$25   \$75   \$1.50   \$10,985	MANAGEMENT	<u> </u>	924	<b>-</b>	1,113	3	990	3		3	119
Public Improvement Projects   Projects Currently Authorized   Buildings and Structures   \$26,685   \$27,994   \$21,865   \$16,985   \$13,247   Furniture and Equipment   100   \$5,350   \$16,985   \$13,247   Furniture and Equipment   100   \$5,350   \$1897-88 Budget   Buildings and Structures   \$153   \$1,378   \$4,593   \$4,593   \$3,827   Furniture and Equipment   \$25   \$75   \$1.50   \$10,985	Department of Environmental Resources										
Projects Currently Authorized   Buildings and Structures   \$26,685   \$27,994   \$21,865   \$16,985   \$13,247   Furniture and Equipment   100   5,350         Projects in 1987-88 Budget   Buildings and Structures   153   1,378   4,593   4,593   3,827     Furniture and Equipment   25   75         Future Projects (1988-92)   Buildings and Structures           Subtotal   \$26,963   \$34,871   \$27,195   \$24,528   \$22,288     Flood Control Projects       Projects Currently Authorized         Structures and Improvements   \$4,625   \$3,000   \$3,000   \$2,205       Projects in 1987-88 Budget         Structures and Improvements             Subtotal   \$8,725   \$5,680   \$12,285   \$12,355   \$9,750     Subtotal   \$8,725   \$5,680   \$12,285   \$12,355   \$9,750     Subtotal   \$8,725   \$5,680   \$12,285   \$12,355   \$9,750     TOTAL—ENVIRONMENTAL   RESOURCES   \$35,688   \$40,551   \$39,480   \$36,883   \$32,038     Department of General Services   Public Improvement Projects   Projects (1988-92)           Projects in 1987-88 Budget             Furniture and Equipment   8,891             Projects in 1987-88 Budget                 Projects in 1987-88 Budget											
Furniture and Equipment 100 5,350  Projects in 1987-88 Budget Buildings and Structures 25 75  Future Projects (1988-92) Buildings and Structures 74 737 2,950 5,214  Subtotal 5 26,963 5 34,871 5 27,195 5 24,528 5 22,288  Flood Control Projects Projects Currently Authorized Structures and Improvements 5 4,625 5 3,000 5 3,000 5 2,205  Projects in 1987-88 Budget Structures and Improvements 4,100 2,500 3,000  Future Projects (1988-92) Structures and Improvements 180 6,285 10,150 5 9,750  Subtotal 5 8,725 5 5,680 12,285 12,355 5 9,750  TOTAL—ENVIRONMENTAL RESOURCES 5 35,688 5 40,551 3 39,480 3 36,883 3 32,038  Department of General Services Projects Currently Authorized Buildings and Structures 8,891  Projects in 1987-88 Budget Buildings and Structures 8,891  Projects (1988-92)  Buildings and Structures 8,891  Projects (1988-82)  Buildings and Structures 8,891  Projects (1988-92)  Buildings and Structures 8,891  Future Projects (1988-92)  Buildings and Structures 8,891  Projects (1988-92)  Buildings and Structures 8,785 2,615 2,615 2,180  Future Projects (1988-92)  Buildings and Structures 8,785 2,615 2,615 2,180  Future Projects (1988-92)  Buildings and Structures 8,785 2,615 2,615 2,180  Future Projects (1988-92)  Buildings and Structures 8,785 2,615 2,615 2,009  Future Projects (1988-92)											
Projects in 1987-88 Budget   Buildings and Structures   153   1,378   4,593   4,593   3,827	Buildings and Structures	\$	26,685	\$	27,994	\$	21,865	\$	16,985	\$	13,247
Buildings and Structures	Furniture and Equipment		100		5,350						
Furniture and Equipment 25 75 Future Projects (1988-92) Buildings and Structures 74 737 2,950 5,214  Subtotal 526,963 \$34,871 \$27,195 \$24,528 \$22,288  Flood Control Projects Projects Currently Authorized Structures and Improvements \$4,625 \$3,000 \$3,000 \$2,205  Projects in 1987-88 Budget Structures and Improvements 4,100 2,500 3,000  Future Projects (1988-92) Structures and Improvements 180 6,285 10,150 \$9,750  Subtotal \$8,725 \$5,680 \$12,285 \$12,355 \$9,750  TOTAL—ENVIRONMENTAL RESOURCES \$35,688 \$40,551 \$39,480 \$36,883 \$32,038  Department of General Services Public Improvement Projects Projects Currently Authorized Buildings and Structures \$14,704 \$15,059 \$11,676 \$9,515 \$7,421  Furniture and Equipment 8,891  Projects in 1987-88 Budget Buildings and Structures 87 785 2,615 2,615 2,180  Future Projects (1988-92) Buildings and Structures 87 785 2,615 2,615 2,180  Future Projects (1988-92) Buildings and Structures 34,000 4,500											
Future Projects (1988-92)   Subtotal   Sub	<u> </u>		153		1,378		4,593		4,593		3,827
Buildings and Structures   74			25		75						
Subtotal											
Flood Control Projects	Buildings and Structures				74		737		2,950		5,214
Projects Currently Authorized   Structures and Improvements   \$4,625   \$3,000   \$3,000   \$2,205	Subtotal	\$	26,963	\$	34,871	\$	27,195	\$	24,528	\$	22,288
Projects Currently Authorized   Structures and Improvements   \$4,625   \$3,000   \$3,000   \$2,205											
Projects Currently Authorized   Structures and Improvements   \$4,625   \$3,000   \$3,000   \$2,205	Flood Control Projects										
Projects in 1987-88 Budget   Structures and Improvements   4,100   2,500   3,000     Structures and Improvements   180   6,285   10,150   \$ 9,750     Structures and Improvements   180   6,285   10,150   \$ 9,750     Subtotal   \$ 8,725   \$ 5,680   \$ 12,285   \$ 12,355   \$ 9,750     TOTAL—ENVIRONMENTAL   RESOURCES   \$ 35,688   \$ 40,551   \$ 39,480   \$ 36,883   \$ 32,038     Subtotal   S											
Structures and Improvements	·	\$	4,625	\$	3,000	\$	3,000	\$	2,205		
Structures and Improvements   180   6,285   10,150   \$ 9,750											
Structures and Improvements   180   6,285   10,150   \$ 9,750			4,100		2,500		3,000				
Subtotal	2 ,				100		6.006		10.160	•	
TOTAL—ENVIRONMENTAL   RESOURCES   \$ 35,688	Structures and Improvements				180		6,285		10,150	\$	9,750
RESOURCES         \$ 35,688         \$ 40,551         \$ 39,480         \$ 36,883         \$ 32,038           Department of General Services           Public Improvement Projects           Projects Currently Authorized         8 14,704         \$ 15,059         \$ 11,676         \$ 9,515         \$ 7,421           Furniture and Equipment         8,891               Projects in 1987-88 Budget         87         785         2,615         2,615         2,180           Future Projects (1988-92)         801 didings and Structures         34         338         1,322         2,079           Furniture and Equipment          1,500         4,500	Subtotal	\$	8,725	\$	5,680	\$	12,285	\$	12,355	\$	9,750
RESOURCES         \$ 35,688         \$ 40,551         \$ 39,480         \$ 36,883         \$ 32,038           Department of General Services           Public Improvement Projects           Projects Currently Authorized         8 14,704         \$ 15,059         \$ 11,676         \$ 9,515         \$ 7,421           Furniture and Equipment         8,891               Projects in 1987-88 Budget         87         785         2,615         2,615         2,180           Future Projects (1988-92)         801 didings and Structures         34         338         1,322         2,079           Furniture and Equipment          1,500         4,500	TOTAL—ENVIRONMENTAL							-			
Public Improvement Projects         Projects Currently Authorized         Buildings and Structures       \$ 14,704       \$ 15,059       \$ 11,676       \$ 9,515       \$ 7,421         Furniture and Equipment       8,891 <td< td=""><td>RESOURCES</td><td>\$</td><td>35,688</td><td>\$</td><td>40,551</td><td>\$</td><td>39,480</td><td>\$</td><td>36,883</td><td>\$</td><td>32,038</td></td<>	RESOURCES	\$	35,688	\$	40,551	\$	39,480	\$	36,883	\$	32,038
Public Improvement Projects         Projects Currently Authorized         Buildings and Structures       \$ 14,704       \$ 15,059       \$ 11,676       \$ 9,515       \$ 7,421         Furniture and Equipment       8,891 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>_</td><td></td><td>_</td><td></td></td<>								_		_	
Projects Currently Authorized       \$ 14,704       \$ 15,059       \$ 11,676       \$ 9,515       \$ 7,421         Furniture and Equipment       8,891 <td>Department of General Services</td> <td></td>	Department of General Services										
Buildings and Structures       \$ 14,704       \$ 15,059       \$ 11,676       \$ 9,515       \$ 7,421         Furniture and Equipment       8,891	Public Improvement Projects										
Furniture and Equipment 8,891  Projects in 1987-88 Budget  Buildings and Structures 87 785 2,615 2,615 2,180  Future Projects (1988-92)  Buildings and Structures 34 338 1,322 2,079  Furniture and Equipment 1,500 4,500	The state of the s										
Projects in 1987-88 Budget       87       785       2,615       2,615       2,180         Future Projects (1988-92)       34       338       1,322       2,079         Furniture and Equipment       1,500       4,500		\$		\$	15,059	\$	11,676	\$	9,515	\$	7,421
Buildings and Structures       87       785       2,615       2,180         Future Projects (1988-92)       34       338       1,322       2,079         Furniture and Equipment       1,500       4,500	• •		8,891								
Future Projects (1988-92)       34       338       1,322       2,079         Furniture and Equipment       1,500       4,500			2-								
Buildings and Structures       34       338       1,322       2,079         Furniture and Equipment       1,500       4,500			87		785		2,615		2,615		2,180
Furniture and Equipment	Ruildings and Structures				1/		220		1 222		2.070
TOTAL—GENERAL SERVICES \$ 23,682 \$ 15,878 \$ 16,129 \$ 17,952 \$ 11,680							-,,,,,,	_	-,,500	_	· · · ·
	TOTAL—GENERAL SERVICES	\$	23,682	\$	15,878	\$	16,129	\$	17,952	\$	11,680

	(Dollar Amounts in Thousands)									
	1987-88 1988-89		•		990-91	91 1991-92				
	Es	timated	Es	timated	Es	timated	Es	timated	Es	timated
BOND FUNDS (continued)										
Historical and Museum Commission										
Public Improvement Projects										
Projects Currently Authorized										
Buildings and Structures	\$	1,036	\$	1,216	\$	982	\$	800	\$	624
Furniture and Equipment		12				<i>.</i>				
Projects in 1987-88 Budget										
Buildings and Structures		18		162		541		541		451
Future Projects (1988-92)				10		101		764		1 211
Buildings and Structures Furniture and Equipment				19 31		191 94		764		1,311
rutiniture and Equipment				31		94				250
TOTAL—HISTORICAL AND										
MUSEUM	\$	1,066	\$	1,428	\$	1,808	\$	2,105	\$	2,636
	<u> </u>	====	<u> </u>	=-,-==	Ě	-1,000	Ť		<u> </u>	
Department of Military Affairs										
Department of Military Affairs Public Improvement Projects										
Projects Currently Authorized										
Buildings and Structures	\$	2,586	\$	2,973	\$	2,401	\$	1,956	\$	1,526
Projects in 1987-88 Budget	•	4,500	•	2,7.5	•	2,401	Ψ	1,550	¥	1,520
Buildings and Structures		23		208		695		695		579
Future Projects (1988-92)										
Buildings and Structures				7		78		376		897
Furniture and Equipment				256		769				
·										
TOTAL—MILITARY AFFAIRS	<u>\$</u>	2,609	<u>\$</u>	3,444	\$	3,943	<u>\$</u>	3,027	<u>\$</u>	3,002
Department of Public Welfare										
Public Improvement Projects										
Projects Currently Authorized										
Buildings and Structures	\$	11,541	\$	7,028	\$	5,675	\$	4,624	\$	3,607
Furniture and Equipment	•	3,230	•	105	•		*		•	
Projects in 1987-88 Budget		- <b>,</b>						, ,		
Buildings and Structures		71		640		2,134		2,134		1,778
Future Projects (1988-92)										
Buildings and Structures				54		540		2,162		3,823
		<del></del>	_		_		_		_	
TOTAL—PUBLIC WELFARE	\$	14,842	<u>\$</u>	7,827	<u>\$</u>	8,349	<u>\$</u>	8,920	<u>\$</u>	9,208
Department of State Police										
Public Improvement Projects										
Projects Currently Authorized										
Buildings and Structures	\$	806	\$	946	\$	764	\$	623	\$	486
Projects in 1987-88 Budget	-		-	-	•	-	-		-	
Buildings and Structures		55		492		1,640		1,640		1,367
Future Projects (1988-92)										
Buildings and Structures				19		220		1,092		2,706
TOTAL—STATE POLICE	\$	861	\$	1,457	\$	2,624	\$	3,355	<u>«</u>	4,559
20112 01112 10000 11111111	<b>=</b>		<u> </u>	4,101	<u> </u>	2,047	<del>-</del>	<del></del>	<b>=</b>	

	1987-88	1991-92			
BOND FUNDS (continued)	Estimated	1988-89 Estimated	1989-90 Estimated	1990-91 Estimated	Estimated
Department of Transportation Public Improvement Projects Projects Currently Authorized					
Buildings and Structures Projects in 1987-88 Budget	\$ 1,611	\$ 1,892	\$ 1,528	\$ 1,245	\$ 971
Buildings and Structures Future Projects (1988-92)	72	649	2,165	2,165	1,804
Buildings and Structures			271	1,158	2,203
Subtotal	\$ 1,683	\$ 2,567	\$ 3,964	\$ 4,568	\$ 4,978
Highway Projects Projects Currently Authorized		<b>A</b> 04 000	, , , , , , , , , , , , , , , , , , , ,	• • • • • •	•
Bridge Restoration and Replacement Advanced Construction Interstate	\$ 111,000 127,865	\$ 96,000 142,242	\$ 7,000	\$ 9,000	\$ 11,000 · · · ·
Subtotal	\$ 238,865	\$ 238,242	\$ 7,000	\$ 9,000	\$ 11,000
Transportation Assistance Projects Projects Currently Authorized					
Mass Transit and Branch Rail Lines Projects in 1987-88 Budget	\$ 55,000	\$ 55,000	\$ 58,000		
Mass Transit and Branch Rail Lines Future Projects (1988-92)		10,900	10,900	\$ 19,100	\$ 10,900
Mass Transit and Branch Rail Lines			7,600	15,400	29,100
Subtotal	\$ 55,000	\$ 65,900	\$ 76,500	\$ 34,500	\$ 40,000
TOTALTRANSPORTATION	\$ 295,548	\$ 306,709	\$ 87,464	\$ 48,068	\$ 55,978
TOTAL—BOND FUNDS Public Improvement Projects					
Buildings and Structures	\$ 176,298	\$ 158,531	\$ 138,974	\$ 138,000	\$ 138,000
Furniture and Equipment	14,194	19,212	10,656	4,725	5,000
Acquisition and Construction Flood Control Projects	58,000	63,000	44,000	23,000	6,782
Structures and Improvements	8,725	5,680	12,285	12,355	9,750
Bridge Restoration and Replacement	111,000	96,000	7,000	9,000	11,000
Advanced Construction Interstate Transportation Assistance Projects	127,865	142,242	,		
Mass Transit and Branch Rail Lines	55,000	65,900	76,500	34,500	40,000
TOTAL	\$ 551,082	\$ 550,565	\$ 289,415	\$ 221,580	\$ 210,532

		(Dolla				
CURRENT REVENUES	1987-88 Estimated	1988-89 Estimated	1989-90 Estimated	1990-91 Estimated	1991-92 Estimated	
Game Commission						
Public Improvement Projects						
Projects Currently Authorized						
Game Fund	\$ 1,024					
Projects in 1987-88 Budget	1,726					
Game Fund	1,720					
Game Fund		\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	
Calle Falla		2,500				
TOTAL—GAME—COMMISSION	\$ 2,750	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	
Department Transportation						
Highway Projects						
Projects Currently Authorized						
Motor License Fund	\$ 101,700	\$ 54,900	\$ 54,700	\$ 48,300	\$ 42,100	
Motor License Fund Restricted Revenue	31,300	8,200	20,300	21,400	20,900	
Projects in 1987-88 Budget						
Motor License Fund	5,400	18,600	2,500	2,500	2,300	
Future Projects (1988-92)						
Motor License Fund		4,300	10,300	12,500	14,800	
TOTAL—TRANSPORTATION	\$ 138,400	\$ 86,000	\$ 87,800	\$ 84,700	\$ 80,100	
TOTAL—TRAINSFORTATION	3 136,400	5 60,000	\$ 67,800	\$ 64,700	\$ 60,100	
TOTAL CHINDRAL DEVENIUS						
TOTAL—CURRENT REVENUES  Bublic Improvement Projects						
Public Improvement Projects  Game Fund	\$ 2,750	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	
Highway Projects	\$ 2,7,50	\$ 2,500	\$ 2,500	Ψ 2,300	J 2,500	
Motor License Fund	107,100	77,800	67,500	63,300	59,200	
Motor License Fund Restricted Revenue	31,300	8,200	20,300	21,400	20,900	
			<u> </u>			
TOTAL	\$ 141,150	\$ 88,500	\$ 90,300	\$ 87,200	\$ 82,600	
TOTAL—ALL STATE FUNDS	\$ 692,232	\$ 639,065	\$ 379,715	\$ 308,780	\$ 293,132	

# SINKING FUNDS AND PUBLIC DEBT



## BONDS AUTHORIZED, ISSUED AND OUTSTANDING

The Commonwealth issues general obligation bonds for purposes which cannot be financed from current revenues. Bonds have been issued for Project 70, Land and Water Development, Vietnam Veterans' Compensation, Disaster Relief, Nursing Home Loans, Volunteer Companies' Loans, Water Facilities Loans, Economic Revitalization and for Capital Facilities and Highway construction.

The following statement reflects the bonded indebtedness of the Commonwealth as of December 31, 1986. Issues which have been completely redeemed are not included.

	(Dollar Amounts in Thousands) Total Bonds								
	Debt Authorized	Bonds Issued	Redeemed To Date	Bonds Outstanding	Sinking Fund	Net Indebtedness			
Capital Facilities	\$10,695,675	\$4,750,330	\$1,501,250 <sup>b</sup>	\$3,249,080	\$ 792	\$3,248,288			
General State Authority	1,165,250	1,165,250	940,024	225,226	37,203	188,023			
State Highway and Bridge Authority	580,000	580,000	496,845	83,155		83,155			
State Public School Building Authority.	8,150	8,150	6,845	1,305		1,305			
Disaster Relief <sup>a</sup>	192,708	168,000	41,430	126,570	11	126,559			
Economic Revitalization <sup>a</sup>	190,000	73,000	15,965	57,035	56	56,979			
Land and Water Development <sup>a</sup>	500,000	475,000	150,860 <sup>d</sup>	324,140	63	324,077			
Nursing Home Loan Agency <sup>a</sup>	100,000	66,000	20,780	45,220	773	44,447			
Project 70 Land Acquisition <sup>a</sup>	70,000	70,000	61,200	8,800	645	8,155			
Vietnam Veterans' Compensationa	65,000	62,000	20,110	41,890	8	41,882			
Volunteer Companies' Loana	25,000	25,000	5,775	19,225	74	19,151			
Water Facilities Loan <sup>a</sup>	300,000	115,000	13,935 <sup>c</sup>	101,065	450	100,615			
Refunding Bonds <sup>a</sup>		188,703	1,290	187,413		187,413			
Matured Loans Unclaimed <sup>a</sup>				141	145	(4)			
TOTAL	\$13,891,783	\$7,746,433	\$3,276,309	\$4,470,265	\$ 40,220	\$4,430,045			

<sup>&</sup>lt;sup>a</sup>Not applicable to constitutional debt limit.

<sup>&</sup>lt;sup>b</sup>Reflects refunding of \$78,555,000 of outstanding bonds with General Obligation Refunding Bonds issued in December 1985 and refunding of \$60,975,000 of outstanding bonds with General Obligation Refunding Bonds issued in June 1986.

cReflects refunding of \$7,100,000 of outstanding bonds with General Obligation Refunding Bonds issued in December 1985.

dReflects refunding of \$15,780,000 of outstanding bonds with General Obligation Refunding Bonds issued in June 1986.

### PROJECTED BOND ISSUES AND DEBT OUTSTANDING 1986-87 Through 1991-92

This table shows the projected amount of general obligation bonds of the Commonwealth to be issued and the level of bonded debt outstanding at the end of the fiscal year. Outstanding debt levels are also shown for remaining principal payments on authority debt and for bond programs for which no additional bonds are planned to be issued. A detailed forecast of outstanding capital facilities debt by category of project and the comparison of debt subject to the debt limit is contained in the Capital Budget section of this volume.

			(Dollar Am	ounts in Thousands)		
	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Projected Bond Issues						
Capital Facilities						
Public Improvements	\$ 150,000	\$ 185,000	\$ 160,000	\$ 140,000	\$ 140,000	\$ 135,000
Highways		115,000	100,000	5,000	10,000	5,000
Transportation Assistance	30,000	55,000	70,000	70,000	35,000	40,000
Original Furniture and						,
Equipment	10,000	15,000	20,000	10,000	4,000	5,000
Redevelopment Assistance	98,000	30,000	56,000	45,000	23,000	5,000
Flood Control	3,000	10,000	5,000	10,000	15,000	10,000
Advanced Construction						
Interstate	78,000	130,000	135,000			
Total	\$ 369,000	\$ 540,000	\$ 546,000	\$ 280,000	\$ 227,000	\$ 200,000
						3 200,000
Special Purpose						
Land and Water Development.		\$ 6,000	\$ 3,000	\$ 6,000	6,000	4,000
Nursing Home Loan	\$ 3,000		3,000	3,000	\$ 3,000	\$ 3,000
Water Facilities Loan	7,000	30,000	20,000	40,000	40,000	40,000
Total	\$ 10,000	\$ 36,000	\$ 26,000	\$ 49,000	\$ 49,000	\$ 47,000
TOTAL	\$ 379,000	\$ 576,000	\$ 572,000	\$ 329,000	\$ 276,000	\$ 247,000
						217,000
Debt Outstanding						
Projection						
1 10joodon						
Capital Facilities	\$3,444,725	\$3,768,390	\$4,031,280	\$3,936,100	\$3,672,220	\$3,561,805
General State Authority <sup>a</sup>	188,023	151,273	117,298	85,935	59,640	38,385
State Highway and Bridge					•	,
Authority	83,155	59,490	36,665	19,135	6,940	
State Public School Building						
Authority	1,305	865	385			
Special Purpose						
Disaster Relief	122,855	116,505	109,895	103,005	95,830	88,340
Economic Revitalization	55,910	47,710	39,510	31,580	25,350	19,120
Land and Water Development.	313,705	300,910	283,900	268,755	253,485	234,790
Nursing Home Loan	48,060	44,510	43,790	42,730	41,315	39,530
Project 70 Land Acquisition	6,880	6,540	6,175	5,785	5,370	4,920
Vietnam Veterans'		•	•	,	-,-··	.,,,=0
Compensation	39,985	37,765	35,415	32,920	30,275	27,465
Volunteer Companies Loan	18,855	17,565	16,245	14,895	13,510	12,090
Water Facilities Loan	100,440	124,345	136,750	168,155	198,505	226,745
Refunding Bonds <sup>b</sup>	187,413	184,753	181,933	178,938	171,608	160,048
TOTAL	\$4,611,311	\$4,860,621	\$5,039,241	\$4,887,933	\$4,574,048	\$4,413,238

<sup>&</sup>lt;sup>a</sup>Reflects the early deposit of funds for bond retirement.

<sup>&</sup>lt;sup>b</sup>Portions of refunding bonds used for early retirement of Capital Facilities debt, Water Facilities Loan debt and Land and Water Development debt.

# FORECAST OF DEBT SERVICE ON BONDED DEBT

This table shows the amounts necessary to pay estimated debt service by the Commonwealth on currently outstanding bonded indebtedness and authority rentals and on projected bond issues. Further detail for the Capital Facilities bonds by category of project is contained in the Capital Budget section of this volume.

		(De	ollar Amounts in	Thousands)	
	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund					
Capital Facilities	\$ 256,024	\$ 283,260	\$ 312,019	\$ 326,020	\$ 336,788
General State Authority Rentals	42,767	38,616	34,710	28,431	22,351
Disaster Relief	13.734	13,591	13,450	13,297	13,153
Economic Revitalization	11,964	11,445	10,623	8,430	7,983
Land and Water Development	37,371	37,776	38,314		
Nursing Home Loan	6,563	6,589	6,857	37,032	37,432
Project 70 Land Acquisition	•	764	· ·	7,124	7,387
•	762	=	764	763	770
Vietnam Veteran's Compensation	4,565	4,560	4,562	4,559	4,561
Volunteer Companies Loan	2,720	2,651	2,579	2,509	2,437
Water Facilities	14,729	17,578	19,218	22,070	25,871
Refunding Series	15,726	15,726	15,726	19,751	23,394
Less: Interest and Miscellaneous Revenue	-11,799	-9,942	-9,768	-9,397	-9,317
TOTAL	\$ 395,126	\$ 422,614	\$ 449,054	\$ 460,589	\$ 472,810
Motor License Fund					
Capital Facilities—Highways	\$ 164,998	\$ 165,051	\$ 165,066	\$ 165,075	\$ 164,976
Capital Facilities	524	1,281	1,361	1,361	1,361
General State Authority Rentals	1,105	1,102	1,100	1,100	1,100
State Highway and Bridge Authority	1,105	1,102	1,100	1,700	1,100
Rentals	26,895	25,056	18,869	12,824	7,183
Advance Construction Interstate—Interest					
Payments	7,990	15,743	15,798	7,403	
Less: Miscellaneous Revenue	-455	-472	,		
TOTAL	\$ 201,057	\$ 207,761	\$ 202,194	\$ 187,763	\$ 174,620
Boating Fund					
General State Authority Rentals	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2
Fish Fund					
General State Authority Rentals	\$ 63	\$ 63	\$ 63	\$ 63	\$ 63
Other Funds					
State Public School Building Authority	\$ 530	\$ 533	\$ 402	· · · ·	<u></u>
Motor License Fund Restricted Receipts					
Aviation—Capital Facilities	144	1,252	1,252	1,422	1,422
Aviation—General State Authority	39	39	39	39	39
Highway Bridge Improvement—Capital					
Facilities	2,250	14,038	20,618	23,429	24,218
Less: Miscellaneous Revenue	-403	-350	-18	-35	-18
TOTAL	\$ 2,030	\$ 14,979	\$ 21,891	\$ 24,855	\$ 25,661
TOTAL	\$ 598,808	\$ 645,952	\$ 673,606	\$ 673,272	\$ 673,156

### ANNUAL DEBT SERVICE ON OUTSTANDING GENERAL OBLIGATION BONDS AND AUTHORITY RENTALS Bonds Issued as of December 31, 1986

### (Dollar Amounts in Thousands)

Αı	ithe	ritv.	Rentals	

Fiscal Year	General State Authority <sup>(a)</sup>	State Highway and Bridge Authority	Capital Improvements	Public School Building Authority	Transportation	Advanced Construction Interstate	Land and Water
1986-87	\$45,817	\$26,487	\$237,715	\$533	\$164,911	\$ 625	\$37,539
1987-88	43,976	26,895	244,666	530	164,997	1,250	37,281
1988-89	39,822	25,056	253,214	533	165,050	13,438	37,029
1989-90	35,914	18,869	248,985	402	165,066	12,813	37,260
1990-91	29,635	12,824	228,851		165,074		35,486
1991-92	23,555	7,183	221,405		164,976		35,307
1992-93	17,550		216,054		164,850		34,594
1993-94	12,284		211,243		164,784		34,472
1994-95	4,228		201,362		164,956		34,353
1995-96	3,396		188,455		136,009	,	34,278
1996-97	4,189		165,235		103,992		28,290
1997-98			153,335		99,942		25,561
1998-99			137,233		97,184		20,876
1999-00			121,998		84,609		18,981
2000-01			100,772		66,564		17,926
2001-02			80,144		46,501		12,205
2002-03			59,405		27,775		8,834
2003-04			43,301		17,469		4,934
2004-05			22,935				,,,,,
2005-06			11,732				
2006-07			3,856				

<sup>&</sup>lt;sup>a</sup>As payable by the Commonwealth. Rentals are due in the fiscal year prior to the due date of the authority's bonds.

Fiscal Year	Disaster Relief	Project 70	Vietnam Veterans' Compensation	Volunteer Companies Loan Fund	Nursing Home Loan Agency	Water Facilities Loan	Economic Revitalization	Refunding Bonds	Total
1986-87	\$13,874	\$2,421	\$4,575	\$2,787	\$6,302	\$13,933	\$12,447	\$14,466	\$584,432
1987-88	13,734	761	4,565	2,720	6,252	13,929	11,964	15,726	589,246
1988-89	13,590	763	4,560	2,650	6,195	13,512	11,445	15,725	602,582
1989-90	13,450	764	4,562	2,578	6,144	13,076	10,623	15,726	586,232
1990-91	13,296	763	4,559	2,509	6,087	12,628	8,430	19,751	539,893
1991-92	13,152	770	4,560	2,436	6,036	12,168	7,983	23,393	522,924
1992-93	13,003	770	4,559	2,366	5,994	11,696	7,169	26,785	505,390
1993-94	12,840	769	4,562	2,292	5,950	11,212	4,653	25,079	490,140
1994-95	12,686	775	4,567	2,220	5,906	10,715	3,974	22,971	468,713
1995-96	12,524	779	4,575	2,143	3,596	9,454	1,344	27,651	424,204
1996-97	12,351	780	4,574	2,063	3,538	9,013	1,274	24,580	359,879
1997-98	12,183	778	4,572	1,114	2,174	8,602	1,202	22,837	332,300
1998-99	10,711	783	2,592	1,032	2,109	8,143	1,131	21,186	302,980
1999-00	8,742	785	2,602	950	870	7,677	971	19,150	267,335
2000-01	7,047		478	868	809	7,211	547	13,660	215,882
2001-02	7,071		482	789	747	6,745	514	10,007	165,205
2002-03	7,092		487	440	735	6,327	481	6,370	117,946
2003-04	176		491		131	5,398	453	5,830	78,183
2004-05	125					3,282	370		26,712
2005-06									11,732
2006-07									3,856

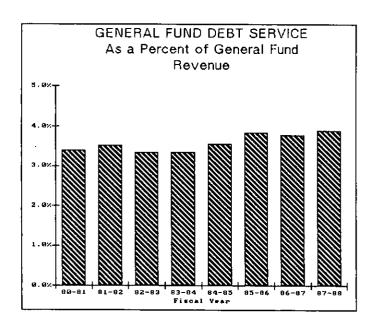
### TERMS OF BONDS ISSUED

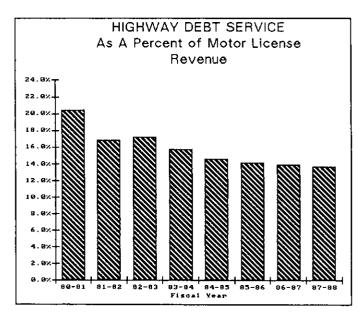
The following chart reflects the terms of the Commonwealth's general obligation bonds that were issued in the calendar year ending December 31, 1986.

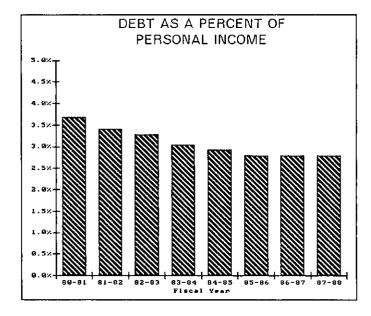
Purpose of Bonds	Bond Date	Interest Rate	First and Last Year of Maturity	Original Amount in Thousands
Capital Facilities — Construction	March 1, 1986 May 1, 1986 October 15, 1986 December 15, 1986 <sup>a</sup>	6.21% 7.17% 6.42% 6.21%	1987-05 1987-05 1987-06 1987-06	\$ 97,000 30,000 50,000 35,000
Subtotal			:	\$ 212,000
Capital Facilities — Equipment	March 1, 1986 October 15, 1986 December 15, 1986 <sup>a</sup>	5.87% 5.83% 5.71%	1986-95 1987-96 1987-96	3,000 5,000 5,000
Subtotal			:	13,000
Capital Facilities — Transportation Assistance	May 1, 1986 December 15, 1986 <sup>a</sup>	7.08% 6.21%	1986-05 S	\$ 20,000 15,000
Subtotal			\$	35,000
Capital Facilities — Advance Construction Interstate	October 15, 1986 December 15, 1986 <sup>a</sup>	5.41% 5.63%	1988-89 1988-89	25,000 10,000
Subtotal			\$	35,000
Capital Facilities — Redevelopment Assistance	October 15, 1986 December 15, 1986 <sup>a</sup>	6.42% 6.23%	1987-06 S	20,000
Subtotal			\$	50,000
Capital Facilities — Flood Control	December 15, 1986 <sup>a</sup>	6.22%	1987-06	3,000
Nursing Home Loan Agency	December 15, 1986 <sup>a</sup>	6.22%	1987-06	3,000
Water Facilities Loan	October 15, 1986 December 15, 1986 <sup>a</sup>	6.42% 6.25%	1987-06 1987-06	5,000 2,000
Subtotal			:	7,000
Refunding	May 1, 1986	6.93%	1986-01	90,350
TOTAL			=	448,350

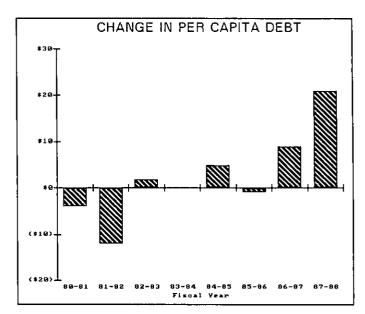
<sup>&</sup>lt;sup>a</sup>Bonds issued January 8, 1987.

# TRENDS IN DEBT SERVICE AND DEBT RATIOS 1980-81 Through 1987-88









1,574,660

5,337

### OUTSTANDING INDEBTEDNESS OF PENNSYLVANIA AGENCIES AND AUTHORITIES

The indebtedness of the following agencies and authorities is not an obligation of the Commonwealth of Pennsylvania but represents the debt of those agencies and authorities created by the Commonwealth for a public purpose. These obligations are not considered as debt under the State Constitution because they meet at least one of the following conditions: 1) the obligations are to be repaid from charges for the use of the capital project financed, as determined by the Auditor General, 2) the obligations are to be repaid from lease rentals and other charges payable by a school district or other local taxing authority or 3) the obligations are to be repaid by agencies or authorities created for the joint benefit of the Commonwealth and one or more other state governments.

As of December 31, 1986 (in thousands) Notes **Bonds Higher Education Facilities Authority** Acquires, constructs, improves and leases (as lessor) college facilities for colleges and universities within the Commonwealth. Debt service on the bonds is paid from rentals collected for the use of the facilities. ..... \$1,040,900<sup>a</sup> **State Public School Building Authority** Constructs, improves and equips public buildings for local school districts. Debt service on the bonds is paid from rentals collected for the use of the facilities..... 256,785 Pennsylvania Turnpike Commission Constructs, maintains and operates the Pennsylvania Turnpike. Debt service on the bonds is paid from tolls and 807,600 Pennsylvania Industrial Development Authority Makes mortgage loans to local nonprofit industrial development agencies for the financing of industrial development projects. Debt service on the bonds is paid from loan interest and repayments and other authority revenues ... 133,450 Pennsylvania Housing Finance Agency Makes construction and permanent mortgage loans to qualified borrowers for the purchase and construction of multi and single family housing for low and moderate income persons or families. Debt service on the bonds is paid from mortgage loan interest and repayments and further secured by the "moral obligation" of the Commonwealth. Debt service on the notes is paid by the sale of the mortgage

<sup>&</sup>lt;sup>a</sup>Reflects outstanding indebtedness for both notes and bonds for Higher Education Facilities Authority.

### OUTSTANDING INDEBTEDNESS OF PENNSYLVANIA AGENCIES AND AUTHORITIES (continued)

		ember 31, 86 usands)
	Notes	Bonds
Pennsylvania Higher Education Assistance Agency		
Makes or guarantees student loans for graduate or undergraduate programs to students or parents, lending institutions or postsecondary institutions. Debt service on the bonds is paid by loan interest and repayments and by other agency revenues.		\$ 352,000
Pennsylvania Energy Development Authority		
Makes or guarantees loans for energy projects including the conversion and technological improvement of energy systems utilizing Pennsylvania coal or renewable energy resources. Debt service on the bonds is paid from the revenues of the authority		162,250
Delaware River Port Authority		
Created by Pennsylvania and New Jersey to control and operate bridges crossing the Delaware River, it may construct or acquire other bridges or tunnels, projects for port improvement and development and has constructed and operates a rapid transit system. Debt service on the bonds is paid from tolls, fares, rents and other revenue of the		
authority.		222,235
Delaware River Joint Toll Bridge Commission		
Created by Pennsylvania and New Jersey to construct, operate and maintain bridges crossing the upper Delaware River. Debt service on the bonds is paid from tolls and other revenues of the commission		1,540
TOTAL	\$ 5,337	<u>\$4,551,420</u> a

<sup>&</sup>lt;sup>a</sup>Reflects outstanding indebtedness for both notes and bonds for Higher Education Facilities Authority.

# OTHER SPECIAL FUNDS



# OTHER SPECIAL FUNDS APPENDIX

This section provides descriptive and financial data for Commonwealth funds which traditionally had been excluded from the Governor's Budget. This information is presented to demonstrate the magnitude and complexity of the Commonwealth's financial structure as well as give some details of the various funds.

### OTHER SPECIAL FUNDS

This appendix contains a brief presentation of all active Commonwealth funds not given an expanded treatment in the other sections of the budget. Previously, the funds shown in this section were given occassional analytical review and information concerning these funds was presented on a selected basis to the extent that they had impact on annual budget considerations.

In a limited number of cases expenditures from funds presented in this section are included in other presentations.

Generally, the Commonwealth uses a modified accrual basis of accounting for financial reporting where certain revenues are accrued and expenditures are reflected when disbursed or committed. All financial data shown herein is on a strictly cash basis, which means that the beginning and ending balances are cash plus investments. Receipts include only those items actually received and credited to the funds by the Department of Revenue. Disbursements represent checks drawn by the Treasury Department and do not include commitments, encumbrances or vouchers payable.

Several funds carrying long-term investments show an adjustment to reflect the current market value of those investments as of June 30, 1986.

This format for displaying financial data was chosen for its simplicity and easy adaptability to all funds. As such, the data may not present the best statement of the funds' condition nor accurately describe the operating characteristics of the funds.

One recurring detail on the financial statements requires further explanation. In those funds with complement, the State share of retirement is taken from general revenue of the fund and paid into a restricted account within the fund from which payments are made to the State Employes' Retirement Fund by the Governor's Office. Receipts and disbursements shown as a result of such transactions may not be equal within any given fiscal year.

A more comprehensive explanation of these funds is available in "Report on the Funds of the Commonwealth of Pennsylvania" prepared by the Legislative Budget and Finance Committee. Additional details are also available from the Office of the Budget.

The vast majority of Commonwealth day-to-day activities are financed from the General Fund; however, over time a large number of other funds have been created to more closely relate specific revenue sources to specific programs or to identify particular government programs or activities. These special funds are categorized into six groups to aid in identifying their purpose. These groups are defined below.

**Special Revenue Funds** — These funds are used to account for revenues from specific taxes or other earmarked revenue sources which by law are designated to finance particular functions or activities.

Internal Service Funds — These funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the Commonwealth, or to other governmental units, on a cost-reimbursement basis.

**Bond Funds** — Bond Funds are used to account for the receipt and disbursement of bond sale proceeds which normally finance the construction of acquisition or designated fixed assets.

**Debt Service Funds** — These funds account for the accumulation of resources, principally from transfers from other funds, for the payment of general long-term debt principal and interest.

Trust and Agency Funds — These funds are used to account for assets held by the Commonwealth as trustee or agent for individuals, private organizations and other governmental units.

Enterprise Funds — These funds accommodate the operation of public service programs financed wholly or mostly by user charges, or where the periodic determination of net income is deemed appropriate.

### **ADMINISTRATION FUND**

This fund was created for the administrative costs associated with the Unemployment Compensation Law and the State system of public employment offices (Office of Employment Security). While the fund can receive funds from any source, the majority of revenue results from moneys requisitioned from the Commonwealth's account in the Federal Unemployment Trust Fund.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 6,358	\$ 6,073	\$ 5,778
Receipts:			
Federal Unemployment Trust Fund	\$ 139,458	\$ 144,339	\$ 150,113
Federal JTPA Funds	823	852	886
Other	23,196	19,952	20,750
Total Receipts	163,477	165,143	171,749
Total Funds Available	\$ 169,835	\$ 171,216	\$ 177,527
Disbursements:			
Executive Offices	\$ 14,515	\$ 10,967	\$ 11,406
Labor and Industry	149,247	154,471	160,650
Total Disbursements	-163,762	-165,438 	-172,056
Cash Balance, Ending	\$ 6,073	\$ 5,778	\$ 5,471

### AGRICULTURAL COLLEGE LAND SCRIP FUND

This fund was established in 1862 with \$500,000 received from the sale of lands and scrip which was donated to the Commonwealth by an Act of Congress to establish a college for the benefit of Agriculture and the Mechanical Arts (Pennsylvania State University). The income derived from the investment of the money in the fund plus appropriations which may be made from time to time by the General Assembly serve as revenue to the fund. Moneys in this fund can be disbursed only for use by the officially designated land grant college (Pennsylvania State University) for the benefit of Agriculture and Mechanical Arts.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 701	\$ 643	\$ 664
Receipts:			
Interest on Securities	\$ 48	\$ 51	\$ 52
Total Receipts	48	51	52
Total Funds Available	\$ 749	\$ 694	\$ 716
Disbursements:			
Treasury	\$ 106	\$ 30	\$ 30
Total Disbursements	-106	-30	-30
Cash Balance, Ending	\$ 643	\$ 664	\$ 686

### **CAPITAL DEBT FUND**

Annual appropriations by the General Assembly for payment of interest and principal due on general obligation bonds are credited to this fund. Money in the fund is used solely for the payment of interest and principal due on general obligation bonds. If more money is available than is needed to pay the interest and principal falling due in any one particular fiscal year, such additional money may be used by the Board of Finance and Revenue to retire any other general obligation bonds issued to provide revenue to the Capital Facilities Fund. Transactions in escrow accounts whose use is restricted to the retirement of advance refunded bonds are not included.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 1,357	\$ 3,422	
Receipts: Transfer from Other Funds	\$ 370,924	\$ 377,805	\$ 420,625
Rentals — Pier 124	2,762	2,762	2,762
Rentals — State - Aided and State- Related Institutions	6,428	6,399	6,394
Interest Subsidy — Higher Education Construction Projects	157	157	157
Sale of State Property	191	9 `	
Sale of Refunding Bonds	84,123		
General Obligation Refunding Bonds.	195,135		
Accrued Interest on Bonds Sold	1,876	1,292	1,890
Interest on Securities	1,015	100	100
Total Receipts	662,611	388,524	431,928
Total Funds Available	\$ 663,968	\$ 391,946	\$ 431,928
Disbursements:			
Treasury	\$ 660,546	\$ 391,946	\$ 431,928
Total Disbursements	-660,546	-391,946	-431,928
Cash Balance, Ending	\$ 3,422		

### CAPITAL FACILITIES FUND

Revenue for this fund comes principally from the sale of general obligation bonds. Such bonded debt may not exceed one and three quarter times the average of the annual tax revenues deposited in the preceding five fiscal years. This fund has at least one account for each category of capital projects. Interest earned on investment or deposit of moneys in the fund is credited to the account in the fund to which such invested or deposited money was originally credited. Moneys in this fund are used to meet the financial costs of capital projects as authorized by Capital Budget Acts.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 136,600	\$ 130,018	\$ 73,330
Receipts: Sale of Bonds	\$ 207,176	\$ 369,000	\$ 540,000
Interest on Securities	8,103	5,585	5,533
Other	8,529	4,536	4,536
Total Receipts	223,808	379,121	550,069
Total Funds Available	\$ 360,408	\$ 509,139	\$ 623,399
Disbursements:			
General Services	\$ 184,013	\$ 206,843	\$ 196,969
Community Affairs	8,041	99,920	58,509
Transportation	38,098	128,428	296,860
Environmental Resources		194	8,813
Treasury	238	424	621
Total Disbursements	-230,390	-435,809	-561,772
Cash Balance, Ending	\$ 130,018	\$ 73,330	\$ \$ 61,627

### **CAPITOL RESTORATION TRUST FUND**

This fund was created in 1982 to finance the maintenance, restoration, preservation and rehabilitation of artifacts, documents and other historical objects or resources located within and around or associated with the State Capitol Building; and the acquisition of artifacts, documents and other historical objects or resources which contribute to the historical significancy of the State Capitol Building. This fund is administered by the Capitol Preservation Committee. Revenue is derived from gifts, donations and legacies of money from individuals, organizations, public or private corporations; and from the sale of commemorative medals and other items of a similar nature which promote the historic preservation and restoration of the State Capitol Building.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Begining	\$ 84	\$ 103	\$ 63
Receipts:			
Contributions and Sales	\$ 24		\$ 5
Other	5	10	5
Total Receipts	29	10	10
Total Funds Available	\$ 113	<b>\$</b> 113	\$ 73
Disbursements:			
Capitol Preservation Committee	\$ 10	\$ 50	\$ 10
Total Disbursements	-10	-50	-10
Cash Balance, Ending	<u>\$ 103</u>	\$ 63	\$ 63

# CATASTROPHIC LOSS TRUST FUND

The purpose of this fund is to pay medical and rehabilitative expenses in excess of \$100,000 to residents of Pennsylvania injured in a motor vehicle accident as provided by The Motor Vehicle Financial Responsibility Law. The fund is administered by a nine-person administrative board in the Insurance Department. The fund is financed by an annual fee levied on specific classes of motor vehicles registered in Pennsylvania.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 7,881	\$ 58,335	\$ 71,726
Receipts:			
Vehicle Fee	\$ 58,197	\$ 35,000	\$ 35,000
Interest	2,731	4,700	4,900
Other	9	· · · · ·	
Total Receipts	60,937	39,700	39,900
Total Funds Available	\$ 68,818	\$ 98,035	\$ 111,626
Disbursements:			
Insurance	\$ 10,478	\$ 26,309	\$ 38,100
Executive Office	5	· · · ·	
Total Disbursements	-10,483 	-26,309	-38,100 
Cash Balance, Ending	\$ 58,335	\$ 71,726	\$ 73,526

## COAL AND CLAY MINE SUBSIDENCE INSURANCE FUND

This fund was created in 1961 to provide insurance to home owners in mining areas against damages resulting from subsidence. Revenue is derived from premiums paid by policy-holders for subsidence insurance.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 5,906	\$ 6,599	\$ 6,984
Receipts: Premiums Collected	\$ 1,244	\$ 1,363	\$ 1,529
Interest	495	550	575
Other	45		
Total Receipts	1,784	1,913	2,104
Total Funds Available	\$ 7,690	\$ 8,512	\$ 9,088
Disbursements:		•	
Executive Offices	\$ 41	\$ 50	
Environmental Resources	1,050	1,478	1,536
Total Disbursements	-1,091	-1,528	<del></del>
Cash Balance, Ending	\$ 6,599	\$ 6,984	\$ 7,552

### **COAL LANDS IMPROVEMENT FUND**

This fund was created in 1965 to finance the restoration of land acquired by the Commonwealth through eminent domain or amicable methods which has been defaced by open pit or strip mining and has been declared a health hazard. Initially the fund was provided a \$1 million appropriation but subsequent revenue is derived from the sale of restored land and interest on investments.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	<b>\$</b> 140	\$ 151	\$ 163
Receipts:			
Interest	\$ 11	\$ 12	\$ 12 ————
Total Receipts	11 	12	12
Total Funds Available	\$ 151	\$ 163	\$ 175
Disbursements:			
Environmental Resources		· · · ·	
Total Disbursements	· · · · ·	· · · · ·	
Cash Balance, Ending	\$ 151	<u>\$ 163</u>	\$ 175

# CONRAD WEISER MEMORIAL PARK TRUST FUND

This fund was created to provide for control, management, supervision, restoration and improvement of the Conrad Weiser Memorial Park, Berks County. Source of revenue for the fund is income and interest from the \$20,000 perpetual endowment created by the estate of Colonel Conrad Weiser.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 31	\$ 33	\$ 34
Receipts:			
Interest on Securities	\$ 2	\$ 1	\$ 1
Redemption of Securities			20
Total Receipts	2	1	21
Total Funds Available	\$ 33	\$ 34	\$ 55
Disbursements:			
Historical and Museum Commission .			
Total Disbursements			
Cash Balance, Ending	\$ 33	\$ 34	\$ 55

### **DISASTER RELIEF FUND**

Act 4 of the 1972 Second Special Legislative Session provided authority for implementation of a \$140 million bond issue for redevelopment of flooded areas within the Commonwealth destroyed by the great storms and flood of September, 1971 and June, 1972. This was amended in October, 1978 to include the flood of July, 1977 and to increase the bond authority by \$50 million to \$190 million. The proceeds from these bonds are paid into the Disaster Relief Fund which is administered by the Department of Community Affairs.

	1985- Actu		(Do	ollar Amount 1986-8 Availal	37	ousands)	1987- Estima	
Cash Balance, Beginning		\$ 5,167			\$	3,185		\$ 2,835
Receipts: Bond Proceeds			\$	3,000				
Interest Earned	234			150			150	
Total Receipts		234		<del></del>		3,150	<del></del>	150
Total Funds Available		\$ 5,401			\$	6,335		\$ 2,985
Disbursements:								
Community Affairs	\$ 2,216		\$	3,500			\$ 1,000	
Treasury								
Total Disbursements		-2,216				-3,500		-1,000
Cash Balance, Ending		\$ 3,185			\$	2,835		\$ 1,985

## DISASTER RELIEF REDEMPTION FUND

This fund is used for the payment of interest and principal due on bonds which were issued for the Disaster Relief Fund. Money in the fund in excess of that needed to pay the interest and principal due in any one fiscal period may be used for the purchase and retirement of all or any part of such bonds issued which are still outstanding. The receipts of this fund include repayment of any moneys provided from the Disaster Relief Fund and annual General Fund appropriations of the amount necessary to insure sufficient money is available to pay interest and principal due on Disaster Relief bonds.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 11	\$ 11	
Receipts:			
Transfer from General Fund	\$ 13,847	\$ 13,864	\$ 13,734
Total Receipts	13,847	13,864	13,734
Total Funds Available	\$ 13,858	\$ 13,875	\$ 13,734
Disbursements:			•
Treasury	\$ 13,847 ———	\$ 13,875 	\$ 13,734
Total Disbursements	-13,847	-13,875	-13,734
Cash Balance, Ending	<u>\$ 11</u>	<u> </u>	

### **EMERGENCY MEDICAL SERVICES OPERATING FUND**

The purpose of this fund is to assist in activities relating to the prevention and reduction of premature death and disability in this Commonwealth; providing for assistance, coordination and support of the development and maintenance of a comprehensive emergency medical services system and for qualifications, eligibility and certification of emergency medical services personnel and funding ambulance services. The fund was created by The Emergency Medical Services Act (Act 45) enacted on July 7, 1985. The source of revenue is a \$10 fine levied on all moving traffic violations. These fines are in addition to other fines imposed at the discretion of the court.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning		\$ 3,960	\$ 2,733
Receipts:			
Fines	\$ 3,960	\$ 6,500	\$ 6,500
Total Receipts	3,960	6,500	6,500
Total Funds Available		\$ 10,460	\$ 9,233
Disbursements:			
Health		\$ 7,727.	\$ 4,993
Total Disbursements		-7,727 	-4,993 
Cash Balance, Ending	\$ 3,960	\$ 2,733	\$ 4,240

## EMPLOYMENT FUND FOR THE BLIND

This fund, administered by the Department of Public Welfare, was created June 13, 1967, to make loans to blind persons to purchase equipment, stock, merchandise and accessories necessary to put into operation a vending or refreshment stand or other suitable business enterprises in some suitable location to be leased or arranged for by the Department of Public Welfare.

Monies credited to this fund include: (1) repayment of money advanced to blind persons for the purchase of merchandise, equipment, stock and accessories; (2) rental fees paid by blind persons for leasing equipment and accessories purchased, owned, installed and maintained by the Department of Public Welfare; (3) percentage of the profits from vending machines in State buildings wherein a restaurant or cafeteria is operated by the Department of General Services and (4) any grants or contributions from the Federal government.

The fund should not exceed the sum of \$150,000.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 500	\$ 346	\$ 121
Receipts:			
Federal Reimbursement — Business Enterprise Program	\$ 185	\$ 190	\$ 195
Vending Stand Equipment Rentals	308	310	312
Vending Machine Receipts	19	185	191
Other	206		34
Total Receipts	718	725	732
Total Funds Available	\$ 1,218	\$ 1,071	\$ 853
Disbursements:			
Public Welfare	\$ 872	\$ 950	\$ 800
Total Disbursements		-950	-800
Cash Balance, Ending	<u>\$ 346</u>	\$ 121	\$ 53

## **ENERGY CONSERVATION AND ASSISTANCE FUND**

The Energy Conservation and Assistance Fund was created by Act 122 of 1986 to receive all oil overcharge settlements including the uncommitted balance of settlements received prior to the act. Appropriations are made from the fund for supplemental low income weatherization and assistance programs, energy conservation activities and for solid waste resource recovery. The statement includes the activity of the Oil Overcharge Fund that preceded Act 122. The available expenditures include executive authorizations from the old fund as well as expenditures of appropriations made by Act 122.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 1,030	\$ 102,671	\$ 110,985
Receipts: Settlements	\$ 100,659	\$ 39,940	
Interest	2,853	8,055	6,788
Total Receipts	103,512	47,995	6,788
Total Funds Available	\$ 104,542	\$ 150,666	\$ 117,773
Disbursements:			
Executive Offices	\$ 1,342	\$ 4,424	\$ 8,837
Community Affairs	529	20,257	
Environmental Resources		5,000	
Public Welfare		10,000	31,874
Total Disbursements	-1,871	-39,681	-40,711
Cash Balance, Ending	\$ 102,671	<u>\$ 110,985</u>	\$ 77,062

## **ENERGY DEVELOPMENT FUND**

The Energy Development Fund was created by Act 280 of 1982. The fund provides the vehicle to accomplish the purposes of the Pennsylvania Energy Development Authority including the sale of bonds. Activities of the fund include preparation of the energy development plan, payment of initial administrative costs, the making of grants and loans for limited research which will make the greatest possible contributions to energy conservation and development, and the establishment of reserves in respect to loans guaranteed or bonds issued by the Authority.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 3,471	\$ 3,387	\$ 2,380
Receipts:			
Transfer from General Fund	\$ 1,300	\$ 1,300	\$ 1,500
Interest	260	258	125
Other	27	25	25
Total Receipts	1,587	1,583	1,650
Total Funds Available	\$ 5,058	\$ 4,970	\$ 4,030
Disbursements:			
Commerce	\$ 1,671	\$ 2,590	
Economic Development Partnership			\$ 2,500
Total Disbursements	 	-2,590	-2,500
Cash Balance, Ending	\$ 3,387	\$ 2,380	\$ 1,530

## FIRE INSURANCE TAX FUND

The revenue for the Fire Insurance Tax Fund results from the two percent tax paid upon premiums received from foreign (out-of-state) fire insurance companies on business done within the Commonwealth. All money in the fund, except interest, is paid to incorporated local governments in Pennsylvania based on the amount of foreign fire insurance sold in that city, town, township or borough. This money must be paid by the local governmental organization into the relief, pension or retirement fund of the recognized fire fighting organization serving the city, town, township or borough. Interest earned on money in this fund is transferred to the State Insurance Fund

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 24,843	\$ 32,825	\$ 34,872
Receipts:			
Foreign Fire Insurance Premiums Tax Payable to Municipalities	\$ 32,748	\$ 34,824	\$ 36,913
Total Receipts	32,748	34,824	36,913
Total Funds Available	\$ 57,591	\$ 67,649	\$ 71,785
Disbursements:			
Revenue	\$ 24,766	\$ 32,777	\$ 34,843
Total Disbursements	-24,766	-32,777	-34,843
Cash Balance, Ending	\$ 32,825	\$ 34,872	\$ 36,942

### HIGHER EDUCATION ASSISTANCE FUND

Moneys in this fund are currently used for the following purposes: (1) maintenance of a monetary reserve to be used for all expenses associated with loans guaranteed by the Pennsylvania Higher Education Assistance Agency (PHEAA); (2) provision of scholarships; (3) provision of grants to nonsectarian private postsecondary educational institutions; (4) provision of grants to institutions of higher learning for the purpose of helping the institution secure Federal funds to provide direct financial aid to students; and (5) payment of PHEAA administrative costs. Revenue to this fund is derived from appropriations by the General Assembly of General Fund money, gifts, Federal funds and interest earnings and servicing fees. The net investment adjustment item is shown below to reflect the current market value of long term investments as of June 30.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 134,079	\$ 130,825	\$ 148,024
Receipts:			
Transfer from General Fund	\$ 117,576	\$ 125,566	\$ 139,930
Interest Earning	12,641	12,682	13,316
Federal Revenue	92,666	110,324	109,540
Other	58,851	63,603	66,783
Total Receipts	281,734	312,175	329,569
Total Funds Available	\$ 415,813	\$ 443,000	\$ 477,593
Disbursements:			
Executive Offices	\$ 1,620	\$ 1,461	\$ 1,461
Pennsylvania Higher Education Assistance Agency	283,218	293,515	353,871
Net Investment Adjustment	150	<u></u>	
Total Disbursements	-284 <b>,</b> 988	-29 <b>4</b> ,976	-355,332
Cash Balance, Ending	\$ 130,825	\$ 148,024	\$ 122,261

## HIGHWAY BEAUTIFICATION FUND

The Highway Beautification Fund was created by Act 5, 1966, Third Special Session. Activities include control of outdoor advertising, control of junkyards and land-scaping and scenic development. Although General Fund monies were initially appropriated to establish the fund, highway beautification activities are now supported fully by Federal aid, licenses and fees, fines, penalties and interest.

Each year the Governor issues executive authorizations which establish the amount to be spent by the Department of Transportation in each of the three highway beautification activities.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 738	\$ 761	\$ 1,253
Receipts:			
Licenses and Fees	\$ 271	\$ 310	\$ 310
Federal Highway Beautification Funds	21	173	152
Other		628	511
Total Receipts	347	1,111	973
Total Funds Available	\$ 1,085	\$ 1,872	\$ 2,226
Disbursements:			
Transportation	\$ 324	\$ 618	\$ 609
Treasury	· · · · ·	1	1
Total Disbursements	-324	-619	-610
Cash Balance, Ending	\$ 761	\$ 1,253	\$ 1,616

### HISTORICAL PRESERVATION FUND

This fund was created for expenditure by the Historical and Museum Commission for the preservation, care and maintenance of State historical properties, museums and records and for the financing of historical research and publication programs. Money in the fund can also be used to purchase publications and souvenirs of a historical nature for sale at commission administered properties. This fund is made up of moneys arising from the sale of publications of the Pennsylvania Historical and Museum Commission and all moneys received from admission fees or other sales by the commission at the State historical properties and/or museums. Most of the revenue results from admission fees and sale of publications and souvenirs.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 886	\$ 642	\$ 639
Receipts:			
Admission Fees	\$ 580	\$ 650	\$ 600
Interest	70		
Other	650	547	500
Total Receipts	1,300	1,197	1,100
Total Funds Available	\$ 2,186	\$ 1,839	\$ 1,739
Disbursements:			
Historical and Museum Commission .	\$ 1,544	\$ 1,200	\$ 1,250
Total Disbursements	-1,544	-1,200	-1,250
Cash Balance, Ending	\$ 642	<u>\$ 639</u>	\$ 489

# INDUSTRIAL DEVELOPMENT FUND

To this fund are credited General Fund appropriations made by the General Assembly to the Pennsylvania Industrial Development Authority (PIDA). The monies are used to make loans to local industrial development agencies to stimulate economic activity in areas of high unemployment. Repayments of loans, while not credited to this fund, are used by PIDA to make additional loans.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 317	\$ 12,030	\$ 630
Receipts:			
Transfer from General Fund	\$ 12,000	\$ 15,000	\$ 15,000
Interest on Securities	156	300	200
Total Receipts	12,156	15,300	15,200
Total Funds Available	\$ 12,473	\$ 27,330	\$ 15,830
Disbursements:			
Commerce	\$ 443	\$ 26,700	
Economic Development Partnership			\$ 15,500
Total Disbursements	-443	-26,700	-15,500
Cash Balance, Ending	\$ 12,030	\$ 630	\$ 330

### **KELLOGG FOUNDATION FUND**

The W. K. Kellogg Foundation has provided the State Library of Pennsylvania with a three year grant to provide job and career information through centers in designated public libraries to the unemployed and underemployed.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning			\$ 115
Receipts:			
Grant, Kellogg Foundation		\$ 321	\$ 203
Interest Earnings		13	22
Total Receipts		334	225
Total Funds Available		\$ 334	\$ 340
Disbursements:			
Education		\$ 219	\$ 305
Total Disbursements		-219	-305
Cash Balance, Ending	<u> </u>	<u>\$ 115</u>	\$ 35

#### LAND AND WATER DEVELOPMENT FUND

This fund was created in 1968 to finance projects to eliminate land and water scars, air pollution and subsidence due to past coal mining operations, to aid political subdivisions in constructing or improving sewage treatment plants, to develop public outdoor recreation lands and to aid local governments in acquiring land for recreation purposes. In addition, administrative expenses incurred in support of any of these activities may be paid with monies in this fund. Revenue is derived from the sale of Land and Water Development Bonds as approved by the electorate on May 16, 1967. The bond proceeds are not to exceed \$500 million.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 10,991	\$ 6,850	\$ 2,378
Receipts: Sale of Bonds			\$ 6,000
Federal Augmentations		40	40
Other	474		
Total Receipts	474	40	6,040
Total Funds Available	\$ 11,465	\$ 6,890	\$ 8,418
Disbursements:			
Executive Offices	\$ 504	\$ 450	<b>\$</b> 450
Community Affairs	206	62	50
Historical and Museum Commission .			
Environmental Resources	3,905	4,000	4,000
Total Disbursements	-4,615	-4,512	-4,500
Cash Balance, Ending	\$ 6,850	\$. 2,378	\$ 3,918

# LAND AND WATER DEVELOPMENT SINKING FUND

Moneys in this fund are obtained from annual appropriations by the General Assembly and from interest and dividends on invested balances in this fund and in the Land and Water Development Fund. These moneys are used solely for payment of interest and principal due on outstanding Land and Water Development bonds.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 376	\$ 44	
Receipts:			
Transfer from General Fund	\$ 38,068	\$ 37,134	\$ 36,956
Interest on Securities	922	362	393
Accrued Interest on Bonds Sold		· · · · ·	22
Total Receipts	38,990	37,496	37,371
Total Funds Available	\$ 39,366	\$ 37,540	\$ 37,371
Disbursements:			
Treasury	\$ 39,322	\$ 37,540	\$ 37,371
Total Disbursements	-39,322	-37,540	\$ -37,371
Cash Balance, Ending	\$ 44		

### LIQUID FUELS TAX FUND

The Liquid Fuels Tax Fund was created in 1931 by an act of the General Assembly to assist in funding the local roads system. One-half cent per gallon of the tax on gasoline and diesel fuel is deposited into the fund for semi-annual distribution to county governments and payment of registration fees for vehicles operated by mass transportation systems. After payment of fees, remaining funds are allocated to the counties on a road mileage-population formula and must be used for highway purposes. Since the majority of counties have direct jurisdiction over a limited number of roads, a large portion of these funds are further allocated by the counties to their political subdivisions.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 1,119	\$ 2,187	\$ 2,578
Receipts:			
Tax on Gasoline	\$ 21,354	\$ 21,452	\$ 21,664
Tax on Diesel Fuel	4,104	4,280	4,451
Total Receipts	25,458	25,732	26,115
Total Funds Available	\$ 26,577	\$ 27,919	\$ 28,693
Disbursements:			
Treasury	\$ 50		
Revenue	24,340	\$ 25,341	\$ 26,093
Total Disbursements	-24,390	-25,341 	-26,093
Cash Balance, Ending	\$ 2,187	\$ 2,578	\$ 2,600

# LIQUOR LICENSE FUND

This fund serves as a pass-through account for fees for hotel, restaurant and club liquor and/or beer licenses. These fees are returned semi-annually to the municipalities in which the licensees are located. Interest earned on fund deposits is credited to the General Fund.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 2,426	\$ 2,425	\$ 2,401
Receipts:			
Liquor License Fees	\$ 5,398	\$ 5,285	\$ 5,285
Beer License Fees		130	130
Other	3	1	1
Total Receipts	5,401	5,416	5,416
Total Funds Available	\$ 7;827	\$ 7,841	\$ 7,817
Disbursements:			
Liquor Control Board	\$ 5,402	\$ 5,440	\$ 5,440
Total Disbursements	-5,402	-5,440	
Cash Balance, Ending	\$ 2,425	\$ 2,401	\$ 2,377

#### MANUFACTURING FUND

This fund, created in 1915, is a self-sustaining enterprise that provides institutionalized offenders an opportunity for vocational rehabilitation. Receipts are derived from the sale of inmate manufactured goods to government agencies or government-aided organizations.

Expenditures are made for the purchase of raw materials, machinery replacement, inmate wages, and other costs related to the sale and manufacture of their products.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 460	\$ 1,198	\$ 1,050
Receipts:			
Sale of Manufactured Products	\$ 16,800	\$ 16,202	\$ 16,500
Interest	96		
Other	696	750	700
Total Receipts	17,592	16,952	17,200
Total Funds Available	\$ 18,052	\$ 18,150	\$ 18,250
Disbursements:			
Executive Offices	\$ 676	\$ 600	\$ 610
Corrections	16,178	16,500	16,515
Total Disbursements	-16,854	-17,100	-17,125
Cash Balance, Ending	\$ 1,198	\$1,050	\$ 1,125

### MEDICAL PROFESSIONAL LIABILITY CATASTROPHE LOSS FUND

This fund was created in 1975 to make available professional liability insurance at a reasonable cost to health care providers and to establish a system through which injured parties can obtain a prompt determination and adjudication of their claims. Revenue is derived by levying an annual surcharge on health care providers.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 49,612	\$ 78,878	\$ 77,489
Receipts:			
Surcharges	\$ 124,119	\$ 134,859	\$ 155,899
Interest	4,784	4,996	4,597
Other	414	· · · · ·	<u> </u>
Total Receipts	129,317	139,855	160,496
Total Funds Available	\$ 178,929	\$ 218,733	\$ 237,985
Disbursements:			
Executive Offices	\$ 100,051	\$ 141,244	\$ 154,275
Total Disbursements	-100,051	-141,244	-154,275
Cash Balance, Ending	\$ 78,878	\$ 77,489	\$ 83,710

### MINORITY BUSINESS DEVELOPMENT FUND

This fund was created in 1974 to accommodate the operations of the Pennsylvania Minority Business Development Authority. Receipts come from loan repayments, transfer of General Fund appropriations and interest. The authority also has the power to issue bonds or other obligations which would provide another source of income. To date this has not been done.

Expenditures are made for loans to minority business enterprises and for operating expenses of the authority.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 4,418	\$ 5,642	\$ 5,864
Receipts: Transfer from General Fund	\$ 2,000	\$ 2,000	\$ 2,000
Loan Principal Repayments	556	631	706
Loan Interest	343	404	457
Other	432	337	344
Total Receipts	\$ 3,331	\$ 3,372	\$ 3,507
Total Funds Available	\$ 7,749	\$ 9,014	\$ 9,371
Disbursements:			
Commerce	\$ 2,107	\$ 3,150	
Economic Development Partnership			\$ 3,944
Total Disbursements	-2,107	-3,150	-3,944
Cash Balance, Ending	\$ 5,642	\$ 5,864	\$ 5,427

### MUNICIPAL PENSION AID FUND

This fund was created by Act 205 of 1984, the Municipal Pension Plan Funding Standard and Recovery Act, and is administered by the Auditor General. Beginning on July 1, 1985, this fund receives a portion of the revenues from the Foreign Casualty Insurance Premium Tax and the Foreign Fire Insurance Premium Tax. These revenues and earnings are for distribution to municipalities for distribution to the various municipal, police, and fire pension funds.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 62,162	\$ 75,961	\$ 88,314
Receipts:			
Foreign Casualty Insurance Premium  Tax	\$ 74,507	\$ 80,000	\$ 86,000
Foreign Fire Insurance Premium Tax.	8,905	9,485	10,102
Interest	1,423	1,382	2,764
Total Receipts	84,835	90,867	98,866
Total Funds Available	\$ 146,997	\$ 166,828	\$ 187,180
Disbursements:			
Auditor General	\$ 71,036	\$ 78,514	\$ 90,649
Total Disbursements	-71,036	-78,514	-90,649
Cash Balance, Ending	\$ 75,961	\$ 88,314	\$ 96,531

# NON-COAL SURFACE MINING CONSERVATION AND RECLAMATION FUND

This fund was created in 1986 to finance reclamation projects on land scarred by non-coal surface mining. Projects include recontouring, terracing and planting of trees, shrubs and grasses. Revenues are provided by charging non-coal surface mining operators for licenses and permits and by fining them for failing to apply for the licenses and permits as well as by forfeiture of collateral bonds, cash or securities for failure to comply with an approved reclamation plan.

_	1985- Actu		(Dollar Amounts i 1986-87 Available	·	1987-88 Estimated	<u> </u>
Cash Balance, Beginning			\$	505	\$	96
Receipts: Transfer from Surface Mining Con- servation and Reclamation Fund.	\$ 4	165				
Other		40	391		350	
Total Receipts		505		391		350
Total Funds Available	\$	505	\$	896	\$	446
Disbursements:						
Environmental Resources			800		350	
Total Disbursements				-800		-350
Cash Balance, Ending	\$	505	\$	96	\$	96

## NURSING HOME LOAN DEVELOPMENT FUND

This fund serves as a depository for proceeds from the sale of General Obligation Bonds approved by referendum May 21, 1974. Net proceeds are transferred to the Nursing Home Loan Fund as needed. Interest earnings in this fund and bond proceeds not required for nursing home loans are paid into the Nursing Home Loan Sinking Fund for debt retirement.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 12,420	\$ 12,116	\$ 14,000
Receipts:			
Bond Proceeds		\$ 3,000	
Assumption Fees	\$ 4		
Total Receipts	\$ 4	\$ 3,000	
Total Funds Available	\$ 12,424	\$ 15,116	\$ 14,000
Disbursements:			
Treasury	\$ 308	\$ 1,116	\$ 1,000
Total Disbursements	-308	-1,116	-1,000
Cash Balance, Ending	\$ 12,116	\$ 14,000	\$ 13,000

## NURSING HOME LOAN FUND

Loans to nursing homes for repairs, reconstruction and rehabilitation to meet safety code standards are made from this fund. Loans are made from bond proceeds transferred from the Nursing Home Loan Development Fund. Repayments of loans are transferred from this fund to the General Fund.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	• • • •		
Receipts:			
Transfer from Nursing Home Loan Development Fund	\$ 309	\$ 1,115	\$ 1,000
Total Receipts	309	1,115	1,000
Total Funds Available	\$ 309	\$ 1,115	\$ 1,000
Disbursements:			
Commerce	\$ 309	\$ 1,115	
Economic Development Partnership	· · · ·	· · · · ·	\$ 1,000
Total Disbursements	-309	-1,115 	-1,000
Cash Balance, Ending	<u></u> : <u>-</u>		<u></u> :

#### NURSING HOME LOAN SINKING FUND

Moneys in this fund are used for the redemption of nursing home loan bonds at maturity and all interest payable on such bonds. The moneys used for this purpose are derived from earnings received from investment or deposit of balances in this fund and in the Nursing Home Loan Development Fund. An annual appropriation by the General Assembly necessary for payment of the interest and principal falling due for nursing home loan bonds is also credited to this fund.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 594	\$ 525	
Receipts:			
Transfer from General Fund	\$ 5,083	\$ 5,029	\$ 5,593
Interest on Securities	1,203	824	970
Accrued Interest on Bonds Sold	· · · · ·	11	· · · ·
Total Receipts	6,286	5,864	6,563
Total Funds Available	\$ 6,880	\$ 6,389	\$ 6,563
Disbursements:			
Treasury	\$ 6,355	\$ 6,389	\$ 6,563
Total Disbursements	-6,355	-6,389 	-6,563
Cash Balance, Ending	\$ 525		

## NUTRITION EDUCATION AND TRAINING FUND

As a result of successful antitrust litigation against the National Broiler Marketing Association, et. al, the Attorney General of the Commonwealth of Pennsylvania, the State Treasurer and the Secretary of Education entered into an agreement with the United States District Court in January 1983 to establish the Nutrition Education and Training Fund to hold the proceeds of the court's award. Funds are distributed to areas of the Commonwealth that the Department of Health has designated as having the greatest need for nutrition education programs.

-	1985-8 Actua		198	s in Thousands) 86-87 ailable		1987-88 stimated	
Cash Balance, Beginning	\$	161	:	\$ 105		\$	51
Receipts:							
Interest	\$	9	\$	6	\$	3	
Total Receipts		9		6	_		3
Total Funds Available	\$	170	:	\$ 111		\$	54
Disbursements:							
Education	\$ 6	5	\$	60	\$	54	
Total Disbursements		-65		-60			-54
Cash Balance, Ending	\$	105		\$ 51			<u> </u>

### OIL AND GAS LEASE FUND

Created in 1955, this fund is used to finance conservation, recreation, dams or flood control projects or to match any Federal grants made for those purposes. Revenues are derived from rents and royalities from oil and gas leases of Commonwealth owned land with the exception of rents and royalities from land owned by either the Pennsylvania Game or Fish Commissions. Those revenues are paid into the Game and Fish Funds.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 8,865	\$ 9,685	\$ 7,345
Receipts: Rents and Royalities	\$ 4,615	\$ 4,000	\$ 4,000
Interest	631	600	600
Other	112	50	50
Total Receipts	5,358	4,650	4,650
Total Funds Available	<b>\$</b> 14,223	\$ 14,335	\$ 11,995
Disbursements:			
Executive Offices	\$ 4,444	\$ 90	\$ 90
Environmental Resources	94	6,900	6,600
Total Disbursements	-4,538	-6,990	-6,690
Cash Balance, Ending	\$ 9,685	\$ 7,345	\$ 5,305

# PENNSYLVANIA CAPITAL LOAN FUND

The Pennsylvania Capital Loan Program began in 1982 with funding from the U.S. Appalachian Regional Commission and the U.S. Economic Development Administration to provide low interest loans to businesses for capital development projects. Act 109 of July 1984 created this fund and provided additional funding from the Pennsylvania Economic Revitalization Fund. This fund is also supported by a legislative appropriation.

Loans are used by manufacturing, industrial and export service businesses for the purchase of land, building, machinery, equipment and working capital. County and regional economic development organizations assist the department in packaging and reviewing the loan applications.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 6,226	\$ 8,506	\$ 5,040
Receipts:			
Loan Principal	\$ 1,226	\$ 3,174	\$ 5,000
Interest — Loans	320	879	1,400
Interest — Securities	711	1,481	365
Economic Development Administration	94	500	
Transfer From General Fund			5,000
Transfer From Pennsylvania Economic Revitalization Fund	5,000	15,000	• • • •
Total Receipts	7,351	21,034	11,765
Total Funds Available	\$ 13,577	\$ 29,540	\$ 17,805
Disbursements:			
Commerce	\$ 5,071	\$ 23,500	
Economic Development Partnership	· · · ·	· · · ·	\$ 17,500 
Total Disbursements	-5,071	-23,500	-17,500
Cash Balance, Ending	\$ 8,506	\$ 6,040	\$ 305

#### PENNSYLVANIA ECONOMIC REVITALIZATION FUND

On June 26, 1984 the Economic Revitalization Fund (PERF) was created by Act 104. The fund provides the vehicle to accomplish economic revitalization efforts through a \$190 million bond issue authorized by the electorate by referendum on April 10, 1984. However, Bond funding was only utilized for the first year of funding. The remaining program costs are supported by a \$117,000,000 General Fund appropriation provided by the Legislature in 1984-85 and 1985-86.

As we enter the final months of PERF's current three-year authorization, it has become apparent certain programs will not fully utilize all funds appropriated by June 30, 1987 and that most programs warrant continuation beyond that date. Therefore, this budget recommends numerous changes to PERF, including extending it until June 30, 1988 and making certain further appropriations from it during 1987-88. In addition, other existing PERF programs are recommended to be continued, either via General Fund appropriations or by making currently lapsable PERF appropriations continuing.

Please refer to the Spending Plan for an Economic Development Partnership for details of the many changes proposed.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 48,110	\$ 13,301	\$ 22,337
Receipts:			
Transfer from Capitol Loan Fund	\$ 234		
Transfer from General Fund	12,000	\$ 105,000	F 4 1 4
Other	569	300	
Interest	3,576	2,000	\$ 500
Less: Transfer of Excess Interest to Sinking Fund		-3,569	-2,000
Total Receipts	16,379	103,731	-1,500
Total Funds Available	\$ 64,489	\$ 117,032	\$ 20,837
Disbursements:			
Agriculture	\$ 781	\$ 1,909	<b>\$</b>
Commerce	10,812	56,289	
Community Affairs	10,565	13,435	
Economic Development Partnership			20,500
Education	15,078	9,254	
Environmental Resources	13,916	13,808	
Treasury	36		
Total Disbursements	-51,188	<del></del> -94,695	-20,500
Cash Balances, Ending	\$ 13,301	\$ 22,337	\$ 337

<sup>&</sup>lt;sup>a</sup>Disbursements essentially are actual or estimated expenditures and encumbrances of year end.

# PENNSYLVANIA ECONOMIC REVITALIZATION SINKING FUND

Annual appropriations from General Fund by the General Assembly are deposited into this fund, and together with interest earned in this fund and interest earned and transferred from the Pennsylvania Economic Revitalization Fund, are used to pay interest and principal payments due on outstanding Economic Revitalization Fund bonds.

# Statement of Cash Receipts and Disbursements

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 40,229	\$ 15	
Receipts:			
Transfer from General Fund	\$ 12,385	\$ 8,727	\$ 9,964
Transfer from Pennsylvania  Economic Revitalization Fund		3,575	2,000
Interest on Securities	1,008	131	
Total Receipts	13,393	12,433	11,964
Total Funds Available	\$ 53,622	\$ 12,448	\$ 11,964
Disbursements:			
Treasury	\$ 53,607	\$ 12,448	\$ 11,964
Total Disbursements	-53,607	-12,448	-11, <del>9</del> 64
Cash Balance, Ending	\$15		

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# PENNSYLVANIA HISTORICAL AND MUSEUM COMMISSION TRUST FUND

This fund, created under special Act No. 113 (P.L. 185), approved May 21, 1931, is administered by the Governor, Auditor General, State Treasurer and the Pennsylvania Historical and Museum Commission. The interest received from investment of the \$33,000 perpetual endowment to this fund in bonds of the Commonwealth, or any of its political subdivisions, is credited to the fund. Interest earned on investments is used for the restoration, maintenance and improvement of the Cornwall Charcoal Furnace, Cornwall Borough, Lebanon County.

-	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	987-88 timated	
Cash Balance, Beginning	\$	65	\$ 68	\$	6
Receipts:					
Interest on Securities	\$ 3		\$ 3	\$ 2	
Redemption of Securities					
Net Investment Adjustment			· · · ·	 65	
Total Receipts		3	3		67
Total Funds Available	\$	68	\$ 71	\$	73
Disbursements:					
Historical and Museum Commission .			-65	 -65	
Total Disbursements		· ·	-65	-	-65
Cash Balance, Ending	\$	68	\$ 6	\$	8

#### PENNSYLVANIA MUNICIPAL RETIREMENT FUND

Act 15 of 1974 created the Pennsylvania Municipal Retirement System and replaced the "Municipal Employes Retirement Law" and the "Municipal Police Retirement Law" and combined all employes covered under both into a State-related municipal system.

The fund established under that act provides for payment of retirement allowances to officers, employes, fireman and police of political subdivisions (county, cities, boroughs, and townships of the first and second class).

Any municipality may elect by ordinance to join the system. Revenues are generated from the contributions of the members of the system and investment earnings.

The board established under Act 15 has control over the system's operation. The net investment adjustment shown below is to reflect current market value of long-term investments as of June 30.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated	
Cash Balance, Beginning	\$ 127,342	\$ 160,273	\$ 193,610	
Receipts:				
Contributions	\$ 21,719	\$ 21,512	\$ 22,654	
Other	58			
Interest	12,533	12,184	13,875	
Net Investment Adjustment	8,257	10,235	10,315	
Total Receipts	42,567	43,931	46,844	
Total Funds Available	\$ 169,909	\$ 204,204	\$ 240,454	
Disbursements:				
Executive Offices	\$ 57	\$ 1,289	\$ 1,406	
Municipal Employes Retirement Board	9,579	9,305	9,854	
Total Disbursements	-9,636 	-10,594 	-11,260	
Cash Balance, Ending	\$ 160,273	\$ 193,610	\$ 229,194	

# PHARMACEUTICAL ASSISTANCE (CONTRACT FOR THE ELDERLY) FUND

This fund was created by Act 63 of 1983 in order to provide a limited pharmaceutical assistance program for the Commonwealth's senior citizens who are 65 years of age or over, and whose annual income does not exceed the maximum specified in the act for program eligibility. Funds not expended in the fiscal year in which they were appropriated shall be available for use in the following fiscal year. For additional information on the program, refer to the Department of Aging in volume two of the Governor's Executive Budget.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 162,873	\$ 158,847	\$ 117,252
Receipts:			
Transfer from Lottery Fund	\$ 100,000	\$ 100,000	\$ 100,000
Interest on Securities	8,831	7,500	7,000
Retirement Contributions	25	25	<u> </u>
Total Receipts	108,856	107,525	107,026
Total Funds Available	\$ 271,729	\$ 266,372	\$ 224,278
Disbursements:			
Aging	\$ 112,858	\$ 149,095	\$ 171,735
Executive Offices	24	25	<u> </u>
Total Disbursements	-112,882	-149,120	<b>-171,761</b>
Cash Balance, Ending	\$ 158,847	<u>\$ 117,252</u>	\$ 52,517

## PROJECT 70 LAND ACQUISITION FUND

This fund was created in 1965 to finance the Commonwealth's cost of acquiring land for recreation, conservation or historical purposes and to aid local governments in acquiring land for the same purposes. As of December 31, 1970, all unencumbered money in this fund was paid into the Project 70 Land Acquisition Sinking Fund. Revenue for the fund was provided by a bond issue approved by the electorate on November 4, 1963 with the proceeds not to exceed \$70 million.

-	1985-86 Actual	<del></del>	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 652			
Receipts: Other	\$ -29 <sup>a</sup>			
Total Receipts		-29ª		
Total Funds Available	\$	623		
Disbursements:				
Environmental Resources	\$ 598			
Transer to Sinking Fund	25			
Total Disbursements		-623		
Cash Balance, Ending		<u> </u>	• • • •	

<sup>&</sup>lt;sup>a</sup>Negative number results from adjustment to revenue received in prior year.

# PROJECT 70 LAND ACQUISITION SINKING FUND

Annual appropriations by the General Assembly for payment of interest and principal falling due on Project 70 bonds are credited to this fund. In addition, interest from the investment or deposit of money in the Project 70 Land Acquisition Fund is credited to this fund. All remaining moneys in the Project 70 Land Acquisition Fund were transferred to this fund in 1985-86. Moneys reimbursed to the Commonwealth by political subdivisions for inappropriate use of Project 70 are credited to this fund. Moneys in this fund are used solely to pay interest accruing on Project 70 bonds and for the redemption of such bonds.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 157	\$ 875	• • • •
Receipts:			
Transfer from General Fund	\$ 4,308	\$ 1,547	\$ 762
Transfer from Project 70 Land Acquistion Fund	652		
Sale of Real Estate	1		
Interest on Securities	65		
Total Receipts	5,026	1,547	762
Total Funds Available	\$ 5,183	\$ 2,422	\$ 762
Disbursements:			
Treasury	\$ 4,308	\$ 2,422	\$ 762
Total Disbursements	-4,308	-2,422	-762
Cash Balance, Ending	\$ 875		

### **PURCHASING FUND**

Created in 1933, this fund finances the purchase of materials, supplies and equipment by the Department of General Services for use of other departments, boards and commissions. Also salaries for the personnel administering the fund are paid by the fund. Revenue sources are periodic appropriations from the General Fund and reimbursements by other departments, boards and commissions for the materials and supplies provided them.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated	
Cash Balance, Begining	\$ 5,064	\$ 5,143	\$ 3,743	
Receipts: Reimbursement from other agencies	\$ 38,245	\$ 48,000	\$ 60,000	
General Fund Loan	15,200	15,200	9,000	
Other	535	600	600	
Total Receipts	53,980	63,800	69,600	
Total Funds Available	\$ 59,044	\$ 68,943	\$ 73,343	
Disbursements:				
Executive Office	\$ 221	\$ 200	\$ 200	
General Services*	53,680	65,000	70,000	
Total Disbursements	-53,901	-65,200	-70,200	
Cash Balance, Ending	\$ 5,143	\$ 3,743	\$ 3,143	

<sup>\*</sup>Includes repayment of General Fund loan.

## **REAL ESTATE RECOVERY FUND**

This fund was established in 1980 to reimburse aggrieved persons the amount unpaid upon judgements, from competent jurisdiction, against any person licensed by the Real Estate Commission. Revenue is derived from additional fees paid by licensees, with interest on investments being retained by the fund.

<i>.</i>	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 1,000	\$ 1,150	\$ 1,293
Receipts:			
Additional License Fees	\$ 90	\$ 90	\$ 90
Interest	93	113	127
Total Receipts	183	203	217
Total Funds Available	\$ 1,183	\$ 1,353	\$ 1,510
Disbursements:			
State	\$ 33	\$ 60	\$ 60
Total Disbursements	-33	-60	-60
Cash Balance, Ending	\$ 1,150	\$ 1,293	\$ 1,450

## **REHABILITATION CENTER FUND**

This fund was created May 13, 1959, for the operation of the Hiram G. Andrews Rehabilitation Center and is funded from fees for services rendered by the center. Most of these services are rendered to vocational rehabilitation clients.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 860	\$ 1,215	\$ 1,185
Receipts:			
Clients Fees	\$ 10,355	\$ 10,300	\$ 10,400
Other	1,086	880	910
Total Receipts	11,441	11,180	11,310
Total Funds Available	\$ 12,301	\$ 12,395	\$ 12,495
Disbursements:			
Executive Offices	\$ 964	\$ 728	\$ 764
Labor and Industry	10,122	10,482	11,006
Total Disbursements	-11,086	-11,210	-11,770
Cash Balance, Ending	\$ 1,215	\$ 1,185	\$ 725

#### SCHOOL EMPLOYES' RETIREMENT FUND

The Public School Employes' Retirement Fund provides for receipt and accounting of member and employer contributions, investment of those funds and payment of benefits to retired school employes.

The employer contribution, which is shared equally by the employing school district and the Commonwealth, is determined by the fund's actuary. The Commonwealth contribution is made by an annual appropriation from the General Fund and paid quarterly to the fund.

Earnings from investments provide additional revenue and pay for the expenses of the Public School Employes' Retirement Board. The board is responsible for management of the fund and payment of benefits.

The cash balance shown in the statement includes substantial investment assets. The net investment adjustment item is included to reflect the current market value of long-term investments as of June 30.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$7,550,330	\$ 8,897,110	\$10,313,690
Receipts:			
Transfer from General Fund — Employer Contribution	\$ 431,090	\$ 434,500	\$ 459,500
Transfers from State Retirement System	823	1,500	1,500
Contribution of School Employes	243,431	231,400	247,500
Returned Contributions of School Employes	9,446	10,000	10,000
Contributions of School Districts	462,851	434,800	464,000
Interest on Securities	1,015,817	1,105,000	1,326,000
Other	667	100	100
Total Receipts	2,164,125	2,217,300	2,508,600
Total Funds Available	\$9,714,455	\$11,114,410	\$12,822,290
Disbursements:			
Executive Offices	\$ 667	\$ 700	\$ 700
Treasury	13	20	20
Public School Employes' Retirement Board	719,028	800,000	900,000
Net Investment Adjustment	97,637	<u> </u>	
Total Disbursements	-817,345	-800,720	-900,720
Cash Balance, Ending	\$8,897,110	\$10,313,690	\$11,921,570

#### SINKING FUND

Appropriations by the General Assembly constitute the major source of revenue to this fund. This one sinking fund existed prior to the practice of having a sinking fund for each separate bond fund. Moneys are held in this fund to cover the possible redemption of Commonwealth notes and bonds which had maturity dates from 1841 through 1871. There has been no activity on these old outstanding obligations, reportedly, since 1929. The redemption value of those obligations is \$141,320.06. Money not needed to pay principal or interest on Commonwealth debt may also be used to suppress insurrection or defend the State in war, in accordance with the Constitution of the Commonwealth of Pennsylvania. Money in this fund may be invested only in United States or Commonwealth bonds. Interest accumulating on moneys remaining in the fund is credited to the State School Fund.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 145	\$ 145	\$ 145
Receipts:			
Interest on Securities		· · · ·	· · · · ·
Total Receipts			
Total Funds Available	\$ 145	\$ 145	\$ 145
Disbursements:			
Treasury	· · · · ·	· · · ·	· · · · ·
Total Disbursements	• • • •	· · · · ·	• • • •
Cash Balance, Ending	\$ 145	\$ 145	<u>\$ 145</u>

#### SOCIAL SECURITY CONTRIBUTION FUND

This fund was established to hold both employers' and employes' share of social security deductions of Commonwealth and local government or other instrumentality employes for payment of Social Security benefits under the Federal Insurance Contribution Act (FICA). Withdrawals from the fund are made to the Federal Agency in amounts required to extend the benefits of eligible employes under the Federal old-age and survivors insurance system and for payment of refunds and overpayments made by a political subdivision.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning \$ 48,849		\$ 19,975	\$ 19,000
Receipts:			
State Employes and Political Subdivision Employes	\$1,161,912	\$1,196,769	\$1,232,672
Public School Employes	149,113	152,000	155,000
Other	4,034	4,155	4,280
Total Receipts	1,315,059	1,352,924	1,391,952
Total Funds Available	\$1,363,908	\$1,372,899	\$1,410,952
Disbursements:			
Labor and Industry	\$1,343,933	\$1,353,899	\$1,391,952
Total Disbursements	-1,343,933	-1,353,899	-1,391,952
Cash Balance, Ending	<u>\$ 19,975</u>	\$ 19,000	<u>\$ 19,000</u>

## SOLID WASTE — RESOURCE RECOVERY DEVELOPMENT FUND

Created in 1974, this fund provides financial assistance to municipalities in the planning, development, construction and operation of resource recovery and solid waste disposal facilities. Loans for new facilities are restricted to municipalities in seventh and eighth class counties, while loans for existing facilities are restricted to municipalities in fifth through eighth class counties. Revenue is provided through appropriations by the General Assembly and by the repayment of loans made to municipalities.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated	
Cash Balance, Beginning	\$ 7,011	\$ 9,715	\$ 6,215	
Receipts:				
Interest	\$ 578	\$ 500	\$ 500	
Transfer From General Fund	2,500		· · · · ·	
Total Receipts	3,078	500	500	
Total Funds Available	\$ 10,089	\$ 10,215	\$ 6,715	
Disbursements:				
Environmental Resources	\$ 374	\$ 4,000	\$ 4,000	
Total Disbursements	-374	-4,000	-4,000	
Cash Balance, Ending	<u>\$ 9,715</u>	\$ 6,215	\$ 2,715	

#### SPECIAL ADMINISTRATION FUND

The purpose of this fund, administered by the Department of Labor and Industry, is to cover those administrative expenses of the Unemployment Compensation Law not properly and validly chargeable to the Administration Fund. The receipts of the fund are generated from interest and penalties collected from claimants and employers under provisions of the Unemployment Compensation Law. All moneys in excess of \$200,000 in the fund at the end of the fiscal year are transferred to the Unemployment Compensation Fund.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 286	\$ 200	\$ 200
Receipts:			
Interest and Penalties	\$ 495		
Other	248	\$ 300	\$ 300
Total Receipts	743	300	300
Total Funds Available	\$ 1,029	\$ 500	\$ 500
Disbursements:			
Labor and Industry	\$ 829	\$ 300	\$ 300
Total Disbursements	-829	-300	-300
Cash Balances, Ending	\$ 200	\$ 200	\$ 200

### STATE COLLEGE EXPERIMENTAL FARM FUND

Act 56, approved May 13, 1887, authorized the sale of the eastern and western experimental farms which were purchased with Federal land grant moneys in 1862. These farms were sold for \$17,000 in 1888 and the proceeds were placed in this fund to be invested in bonds of the Commonwealth at 6 percent per annum with the interest serving as an ongoing revenue to this fund.

_	35-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 26	\$ 25	\$ 26
Receipts:			
Miscellaneous	\$ 2	\$ 2	\$ 2
Total Receipts	 2	2	2
Total Funds Available	\$ 28	\$ 27	\$ 28
Disbursements:			
Treasury	\$ 3	<b>\$</b> 1	\$ 1
Total Disbursements	 -3	-1	-1
Cash Balance, Ending	\$ 25	\$ 26	\$ 27

#### STATE EMPLOYES' RETIREMENT FUND

This fund was created in 1924 to accumulate reserves for the payment of pensions to former State employes.

Money in this fund is used to pay retirement, disability, and death benefits to members of the State Employes' Retirement System and their beneficiaries. Membership in the system is mandatory for most State employes, and available to employes of nonstate entities; such as, the Pennsylvania State University, the Turnpike Commission, the Delaware River Port Authority, and other public and quasi-public institutions authorized by the Retirement Code.

Revenue to the fund comes from employe contributions, employer contributions from the Commonwealth and other employers, and income derived from investments of the fund. Employer contributions are an actuarially determined percentage of payroll sufficient to fund current and future benefit payments. Investment income is used to credit interest to each member's account; to pay the administrative expenses of the retirement system; and to accumulate reserves for the payment of future benefits.

Management of the fund and payment of benefits is overseen by the State Employes' Retirement Board.

The cash balance shown in the statement includes substantial investment assets; the net investment adjustment item is to reflect the carrying value of long term investments as of June 30.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$5,054,353	\$5,883,958	\$6,389,196
Receipts:			
Contributions of Employes	\$ 132,372	\$ 140,500	\$ 145,400
State Share Contribution	462,326	376,000	366,000
Interest on Securities	456,507	520,800	561,750
Other	1,307	538	550
Net Investment Adjustment	265,035		
	<del></del>		<del></del>
Total Receipts	1,317,547	1,037,838	1,073,700
Total Funds Available	\$6,371,900	\$6,921,796	\$7,462,896
Disbursements:			
Executive Offices	\$ 325		
Treasury	2		
State Employes Retirement System	487,615	\$ 532,600	\$ 575,200
		<del></del>	
Total Disbursements	-487,942 	-532,600 	-575,200 
Cash Balance, Ending	\$5,883,958	\$6,389,196	<u>\$6,887,696</u>

#### STATE INSURANCE FUND

Created in 1915, this fund finances expenditures relating to the rebuilding, restoring or replacing of buildings, structures, equipment or other property owned by the Commonwealth which have been damaged or destroyed by fire or other casualty. This includes natural or man made disasters. Revenue is derived from interest earned by the fund, interest received from the Fire Insurance Tax Fund and from reimbursements by insurance companies. If needed, money may also be directly appropriated to this fund. Any amount in the fund in excess of \$3 million on December 31st of each year shall be transferred to the General Fund. This fund satisfies the requirements of the Federal Government for Disaster Insurance program.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 3,758	\$ 4,743	\$ 4,743
Receipts:			
Recovered Damages			
Interest	1,345	1,400	1,400
Total Receipts	1,345	1,400	1,400
Total Funds Available	\$ 5,103	\$ 6,143	\$ 6,143
Disbursements:			
General Services	\$ 360	\$ 1,400	\$ 1,400
Total Disbursements	-360	-1,400	-1,400
Cash Balance, Ending	\$ 4,743	\$ 4,743	\$ 4,743

### STATE RESTAURANT FUND

This fund was created in 1943 to finance the purchase and maintenance of equipment for the operation of the restaurant in the State Capitol as well as any other restaurants in other State Office Buildings. At present, the only restaurant operated within this fund is in the Main Capitol Building and revenue is derived from the profits earned from that operation. During fiscal year 1986-87 the Main Capitol Restaurant will be enlarged and relocated into the Capitol Addition.

_	1985-8 Actua		(Dollar Amounts in Thousa 1986-87 Available	1	987-88 stimated
Cash Balance, Beginning	\$	459	\$ 497		\$ 325
Receipts:					
Revenue from General Operations	\$	3	\$ 3	\$	3
Other	3	17	25		25
		_			
Total Receipts		40	28		28
Total Funds Available	\$	499	\$ 525		\$ 353
Disbursements:					
General Services	\$	2	\$ 200	\$	5
		_		-	
Total Disbursements		-2	-200		<b>~</b> 5
Cash Balance, Ending	\$	497	\$ 325		\$ 348

### STATE SCHOOL FUND

The fund was established in 1911 and is funded primarily by the sale of escheated estates and other nonpublic real estate and interest earnings of the Sinking Fund. Recent changes in the escheat law and lack of interest earnings from the Sinking Fund or investment of moneys in the State School Fund have resulted in a low revenue level; this fund is active in only a limited sense.

The original purpose of the fund was to equalize educational advantages across the Commonwealth; to provide advancements to school districts temporarily in need of aid; and to promote education in the conservation of natural resources, forestry, agriculture and other industrial pursuits. The law was amended in 1960 to change the purpose to equalization of educational opportunities, and paying part of the cost of repair or alteration of local public school or State college buildings when they are required to satisfy requirements of the Department of Labor and Industry or another relevant governmental agency.

Expenditures from the fund are made at the direction of the State Board of Education.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 475	\$ 518	\$ 465
Receipts:			
Sinking Fund: Interest	\$ 7	\$ 8	\$ 8
Treasury: Interest	36	39	43
Total Receipts	43	47	51
Total Funds Available	\$ 518	\$ 565	\$ 516
Disbursements:			
Education		\$ 100	\$ 50
Total Disbursements		-100	-50
Cash Balance, Ending	\$ 518	\$ 465	\$ 466

### **STATE STORES FUND**

The State Stores Fund serves as the general operating fund for the Liquor Control Board. To this fund are credited revenues from the sale of goods in State Liquor Stores, fees not credited to the Liquor License Fund, fines and penalties, losses and damages recovered and loans from the General Fund to provide working capital. Expenditures cover all costs associated with the operation and administration of the Liquor Stores System and enforcement of the Liquor Control Law. Any surplus is transferred to the General Fund.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 32,887	\$ 38,574	\$ 38,813
Receipts:			
Fees	\$ 6,139	\$ 6,000	\$ 6,000
Fines and Penalties	868 .	700	700
Sale of Goods	765,004	773,589	775,990
Recovered Losses and Damages	1,155	650	650
General Fund Loans	66,000	66,000	66,000
Other	16,718	16,800	16,800
Total Receipts	855,884	863,739	866,140
Total Funds Available	\$ 888,771	\$ 902,313	\$ 904,953
Disbursements:			
Treasury			
Executive Offices	\$ 13,653	\$ 13,500	\$ 13,500
Liquor Control Board*	836,544	850,000	855,000
Total Disbursements	-850,197 	-863,500 	-868,500
Cash Balance, Ending	<u>\$ 38,574</u>	\$ 38,813	\$ 36,453

<sup>\*</sup>Includes repayment of General Fund Loan

#### STATE TREASURY ARMORY FUND

Created in accordance with Act 126 of 1979 and Act 92 of 1975, this fund receives monies derived from the sale of any armory building, armory site or other real estate. Funds shall be expended solely for the purchase of equipment, furniture and fixtures or for the construction of new armories in the Commonwealth.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 239	\$ 202	\$ 172
Receipts:	\$ 15	\$ 14	<b>\$</b> 10
Sale of Armories and/or Land	· · · · ·		
Total Receipts	15	14	10
Total Funds Available	\$ 254	\$ 216	\$ 182
Disbursements:			
Military Affairs	\$ 52	\$ 44	\$ 40
Total Disbursements	-52		-40
Cash Balance, Ending	\$ 202	<u>\$ 172</u>	\$ 142

#### STATE WORKMEN'S INSURANCE FUND

The State Workmen's Insurance Fund (SWIF) was created by the Act of June 2, 1915, and operates within the Department of Labor and Industry. It is a self-sustaining fund providing workmen's compensation insurance to employers, including those refused policies by private insurance firms. SWIF is subject to underwriting rules, classifications and rates promulgated by rating bureaus authorized by the State Insurance Commissioner. Premium rates are established by them based on the history of accidents by industry. Administrative costs are paid from the fund including expenses related to Insurance Department and Auditor General examinations.

The net investment adjustment shown below is to reflect the current market value of long-term investments as of June 30.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 682,309	\$ 782,671	\$ 882,458
Receipts:			
Premiums	\$ 68,325	\$ 71,058	\$ 73,900
Other	104,244	113,040	117,562
Net Investment Adjustment	4,397	· · · · ·	· · · ·
Total Receipts	176,966	184,098	191,462
Total Funds Available	\$ 859,275	\$ 966,769	\$1,073,920
Disbursements:			
Treasury	\$ 2		
Executive Offices	540	\$ 407	\$ 424
Labor and Industry	76,062	83,904	95,000
Total Disbursements	-76,604 	-84,311	-95,424
Cash Balance, Ending	<u>\$ 782,671</u>	\$ 882,458	\$ 978,496

#### **SUNNY DAY FUND**

The purpose of this fund created by Act 32 of 1985, and administred by the Treasury Department is to provide assistance to the Governor and the Department of Commerce in their efforts to attract industrial, manufacturing or research and development enterprises to this Commonwealth. Revenue is provided through an appropriation by the General Assembly for transfer to this fund. Appropriations out of the fund require approval by two thirds of the members of the General Assembly.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning		\$ 25,000	\$ 32,540
Receipts:			
General Fund Transfer	\$ 25,000	\$ 25,000	\$ 35,000
Interest on Securities	 	1,250	1,952
Total Receipts	\$ 25,000	\$ 26,250	36,952
Total Funds Available	\$ 25,000	\$ 51,250	\$ 69,492
Disbursements:			
Commerce		\$ 18,710	
Total Disbursements		-18,710	· · · ·
Cash Balance, Ending	\$ 25,000	\$ 32,540	\$69,492

#### SUPPLEMENTAL STATE ASSISTANCE FUND

This fund was created by Act 205 of 1984, the Municipal Pension Plan Funding Standard and Recovery Act, and is administered by the Auditor General. Effective July 1985, the fund includes a portion of the Foreign Casualty Insurance Premium Tax which in prior years was allocated to the State Employes Retirement Fund State Police account. Those revenues will be used for loans to municipalities in danger of default on their pension program. Loans have been available since 1985-86 fiscal year; however, no requests for assistance have been received and therefore no disbursements are anticipated. Beginning in 1988 a program of General Fund aid to distressed municipalities will be provided through this fund.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning		\$ 8,714	\$ 15,956
Receipts:			
Foreign Casualty Insurance Premium Tax for Loans to Municipalities.	\$ 8,421	6,908	3,575
Interest Earnings	292	334	552
Total Receipts	8,713	7,242	4,127
Total Funds Available	\$ 8,713	\$ 15,956	\$ 20,083
Disbursements:			
Auditor General	· · · ·	· · · ·	
Total Disbursements		· · · · ·	
Cash Balances, Ending	\$ 8,713	\$ 15,956	\$ 20,083

## SURFACE MINING CONSERVATION AND RECLAMATION FUND

This fund was created in 1945 to finance reclamation projects on land scarred by surface mining. Projects include recontouring, terracing and planting of trees, shrubs and grasses. Revenues are provided by charging surface mining operators for licenses and permits and by fining them for failing to apply for the licenses and permits as well as by forfeiture of collateral bonds, cash or securities for failure to comply with an approved reclamation plan.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 12,256	\$ 12,162	\$ 11,632
Receipts: Licenses and Fees	\$ 1,618	\$ 1,950	\$ 1,950
Interest	947	970	940
Forfeiture of Bonds	1,985	1,000	1,000
Trust Account Collateral	81	400	400
Other	845	60	60
Total Receipts	5,476	4,380	4,350
Total Funds Available	\$ 17,732	\$ 16,542	\$ 15,982
Disbursements:			
Treasury			
Executive Offices	146	\$ 135	\$ 135
Environmental Resources	5,424	4,775	4,775
Total Disbursements	-5,570	-4,910	-4,910
Cash Balance, Ending	\$ 12,162	\$ 11,632	\$ 11,072

### TAX NOTE SINKING FUND

Moneys in this fund are used solely for the payment of principal and interest on tax anticipation notes. Repayment of tax anticipation notes must be accomplished before the end of the fiscal period in which the notes were issued. Moneys in this fund derive from transfers from the General Fund or Motor License Fund. The amount of money transferred from either of these two funds during one fiscal year is proportionate to the amount each such fund received from the sale of tax anticipation notes. Repayment of commercial paper issued in anticipation of tax revenues is made directly from the issuing fund and is not recorded in this fund.

<u>-</u>	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning			
Receipts:			
Transfer from General Fund	\$ 255,622	\$ 244,669	\$ 255,600
Total Receipts	255,622	244,669	255,600
Total Funds Available	\$ 255,622	\$ 244,669	\$ 255,600
Disbursements:			
Treasury	\$ 255,622	\$ 244,669	\$ 255,600
Total Disbursements	-255,622	-244,669	-255,600
Cash Balance, Ending			

## TAX STABILIZATION RESERVE FUND

Created in July of 1985 by Act 32, this fund provides financial assistance to minimize future revenue shortfalls and deficits, and promote greater continuity and predictability in the funding of vital government services. It also minimizes the need to increase taxes to balance the budget of the Commonwealth during periods of economic distress. Revenue is provided through an appropriation by the General Assembly for transfer to this fund. Appropriations out of the fund require approval by two-thirds of the members of the General Assembly.

<u>-</u>	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning		\$ 25,000	\$ 51,500
Receipts:			
General Fund Transfer	\$ 25,000	\$ 25,000	\$ 35,000
Interest on Securities		1,500	3,090
		<del></del>	<del></del>
Total Receipts	25,000	26,500	38,090
Total Funds Available	\$ 25,000	\$ 51,500	\$ 89,590
Disbursements:			
Total Disbursements		• • • •	
Cash Balance, Ending	\$ 25,000	\$ 51,500	\$ 89,590

#### UNEMPLOYMENT COMPENSATION BENEFIT PAYMENT FUND

Employers' and employes' contributions under the Unemployment Compensation Law are credited to the Commonwealth's account in the Federal Unemployment Trust Fund. Requisitions of money from the Trust Fund for the payment of unemployment compensation benefits to eligible individuals are the revenue for the Unemployment Compensation Benefit Payment Fund.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 2		
Receipts:			
Regular Unemployment Compensation Program	\$1,090,296	\$1,099,110	\$1,114,000
Federal Supplemental Compensation .	1,502		
Federal Receipts in Transita	11,890		
Other	53,121	67,025	67,425
Total Receipts	1,156,809	1,166,135	1,181,425
Total Funds Available	\$1,156,811	\$1,166,135	\$1,181,425
Disbursements:			
Labor and Industry	\$1,156,811	\$1,166,135	\$1,181,425
Total Disbursements	-1,156,811	-1,166,135	-1,181,425
Cash Balance, Ending	<u> </u>	***	<u> </u>

<sup>&</sup>lt;sup>a</sup>Represents future receipt of funds from the Federal government for checks issued to individual claimants.

#### UNEMPLOYMENT COMPENSATION CONTRIBUTION FUND

This fund was created to hold moneys collected from employers under the Unemployment Compensation Law and, except for refunds of collections or transfers to the Special Administration Fund, the moneys are transferred to the United States Treasury for credit to the Commonwealth's account in the Federal Unemployment Trust Fund established under Section 904 of the Social Security Act.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 988	• • • •	
Receipts:			
Contributions of Employers and Employes	\$1,492,755	\$1,433,800	\$1,400,800
Other	26		25
Total Receipts	1,492,781	1,433,825	1,400,825
Total Funds Available	\$1,493,769	\$1,433,825	\$1,400,825
Disbursements:			
Labor and Industry	\$1,493,769	\$1,433,825	\$1,400,825
Total Disbursements	~1,493,769 ———	-1,433,825	-1,400,825
Cash Balance, Ending	<u> </u>	<u> </u>	

#### UNEMPLOYMENT COMPENSATION INTEREST FUND

This fund was created to pay the interest due on the Federal Unemployment Compensation Title XII Advances. The receipts in this fund are generated by employers under provisions of the Unemployment Compensation Law as amended in July, 1983. Funds are to be used exclusively for interest payments; however, if funds collected exceed interest payment requirements, such excess funds are to be used for benefit payments.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 70,213	\$ 136,278	\$ 124,267
Receipts:			
Employer's Interest Taxes	\$ 105,079	\$ 39,000	
Other	7,070	7,000	6,000
Total Receipts	112,149	46,000	
Total Funds Available	\$ 182,362	\$ 182,278	\$ 130,267
Disbursements:			
Labor and Industry	\$ 46,084	\$ 58,011	\$ 46,084
Total Disbursements	46,084	58,011	46,084
Cash Balance, Ending	\$ 136,278	\$ 124,267	\$ 84,183

#### VIETNAM CONFLICT VETERAN'S COMPENSATION FUND

Created in 1968, this fund provides payments to residents of the Commonwealth who were in active service in the Vietnam Theatre of Operations, as defined for the award of the Vietnam Service Medal, or their beneficiaries. The maximum compensation is \$750 except in case of death when it is \$1,000. Salaries and other necessary expenses for the proper administration of the Vietnam Conflict Veteran's Compensation Act are also paid from the fund. Revenue was derived from a bond issue that was approved by the electorate on November 6, 1973. This fund will be closed out by the end of the 1987-88 year after a final appeal for program participation.

_	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 stimated	
Cash Balance, Beginning	\$	447	\$ 484	\$	512
Receipts: Interest	\$ 38	8	\$ 29	\$ 31	
Total Receipts		38	29		31
Total Funds Available	\$	485	\$ 513	\$	543
Disbursements:					
Military Affairs	\$	l -	\$ 1 	\$ 174	
Total Disbursements		-1	-1 		-174
Cash Balance, Ending	\$	484	<u>\$ 512</u>	\$	369

## VIETNAM CONFLICT VETERANS' COMPENSATION SINKING FUND

Moneys in this fund are used to redeem or pay interest on bonds issued for the Vietnam Conflict Veterans' Compensation Fund. An appropriation from the General Fund provides the revenues of this fund.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 8	\$ 8	
Receipts:			
Transfer from General Fund	\$ 4,584	\$ 4,567	\$ 4,565 ———
Total Receipts	4,584	4,567	4,565
Total Funds Available	\$ 4,592	\$ 4,575	\$ 4,565
Disbursements:			
Treasury	\$ 4,584	\$ 4,575 ———	\$ 4,565
Total Disbursements	-4,584	-4,575 	-4,565 
Cash Balance, Ending	\$ 8	<u></u>	

#### **VOCATIONAL REHABILITATION FUND**

This fund, administered by the State Board of Vocational Rehabilitation (Department of Labor and Industry), was created to provide vocational rehabilitation services to any person who has a disability (mental or physical) which constitutes a handicap to employment or to achievement of an independent living status. Services can be provided directly or through a purchase of service arrangement. Receipts for this fund come from Federal vocational rehabilitation funds, transfer of General Fund appropriations (for matching the Federal funds) and interest earned.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 302	\$ 249	\$ 225
Receipts:			
Transfer from General Fund	\$ 12,000	\$ 13,965	\$ 16,500
Federal Vocational Rehabilitation Funds	57,675	57,850	64,970
Other	4,056	3,239	2,350
Total Receipts	73,731	75,054	83,820
Total Funds Available	\$ 74,033	\$ 75,303	\$ 84,045
Disbursements:			
Executive Offices	\$ 2,910	\$ 2,199	\$ 2,265
Labor and Industry	70,874	72,879	81,650
Total Disbursements	-73,784 	-75,879 	-83,915
Cash Balance, Ending	\$ 249	<u>\$ 225</u>	\$ 130

### **VOLUNTEER COMPANIES LOAN FUND**

On November 4, 1975, a voter referendum authorized a \$10,000,000 bond issue to be used for acquisition and replacement of volunteer fire, ambulance and rescue company equipment and facilities. A second voter referendum in November 1981 authorized an additional \$15,000,000 to be added to the fund. Act 208 of 1976 established a revolving loan fund known as the "Volunteer Companies Loan Fund" administered by the Pennsylvania Emergency Management Agency. Funds amounting to \$10 million were included in the 1985-86 General Fund budget for transfer to the Volunteer Companies Loan Fund. As the low interest loans are repaid by the volunteer companies, the monies are returned to the fund for reuse.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 1,794	\$ 10,447	\$ 7,088
Receipts:			
Loan Principal Repayments	\$ 4,939	\$ 5,250	\$ 5,750
Loan Interest	600	635	650
Transfer From the General Fund	10,000		
Interest on Securities	465	480	450
Miscellaneous	9	10	10
Total Receipts	16,013	6,375	6,860
Total Funds Available	\$ 17,807	\$ 16,822	\$ 13,948
Disbursements:			
Pennsylvania Emergency Management Agency	\$ 7,360	\$ 9,734	\$ 8,000
Total Disbursements	<del>-7,360</del>	-9,734 <del></del>	-8,000
Cash Balance, Ending	\$ 10,447	\$ 7,088	\$ 5,948

## **VOLUNTEER COMPANIES LOAN SINKING FUND**

Moneys in this fund are used to redeem or pay interest on bonds issued for the Volunteer Companies Loan Fund. An appropriation from the General Fund provides revenues to the Fund.

_	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 69	\$ 72	
Receipts:			
Transfer from General Fund	\$ 2,856	\$ 2,711	\$ 2,720
Interest on Securities	4	4	
Total Receipts	2,860	2,715	2,720
Total Funds Available	\$ 2,929	\$ 2,787	\$ 2,720
Disbursements:			
Treasury	\$ 2,857	\$ 2,787	\$ 2,720
Total Disbursements	-2,857		-2,720
Cash Balance, Ending	\$ 72		

## WATER FACILITIES LOAN FUND

This fund was created by Act 167 of 1982 in order to implement the water project loan referendum approved by the electorate on November 3, 1981. That referendum authorized the Commonwealth to incur an indebtedness of \$300 million for use as loans to repair, construct, reconstruct, rehabilitate, extend and improve water supply systems or to repair, reconstruct or rehabilitate flood control facilities, dams and port facilities.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 57,725	\$ 77,636	\$ 86,636
Receipts:			
Sale of Bonds	\$ 39,281	\$ 49,000	\$ 49,000
Total Receipts	39,281	49,000	49,000
Total Funds Available	\$ 97,006	\$ 126,636	\$ 135,636
Disbursements:			
Environmental Resources	\$ 19,370	\$ 40,000	\$ 40,000
Total Disbursements	-19,370 	-40,000 	-40,000
Cash Balance, Ending	\$ 77,636	\$ 86,636	\$ 95,636

## WATER FACILITIES LOAN REDEMPTION FUND

Moneys in this fund are obtained from annual appropriations by the General Assembly and from interest and dividends on moneys in the Water Facilities Loan Fund. These moneys are used solely for payment of interest and principal due on outstanding Water Facilities Loan bonds.

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 3,579	\$ 1,590	
Receipts:			
Transfer from General Fund	\$ 1,266	\$ 7,835	\$ 11,124
Interest on Securities	6,829	4,543	3,500
Accrued Interest on Bonds Sold	122		105
Total Receipts	8,217	12,402	14,729
Total Funds Available	\$ 11,796	\$ 13,992	\$ 14,729
Disbursements:			
Treasury	\$ 10,206	\$ 13,992	\$ 14,729
Total Disbursements	-10,206	-13,992 	-14,729
Cash Balance, Ending	\$ 1,590	<u>.</u>	<u> </u>

#### WILD RESOURCES CONSERVATION FUND

This fund was created by Act 170 of 1982. Revenue is derived primarily from tax rebate check-offs and voluntary contributions. The fund is to be used to collect information relating to population, distribution, habitat needs, limiting factors and other biological and ecological data to classify plants and to determine necessary management measures. These management measures will include promotion of a statewide system of private wild plant sanctuaries, permitting of removal, collection, or transplanting of endangered or threatened plant species, and regulation of the digging, harvesting, sale, and exploitation of designated species.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 773	\$ 855	\$ 655
Receipts:			
Tax Check-Offs	\$ 322	\$ 325	\$ 325
Interest on Securities	59	60	60
Voluntary Donations	13	15	15
Total Receipts	394	400	400
Total Funds Available	\$ 1,167	\$ 1,255	\$ 1,055
Disbursements:			
Environmental Resources	\$ 312	\$ 600	\$ 600
Total Disbursements	-312	-600	-600
Cash Balance, Ending	\$ 855	\$ 655	<b>\$</b> 455

## WORKMEN'S COMPENSATION ADMINISTRATION FUND

This fund was created by Act No. 2 of 1976 to finance the expenses of the Department of Labor and Industry in administering the Pennsylvania Workmen's Compensation Act and the Pennsylvania Occupational Disease Act. The fund is supported by annual assessments on insurers and self-insurers under the act. These administrative funds are approved by the Legislature for expenditure through the appropriation process.

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 8,035	\$ 8,213	\$ 8,123
Receipts:			
Assessments	\$ 10,869	\$ 11,000	\$ 11,400
Other	1,593	1,361	1,429
Total Receipts	12,462	12,361	12,829
Total Funds Available	\$ 20,497	\$ 20,574	\$ 20,952
Disbursements:			
Executive Offices	\$ 994	\$ 751	\$ 789
Labor and Industry	11,290	11,700	12,285
Total Disbursements	-12,284	-12,451	-13,074
Cash Balance, Ending	\$ 8,213	\$ 8,123	<u>\$ 7,878</u>

### WORKMEN'S COMPENSATION SECURITY FUND

The purpose of this fund is payment of valid claims for compensation provided by the Workmen's Compensation Law to individuals who are insured by an insolvent stock company. Expenses for administration of the fund are also covered. One percent of the net written premiums by every stock insurance company received for Workmen's Compensation insurance policies written in the Commonwealth during the preceeding annual reporting period is credited to the fund. Such payments are required only if the balance (less known liabilities) of the fund is determined to be less than five percent of the loss reserves of all such stock companies for payments of benefits under the Workmen's Compensation Law.

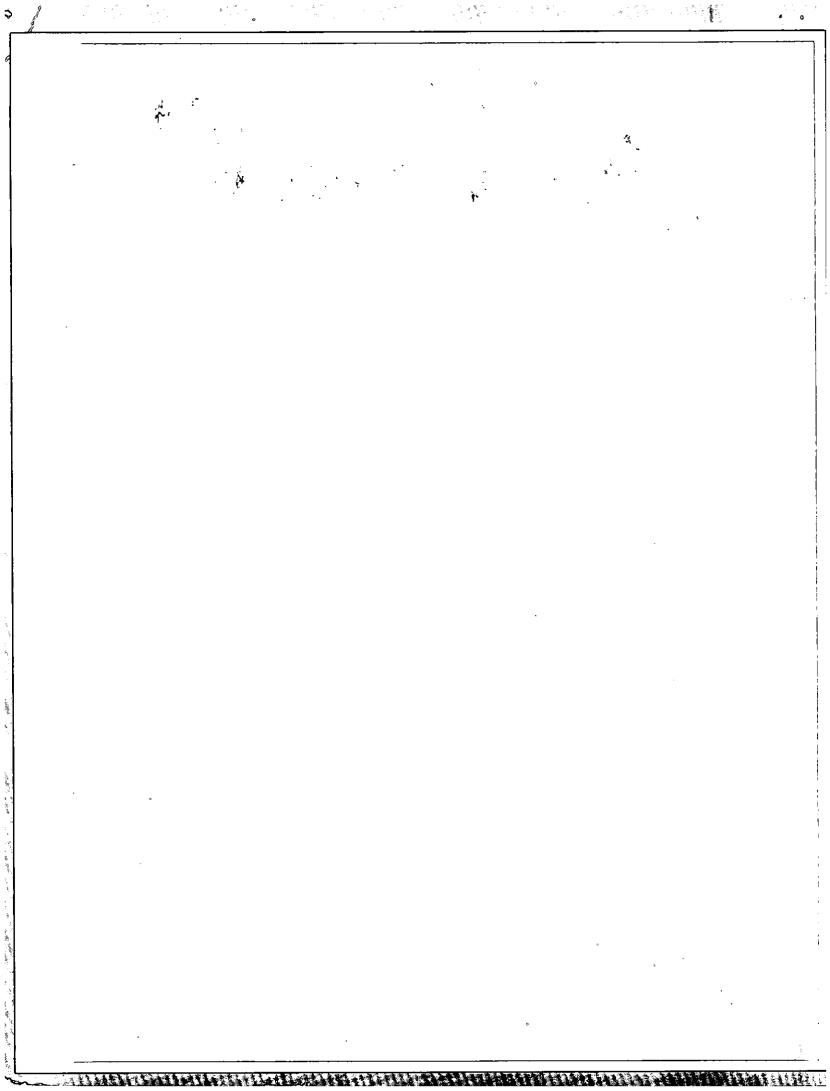
-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated
Cash Balance, Beginning	\$ 180,014	\$ 194,761	\$ 213,491
Receipts:			
Premium Contributions	\$ 284		\$ 10,000
Interest on Securities	20,878	\$ 21,000	23,000
Total Receipts	21,162	21,000	33,000
Total Funds Available	\$ 201,176	\$ 215,761	\$ 246,491
Disbursements:			
Insurance	\$ 1,707	\$ 2,270	\$ 3,180
Net Investment Adjustment	4,708		
Total Disbursements	-6,415	-2,270	-3,180
Cash Balance, Ending	\$ 194,761	\$ 213,491	\$ 243,311

# WORKMEN'S COMPENSATION SUPERSEDEAS FUND

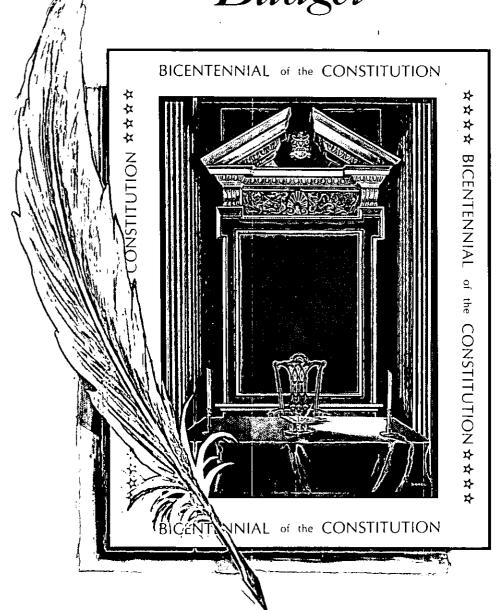
The purpose of this fund is to reimburse insurers for payments made by them to claimants under the Workmen's Compensation Act who are later determined to be ineligible. The fund is maintained by annual assessments on insurers and self-insurers and is administered by the Department of Labor and Industry.

# Statement of Cash Receipts and Disbursements

-	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Estimated				
Cash Balance, Beginning	\$ 61	\$ 61	\$ 60				
Receipts:							
Assessments	\$ 1,606	\$ 1,615	\$ 1,625				
Other			25				
Total Receipts	1,634	1,640	1,650				
Total Funds Available	\$ 1,695	\$ 1,701	\$ 1,710				
Disbursements:							
Labor and Industry	\$ 1,634	\$ 1,641	\$ 1,650				
Total Disbursements	-1,634	-1,641 	-1,650				
Cash Balance, Ending	\$ 61	\$ 60	\$ 60				



# Governor's Executive Budget



Commonwealth of Pennsylvania

Robert P. Casey Governor The cover depicts the rising sun chair used by George Washington when he presided at this nation's constitutional convention two centuries ago at Independence Hall in Philadelphia.

. . . "Two centuries ago, in 1787, a troubled people who were the children of destiny gathered in Pennsylvania.

In the turbulent wake of a revolution only just ended, their infant nation would surely perish unless they could form a new political and social partnership unlike the world had ever seen.

Torn by faction, paralyzed by petty partisanship, unsure of their course, and uncertain of their possibilities, they convened in Pennsylvania to invent the future.

Through the months of summer and into the fall, they struggled to write a Constitution unlike any before in the history of humankind.

And during the long and sometimes bitter debate, a former governor of Pennsylvania, Dr. Benjamin Franklin, took to musing about a wooden carving on the back of the chair of the convention's presiding officer.

The carving was a representation of the sun, and in it Franklin saw a metaphor for the infant nation; but he wondered, had the artist meant to carve it as a sun that was rising or setting?

Finally, on September 17, 1787, the Constitution was born, and Dr. Franklin told his fellow delegates: 'Now at length I have the happiness to know that it is a rising and not a setting sun.' . . . .

. . . "I believe that once again, it is within our power to determine whether Pennsylvania's sun is to set or to rise. I believe the future is ours; all we have to do is seize it.

"That is why I have come here today: to take command, not of the status quo, which is shadowed by the dusk, but of our future, illuminated in the brilliance of the dawn.

That is why I call for a new Pennsylvania Partnership:

- —A Pennsylvania Partnership which must be as bold and stunning as that which two centuries ago fashioned in Philadelphia the Constitution which I have just sworn to uphold.
- —A Pennsylvania Partnership which brings into the same house the men and women of labor and business, of government and education, of cities and suburbs, of factories and farms.
- —A Pennsylvania Partnership which knows that if the sun does not rise for all of us, it will surely set on most of us."...

From the inaugural speech of Governor Robert P. Casey, January 20, 1987

# **FOREWORD**

This Volume II, contains the departmental budgetary detail presented both on a departmental-appropriation and a program-subcategory basis. In order to expedite use of the volume, pages containing departmental-appropriation materials are tinted.

Financial statements for all funds, revenue summaries and detail and fund summaries as well as the proposed Capital Budget are carried in Volume I.

See Volume I Foreword for discussion of significant changes to the presentations in both volumes.

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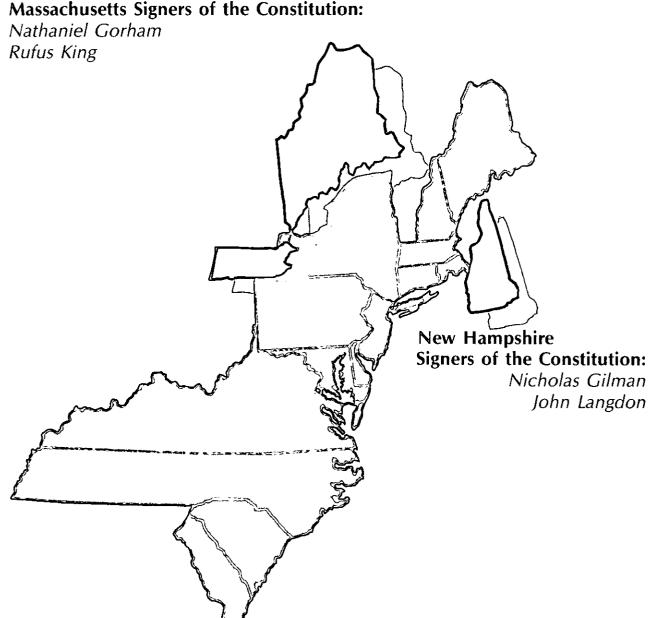
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# COMMONWEALTH SUMMARIES

#### Massachusetts Signers of the Constitution:



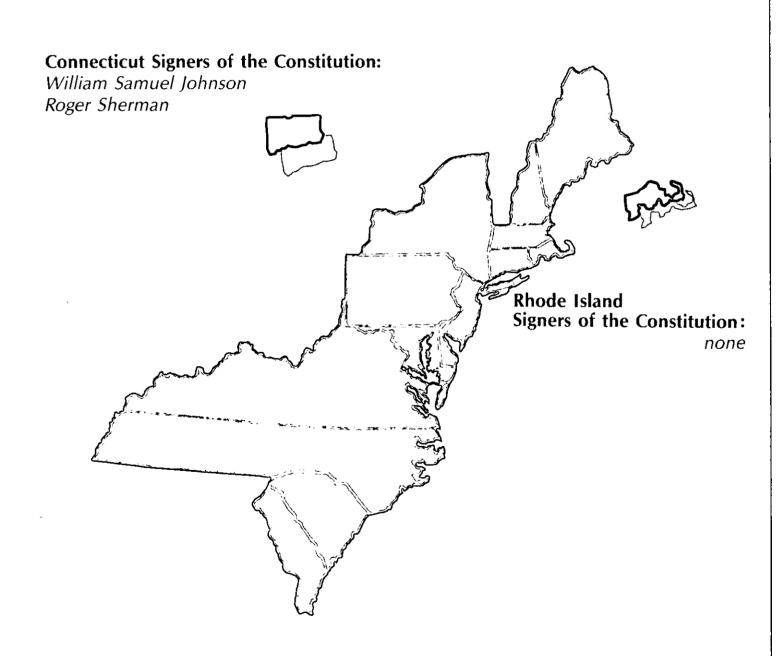
		1985-86 Actual	1986-87 Available		(Dollar A 1987-88 Budget		nts in Thous 1988-89 Estimated		1989-90 Estimated	F	1990-91 Estimated	E	1991-92 Stimated
GOVERNOR'S OFFICE													
GENERAL FUND	\$	3,332	\$ 3,476	\$	3,712	\$	3,860	\$	4,014	\$	4,175	\$	4,342
TOTAL	\$	3,332	\$ 3,476	\$	3,712	\$	3,860	\$	4,014	\$	4,175	\$	4,342
EXECUTIVE OFFICES													
GENERAL FUND MOTOR LICENSE FUND	\$	51,445 3,679	\$ 51,107 3,579	\$	55,722 3,777	\$	59,778 3,928	\$	61,545 4,085	\$	63,387 4,248	\$	65,300 4,418
TOTAL	\$	55,124	\$ 54,686	\$	59,499	\$	63,706	\$	65,630	\$	67,635	\$	69,718
LIEUTENANT GOVERNOR'S OFFICE GENERAL FUND	\$	676	\$ 668	\$	711	\$	739	<b>\$</b> _	769	s	800	\$	832
TOTAL	\$	676	\$ 668	\$	711	\$	739	\$	769	\$	800		832
ATTORNEY GENERAL													
GENERAL FUND	\$	24,639	\$ 25,043	\$	26,305	\$	27,358	\$	28,451	\$	29,589	\$	30,773
TOTAL	\$	24,639	\$ 25,043	\$	26,305	\$	27,358	\$	28,451	\$	29,589	\$	30,773
AUDITOR GENERAL													
GENERAL FUND	\$	27,181	\$ · 27,477	\$	29,712	\$	30,900	\$	67,136	\$	68,422	\$	69,759
TOTAL	\$	27,181	\$ 27,477	\$	29,712	\$	30,900	\$	67,136	\$	68,422	\$	69,759
TREASURY													
GENERAL FUND	\$	316,528	\$ 361,096	\$	382,302	\$	414,496	\$	445,419	\$	463,833	\$	482,759
LOTTERY FUND		15	20 10		20 10		20 10		20 10		20 10		20 10
RACING FUND  MOTOR LICENSE FUND		172,143	176,668		181,957		190,513		192,312		182,770		175,279
GAME FUND		1,2,143	6		6		6		6		6		6
FISH FUND			5		5		5		5		5		5
BANKING DEPARTMENT FUND			5		5		5		5		5		5
MILK MARKETING FUND			10		10		10		10		10		10
FARM PRODUCTS SHOW FUND			5		5		5		5		5		5
BOATING FUND			5		5		5		5		.5		5
TOTAL	\$	488,686	\$ 537,830	\$	564,325	\$	605,075	\$	637,797	\$	646,669	\$	658,104
AGING													
GENERAL FUND				\$	2,000								
LOTTERY FUND	\$	178,090	\$ 186,779		197,367	\$	247,327	\$	319,339	\$	350,394	\$	384,500
TOTAL	\$	178,090	\$ 186,779	\$	199,367	\$	247,327	\$	319,339	\$	350,394	\$	384,500
AGRICULTURE													
GENERAL FUND	\$	33,007	\$ 31,398	\$	34,189	\$	31,864	\$	32,214	\$	35,917	\$	33,647
RACING FUND		8,868	7,730		6,639		7,194		7,228		7,202		7,209
PENNSYLVANIA FAIR FUND FARM PRODUCTS SHOW FUND		10-	143 1,847		1,852		1,926		2,003		2,083		2,167
FARM PRODUCTS SHOW FUND	_	1,735	 1,047	_	1,032		1,920	_	2,003		2,083	_	2,107
TOTAL	\$	43,600	\$ 41,118	\$	42,680	\$	40,984	\$	41,445	\$	45,202	\$	43,023
BANKING						_		_		_		_	
BANKING DEPARTMENT FUND	\$	6,854	\$ 6,836	\$	7,035	\$	7,316	\$	7,609	\$ 	7,913	\$ 	8,230
TOTAL	\$	6,854	\$ 6,836	\$	7,035	\$	7,316	\$	7,609	\$	7,913	\$	8,230

					(Dollar	Amo	unts in Thou	san	ds)				
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
COMMERCE	Actual		Available		Budget		Estimated		Estimated		Estimated		Estimated
GENERAL FUND	\$ 179,420	\$	92,014										
TOTAL	\$ 179,420	\$	92,014	_				_		_		_	
COMMUNITY AFFAIRS GENERAL FUND	\$ 32,280	\$	45,798	\$	41,621	\$	26,910	\$	27,211	\$	27,524	\$	27,850
TOTAL	\$ 32,280	\$	45,798	\$	41,621	\$	26,910	\$	27,211	\$	27,524	<u> </u>	27,850
CORRECTIONS GENERAL FUND	\$ 185,268	\$	204,543	\$	241,071	\$	255,535	\$	268,374	\$	279,109	\$	290,273
TOTAL	\$ 185,268	<u> </u>	204,543	\$	241,071	<u> </u>	255,535	-	268,374	<u> </u>	279,109	<u> </u>	290,273
CRIME COMMISSION											•		
GENERAL FUND	\$ 2,234	\$	2,240	\$	2,230	\$	2,319	\$	2,412	\$	2,508	\$	2,609
TOTAL	\$ 2,234	\$	2,240	\$	2,230	\$	2,319	\$	2,412	\$	2,508	\$	2,609
ECONOMIC DEVELOPMENT PARTNERSHIP													
GENERAL FUND				\$	100,056	\$	103,103	\$	101,921	\$	105,511	\$	103,125
TOTAL	 			\$	100,056	\$	103,103	\$	101,921	\$	105,511	\$	103,125
EDUCATION													
GENERAL FUND	\$ 4,352,069 2,069	\$	4,639,038 2,598	\$	4,872,801 2,300	\$	5,075,925 2,300	\$	5,288,612 2,300	\$	5,662,466 2,300	\$	6,047,036 2,300
TOTAL	\$ 4,354,138	\$	4,641,636	\$	4,875,101	\$	5,078,225	\$	5,290,912	\$	5,664,766	\$	6,049,336
PENNSYLVANIA EMERGENCY MANAGEMENT AGENCY													
GENERAL FUND	\$ 19,773	\$	2,462	\$	2,467	\$	2,566	\$	2,668	\$	2,775	\$	2,886
TOTAL	\$ 19,773	\$	2,462	\$	2,467	\$	2,566	\$	2,668	\$	2,775	\$	2,886
DEPARTMENT OF ENVIRONMENTAL RESOURCES													
GENERAL FUND	\$ 147,622	\$	156,003	\$	197,096	\$	198,738	\$	203,636	\$	208,652	\$	190,711
TOTAL	\$ 147,622	\$	156,003	\$	197,096	\$	198,738	\$	203,636	\$	208,652	\$	190,711
FISH COMMISSION													
GENERAL FUND	\$ 5	\$	7	\$	7	\$	7	\$		\$	7	\$	7
FISH FUND BOATING FUND	15,143 3,564		15,505 3,845		15,399 3,863		15,740 3,957		16,137 4,059		16,137 4,059		16,137 4,059
TOTAL	\$ 18,712	\$	19,357	<u> </u>	19,269	\$	19,704	<u> </u>	20,203	\$	20,203	\$	20,203
GAME COMMISSION													
GAME FUND	\$ 36,222	\$	37,151	\$	31,923	\$	33,200	\$	34,528	\$	35,909	\$	33,874
TOTAL	\$ 36,222	\$	37,151	\$	31,923	\$	33,200	\$	34,528	\$	35,909	\$	33,874
GENERAL SERVICES													
GENERAL FUND	\$ 113,016	\$	111,095	\$	109,849	\$	107,618	\$		\$	105,164	\$	104,878
LOTTERY FUND	198		189		188		183		183		187		185
MOTOR LICENSE FUND	26,171 62		27,676		27,685		30,177		31,648		35,578		38,549
BANKING DEPARTMENT FUND	62 290		63 301		63 299		63 292		63 292		63 297		63 298
BOATING FUND	2		2		2		292		292		297		296
FEDERAL REVENUE SHARING	-		-		~		-		~		2		4
TRUST FUND	36		300		300								
TOTAL	\$ 139,775	\$	139,626	\$	138,386	\$	138,335	\$	137,804	\$	141,291	\$	143,975

			(Dollar /	Amou	ints in Thous	sands	;)				
	1985-86 Actual	1986-87 Available	1987-88 Budget	1	1988-89 Estimated	]	1989-90 Estimated	j	1990-91 Estimated	E	1991-92 Estimated
HEALTH											
GENERAL FUND	\$ 133,242	\$ 143,536	\$ 148,946	\$ 	153,414	\$	157,548	\$	161,842	\$	166,292
TOTAL	\$ 133,242	\$ 143,536	\$ 148,946	\$	153,414	\$	157,548	\$	161,842	\$	166,292
HIGHER EDUCATION ASSISTANCE AGENCY											
GENERAL FUND	\$ 117,576	\$ 125,566	\$ 138,498	\$	144,036	\$	149,796	\$	155,786	\$	162,015
TOTAL	\$ 117,576	\$ 125,566	\$ 138,498	\$	144,036	\$	149,796	\$	155,786	\$	162,015
HISTORICAL AND MUSEUM COMMISSION											
GENERAL FUND	\$ 12,833	\$ 13,441	\$ 13,902	\$	14,367	\$	14,105	\$	14,611	\$	15,135
TOTAL	\$ 12,833	\$ 13,441	\$ 13,902	\$	14,367	\$	14,105	\$	14,611	\$	15,135
HOUSING FINANCE AGENCY											
GENERAL FUND	\$ 25,750	\$ 25,750	\$ 18,000	\$	18,000	\$	18,000	\$	855	\$	855
TOTAL	\$ 25,750	\$ 25,750	\$ 18,000	\$	18,000	\$	18,000	\$	855	\$	855
INSURANCE GENERAL FUND	\$ 7,530	\$ 7,952	\$ 8,600	\$	9,256	\$	9,626	\$	10,011	\$	10,411
TOTAL	\$ 7,530	\$ 7,952	\$ 8,600	\$	9,256	\$	9,626	\$	10,011	\$	10,411
LABOR AND INDUSTRY GENERAL FUND	\$ 39,899	\$ 47,900	\$ 45,270	\$	46,415	\$	49,554	\$	51,580	\$	52,687
TOTAL	\$ 39,899	\$ 47,900	\$ 45,270	\$	46,415	\$	49,554	\$	51,580	\$	52,687
MILITARY AFFAIRS GENERAL FUND	\$ 24,592	\$ 27,816	\$ 30,155	\$	31,421	\$	32,562	\$	33,746	\$	34,980
TOTAL	\$ 24,592	\$ 27,816	\$ 30,155	\$	31,421	\$	32,562	\$	33,746	<u> </u>	34,980
MILK MARKETING BOARD											
GENERAL FUNDMILK MARKETING FUND	\$ 975 606	\$ 950 784	\$ 950 715	\$	950 715	\$	950 715	\$	950 715	\$	950 715
TOTAL	\$ 1,581	\$ 1,734	\$ 1,665	\$	1,665	\$	1,665	\$	1,665	\$	1,665
PROBATION AND PAROLE GENERAL FUND	\$ 26,475	\$ 30,034	\$ 34,782	\$	36,016	\$	36,919	\$	37,858	\$	38,835
TOTAL	\$ 26,475	\$ 30,034	\$ 34,782	\$	36,016	\$	36,919	\$	37,858	\$	38,835
PUBLIC TELEVISION NETWORK											
GENERAL FUND	\$ 8,785	\$ 9,242	\$ 9,638	\$	9,955	\$	10,282	\$	10,621	\$	10,971
TOTAL	\$ 8,785	\$ 9,242	\$ 9,638	\$	9,955	\$	10,282	\$	10,621	\$	10,971
PUBLIC WELFARE GENERAL FUND LOTTERY FUND	\$ 2,764,070 169,635	\$ 2,848,932 170,301	\$ 2,983,196 151,835	\$	3,117,719 152,427	\$	3,238,685 153,046	\$	3,358,481 153,700	\$	3,486,925 154,390
TOTAL	\$ 2,933,705	\$ 3,019,233	\$ 3,135,031	\$	3,270,146	\$	3,391,731	\$	3,512,181	\$	3,641,315

				(0011		•								
						-	Amou	ints in Thous	sand					
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		Actual		Available		Budget		Estimated		Estimated	E	Estimated		Estimated
REVENUE	_		_		_		_		_		_		_	
GENERAL FUND	\$	152,242	\$	156,415	\$	161,039	\$	168,179	\$	174,770	\$	181,621	\$	188,742
LOTTERY FUND		349,012		398,190		355,030		354,515		353,862		353,277		352,759
RACING FUND		139		119		124		129		133		137		141
MOTOR LICENSE FUND		11,383		12,405		12,758		12,903		13,064		13,230		13,402
TOTAL	\$	512,776	\$	567,129	\$	528,951	\$	535,726	\$	541,829	\$	548,265	\$	555,044
SECURITIES COMMISSION														
GENERAL FUND	\$	2,154	\$	2,346	\$	2,529	\$	2,693	\$	2,745	\$	2,855	\$	2,969
TOTAL	\$	2,154	\$	2,346	\$	2,529	\$	2,693	\$	2,745	\$	2,855	\$	2,969
STATE														
GENERAL FUND	\$	3,434	\$	3,062	\$	3,188	\$	3,305	\$	3,414	\$	3,534	\$	3,658
TOTAL	\$	3,434	\$	3,062	\$	3,188	\$	3,305	\$	3,414	\$	3,534	\$	3,658
EMPLOYES RETIREMENT SYSTEM														
GENERAL FUND	\$	1,403	\$	1,193	\$	679	\$	679	\$	679	\$	679	\$	679
TOTAL	\$	1,403	\$	1,193	\$	679	\$	679	\$	679	\$	679	\$	679
POLICE														
GENERAL FUND	\$	64,896	\$	68,814	\$	81,076	\$	83,586	\$	86,504	\$	89,848	\$	93,325
MOTOR LICENSE FUND		148,112		152,018		162,224		164,575		167,632		174,120		180,868
	_		_		_		_		_		_		_	
TOTAL	\$	213,008	\$	220,832	\$	243,300	\$	248,161	\$	254,136	\$	263,968	\$	274,193
TAX EQUALIZATION BOARD														
GENERAL FUND	\$	945	\$	933	\$	1,015	\$	1,056	\$	1,098	\$	1,142	\$	1,188
TOTAL	\$	945	\$	933	\$	1,015	\$	1,056	\$	1,098	\$	1,142	\$	1,188
TRANSPORTATION														
GENERAL FUND	\$	185,886	\$	193,380	\$	208,739	\$	215,962	\$	224,228	\$	232,826	\$	241,767
LOTTERY FUND		107,526		116,569		118,684		119,992		121,321		122,758		124,040
MOTOR LICENSE FUND		1,018,715		1,038,699		1,052,977		997,060		991,454		992,331		993,892
	_		_		_		_		_				_	
TOTAL	\$	1,312,127	\$	1,348,648	\$	1,380,400	\$	1,333,014	\$	1,337,003	\$	1,347,915	\$	1,359,699
LEGISLATURE														
GENERAL FUND	\$	99,414	\$	113,281	\$	119,619	\$	119,619	\$	119,619	\$	119,619	\$	119,619
TOTAL	<u> </u>	99,414	\$	113,281	\$	119,619	\$	119,619	\$	119,619	<u> </u>	119,619	<u> </u>	119,619
	•	,,,	-	,	-	<b>,</b>	-	,	•	,	-		-	.,
JUDICIARY	_		_						•		•			
GENERAL FUND	\$	131,475	\$	125,118	\$	131,204	\$	134,738	\$	138,413	\$	142,236	\$	146,211
TOTAL	\$	131,475	\$	125,118	\$	131,204	\$	134,738	\$	138,413	\$	142,236	\$	146,211
COMMONWEALTH TOTAL														
GENERAL FUND	\$	9,292,072	\$	9,699,127	\$ 1	10,242,877	\$1	10,653,083	\$ 1	11,109,503	12	1,670,541	\$1	2,235,002
LOTTERY FUND		804,476		872,048		823,124		874,464		947,771		980,336		1,015,894
RACING FUND		9,007		7,859		6,773		7,333		7,371		7,349		7,360
PENNSYLVANIA FAIR FUND		10-		143										
MOTOR LICENSE FUND		1,382,272		1,413,643		1,443,678		1,401,456		1,402,495		1,404,577		1,408,708
GAME FUND		36,222		37,157		31,929		33,206		34,534		35,915		33,880
FISH FUND		15,205		15,573		15,467		15,808		16,205		16,205		16,205
BANKING DEPARTMENT FUND		7,144		7,142		7,339		7,613		7,906		8,215		8,533
MILK MARKETING FUND		606		794		725		725		725		725		725
FARM PRODUCTS SHOW FUND		1,735		1,852		1,857		1,931		2,008		2,088		2,172
BOATING FUND		3,566		3,852		3,870		3,964		4,066		4,066		4,066
FEDERAL REVENUE SHARING														
TRUST FUND		36	_	300	_	300	-		_		_			
GRAND TOTAL	\$	11,552,331	\$1	2,059,490	\$ 1	12,577,939	\$1	12,999,583	\$ 1	13,532,584	\$14	4,130,017	\$ 1	4,732,545
								_		_		_		_

# DEPARTMENT PRESENTATIONS



# Governor's Office The Governor directs and coordinates the work of State Government and guides the programs of the agencies in the direction that assures compliance with existing legislation, definable needs and administration goals.

#### **GOVERNOR'S OFFICE**

# Summary by Fund and Appropriation

General Fund		(E 985-86 .ctual	Dollar Amounts in Thousand 1986-87 Available		is) 1987-88 Budget	
General Government Governor's Office	\$	3,332	\$	3,476	\$	3,712
GENERAL FUND TOTAL	\$	3,332	\$	3,476	\$	3,712

GENERAL FUND

# GOVERNOR'S OFFICE

#### **GENERAL GOVERNMENT**

Governor's Office		(I 985-86 Actual	Dollar Amounts in Thousands) 1986-87 Available			1987-88 Budget	
State Funds	\$	3,332	\$	3,476	\$	3,712	
Provides the Governor with the necessary staf and public information functions required of the Liaison Office in Washington, D.C. and offici- at the Governor's Home.	e office	. Also prov	ides for	Pennsylvan	ia's		
Source of Funds		(E 985-86 Actual	1	unts in Thousan 986-87 vailable	,	1987-88 Budget	
Appropriation: Governor's Office	\$	3,332	\$	3,476	\$	3,712	

#### **GOVERNOR'S OFFICE**

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in Tho 1988-89	usand	s) 1989-90	1990-91		1991-92
General Administration and Support	\$ 3,332	\$ 3,476	\$ 3,712	\$	3,860	\$	4,014	\$ 4,175	\$	4,342
Executive Direction	3,332	3,476	3,712		3,860		4,014	4,175		4,342
DEPARTMENT TOTAL	\$ 3,332	\$ 3,476	\$ 3,712	\$	3,860	\$	4,014	\$ 4,175	<u>\$</u>	4,342

#### **Executive Direction**

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the Commonwealth can be accomplished.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
											 - · <b></b> ·		
General Fund	\$	3,332	\$	3,476	\$	3,712	\$	3,860	\$	4,014	\$ 4,175	\$	4,342
							===		=		 	_ =	

#### Program Analysis:

This program provides for the Office of the Governor, in whom the executive authority of the Commonwealth is vested. It supports the Governor in performing his functions as delegated by the State Constitution and laws passed by the General Assembly.

This program also includes funding for staff to assist with the legislative, administrative and public information functions required of the office, operation of Pennsylvania's Liaison Office in Washington, D.C. and official entertainment and household expenses at the Governor's Home.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
GENERAL FUND Governor's Office	\$	3,332	\$	3,476	<u>\$</u>	3,712	\$	3,860	\$	4,014	\$ 4,175	\$	4,342

# **Executive Offices**

To aid the Governor, the Office of Administration performs the duties of a central management agency and coordinates the Commonwealth's Integrated Central System. The Office of the Budget performs the duties of a central management agency, prepares the annual Governor's Budget and Five Year Financial Plan based upon the Governor's priorities and analysis of program effectiveness and provides comptroller services for the maintenance and management of all agency accounts in the Commonwealth. The Human Relations Commission and the Pennsylvania Commission for Women promote equal opportunities for all people in employment, housing, public accommodations and education. The Governor's Energy Council studies the Commonwealth's entire energy program from production to demand, provides support to regional energy centers and coordinates the activities of the Energy Conservation and Assistance Fund. The Council on the Arts provides for encouragement and development of the arts in Pennsylvania. The Office of Policy Development provides the Governor with policy analysis and research in areas relating to economic development, human services, public safety, the environment and other areas of concern to the Commonwealth. The Commission on Crime and Delinquency provides the planning and technical assistance for the improvement of the Criminal Justice System. The Governor's Action Center provides citizens easy access to State Government. The Milrite Council seeks solutions to Pennsylvania's economic problems and makes funds available for local labor/management committees. The Public Employe Retirement Study Commission monitors public employe retirement plans to assure their actuarial viability. The Office of General Counsel provides legal counsel in matters affecting the operation of State agencies. The Juvenile Court Judges Commission provides technical and financial assistance to the juvenile probation staffs of the county courts. The Crime Victims Compensation Board provides financial assistance to relieve the financial hardship of individuals who have been victimized by criminal acts. The Health Facilities Hearing Board conducts preliminary hearings on appeals from decisions of the Department of Health relating to applications for certificate of need and the licensure of health care facilities. The Health Care Conciliation Panels assist courts by conducting conciliation conferences involving medical malpractice cases. The Medical Professional Liability Catastrophe Loss Fund makes claim payments in certain medical malpractice cases. The anti-drug abuse program will provide funds to reduce drug abuse through school and community education, law enforcement and treatment of substance abuse.

#### **EXECUTIVE OFFICES**

#### Summary by Fund and Appropriation

	1985-86 Actual	(Dollar Amounts in Thousand 1986-87 Available	1987-88
General Fund	Actual	Available	Budget
General Government			
Governor's Action Center	\$ 555	\$ 559	\$ 576
Office of Administration	4,152	4,000	4,358
Office of the Budget	18,978	18,678	19,719
ICS Development	3,126	3,231	3,531
Office of Policy Development	650	526	772
Human Resources Committee	295	290	299
Milrite Council	178	397	203
Human Relations Commission	5,041	5,199	5,898
Council on the Arts	723	780	800
Commission for Women	197	175	196
Governor's Energy Council	1,584	1,465	1,471
Commission on Crime and Delinquency	1,627	1,805	1,805
Office of General Counsel	1,301	1,318	1,358
Juvenile Court Judges Commission	475	475	489
Crime Victims Compensation Board	433	436	475
Health Facilities Hearing Board	148	168	173
Health Care Conciliation Panels		454	
Public Employe Retirement Study Commission	312	425	430
Distinguished Daughters	3	4	4
Anti-Drug Abuse — Law Enforcement Administration			84
Anti-Drug Abuse — Law Enforcement State Match		• • •	562
Subtotal	\$ 39,778	\$ 40,385	\$ 43,203
Grants and Subsidies			
Grants to the Arts	\$ 5,997	\$ 7,000	\$ 9,000
Improvement of Juvenile Probation Services	2,638	2,902	2,989
Compensation to Crime Victims	2,300		
Labor Management Committees	432	500	530
Eagleville Hospital	300	300	
New Castle School District Energy Plan	,	20	
Subtotal	\$ 11,667	\$ 10,722	\$ 12,519
		-	
TOTAL STATE FUNDS	\$ 51,445	\$ 51,107	\$ 55,722
Federal Funds	\$ 7,162 28,740	\$ 7,075 30,298	\$ 29,218 32,499
GENERAL FUND TOTAL	\$ 87,347	\$ 88,480	\$ 117,439

#### **EXECUTIVE OFFICES**

# Summary by Fund and Appropriation (continued)

Motor License Fund	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government			
Office of the Budget	\$ 3,679	\$ 3,579	\$ 3,777
TOTAL STATE FUNDS	\$ 3,679	\$ 3,579	\$ 3,777
Augmentations	\$ 742	<b>\$</b> 754	\$ 805
MOTOR LICENSE FUND TOTAL	\$ 4,421	\$ 4,333	\$ 4,582
Department Total — All Funds			
General Fund	\$ 51,445 3,679	\$ 51,107 3,579	\$ 55,722 3,777
Federal Funds	7,162 29,482	7,075 31,052	29,218 33,304
SUBTOTAL ALL FUNDS	\$ 91,768	\$ 92,813	\$ 122,021
Other Funds	\$ 107,345	\$ 157,684	\$ 172,618
TOTAL ALL FUNDS	\$ 199,113	\$ 250,497	\$ 294,639

#### **GENERAL GOVERNMENT**

Governor's Action Center	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available .	1987-88 Budget
State Funds	\$ 555	\$ 559	\$ 576
Provides citizens with easy access to State Gove and family problems.	ernment and atte	mpts to resolve individual	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Governor's Action Center	\$ 555	\$ 559	\$ 576
Office of Administration	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 4,152 11,972	\$ 4,000 12,815	\$ 4,358 13,588
TOTAL	\$ 16,124	\$ 16,815	\$ 17,946
Provides central management services which mit the control of specific administrative action	ns.	rative efficiency and per-	
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget
Appropriation: Office of Administration	\$ 4,152	\$ 4,000	\$ 4,358
Augmentations:  Reimbursement — Classification and Pay Reimbursement — CMIC Reimbursement — BMS Reimbursement — Labor Relations Reimbursement — Directives Management  TOTAL	1,384 9,603 777 27 181 	1,426 10,362 800 41 186	1,645 10,820 837 41 245
	***************************************		

Office of the Budget	(I	Oollar Amounts in Thousand	ds)	
	1985-86	1986-87	1987-88	
	Actual	Available	Budget	
State Funds	\$ 18,978	\$ 18,678	\$ 19,719	
	854	859	884	
	16,524	17,109	18,648	
TOTAL	\$ 36,356	\$ 36,646	\$ 39,251	

Prepares and oversees the annual Commonwealth Budget and assists the Governor in formulating fiscal policies and procedures to reduce State program costs and promote program effectiveness. Also, provides comptroller services to manage and maintain all fund and departmental accounting records and provides for audits of the Commonwealth's Financial Statements.

	(D	ollar Amounts in Thousand	ls)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriation: Office of the Budget	\$ 18,978	\$ 18,678	\$ 19,719
Federal Funds: JTPA—Program Accountability	854	859	884
Augmentation:			
Reimbursement — Comptroller Services	16,524	17,109	18,648
TOTAL	\$ 36,356	\$ 36,646	\$ 39,251

	(Dollar Amounts in Thousands)							
Integrated Central System (ICS)	1985-86 Actual	1986-87 Available	1987-88 Budget					
State Funds	\$ 3,126	\$ 3,231	\$ 3,531					

Provides the computerized information base and report generating capabilities essential for development and production of a centralized accounting, budgeting, personnel, payroll and purchasing system designed to eliminate the redundant steps inherent in independent systems.

	(Dollar Amounts in Thousands)							
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget					
Appropriation: ICS Development	\$ 3,126	\$ 3,231	\$ 3,531					

#### **EXECUTIVE OFFICES**

Office of Policy Development	 85-86 ctual	19	nts in Thousan 86-87 ailable	19	987-88 Judget
State Funds	\$ 945	\$	816	\$	1,071
Federal Funds	666		758		574
Augmentations	135		145		145
TOTAL	\$ 1,746	\$	1,719	\$	1,790

Provides policy analysis of economic and community development, human service, public safety and environmental issues to support the State Planning Board and enhance future growth of the Commonwealth.

Source of Funds		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available		987-88 Judget
Appropriations: Office of Policy Development	\$	650	\$ 526	\$	772
Human Resources Committee		295	290		299
Federal Funds:  EDA — Planning Assistance  EDA — Supplemental and Basic Funding		100	100		60
National Occupational Information Coordinating Committee		88	179		
Centralia Mine Fire Recovery		65	65		
JTPA—Economic Development Committee		402	414		426
Augmentations: State Clearinghouse		75 60	145		145
TOTAL	. <u>\$</u>	1,746	\$ 1,719	\$	1,790
			(Dollar Amounts in Thousands)		
	19	85-86	1986-87	19	987-88
Milrite	A	ctual	Available	В	Budget
State Funds	\$	178	\$ 397	\$	203

Seeks solutions to Pennsylvania's economic problems which require the cooperation of labor, business and government, and which affect firms and establishments currently doing business in Pennsylvania.

	(D	ds)	
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget
Appropriation: Milrite	\$ 178	\$ 397	\$ 203

National Endowment for the Arts — Grants to the Arts — Administration .....

TOTAL ....

Human Relations Commission		85-86 ctual		ounts in Thousand 1986-87 wailable	,	1987-88 Budget
State Funds	\$	5,041 1,144	\$	5,199 900	\$	5,898 855
TOTAL	\$	6,185	\$	6,099	\$	6,753
Administers the Pennsylvania Human Relati- tunities Act which prohibit discrimination becau or disability, national origin, age or sex.	ons Act se of rac	and the	Fair Educ , religious	cational Opported, handic	or- cap	
Source of Funds		85-86 ctual	. 1	ounts in Thousand 1986-87 vailable	· 1	1987-88 Budget
Appropriation: Human Relations Commission	\$	5,041	\$	5,199	\$	5,898
Federal Funds: EEOC — Special Project Grant HUD — Special Project Grant Office of Revenue Sharing — Special Project Grant		935 200 9		600 300		700 155
TOTAL	\$	6,185	\$	6,099	\$	6,753
Council on the Arts		85-86 ctual	1	unts in Thousand 986-87 vailable	1	987-88 Budget
State Funds	\$	723 49	\$	780 51	\$	800 50
TOTAL	\$	772	\$	831	\$	850
Administers a program to help enrich the Pennsylvanians.	he artis	țic and	cultural	experience	of	
Source of Funds		35-86 ctual	1	unts in Thousand 986-87 vailable	1	987-88 Budget
Appropriation: Council on the Arts	\$	723	\$	780	\$	800
Federal Funds:						

49

772

51

831

50

850

#### **GENERAL FUND**

#### **EXECUTIVE OFFICES**

	10		Dollar Amounts in Thousands 1986-87		ds) 1987-88	
Commission for Women		85-86 ctual		oo-o7 ailable		o7-oo .idget
State Funds	\$	19 <b>7</b> 1	\$	175	\$	196
TOTAL	\$	198	\$	175	\$	196

Provides women with information in regard to their legal rights and helps eliminate discriminatory practices at all levels of society.

Source of Funds	35-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	 987-88 Judget
Appropriation: Commission for Women	\$ 197	\$ 175	\$ 196
Augmentations: Contributions	ı		
TOTAL	\$ 198	\$ 175	\$ 196

Governor's Energy Council	985-86 Actual	,	ounts in Thous 1986-87 vailable	ĺ	1987-88 Budget
State Funds	\$ 1,584 3,681 23	\$	1,465 2,638 119	\$	1,471 1,340 8
TOTAL	\$ 5,288	\$	4,222	\$	2,819

Provides for coordinated analysis of the Commonwealth's energy needs and priorities to insure that the demands for energy are met and to guarantee the economic stability and environmental sanctity of the Commonwealth. Also provides support to the Pennsylvania Energy Centers and coordinates the Energy Conservation and Assistance Fund.

## **GENERAL FUND**

# **EXECUTIVE OFFICES**

Source of Funds		( 985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available		1	987-88 Budget
Appropriation: Governor's Energy Council	\$	1,584	\$	1,465	\$	1,471
Federal Funds;						
Energy Extension Services		350		359		260
State Energy Conservation Plan		780		909		590
Institutional Conservation		270		285		210
HUD — Energy Conservation and Solar Bank		2,265		700		212
Fuel Oil Survey		16		30	18	
Developmental Institutional Conservation				155		50
Gas Conservation Demonstration				200		
Augmentations:						
Energy Council — Chevron Funds		23		119		
Energy Council — PEDA						8
TOTAL	\$	5,288	<u>\$</u>	4,222	\$	2,819
		(1	Dollar Amo	unts in Thousanc	ls)	
		985-86		986-87	15	987-88
Commission on Crime and Delinquency	Λ	ctual	A	vailable	E	Budget
State Funds	\$	1.627	\$	1,805	\$	1,805
Federal Funds	-	157	Ψ	225	v	155
Augmentations		86		110		110
TOTAL	\$	1,870	\$	2,140	\$	2,070

Provides planning for improvement of the criminal justice system and technical assistance to all segments of the system.

Source of Funds	1985-86 Actual	6	(Dollar Amounts in Thousands) 1986-87 Available	
Appropriation: Commission on Crime and Delinquency	¢ 1.6	27 0	1 005	<b>*</b> 1.005
Sommission on Clinic and Definquency	\$ 1,6	27 \$	1,805	\$ 1,805
Federal Funds:				
Plan for Juvenile Justice	1-	49	155	155
Criminal Justice Statistical Analysis Center		5	70	
Jail Overcrowding and Technical Assistance		3		
Augmentations:				
Deputy Sheriffs Education and Training		86	110	110
TOTAL	\$ 1,8	70 \$	2,140	\$ 2,070

Office of General Counsel  State Funds	1985-86 Actual		(Dollar Amounts in Thousands 1986-87 Available		1	ds) 1987-88 Budget	
	\$	2,357 22	\$	2,851 950	\$	2,495 800	
TOTAL	\$	2,379	\$	3,801	\$	3,295	

Provides legal counsel in matters affecting the operation of the State agencies. Also, provides grants to crime victims, assistance to juvenile probation offices, conducts hearings on appeals concerning licensure of health care facilities and conducts conciliation conferences in medical malpractice cases.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations: Office of General Counsel Juvenile Court Judges Commission Crime Victims Compensation Board Health Facilities Hearing Board Health Care Conciliation Panels	\$ 1,301 475 433 148	\$ 1,318 475 436 168 454	\$ 1,358 489 475 173
Federal Funds: Statistical Analysis Center Crime Victim Payments  TOTAL	22  \$ 2,379	62 888 \$ 3,801	800 \$ 3,295
Public Employe Retirement Study Commission	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 312	\$ 425	\$ 430

Provides an ongoing mechanism to monitor public employe retirement plans and develops a coordinated public employe pension policy in the Commonwealth.

Source of Funds	1985-86 Actual	oollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
Appropriation: Public Employe Retirement Study Commission	\$ 312	\$ 425	\$ 430

# GENERAL FUND

# **EXECUTIVE OFFICES**

Distinguished Daughters	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 3	\$ 4	\$ 4
Provides payment for the ceremonies of the	distinguished d	aughters of Pennsylvania.	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Distinguished Daughters	\$ 3	<u>\$4</u>	\$ 4
Anti-Drug Abuse	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds Federal Funds			\$ 646 23,910
TOTAL			\$ 24,556
Provides funds for combating drug abuse the enhanced law enforcement by State and local gove Source of Funds	_	<del>-</del>	1987-88 Budget
Appropriations: Anti-Drug Abuse — Law Enforcement Administration Anti-Drug Abuse — Law Enforcement State Match			\$ 84 562
Federal Funds: Anti-Drug Abuse — Administration		· · · · · · · · · · · · · · · · · · ·	1,120 7,244 6,726 8,820
TOTAL		• • •	\$ 24,556

#### **GRANTS AND SUBSIDIES**

Grants to the Arts	-	985-86 Actual	•	ounts in Thousar 1986-87 Available	1	987-88 Budget
State Funds Federal Funds	\$	5,997 589	. \$	7,000 694	\$	9,000 650
TOTAL	\$	6,586	\$	7,694	\$	9,650

Provides funds for grants to arts organizations in order to enrich the artistic and cultural experience of Pennsylvanians.

Source of Funds	(E 1985-86 Actual	Pollar Amounts in Thousands 1986-87 Available	ds) 1987-88 Budget	
Appropriation: Grants to the Arts	\$ 5,997	\$ 7,000	\$ 9,000	
Federal Funds:				
National Endowment for the Arts — Grants to the Arts —				
Grants	589	694	650	
TOTAL	\$ 6,586	\$ 7,694	\$ 9,650	

	(Dollar Amounts in Thousand					ds)		
Criminal Justice System	1985-86 Actual		1986-87 Available			1987-88 Budget		
State Funds	\$	5,238	\$	3,202	\$	2,989		

Provides grants to county juvenile probation agencies to upgrade services, victims of crime to alleviate economic hardships, district attorneys and other criminal justice agencies to improve crime victims' services, and health care providers to improve services for the psychiatrically impaired substance abuser adjudicated through the criminal justice system.

		is)				
Source of Funds Appropriations:	1985-86 Actual		1986-87 Available		1987-88 Budget	
Improvement of Juvenile Probation Services	\$	2,638	\$	2,902	\$	2,989
Compensation to Crime Victims		2,300				
Eagleville Hospital		300		300		
TOTAL	<u>\$</u>	5,238	<u></u>	3,202	<u>s</u>	2,989

# **GENERAL FUND**

# **EXECUTIVE OFFICES**

Energy Conservation	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds		\$ 20	
Provides funds to develop a plan for reducing e School District.	energy consu	mption in the New Castle	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: New Castle School District Energy Plan	The state of the s	<u>\$ 20</u>	
Labor Management Committees	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 432	\$ 500	\$ 530
Provides grants to industry and area labor-mana	gement comr	nittees for operating costs.	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Labor Management Committees	\$ 432*	\$ 500*	\$ 530

<sup>\*</sup>Actually appropriated to Department of Commerce in 1985-86 and 1986-87.

#### GENERAL GOVERNMENT

		,	unts in Thousan	-	987-88
Office of the Budget	-	985-86 Actual	986-87 vailable	-	367-66 Budget
State Funds	\$	3,679 742	\$ 3,579 754	\$	3,777 805
TOTAL	\$	4,421	\$ 4,333	\$	4,582

Provides comptroller services for the maintenance and management of all agency accounts of the substantive programs of all departments. These services are also provided to the various departments funded out of the Motor License Fund.

Source of Funds	1985-86 Actual	Poltar Amounts in Thousand 1986-87 Available	nds) 1987-88 Budget	
Appropriation: Office of the Budget	\$ 3,679	\$ 3,579	\$ 3,777	
Augmentations:  Reimbursement — Federal Sources	113 629	40 714	40 765	
.TOTAL	\$ 4,421	\$ 4,333	\$ 4,582	

# **Amounts Not Previously Detailed**

General Fund	(D 1985-86 Actual	ollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
Federal Juvenile Justice and Delinquency Prevention Arbitration Panels for Health Care Crime Victim Payments Federal Crime Victim Payments Victim/Witness Services Federal Criminal Justice Assistance Federal Crime Victim Assistance	\$ 1,907 399 209 488 409 156	\$ 2,000 2,000 1,000 2,000 2,000	\$ 2,000 486 2,020 1,000 2,000 2,000
GENERAL FUND TOTAL	\$ 3,568	\$ 9,000	\$ 9,506
Medical Professional Liability Catastrophe Loss Fund General Government Operations	\$ 3,168 97,709 	\$ 4,244 137,000 ———— \$ 141,244	\$ 4,275 150,000 
Energy Conservation and Assistance Fund		,	
Energy Conservation Energy Extension Services State Energy Conservation Plan Institutional Conservation Program Energy Conservation Low Income Weatherization	\$ 155 57 2,310 219 159	\$ 5,000  \$ 1,600 825 15	8,837 
ENERGY CONSERVATION AND ASSISTANCE FUND TOTAL  DEPARTMENT TOTAL	\$ 2,900 \$ 107,345	\$ 7,440 \$ 157,684	\$ 8,837 \$ 172,618

**EXECUTIVE OFFICES** 

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

			(Dollar	Ame	ounts in The	ousano	is)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Administration and Support	\$ 33,661	\$ 33,507	\$ 36,203	\$	36,957	\$	38,412	\$ 39,928	\$ 41,503
Executive Direction	32,360 1,301	32,189 1,318	34,845 1,358		35,545 1,412		36,944 1,468	38,401 1,527	39,915 1,588
Reduction of Discriminatory Practices	\$ 5,238	\$ 5,374	\$ 6,094	\$	6,338	\$	6,591	\$ 6,854	\$ 7,128
Prevention and Elimination of Discriminatory Practices	5,238	5,374	6,094		6,338		6,591	6,854	7,128
Cultural Enrichment	\$ 6,720	\$ 7,780	\$ 9,800	\$	12,832	\$	12,865	\$ 12,900	\$ 12,936
Development of Artists and Audiences	6,720	7,780	9,800		12,832		12,865	12,900	12,936
Commonwealth Economic Development	\$ 1,584	\$ 1,485	\$ 1,471	\$	1,530	\$	1,591	\$ 1,655	\$ 1,721
Energy Management and Conservation	1,584	1,485	1,471		1,530		1,591	1,655	1,721
Personal Economic Development	\$ 2,733	\$ 436	\$ 475	\$	494	\$	514	\$ 535	\$ 556
Income Maintenance	2,733	436	475		494		514	535	556
Control and Reduction of Crime	\$ 5,040	\$ 5,482	\$ 5,283	\$	5,375	\$	5,470	\$ 5,569	\$ 5,672
Criminal and Juvenile Justice Planning and Coordination Reintegration of Juvenile Delinquents	1,927 3,113	2,105 3,377	1,805 3,478		1,877 3,498		1,952 3,518	2,030 3,539	2,111 3,561
Consumer Protection	\$ 148	\$ 622	\$ 173	\$	180	\$	187	\$ 194	\$ 202
Medical Malpractice Arbitration and Health Facilities Hearings	148	622	173		180		187	194	202
DEPARTMENT TOTAL	\$ 55,124	\$ 54,686	\$ 59,499	\$	63,706	\$	65,630	\$ 67,635	\$ 69,718

#### **Executive Direction**

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the Commonwealth can be achieved.

#### **Recommended Program Costs:**

			(Dollar	Ame	ounts in The	ousano	ds)			
	1985-86	1986-87	1987-88		1988-89		1989-90	1 <b>990</b> -91		1991-92
General Fund	\$ 28,681	\$ 28,610	\$ 31,068	s	31,617	\$	32,859	 34,153	 \$	35,497
Special Funds	3,679	3,579	3,777		3,928		4,085	4,248		4,418
Federal Funds	1,520	1,617	25,368		4,879		1,577	1,640		1,706
Other Funds	29,373	30,823	33,186		34,508		35,882	37,312		38,798
TOTAL	\$ 63,253	\$ 64,629	\$ 93,399	\$	74,932	\$	74,403	\$ 77,353	<u>s</u>	80,419
	 	 	 ~					 		

#### Program Analysis:

The Executive Direction program provides administrative support and policy direction for implementing and maintaining the substantive programs of the Commonwealth in an efficient and effective manner.

The Governor's Action Center simplifies citizen contact with State government by operating a statewide, toll-free hotline. The service, established in 1973, provides general information, referral for specific programs and assistance in solving citizen's problems. In addition to direct help, the center's cooperative relationship with other governmental agencies helps make State government more responsive to citizen needs. In 1985-86, over 82,000 Pennsylvanians were served through the Governor's Action Center.

Policy direction and administrative support is provided to all agencies under the Governor's jurisdiction by the Office of Administration. Centralized personnel services insure equity by maintaining the classification, pay and benefits systems, negotiating and administering collective bargaining agreements between the Commonwealth and the various unions representing State employes under the provisions of the Public Employee Relations Act of 1970, recruiting for all non-civil service positions, training in management and supervisory skills and administering the Commonwealth's affirmative action process and programs. In 1985-86 the Bureau of Affirmative Action implemented a revised contract compliance procedure which compares all contractor's minority employment with the available workforce and provides for resolution of apparent inequities. The Training Division provided over 36,000 hours of instruction primarily for managers and supervisors. During 1985-86, 3,121 contract grievances were received and processed by the Bureau of Labor Relations with approximately 55 percent resulting in arbitration decisions favorable to management.

In addition to personnel administration, the Office of Administration provides management and technological assistance and maintains the Central Management Information Center (CMIC). The Bureau of Management Services conducts management studies to affect policy and systems changes in State programs to improve the operation, administration and organizational structuring of these programs.

The Bureau of EDP/Telecommunications Technology provides executive direction in areas related to electronic data processing and telecommunications. The bureau is responsible for the approval of all Commonwealth EDP and telecommunications resource acquisitions and develops, coordinates and promulgates Commonwealth policy governing the acquisition, management utilization and security of these resources. The budget includes \$100,000 for a consultant to review the Commonwealth's telecommunications system and make recommendations for possible cost savings.

The Central Management Information Center is the data processing service center for all Commonwealth central administrative systems. The center manages and maintains the Commonwealth's payroll, personnel, accounting and retirement systems for all agencies under the Governor's jurisdiction.

The Office of Administration budget includes the Office of Inspector General who is charged with investigating suspected impropriety in State Government. The recommended budget includes \$199,000 for staff support provided by the Department of Transportation.

The Office of the Budget assists the Governor in formulating fiscal policies and procedures and prepares the Commonwealth Budget for delivery to the General Assembly. The office also prepares fiscal notes and reviews

#### **Executive Direction (continued)**

#### Program Analysis: (continued)

proposed regulations as mandated by Act 149 of 1978. Emphasis will be placed on the review of State programs to reduce costs and promote program effectiveness.

In addition, the Office of the Budget provides accounting, auditing, and financial advisory and supportive services to all Commonwealth agencies and is responsible for the maintenance of the ICS accounting system. Use of current technology in accounting, systems, auditing and budget analysis has enabled the office to achieve fiscal and management objectives.

In 1986-87, the office implemented Pennsylvania's response to the Federal Single Audit Act of 1984. All political subdivisions receiving Federal funds in excess of \$25,000 are required to submit a single, comprehensive, financial and programmatic compliance audit. The office will review and, as necessary, resolve findings for over 2,000 entities. The budget includes \$402,000 in augmentations for this service.

The Office of the Budget reecommendations includes \$190,000 for consultants to access the impact of the Federal income tax revisions on the marketability of Pennsylvania bonds and develop strategies to enable the State to acquire necessary debt financing and to provide the Secretary with expert advise regarding the construction of the Philadelphia Convention Center. Funds are also provided for legal services and formation of a fiscal policy unit.

The Integrated Central System (ICS) facilitates policymaking and will provide integrated accounting, budgeting, payroll, purchasing and personnel systems. This improves the effectiveness of managing the Commonwealth's operations as well as improving efficiency and controlling costs by decreasing paper flow, expediting processes and improving productivity.

Since the ICS accounting system totally replaced the previous system in July 1985, the ICS Project Team will proceed with the development of the ICS personnel/payroll system, support the management of the ICS accounting system, and support the Department of General Services in developing the purchasing system. The ICS budget includes \$298,000 for a personnel users group to coordinate the use of the integrated system for personnel leave and payroll transactions.

The Office of Policy Development provides policy research and analytical support to the Governor and his Cabinet in areas relating to economic and community development, human services, public safety, the environment and other areas of concern to the Commonwealth. The office also provides support by examining long-term trends affecting Pennsylvania, and in analyzing long-range objectives.

The Milrite Council examines impediments to the

development of industry and jobs in Pennsylvania by focusing on those problems requiring the cooperation of labor, business and government and which affect firms and establishments currently doing business in Pennsylvania. The council will continue to administer the Area Labor Management Committee Grant Program and to work with businesses and labor leaders across the State who are interested in establishing area labor management committee.

The Public Employe Retirement Study Commission provides an ongoing mechanism to monitor public employe retirement plans in the Commonwealth. The commission also provides technical assistance to the General Assembly and the Governor in conjunction with their consideration of public pension legislation.

Distinguished Daughters provides payment for selected women designated as Distinguished Daughters of Pennsylvania to attend ceremonies at the Governor's Home.

#### Anti-Drug Abuse

Pennsylvania will receive \$23.9 million from the Federal Anti-Drug Abuse Act which includes programs for law enforcement, education and treatment. The program is presented in the Executive Direction subcategory of the budget as this time. Within the next few months, the Governor will make specific recommendations on the distribution of funds by agency and program. The funds are allocated among program as follows:

Program	Amount
Drug-Free Schools and Communities	\$ 7,231
State and Local Law Enforcement Assistance	7,858
Substance Abuse Treatment	8,820
TOTAL	\$23,909

The Drug-Free Schools and Communities program has two components. 30 percent is to be used at the Governor's discretion for innovative community-based programs of coordinated drug and alcohol services for high-risk youth and other broad-based prevention and education programs for all age groups. The remaining 70 percent will be granted to Local Education Agencies (LEA) in response to applications for program funds. The State may use 10 percent of the LEA grant funds for administration.

The State and Local Law Enforcement Assistance funds will enhance the apprehension, prosecution, adjudication and detention of persons violating narcotic control statutes, eradicate plants from which controlled substances may be extracted and demonstrate expedited procedures to identify

## **Executive Direction (continued)**

#### Program Analysis: (continued)

and move major drug offenders through the criminal justice system. Funds will be allocated between the State and local governments based on prior expenditures for law enforcement programs. State agencies will receive approximately 31 percent of the total. Specific grants for both levels will be in response to proposals and will require a 25 percent cash match. The match for the State programs is shown as one appropriation but will be distributed between agencies when grant awards are made. Up to 10 percent of the total amount may be used for administration.

The Substance Abuse Treatment funds are also divided

into two program areas. Roughly 8 percent of the treatment funds will be added to the Alcohol, Drug Abuse and Mental Health (ADAMH) block grant to be used specifically for mental health programs. The balance of the funds, awarded to the states based on population (45 percent) and need (55 percent), provides emphasis on community based programs and targets special youth populations for coordinated services. The funds can be used for prevention, intervention, treatment and other activities which enhance community initiatives.

						(Dollar	Amo	ounts in The	ousano	ds)			
	1985-	86	19	986-87		1987-88		1988-89		1989-90	1990-91		1991-92
GENERAL FUND													
Governor's Action Center	\$ 5	55	\$	559	\$	576	\$	599	\$	623	\$ 648	\$	674
Office of Administration	4,1	52		4,000		4,358		4,532		4,713	4,902		5,098
Office of the Budget	18,9	78	1	18,678		19,719		20,508		21,328	22,181		23,068
ICS Development	3,1	26		3,231		3,531		3,672		3,819	3,972		4,131
Office of Policy Development	6	50		526		772		803		835	868		903
Human Resources Committee	2	95		290		299		311		323	336		349
Milrite	1	78		397		203		211		219	228		237
Public Employe Retirement Study													
Commission	3	12		425		430		447		465	484		503
Distinguished Daughters		3		4		4		4		4	4		4
Labor Management Committee Anti-Drug Abuse-Law Enforcement	4	32		500		530		530		530	530		530
Administration						84							
Anti-Drug Abuse-Law Enforcement State													
Match			•			562							
GENERAL FUND TOTAL	\$ 28,6	81	\$ 2	28,610	\$	31,068	\$	31,617	<u>s</u>	32,859	\$ 34,153	\$	35,497
MOTOR LICENSE FUND Office of the Budget	\$ 3,6		<u>s</u>	3,579	<u> </u>	3,777	\$	3,928	<u>s</u>	4,085	\$ 4,248	<u> </u>	4,418

#### **Legal Services**

OBJECTIVE: To provide legal advice to the Governor and the Cabinet, and to supervise, coordinate and administer legal services for the Commonwealth.

#### **Recommended Program Costs:**

			(Dollar	Amounts in Tho	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	1,301	\$ 1,318	\$ 1,358	\$ 1,412	\$ 1,468	\$ 1,527	\$ 1,588

#### **Program Analysis:**

The Office of the General Counsel is headed by the General Counsel who serves as the chief legal advisor to the Governor and directs the legal activities of the Executive Branch.

This office has the responsibility to appoint the Chief Counsel in each agency and to supervise, coordinate and administer legal services. The office renders such legal advice and representation prior to initiation of any action concerning matters and issues arising in connection with the operation of agencies under the Governor's jurisdiction.

There are two major areas of responsibility for the General Counsel. First, this office provides general legal assistance to the Governor. The office reviews and approves for form and legality all Commonwealth deeds, leases, contracts, rules and regulations. It also is responsible for initiating appropriate proceedings or defending the Commonwealth when the Attorney General refuses or fails to initiate appropriate proceedings. Second, the General

Counsel has the authority to intervene in any action by or against an agency under the Governor's jurisdiction whenever the Governor shall request. This authority is not altered even if the Attorney General conducts the case.

The General Counsel also serves as the Chief Administrative Officer of the Office of General Counsel, the Bureau of Correction, the Juvenile Court Judges Commission, the Crime Victims Compensation Board, the Health Facilities Hearing Board and the Health Care Conciliation Panels.

In addition, the General Counsel serves as a member of the Board of Commissioners on Uniform State Laws, the Pennsylvania Emergency Management Agency, the Joint Committee on Documents, the Board of Property, the Commission on Charitable Organizations, the Local Government Records Committee, the Medical Advisory Board, the Board of Finance and Revenue and the Civil Disorder Commission.

						(Dollar	Amor	unts in The	ousand	s)			
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND Office of General Counsel	s	1,301	S	1.318	s	1,358	\$	1,412	\$	1,468	\$	1.527	\$ 1,588
Office of General Counsel	4	*,501		1,510	Ψ	1,550	*	1,712	Ψ	1,700	-	1,020	1,200

#### Prevention and Elimination of Discriminatory Practices

OBJECTIVE: To insure equal opportunities and participation for all individuals regardless of race, color, religious creed, handicap or disability, ancestry, age or sex in all areas of employment, housing, public accommodations and education.

#### Recommended Program Costs:

			(Dollar	Amo	unts in Tho	usand	s)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$ 5,238 1,144	\$ 5,374 900	\$ 6,094 855	\$	6,338 889	\$	6,591 925	\$ 6,854 962	\$ 7,128 1,000
TOTAL	\$ 6,382	\$ 6,274	\$ 6,949	\$	7,227	\$	7,516	\$ 7,816	\$ 8,128

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Human Relations Commission:							
Formal complaint investigation:							
Complaints pending	4,157	5,098	6,508	7,262	7,870	8,118	8,366
New complaints filed	4,017	4,510	4,100	4,920	4,920	4,920	4,920
Complaints closed	3,076	3,100	3,346	4,312	4,672	4,672	4,672
Projected complaints pending	5,098	6,508	7,262	7,870	8,118	8,366	8,614
Pattern complaints closed	10	12	12	12	12	12	12
Informal complaints received	17,172	17,000	17,000	17,000	17,000	17,000	17,000
Commission For Women:							
Information to organizations and							
individuals	79,850	82,000	84,500	86,000	87,500	90,000	92,500
Public education efforts	167	170	173	178	182	185	190

#### **Program Analysis:**

The Human Relations Commission is responsible for identifying, preventing and eliminating illegal discriminatory practices as defined by the Pennsylvania Human Relations Act and the Pennsylvania Fair Educational Opportunities Act. The two principal methods utilized by the commission to secure compliance with the law are processing formal complaints of discrimination which might result in formal legal proceedings being initiated and providing technical assistance to organizations, businesses, governmental bodies and individuals to promote voluntary compliance.

The processing of formal complaints continues to be the major activity of the commission. In 1985-86 the commission received 4,017 new complaints. Added to the 4,157 complaints carried over the previous fiscal year, the total caseload was 8,174 cases. Commission staff closed 3,076 cases leaving 5,098 unresolved complaints to be carried over

into the 1986-87 fiscal year. The 941 cases added to the backlog represents an increase of 22 percent. The commission also received 17,172 informal complaints for which assistance was provided without the need for a formal complaint.

The budget includes an initiative intended to lower the backlog. Three additional eight person investigative units will be established at a first year cost of \$356,000. During the training year, only 246 additional cases will be processed, but when fully operational, an additional 1,572 cases will be closed annually.

The budget also recommends \$100,000 for court and legislatively mandated changes in the per diem pay for commissioners and the number of commissioners required to review decisions.

### Prevention and Elimination of Discriminatory Practices (continued)

#### Program Analysis: (continued)

Through its enforcement activities, the commission secured over \$5.3 million in salaries, back pay, benefits and other cash remedies. A total of 1,948 individuals directly benefited by securing jobs, promotions, reinstatements, training, policy changes, housing units or accommodations. An additional \$2.8 million was paid to complainants during 1985-86 as a result of court action sustaining prior commission orders.

The 1985-86 projected level of new cases shown in last years budget was based on the proceeding years intake when a substantial increase was experienced. That increase resulted from major plant layoffs and was not repeated in 1985-86. Further increases are anticipated, however, from the 1986 amendments which lengthened the period for filing and added additional classes of discrimination. This increase is expected to begin in the summer of 1987. Further increases in 1987-88 will result from the additional in-take staff recommended. The current two month delay in making appointments with commission staff discourages many claimants from filing.

Substantial resources are also devoted to the commission's second major effort. Technical assistance is provided to anyone who requests guidance in avoiding illegal discriminatory acts. Promoting voluntary compliance is a cost-effective method of reducing discrimination in the Commonwealth. The commission is also involved with major outreach programs to provide information to community leaders and public officials regarding the Pennsylvania Human Relations Act and its procedures.

The commission's efforts to identify and remedy systemic discrimination will continue. This approach addresses major problems of discrimination against whole classes of employes.

Litigation remains a significant feature of the commission's workload. In 1985-86, 90 public hearings were ordered and 69 prehearing conferences and public hearings were held. In addition, the commission was involved in 30 cases in State and Federal courts.

The Commission for Women functions as the Commonwealth's advocate for women and is responsible for developing and implementing policies and programs that work to ensure equal opportunity.

A large part of the work of the commission is the distribution of information on subjects that affect equal opportunities and full participation. The commission has received inquiries referred by government agencies, women's organizations, human service organizations, business groups and other sources.

The agency has utilized five major methods of disseminating information: publication of a periodical mailed directly to groups and individual leaders; publication of handbooks or checklists on specific subjects; distribution of news releases and other information to press and broadcast media; speeches to groups and broadcast appearances; and providing information to individuals requesting assistance, often distributed through legislative offices.

Citizens contact the commission seeking information or assistance in redress of discrimination. Response includes appropriate information, copies of publications and referrals to government or private agencies.

The program measures for information distributed and public education efforts have changed significantly. Budgetary constraints, coupled with the increased cost of printed material, has forced the commission to redirect its outreach effort by relying on public appearances.

						(Dollar	Amou	unts in The	usand	s)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND Human Relations Commission	\$	5.041	s	5.199	\$	5,898	\$	6,134	\$	6,379	\$	6,634	s	6.899
Commission for Women	•	197	•	175	•	196	•	204	•	212	•	220	•	229
GENERAL FUND TOTAL	\$	5,238	\$	5,374	\$	6,094	\$	6,338	\$	6,591	\$	6,854	\$	7,128

#### **Development of Artists and Audiences**

OBJECTIVE: To increase public exposure to quality artistic and cultural programs and to stimulate a climate that offers opportunities and encouragement to artists.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amo	ounts in The 1988-89	ousano	is) 1989-90	1990-91		1991-92
General Fund	\$ 6,720 638	\$ 7,780 745	\$ 9,800 700	\$	12,832 702	\$	12,865 704	\$ 12,900 706	\$	12,936 708
TOTAL	\$ 7,358	\$ 8,525	\$ 10,500	\$	13,534	\$	13,569	\$ 13,606	<u>\$</u>	13,644

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Attendance at supported events (in thousands)	58,000	58,250	58,846	60,000	60,000	60,000	60,000
Site visits and consultations	14,750	18,000	15,000	16,500	16,700	17,000	17,200
Award applications reviewed	2,001	2,050	2,293	2,450	2,450	2,450	2,450
Awards made	912	950	1,028	1,116	1,200	1,200	1,200
Information services (circulation in thousands)	135	135	136	137	138	139	140

#### Program Analysis:

The Commonwealth encourages cultural development in the arts through matching grants-in-aid to arts organizations and through service programs initiated by the Council on the Arts. The organizations and artists served are diverse and range from small community organizations that engender and support local arts programs to world-renowned orchestras, museums, dance companies, theatres and festivals.

As the council enters its third decade, it will focus on the Commonwealth's environment for the arts and artists. Past efforts were directed at establishing the purpose and needs of the constituency, strengthening existing organizations and fostering the energies of the emerging groups. While maintaining these efforts, the agency must now address the State's environment for the arts by identifying and working with community leadership in setting local arts agendas, developing new sources of support and resources for the creative artist, expanding the performance and exhibiting venues, developing access to the arts for the full population through arts education in public schools and assisting in community redevelopment projects that contain a strong cultural development program.

The arts are a significant industry in Pennsylvania. Grant applicants report attendance at approximately 58 million, employment of 10,000 people and budgets of \$300 million. The council also collects information on the value of real estate, collections and other holdings of arts organizations. This data is a central factor in the agency's planning and program development.

The council process depends on 14 advisory panels, each chaired by a council member and composed of nine professionals in each program area. The peer review panels are the cornerstone of the decision-making process and provide the method that assures applications receive the most informed and objective review possible. Panels also review program structure and recommend needed changes to the staff and the council.

The Pennsylvania Council on the Arts functions in three ways to support and assist the arts in the Commonwealth: a grants program that responds to applications, program initiatives that address issues and problems that are beyond the capacity of a single arts institution, and staff services and technical assistance to arts organizations. The first two involve direct expenditure of grant funds as well as the

#### Development of Artists and Audiences (continued)

#### Program Analysis: (continued)

administrative costs of staff, panelists and specialists. The third is carried out by the program staff, panelists and council members, and is supported entirely by the administrative appropriation.

The grant program provides funds to nonprofit arts organizations for general support, support of specific arts projects, technical assistance, touring and administrative and artistic development. With Federal funds, fellowships are awarded to individual artists to provide time for creative work. The council's strong emphasis on the delivery of professional programs throughout the Commonwealth has been recognized by receiving the largest state arts agency touring grant from the National Endowment for the Arts for three successive years.

The arts initiatives program addresses basic issues and challenges standard assumptions, and is an essential element in any program that is to do more than subsidize the status quo. Such initiatives include publications that transfer information between minority organizations and artists and the mainstream arts community, assistance to library collections to increase exposure of Pennsylvania authors and poets and development of the Pennsylvania Arts Information System Programs which serves the local arts constituency through an integrated data system for compatible software.

Two major program developments in process are designed to strengthen financial and administrative management in arts organizations. The Fellows in Arts Management Enterprise program will broaden and deepen the administrative experience of professional managers of arts institutions through assignment in various organizations and work in the council offices. The Pennsylvania Arts Stabilization Fund, when fully operational, will establish a statewide standard of financial planning for art institutions and help meet the cash flow needs of organizations. These programs will develop the professional skill of staffs and boards in the responsible and successful governance of arts organizations. A cooperative undertaking with the State Folklife Program of the Department of Community Affairs addresses the preservation of traditional crafts by placing apprentices with master artisans in rural and minority communities. The 1985 program expansion to include traditional dance and music will be evaluated in 1987-88.

Other efforts include the development of a showcase to increase performances by Pennsylvania groups in the Commonwealth, a directory of recipients of media arts fellowships to promote the distribution of their work, a preliminary survey of restored theatres and potential theatre restoration to serve the communities and arts groups, the development of inner-city and rural arts councils and a

model program for cooperative commissions and performance of major symphonic works by four orchestras in the State. These are long-term projects which will continue into 1987-88 and beyond.

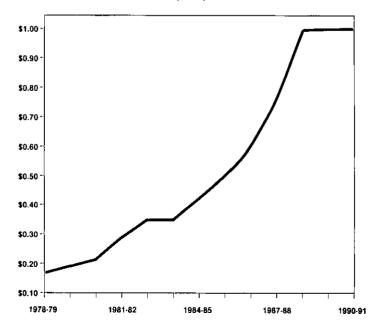
Scheduled for initiation in 1986-87 are projects to attract more arts and cultural conferences to the State, new approaches to encourage video and radio presentation of the arts, exploration of the potential of community cable systems to serve the cultural interests of their audiences, encouraging presentation of high-risk experimental work, development of organizations to serve rural populations and a convocation on minority arts in the context of the social and economic environment of minorities.

The third function of the council in support of the arts is technical assistance and staff services to arts organizations. Site visits, consultations and evaluations are the basis of the development and monitoring of programs. Field work is primarily a function of the program directors. They assist arts organizations in analyzing their problems and in planning solutions through their state work with staff and boards of directors, telephone conversations and correspondence, and by the initiation of special service projects, seminars and workshops. Four public hearings scheduled for the spring of 1987, will increase the statewide contacts.

The graph shows the increase in State grants to the arts on a per capita basis reaching the goal of \$1.00 per capita in 1988-89.

#### COUNCIL OF THE ARTS

Grants per Capita



# **EXECUTIVE OFFICES**

# Development of Artists and Audiences (continued)

			(Dollar	Amo	ounts in The	usan	ds)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND Council on the Arts Grants to the Arts	\$ 723 5,997	\$ 780 7,000	\$ 800 9,000	\$	832 12,000	\$	865 12,000	\$ 900 1 <b>2</b> ,000	\$ 936 12,000
GENERAL FUND TOTAL	\$ 6,720	\$ 7,780	\$ 9,800	<u>\$</u>	12,832	\$	12.865	\$ 12,900	\$ 12,936

#### **Energy Management and Conservation**

OBJECTIVE: To increase public awareness of energy problems and to encourage public participation in the reduction of energy consumption.

#### **Recommended Program Costs:**

				(Dollar	Amo	unts in The	usand	s)			
	1985-86	1986-87		1987-88		1988-89		1989-90	1990-91	1991-92	
General Fund	\$ 1,584	\$ 1,485	\$	1,471	\$	1,530	\$	1,591	\$ 1,655	\$ 1,721	•
Federal Funds	3,681	2,638		1,340		1,340		1,340	1,340	1,340	
Other Funds	2,923	7,559		8,845		5,008		6,008	3,008	8	:
TOTAL	\$ 8,188	\$ 11,682	<u>\$</u>	11,656	\$	7,878	<u>\$</u>	8,939	\$ 6,003	\$ 3,069	
	 										1

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Energy center efficiency team surveys	2,319	3,100	3,100	3,100	3,100	1,500	
Workshop attendance	2,824	2,600	2,600	2,600	2,600	1,300	
Institutional Conservation Program technical assistance studies	191	40	56	56	56	56	56
Institutional Conservation Program energy conservation measures funded by category:							
Schools	76	114	59	52	47	22	
Hospitals	36	36	23	21	19	9	
Residential energy and solar projects	6,131	1,900	1,666	1,666	1,666	800	

#### Program Analysis:

#### **Energy Conservation**

Stable energy prices, increased energy efficiency and greater reliance on the State's indigenous energy resources are key elements in enhancing Pennsylvania's economic growth. The Governor's Energy Council has been charged with responsibility for ensuring that these goals are met.

Council initiatives in 1985-86 included publishing the Pennsylvania Coal Buyer's Guide which provides detailed specifications to national and international markets, intervening in utility investigations to ensure competitive electricity rates, instituting a new, statewide conservation grant program for multi-family housing, and completion of a statewide survey of district heating potential.

The Energy Council has maintained its emphasis on providing site specific assistance to selected target audiences rather than generic information. The Federally funded State Energy Conservation Plan and Energy Extension Service have assisted small businesses, local municipalities, public institutions and farmers to conduct site specific feasibility

studies of waste to energy projects such as cogeneration, municipal solid waste and agricultural waste recycling. All site specific studies require a matching contribution thereby leveraging over \$300,000 in local funds since the feasibility study program began.

The Governor's Energy Council created a Pennsylvania Energy Center (PEC) in each region of the State. While the centers can be used as a source of information by private citizens, they are specifically tailored to serve the needs of small businesses, local governments, nonprofit organizations and multi-family building owners. A key element of the center is its Energy Efficiency Team (EET) which surveys target facilities to indentify energy conservation opportunities. Over the last five years, a total of 25,300 surveys have been conducted that have saved over \$9 million in energy costs for their clients. The council conducts an annual performance evaluation that is used to allocate approximately one-third of their funding. The EET energy

# Energy Management and Conservation (continued) Program Analysis: (continued)

savings compose approximately one-half of the evaluation.

Energy efficiency capital improvement grants are offered to Pennsylvania's schools and hospitals through the Institutional Conservation Program (ICP). To date, a total of \$42 million has been granted to Pennsylvania institutions which leveraged an additional investment of approximately \$40 million in local funds. The ICP program is saving over \$28 million annually in energy costs for the program participants. During the last six years, the majority of ICP funding was issued by the United States Department of Energy based upon analysis and recommendation by the Energy Council. Beginning in 1986-87 however, oil overcharge money will supplement Federal funds.

The projected number of Institutional Conservation grants made in 1985-86 anticipated the availability of the Warner oil overcharge settlement interest. That money was authorized as part of the Energy Conservation and Assistance Fund appropriation and the grants were made in 1986-87. The 1986-87 measure includes the carryover projects plus grants made in the new funding cycle.

The number of technical assistance grants in 1985-86 reflects anticipation of the large Exxon oil overcharge settlement which the institutions thought would be granted in total. When it became evident that the funds would be expended over several years, the grant request reverted to normal levels.

The attendance at energy conservation workshops conducted primarily by the PECs increased for two reasons. First, workshops were developed on several new topics that attracted different audiences and, second, the PECs increased their workshop promotion activities.

The residential energy and solar projects measure defines a "project" as a housing unit. The program was partially redirected in 1985-86 from single family to multi-family housing thereby increasing the number of units treated.

#### Energy Conservation and Assistance Fund

Act 122 of 1986 established the Energy Conservation and Assistance Fund as a repository for all oil overcharge settlements. The act also provides a framework for allowable expenditures from the fund. While several of the major court settlements tie the use of funds to existing Federal energy programs, Act 122 restricts Pennsylvania's participation to four of the five programs.

Two programs, Pennsylvania Supplemental Low-Income Energy Assistance and Pennsylvania Supplemental Low-Income Weatherization, are both authorized by the Federal Low Income Home Energy Assistance Program (LIHEAP). The LIHEAP program, while basically providing cash grants to pay energy bills, allows diversion of up to 15 percent of the funds for installing energy conservation improvements in homes.

The act also provides up to 25 percent of the total appropriations each year for activities authorized by three Federal energy conservation programs: the State Energy Conservation Program (SECP), the Energy Extension Service (EES) and the Institutional Conservation Program (ICP). Under the auspices of the SECP program, a two year initiative was authorized in 1986-87 to conduct solid waste feasibility studies and planning.

Traditionally, the energy programs have been supported by Federal funds. With the advent of the large oil overcharge settlements, Congress has reduced energy appropriations and may, in the future, eliminate funding for some conservation programs assuming that the states will continue the programs with their overcharge funds. In addition, Congress has attempted to retain oil overcharge funds that the court has designated for distribution through the states.

The budget recommendation for the Energy Conservation and Assistance Fund is predicated on maintaining level funding for each of the energy programs within the restraints of Act 122. The specific recommendations are as follows:

Agency/Appropriation	Amount
Governor's Energy Council Department of Public Welfare:	\$ 8,837,000
Supplemental Assistance	\$31,874,000
TOTAL	\$40,711,000

The Exxon settlement, which is the primary source of the recommended appropriations, prohibits use of the money for administration. In most cases, administrative costs will be borne by the parent Federal program. Since Act 122 restricts weatherization activities to the LHIEAP program, the Department of Community Affairs cannot use it's U.S. Department of Energy weatherization grant for administration. Therefore, the funds recommended for the supplemental assistance program will be appropriated to the Department of Public Welfare. This will allow an appropriation to be made from the Federal LIHEAP block grant funds for the weathization program.

The recommended amount for the Energy Council includes \$3.1 million carry-over from 1986-87. The ICP grants made to schools and hospitals are for capital projects that cannot be completed in one fiscal year and therefore commitments will carry-over into 1987-88.

# **Energy Management and Conservation (continued)**

			(Dollar	Amo	unts in The	usand	ls)				
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND Governor's Energy Council New Castle School District Energy Plan .	\$ 1,584	\$ 1,465 20	\$ 1,471	\$	1,530	\$	1,591	\$	1,655	\$	1,721
GENERAL FUND TOTAL	\$ 1,584	\$ 1,485	\$ 1,471	\$	1,530	\$	1,591	<u>\$</u>	1,655	<u>\$</u>	1,721

#### Income Maintenance

OBJECTIVE: To increase economic stability by providing financial assistance to those who have suffered financial loss as a result of being injured during the commission of a crime.

#### Recommended Program Costs:

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	ousand	s) 1989-90	1990-91	\$ <u>\$</u>	1991-92
General Fund Federal Funds Other Funds	\$ 2,733  697	\$ 436 888 2,000	\$ 475 800 2,020	\$	494 800 2,266	\$	514 800 2,402	\$ 535 800 2,535	\$	556 800 2,681
TOTAL	\$ 3,430	\$ 3,324	\$ 3,295	\$	3,560	\$	3,716	\$ 3,870	\$	4,037

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
	1705 00	1300 07	1707 00	1700-07	1707-70	1770-71	1771-72
Claim backlog	450	583	733	683	383	183	83
Claims submitted	1,968	2,200	2,400	2,500	2,600	2,700	2,800
Claims paid	811	900	1,150	1,300	1,300	1,300	1,300
Claims denied	1,024	1,150	1,300	1,500	1,500	1,500	1,500

#### Program Analysis:

The Crime Victims Compensation Program was established in 1976 to ameliorate the financial burden faced by the victims of crime. Until that time, individuals had to bear not only the physical and psychological pain of crime but often faced a financial hardship.

Individuals under age 60 receive compensation for outof-pocket expenses exceeding \$100 or for loss of at least two continuous weeks' earnings or support. The maximum compensation paid to a victim or dependant is \$35,000. In addition to earnings, compensation is limited to actual treatment costs or the exact amount of stolen support payments.

The program was expanded by legislation in 1979, 1984 and again in 1986. The changes in 1979 eliminate the minimum loss requirement for victims over 60 and required law enforcement officials to notify victims of the compensation program. The 1984 amendments provided coverage for the stolen cash proceeds of a social security check when it could be determined that social security was the victim's primary source of income. The board was authorized to award compensation when the claimant and offender were related so long as they did not reside together and the offender would not benefit from the award. Also, compensation was allowed for a family member assuming liability for a homicide victim's funeral expenses.

In addition to expanding compensable coverage, Act 96 of 1984 reinforced the victim notification requirements and

imposed costs on criminals to finance victims compensation. Referred to as "reverse Miranda", victims' rights programs, established statewide to inform individuals of their right to compensation, increased claims to approximately 200 per month; an increase of 55 percent since 1984.

The amendment passed in 1986 expanded the definition of injury to include mental damage but limited compensation to the cost of psychological or psychiatric services. The amendment also allowed reimbursement for stolen railroad retirement and child or spousal support payments if the loss is the primary income source.

While the public awareness programs resulted in more claims being filed, an increasing percentage of the claims are found to be invalid. The Crime Victims Compensation Program is the payor of last resort for crime victims' losses and the board is required to verify all aspects of each claim prior to payment. The detailed validation procedure and slow response by health care providers, insurance companies, etc. has increased the backlog.

No State grant funds are required for this program after 1986-87 as a result of the Federal Victims of Crime Act of 1984 which allocates Federal funds for crime victims' payments and State Act 96 of 1984 which allows collections and disbursements of court imposed costs from an established restricted revenue account. Since the imposed costs are paid from a restricted revenue account, they are listed as other funds in this program.

# **EXECUTIVE OFFICES**

# Income Maintenance (continued)

			(Dollar	Amor	unts in The	usand	s)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND									
Crime Victims Compensation Board	\$ 433	\$ 436	\$ 475	\$	494	\$	514	\$ 535	\$ 556
Compensation to Crime Victims	2,300								
GENERAL FUND TOTAL	\$ 2,733	\$ 436	\$ 475	\$	494	\$	514	\$ 535	\$ 556

## Criminal and Juvenile Justice Planning and Coordination

OBJECTIVE: To provide criminal and juvenile justice system policy analysis, coordination and planning which will improve criminal justice programs.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in Tho 1988-89	usano	ls) 1989-90	1990-91	1991-92
General Fund	\$ 1,927 157 2,558	\$ 2,105 225 7,110	\$ 1,805 155 7,110	\$	1,877 155 7,110	\$	1,952 155 7,110	\$ 2,030 155 7,110	\$ 2,111 155 7,110
TOTAL	\$ 4,642	\$ 9,440	\$ 9,070	\$	9,142	\$	9,217	\$ 9,295	\$ 9,376

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Jail overcrowding analyses completed/plans implemented	3	3	3	3	3	3	3
Police officers attending crime prevention practitioner's course and inservice instructors' development workshops	188	200	200	200	200	200	200
Citizens attending community crime prevention training			100	200	200	200	200
Police/Citizens environmental design training workshops			50	100	100	100	100
Deputy sheriffs attending basic training	270	200	100	100	100	100	100
Counties receiving technical assistance and grants for crime victims services	43	55	60	67	67	67	67

#### **Program Analysis:**

The Pennsylvania Commission on Crime and Delinquency (PCCD) examines criminal justice problems and needs, researches and proposes improvement strategies and assesses the results of these strategies on affected components of the justice system. Appointed task forces, advisory groups and planning committees, encompassing commission and noncommission members, advise the commission in addressing specific problem areas.

The commission also administers a mix of State and Federal grant programs which are designed to provide support to local elements of the criminal justice system and, through selective financing of proposals, demonstrate new solutions to statewide problems.

Integral to PCCD's role in criminal justice coordination has been its analysis of legislative issues concerning criminal justice. Studies of specific topics are undertaken in response to requests by the General Assembly or the Governor's Office. Recent studies include mandatory sentencing, parole reform, police consolidation, crime prevention, deputy sheriffs' training, judicial merit selection, missing children and private prisons. A study of Pennsylvania's new minimum sentencing law for serious offenders revealed that the law has reduced the incidence of gun robberies below what had been expected but that some of this reduction may have shifted to non-gun robberies. An analysis is currently being conducted on recidivism of first-time offenders.

The "Pennsylvania Crime Watch" serves law enforcement organizations and citizens across the Commonwealth through a comprehensive training and technical assistance effort designed to foster the planning, implementation and evaluation of effective community crime prevention programs. A key element of the program is the four-day Police Crime Prevention Practitioners' Course which is composed of modules covering the value

## Criminal and Juvenile Justice Planning and Coordination (continued)

#### Program Analysis: (continued)

and benefit of crime prevention community programming, increasing public awareness of precautions against property and personal crimes, educating the public and developing a resource network. In addition to providing special seminars to citizens groups, PCCD provides a "Model for Municipal Crime Prevention Programs" which outlines a systematic basis for local program development. PCCD assistance is predicated on supporting the recipient agency or group rather than supplanting their work.

The crime prevention program measures have been changed to reflect current training programs. The basic and advanced police officers and chiefs courses were replaced in 1985-86 by a crime prevention practitioners course that was tested in 1986-87. The Commission is developing two additional crime prevention courses which will be available in 1987-88. The new measures illustrate training addressed not only to police officials but all segments of the community involved in crime prevention.

Since the mid-1970's, PCCD has fostered changes and improvements in Pennsylvania's juvenile justice system. Under the guidance of its gubernatorially appointed Juvenile Advisory Committee, PCCD occupies a central role in the interaction between the Department of Public Welfare, the Juvenile Court Judges' Commission and other agencies in the development and implementation of policy and programming relative to juvenile justice. Paramount to PCCD's involvement has been the administration of the Federal Juvenile Justice and Delinquency Prevention Act formula grant program. Program emphasis in 1985-86 was placed on programs for serious juvenile offenders including after-care and intensive probation supervision.

The Commission's Prison and Jail Overcrowding Task

Force continues to oversee the adoption and implementation of initiatives to alleviate crowding, monitor and evaluate the effects of the initiatives and identify further necessary changes. The technical assistance program enables counties to analyze the flow of offenders through their local systems to determine the magnitude, type and causes of the crowding problem and implement changes to ameliorate the situation.

PCCD uses county-based policy boards to define local victim service needs and develop cost-effective victim/witness service strategies. Technical and financial assistance is provided through the community organizations to support comprehensive service to victims of all violent crime with particular emphasis on services to victims of sexual assault, domestic violence and child abuse. Grants are made using court imposed costs authorized by Act 96 of 1984 and the Federal Victims of Crime Act of 1984.

The Federal Justice Assistance Act (JAA) of 1984 established a State grant program to assist state and local governments in carrying out programs which offer a high probability of improving the functions of the criminal justice system with special emphasis on violent crime and serious offenders. PCCD adopted four priorities for JAA funds: prison and jail overcrowding, career criminals, drug prevention and criminal justice training.

Act 2 of 1984 established a basic and continuing training program for deputy sheriffs to be financed through a surcharge on fees levied by the sheriffs for legal services executed. The first, 160 hour basic training school began in 1985. Since then, five four-week courses have been held at Dickinson Law School training 446 deputy sheriffs from 56 counties.

						(Dollar	Amo	unts in Tho	usand	ls)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
Commission on Crime and Delinquency.	\$	1,627	\$	1,805	\$	1,805	\$	1,877	\$	1,952	\$	2,030	\$	2,111
Eagleville Hospital		300		300										
GENERAL FUND TOTAL	_	1,927	_	2,105	_	1,805	•	1.877	_	1,952	_	2.020	-	
GENERAL FOND TOTAL	-	1,921	<u> </u>	2,103		1,003	3	1,0//	3	1,932	<u> </u>	2,030	<u> </u>	2,111

## Reintegration of Juvenile Delinquents

OBJECTIVE: To reduce the recurrence of juvenile delinquency through replacement of criminal behavior with socially acceptable behavior.

#### **Recommended Program Costs:**

			(Dollar	Amo	unts in Tho	usano	ls)		
	 1985-86	 1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund		\$ 3,377 62	\$		3,498				\$ 3,561
TOTAL	\$ 3,135	\$ 3,439	\$ 3,478	\$	3,498	<u>\$</u>	3,518	\$ 3,539	\$ 3,561

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Commitments as a percent of referrals	12.7%	12.2%	12.0%	11.8%	11.6%	11.4%	11.2%
Counties participating in juvenile probation grant programs	67	67	67	67	67	67	67
Children referred to court	29,137	28,537	28,037	27,537	27,037	26,537	26,037
Children arrested for violent crime	4,627	4,577	4,527	4,477	4,427	4,377	4,327
Intensive probation and aftercare programs operating	57	60	62	64	64	64	64
Juvenile justice personnel trained	1,248	1,721	1,500	1,600	1,650	1,700	1,700

#### **Program Analysis:**

The Juvenile Court Judges Commission is responsible for the development and improvement of juvenile probation services throughout the Commonwealth. These services focus on the effective reintegration of juvenile offenders into the community through the increased performance of juvenile courts and their staff.

The development of statewide juvenile probation standards, comprehensive training and specialized intensive probation and aftercare programs have significantly improved the quality of services within the Commonwealth's juvenile court system. In 1986-87, the commission initiated studies of juvenile crime victims and recidivism rates experienced by major juvenile delinquency institutions. Standards and recommendations resulting from the studies will enable the courts to more adequately address the needs of victims and determine the most effective placement service.

The number of children referred to the juvenile courts increased by 13.4 percent, from 25,688 in 1984 to 29,137 in calendar year 1985. The increase in referrals, reflected in the program measure, results from a general increase in juvenile crime. The level of referrals generally has been decreasing since 1980 but a reversal of the trend has been expected. Whether the level of 1985 referrals is an anomaly, such as in 1983, or the beginning of a new trend cannot be determined until actual data for 1986 is available.

While referrals increased, the percentage of referrals committed to institutions decreased from 12.94 percent in 1984 to 12.70 percent in 1985. Correspondingly, children arrested for violent crime during 1985 decreased from 4,731 to 4,627, a 2.2 percent drop.

All of Pennsylvania's 67 counties participate in the commission's grant-in-aid program and have voluntarily adopted the intake standards, participated in the training

## Reintegration of Juvenile Delinquents (continued)

#### Program Analysis: (continued)

programs and complied with the statistical reporting requirements. The grant program supports several major programs including the intensive probation and aftercare initiatives.

The intensive probation program is designed as an alternative to placement while the availability of aftercare programs reduces the average length of placement. Analysis has been completed of 34 of the 57 active specialized programs. The average placement length for children in aftercare programs dropped 69 days, from 9.57 to 7.25 months. The intensive probation programs reduced the number of placements by 95, from 843 to 748. A total reduction of 59,074 juvenile placement days resulted from the two specialized programs. At the average cost of \$100 per day, reducing the number of children in placement facilities results in significant savings to the Commonwealth. In addition, the recidivism rate for the children in these programs dropped from the statewide average of 27 percent to 9.71 percent for aftercare and 16.82 percent for intensive probation.

In 1985-86, the commission sponsored 23 state of the art training programs for 1,248 juvenile justice practitioners on topics such as orientation to juvenile justice, decision making, educational law, reality therapy and victim/offender mediation. The grant-in-aid appropriations made it possible for 80 probation officers to receive master's degrees.

As a result of the Coleman versus Stanziani settlement on April 18, 1986, the commission began a massive training program mandated by the courts. The case challenged the constitutionality of the detention provisions of the Pennsylvania Juvenile Act. The settlement promulgated secure detention standards and charged the commission with training all judges, probation officers and detention center staff in application of the standard. In addition, the commission must monitor compliance for ten years and report annually to the court. The increase in the training measure is a direct result of the settlement.

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND													
Juvenile Court Judges Commission Improvement of Juvenile Probation	\$	475	\$	475	\$	489	\$	509	\$	529	\$	550	\$ 572
Services		2,638		2,902		2,989		2,989		2,989		2,989	2,989
GENERAL FUND TOTAL	\$	3,113	\$	3,377	\$	3,478	\$	3,498	\$	3,518	\$	3,539	\$ 3,561

## Medical Malpractice Arbitration and Health Facilities Hearings

OBJECTIVE: To assist persons who have sustained injury or death as a result of tort or breach of contract by a health care provider to obtain prompt and just adjudication of their claim and to conduct preliminary hearings on appeals concerning health care facilities.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund		148 101,276	\$	622 141,244	_	173 154,761	\$	180 169,951	\$	187 187,149	\$	194 206,355	\$	202 226,569
TOTAL	\$	101,424	\$	141,866	\$	154,934	\$	170,131	\$	187,336	\$	206,549	<u>\$</u>	226,771

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Health Care Conciliation Panels:							
Court cases settled as a result of concilia-							
tion conferences	215	220	225	230	235	240	245
Conciliation conferences held	380	390	400	410	420	420	420
Total value of settlements reached (in							
millions of dollars)	\$40	\$42.5	\$45	\$47.5	\$50	\$52.5	\$55
Time incident to disposition (in months).	1	1	1	1	1	1	1
Health Facilities Hearing Board:							
Unresolved appeals carried forward	38	57	65	71	74	76	76
New appeals filed	63	58	64	66	68	69	70
Total number of open cases	101	115	129	137	142	145	146
Appeals resolved	44	50	58	63	66	69	72
Decisions appealed to Commonwealth							
Court	5	4	4	5	5	5	6
Time incident to disposition of appeal (in	_			_	_	_	_
months)	9	9	9	9	9	9	9

#### Program Analysis:

The Health Care Services Malpractice Act of 1975 created a comprehensive program to assure the availability of medical malpractice insurance at reasonable rates. As originally designed by the act, the Arbitration Panels for Health Care conducted arbitration hearings in medical malpractice cases to promote reduced insurance costs and prompt resolution of claims.

In 1984, the arbitration hearing system was replaced by a conciliation conference service which conducts court-supervised settlement conferences pursuant to Section 7342 of the Judicial Code. This service has been well received and is highly regarded by judges, attorneys and other interested legal and professional groups. It has dramatically increased the settlement rate for medical malpractice cases in those counties where the court has ordered it implemented. While use of the service remains at the discretion of the court, it is offered throughout the State.

The original arbitration services were financed by a minimal fee charged to each health care provider as authorized by the act. When the arbitration services was replaced by conciliation, the fee was not collected and a 1986-87 General Fund appropriation was made for the program. The 1987-88 Budget recommends amendment of the act to authorize fees for the conciliation service and use of fees previously collected for operation of the service in 1987-88. The amendment would also change the agency name to the Health Care Conciliation Panels. The budget recommendation is shown as Other funds in this program.

The projected number of conciliation conferences held and cases settled has been increased from previous projections to reflect decisions of the courts in additional countries to use the service. However, the projected settlement value is revised downward to reflect lower average settlements in the cases referred.

## Medical Malpractice Arbitration and Health Facilities Hearings (continued)

#### Program Analysis: (continued)

ed the Medical Professional Liability Catastrophe Loss Fund to pay the cost of settlements in excess of \$200,000 per occurrence and \$600,000 annually for individuals and \$1 million annually for hospitals. A Statement of Cash Receipts and Disbursements for the fund is included in the Special Funds Appendix of Volume I. The fund expenditures are also reflected as other funds in this program.

The State Health Facility Hearing Board, created by Act 48 of 1979, is reflected in this program. The board conducts hearings throughout the State on appeals of decisions made by the Department of Health on application for certificate of need and licensure of health care facilities. Decisions of the board may be appealed to Commonwealth Court.

The Department of Health's action on certificate of need applications may be appealed either by the institution ap-

plying for the certificate or by other institutions that anticipate an adverse impact from the change. The appeal hearing does not judge the correctness of the department's action but determines if the evidence is sufficient to reasonably support the decision.

In licensing appeals, the board must discover the facts and make a judgement on the relative merit of the case. The department's decisions may involve either the initial licensing of a new facility or possible revocation or penalties against a licensed facility where impropriety is alleged. The majority of these appeals are settled by pre-hearing conferences.

The increase in number of unresolved appeals carried forward includes delays requested by the parties involved in cases.

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND Health Facilities Hearing Board	\$	148	\$	168	\$	173	\$	180	\$	187	\$	194	\$ 202
Health Care Conciliation Panels				454									
GENERAL FUND TOTAL	\$	148	\$	622	\$	173	\$	180	\$	187	\$	194	\$ 202

# Lieutenant Governor

The Lieutenant Governor serves as President of the Senate and Chairman of the Board of Pardons. In the case of the death, conviction on impeachment, failure to qualify or resignation of the Governor, the Lieutenant Governor shall become Governor for the remainder of the term and in the case of the disability of the Governor, the powers, duties and emoluments of the office shall devolve upon the Lieutenant Governor until the disability is removed.

# OFFICE OF THE LIEUTENANT GOVERNOR

# Summary by Fund and Appropriation

General Fund	 (I 85-86 ctual	19	nts in Thousan 186-87 ailable	ids) 1987-88 Budget		
General Government Lieutenant Governor's Office Board of Pardons	\$ 480 196	\$	476 192	\$	503 208	
GENERAL FUND TOTAL	\$ 676	\$	668	\$	711	

GENERAL FUND

# LIEUTENANT GOVERNOR

# **GENERAL GOVERNMENT**

Lieutenant Governor's Office		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	 37-88 dget
State Funds	\$	480	\$ 476	\$ 503
Provides for the staff and expenses of the Lieu duties and expenses of the residence at Edward				
Source of Funds		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	 37-88 dget
Appropriation: Lieutenant Governor's Office	\$	480	<b>\$</b> 476	\$ 503
Board of Pardons		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	 37-88 dget
State Funds	\$	196	\$ 192	\$ 208
Hears petitions for clemency in all criminal cas adjustment in the sentence. The board is also empoting the sentencing court and the Department of Correan inmate should be placed in this status.	owered	to arbit	rate prerelease cases where	
Source of Funds		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	 37-88 dget
Appropriation: Board of Pardons	\$	196	\$ 192	\$ 208

# LIEUTENANT GOVERNOR

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	(Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 1988-89 1989-90 1990-91										1991-92		
General Administration and Support	\$	676	\$	668	\$	711	\$	739	\$	769	\$ 800	\$	832
Executive Direction		676		668		711		739		769	800		832
DEPARTMENT TOTAL	\$	676	\$	668	\$	711	\$	739	\$	769	\$ 800	\$	832

#### **Executive Direction**

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be accomplished.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
	1	985-86	1	986-87	1	987-88	1	988-89	1	989-90	1	990-91	1	991-92
General Fund	\$	676	\$	668	\$	711	\$	739	\$	769	\$	800	<u>s</u>	832

#### **Program Analysis**

The Lieutenant Governor provides direction and carries out all executive and administrative functions required of the office. Included in these functions are duties prescribed by the Constitution, such as presiding over the Senate, serving as chairman of the Board of Pardons, and assumption of the Office of the Governor for the remainder of the Governor's term if necessary as a result of death, conviction on impeachment, failure to qualify or resignation of the Governor.

In addition to these functions prescribed by law, he also serves the Governor in many other important areas and is Chairman of the Emergency Management Council and the Governor's Energy Council. As chairman of these councils, the Lieutenant Governor has direct responsibility for coordinating relief information and assistance.

Also included in this program is the Board of Pardons which reviews applications for reprieves, commutation of sentences and pardons. An initiative is included to provide for the board's participation in the Criminal Justice Integrated Computer System now known as J.A.N.E.T. This will give the board the ability to communicate electronically with data bases in Corrections, Parole, State Police and the Pennsylvania Commission on Crime and Delinquency.

	(Dollar Amounts in Thousands)													
	1	1985-86		1986-87		1987-88	1	988-89	1	989-90	1	990-91	1	1991-92
GENERAL FUND														
Lieutenant Governor's Office	\$	480	\$	476	\$	503	\$	523	\$	544	\$	566	\$	589
Board of Pardons		196		192		208		216		225		234		243
GENERAL FUND TOTAL	\$	676	\$	668	\$	711	\$	739	<u> </u>	769	\$	800	\$	832
			_											

# **Attorney General**

The State constitution provides that the Attorney General shall be the chief law officer of the Commonwealth and shall exercise such powers and perform such duties as may be imposed by law.

The Commonwealth Attorneys Act establishes the Attorney General as the chief legal and law enforcement officer of the Commonwealth and provides the following fundamental duties and responsibilities of the Office of Attorney General:

To be the Commonwealth's chief law enforcement officer charged with the responsibility for the prosecution of organized crime and public corruption. This law enforcement program includes a criminal investigations unit and drug law enforcement program as well as direction of state-wide and multi-county investigating grand juries and a Medicaid Fraud Control Section.

To represent the Commonwealth and all Commonwealth agencies and upon request the Auditor General, State Treasurer, and Public Utility Commission in any action brought by or against the Commonwealth or its agencies; to furnish upon request legal advice to the Governor or the head of any Commonwealth agency.

To review for form and legality, all proposed rules and regulations for Commonwealth agencies.

To review for form and legality all Commonwealth deeds, leases and contracts to be executed by Commonwealth agencies.

To collect, by suit or otherwise, all debts, taxes, and accounts due the Commonwealth which shall be referred to and placed with the Attorney General.

To administer the provisions relating to consumer protection as well as appoint the Advisory Committee.

To represent the Commonwealth and its citizens in any action brought for violation of the Antitrust Laws of the United States and the Commonwealth.

The Attorney General, in addition, serves as a member of the Board of Pardons, the Joint Committee on Documents, the Hazardous Substances Transportation Board, the Board of Finance and Revenue, the Pennsylvania Commission on Crime and Delinquency, the Civil Disorder Commission and the Municipal Police Officers Education and Training Commission.

# ATTORNEY GENERAL

# Summary by Fund and Appropriation

General Fund	985-86 Actual	1	unts in Thous 986-87 vailable	1	1987-88 Budget
General Government Attorney General's Office	\$ 24,100 100 439	\$	24,426 175 442	\$	25,609 100 596
TOTAL STATE FUNDS	\$ 24,639	\$	25,043	\$	26,305
Federal Funds	\$ 1,701 1,481 2,322	\$	1,864 1,250 2,476	\$	1,968 1,446 2,579
GENERAL FUND TOTAL	\$ 30,143	\$	30,633	\$	32,298

## **GENERAL GOVERNMENT**

General Government Operations	(I	Pollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Funds	\$ 24,639	\$ 25,043	\$ 26,305
	1,701	1,864	1,968
	1,481	1,250	1,446
TOTAL	\$ 27,821	\$ 28,157	\$ 29,719

Provides for administration of the department. Administers the law enforcement powers of the Attorney General, enforces the Wire Tapping Law, provides staff and expenses for grand jury investigations, investigates wrong doing on the part of State employes or Commonwealth contractors, and provides litigation services to the State agencies.

Source of Funds	(Do 1985-86 Actual	llar Amounts in Thousands 1986-87 Available	1987-88 Budget
Appropriations: Attorney General's Office	\$ 24,100 100 439 <sup>a</sup>	\$ 24,426 175, 442ª	\$ 25,609 100 596
Federal Funds: Medicaid Fraud	1,701	1,864	1,968
Augmentations: Sale of Seized Vehicles	10	50	40
	30	50	52
Court Ordered Restitution of Drug Purchases	565	742	918
Legal Fees Reimbursement	152	138	147
Collections — Legal	180	180	185
Reimbursement for Departmental Services	390	69	71
Consumer Protection Investigation Cost Reimbursement	7	6	6
Antitrust — Legal Fees Reimbursement	157	65	67
TOTAL	\$ 27,821	\$ 28,157	\$ 29,719

<sup>&</sup>lt;sup>a</sup>Actually included in Attorney General's Office appropriation of \$24,539,000 in 1985-86 and \$24,868,000 in 1986-87.

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# ATTORNEY GENERAL

Office of Consumer Advocate	(l. 985-86 .ctual	19	onts in Thousand 986-87 /ailable	1	987-88 Budget
Restricted Revenue	\$ 2,322	\$	2,476	\$	2,579

The Office of Consumer Advocate has the responsibility to represent the interest of consumers before the Pennsylvania Public Utility Commission and before any court or agency initiating proceedings in connection with any matter involving regulation by the commission or the corresponding regulatory agency of the United States Government.

Source of Funds	(De	ollar Amounts in Thousands	)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
Restricted Revenue: Office of Consumer Advocate <sup>a</sup>	\$ 2,322	\$ 2,476	\$ 2,579

<sup>&</sup>lt;sup>a</sup>Appropriation from a restricted revenue account.

ATTORNEY GENERAL

Summary of Agency Program by Category and Subcategory

General Fund and Special Funds

			(Dollar	Amo	unts in The	ousano	ls)			
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91		1991-92
General Administration and Support	\$ 3,909	\$ 3,857	\$ 4,044	\$	4,206	\$	4,374	\$ 4,549	\$	4,731
Legal Services	\$ 7,672	\$ 7,710	\$ 8,083	\$	8,407	\$	8,743	\$ 9,093	\$	9,456
Commonwealth Agencies Legal Services .	7,672	7,710	8,083		8,407		8,743	9,093		9,456
Public Protection	\$ 3,036	\$ 3,116	\$ 3,267	\$	3,398	\$	3,533	\$ 3,675	\$	3,822
Public Protection	3,036	3,116	3,267		3,398		3,533	3,675		3,822
Control and Reduction of Crime	\$ 10,022	\$ 10,360	\$ 10,911	\$	11,347	\$	11,801	\$ 12,272	\$	12,764
Criminal Law	10,022	10,360	10,911		11,347		11,801	12,272		12,764
DEPARTMENT TOTAL	\$ 24,639	\$ 25,043	\$ 26,305	\$	27,358	\$	28,451	\$ 29,589	<u>s</u>	30,773

## General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

			(Dollar	Amo	unts in Tho	usand	s)			
	 1985-86	1986-87	1987-88		1988-89		1989-90		1990-91	 1991-92
General Fund	\$ 3,909 390	\$ 3,857 69	\$ 4,044 71	\$	4,206 75	\$	4,374 79	\$	4,549 83	\$ 4,731 87
TOTAL	\$ 4,299	\$ 3,926	\$ 4,115	\$	4,281	\$	4,453	<u>\$</u>	4,632	\$ 4,818

#### Program Analysis:

General Administration and Support provides for the administrative and overhead systems which support the operations of program activities necessary for the achievement of Commonwealth and agency objectives.

The success or failure of all these supportive efforts can

only be indirectly reflected by the effectiveness of the activities they support. A primary concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the cost of provided services.

				(Dollar	Amo	unts in The	usand	s)				
	1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND Attorney General's Office	\$ 3,909	\$ 3,857	<u>\$</u>	4,044	\$	4,206	<u>\$</u>	4,374	<u>\$</u>	4,549	<u>\$</u>	4,731

## Commonwealth Agencies Legal Services

OBJECTIVE: To provide legal services for governmental agencies of the Commonwealth.

#### **Recommended Program Costs:**

			(Dollar	Amo	unts in The	usand	ls)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund Other Funds	\$ 7,672 336	\$ 7,710 318	\$ 8,083 332	\$	8,407 349	\$	8,743 367	\$ 9,093 385	\$ 9,456 405
TOTAL	\$ 8,008	\$ 8,028	\$ 8,415	\$	8,756	\$	9,110	\$ 9,478	\$ 9,861

#### **Program Measures:**

	1985-86		1986-87	1987-88	1988-89	1989-90		1990-91		1991-92
Cases handled:										
Torts	3,695		4,000	4,400	4,825	5,300		5,700		6,100
Tax Litigation Unit	4,038		4,300	5,600	6,900	8,200		9,500		10,800
Other litigation	1,300		1,400	1,500	1,600	1,700		1,800		1,900
Deeds, leases and contracts reviewed	27,218		27,000	27,000	27,000	27,000		27,000		27,000
Rules and regulations reviewed	310		275	275	275	275		275		275
Delinquent accounts:										
Dollars collected (in thousands)	\$17,787	:	\$17,300	\$17,350	\$17,300	\$17,300		\$17,300		\$17,300
Cost per dollar collected	\$ .07	\$	.07	\$ .08	\$ .09	\$ .09	\$		\$	.10
New claims (priority)	19,868		22,000	22,000	22,000	22,000	_	22,000	•	22,000
thousands)	\$37,498		\$38,500	\$38,500	\$38,500	\$38,500		\$38,500		\$38,500

#### **Program Analysis:**

This program provides legal services for the governmental agencies of the Commonwealth as required of the Attorney General's Office by Section 204 of the Commonwealth Attorneys Act. Specifically, the Attorney General's Office represents the Commonwealth and all Commonwealth agencies and upon request the Auditor General, State Treasurer, and Public Utility Commission in any action brought by or against the Commonwealth or its agencies; furnishes upon request legal advice to the Governor or the head of any Commonwealth agency; collects, by suit or otherwise, all debts, taxes and accounts due the Commonwealth which shall be referred to and placed with the Attorney General; and reviews for form and legality. all proposed rules and regulations of Commonwealth agencies, and all Commonwealth deeds, leases, and contracts.

The number of torts cases has increased rapidly over the last several years since the Mayle decision in July of 1978

abolished the Commonwealth's use of sovereign immunity as a defense against tort claims. Subsequently, the General Assembly reaffirmed sovereign immunity by Act 152 of 1978 except in eight specific areas where criteria for limited liability were established: (1) vehicle liability; (2) medical professional liability; (3) personal property; (4) Commonwealth real estate, highways and sidewalks; (5) potholes and other dangerous conditions; (6) care, custody, or control of domestic animals; (7) liquor store sales; and (8) National Guard activities. The increase in claims are within the areas where the Commonwealth has limited liability.

Each week the Torts Litigation Section within the Attorney General's Office receives about 18 to 20 cases and settles or closes approximately 14 cases. The present staff of experienced attorneys is expected to absorb this increase in cases. There are currently 4,000 cases pending. Typical of the cases handled are suits involving automobile accidents

## Commonwealth Agencies Legal Services (continued)

#### Program Analysis: (continued)

with the State fleet, medical malpractice claims against the State hospitals, and suits by persons injured on State premises and highways. During fiscal year 1985-86, the Tax Litigation Unit completed the computerization of the docketing system. The 3,000 cases in inventory as of July 1, 1986, include all open tax appeals, including inheritance tax appeals. The unit anticipates receiving an additional 1,300 cases per year and settling or closing approximately 1,000.

Other litigation cases have increased over the projected figure due to the increase in prisoners' cases and affirmative litigation. As the present staff gains experience in these areas, it appears likely that they will be able to absorb the increase in cases.

The 310 rules and regulations reviewed for 1985-86 were unusually high and above the original estimate, but future year referrals are expected to return to the projected level of 275.

						(Dollar	Amo	unts in The	usand	s)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND	¢	7 (72	ď	7.710	ø	0.003	e	9 407	¢	8.743	æ	9.093	¢	9,456
Attorney General's Office	3_	7,672	\$	7,710	<u>»</u>	8,083	3_	8,407	<u> </u>	0,743	3	9,093	<u> </u>	9,430

#### **Public Protection**

OBJECTIVE: To represent and protect the interests of citizens of the Commonwealth in areas of consumer protection, antitrust enforcement, charitable trusts and organizations and civil rights.

#### **Recommended Program Costs:**

				(Dollar	Amo	unts in The	usand	ls)		
		1985-86	 1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	s	3,036 159	\$ 3,116 71	\$ 3,267 73	\$	3,398 76	\$	3,533 80	\$ 3,675 84	\$ 3,822 87
TOTAL	\$	3,195	\$ 3,187	\$ 3,340	\$	3,474	\$	3,613	\$ 3,759	\$ 3,909

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Consumer protection:							
Consumer complaints concerning							
business practices investigated and							
mediated	20,713	20,750	20,750	20,750	20,750	20,750	20,750
Dollar value of recoupment to consumers						•	• • •
regarding business practices (in							
thousands)	\$1,769	\$1,715	\$1,775	\$1,775	\$1,775	\$1,775	\$1,775
Legal actions in which costs and							•
penalties were assessed	110	115	120	120	120	120	120
Legal actions completed	50	60	70	70	70	70	70
Voluntary compliances	60	75	75	75	75	75	75
Rate cases argued by consumer advocate	39	49	61	N/A	N/A	N/A	N/A
Antitrust and oil overcharge cases:							
Investigations initiated	64	65	65	65	65	65	65
Court actions brought	5	10	7	7	7	7	7
Dollars paid or agreed to be paid to the							•
Commonwealth or directly to its citizens							
(in thousands)	\$98,297	\$71,113	\$27,000	\$2,000	\$2,200	\$2,200	\$2,200
Settlements with or without court action.	11	15	10	10	10	10	10
Court actions brought other then consumer							
protection or antitrust	1,250	1,400	1,600	1,800	2,000	2,200	2,400
	.,250	1,400	1,000	1,000	4,000	2,200	2,400

#### Program Analysis:

Activities within this subcategory are keyed specifically to: decreasing the incidence of fraud and deceptive business practices and securing recovery of damages to the Commonwealth and its citizens which result from these practices; enforcing Federal antitrust laws which encourage free enterprise and competition; providing for enforcement of laws dealing with charitable trusts and organizations; protecting the civil rights of Pennsylvania citizens; and providing for the representation of the consumer before the Public Utility Commission.

This program involves five entities within the Public Protection Division of the Attorney General's Office: the Office of Consumer Advocate; the Antitrust Section; the Bureau of Consumer Protection; the Charitable Trusts and Organization Section; and the Civil Rights Task Force.

The Bureau of Consumer Protection was created by the Legislature in 1968. There are six offices throughout the State. These offices investigate and mediate individual, written consumer complaints and perform the following functions mandated by the law: (1) investigate commercial and

# **Public Protection (continued)**

### Program Analysis: (continued)

trade practices including fraud, misrepresentation, and deception; (2) conduct studies, investigation and research in matters affecting consumer interests; (3) advise the legislative branch on such matters; (4) develop policy and legislative programs to protect consumers; (5) promote consumer education and publicize matters relating to consumer fraud.

The bureau is primarily responsible for enforcing the Unfair Trade Practices and Consumer Protection Law, along with other consumer-oriented laws. The bureau has promulgated trade practice regulations with respect to the automobile and debt collection trades, and new loan broker regulations.

April 1985, marked the creation of a toll-free Consumer Protection Hotline, the first of its kind in Pennsylvania. During 1985-86, the hotline handled 11,456 telephone inquiries and mailed out over 5,500 consumer complaint forms and 3,700 consumer education brochures. These figures were greater than projected due to increased public awareness of the Attorney General's functions resulting from numerous public appearances by the Attorney General and staff.

Since 1984-85, the bureau has worked with the United States Consumer Product Safety Commission (CPSC). During 1985-86 the bureau conducted 40 separate recall effectiveness checks on behalf of the CPSC.

The dollar value of recoupment to consumers in cases regarding business practices was about 26 percent higher than anticipated. This measure is difficult to estimate because of the unpredictability of court award amounts and the timing of the decisions.

The bureau enforces unfair debt collection practice regulations and regulations dealing with automobile purchase and repair fraud.

The second program area involves antitrust activities. The Antitrust Section is responsible for protecting the competitive free enterprise system in the Commonwealth; it is

also responsible for recovering damages for the Commonwealth and for its citizens which result from unlawful anticompetitive conduct. The Antitrust Section secured final court approval of a \$228,125 settlement against a camera manufacturer and its dealers for allegedly conspiring to fix the asking price of their cameras. The section has also recovered \$4.65 million in settlements, working with other agencies, from highway contractors and material suppliers for bid-rigging. A shortfall in court actions brought for 1985-86 is attributable to a higher number of potential actions settled out of court. This trend is expected to continue.

The section also represents the Commonwealth's interest in oil overcharge cases in Federal Courts. Since 1981, Pennsylvania has received \$144 million in refunds through litigated cases and Federal legislation. Significant additional funds from these cases are reflected in the program measures for 1986-87 through 1988-89. These cases are also reflected in the higher estimates for the measure of court and administrative actions for all years.

The third program deals with charitable trusts. The Attorney General is charged with broad responsibilities for the enforcement of charitable trusts and overseeing nonprofit corporations under common law parens patriae doctrine. This is a common law doctrine which allows the State to act on behalf of citizens who are unable to protect themselves.

The fourth program is conducted by the Civil Rights Task Force. The Task Force is concerned with the broad range of civil rights as well as police abuse.

The last program is conducted by the Office of Consumer Advocate which was created by the General Assembly in 1976 to represent the interests of Pennsylvania utility consumers before the Public Utility Commission and other agencies and courts which regulate the activities of public utilities.

				(Dollar	Amo	unts in Tho	usand	s)				
	1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND			•		•	4 400		2 522	<b>a</b>	2.495	•	2.022
Attorney General's Office	\$ 3,036	\$ 3,116	5	3,267	\$	3,398	\$	3,533	2	3,675	2	3,822

### Criminal Law

OBJECTIVE: To investigate and prosecute criminal activity through active enforcement of criminal laws.

## Recommended Program Costs:

	1985-86	1986-87	(Dollar 1987-88	Amo	ounts in The 1988-89	ousan	ds) 1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 10,022 1,701 596	\$ 10,360 1,864 792	\$ 10,911 1,968 970	\$	11,347 2,066 1,103	\$	11,801 2,169 1,158	\$ 12,272 2,278 1,216	\$ 12,764 2,392 1,277
TOTAL	\$ 12,319	\$ 13,016	\$ 13,849	\$	14,516	\$	15,128	\$ 15,766	\$ 16,433

### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Investigations initiated by the Bureau of							
Criminal Investigations (BCl)	238	265	265	265	265	265	265
Cases presented to the statewide in-							
vestigating Grand Jury by BCI	27	27	27	27	27	27	27
Number of arrests in BCI cases	106	110	110	110	110	110	110
Investigations initiated by Medical Fraud							
Control Section	120	125	125	125	125	125	125
Drug law arrests:							
Cannabis (marijuana and hashish)	322	326	326	326	326	326	326
Heroin	168	163	163	163	163	163	163
Cocaine	539	539	539	539	539	539	539
Stimulants	289	326	326	326	326	326	320
Hallucinogens	36	33	33	33	33	33	3:
All other arrests	246	245	245	245	245	245	24:
Total	1,600	1,632	1,632	1,632	1,632	1,632	1,632
Major drug traffickers arrested	279	326	326	326	326	326	326
Drug inspections at pharmacies, hospitals, institutions, professional and retail							
locations	7 <del>9</del> 0	800	800	800	800	800	800

### **Program Analysis:**

Under Act 164 of 1980 the Attorney General is the Commonwealth's chief law enforcement officer. As such, the agency investigates and prosecutes criminal activity through active enforcement of criminal laws in accordance with Sections 205 and 206 of the Commonwealth Attorneys Act, with particular emphasis in the areas of public corruption and organized crime through the selective use of statewide investigating grand juries and court authorized electronic surveillance.

This program provides for the investigation and prosecution of criminal narcotics activities; ensuring compliance with drug laws; investigation and prosecution involving the illegal transportation and disposal of hazardous waste; investigation and prosecution of Medicaid Fraud; investigations and prosecutions of public corruption cases, investigations falling under the corrupt Organizations Act, criminal complaints referred by other state agencies or local district attorneys, criminal tax cases referred by the Department of

### Criminal Law (continued)

### Program Analysis: (continued)

Revenue; and, in general, matters which are multicounty in nature. The program also provides for the coordination and supervision of cases filed in Commonwealth and U.S. Appellate Courts and in Federal District Courts, the preparation and supervision of all applications to the Superior Court for non-consensual electronic surveillances, the supervision of consensual electronic surveillances, and supervision of all investigations brought before the Grand Juries.

The Grand Jury Section is designated to provide the necessary administrative support to the Grand Jury. It coordinates and schedules all matters to be brought before the Grand Jury in order to use the time of the Grand Jury most efficiently and to relieve the investigative agencies and the prosecuting attorneys of the responsibility for coordinating with other agencies and other attorneys. The section also handles all legal matters which are directed at the functioning of the Grand Jury and responds to all attempts to prevent witnesses' appearances or to quash subpoenas for the production of documents and similar matters. It is also responsible for the numerous administrative details necessary to convene, select, and provide transportation and housing for the Grand Jury Panel itself. During fiscal year 1985-86, 38 cases were presented to grand juries, and 25 presentments were returned against 188 defendants. Finally, the section has supervisory responsibility for all forfeiture petitions filed by the Office of Attorney General under the Controlled Substance, Drug, Device, and Cosmetic Act. The program also provides for the preparation of applications for sharing in forfeitures under applicable Federal laws, and provides the required annual forfeiture report to the Legislature.

The Hazardous Waste Prosecutions Section opened 34 cases for investigation in fiscal year 1985-86, filed criminal prosecutions against 12 individuals, and obtained convictions against five others, resulting in the imposition of \$65,000 in criminal fines. More significantly, for the first time in the United States, a defendant was convicted of racketeering charges arising from the transfer of profits derived from illegal dumping. Convictions were obtained against a major licensed landfill operator in two separate trials, each exceeding two weeks of testimony and deliberation. Finally, the Section concluded an intensive grand jury investigation of another landfill alleged to have violated a critical Department of Environmental Resources order; the results of this case will become known during the current fiscal year. The evidence and convictions obtained by the Section also enabled the Department of Environmnetal Resources to implement major clean-ups in civil proceedings. An additional \$141,000 has been added to expand this program. The Department of Environmental Resources is increasing their inspections of hazardous waste sites and research into toxic waste which will result in greater requirements for investigations and prosecutions by the Attorney General.

During fiscal year 1985-86, the Bureau of Criminal Investigation initiated 238 investigations leading to 106 arrests and 98 prosecutions. Of these 98, 53 subjects pleaded guilty, 37 were found guilty after trial, 3 were found not guilty, 3 defendants died before trial, and 2 cases were nolle prossed. Fewer cases were investigated than projected last year because the estimate of tax referral cases from the Department of Revenue was too high. Restitutions and recoveries amounted over \$2.2 million (in one sting operation in which the Bureau of Criminal Investigation was an active participant with other law enforcement agencies, \$4.5 million was recovered and 30 subjects were arrested. These figures are not included in the data above). Fines amounted to nearly \$185,000. Twenty-seven cases were presented to the two Statewide Investigating Grand Juries; presentments have been returned in 17 cases relating to 96 defendants. During 1985-86 the bureau became increasingly involved in cases that were ultimately presented to the grand jury.

The Bureau of Narcotics Investigation and Drug Control, comprising Office of Attorney General personnel and the Pennsylvania State Police Drug Law Enforcement Division, has the goal of immobilizing drug traffickers and curtailing drug abuse in the Commonwealth. During fiscal year 1985-86, the Bureau's efforts resulted in 1,600 arrests statewide, of which 279 were identified as major drug traffickers, including 35 legitimate dispensers. Eight clandestine drug processing laboratories were seized, and 15 lab operators arrested. Augmenting revenues totaling over \$595,000 were obtained, of which approximately twenty percent were court-ordered restitutions, seven percent were from sales of seized vehicles, and the remaining seventy-two percent were in forfeitures.

Estimates of projected total arrests, arrests by drug classification, and the arrest of major drug violators are accomplished by the collection of program data on a continual basis. From this data, various formulas have been developed that have proven to be reliable when projecting anticipated program results. Fluctuations in actual results can be attributed to program objectives and priorities, available resources, manpower, and drug availability.

The 1985-86 fiscal year was the eighth year of operation of the Medicaid Fraud Control Section. Investigations of Medicaid providers involve extensive document review and analysis followed by interviews, undercover buys, Grand Jury Presentments, and other investigative efforts in order to establish a criminal fraud case that can be successfully prosecuted. The Medicaid Fraud Control Section had 303 cases under investigation including 17 cases before the Grand Jury, 120 cases opened in 1985-86, and 99 cases closed for administrative reasons. During the fiscal year, 20 providers were arrested and 23 convictions were obtained with one acquittal. The courts have ordered fines totaling over \$85,000 while restitution and overpayments amounted to nearly \$480,000.

# ATTORNEY GENERAL

# Criminal Law (continued)

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
Attorney General's Office	\$	9,483	\$	9,743	\$	10,215	\$	10,623	\$	11.048	\$	11.490	\$	11.950
Trials of Grand Juries		100		175		100		104		108		112		117
Hazardous Waste Prosecution		439		442		596		620		645		670		697
GENERAL FUND TOTAL	\$	10,022	\$	10,360	\$	10,911	\$	11,347	\$	11,801	\$	12,272	\$_	12,764

The Department of the Auditor General post-audits the affairs of State Government agencies and certain local government agencies, officials, and organizations. The objective is to insure conformance with established legislative and administrative regulations and to assure that all money has been disbursed legally and properly. In addition, the Auditor General examines the accounts of revenue collecting agents to assure that all money due the Commonwealth was reported and transmitted properly.

# Summary by Fund and Appropriation

General Fund	(D:	ollar Amounts in Thousands	s)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
General Government Auditor General's Office Transition — Governor Board of Claims Security and Other Expenses — Outgoing Governor	\$ 26,365	\$ 26,318	\$ 28,608
		125	
	816	950	1,104
		84	
TOTAL STATE FUNDS	27,181	27,477	\$ 29,712
Augmentations	\$ 5,363 \$ 32,544	\$ 7,009 \$ 34,486	\$ 6,075
Other Funds	\$ 62,324	\$ 65,000	\$ 70,000
	\$ 94,868	\$ 99,486	\$ 105,787

# **GENERAL GOVERNMENT**

Auditor General's Office	-	() 985-86 Actual	1	ounts in Thousand 1986-87 vailable	, 1	987-88 Budget
State Funds	\$	26,365 5,363	\$	26,527 7,009	\$	28,608 6,075
TOTAL	\$	31,728	\$	33,536	\$	34,683
Performs regular and special post-audits of quor stores and tax collecting agents of the C			ds of St	ate agencies,	li-	

Source of Funds	(D 1985-86 Actual					
Appropriations: Auditor General's Office Transition — Governor Security and Other Expenses — Outgoing Governor	\$ 26,365 	\$ 26,318 125 84	\$ 28,608 			
Augmentations: Reimbursement for Auditing Services. Sale of Automobiles  TOTAL	5,349 14 \$ 31,728	7,009  \$ 33,536	6,075  \$ 34,683			

	198	(E 35-86		its in Thousand 36-87	•	987-88
Board of Claims	Ac	etual	Ava	В	udget	
State Funds	\$	816	\$	950	\$	1,104

Hears and determines all claims against the Commonwealth arising from contracts that involve amounts in excess of \$300. On October 5, 1978 by an Act of the Legislature, the Board of Claims was created. It was formerly known as the Board of Arbitration of Claims.

	(Dollar Amounts in Thousands)										
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget								
Appropriation: Board of Claims	\$ 816	<u>\$ 950</u>	\$ 1,104								

OTHER FUNDS

# AUDITOR GENERAL

# **Amounts Not Previously Detailed**

	(Do	ollar Amounts in Thousand	s)
	1985-86 Actual	1986-87 Available	1987-88 Budget
General Fund			
Insurance Premium — Police Retirement	\$ 62,324	\$ 65,000	\$ 70,000
DEPARTMENT TOTAL	\$ 62,324	\$ 65,000	\$ 70,000

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Funds

			(Dollar	Amo	unts in The	ousan	ds)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
Fiscal Management	\$ 22,452	\$ 22,806	\$ 24,634	\$	25,619	\$	26,644	\$ 27,710	\$ 28,819
Auditing	22,452	22,806	24,634		25,619		26,644	27,710	28,819
Economic Development of the Disadvantaged and Handicapped	\$ 4,729	\$ 4,671	\$ 5,078	\$	5,281	\$	5,492	\$ 5,712	\$ 5,940
Income Maintenance	4,729	4,671	5,078		5,281		5,492	5,712	5,940
Local Government Management						\$	35,000	\$ 35,000	\$ 35,000
Municipal Pension Systems		`					35,000	35,000	35,000
DEPARTMENT TOTAL	\$ 27,181	\$ 27,477	\$ 29,712	\$	30,900	\$	67,136	\$ 68,422	\$ 69,759

# Auditing

OBJECTIVE: To insure that all revenue to which the Commonwealth is entitled is deposited in the State Treasury and that public money is disbursed legally and properly.

#### **Recommended Program Costs:**

	1985-86		1986-87	1987-88	Amc	ounts in The 1988-89	ousano	1989-90		1990-91	1991-92
General FundOther Funds	\$ 22,452 67,687	\$	22,806 72,009	\$ 24,634 76,075	\$	25,619 81,318	\$	26,644 86,571	\$	27,710 91,834	\$ 28,819 97,107
TOTAL	\$ 90,139	<u>\$</u>	94,815	\$ 100,709	\$	106,937	\$	113,215	<u>\$</u>	119,544	\$ 125,926

### Program Analysis:

The Auditor General is required by the Fiscal Code to make all audits necessary in connection with the financial affairs of State Government. Each year, the department makes thousands of regular and special post audits of Commonwealth agencies, persons, associations, and corporations to insure money is disbursed legally and properly. Also, the Auditor General examines the accounts of revenue collecting agents to assure that all money due the Commonwealth, totaling several billions of dollars, was reported and transmitted properly. The recommended funding level will continue to support the preparation of Commonwealth financial statements in conformance with Generally Accepted Accounting Principles (GAAP). A joint audit of the General Purpose Financial Statements of the Commonwealth is being performed by the Auditor General and an independent certified public accounting firm. For June 30, 1986, an audit of the General Purpose Financial Statements and the supporting, combining and individual fund financial statements was performed.

In addition to the Auditor General's fiscal duties, there are other responsibilities imposed by law such as serving as a member of the General State Authority, the State Public School Building Authority and other major Commonwealth boards and commissions. Included within this subcategory are funds to provide for the security and other expenses of the outgoing Governor for a period of time not to exceed six months following the inauguration of the new Governor.

The Board of Claims operates within this program exercising its function as an independent judicial and administrative body with jurisdiction to hear and determine claims that equal or exceed \$300 against the Commonwealth.

	(Dollar Amounts in Thousands)											
		1985-86		1986-87		1987-88		1988-89	1989-90	1990-91		1991-92
GENERAL FUND												
Auditor General's Office	\$	21,636	\$	21,647	\$	23,530	\$	24,471	\$ 25,450	\$ 26,468	\$	27,527
Security and Other Expenses												
Outgoing Governor				84								
Board of Claims		816		950		1,104		1,148	1,194	1,242		1,292
Transition — Governor's Office				125								
GENERAL FUND TOTAL	\$	22,452	\$	22,806	\$	24,634	\$	25,619	\$ 26,644	\$ 27,710	<u>\$</u>	28,819

### Income Maintenance

OBJECTIVE: To conduct audits of public assistance payments to determine the eligibility of persons receiving public assistance grants.

### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)								
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92		
General Fund	\$ 4,729	\$ 4,671	\$ 5,078	\$ 5,281	\$ 5,492	\$ 5,712	\$ 5,940		

### Program Analysis:

The Auditor General is required by the Fiscal Code to conduct audits of public assistance payments to determine the eligibility of persons receiving public assistance grants. Recipients of public assistance are subject to continuous audit. These audits serve to adjust grants to persons either not eligible, receiving overpayments or underpayments.

The latest audit report issued, covering the 1985-86 fiscal year, shows that the Auditor General reviewed 20,264 cases. The cases audited covered approximately 6.3 percent of the statewide case load and, of those, 3.0 percent were found to be totally or partially ineligible.

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
GENERAL FUND						C							
Auditor General's Office	\$	4,729	\$	4,671	\$	5,078	\$	5,281	\$	5,492	\$ 5,712	\$	5,940

# **Municipal Pension Systems**

OBJECTIVE: To assist municipal pension systems through loans and disbursement of annual supplemental state assistance.

# **Recommended Program Costs:**

•			(Dollar	Amounts in Tho	usands)			
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	
General Fund					\$ 35,000	\$ 35,000	\$ 35,000	1

### Program Analysis:

In late 1984, the General Assembly passed Act 205 known as the Municipal Pension Plan Funding Standard and Recovery Act. The enactment of this legislation was in response to the solvency problems facing many of the Commonwealth's municipal pension systems. The act requires the submission of municipal pension plan actuarial reports to the Public Employee Retirement Study Commission (PERSC) every two years and establishes criteria for the determination of actuarial soundness and the amount of state financed support that will be provided.

The Auditor General is basically responsible for audits of municipal pension funds for non-uniformed employes where municipalities choose to allocate state aid to those funds. The municipal pension plans for non-uniformed employes total approximately 1,300. In July of 1985, the Auditor General became responsible for administration of

the Supplemental State Assistance Account which will, from July 1985 to December 1988, contain portions of the proceeds of the Foreign Casualty Premium Tax previously paid to the State Employes Retirement Board. That initial funding will be immediately available for loans to municipalities in imminent danger of defaulting on the obligations of their pension plans.

Beginning in December 1988, the Auditor General will also be responsible for disbursement of supplemental state assistance to distressed municipal pension systems based on certified state assistance amounts provided by PERSC. In 1988-89, this assistance will be provided from revenues in the Supplemental Assistance Fund. Beginning in 1989-90, assistance to distressed systems will be provided through a General Fund appropriation of up to \$35.0 million and will continue for up to 15 years.

		(Dollar Amounts in Thousands)									
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
GENERAL FUND Municipal Pension Systems					\$ 35,000	<b>\$</b> 35,000	\$ 35,000				
vice the second					32,000	33,000	33,000				

# **Treasury Department** The Treasury Department is responsible for receiving all Commonwealth monies and for depositing such monies in State depositories approved by the Board of Finance and Revenue; for managing all securities in its custody to the best advantage of the Commonwealth; for preauditing all requisitions for the expenditures of funds; and for disbursement of all State monies upon proper authorization to those entitled to receive payment.

# TREASURY DEPARTMENT Summary by Fund and Appropriation

		ollar Amounts in Thousands	<u> </u>
	1985-86 1986-87		1987-88
	Actual	Available	Budget
General Fund	Tecual	7112112010	
General Government State Treasurer's Office	\$ 12,114	\$ 12,568	\$ 12,945
Board of Finance and Revenue	807	904	931
Council of State Governments	108	115	118
Great Lakes Commission	27	33	35
Publishing Monthly Statements	33	33	36
Replacement Checks	27	100	100
National Conference of State Legislatures	127	125	129
Education Commission of the States	57	61	65
Advisory Commission on Intergovernmental Relations	4	9	9
National Governor's Association	92	102	107
Coalition of Northeast Governors	50	59	63
Northeast-Midwest Institute	42	48	50
Governmental Accounting Standards Board	36	37	42
State and Local Legal Center			8
Subtotal	\$ 13,524	<u>\$ 14,194</u>	\$ 14,638
Debt Service Requirements			
Interest Obligations — Penn State University		\$ 16	\$ 16
Loan and Transfers Agent	107	228	221
Tax Note Expenses	90	168	168
Commercial Paper Costs	345	600	400
Interest on Tax Anticipation Notes	13,624	18,400	14,000
General Obligation Debt Service	288,438	315,990	335,890
Redevelopment Assistance Sinking Fund		11,000	16,469
Subtotal	\$ 302,604	\$ 346,402	\$ 367,164
Grants and Subsidies			
Law Enforcement Officers' Death Benefit	\$ 400	\$ 500	\$ 500
Subtotal	\$ 400	\$ 500	\$ 500
TOTAL STATE FUNDS	\$ 316,528	\$ 361,096	\$ 382,302
Augmentations	\$ 665	\$ 993	\$ 865
GENERAL FUND TOTAL	\$ 317,193	\$ 362,089	\$ 383,167
Motor License Fund			
General Government			
Replacement Checks	\$ 9	<b>\$</b> 60	\$ 60
Refunding Liquid Fuel Tax — Agricultural Use	3,321	4,200	4,200
Refunding Liquid Fuel Tax — State Share	176	350	350
Refunding Emergency Liquid Fuel Tax		1	1
Refunding Liquid Fuel Tax — Political Subdivision Use	1,574	2,200	2,250
Administration of Refunding Liquid Fuel Tax	186	241	248
Refunding Liquid Fuel Tax — Volunteer Fire Companies, Am-			
bulance Services and Rescue Squads	104	160	160
Refunding Marine Liquid Fuel Tax — Boating Fund	1,161	1,750	1,500
Subtotal	\$ 6,531	\$ 8,962	\$ 8,769

# TREASURY DEPARTMENT

# Summary by Fund and Appropriation (continued)

Motor License Fund (continued)	(E 1985-86 Actual	Pollar Amounts in Thousan 1986-87 Available	nds) 1987-88 Budget
Debt Service Requirements  Capital Debt — Transportation Projects  Capital Debt — General State Authority  Advance Construction Interstate—Interest  Loan and Transfer Agent	\$ 165,031 498  83	\$ 164,912 529 2,130 135	\$ 164,998 524 7,535 131
Subtotal	\$ 165,612	\$ 167,706	\$ 173,188
TOTAL STATE FUNDS	\$ 172,143	\$ 176,668	\$ 181,957
Restricted Revenue	\$ 28	<b>\$</b> 193	\$ 1,991
MOTOR LICENSE FUND TOTAL	\$ 172,171	\$ 176,861	\$ 183,948
Banking Department Fund  General Government Replacement Checks  BANKING DEPARTMENT FUND TOTAL	· · · · · · · · · · · · · · · · · · ·	\$ 5 \$ 5	\$ 5 \$ 5
Boating Fund General Government Replacement Checks  BOATING FUND TOTAL		\$ 5 \$ 5	\$ 5 \$ 5
Farm Products Show Fund  General Government Replacment Checks		\$ 5 \$ 5	\$ 5 <u>\$ 5</u>
Fish Fund General Government Replacement Checks FISH FUND TOTAL		\$ 5 \$ 5	\$ 5 \$ 5

# TREASURY DEPARTMENT

# Summary by Fund and Appropriation (continued)

Game Fund	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government			
Replacement Checks		\$ 6	\$ 6
GAME FUND TOTAL	,	\$ 6	\$ 6
Lottery Fund			
General Government			
Replacement Checks	\$ 15	\$ 20	\$ 20
LOTTERY FUND TOTAL	\$ 15	\$ 20	\$ 20
Milk Marketing Fund			
General Government		<b>\$</b> 5	\$ 5
Replacement Checks		5	5
MILK MARKETING FUND TOTAL		\$ 10	\$ 10
Racing Fund			
General Government			
Replacement Checks		\$ 10	\$ 10
RACING FUND TOTAL	1 • 1 •	\$ 10	\$ 10
Department Total — All Funds			
General Fund	\$ 316,528	\$ 361,096	\$ 382,302
Special Funds	172,158	176,734	182,023
Augmentations	665 28	993 193	865 1,991
TOTAL ALL FUNDS	\$ 489,379	\$ 539,016	\$ 567,181

# **GENERAL GOVERNMENT**

		•	
State Treasurer's Office	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 12,114 665	\$ 12,568 993	\$ 12,945 865
TOTAL	\$ 12,779	\$ 13,561	\$ 13,810
Receives and deposits all monies of the Con invests surplus monies of operating funds. Au for public assistance payments, maintains the funds and disburses all checks to recipients of	dits the disbur accounting con	sement records and checks ntrols for the allocation of	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: State Treasurer's Office	\$ 12,114	\$ 12,568	\$ 12,945
Augmentations:  Expenses — Unemployment Compensation Disbursements  Fees — Federal Savings Bonds	629 32	993	865
Sale of Automobiles Photocopy Services	3 1	• • • • • • • • • • • • • • • • • • • •	
TOTAL	\$ 12,779	\$ 13,561	\$ 13,810
Board of Finance and Revenue	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 807	\$ 904	\$ 931
Reviews settlements made with persons, assoments of Revenue, Auditor General and Treasmonies to which the Commonwealth may not	sury. Hears an	d determines petitions for	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Board of Finance and Revenue	\$ 807	\$ 904	\$ 931

Council of State Governments		35-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$	108	\$ 115	\$ 118
Promotes interstate progress, interstate cooperat a council, composed of representatives from all t			ral-State relations through	
Source of Funds	(Dollar Amounts in Thousands) 1985-86 1986-87 Actual Available			1987-88 Budget
Appropriation: Council of State Governments	\$	108	\$ 115	\$ 118
Development, Utilization and Regulation of Water Resources		35-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$	27	\$ 33	\$ 35
Plans and promotes a balanced program for the the water resources of the Great Lakes Basin through from states bordering the Great Lakes.		-	•	
Source of Funds		15-86 tual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Great Lakes Commission	\$	27	\$ 33	35
Publishing Monthly Statements	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$	33	\$ 33	\$ 36
Provides for publishing statements of the Go Commonwealth.	eneral	Fund	and other funds of the	
Source of Funds		5-86 tual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Publishing Monthly Statements	\$	33	33	\$ 36

**TREASURY** 

Replacement Checks	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget		
State Funds	\$ 27	\$ 100	\$ 100		
Provides for issuance of replacement checks in presented and to adjust errors.	lieu of outsta	anding checks too old when			
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget		
Appropriation: Replacement Checks	<u>\$ 27</u>	<u>\$ 100</u>	\$ 100		
National Conference of State Legislatures	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget		
State Funds	<b>\$</b> 127	\$ 125	\$ 129		
Assists in the promotion of interstate progress Conference of State Legislatures.	s and coopera	ation through the National			
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	nds) 1987-88 Budget		
Appropriation: National Conference of State Legislatures	\$ 127	\$ 125	\$ 129		
Education Commission of the States	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget		
State Funds	\$ 57	\$ 61	\$ 65		
Assists in the promotion of education, through	the Education	n Commission of the States.			
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget		
Appropriation: Education Commission of the States	\$ 57	\$ 61	\$ 65		

Advisory Commission on Intergovernmental Relations	1985 Act		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$	4	\$ 9	\$ 9	
Promotes Federal, State and local relations proje Federal regulation of state-local governments an terstate organization is composed of representat	d block	grant	implementation. This in-		
Source of Funds	1985 Act		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation: Advisory Commission on Intergovernmental Relations	\$	4	<u>\$ 9</u>	\$ 9	
National Governors' Association	1985 Act		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$	92	\$ 102	\$ 107	
Comprised of governors from America's fifty serves as the principle organization for coordination mental techniques and general information concerns and the Executive Branch of Government.	ng ideas	s on pi	rograms, budgets, govern-		
Source of Funds	1985 Act		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation: National Governors' Association	<u>\$</u>	92	\$ 102	\$ 107	

Coalition of Northeastern Governors	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available		7-88 lget		
State Funds	\$	50	\$ 59	\$	63		
Comprised of governors from America's nort established to bring together representatives from focus on major issues of concern to the Northea	the pu	rn state blic, pr	es, this organization was vivate and labor sectors to				
Source of Funds	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	ousands) 1987-8 Budge			
Appropriation: Coalition of Northeastern Governors	\$	50	\$59	\$	63		
Northeast—Midwest Institute		5-86 ual	(Dollar Amounts in Thousands) 1986-87 Available	1981 Bud			
State Funds	\$	42	\$ 48	\$	50		
Promotes Federal and State cooperation throug of 212 bipartisan Congressman from 17 states of ther regional development policy and inform its n Federal policies.	the No	rtheast	-Midwest region to fur-				
Source of Funds	(I 1985-86 Actual		1985-86 1986-87		(Dollar Amounts in Thousands) 1986-87 Available	1987 Bud	
Appropriation: Northeast—Midwest Institute	\$	42	\$ 48	<u>\$</u>	50		

GENERAL FUND TREASURY

	(Dollar Amounts in Thousands)						
	1985-86		1986-87		1987-88		
Governmental Accounting Standards Board	Actu	ıal	Ava	ilable	Bu	dget	
State Funds	\$	36	\$	37	\$	42	
Provides guidance and establishes standards in governmental accounting and financial repo		e uniforr	nity and o	comparabil	ity		
Source of Funds	(Dol 1985-86 Actual				6-87	housands) 1987-88 Budget	
Appropriation:							
Governmental Accounting Standards Board	\$	<u>36</u>	\$	37	\$	42	
State and Local Legal Center	1985- Actu	-86	198	ts in Thousand 6-87 ilable	198	7-88 dget	
State Funds	\$		\$.		\$	8	
Assists in funding a center to advance and dements within the Federal system.	fend the int	erests of	State and	local gover	n-		
	1005			ts in Thousand	*	<b>7</b> 00	
Source of Funds	1985- Actu			6-87 ilable		7-88 dget	
Appropriation:			•			_	
State and Local Legal Center	\$		\$		<u>\$</u>	8	

**GENERAL FUND** 

TREASURY

# **DEBT SERVICE REQUIREMENTS**

	(Dollar Amounts in Thousands)			
Financing Commonwealth Obligations	1985-86 Actual	1986-87 Available	1987-88 Budget	
State Funds	\$ 302,604	\$ 346,402	\$ 367,164	
Provides for interest and principal requireme	ents of notes and bo	nds issued by the Co	m-	

monwealth and other expenses related to debt service.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousa 1986-87 Available	nds) 1987-88 Budget
Appropriations:			
Interest Obligations — Penn State University		\$ 16	\$ 16
Loan and Transfer Agents	107	228	221
Tax Note Expenses	90	168	168
General Obligation Debt Service	288,438	315,990	335.890
Redevelopment Assistance Sinking Fund		11,000	16,469
Executive Authorization:			
Interest on Tax Anticipation Notes	13.624	18,400	14.000
Commercial Paper Costs	345	600	400
TOTAL	\$ 302,604	\$ 346,402	\$ 367,164

**GENERAL FUND** 

**TREASURY** 

# **GRANTS AND SUBSIDIES**

	(Dolla			ar Amounts in Thousands)		
Law Enforcement Officers Death Benefits	1985-86 Actual		1986-87 Available		19	87-88
					В	Budget
State Funds	\$	400	\$	500	\$	500
Provides payments for death benefits to the slaw enforcement officers killed while on duty.	_	g spouse or	children	of firemen	or	
	(Dollar Amounts in Thousands)					
	19	85-86	1986-87		19	87-88
Source of Funds	A	ctual	Available		В	udget
Appropriation:						
Law Enforcement Officers Death Benefits	\$	400	\$	500	\$	500

# **GENERAL GOVERNMENT**

Board of Finance and Revenue	1985-86 Actual	Dollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
State Funds	\$ 6,531	\$ 8,962	\$ 8,769

Composed of five members, three of whom shall constitute a quorum, the Board is concerned generally with the approval and payment of claims against the Commonwealth for funds improperly or illegally paid into the State Treasury and with the payment of approved refund claims for taxes on liquid fuels used for agricultural purposes within the State, and provides for the reimbursement of marine fuels taxes as required by Act 65 of June 15, 1969. Act 78 of 1982 transferred the responsibility for making certain refunds from Treasury to the Department of Revenue.

Source of Funds		(1 1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	
Appropriations:					
Replacement Checks	\$	9	\$	60	\$ 60
Refunding Liquid Fuel Tax — Agricultural Use		3.321	_	4,200	4,200
Refunding Liquid Fuel Tax — State Share		176		350	350
Refunding Emergency Liquid Fuel Tax				1	330
Refunding Liquid Fuel Tax — Political Subdivision Use		1.574		2,200	2,250
Administration of Refunding Liquid Fuel Tax		186		241	248
Refunding Liquid Fuel Tax — Volunteer Services		104		160	160
Refunding Marine Liquid Fuel Tax — Boating Fund		1,161		1,750	1,500
TOTAL	\$	6,531	\$	8,962	\$ 8,769

# **DEBT SERVICE REQUIREMENTS**

Financing Commonwealth Obligations	(L	Oollar Amounts in Thousan	ds)	
	1985-86	1986-87	1987-88	
	Actual	Available	Budget	
State Funds	\$ 165,612	\$ 167,706	\$ 173,188	
	28	193	1,991	
TOTAL	\$ 165,640	\$ 167,899	\$ 175,179	

Provides for interest and principal payments on general obligation bonds issued for highway purposes. Also provides for interest and expenses of issuing tax anticipation notes used to preserve the cash balance in the Motor License Fund, and for the loan and transfer agents.

Source of Funds	(E 1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget
Appropriations: Capital Debt — Highway Projects	\$ 165,031	\$ 164,912	\$ 164,998
Capital Debt — Public Improvement Projects	498  83	529 2,130 135	524 7,535 131
Restricted Revenue	20	102	
Capital Debt — Aviation	28	193	144 1,847
TOTAL	\$ 165,640	\$ 167,899	\$ 175,179

<sup>&</sup>lt;sup>a</sup>Appropriation From Restricted Revenue Account.

# BANKING DEPARTMENT FUND GENERAL GOVERNMENT

Replacement Checks	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds		\$ 5	\$ 5	
Provides for the issuance of checks to replace	those lost or	too old to cash.		
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation: Replacement Checks		\$ 5	\$ 5	
BOATING FOR GENERAL GOVE				
	1985-86	(Dollar Amounts in Thousands)		
Replacement Checks	Actual	1986-87 Available	1987-88 Budget	
State Funds		<b>\$</b> 5	\$ 5	
Provides for the issuance of checks to replace	those lost or	too old to cash.		
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation: Replacement Checks		\$5	<u>\$</u> 5	

# FARM PRODUCTS SHOW FUND GENERAL GOVERNMENT

(Dollar Amounts in Thousands)							
1985-86	1986	-87	1987-88				
Actual	Available		Available		Buc	Budget	
	\$	5	\$	5			
hose lost or to	o old to ca	ash.					
(Dollar Amounts in Thousands)			•				
1985-86		1986-87					
Actual	Available		Budge				
	\$	5	\$	5			
	1985-86 Actual  Chose lost or too  (D)  1985-86 Actual	1985-86 1986 Actual Avail  \$  Chose lost or too old to ca  (Dollar Amounts 1985-86 1986 Actual Avail	1985-86 1986-87 Actual Available  \$ 5  Chose lost or too old to cash.  (Dollar Amounts in Thousand 1985-86 1986-87 Actual Available	1985-86 1986-87 198 Actual Available Buc  \$ 5 \$  Chose lost or too old to cash.  (Dollar Amounts in Thousands) 1985-86 1986-87 198 Actual Available Buc			

# FISH FUND GENERAL GOVERNMENT

Replacement Checks	1985-86 Actual	(Dollar Amount 1986 Avai		88 et		
State Funds		\$	5	\$	:	5
Provides for the issuance of checks to replace	ce those lost or to	oo old to c	ash.			
Source of Funds	1985-86 Actual				987-88 Budget	
Appropriation: Replacement Checks		\$	5	<u>\$</u>		5

# GAME FUND GENERAL GOVERNMENT

	•	Pollar Amounts in Thous	ands)
	1985-86	1986-87	1987-88
Replacement Checks	Actual	Available	Budget
State Funds		\$ 6	\$ 6
Provides for the issuance of checks to replace	those lost or to	o old to cash.	
	I)	Sollar Amounts in Thousa	ands)
0 07 1	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriation:			
Replacement Checks		\$ 6	\$ 6

# LOTTERY FUND GENERAL GOVERNMENT

Replacement Checks	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 15	\$ 20	\$ 20
Provides for the issuance of checks to replace the Commonwealth to refund those monies to	those lost or t which it is no	oo old to cash. Also enables ot legally entitled.	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Replacement Checks	\$ 15	\$ 20	\$ 20

# MILK MARKETING FUND GENERAL GOVERNMENT

	(E	ollar Amounts in Thousand	•
	1985-86	1986-87	1987-88
David Charles and Defound Charles	Actual	Available	Budget
Replacement Checks and Refund Checks			
State Funds		\$ 10	<b>\$</b> 10
Provides for the issuance of checks to replace vides for refund checks when an excess or dupl			ro-
	(Σ	Oollar Amounts in Thousand	ds)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriation:			
Replacement Checks		\$ 5	\$ 5
Executive Authorization:			
Refund Milk Marketing Licenses and Fees		5	5
TOTAL	4	\$ 10	\$ 10
TOTAL			
RACING F GENERAL GOVI			
	(L	Sollar Amounts in Thousan	ds)
•	1985-86	1986-87	1987-88
Replacement Checks	Actual	Available	Budget
State Funds		\$ 10	\$ 10
Provides for the issuance of checks to replace	e those lost or to	o old to cash.	
	er	Pollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriation:			
Replacement Checks		\$ 10	\$ 10
			<del></del>

OTHER FUNDS TREASURY

# **Amounts Not Previously Detailed**

	 (I 35-86 ctual	Pollar Amounts in Thousand 1986-87 Available	is) 1987-88 Budget
Pennsylvania Economic Revitalization Fund Expenses for Issuing Bonds	\$ 36		
DEPARTMENT TOTAL	\$ 36		

TREASURY
Summary of Agency Program by Category and Subcategory
General Fund and Special Funds

	1985-86	1986-87	(Dollar 1987-88	Amo	ounts in The	usan	ds) 1989-90	1990-91	1991-92
Fiscal Management	\$ 15,981	\$ 18,955	\$ 19,057	\$	19,472	\$	19,903	\$ 20,352	\$ 20,819
Disbursement	15,981	18,955	19,057		19,472		19,903	20,352	20,819
Economic Development of the Disadvan- taged and Handicapped	\$ 3,913	\$ 4,145	\$ 4,254	\$	4,404	\$	4,560	\$ 4,722	\$ 4,891
Income Maintenance	3,913	4,145	4,254		4,404		4,560	4,722	4,891
Financing Commonwalth Obligations	\$ 468,249	\$ 514,141	\$ 540,388	\$	580,573	\$	612,708	\$ 620,969	\$ 631,768
Debt Service	468,249	514,141	540,388		580,573		612,708	620,969	631,768
Improving Interstate Cooperation	\$ 516	\$ 556	\$ 591	\$	591	\$	591	\$ 591	\$ 591
Interstate Relations	516	556	591		591		591	591	591
Natural Resource Development and Management	\$ 27	\$ 33	\$ 35	\$	35	\$	35	\$ 35	\$ 35
Development, Utilization and Regulation of Water Resources	27	33	35		35		35	 35	 35
DEPARTMENT TOTAL	\$ 488,686	\$ 537,830	\$ 564,325	\$	605,075	\$	637,797	\$ 646,669	\$ 658,104

#### Disbursement

OBJECTIVE: To receive and safeguard the monies of the Commonwealth; to manage the funds to the best advantage of the Commonwealth; and to assure that all disbursements of funds are legal and proper.

# **Recommended Program Costs:**

			(Dollar	Amo	ounts in The	usan	ds)				
	 1985-86	1986-87	1987-88		1988-89		1989-90		1990-91		1991-92
General Fund Special Funds Other Funds	\$ 9,435 6,546 665	\$ 9,927 9,028 993	\$ 10,222 8,835 865	\$	10,627 8,845 900	\$	11,048 8,855 936	<u> </u>	11,486 8,866 973	\$	11,942 8,877 1,012
TOTAL	\$ 16,646	\$ 19,948	\$ 19,922	\$	20,372	\$	20,839	\$	21,325	<u>\$</u>	21,831

### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Disbursements issued	9,954,343	9,600,000	9,700,000	N/A	N/A	N/A	· N/A
Interest earned on investments: General Fund Motor Fund	\$ 55,438 22,447	\$ 50,755 12,950	\$ 54,650 8,960	N/A	N/A N/A	N/A N/A	N/A N/A
TOTAL	\$ 77,885	\$ 63,705	\$ 63,610	N/A	N/A	N/A	N/A

#### Program Analysis:

The Treasury Department is required by statute to receive and deposit all monies of the Commonwealth; to invest in short-term securities any Commonwealth monies which accumulate beyond the daily needs of the various funds; to manage to the best possible advantage all securities in its custody; to preaudit all requisitions for the expenditure of funds; and to disburse all State monies upon proper authorization to those entitled to receive payment. In this connection the State Treasury is responsible for the receipt, custody and disbursement of several billions of dollars each year.

The addition of the direct deposit system has greatly reduced the number of checks issued but the number of total

disbursements whether by check or direct deposit remains high and is now included in the program measure.

The State Treasurer is also Chairman of the Board of Finance and Revenue and serves as a member of the General State Authority, various public retirement boards, the State Highway and Bridge Authority and several other important boards and commissions.

The Board of Finance and Revenue operates within this program by reviewing and deciding appeals concerning settlements made between the Commonwealth and persons, associations and corporations. The Board also administers the program for refunding certain monies to which the Commonwealth is not legally entitled.

			(Dollar	Amo	ounts in The	usano	is)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND State Treasurers' Office Board of Finance and Revenue Replacement Checks	\$ 8,601 807 27	\$ 8,923 904 100	\$ 9,191 931 100	\$	9,559 968 100	\$	9,941 1,007 100	\$ 10,339 1,047 100	\$ 10,753 1,089 100
GENERAL FUND TOTAL	\$ 9,435	\$ 9,927	\$ 10,222	\$	10,627	\$	11,048	\$ 11,486	\$ 11,942

T	1		
	MILECOMMONT (	Annimiant	
1713	bursement (	CUIIIIIIICU	

Program	Costs	bv	<b>Appropriation</b>	(continued)

Program Costs by Appropriation (co	ntinuea)												
	1985-86		1986-87		(Dollar 1987-88		ints in Tho 1988-89		s) 1989-90		1990-91		1991-92
	1705 00		1,000 01		1707 00		1,00 0,		1,0,, ,0		1,,,,,,,,,		1771 74
MOTOR LICENSE FUND Replacement Checks Refunding Liquid Fuels Tax-Agricultural	\$ 9	\$	60	\$	60	\$	60	\$	60	\$	60	\$	60
Use	3,321 176		4,200 350		4,200 350		4,200 350		4,200 350		4,200 350		4,200 350
Subdivisions	1,574		2,200		2,250		2,250		2,250		2,250		2,250
Tax	186		241		248		258		268		279		290
Services	104		160		1,500		1,500		160		160		1,500
Refunding Emergency Liquid Fuels Tax .			1		1		l		1		1	_	1
MOTOR LICENSE FUND TOTAL	\$ 6,531	\$	8,962	<u>\$</u>	8,769	\$	8,779	\$	8,789	\$	8,800	<u>\$</u>	8,811
BANKING DEPARTMENT FUND Replacement Checks		<u>\$</u>	5	\$	5	<u>\$</u>	5	\$	5	\$	5	\$	5
BOATING FUND Replacement Checks		<u>\$</u>	5	<u>\$</u>	5	\$	5	\$	5	<u>\$</u>	5	<u>\$</u>	5
FARM PRODUCTS SHOW FUND Replacement Checks		<u>\$</u>	5	<u>\$</u>	5	<u>\$</u>	5	<u>\$</u>	5	<u>\$</u>	5	\$	5
FISH FUND Replacement Checks	<u> </u>	<u>\$</u>	5	\$	5	<u>\$</u>	5	<u>\$</u>	5	<u>\$</u>	5	<u>\$</u>	5
GAME FUND Replacement Checks		<u>\$</u>	6	<u>\$</u>	6	<u>\$</u>	6	\$	6	<u>\$</u>	6	<u>\$</u>	6
LOTTERY FUND Replacement Checks	\$ 15	\$	20	\$	20	<u>\$</u>	20	<u>\$</u>	20	<u>\$</u>	20	\$	20
RACING FUND Replacement Checks		<u>\$</u>	10	<u>\$</u>	10	<u>\$</u>	10	<u>\$</u>	10	<u>\$</u>	10	<u>\$</u>	10
MILK MARKETING FUND Replacement Checks Refunding Milk Marketing Licenses and Fees		\$	5	\$	5	\$	5	\$	5	\$	5	\$	5 5
MILK MARKETING FUND TOTAL .		\$	10	<u>\$</u>	10	\$	10	<u>\$</u>	10	\$	10	\$	10

### Income Maintenance

OBJECTIVE: To provide an economic base for individuals who, because of social, mental, physical or other disability, are unable to sustain a minimally acceptable level of existence.

### **Recommended Program Costs:**

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 3,913	\$ 4,145	\$ 4,254	\$ 4,404	\$ 4,560	\$ 4,722	\$ 4,391
							1

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Average monthly number of persons receiving cash grants	697,718	679,100	677,100	694,500	702,400	706,500	713,500

### Program Analysis:

The Treasury Department audits the disbursement records, maintains accounting controls, and disburses all checks to recipients of Public Assistance. Approximately 29,607 Public Assistance checks are processed each working day for distribution to the recipients. This processing includes preauditing, collating, authenticating and mailing the checks to individual recipients and banks.

The Direct Delivery system distributes checks through participating banks. There are presently 356 banks which distribute approximately 19,368 checks daily. The system is in effect in Philadelphia, Pittsburgh, Harrisburg, Chester, Norristown, Bristol, Bethlehem, Erie, Scranton, Lancaster, Allentown, Marcus Hook, Reading and York. This program has reduced substantially the number of lost, stolen and

forged checks. Information from the Department of Public Welfare shows that since the program began there has been over a fifty percent reduction of replacement checks in Philadelphia, Allegheny, Dauphin and Delaware counties and a reduction of ten percent in the remaining counties covered by the Direct Delivery system.

Under the provisions of Act 101 of 1976 the Treasury Department is required to pay \$25,000 in death benefits to the surviving spouse or children of firemen or law enforcement officers of the Commonwealth killed in the performance of their duties and to reimburse political subdivisions for such payment made to survivors of their firemen or law enforcement officers.

	(Dollar Amounts in Thousands)											
		1985-86		1986-87		1987-88		1988-89	1989-90	1990-91		1991-92
GENERAL FUND												
State Treasurer's Office	\$	3,513	\$	3,645	\$	3,754	\$	3,904	\$ 4,060	\$ 4,222	\$	4,391
Benefits		400		500		500		500	500	500		500
GENERAL FUND TOTAL	\$	3,913	\$	4,145	\$	4,254	\$	4,404	\$ 4,560	\$ 4,722	\$	4,391

### **Debt Service**

OBJECTIVE: To provide for interest and principal requirements of notes and bonds issued by the Commonwealth and other expenses related to debt service.

### **Recommended Program Costs:**

		1985-86	1986-87	(Dollar) 1987-88	Amounts in The	ousands) 1989-90	1990-91	1991-92
Special Funds	General Fund	\$ 302,637 165,612	\$ 346,435 167,706	\$ 367,200 173,188	\$ 398,839 181,734 14,940	\$ 429,185 183,523	\$ 446,999 173,970 24,816	\$ 465,300 166,468 25,622
	Augmentations	\$ 468,313	\$ 514,334	1,991 \$ 542,379	\$ 595,513	\$ 634,560	\$ 645,785	\$ 657,390

#### Program Analysis:

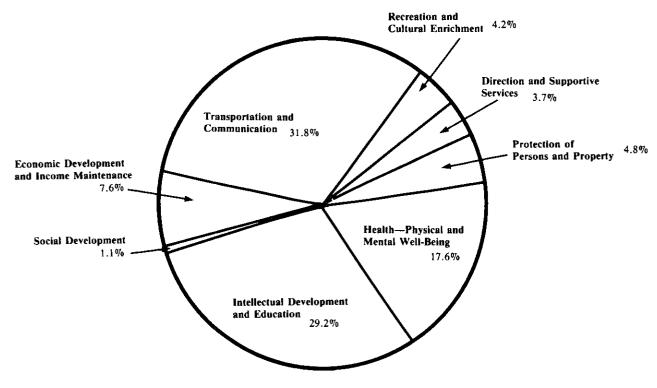
The Commonwealth, through the Treasury Department, is obligated to meet the principal and interest requirements and other expenses related to debt service.

Long-term bonds are issued by the State to cover the cost of financing public improvements which are needed at an early date but represent such a heavy financial burden that they cannot be funded through current revenues. These bond issues have provided funds over the years for projects such as the acquisition and development of public recreation and historic sites and facilities; the payment of compensation

to veterans of the Vietnam Conflict; relief for victims of disasters; accomplishing economic revitalization efforts; and a wide variety of construction and renovation projects including hospitals, higher education facilities, State parks, flood control, correctional institutions, and various public buildings. Debt service also provides funds to bring nursing homes up to the standards of the State Life Safety Code.

The following chart reflects the major programs which have benefited from Commonwealth bond expenditures.

1987-88 DISTRIBUTION OF DEBT SERVICE BY MAJOR PROGRAM GENERAL FUND AND MOTOR FUND



### **Debt Service (continued)**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
Publishing Monthly Statements	\$	33	\$	33	\$	36	\$	36	\$	36	\$	36	\$	36
Interest Obligations—Penn State														
University				16		16		16		16		16		16
Loan and Transfer Agents		107		228		221		221		221		221		221
Tax Note Expenses		90		168		168		168		168		168		168
Commercial Paper Cost		345		600		400		400		400		400		400
Interest on Tax Anticipation Notes		13,624		18,400		14,000		14,000		14,000		14,000		14,000
General Obligation-Debt Service		288,438		315,990		335,890		364,211		387,569		402,637		420,489
Redevelopment Assistance Sinking Fund.				11,000		16,469		19,787		26,775		29,521		29,970
GENERAL FUND TOTAL	\$	302,637	\$	346,435	\$	367,200	\$	398,839	\$	429,185	\$	446,999	\$	465,300
MOTOR LICENSE FUND														
Capital Debt-Transportation Projects	\$	165,031	\$	164,912	\$	164,998	\$	165,051	\$	165,066	\$	165,075	\$	164,976
Capital Debt-Public Improvement										,		,.		,.
Projects		498		529		524		1,281		1,361		1,361		1,361
Capital Facilities Fund — Advance Con-														
struction Interstate — Issuance Costs								<i>.</i>		1,167				
Advance Construction Interstate—														
Interest				2,130		7,535		15,271		15,798		7,403		
Loan and Transfer Agent		83		135		131		131		131		131		131
MOTOR LICENSE FUND TOTAL	\$	165,612	\$	167,706	<u> </u>	173,188	- \$	181,734	<u> </u>	183,523	<u> </u>	173,970	\$	166,468
	=		=	<del></del>	=		=		=		Ě			

#### Interstate Relations

OBJECTIVE: To promote interstate cooperation and progress.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)														
	1	985-86	1	986-87	1	987-88	1	988-89	1	989-90	1	990-91		1991-92	
General Fund	•	516	•	556		591	•	591	•	591		591	•	591	;
Conclusion 2			=		<u> </u>	====	=		=		<u> </u>		<b>=</b>		•

#### Program Analysis:

Pennsylvania helps promote interstate progress and cooperation through participation in various associations, both regionally and nationally, with other states and other units of government.

The Council on State Governments is composed of representatives from all the states and is concerned with intrastate progress, interstate cooperation and Federal-State relations.

The Education Commission of the States, composed of members from all the states and territories, assists in the needs and promotion of education through interstate cooperation.

The National Conference of State Legislatures assists in the promotion of interstate progress and cooperation through the annual national conference.

The Advisory Comission on Intergovernmental Relations promotes state and local relations projects, including Reserve/Tax issues, reducing Federal regulations of state-local governments, and block grant implementation. This interstate organization is composed of representatives from most states. The National Governors Association, coordinates ideas on programs, budgets, governmental techni-

ques and general information concerning the states in liaison with the Congress and the Executive Branch of Government.

The Coalition of Northeastern Governors was established to bring together representatives from the public, private and labor sectors to focus on major issues of concern to the Northeast.

The Northeast-Midwest Institute is the research arm for the Congressional Coalition. The Congressional Coalition is comprised of 212 bipartisan Congressman from 17 states of the Northeast-Midwest region to further regional development policy and inform its members about regional implications of Federal policies.

Also included within this subcategory is the Governmental Accounting Standards Board which provides guidance and establishes standards to promote uniformity and comparability in governmental accounting and financial reporting, and the State and Local legal center which provides for Pennsylvania's participation in a center to advance and defend the interests of State and Local governments in matters involving Federal preemption, State taxing and spending powers, the tenth amendment and other issues..

	(Dollar Amounts in Thousands)												
	1985-86		1986-87		1987-88	:	1988-89	!	989-90		1990-91	1	1991-92
GENERAL FUND													
Council on State Governments	\$ 108	\$	115	\$	118	\$	118	\$	118	\$	118	\$	118
National Conference of State Legislatures	127		125		129		129		129		129		129
Education Commission of the States	57		61		65		65		65		65		65
National Governors Association	92		102		107		107		107		107		107
Advisory Commission on Intergovern-													
mental Relations	4		9		9		. 9		9		9		9
Coalition of Northeastern Governors	50		59		63		63		63		63		63
Northeast — Midwest Institute	42		48		50		50		50		50		50
Governmental Accounting Standards													
Board	36		37		42		42		42		42		42
State and Local Legal Center					8		8		8		8		8
GENERAL FUND TOTAL	\$ 516	\$	556	<u>s</u>	591	\$	591	\$	591	\$	591	\$	591

### Development, Utilization and Regulation of Water Resources

OBJECTIVE: To maximize economic benefits from the utilization of water resources at the same time insuring the availability of a sufficient quantity of water to meet the current and future needs of the Commonwealth.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
	1	985-86	1	1986-87	1	987-88	1	988-89	19	989-90	1	990-91	1	991-92
<del></del>														
eneral Fund	\$	27	<u>s</u>	33	\$	35	\$	35	<u>\$</u>	35	\$	35	\$	35

#### Program Analysis:

This program provides for Pennsylvania's share of the cost of the Great Lakes Commission. Established in 1956 to plan and promote a unified and balanced program for the development, use and conservation of the Great Lakes

Basin water resources, this commission is composed of members from Pennsylvania and other states bordering the Great Lakes.

	(Dollar Amounts in Thousands)													
	1	985-86	1	986-87	13	987-88	1	988-89	19	89-90	1	990-91		1991-92
GENERAL FUND Great Lakes Commission	\$	27	\$	33	\$	35	\$	35	<u>\$</u>	35	\$	35	\$	35

## Department of Aging

The Department of Aging was created by Act 70, approved June 20, 1978 in order to provide for the consolidation of services for the growing number of senior citizens in Pennsylvania who were receiving services through a variety of programs administered by various departments and agencies.

The department, which came into existence on July 1, 1979, is headed by a Secretary who serves as a cabinet-level advocate for citizens sixty years of age and older.

The department also has the responsibility of providing statewide services to the elderly through the local Area Agencies on Aging. These services include, but are not limited to: nutrition, employment, transportation, domiciliary care, in-home services and long-term care assessment and management. (LAMP).

Additionally, the department is to review and comment on the plans and programs of the Commonwealth which impact on the elderly.

The department also has responsibility for administrative oversight of the pharmaceutical assistance program for senior citizens.

Citizen participation and input is provided through a network including area agency advisory boards, regional councils and the Pennsylvania Council on Aging.

### **PROGRAM REVISIONS**

### **Budgeted Amounts Include the Following Program Revisions:**

Appropriation	Title	ŀ	987-88 State Funds housands)
	General Fund		
Transitional Care Family Caregiver Support	Community Care	\$	1,000 1,000
	General Fund Total	\$	2,000
	Lottery Fund		
In-Home Services	Community Care	\$	8,000
home care for f	n Revision will enhance the ability of families to provide rail elderly and provide a transition to home care for per-		
	DEPARTMENT TOTAL	\$ 1	0,000

### **DEPARTMENT OF AGING**

### Summary by Fund and Appropriation

	(Dollar Amounts in Thousands)					
	1985-86	1986-87	1987-88			
General Fund	Actual	Available	Budget			
Grants and Subsidies Transitional Care			\$ 1,000			
Family Caregiver Support			1,000			
GENERAL FUND TOTAL	• • • •	<u>.</u>	\$ 2,000			
	10000 10000					
	1)	Dollar Amounts in Thousands)				
	1985-86	1986-87	1987-88			
Lottom, Eund	Actual	Available	Budget			
Lottery Fund						
General Government	f 2.247	f 3.200				
General Government Operations	\$ 2,367	\$ 2,369	\$ 2,440			
Grants and Subsidies						
Aging Programs	\$ 46,637	\$ 50,560	\$ 52,077			
In-Home Services	14,000	16,000	24,000			
Pre-Admission In-Home Services	9,441	12,300	13,300			
Attendant Care	5,100	5,400	5,400			
Drug Education	50	50	50			
Alzheimer's Disease	495	100	100			
Pharmaceutical Assistance	100,000	100,000	100,000			
Subtotal	\$ 175,723	\$ 184,410	\$ 194,927			
		to a section of the second				
TOTAL STATE FUNDS — LOTTERY FUND	\$ 178,090	\$ 186,779	\$ 197,367			
		100,775	Ψ 17/1/201			
Federal Funds	\$ 54,510	\$ 49.415	\$ 52,470			
Augmentations	778	1,973	2,505			
-		<del>.</del>	<del></del>			
LOTTERY FUND TOTAL	\$ 233,378	\$ 238,167	\$ 252,342			
Department Total — All Funds						
General Fund			\$ 2,000			
Special Funds	\$ 178,090	\$ 186,779	197,367			
Federal Funds	54,510	49,415	52,470			
Augmentations	778	1,973	2,505			
TOTAL ALL FUNDS	\$ 233,378	\$ 238,167	\$ 254,342			

**GENERAL FUND** 

**AGING** 

#### **GRANTS AND SUBSIDIES**

		Oollar Amounts in Thousar	,	
	1985-86	1986-87	19	987-88
Senior Citizen Programs	Actual	Available	В	Budget
State Funds			\$	2,000
Provides an alternative to nursing home care when appropriate.	through the provis	ion of in-home serv	ices	
	(L	Dollar Amounts in Thousan	ds)	
	1985-86	1986-87	19	987-88
Source of Funds	Actual	Available	В	ludget
Appropriation:				
Transitional Care			\$	1,000
Family Caregiver Support	,		a a	•
- mmy -m-gree supposition of the state of th	• • • •			1,000
TOTAL	-			

#### LOTTERY FUND GENERAL GOVERNMENT

General Government Operations	_	(I 985-86 Actual	i	unts in Thousan 986-87 vailable	19	987-88 Budget
State Funds Federal Funds	\$	2,367 1,406	\$	2,369 1,642	\$	2,440 1,665
TOTAL	<u> </u>	3,773	\$	4,011	\$	4,105

Provides the administrative and support systems for the operation of the statewide senior citizen program.

Provides the overall planning and direction for elderly persons striving to achieve or maintain independent living and a role in community life.

Provides for the operation of the Pennsylvania Council on Aging.

Source of Funds		985-86 Actual	1	ar Amounts in Thousand 1986-87 Available		987-88 Budget
Appropriation: General Government Operations	\$	2,367	\$	2,369	\$	2,440
Federal Funds: Programs for the Aging (III) — Administration		1,288 118		1,507 135		1,530 135
TOTAL	\$	3,773	\$	4,011	\$	4,105

#### **GRANTS AND SUBSIDIES**

Senior Citizen Programs	(1	Oollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Funds	\$ 75,723	\$ 84,410	\$ 94,927
	53,104	47,773	50,805
	778	1,973	2,505
TOTAL	\$ 129,605	\$ 134,156	\$ 148,237

Provides services for senior citizens through a network of 51 Area Agencies on Aging. Services provided include meals, homemaker and chore services, transportation, job development and placement, domiciliary care, long-term care assessment and management and the operation of senior centers.

Source of Funds	(I 1985-86 Actual	s) 1987-88 Budget	
Appropriations: Aging Programs In-Home Services Pre-Admission In-Home Services Attendant Care Drug Education Alzheimer's Disease	\$ 46,637 14,000 9,441 5,100 50 495	\$ 50,560 16,000 12,300 5,400 50	\$ 52,077 24,000 13,300 5,400 50 100
Federal Funds:			
Programs for the Aging (III) — Social Services	41,673	35,000	37,500
Programs for the Aging (V) — Employment	3,580	3,800	3,800
Programs for the Aging — Nutrition	5,500	7,000	7,000
Job Training Partnership Grants to Area Agencies on Aging	926		
Medical Assistance—Pre-Admission Assessment	1,425	1,973	2,505
Augmentations:			
Pre-Admission Assessment	778	1,973	2,505
TOTAL	\$ 129,605	\$ 134,156	\$ 148,237

AGING

### OTHER SPECIAL FUNDS

	(D	ollar Amounts in Thousand	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
Pharmaceutical Assistance			
State Funds	\$ 100,000	\$ 100,000	\$ 100,000
Funds are transferred from the Lottery Functor fund payments to pharmacies for the price of copayment. Persons over 65 with an income of ried are eligible. Also provides for administrative tor operating the program.	prescription drugs up to \$12,000 if sin	reduced by a recipingle or \$15,000 if m	ent ar-
	(D	ollar Amounts in Thousand	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
Source of Funds			
Appropriation:			
Transfer to the Pharmaceutical Assistance Fund	\$ 100,000	\$ 100,000	\$ 100,000

### **DEPARTMENT OF AGING**

# Summary of Agency Program by Category and Subcategory

### General Fund and Special Funds

	1985-86	1986-87		(Dollar 1987-88	Am	ounts in The 1988-89	ousan	ds) 1989-90		1990-91	1991-92
General Administration and Support	\$ 2,367	\$ 2,369	\$	2,440	\$	2,537	\$	2,639	\$	2,744	\$ 2,850
Social Development of Individuals	\$ 175,723	\$ 184,410	\$	196,927	\$	244,790	\$	316,700	\$	347,650	\$ 381,650
Community Services	22,231 53,492 100,000	22,396 62,014 100,000		22,944 73,983 100,000		23,658 76,132 145,000		24,073 80,627 212,000		25,150 84,500 238,000	25,930 88,720 267,000
DEPARTMENT TOTAL	\$ 178,090	\$ 186,779	<u>\$</u>	199,367	\$	247,327	\$	319,339	<u>\$</u>	350,394	\$ 384,500

#### General Administration and Support

OBJECTIVE: To provide an effective adminstrative system through which the substantive programs of the department can be achieved.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Special Funds	\$	2,367 1,406	\$	2,369 1,642	\$	2,440 1,665	\$	2,537 1,718	\$	2,639 1,776	\$	2,744 1,835	\$	2,850 1,895
TOTAL	\$	3,773	\$	4,011	\$	4,105	\$	4,255	\$	4,415	\$	4,579	\$	4,745

#### Program Analysis:

General Administration and Support provides administrative and overhead systems which support the operation of programs to achieve Commonwealth and department objectives efficiently and economically.

The administrative costs for the central office, the Council on Aging and its regional councils are included in this subcategory.

	(Dollar Amounts in Thousands)												
	1985-86	•	1986-87	1986-87			1988-89	•	1989-90		1990-91		1991-92
STATE LOTTERY FUND General Government Operations	\$ 2,367	· !	\$ 2,369	<u>\$</u>	2,440	<u>\$</u>	2,537	<u>\$</u>	2,639	<u>\$</u>	2,744	\$	2,850

#### **Community Services**

OBJECTIVE: To enable older persons to continue active and independent lives.

#### **Recommended Program Costs:**

	(Dotlar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Special Funds	\$	22,231 24,031	\$	22,396 20,166	\$	22,944 21,252	\$	23,658 21,252	\$	24,073 21,252	\$	25,150 21,252	\$	25,930 21,252
TOTAL	\$	46,262	<u>s</u>	42,562	\$	44,196	\$	44,910	\$	45,325	<u>\$</u>	46,402	\$	47,182

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Pennsylvanians 60 years and older	2,354,000	2,394,000	2,435,000	2,476,000	2,518,000	2,560,000	2,600,000
Persons receiving assistance:							
Congregate meals (meals served/day)	130,924	137,880	138,000	139,000	140,000	141,000	142,000
Transportation (complete round trips)	95,382	100,095	102,000	104,000	106,000	108,000	110,000
Units of services delivered:							
Congregate meals (meals provided) Employment Services (unsubsidized job	7,337,077	7,496,826	7,550,000	7,700,000	7,800,000	7,900,000	8,000,000
placements)	2,891	3,105	3,100	3,100	3,100	3,100	3,100
Volunteer Services (volunteer hours)	2,852,687	2,868,909	2,900,000	2,950,000	3,000,000	3,050,000	3,100,000
Transportation (one-way passenger trips)	4,542,409	4,751,462	4,800,000	4,850,000	4,900,000	4,950,000	5,000,000

#### **Program Analysis:**

The Commonwealth has developed a statewide system to assist those senior citizens who generally are in good health yet require some degree of aid or socialization to continue to lead active and independent lives. The 51 Area Agencies on Aging are the hub of this system which serves all 67 counties in the State. This basic delivery system serves all the elderly including those in need of more intensive assistance as described in the subcategory Community Based Long-Term Care Services.

The Area Agencies on Aging provide a wide range of services and activities. The most basic of these is outreach and information which helps to inform senior citizens of the availability of services. The Area Agencies either arrange for or provide a variety of services in the community which are designed to enable the elderly to continue to function independently with a minimal amount of outside support. As Pennsylvania's elderly population continues to grow—by the end of 1987 an estimated 2,435,000 residents will be sixty or more years of age—the Area Agencies on Aging are expected to play an increasingly important role in the provision of services.

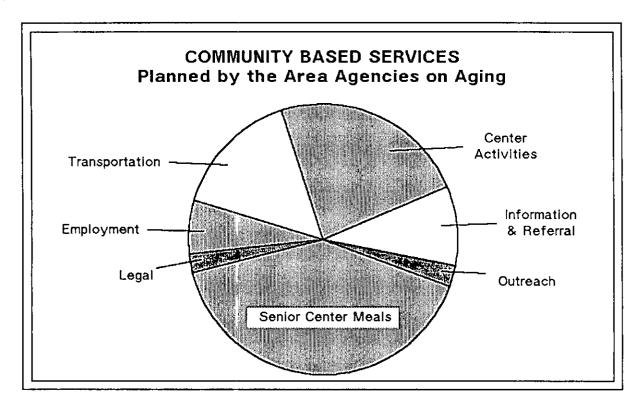
There are more than 500 senior centers in the Commonwealth which provide a full range of socialization and recreation activities, including congregate meals at noon time. Group dining has proved to be a very popular activity. During 1987-88, the senior centers expect to serve about 7.6 million hot and nutritious meals.

Each of the Area Agencies operate a job development and placement program for low income persons aged 55 and above. The major objective of the program is to assist older persons in securing unsubsidized employment in the private sector. In addition, job training and subsidized, part-time employment opportunities in community service work are provided. Job fairs, sponsored by several Area Agencies, have successfully secured employment for many senior citizens.

Frequently, older persons require special access to public and private transportation facilities in order to continue active and independent lives. The Area Agencies on Aging arrange for transportation services to assist the elderly with shopping, visits to the doctor and trips to and from senior centers.

#### Community Services (continued)

#### Program Analysis: (continued)



The above graph summarizes the planned activity of the Area Agencies on Aging during 1986-87.

A statewide drug education program was designed in 1985 to prevent Pennsylvania's elderly from misusing drugs and medicines. The program consists of: training local service providers to inform older people about drug misuse; distributing thousands of educational brochures; and providing physicians with a self-study course on elderly-related diseases and effective medications. Several nongovernment organizations are also involved in the comprehensive drug education project.

An Alzheimer's disease program was developed in 1985-86 with funding of \$500,000. The program consists of education for families of Alzheimer's victims in effective coping strategies and identification of available resources, training for medical and social service providers, and expansion of local support groups. During 1985-86, program materials and information brochures were developed.

Funds are provided to continue the Drug Education and the Alzheimer's information programs.

	(Dollar Amounts in Thousands)														
*		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92		
STATE LOTTERY FUND															
Aging Programs	\$	21,686	\$	22,246	\$	22,794	\$	23,508	\$	23,923	\$	25,000	\$ 25,780		
Drug Education		50		50		50		50		50		50	50		
Alzheimer's Disease		495		100		100		100		100		100	100		
LOTTERY FUND TOTAL	\$	22,231	\$	22,396	<u>s</u>	22,944	\$	23,658	\$	24,073	\$	25,150	\$ 25,930		

#### Community-Based Long-Term Care Services

OBJECTIVE: To enable older persons to live in their own homes and, where necessary, provide alternative living arrangements.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund					\$	2,000								
Special Funds	\$	53,492	\$	62,014		71,983	\$	76,132	\$	80,627	\$	84,500	\$	88,720
Federal Funds		29,073		27,607		29,553		30,678		32,108		33,698		35,198
Other Funds		778		1,973		2,505		2,630		2,760		2,900		3,050
TOTAL	\$	83,343	\$	91,594	\$	106,041	\$	109,440	\$	115,495	\$	121,098	<u>\$</u>	126,968

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Older persons receiving:							
Intensive community long-term care	1,631	2,200	2,600	2,800	3,100	3,300	3,500
Attendant care services	1,683	1,776	1,800	1,840	1,900	1,950	2,000
Home delivered meals	33,494	33,706	34,800	35,600	36,500	37,400	38,000
Homemaker services	42,111	39,000	40,000	41,000	42,000	43,000	44,000
Units of services delivered:							
Homemaker (client hours)	2,441,316	2,407,992	2,410,000	2,500,000	2,580,000	2,650,000	2,720,000
Chore Services (client hours)	239,423	218,814	220,000	230,000	240,000	250,000	260,000
Home delivered meals	4,426,163	4,821,172	5,000,000	5,100,000	5,200,000	5,300,000	5,400,000

#### Program Analysis:

Most older persons who are unable to care for themselves would prefer to remain in their own homes rather than be placed in an institutional setting such as a nursing home or personal care boarding home. A variety of personal support services have been developed and expanded recently to meet the needs of this growing group of the Commonwealth's senior citizen population.

A pre-admission assessment program for applicants of medical assistance funded nursing homes and State funded community personal care residential living arrangements was implemented in 1984 to provide a comprehensive assessment of the health and social needs of the applicants so that the appropriate level of care may be identified and promptly secured. This program was subsequently expanded and renamed the Long-Term Care Assessment and Management Program (LAMP). In addition to the comprehensive assessments, five million dollars from the Lottery Fund was made available to provide a prescribed community service package of care for those applicants diverted from nursing

home placement and funding was provided for the management and coordination of those services by professional staff. An extensive analysis of this demonstration program is being conducted

In 1985-86, LAMP was operational in seven counties (Allegheny, Erie, Luzerne, Wyoming, Philadelphia, Westmoreland, and York). Community long-term care service were provided to 1,631 LAMP clients which enabled them to remain in their own homes rather than be institutionalized. In addition, nearly 2,700 persons were determined appropriate for domiciliary care or personal care boarding homes, and 8,600 people were approved for nursing home reimbursement through Medicaid. Recommended funding for 1987-88 includes \$5 million for comprehensive assessments of applicants of long-term care and \$13.3 million to provide intensive community long-term care.

Another in-home service program that was implemented in 1984-85 is attendant care for senior citizens. This program provides personal care services by a specially trained

#### Community-Based Long-Term Care Services (continued)

#### Program Analysis: (continued)

attendant to assist physically disabled persons with key activities of daily living such as eating, dressing, and personal hygiene. The major goals of the program are to help prevent and/or delay institutionalization and reduce the cost of long-term care. An estimated 1,800 disabled persons will be receiving these services by the end of the 1987-88 year.

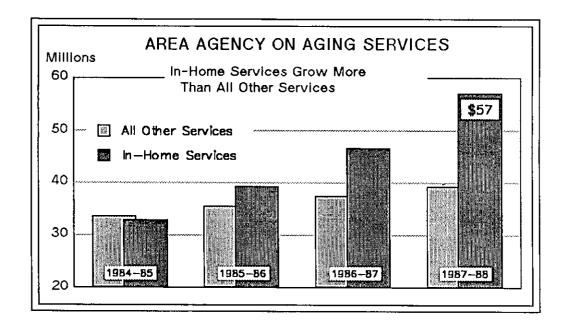
The most widely utilized in-home service is homemaker service which provides the bed-bound or extremely frail elderly with light housekeeping, laundry and personal grooming assistance when there is no other responsible person available or capable of providing these services. Approximately 40,000 senior citizens will receive homemaker services in 1987.

Chore services are provided in a similar manner and lend assistance with minor home maintenance tasks such as: replacing window panes, installing safety rails in the bathroom and cutting grass or shoveling snow. These services are provided to maintain the individual's health and safety in the home.

Another major in-home service is home-delivered meals. The disabled or frail elderly are generally unable to prepare

adequate meals for themselves and are unable to participate in the group dining program of senior centers. To insure minimum levels of sound nutrition, meals are prepared in a central location and delivered to an individual's home. During 1987-88, about five million home-delivered meals will be served to an estimated 34,800 disabled or frail senior citizens.

Community-based long-term care services are offered to senior citizens so that they may remain in their own homes and to reduce the cost of long-term care. In recognition of the needs of the elderly, the Commonwealth has responded by increasing the funding for in-home services. For 1987-88, an additional \$10 million is recommended for these services as described in the Program Revision, which also includes two new programs for Transitional Care and Family Caregiver Support. The following graph depicts the growing emphasis that is being placed on the provision of in-home services by comparing these services to other services provided such as: transportation, employment, senior center meals and activities.



### Community-Based Long-Term Care Services (continued)

	(Dollar Amounts in Thousands)													
	1	985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
Transitional Care		<i>.</i>			\$	1,000				,				
Family Caregiver Support						1,000								
					_		_		_				_	
GENERAL FUND TOTAL	_	<del></del>	_	· · · ·	\$	2,000	_	• • • •	_	<u> </u>	_	• • • •	_	• • • •
LOTTERY FUND														
Aging Programs	\$	24,951	\$	28,314	\$	29,283	\$	30,132	\$	31,327	\$	31,900	\$	32,820
In-Home Services		14,000		16,000		24,000		26,000		28,000		30,000		32,000
Pre-Admission In-Home Services		9,441		12,300		13,300		14,400		15,500		16,600		17,700
Attendant Care		5,100		5,400		5,400		5,600		5,800		6,000		6,200
LOTTERY FUND TOTAL	\$	53,492	\$	62,014	\$	71,983	\$	76,132	\$	80,627	\$	84,500	\$	88,720

## Community-Based Long-Term Care Services Program Revision: Community Care

#### **Recommended Program Revision Costs:**

·											
1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
		\$	2,000								,
		\$	8,000	\$	10,000	\$	12,000	\$	14,000	\$	16,000
		\$	10,000	\$	10,000	\$	12,000	\$	14,000	\$	16,000
			\$	1985-86     1986-87     1987-88        \$ 2,000        \$ 8,000	1985-86     1986-87     1987-88        \$ 2,000        \$ 8,000     \$	1985-86     1986-87     1987-88     1988-89        \$ 2,000         \$ 8,000     \$ 10,000	1985-86     1986-87     1987-88     1988-89        \$ 2,000         \$ 8,000     \$ 10,000     \$	\$ 2,000 \$ 8,000 \$ 10,000 \$ 12,000	1985-86     1986-87     1987-88     1988-89     1989-90        \$ 2,000          \$ 8,000     \$ 10,000     \$ 12,000	1985-86     1986-87     1987-88     1988-89     1989-90     1990-91        \$ 2,000            \$ 8,000     \$ 10,000     \$ 12,000     \$ 14,000	1985-86     1986-87     1987-88     1988-89     1989-90     1990-91        \$ 2,000           \$ 8,000     \$ 10,000     \$ 12,000     \$ 14,000

#### **Program Analysis:**

This Program Revision contains three components to enhance the ability of families to provide home care for frail elderly and provide a transition to home care for persons discharged from hospitals.

#### **FAMILY CAREGIVER SUPPORT**

The Family Caregiver Support Program will consist of a demonstration program in selected sites to assess the impact of program activities intended to ease the burden of selected caregivers. It is proposed that the program will have the following components:

#### Family Support Growth

Each site will develop means to conduct public education and caregiver training and to carry out other activities related to the development of small caregiver self-help groups. The objective of the demonstration is to implement and support programs serving at least 10 families each. In addition to demonstrating how to establish mutual support and respite groups, the project will collect data on the needs and characteristics of participating families and conduct research on the impact of the program on perceived stress.

#### Family Caregiving Resources

This portion of the initiative will provide modest reimbursement of monthly costs for respite care and for other discretionary expenses to low-income caregiving families to supplement their available caregiving resources.

#### TRANSITIONAL CARE

In Pennsylvania, over 30 percent of all hospital discharges are persons age 60 and older. Approximately 25 percent of these people receive in-home supports funded by Medicare or other sources, with another 9 percent being discharged directly to a nursing home or other care providing facility. This means that there are over 360,000 instances each year in which an older person returns to the community with no

formal supports after an illness which required hospitalization. This can result in hospital re-admission which can be avoided if community support services are available.

Although some of these older persons are being discharged sicker and more quickly, this does not necessarily mean that the discharges are inappropriate. The acute care hospital setting is not intended as a place for convalescence. Many older persons are often in a weak state when discharged, but they do not need medical treatment for an illness. They do need personal care assistance with activities such as eating, bathing and walking.

This Program Revision seeks to create a demonstration program consisting of intense, short-term, in-home support services to older persons recently discharged from hospitals. The program is designed to provide selected Area Agencies on Aging with additional resources to (1) initiate formal linkages or partnerships with hospitals in their respective areas, (2) target elderly persons living alone who are soon to be released or have recently been released from hospitals, (3) provide comprehensive needs assessments, (4) provide concrete, intense community care consisting of in-home and support services such as homemaker, attendant care, home delivered meals, counseling, etc., and (5) gather statistical data necessary to obtain a more accurate picture of the target population from which statewide planning can be done.

These are demonstration programs that can be expected to increase significantly in future years depending upon demand for services and community support. As such, it is difficult to project future year costs, but if successful, this program is expected to increase to \$44 million over a four year period.

#### IN-HOME SERVICES

The third component of this Program Revision is a 50 percent expansion of the in-home services program, an \$8 million increase in 1987-88. This will provide a significant expansion of such services as homemaker, chore, and home delivered meals in areas either un-served or under-served to respond to the incresing need for these services.

### Community-Based Long-Term Care Services Program Revision: Community Care (continued)

Recommended Program Revision Costs by Appropriation:

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
GENERAL FUND												
Transitional Care			\$ 1,000									
Family Caregiver Support			\$ 1,000									
GENERAL FUND TOTAL			\$ 2,000									
LOTTERY FUND												
In-Home Services			\$ 8,000	\$ 10,000	\$ 12,000	\$ 14,000	\$ 16,000					

#### Pharmaceutical Assistance

OBJECTIVE: To provide assistance to the Commonwealth's elderly citizens who are experiencing difficulties in meeting the costs of prescription drugs.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)							
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	
Special Funds	\$ 100,000	\$ 100,000	\$ 100,000	\$ 145,000	\$ 212,000	\$ 238,000	\$ 267,000	
Program Measures:			· · ·					
,	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	
Persons receiving benefits (end of year)	445,836	455,000	460,000	463,000	463,000	463,000	463,000	
Total prescriptions per year	9,339,004	10,800,000	10,920,000	11,000,000	11,000,000	11,000,000	11,000,000	
		\$ 152,035	\$ 172,780	\$ 194,764	\$ 218,458	\$ 246,024	\$ 275,587	

#### **Program Analysis:**

Act 63 of 1983 provides the Department of Aging with Lottery funds for the administration and provision of pharmaceutical assistance benefits for Commonwealth senior citizens.

Pennsylvania residents who are 65 years of age or over are eligible for benefits if their annual income does not exceed \$12,000 for single persons and \$15,000 for married persons provided they are not qualified for payment of drugs under any other public assistance or insurance program.

Pharmacies are reimbursed for all legend drugs, insulin, insulin syringes, and insulin needles dispensed to senior citizens with a PACE identification card. Prescription size for most drugs is limited to a 30 day supply or 100 doses, whichever is less. Acute drugs are limited to a 15 day supply. An eligible recipient must pay the difference in cost between a brand name drug and its generic equivalent if the physician permits substitutions and the recipient elects to purchase the brand name drug. Over 2,800 pharmacies throughout the Commonwealth are participating in the program.

A mandatory \$4.00 co-payment to the pharmacy per prescription is required from eligible recipients. The pharmacy will be reimbursed for the remainder of the drug cost with proceeds from the Lottery Fund. The co-payment may be increased or decreased on an annual basis by the average percent change of ingredient costs for all prescription drugs covered by the program. In addition, the department may adjust the co-payment semiannually based upon the financial experience and projections of program expenditures.

Since inception of the program in July 1984 through the end of January 1987, more than 450,000 persons received

benefits and over 20 million reduced price prescriptions were dispensed at a savings to senior citizens of over \$248 million. Program benefits and costs are projected to increase in future years as shown in the program measures above.

The Lottery Fund has shown steady annual growth from its inception in 1972 to 1985. Beginning in 1981, phenomenal growth in the reserves resulted in program development, including support for the PACE program.

However, as the first chart shows, original Lottery sales estimates for 1987-88 through 1991-92 assumed a 3% annual growth rate. This is unrealistic since actual sales for the first seven months of 1986-87 not only fell short of the original estimate but were below actual sales for 1985-86 on a year-to-date basis. Given the substantial difference between original estimates and actual sales to date, sales for all of 1986-87 and each fiscal year thereafter through 1990-91 are currently projected to be static.

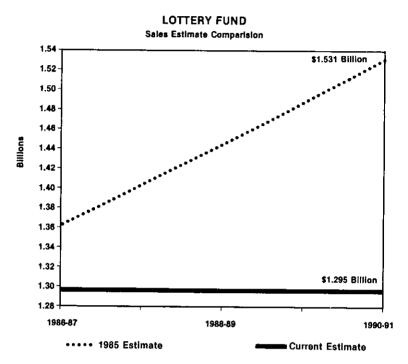
While funds available to the Lottery are currently projected to show no growth through 1990-91, expenditures are projected to increase. Cost increases will be primarily due to increased expenditures for the PACE program.

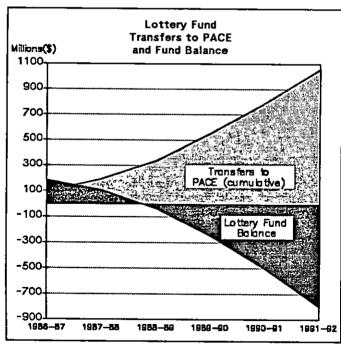
As the second chart shows, the cost of the PACE program has consumed the substantial reserve accumulated in the Lottery as of 1986-87 and is the driving force behind the growing deficits projected over the next five fiscal years.

As a first-step to making more Lottery funds available to offset program costs, this budget recommends transferring \$19.8 million in program costs for Supplemental Grants to the Aged and Community Mental Retardation Services for the Elderly from the Lottery to the General Fund.

#### Pharmaceutical Assistance (continued)

#### Program Analysis: (continued)





**AGING** 

#### Pharmaceutical Assistance (continued)

Program Analysis: (continued)

Program Costs by Appropriation:

(Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 1988-89 1989-90 1990-91 1991-92 LOTTERY FUND Transfer to Pharmaceutical Assistance \$ 100,000 \$ 100,000 \$ 100,000 \$ 145,000 Fund ..... \$ 212,000 \$ 238,000 \$ 267,000

# Department of Agriculture

The Department of Agriculture carries out activities to ensure wholesome and quality agricultural products for consumers; to expand existing and develop new domestic and foreign markets for Pennsylvania's agricultural products; to develop and encourage proper farming and conservation practices; to prevent, control and eradicate diseases among livestock, poultry and plants; to regulate the conduct of horse racing; and to improve the quality of life in rural Pennsylvania.

### DEPARTMENT OF AGRICULTURE

### Summary by Fund and Appropriation

		985-86 Actual	(Dollar Amounts in Thous 1986-87 Available		sands) 1987-88 Budget	
General Fund						8**
General Government						
General Government Operations  Agricultural Research  Agricultural Promotion  Pennsylvania Pesticide Control Act	\$	16,750 732 60	\$	16,123 1,000 360 239	\$	16,226 1,000 360
Subtotal	\$	17,542	\$	17,722	\$	17,586
Grants and Subsidies						
Brucellosis Vaccination Program	\$	150 110	\$	150	\$	150
Rabies Research				273		300
Livestock Diagnostic Contract		153		189		189
Poultry Laboratory Diagnostic Contract		169		189		189
Field Investigation Program		183		200 150		200 150
Johne's Disease		115		115		115
Animal Indemnities		1,425		350		350
Acid Rain Research		200		100		
Transfer to Farm Products Show Fund		1,000		1,000		1,000
Livestock Show		83		83		83
Open Dairy Show		66		66		66
Junior Dairy Show		28		28		28
4—H Club Shows		33		33		33
Payments to Pennsylvania Fairs		2,500 9,000		2,750 8,000		2,750 8,000
Urban Farm Market Promotion		250		6,000		
Agricultural Development						3,000
			_	10.454		
Subtotal	\$	15,465	\$	13,676	\$	16,603
TOTAL STATE FUNDS	<u>\$</u>	33,007	<u>\$</u>	31,398	\$	34,189
Federal Funds	\$	4,369 876	\$	4,648 846	\$	4,323 861
GENERAL FUND TOTAL	\$	38,252	\$	36,892	\$	39,373
Fair Fund						
General Government						
General Operations	\$	-10	\$	143		
FAIR FUND TOTAL	\$	-10	\$	143	_ =	
Farm Products Show Fund						
General Government						
General Operations	\$	1,735	\$	1,847	\$	1,852
FARM PRODUCTS SHOW FUND TOTAL	\$	1,735	\$	1,847	\$	1,852

### DEPARTMENT OF AGRICULTURE

# Summary by Fund and Appropriation (continued)

Posing Fund	(D 1985-86 Actual	ollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
Racing Fund			
General Government			
Harness Racing Commission	\$ 1,775	\$ 2,199	\$ 1,579
Horse Racing Commission	2,676	2,785	2,869
Race Horse Testing Laboratory	810	764	764
Payments to Pennsylvania Fairs—Administration	228	157	216
Subtotal	\$ 5,489	\$ 5,905	\$ 5,428
Grants and Subsidies			
Transfer to the General Fund	\$ 3,379	\$ 1,825	\$ 1,211
RACING FUND TOTAL	\$ 8,868	\$ 7,730	\$ 6,639
DEPARTMENT TOTAL—ALL FUNDS			
General Fund	\$ 33,007	\$ 31,398	\$ 34,189
Special Funds	10,593	9,720	8,491
Federal Funds	4,369	4,648	4,323
Augmentations	876	846	861
SUBTOTAL ALL FUNDS	\$ 48,845	\$ 46,612	\$ 47,864
	A All Shill and Land		
Other Funds	\$ 9,447	\$ 10,147	\$ 8,524
TOTAL ALL FUNDS	\$ 58,292	\$ 56,759	\$ 56,388

GENERAL FUND AGRICULTURE

#### **GENERAL GOVERNMENT**

General Government Operations	-	985-86 Actual	. 1	ounts in Thousan 1986-87 vailable	, l	987-88 <sub>.</sub> Budget
State Funds	\$	17,542 4,369 876	\$	17,722 4,648 846	\$	17,586 4,323 861
TOTAL	\$	22,787	\$	23,216	\$	22,770

Provides the overall planning, policy guidance and coordination for agency programs and supplies administrative, legal, public information, planning and research, personnel, fiscal management and supply services to the various substantive operational programs.

Protects the consumer by insuring that certain commodities comply with quality, grade and weight standards.

Engages in the protection and improvement of plant and animal health through the evaluation and control of disease.

Attempts to strengthen the agricultural economy through activities aimed at improving farm family income.

Engages in research and promotional activities for the benefit of both the agrarian and nonagrarian communities.

Also, provides for regulation of the labeling, distribution, transportation, use, application and storage of pesticides.

Source of Funds	(E 1985-86 Actual	Oollar Amounts in Thousands 1986-87 Available	1987-88 Budget	
Appropriations: General Government Operations	\$ 16,750	\$ 16,123	\$ 16,226	
Agricultural Research	732	1,000	1,000	
Agricultural Promotion	60	360	360	
Pennsylvania Pesticide Control Act		239		
Federal Funds:				
Diagnostic Laboratory Services	82	125	80	
Food-and Drug Administration — Food Sanitation Inspections.	141	150	90	
Poultry Grading Service	133	160	116	
Marketing Services		25	25	
Ornamental Crop Reporting	22	22	18	
Pesticide Enforcement, Certification and Training	307	304	227	
Medicated Feed Mill Inspection Program	17	28	10	
Donated Food-Administrative Expenses	100	75	75	
Plant Pest Detection	39	36	32	
Household Commodity Program	3,375	3,500	3,500	
Pseudorabies Pilot Project	151	213	150	
Bacteriological Study	2	, .		
Fruit Tree Improvement		10		

### **AGRICULTURE**

Source of Funds (continued)		(I 1985-86 , ` Actual		(Dollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
Augmentations:							
Feed and Fertilizer Inspection, and Registration, Fees and Fines	\$	283	\$	309	\$	295	
Lime Inspection and Registration Fees and Fines		36		43		43	
Soil Conditioner Inspection and Registration Fees and Fines		12		12		11	
Data Processing Services		ì					
Milk Plant Inspections		33		29		31	
Fruit Tree Improvement		28		15		15	
Donated Food Damage Claims						30	
Animal Industry Services		5		7		7	
Special Conferences and Project		61		12		11	
Administrative Services		413		412		415	
Weights and Measures Inspection Services		4		7		3	
TOTAL	\$	22,787	\$	23,216	\$	22,770	

#### **GRANTS AND SUBSIDIES**

	(Dollar Amounts in Thousands)				
*	1985-86	1986-87	1987-88		
Animal Health	Actual	Available	Budget		
State Funds	e 2.205	f 1.616	P 1 (42		
State Funds	\$ 2,305	\$ 1,616	\$ 1,643		

Provides indemnity payments as compensation for diseased or exposed animals which are destroyed to prevent the spread of disease.

Also provides for various research, disease prevention and vaccination programs.

Source of Funds		(I 1985-86 Actual		(Dollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
Appropriations:							
Brucellosis Vaccination Program	\$	150	\$	150	\$	150	
Rabies Virus Research		110					
Rabies Research				273		300	
Livestock Diagnostic Contract		153	-	189		189	
Poultry Laboratory Diagnostic Contract		169		189		189	
Field Investigation Program		183		200		200	
Poultry Surveillance Program				150		150	
Johne's Disease		115		115		115	
Animal Indemnities		1,425		350		350	
TOTAL	\$	2,305	\$	1,616	\$	1,643	

**GENERAL FUND** 

### **AGRICULTURE**

Agribusiness Development	1985-86 Actual	llar Amounts in Thousands 1986-87 Available	1987-88 Budget	
State Funds	\$ 4,160	\$ 4,060	\$ 6,960	

Supports that portion of the Farm Show Activities not covered by Farm Products Show Fund revenues, stimulates the improvement and development of Pennsylvania's agricultural products through competitive shows, farmers' markets, promotion of and development of export markets, and supports Pennsylvania Fair activities and funds Agricultural Development initiatives to aid the agricultural industry in the Commonwealth.

of export markets, and supports Pennsylvani Development initiatives to aid the agricultural				ıltural
Source of Funds		985-86 Actual	(Dollar Amounts in Thou 1986-87 Available	isands) 1987-88 Budget
<b>&gt;</b>				
Appropriations: Acid Rain Research Transfer to Farm Products Show Fund Livestock Show Open Dairy Show Junior Dairy Show 4-H Club Shows Payments to Pennsylvania Fairs Urban Farm Market Promotion Agricultural Development TOTAL	\$ 	200 1,000 83 66 28 33 2,500 250	\$ 100 1,000 83 66 28 33 2,750 	\$ 1,000 83 66 28 33 2,750  3,000
·	-	985-86 actual	(Dollar Amounts in Thou 1986-87 Available	sands) 1987-88 Budget
Consumable Agricultural Products				_
State Funds  Provides grants to local organizations to fee	\$ ed the n	9,000 eedv.	\$ 8,000	\$ 8,000
**************************************		•		
Source of Funds		985-86 Actual	(Dollar Amounts in Thou 1986-87 Available	isands) 1987-88 Budget
Appropriation: Emergency Food Assistance Program	\$	9,000	\$ 8,000	\$ 8,000

#### FAIR FUND GENERAL GOVERNMENT

	1985-86	Dollar Amounts in Thousands: 1986-87	1987-88	
General Operations	Actual	Available	Budget	
State Funds	\$ -10 <sup>a</sup>	\$ 143		
Augmentations	2,500 <sup>b</sup>	\$ 143		

Reimburses local organizations for operating expenses incurred in conducting annual agricultural fairs. Conducts marketing, consumer service and agricultural research programs. If funds are available, provides grants to fairs for capital improvements.

The Fair Fund was a special revenue fund composed of a transfer from the General Fund. Act 92 signed July 8, 1986, eliminated the Fair Fund as a special fund, effective July 1, 1986 and created a grant appropriation, Payments to Pennsylvania Fairs, in order to provide continued assistance to agricultural fairs.

Source of Funds	(E 1985-86 Actual	Pollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
Executive Authorization: General Operations	\$ -10 <sup>a</sup>	\$ 143	
Augmentations: Transfer from General Fund	2,500 <sup>b</sup>		
TOTAL	\$ 2,490	\$ 143	• • • •

<sup>&</sup>lt;sup>a</sup>Lapses from the fund exceeded the amount of the State funds executive authorization.

<sup>&</sup>lt;sup>b</sup>The transfer from the General Fund is not carried forward as Augmentations to the Summary by Fund and Appropriation to avoid double counting.

## FARM PRODUCTS SHOW FUND GENERAL GOVERNMENT

	(Dollar Amounts in Thousands)											
General Operations		985-86 Actual		986-87 vailable		987-88 Budget						
State Funds	\$	1,735 1,000 <sup>a</sup>	\$	1,847 1,000°	\$	1,852 1,000 <sup>a</sup>						
TOTAL	\$	2,735	<u> </u>	2,847	\$	2,852						

Stimulates the improvement and development of Pennsylvania's agricultural products by encouraging and staging competitive shows at the State Farm Show Complex. Provides facilities for educational, cultural, religious, sport and other activities of interest to the general public.

		(D	ollar Amo	unts in Thousand	s)	
Source of Funds		985-86 Actual	-	986-87 vailable		987-88 Iudget
Executive Authorization: General Operations	\$	1,735	\$	1,847	\$	1,852
Augmentations: Transfer from General Fund		1,000 <sup>a</sup>		1,0002		1,000ª
TOTAL	\$	2,735	\$	2,847	\$	2,852

#### RACING FUND GENERAL GOVERNMENT

	(E	ollar Amounts in Thousand	ds)
	1985-86	1986-87	1987-88
Racing Operations	Actual	Available	Budget
State Funds	\$ 5,261	\$ 5,748	\$ 5,212

Develops and implements rules, regulations and procedures to insure the public and harness and horse owners of honest and safe competitive pari-mutuel harness and horse racing. Act 93 of 1983 merged the State Harness Racing Fund and the State Horse Racing Fund into the Racing Fund.

			(Dollar Amor	•			
	15	985-86	1:	986-87	19	987-88	
Source of Funds	Ā	Actual	A	vailable	Budget		
Executive Authorizations:							
Harness Racing Commission	\$	1,775	\$	2,199	\$	1,579	
Horse Racing Commission		2,676		2,785		2,869	
Race Horse Testing Laboratory		810		764		764	
TOTAL	\$	5,261	\$	5,748	\$	5,212	

<sup>&</sup>lt;sup>a</sup>The transfer from the General Fund is not carried forward as augmentations to the Summary by Fund and Appropriation to avoid double counting.

### OTHER SPECIAL FUNDS

### **AGRICULTURE**

Payments to Pennsylvania Fairs — Administration	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 228	\$ 157	\$ 216
Provides for the expenses incurred by the Secrin administering the grant program entitled Pa	etary and the syments to Pe	Department of Agriculture ennsylvania Fairs.	•
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Executive Authorization: Payments to Pennsylvania Fairs—Administration	\$ 228	\$ 157	\$ 216
GRANTS AND	SUBSIDIES	5	
Statutory Transfers	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 3,379	\$ 1,825	\$ 1,211
Act 93 of 1983 adjusted the distribution of mon maining in the Racing Fund after payment of nece wagered as specified are to be credited to the Bro These funds are listed as separate accounts in t Fund. All remaining monies in the Racing Fund Fund in the subsequent fiscal year.	essary expense eders' Fund a he Other func	s, percentages of the amount and to the Sire Stakes Fund. Is section under the Racing	ı.
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Executive Authorization: Transfer to General Fund	\$ 3,379	\$ 1,825	\$ 1,211

OTHER FUNDS AGRICULTURE

### **Amounts Not Previously Detailed**

General Fund	 85-86 ctual	19	(Dollar Amounts in Thousands) 1986-87 Available				
Agriculture Farm Operations Recovery on Lost Commodities Dog Law Administration Farm Loan Program	\$ 423 8 3,314 223	\$	501 8 3,484 230	\$	516 9 3,589 237		
GENERAL FUND TOTAL	\$ 3,968	\$	4,223	\$	4,351		
Racing Fund Sire Stakes Fund Breeders' Fund RACING FUND TOTAL	\$  2,732 1,966 4,698	\$	1,990 2,025 4,015	\$	2,088 2,085 4,173		
Pennsylvania Economic Revitalization Fund Agricultural Loans  PENNSYLVANIA ECONOMIC REVITALIZATION FUND TOTAL	\$ 781	\$ 	1,909	_			
DEPARTMENT TOTAL	\$ 9,447	<u>\$</u>	10,147	\$	8,524		

### **DEPARTMENT OF AGRICULTURE**

### Summary of Agency Program by Category and Subcategory

### General Fund and Special Funds

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
General Administration and Support	\$	3,076	\$	3,043	\$	3,067	\$	3,190	\$	3,318	\$ 3,451	\$	3,589
Consumer Protection	\$	24,690	\$	22,440	\$	21,092	\$	21,905	\$	22,207	\$ 22,461	\$	22,758
Consumable Agricultural Products Regulation of Horse Racing		16,050 8,640		14,867 7,573		14,669 6,423		14,936 6,969		15,213 6,994	15,502 6,959		15,802 6,956
Property Protection	\$	6,703	\$	6,011	\$	6,056	\$	6,258	\$	6,117	\$ 6,308	\$	6,507
Animal Health		6,703		6,011		6,056		6,258		6,117	6,308		6,507
Agribusiness Development	\$	9,131	\$	9,624	\$	12,465	\$	9,631	\$	9,803	\$ 12,982	\$	10,169
Development of Agricultural Industries		9,131		9,624		12,465		9,631		9,803	12,982		10,169
DEPARTMENT TOTAL	\$	43,600	\$	41,118	\$	42,680	\$	40,984	\$	41,445	\$ 45,202	\$	43,023

#### **General Administration and Support**

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86	1986-87		1987-88		1988-89		1989-90		1990-91			1991-92
General Fund Federal Funds Other Funds			S	3,043 10 413	\$	3,067 426	\$	3,190  439	\$	3,318  451		3,451  464	\$	3,589  476
TOTAL	\$	3,483	\$	3,466	\$	3,493	\$	3,629	\$	3,769	\$	3,915	\$	4,065

#### Program Analysis:

This program provides the administrative and overhead services which support the operations of the substantive programs of the department. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support. Such services include overall executive direction, manpower management, fiscal accounting and management information processing.

Funds are also provided to support the Pennsylvania Crop

Reporting Service. The Service is a cooperative effort of the State and Federal governments which assembles and distributes essential facts pertaining to the agriculture of the State.

A by-product of the Pennsylvania Crop Reporting Service is the "Annual Crop and Livestock Summary" which serves as a single reference source for county and State seasonal agricultural information.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1 <b>99</b> 0-91		1991-92
GENERAL FUND General Government Operations	\$	3,076	\$	3,043	<u>\$</u>	3,067	<u>\$</u>	3,190	\$	3,318	\$	3,451	\$	3,589

#### Consumable Agricultural Products

OBJECTIVE: To protect and assure the high quality of consumable agricultural products through reduction of the incidence of plant pests and misused, misrepresented, substantial or adulterated products.

#### **Recommended Program Costs:**

						Amo	ounts in The	usan	ds)		
		1985-86	1986-87		1987-88		1988-89		1989-90	1 <b>99</b> 0-91	1991-92
General Fund Federal Funds Other Funds	S	16,050 3,979 432	\$ 14,867 4,118 436	\$	14,669 3,934 437	\$	14,936 3,934 505	\$	15,213 3,934 531	\$ 15,502 3,934 557	\$ 15,802 3,934 585
TOTAL	\$	20,461	\$ 19,421	<u>\$</u>	19,040	\$	19,375	\$	19,678	\$ 19,993	\$ 20,321

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Food establishments requiring inspection	48,500	49,500	49,500	49,500	49,500	40,500	49,500
Incidence of consumer complaints	879	1,000	1,000	1,000	1,000	1,000	1,000
Incidence of food products showing major discrepancies	9,952	10,400	10,400	10,400	10,400	10,400	10,400
Dollar value of products removed from the market (in thousands)	\$3,923	\$3,400	\$3,400	\$3,400	\$3,400	\$3,400	\$3,400
Weight and measure inspections performed	47,302	37,000	37,000	37,000	37,000	37,000	37,000
Plant samples processed	9,500	10,000	11,000	12,000	13,000	14,000	14,000
Commercial pesticide applicators licensed	3,600	4,500	5,000	5,000	5,000	5,000	5,000
Oollar value of commodities distributed (in thousands)	\$106,500	\$107,000	\$108,350	\$109,000	\$110,000	\$110,000	\$110,000
Consumer commodities inspected	20,600	66,600	66,600	66,600	66,600	66,600	66,600
Persons receiving donated or surplus foods (in thousands)	5,280	5,100	5,100	5,100	5,100	5,100	5,100

#### **Program Analysis:**

The Department of Agriculture is committed through regulatory efforts to protect the health and safety of the consumer and assure the consumer of quality agriculture products.

Among the most significant of the department's protection activities is its efforts in food law compliance. An educational approach has been developed under which department personnel participate in training courses for food handlers. Food establishments which are inspected include

all licensed food stores, processing plants, warehouses, transportation facilities, bakeries, bottling plants, nurseries, seed dealers and certain restaurants and concession stands. Additional activities guarantee the quality of animal feeds, fertilizers, liming materials and pesticides.

During 1985-86 establishments requiring inspections totaled 48,500 and the incidence of consumer complaints was 879.

The decrease in the incidence of consumer complaints

#### Consumable Agricultural Products (continued)

#### Program Analysis: (continued)

when compared to those in the 1986-87 Budget is due to a re-assessment of the measure by departmental staff.

In 1986-87, it is estimated that inspection activities will result in increases in incidences of major food product discrepancies. These discrepancies represent significant violations of laws, regulations or production practices observed by inspection, product analysis or label review. An incidence includes all products removed at a given location; it is not a count of each individual product removed.

The measure for the number of consumer commodities inspected projects a threefold increase between the 1985-86 and 1986-87 fiscal years. This increase is attributed to United States Department of Agriculture (USDA) amendments to the Food Distribution program regulations which became effective on July 31, 1986. The regulations provide for increased audits of storage facilities and a management evaluation review of participants.

The bulk of food being removed from the market is from food vehicle accidents, although fires and floods also have an impact on the dollar value of the products removed. During 1985-86, floods in western Pennsylvania as well as incidences of tampering impacted on this measure. It is anticipated that \$3.4 million will be the annual value of products removed over the next few years.

In addition to inspection of food, the department regulates the sale of feed, fertilizer, lime and seeds by requiring certain label information to ensure that consumers receive quality seeds, and inspects plant samples to detect new plant pests or diseases and to monitor known plant pests and diseases. The ultimate goal of the latter effort is to develop pest and disease free propagation stock. As a result of regulatory and surveillance operations, approximately 10,000 plant samples will be tested in laboratories during 1987-88.

The Pesticide Control Law provides for the regulation of the use, handling, storage and transportation of pesticides. Regulation is achieved through the requirements of essential lable information and through the ceritification of pesticide applicators, dealers and manufacturers. This program attempts to provide for the optimum use of pesticides, while minimizing their adverse effects on human life and the environment.

An increase in the number of commercial pesticide applicators licensed is attributed to recent amendments to the Pesticide Control Law in Act 167 of 1986. Act 167 also established a restricted account in the General Fund, to be known as the Pesticide Regulatory Account. Fees are to be paid into this account and then used by the department in administering the act. As a result, a General Fund appropriation for Pennsylvania Pesticide Control is not requested for 1987-88; a General Fund appropriation of \$239,000 was provided in 1986-87 to operate the program until fees are collected in 1987.

Also included in this program are activities which regulate and maintain uniform standards of legal weights and measures of Commonwealth products. It is estimated that 37,000 weights and measure inspections will be performed during 1986-87 and in 1987-88.

The Bureau of Government Donated Foods is involved with distributing Federal surplus food to institutions—schools, prisons, hospitals, etc. It also administers the Federal Temporary Emergency Food Assistance Program (TEFAP) which involves distribution of surplus food to the needy in Pennsylvania who meet certain criteria.

The State funded Emergency Food Assistance Program provides grants to counties or a designated lead agency to purchase food to be provided to the needy. This budget recommends maintaining the current year funding level of \$8 million.

The dollar value of commodities distributed has remained level in 1986-87, as projected in prior year's estimates, due to the continuation of ongoing programs such as the distribution of cheese and butter. Schools have also continued to receive bonus commodities in addition to their normal allotments.

Inspection of amusement rides was a new program effective January 1, 1985. The enforcement program provides control over amusement ride design, maintenance and operation.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	7,050	\$	6,628	\$	6,669	\$	6,936	\$	7,213	\$	7,502	\$	7,802
Emergency Food Assistance Program		9,000		8,000		8,000		8,000		8,000		8,000		8,000
Pennsylvania Pesticide Control Act		· · · ·		239										
GENERAL FUND TOTAL	\$	16,050	\$	14,867	<u>s</u>	14,669	\$	14,936	\$	15,213	\$	15,502	\$	15,802

#### Regulation of Horse Racing

OBJECTIVE: To prevent consumer fraud in the racing industry.

#### Recommended Program Costs:

		(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Special Funds Other Funds		8,640 4,698	\$	7,573 4,015	\$	6,423 4,173	\$	6,969 4,298	\$	6,994 4,427	\$	6,959 4,560	<u> </u>	6,956 4,696
TOTAL	<u>s</u>	13,338	\$	11,588	\$	10,596	\$	11,267	\$	11,421	\$	11,519	<u>\$</u>	11,652

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Investigations to insure compliance with							
established rules and regulations:							
Harness	234	200	200	200	200	200	200
Horse	2,192	2,240	2,240	2,240	2,240	2,240	2,240
Tests conducted by the Pennsylvania Race							
Horse Testing Laboratory(in thousands)	1,904	3,000	3,000	3,000	3,000	3,000	3,000
Participant licenses issued:							
Harness	7,454	7,000	12,000	7,000	7,000	7,000	7,000
Horse	20,443	20,443	20,443	20,443	20,443	20,443	20,443
Racing days approved:							
Harness	530	369	344	344	344	344	344
Horse	444	429	500	500	500	500	500

#### Program Analysis:

The activities of this program are aimed at insuring that racing events are fair and unbiased. Both the Horse and Harness Racing Commissions are administrative arms of the Department of Agriculture and maintain offices at each of the licensed tracks. Principal duties consist of photographing and fingerprinting new applicants for licenses and conducting interviews and investigations to assure that programs, rules and regulations approved by the commissions are being satisfactorily carried out by associations and participants.

Act 93 of 1983 merged the State Horse Racing Fund and the State Harness Racing Fund into a single State Racing Fund. The tax schedule was adjusted and the distribution of funds was revised in order to assist the racing industry by increasing the funds retained by the tracks.

The decrease in the number of approved racing days for

Harness Racing in 1986-87 is a result of a change in the type of racing at Erie Downs. In 1986-87 Erie Downs hosted horse races, while in 1985-86 it was used for harness races. This change impacted the number of racing days approved both for Horse and for Harness. Also, renovations begun in 1985-86 at the Philadelphia track were completed ahead of schedule and races were able to be held.

The change in the measure for participant licenses issued—Harness is due to the implementation of a new regulation whereby licenses are issued on a three-year cycle instead of annually, with 1987-88 expected to be the peak year.

The number of investigations to insure compliance with rules and regulations— Harness were below last year's estimates. This change is due to a decrease in the number of Harness tracks in operation, with Erie Downs having

#### Regulation of Horse Racing (continued)

#### Program Analysis: (continued)

changed over to a horse track. A slight increase occurred in 1985-86 and is projected for 1986-87 onward in Horse Racing. In 1985-86, Horse Racing implemented the telebet master account system for a trial period. During that time, invetigators were sent in the field to audit locales where a bettor could utilize the telebet system. These audits are included within this program measure.

The telebet system allows individuals to set up an account at the track and place bets by telephone. Funds are placed into the account by the bettor and the level is reduced when a bet is placed. Winnings are placed in the individual's account. Other increases are due to the addition of Erie Downs as a Horse track.

After stipulated racing expenses are paid, the remaining balance in the State Racing Fund is transferred to the General Fund in the subsequent fiscal year. For 1986-87, the transfer to the General Fund was \$1.8 million.

#### Program Cost by Appropriation:

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
STATE RACING FUND													
Harness Racing Commission	\$	1,775	\$	2,199	\$	1,579	\$	1,642	\$	1,708	\$	1,776	\$ 1,847
Horse Racing Commission		2,676		2,785		2,869		2,984		3,103		3,227	3,356
Race Horse Testing Lab		810		764		764		795		858		892	928
Transfer to the General Fund		3,379		1,825		1,211		1,548		1,325		1,064	825
STATE RACING FUND					_				_				<del></del>
TOTAL	<u>\$</u>	8,640	\$	7,573	\$	6,423	\$	6,969	\$	6,994	<u>\$</u>	6,959	\$ 6,956

#### **Animal Health**

OBJECTIVE: To improve the health and reduce the incidence of damage to and by animals.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	6,703 235 3,320	\$	6,011 338 3,489	\$	6,056 230 3,596	\$	6,258 230 3,768	\$	6,117 230 3,956	\$	6,308 230 4,154	\$	6,507 230 4,362
TOTAL	\$	10,258	\$	9,838	\$	9,882	\$	10,256	\$	10,303	\$	10,692	\$	11,099

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Animals examined to determine disease (in							
thousands)	1,600	1,650	2,000	2,000	2,000	2,000	2,000
Animals quarantined	428,000	20,000	15,000	5,000	5,000	5,000	5,000
Animals destroyed	390,350	3,000	3,000	3,000	3,000	3,000	3,000
Livestock herds and flocks under							
surveillance	68,000	68,000	67,000	66,000	65,000	65,000	65,000
Post-mortem examinations	10,948	11,000	11,200	11,400	11,600	11,800	11,800
Health charts issued	91,000	94,000	95,000	95,000	95,000	95,000	95,000
Dogs licensed (in thousands)	985	900	900	900	900	900	900
Citations issued to dog owners	2,790	3,000	3,000	3,000	3,000	3,000	3,000
Dogs apprehended	9,791	9,791	9,791	9,791	9,791	9,791	9,791
Kennels licensed	2,052	2,000	2,000	2,000	2,000	2,000	2,000

#### **Program Analysis:**

This program supports a wide range of activities aimed at the prevention, control and eradication of transmissible diseases of domestic animals and poultry.

Surveillance to detect disease is accomplished by maintaining laboratory diagnostic services, inspecting and supervising livestock concentration points and promoting voluntary herd health certification programs. Regulatory activities include control of interstate and intrastate livestock movement and quarantine of diseased or exposed livestock.

Cooperative State-Federal programs to eradicate tuberculosis and brucellosis have resulted in a disease free status for Pennsylvania since the 1982-83 fiscal year, even though high levels of brucellosis exist in certain southern states. Surveillance to detect these diseases in Pennsylvania will remain critical until they have been eradicated from the United States.

The livestock population of Pennsylvania has remained relatively constant during recent years, although intensive production practices have concentrated larger numbers of animals and birds on fewer farms. Integration of these production units has lead to complex interstate support and marketing systems, including animal health support systems.

As intensive livestock production practices concentrate larger numbers of animals and birds, contagious diseases occur more frequently and with greater financial impact.

An increase in pseudorabies in swine will cause an increase

#### Animal Health (continued)

#### Program Analysis: (continued)

in applicable measures over the next few years. Diagnostic services have been expanded and will need to be constantly updated to serve the needs of an increasingly sophisticated animal industry.

Rapid transit of livestock internationally as well as interstate and intrastate poses a constant threat to the spread of diseases. Identification of livestock, traceback of infected animals to farm of origin and control of the movement of infected or exposed animals is necessary to minimize the threat of disease to Pennsylvania herds and flocks. There are over forty foreign animal diseases considered exotic to the United States but a constant threat to domestic livestock.

Health certificates are required to qualify livestock and poultry for export as well as for interstate and intrastate movement.

Also included in this program is dog law enforcement. Primary functions include the control and regulation of the sale and transportation of dogs, kennel inspections, reimbursement of law enforcement agencies for the detention and disposition of stray dogs, subsidization of qualified agencies for building or expanding shelters and the reimbursement of owners of livestock and poultry for damage caused by dogs. The measures pertaining to the number of citations issued and the number of dogs apprehended are below the estimates shown in last year's budget due to a revised interpretation of the pertinent section of the Dog Law, under which owners of unlicensed dogs would first receive a warning and have up to seven days to provide evidence to the dog warden that a license was purchased. If a license was not obtained, then a citation would be issued. Dog law enforcement activities are funded from a restricted account into which all dog related revenue is placed. Dog law expenditures are reflected in this subcategory as Other Funds.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND													
General Government Operations	\$	4,398	\$	4,395	\$	4,413	\$	4,590	\$	4,774	\$	4,965	\$ 5,164
Brucellosis Vaccination Program		150		150		150		150		150		150	150
Animal Indemnities		1,425		350		350		350		350		350	350
Rabies Virus Research		110											
Rabies Research				273		300		325		<i>.</i>			
Livestock Diagnostic Contract		153		189		189		189		189		189	189
Poultry Laboratory Diagnostic Contract .		169		189		189		189		189		189	189
Field Investigation Program		183		200		200		200		200		200	200
Poultry Surveillance Program				150		150		150		150		150	150
Johne's Disease		115		115		115		115		115		115	115
GENERAL FUND TOTAL	\$	6,703	\$	6,011	\$	6,056	\$	6,258	\$	6,117	\$	6,308	\$ 6,507

#### **Development of Agricultural Industries**

OBJECTIVE: To strengthen the agricultural economy and related enterprises.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 1988-89 1989-90 1990-91									1991-92		
		1703-00		1700-07		1707-00		1700-07		1202-20	 1990-91	 1771-72
General Fund	\$	7,178	\$	7,477	\$	10,397	\$	7,480	\$	7,566	\$ 10,656	\$ 7,749
Special Funds		1,953		2,147		2,068		2,151		2,237	2,326	2,420
Federal Funds		155		182		159		159		159	159	159
Other Funds		1,466		2,640		753		780		808	837	868
TOTAL	\$	10,752	\$	12,446	\$	13,377	\$	10,570	\$	10,770	\$ 13,978	\$ 11,196

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Promotional activities for Pennsylvania products	2,500	2,550	2,600	2,650	2,700	2,750	2,750
Products registered under the Logo program	223	250	275	300	325	350	350
Agricultural exports (in thousands)	\$500,000	\$600,000	\$650,000	\$700,000	\$750,000	\$800,000	\$800,000
Event days at Farm Show Complex	503	485	485	485	485	485	485

#### Program Analysis:

In seeking to strengthen the agricultural economy, agribusiness development programs are designed to maintain the availability of agricultural lands and to promote Pennsylvania's crops and livestock, especially those products that significantly affect farm incomes.

Logo programs are an important element of the department's agricultural promotion efforts. Producers, packers, processors and growers participating in the "We're Growing Better" or "Keystone Pride" logo programs have incorporated one of the logos onto packaging, labels, master cartons, letterheads or invoices, advertising or point-of-sale materials. Qualifications for the programs include a high quality product, 30 or more percent of products grown or produced in Pennsylvania and firm location within the Commonwealth.

Logo programs are designed as a marketing strategy to assist firms to identify origin of their products and to increase consumer awareness of the abundance and diversity of local food and agricultural products in an attempt to increase sales in all segments of Pennsylvania agricultural industries.

Industry acceptance of logo programs as a viable means to promote Pennsylvania agricultural products has generated much support in agricultural support industries (grocery chains, wholesale distribution centers, and restaurants) for Pennsylvania Food Products Month. Approximately 223

products are currently registered in logo programs, with a slight increase expected for the budget and future years.

Another key program is the Product Information Exchange Line, which matches commodity buyer with commodity seller. The livestock industry relies on this service, especially in the area of product grading. The department, when requested by a distant buyer, will inspect and grade livestock offered for sale by a Pennsylvania producer. The findings are then forwarded to the prospective buyer. This service protects the purchaser against product misrepresentation and strengthens the credibility of the State's livestock industry.

Pennsylvania's Crop Reporting Service, working in conjunction with the Department of Agriculture, gathers data on the cost of producing and marketing milk. This data is then used to support requests for various pricing policies in hearings before the Milk Marketing Board.

Since the department's objective is to strengthen all markets, it also has programs designed to promote such commodities as apples, honey, cherries, grapes, maple syrup, beef, milk and dairy products. In most instances, the promotion of these products is coordinated with councils representing product interest. Members of some councils assess themselves a fee based on their productivity.

Other promotional activities for Pennsylvania products include appearances by the Pennsylvania Dairy Princess,

#### Development of Agricultural Industries (continued)

#### Program Analysis: (continued)

county dairy princesses and other statewide commodity queens at shopping centers and other public functions; and developing and displaying exhibits that depict agriculture's role in the economy of Pennsylvania as well as working with statewide commodity organizations. The measure for promotional activities for Pennsylvania products has decreased from the level shown in last years' budget due to a re-evaluation of the measure by departmental staff.

The department also utilizes the "Producer Buyers Guide" as a method to couple buyers and sellers in order to increase the sale of Pennsylvania Products. An additional activity in the marketing area is the stimulation of public interest in "tailgate" or "open air markets". These markets continue to link the consumer and the farmer.

Organized consumer cooperatives or buying clubs have also proliferated during the period of rising food prices and offer excellent marketing opportunities for Pennsylvania farmers. This mutually beneficial arrangement leads to better prices for farmers and lower prices and more wholesome products for consumers.

As part of the Pennsylvania Economic Revitalization Fund (PERF) programs, the Department has been operating an Agriculture loan program to assist farmers by providing low-interest loans. The demand for this program has been negligible, but this should not imply that the concept of low-

cost capital for the agriculture industry is not a good one. Given the importance of agricultural development to overall economic development, this administration intends to create a new program to assist this all important sector of Pennsylvania's economy. To this end, \$3,000,000 has been provided in the General Fund for initiatives to support and expand Agricultural industry in the Commonwealth.

Approximately \$500 million worth of agricultural products were exported in 1985 from Pennsylvania. A large part of this export total was corn, wheat, soybeans and candy. By increasing the existing markets for Pennsylvania products, exporting aids employment and stimulates our economy.

This budget recommends \$2.7 million for payments to Pennsylvania Fairs; these funds from the General Fund replace racing revenue lost as a result of Act 93 of 1983. The Fair Fund by law was no longer receiving racing monies and is now fully funded by the General Fund. The Fair Fund was abolished by Act 92 of 1986.

At the Farm Show Complex, event days rose above projections in 1985-86. In order to accommodate the scheduling of additional events, a reduction in the setup and teardown time was accomplished.

(Dollar Amounts in Thousands)

#### Program Costs by Appropriation:

					(Dollar	Amo	unts in The	)usanc	1s)				
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND	•												
General Government Operations	\$ 2,226	\$	2,057	\$	2,077	\$	2,160	\$	2,246	\$	2,336	\$	2,429
Agricultural Research	732		1,000		1,000		1,000		1,000		1,000		1,000
Agricultural Promotion	60		360		360		360		360		360		360
Acid Rain Research	200		100										
Transfer to State Farm Products Show													
Fund	1,000		1,000		1,000		1,000		1,000		1,000		1,000
Livestock Show	83		83		83		83		83		83		83
Open Dairy Show	66	-	66		66		66		66		66		66
Junior Dairy Show	28		28		28		28		28		28		28
4-H Club Shows	33		33		33		33		33		33		33
Payments to Pennsylvania Fairs	2,500		2,750		2,750		2,750		2,750		2,750		2,750
Urban Farm Market Promotion	250												
Agricultural Development					3,000						3,000		
GENERAL FUND TOTAL	\$ 7,178	\$	7,477	\$	10,397	\$	7,480	\$	7,566	\$	10,656	\$	7,749
STATE FARM PRODUCTS SHOW FUND													
General Operations	\$ 1,735	\$	1,847	<u>\$</u>	1,852	<u>\$</u>	1,926	\$	2,003	<u>\$</u>	2,083	<u>\$</u>	2,167
STATE RACING FUND													
Payments to Pennsylvania Fairs —													
Administration	\$ 228	\$	157	<u>\$</u>	216	<u>\$</u>	225	<u>\$</u>	234	<u>\$</u>	243	<u>\$</u>	253
PENNSYLVANIA FAIR FUND													
General Operations	\$ -10	\$	143		<u> </u>	=	<u> </u>	=	<u> </u>		<u> </u>	=	

# Department of Banking The Department of Banking protects the public through the examination of records, accounts and policies of State-chartered financial institutions.

# **BANKING**

# Summary by Fund and Appropriation

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1	987-88 Budget
Banking Department Fund				
General Government				
General Operations	\$ 6,854	\$ 6,836	\$.	7,035
BANKING DEPARTMENT FUND TOTAL	\$ 6,854	\$ 6,836	\$	7,035

OTHER SPECIAL FUNDS

**BANKING** 

#### **BANKING DEPARTMENT FUND**

General Operations		985-86 Actual	Dollar Amo l Av	1	1987-88 Budget	
State Funds	\$	6,854	\$	6,836	\$	7,035
Supervises and examines the records, accounts institutions, State-chartered savings association sellers, money transmitters, consumer discopawnbrokers, and State-chartered credit unions corporations and conducts special investigation	ations, sales finance liscount companies, ions. Examines busi		compani collecto ness deve	es, installmer r-repossesser	nt s,	
Source of Funds		(985-86 Actual	1	unts in Thousands 986-87 ailable	1	.987-88 Budget
Executive Authorization: General Operations	\$	6,854	\$	6,836	\$	7,035

**BANKING** 

# Summary of Agency Program by Category and Subcategory

# **General Fund and Special Funds**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Consumer Protection	\$	6,854	\$	6,836	\$	7,035	\$	7,316	\$	7,609	\$	7,913	\$	8,230
Regulation of Financial Institutions		6,854		6,836		7,035		7,316		7,609		7,913		8,230
DEPARTMENT TOTAL	\$	6,854	\$	6,836	\$	7,035	\$	7,316	\$	7,609	\$	7,913	\$	8,230

#### Regulation of Financial Institutions

OBJECTIVE: To insure the maintenance of an economically sound and competitive system of State-chartered financial institutions.

#### Recommended Program Costs:

	(Dollar-Amounts.in Thousands)													
		1985-86		1986-871		1987-88;		1988-89		1989-90		1990-91		1991-92
Special Funds	\$	6,854	\$	6,836	\$	7,035	\$	7,316	<u>s</u>	7,609	<u>s</u>	7,913	<u>\$</u>	8,230
			~											ŧ

#### Program Measures:

	1985-86	1986-87	1987-88.	1988-89	1989-901	1990-91	1991-92:
Total assets of consumer credit agencies (in, millions)	\$53;700 <sup>-</sup>	\$68,200	\$86,614;	\$95,275	\$100,039.	\$105,041:	\$110;293
Total resources of State-chartered banks (in millions)	\$62,990	\$66,140	\$69;447 <sup>,</sup>	\$72,919.	\$76,565	\$80,393	\$84,413
Assets in State-chartered credit unions (in millions)	\$850	\$1,003	\$1,184;	\$1,421	\$1,705 <sup>-</sup>	\$2,046	\$2,455
Assets in State-chartered savings and loans institutions (in millions)	\$14,800.	\$15,900	\$17;100	\$18,400	\$19,800 <sup>,</sup>	\$21,200	\$22;800
Assets of State licensed money transmitters (in millions)	\$144,000	\$151,200	\$158;760	\$166,698	\$1,75,033	\$183;785	\$192,974

#### Program Analysis:

Recently enacted State financial legislation presented a number of challenges and responsibilities to the Department of Banking. Act 125 of 1984 provided for expanded investment powers for banks, including permitting the purchase of shares of stock of Pennsylvania bank holding companies and an increase in the amount an institution may deposit in a single depository. Act 128 of 1984 provided that institutions may acquire; and maintain subsidiaries which are: engaged in activities permissable under the Bank Service-Corporation Act, expanded the legal lending limitation, expanded limits on the purchase of acceptances, eliminated the aggregate limit on the amount of real estate loans an institution may carry, expanded the limitations on loans to executive officers, required CPA audits of all private banks, and revised the requirement for the department to examine all institutions from annually to alternate-calendar years.

Act 44 of 1982 provided for the formation of multi-bank holding companies, branching in counties bi-contiguous to counties in which a bank's headquarters is located, and by 1990 statewide branching will be effective. There is much activity in the branching and holding company areas because

of this act. Currently, eighty-two bank holding companies and twenty-four multi-bank holding companies, are in operation.

The Regional Interstate Banking Act, Act 69 of 1986, became effective on August 25, 1986. This act includes a "trigger" to permit nationwide interstate banking on March 4, 1990 and gives the Banking Department broad supervisory authority and responsibility. The department must approve all interstate activity, which includes actions involving both state and national banks. Included in this budget are funds amounting to \$81,000 for increased staff to implement Act 69. On a daily basis, Banking has the responsibility of supervising any bank holding company that owns an institution in Pennsylvania regardless of where that holding company is located and examining it for safety and soundness as well as to ensure that the needs of Pennsylvania's communities are adequately serviced. This entails assuring that Pennsylvania residents have available to them the basic transaction accounts offered by the instate institutions, and that the State's economy does not suffer through a lack of loans and those other services that

#### Regulation of Financial Institutions (continued)

#### Program Analysis: (continued)

are required to enhance and maintain the State's economy.

Beginning in 1983, a Savings and Loan industry which had seen four consecutive years of losses began to report profits; these profits have grown steadily both nationwide and statewide as interest rates dropped, with profits reaching a record of \$5.1 billion nationwide in 1985 and continuing to grow at a steady pace through 1986. Yet this very success presents a new dilemma, mainly how to survive prosperity. High interest rates are clearly bad for the industry, yet low rates are not necessarily always good. Low rates have clearly been of benefit to thrift institutions in that they have allowed the industry to recover from the havoc of the past; however, low rates carry a potential danger for savings institutions because of the nature of the business and the provisions of mortgage contracts. It is a challenge that requires much thought and careful judgement.

During 1986 a surge of mutual to stock association conversions affected the savings institution industry, nationwide as well as statewide. Regulatory agency demand for increased net worth prompted much of this trend in conversions among small and medium-size associations, along with a concurrent increase in community stock offerings. Community stock offerings appear to be popular because they alleviate fears about loss of control by spreading ownership among an increased number of shareholders.

Consumer buying and financing continued at a brisk pace during 1985-86. The continuing surge of consumer activity in the marketplace resulted in a 49 percent weighted average growth rate in holdings for the licensees and chartered financial institutions supervised by the Consumer Credit Bureau. At the end of 1985-86 combined assets of Consumer Credit agencies, credit unions and licensed money transmitters exceeded \$198 billion dollars; this is more than triple the originally projected annual growth rate of 13 percent, and is another indication that the Pennsylvania economy is improving.

Motor Vehicle Sales Finance Companies had the largest percentage of asset growth among regulated financial entities during 1985-86, as their combined assets grew by \$9 billion or 180 percent. This growth is attributed to the low-interest rates and huge cash discounts offered by the major automobile manufacturers throughout the year.

Consumer Credit Agencies, consisting of Consumer Discount Companies and Secondary Mortgage Loan Companies, grew by a more modest \$4.9 billion or 14 percent during 1985-86. This growth was only one-half of last year's growth rate, and suggests that consumers are shopping around to find the lowest rate. This continued upward trend in consumer borrowing can be attributed to constant advertising of low rates for mortgage and automobile financing, particularly by finance companies.

As of June 30, 1986, there were 149 banks under the department's supervision: 129 commercial banks, six savings banks, five private banks and nine trust companies. In addition there were eight foreign banks which established ten branch offices in Pennsylvania. The increase in total assets (\$7 billion) and earnings (\$5.2 million) in 1985-86 is another indication of both the positive performance of Pennsylvania State-chartered banks and improving economic conditions.

State-chartered credit unions continued to experience asset growth during 1985-86, with assets increasing by \$200 million or 30 percent. This growth was approximately double the previous year's growth and is due to Credit Unions continuing to pay approximately one to two percent above market interest rates for savings. This practice has been challenged by Federal and State Credit Union regulators, because it increases the credit union's cost of funds while their consumer loan rates remain subject to market forces that tend to lower rates, thus resulting in a loss of earnings and profits.

Money Transmitters increased their assets by approximately 55 percent, or \$51 billion during 1985-86. This growth is attributable to a healthy economy and a strong dollar, resulting in a substantial increase in domestic and foreign travel which increased the sales of money orders and travelers' checks. Money Transmitters also benefit by investing the money paid for money orders and travelers' checks until they are cashed. The securities markets provided very profitable investment areas for these funds during 1985-86.

In the current and future years, the Banking Department will continue its efforts to review and improve program areas in order to maintain an economically sound and competitive system of State-chartered financial institutions.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
BANKING DEPARTMENT FUND	¢	£ 054	e	6,836	¢	7.035	æ	7,316	æ	7.609	¢	7.913	•	8,230
General Operations	\$	6,854	<b>.</b>	0,030	Þ	1,033	J	7,310	4	7,009	<u> </u>	7,713	Ψ	0,230

# Civil Service Commission

The Civil Service Commission administers the Commonwealth's merit system. The responsibilities of the commission include: recruitment of qualified personnel; evaluation of applicants' education and experience to determine if minimum requirements have been met; development and administration of examinations; and certification of eligibles to the appointing agencies.

# **CIVIL SERVICE COMMISSION**

# Summary by Fund and Appropriation

General Fund	1985-86 Actual	ollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
General Government			
General Government Operations	\$ 1	\$ 1	\$ 1
TOTAL STATE FUNDS	\$ 1	\$ 1	\$ 1
Augmentations	\$ 7,574	\$ 7,312	\$ 7,815
GENERAL FUND TOTAL	\$ 7,575	\$ 7,313	\$ 7,816

#### **GENERAL GOVERNMENT**

General Government Operations	1985-86 Actual	(Dollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget
State Funds	\$ 1 7,574	\$ 1 7,312	\$ 1 7,815
TOTAL	\$ 7,575	\$ 7,313	\$ 7,816

Recruits qualified persons for Commonwealth employment and administers the merit system in agencies operating under Civil Service.

Source of Funds	(1 85-86 ctual	Oollar Amour 198 Ava	19	987-88 udget	
Appropriation: General Government Operations	\$ 1	\$	1	\$	1
Augmentations: Fees From Agencies	7,162 412		6,868 444		7,356 459
TOTAL	\$ 7,575	\$	7,313	\$	7,816

# **CIVIL SERVICE COMMISSION**

# Summary of Agency Program by Category and Subcategory

# **General Fund and Special Funds**

	(Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 1988-89 1989-90 1990-91									1991-92			
General Administration and Support	\$	1	\$	1	\$	1	\$	1	\$	1	\$ 1	\$	1
Maintaining Commonwealth Merit System													
Selection <sup>a</sup>													
DEPARTMENT TOTAL	\$	1	\$	1	\$	1	\$	1	\$	1	\$ 1	\$	1

<sup>&</sup>lt;sup>a</sup>All funds are other than General Fund or Special Fund.

#### General Administration and Support

OBJECTIVE: To provde an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
General Fund Other Funds	\$	1 3,597	\$	1 3,450	\$	1 3,788	\$	1 3,940	\$	1 4,098	\$	1 4,262	\$ 1 4,432
TOTAL	\$	3,598	\$	3,451	\$	3,789	\$	3,941	\$	4,099	\$	4,263	\$ 4,433

#### **Program Analysis:**

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support. A primary concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs

of provided services. A high priority has been placed on expanded computerization and automated records processing. Additional significant efficiencies will be accomplished in the current year and next year through the projected increased mechanization and computerization. This effort will substantially modernize all clerical and support operations and should result in significant savings.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
	198	5-86	19	986-87	19	87-88	19	88-89	49	989-90	19	90-91	19	991-92
GENERAL FUND General Government Operations	\$	<u>1</u>	\$	1	<u>\$</u>	1	\$	1	<u>(\$</u>	1	\$	1	\$	1

#### Selection

OBJECTIVE: To provide a sufficient number of qualified, available persons to meet merit system manpower needs.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92	
Other Funds	\$	3,977	\$	3,862	\$	4,027	\$	4,188	\$	4,356	\$	4,530	\$ 4,711	,
TOTAL	\$	3,977	<u>\$</u>	3,862	\$	4,027	\$	4,188	\$	4,356	\$	4,530	\$ 4,711	

#### **Program Measures:**

	1984-85	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91
Total eligibles on lists	157,660	165,000	175,000	175,000	175,000	175,000	175,000
Persons scheduled for exams	134,835	140,000	145,000	150,000	150,000	150,000	150,000
Classes for which exams were made available at agencies' requests	775	790	815	850	885	910	910
Examinations with demonstrable and defen- sible validity evidence	682	752	802	850	885	910	910
Appeal requests received and processed	1,007	1,100	1,125	1,150	1,175	1,200	1,200
Certifications audited	14,750	14,950	15,150	15,350	15,550	15,750	15,950
Handicapped provided employment information			275	350	425	425	425
Handicapped hired			40	55	65	65	65
Employes referred to interested agencies for employment consideration			50	100	150	150	150

#### Program Analysis:

The objective of the Civil Service Commission is to provide a sufficient number of qualified, available persons to meet merit system staffing needs. To meet this objective the commission works to attract to State service persons who possess character and ability and to appoint and promote these persons on the basis of merit and fitness.

The commission has been working to bring the Commonwealth merit system into full compliance with all Federal and State laws and regulations concerning employe selection procedures. Extensive job analysis, test documentation and test analysis is mandated by the Federal Uniform Guidelines on Employe Selection Procedures. Also required is the development and implementation of an adverse im-

pact determination program. The development and use of suitable alternatives to traditional selection devices for which adverse impact has been identified and for which validity documentation is not sufficient to meet the guidelines must be pursued. These goals are identified directly with the following program activities; 1) the identification and elimination of adverse impact; 2) the development of more valid examinations; 3) the identification and elimination of unfair discrimination in other parts of the Commonwealth's personnel system; and 4) the increased efficiency of operations of the Civil Service Commission in meeting the personnel management needs of the other agencies of State government; or 5) the prompt and accurate resolution or

#### Selection (continued)

#### Program Analysis: (continued)

adjudication of complaints, grievances, and appeals.

The most important indicator of successful accomplishment of missions is the number of examinations which are developed in compliance with the regulations on validity. The more valid the tests, the more productive and stable the workforce will be, and the less likely that the Commonwealth becomes involved in long, costly court cases. Commission staff expects to increase the number of demonstrably valid examinations being deveyloped by approximately 10 percent a year. Eventually all merit system examinations will be fully defensible.

The program measures which are presented are indicative of the commission's workload. Eligible list activity, examinations available, validation requirements, and appeals have been maintained at very high levels for the past few years.

The commission must be able to provide a list of persons qualified to be considered for vacancies as they occur in the merit system; therefore, names of over 150,000 eligibles must be maintained on lists. To place, maintain, and update thousands of eligibles on lists represents a heavy workload in itself. The need to have enough, but not too many, eligibles on lists for the specific occupations at the exact locations where they are needed makes the commission's task highly complex. There is a continuing effort to limit the number of eligibles who are placed on lists without much likelihood of being considered for a particular occupation

in a certain location. This is accomplished by shortening the periods of time certain examination programs are open for application. This action, along with the recently tighter labor market, and other factors has contributed to a modest decrease in total eligibles on lists, compared to July, 1985. This is an indication that the lists are more viable than in previous fical periods.

A crucial part of an effective merit system is the prompt and objective review and adjudication of employe and management complaints concerning personnel actions. An important indicator of the commission's success in this regard is the number of appeal requests and hearings successfully consummated. This element of the commission's operations has seen an increase of more than 700 percent in the last ten years.

The funds supporting this subcategory are received from billing various General and Special Fund departments for merit system services and from Federal Funds. These billings are treated as Other Funds to avoid duplicate accounting.

The 1987-88 recommendation includes a \$29,000 initiative to support handicapped persons in their effort to secure employment within the Commonwealth's merit system. Through a Handicapped Employment and Employe Mobility program, the commission will provide for the testing, hiring and promotion of qualified handicapped candidates.

# Department of Commerce

The Governor has proposed a major reorganization and strengthening of the Commonwealth's economic development programs. The complete program and financial details are contained in the "Spending Plan for an Economic Development Partnership" which is a separate presentation in the 1987-88 recommended budget.

#### **DEPARTMENT OF COMMERCE**

# Summary by Fund and Appropriation

General Fund	1985-86 <b>A</b> ctual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government		0 7.040	
General Government Operations	\$ 7,107	\$ 7,049	
Marketing	5,097	7,100	
Subtotal	\$ 12,204	\$ 14,149	
Grants and Subsidies			
Industrial Development Assistance	\$ 500	\$ 500	
Pennsylvania Industrial Development Authority	12,000	15,000	
Site Development	1,456	1,000	
Site Development—Copperweld	600		
Site Development—Fuels Plant	81		
Local Development District Grants	650	850	
Appalachian Regional Commission	386	400	
Minority Business Development Authority	2,000	2,000	
Community Facilities	5,498	6,500	
Minority Business Technical Assistance	250	250	
International City Project	100	100	
American Wind Symphony	85	65	
Transfer to Pennsylvania Economic Revitalization Fund	105,000		
Ben Franklin Partnership	22,298	28,000	
Pennsylvania Energy Development Authority	1,300	1,300	
Tourist Promotion Assistance	4,497	5,000	
Port of Philadelphia	4,000	4,000	
Port of Erie	1,125	1,500	
Port of Pittsburgh	750	1,000	
American Music Theatre Festival	100	100	
U.S. Constitution Bicentennial	140	1,250	
Beaver Valley Plant Closing Study	250		
Metals Reuse Study		• 375	
Super Computer Center		1,750	
Pittsburgh Technology Development Center	1,000	2,000	
J & L Site Development	2,000	2,000	
Disaster Redevelopment Assistance	1,150		
Rural Economic Development		2,750	
Bridgewater Planning Grant		50	
Site Development — Johnson Bronze		25	
Beaver Valley Industrial Study		100	
Beaver valley industrial Study		, , ,	
Subtotal	\$ 167,216	\$ 77,865	4 4 4
TOTAL STATE FUNDS	<u>\$ 179,420</u>	\$ 92,014	
Federal Funds	\$ 509 1,458	\$ 3,600	
GENERAL FUND TOTAL	\$ 181,387	\$ 97,092	

#### **DEPARTMENT OF COMMERCE**

# Summary by Fund and Appropriation (continued)

Other Funds	1985-86 Actual	Dollar Amounts in Thousands 1986-87 Available	1987-88 Budget
Pennsylvania Economic Revitalization Fund			
Engineering School Equipment	\$ 71		
Minority Business Assistance — Bid and Performance	548	\$ 1,212	
Minority Business Assistance — Loans	515	985	
Minority Business Assistance — Technical/Managerial			
Assistance	677	985	
Business Infrastructure Development	1,096	24,417	
Small Business Incubators — Loans	604	2,985	
Seed Capital Challenge Grants	2,250	1,500	
Employee Ownership Assistance — Technical Assistance	51	250	
Capital Loan Fund	5,000	14,955	
Beaver Valley Revitalization		1,000	
Mon Valley Revitalization		2,000	
Shenango Valley Revitalization		1,000	
Community Economic Recovery Program		1,000	
Higher Education Industrial Resource Centers		4,000	
PENNSYLVANIA ECONOMIC REVITALIZATION	<del></del>		
FUND TOTAL	\$ 10,812	\$ 56,289	, .
Sunny Day Fund			
Genesis		\$ 4,000	
Eastman Kodak		14,710	
CHARLES AND DATE OF THE STATE O			
SUNNY DAY FUND TOTAL	<u> </u>	\$ 18,710	
Other Funds Total	\$ 10,812	\$ 74,999	
TOTAL ALL FUNDS	\$ 192,199	\$ 172,091	

The Governor has proposed a major reorganization and strengthening of the Commonwealth's economic development programs. The complete program and financial details are contained in the "Spending Plan for an Economic Development Partnership" which is a separate presentation in the 1987-88 recommended budget.

<sup>\*</sup>Estimated expenditures from available appropriations.

# Department of Community Affairs

The Department of Community Affairs provides a system of services and programs permitting the development and redevelopment of Pennsylvania's communities to enhance the total environment of citizens. The department seeks to improve the capabilities of local governments to meet critical social and economic problems and to develop human resources so each citizen will have an equal opportunity to achieve the full measure of the State's economic prosperity. It carries out these activities through technical consultation and assistance; grants for housing, redevelopment, flood plain management, planning and manpower training.

# **DEPARTMENT OF COMMUNITY AFFAIRS**

# Summary by Fund and Appropriation

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available		987-88 Budget
General Fund				
General Government Operations	\$ 8,795	\$ 11,061	\$ —	7,235
Grants and Subsidies Community Conservation and Youth Employment Housing and Redevelopment Assistance Enterprise Development Regional Councils. Planning Assistance Flood Plain Management COGNET United Social Services New Castle Blight Removal Disaster Redevelopment Assistance — Tornadoes (1985) Single-room Occupancy/Low-income Housing Distressed Community Emergency Aid	\$ 2,825 10,000 5,000 175 100 75 100 110 100 1,500 3,500	\$ 2,736 20,000 6,250 175 150 75  201  5,000	\$	2,736 25,000 6,250 175 150 75
Einstein Community Development	\$ 23,485	\$ 34,737	\$	34,386
TOTAL STATE FUNDS	\$ 32,280	\$ 45,798	\$	41,621
Federal Funds	\$ 116,039 5,674 \$ 153,993	\$ 139,126 5,700 \$ 190,624	· ·	114,045 5,669 161,335
Other Funds	\$ 11,920 \$ 165,913	\$ 34,462 \$ 225,086	\$ <u>\$</u>	739 162,074

#### **GENERAL GOVERNMENT**

General Government Operations  State Funds Federal Funds Augmentations	1985-86 Actual	ands) 1987-88 Budget		
	\$ 8,795 1,975 667	\$ 11,061 2,966 700	\$ 7,235 3,123 669	
TOTAL	\$ 11,434	\$ 14,727	\$ 11.027	

Provides for the administration and operation of various programs designed to promote effective and economical delivery of municipal services by assisting communities and political subdivisions in the areas of economic opportunity to disadvantaged Pennsylvanians; housing, code enforcement and renewal; grant programs for the acquisition and development of recreational facilities; technical and financial assistance to regional planning agencies and councils of government; and regulation of industrialized housing.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands 1986-87 Available	1987-88 Budget
Appropriation:			
General Government Operations	\$ 8,795	\$ 11,061	\$ 7,235
Federal Funds:			
Land and Water Conservation Fund — Project Administration.	89	125	50
Operator Outreach Training	19	50	11
ARC — Planning Administration	10	45	25
Community Development Technical Assistance	123		
Community Services Block Grant — Administration	522	350	638
Small Communities Block Grant — Administration	865	887	909
Folk Art Project	10		
Low-Income Energy Assistance — Administration	327		1,475
Training—Road and Street Maintenance	10	15	15
Weatherization — State and Local Administration		1,494	
Augmentations:			
Mobile and Industrialized Housing Act	142	127	119
Training Course Registration	300	280	305
Disaster Relief Fund		50	
Energy Conservation Code Fees	225	243	245
TOTAL	\$ 11,437	\$ 14,727	\$ 11,027

<sup>&</sup>lt;sup>a</sup>Actually appropriated as General Government Operations - \$10,927,000 and Legislative Liaison - \$134,000.

#### **GRANTS AND SUBSIDIES**

Community Conservation and Youth Employment  State Funds Federal Funds Augmentations	(Do 1985-86 Actual		,	Oollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
	\$	2,935 17,626 500	\$	2,937 20,074	\$	2,736 14,464	
TOTAL	\$	21,560	<u>-</u> \$	23,011	<del></del>	17,200	

Provides financial assistance to municipalities, community action agencies (CAA), Opportunities Industrialization Centers (OIC) and nonprofits to develop programs aimed at chronic unemployment and the social, physical and economic deterioration of communities. In addition, the Federal Community Services Block Grant monies are utilized and targeted toward Commonwealth priorities in the employment areas.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Community Conservation and Youth Employment United Social Services	\$ 2,825 110	\$ 2,736 201	\$ 2,736
Federal Funds: Community Services Block Grant	17,626	20,074	14,464
Augmentations: Summer Demonstration Project	500		
TOTAL	\$ 21,560	\$ 23,011	\$ 17,200
Community Revitalization Assistance	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds Federal Funds Augmentations	\$ 20,100 95,871 4,507	\$ 31,400 115,511 5,000	\$ 31,250 96,283 5,000
TOTAL	\$ 120,478	\$ 151,911	\$ 132,533

Provides grants to communities and redevelopment authorities to improve blighted neighborhoods through redevelopment, housing code enforcement, and the provision of low and moderate income housing through rehabilitation.

Provides grants to assist nonprofit sponsors in meeting the costs of building low and moderate income housing.

Provides grants to identified enterprise development areas to plan and implement proposals to create jobs.

Provides funds to weatherize existing housing stock through the installation of insulation, storm doors and windows in homes of persons who meet income standards developed by the Federal Government agency.

Also includes funds from the Small Communities Block Grant to upgrade the housing stock of low income individuals.

Provides Federal funds to assist in relocation of Centralia residents endangered by the underground mine fire.

# **COMMUNITY AFFAIRS**

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Source of Funds			
Appropriations: Housing and Redevelopment Assistance	\$ 10,000	\$ 20,000	\$ 25,000
Enterprise Development New Castle Blight Removal	5,000 100	6,250	6,250
Disaster Redevelopment Assistance—Tornadoes Single-Room Occupancy/Low-Income Housing	1,500 3,500		
Emergency Aid	,	5,000	
Einstein Community Development		150	
Federal Funds:			
Low Income Energy Assistance — Weatherization  DOE — Weatherization	7,166 14,029	14,100	21,459
ARC — Innovative Housing Program	11,029	47	8,924 47
Temporary Housing — Superfund Cleanup	48	100	100
Small Communities Block Grant	48,426	85,000	59,200
Small Communities Block Grant—Jobs		201	
Small Communities Block Grant — Emergency Jobs	2,501	201	
Rental Rehabilitation	21,543 1,747	11,030 3,261	6,553
Hydman Disaster	400	3,201	
Small Communities Block Grant—Jobs Program	100	1,200	
Emergency Shelter for the Homeless		371	
Augmentations:			
Return of Unused Project Monies	4,507	5,000	5,000
TOTAL	\$ 120,478	\$ 145,288	\$ 132,533
<u> </u>			
Regional Councils	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 275	¢ 176	0 105
	3 273	\$ 175	\$ 175
Provides financial assistance to regional count to overcome the effects of local government fr	cils of elected of agmentation.	fficials to promote efforts	
		(Dollar Amounts in Thousands)	
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget
Appropriation:			
Regional Councils	\$ 175 100	\$ 175	\$ 175 
TOTAL	\$ 275	\$ 175	\$ 175

# **COMMUNITY AFFAIRS**

Planning Assistance  State Funds	(Dollar Amounts in Thousa) 1985-86 1986-87 Actual Available			86-87	ands) 1987-88 Budget		
	\$	100 459	\$	150 450	\$	150 75	
TOTAL	\$	559	\$	600	\$	225	

Provides planning grants to local planning agencies. The plans funded through this program are often prerequisites for receiving Federal funds.

Provides for planning grants and loans from the U.S. Department of Commerce to coastal communities to mitigate the impact of energy activities.

Source of Funds		(E 1985-86 Actual		(Dollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
Appropriation: Planning Assistance	\$	100	\$	150	\$	150	
Federal Funds							
ARC — Enterprise Development Planning Assistance		252		300		75	
Coastal Zone Management — Administration		207		150			
TOTAL	\$	559	\$	600	\$	225	

Flood Plain Management  State Funds	(Dollar Amounts in Thousands 1985-86 1986-87 Actual Available			ds) 1987-88 Budget		
	\$	75 108	\$	75 125	\$	75 100
TOTAL	\$	183	\$	200	\$	175

Provides financial assistance to municipalities to prepare and implement flood plain management plans.

Source of Funds		1985-86 Actual		(Dollar Amounts in Thousar 1986-87 Available		inds) 1987-88 Budget	
Appropriation: Flood Plain Management Grants	\$	75	\$	75	\$	75	
Federal Funds FEMA — Technical Assistance — Flood Plain Management		108		125		100	
TOTAL	\$	183	\$	200	\$	175	

OTHER FUNDS

# COMMUNITY AFFAIRS

# **Amounts Not Previously Detailed**

•	1985-86 Actual		1987-88 Budget
General Fund			
Industrilized Housing	\$ 128 478 220	\$ 127 400 243	\$ 166 400 173
GENERAL FUND TOTAL	\$ 826	\$ 770	\$ 739
Energy Conservation and Assistance Fund			
Oil Overcharge — Weatherization	\$ 529	\$ 20,257	
OIL OVERCHARGE FUND TOTAL	\$ 529	\$ 20,257	
Pennsylvania Economic Revitalization Fund			
Recreation Improvement and Rehabilitation  Enterprise Zones Tax Credits — LERTA  Financially — Disadvantaged Communities — Reduction of	\$ 10,565 	\$ 7,435 3,000	
State Match		3,000	
PENNSYLVANIA ECONOMIC REVITALIZATION FUND TOTAL	\$ 10,565	\$ 13,435	
DEPARTMENT TOTAL	<u>\$ 11,920</u>	\$ 34,462	\$ 739

# **DEPARTMENT OF COMMUNITY AFFAIRS**

# **Summary of Agency Program by Category and Subcategory**

# General Fund and Special Funds

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$	3,804	\$	5,483	\$	1,696	\$	1,764	\$	1,835	\$	1,908	\$	1,985
Community Physical Development	\$	21,964	\$	28,470	\$	33,146	\$	18,222	\$	18,301	\$	18,383	\$	18,468
Housing and Redevelopment Community Park and Recreation		21,554		28,030		32,701		17,759		17,819		17,882		17,947
Development		410		440		445		463		482		501		521
Economic Opportunity	\$	3,561	\$	3,558	\$	3,366	\$	3,391	\$	3,417	\$	3,444	\$	3,472
Community Conservation and Youth Employment		3,561		3,558		3,366		3,391		3,417		3,444		3,472
Local Government Management	\$	2,951	\$	8,287	\$	3,413	\$	3,533	\$	3,658	\$	3,789	\$	3,925
Areawide Intermunicipal Services Municipal Administrative Support		275		175		175		175		175		175		175
Capability		1,784		7,188		2,305		2,397		2,493		2,593		2,697
Community Development Planning		892		924		933		961		990		1,021		1,053
DEPARTMENT TOTAL	\$	32,280	\$	45,798	\$	41,621	\$	26,910	\$	27,211	<u>s</u>	27,524	\$	27,850

#### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs, of the agency can be achieved.

#### Recommended Program Costs:

	(Dollar, Amounts, in. Thousands)													
		1985-86		1986-87		1987-88,		1988-89		1989-90		1990-91		1991-92
General Fund Federal Funds	\$	3,804 10	\$	5,483				1,764		1,835		1,908	\$	1,985
TOTAL	\$	3,814	\$	5,483	\$	1,696	\$	1,764	\$	1,835	\$	1,908	\$	1,985

#### Program Analysis:

General: Administration and Support provides the administrative overhead and management systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success on failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support.

Funds are also provided for the agency's policy planning and information program, which provides publications and information to local governments as well as staff support for the department.

The Heritage Affairs Advisory Commission and Council on the Hispanic Community are also part of this subcategory. These organizations prepare and disseminate literature, public education material and publicity relating to ethnic and nationality groups and their programs and activities.

#### Program Costs by Appropriation:

	(Dollar, Amounts in Thousands).													
	1	985-86	1986-87		1987-88		1988-89		1989-90		1990-91			1991-92
GENERAL FUND														
General Government Operations	\$	3,804	\$	5,483	\$	1,696	\$	1,764	\$	1,835	\$	1,908	\$	1,985

#### Housing and Redevelopment

OBJECTIVE: To reduce to an acceptable level the percentage of Pennsylvania families living in substandard housing and blighted neighborhoods.

#### Recommended Program Costs:

	1985-86		1986-87	(Dollar 1987-88	Amo	ounts in The 1988-89	ousan	ds) 1989-90	1990-91	1991-92	
General Fund Federal Funds Other Funds	\$ 21,554 97,063 6,229	\$	28,030 116,692 29,447	\$ 32,701 98,667 6,103	\$	17,759 92,114 6,103	\$	17,819 92,114 6,103	\$ 17,882 92,114 6,103	\$ 17,947 92,114 6,103	
TOTAL	\$ 124,846	<u>s</u>	174,169	\$ 137,471	\$	115,976	\$	116,036	\$ 116,099	\$ 116,164	

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
State funded activities and programs:							
Construction of new units:	175	175	175	175	175	175	175
Rehabilitation of existing units	1,312	1,312	1,312	1,312	1,312	1,312	1,312
Community Development projects:	44	60	65	44	44	44	44
Industrial and mobile homes inspected	2,688	3,000	3,000	3,000	3,000	3,000	3,000
Homes weatherized	15,455	26,823	26,823	26,823	26;823	18,823	10,823
Small Communities Block Grant:							
Jobs created and/or retained	1,365	1,400	i,000	1,000	1,000	1,000	1,000
Vacant commercial structures occupied	2	6	Ś	Š	5	5	5
Community facilities projects	121	160	140	140	140	140	140
Housing units rehabilitated	2,400	2,400	2,400	1,600	1,600	1,600	1,600
Single Room Occupancy Units Renovated::	100	100				: .	: .

#### Program Analysis:

In furthering the goals of community conservation, the Commonwealth continues to pursue a series of initiatives that direct State funds to areas of greatest need. The Housing and Redevelopment Assistance Program continues to be a primary tool for revitalizing depressed and blighted neighborhoods and commercial districts, with its focus on ventures in public/private partnerships to leverage other private and public dollars for housing rehabilitation.

Projections for new housing construction and rehabilitation of existing units will remain fairly constant through 1991-92. Local grantees have anticipated reduced Federal funding for new construction and emphasized rehabilitation to conform with both Federal and State priorities.

An increase to \$25 million for Housing and Redevelopment is being provided for 1987-88 to encourage local development in the Commonwealth. As indicated in

the program measure above, it is estimated that this increased appropriation will be utilized entirely for community development projects but will not dramatically affect the number of projects funded, instead impacting more on the individual project size, scope and cost, which will create a greater impact per project.

The Enterprise Development Zone Program provides grants for locally-planned, innovative projects which have stimulated private investment and created jobs in State-designated enterprise zones. In 1986, there were 20 zones in 11 communities which have received grants for the purpose of developing and refining economic development strategies to enable them to compete for enterprise zone designation.

Progress of fully-designated zones, and their potential for further development and leveraging of private investment, will be reviewed to determine the viability of the program.

#### Housing and Redevelopment (continued)

#### Program Analysis: (continued)

A new Pennsylvania Economic Revitalization Fund (PERF) program initiated during 1986-87 is a tax credit program under the Local Economic Revitalization Tax Act (LERTA). A total of \$3 million was provided to bring about increased business development in enterprise zones by encouraging municipalities to establish exemptions from taxes on physical improvements made within these designated areas. This budget recommends making the 1986-87 LERTA appropriation continuing so that expenditures can be made in 1987-88, since the program has yet to start.

In 1984-85, the department assumed responsibility for the Federal Rental Rehabilitation Program. This program is designed to encourage private owners of rental property to undertake rehabilitation which will benefit rental tenants. Under the Rental Rehabilitation Program, landlords are required to match each dollar with an equal amount of private dollars. The maximum State Rental Rehabilitation grant may not exceed \$5,000 per unit. This program is aimed at communities which are neither Federal entitlement communities under the Community Development Block Grant nor served by the Farmer's Home Administration.

Twenty-seven communities are currently rehabilitating 914 units under this program. During the 1986-87 fiscal year, the department coordinated the transfer of the program to the Pennsylvania Housing Finance Agency (PHFA). The program will now be administered and funded directly by the U.S. Department of Housing and Urban Development with PHFA.

Another program protecting the quality of housing in Pennsylvania is the industrialized housing program. This is the only statewide building regulatory program pertaining to single-family industrialized housing products. Under the Industrialized Housing Act of 1972, factory-made homes and units are inspected at the factory. If approved, manufacturers pay for insignias indicating approval that are attached to the unit. Fees paid for the insignias support the administrative costs of the program.

The number of industrialized and mobile homes requiring inspection are projected to increase during the current year as the continued stabilization of mortgage rates spurred the building of more homes. It is anticipated that this measure will decrease slightly in future years because of the trend away from this type of housing.

The department also is the State Administrative Agency (SAA) under the terms of the National Mobile Home Construction and Safety Standards Act of 1974. The primary function of an SAA is to handle consumer-related problems involving the construction of mobile homes. A fee of twelve dollars is paid to the department by the U.S. Department of Housing and Urban Development for each new mobile home certified in Pennsylvania. These revenues

support program activities of the SAA.

The Building Energy Conservation Code (Act 222 of 1980) mandates the department to administer the provisions of the act for all one or two family dwelling units (R-3 Structures) including not more than five lodgers or boarders per family and all row houses, townhouses, and garden apartment construction not exceeding three stories. Prior to construction of any building classified as Use Group R-3, the builder must notify the department by certified mail of the intent to begin construction. Such notice includes a filing fee of \$10 and contains the name of the owner of the building and its location.

The department must also perform home energy audits upon request of the owner for a fee of \$35 as specified in Act 222. The fees are intended to offset the costs of administration of the program.

A major program administered by the department is the weatherization program, which provides for energy efficiency improvements in the homes of low-income persons of the Commonwealth.

The weatherization program distributes funds to nonprofit and governmental service delivery agencies to identify and verify clients as well as to install or subcontract the installation of energy conservation materials and technologies in homes of clients.

Oil overcharge settlement monies, in the amount of \$20 million, were provided in the 1986-87 budget as a replacement for the weatherization funds previously received from the Federal Department of Health and Human Services' Low Income Energy Assistance program (LIHEAP). This caused a significant increase in the estimated volume of the weatherization program in 1986-87, but also caused programmatic problems since DOE regulations had to be used for the program, which eliminated furnace retrofits as a program use. To overcome this problem, this Budget proposes reversing the change made last year by once again using LIHEAP rather than oil overcharge funds for weatherization; total weatherization efforts will remain at 1986-87's increased levels. The 1986-87 oil overcharge funding is reflected in this subcategory as "Other Funds", while all other weatherization efforts are shown as Federal Funds.

In July 1982, the department assumed formal responsibility for administering the Small Communities Block Grant (SCBG) Program from the Federal government. The purpose of this program is to provide assistance to smaller municipalities (generally those under 50,000 population) for community development activities. These activities include housing rehabilitation, community revitalization, improvement of community facilities, and economic development.

With the enactment of Act 179 of 1984, funds are now

#### Housing and Redevelopment (continued)

#### Program Analysis: (continued)

distributed on a formula basis. Eighty-five percent of the funds to be used are for grants to eligible cities, boroughs, townships and counties. Within this 85 percent allocation, 24 percent is allocated to cities. There is a 13 percent setaside for discretionary projects, which the department plans to distribute according to economic development priorities. The remaining two percent is available to meet administrative costs. Under Act 179, it is estimated 250 grants annually will be approved.

The department combined two Federal year allocations for the Commonwealth in fiscal year 1986-87, which resulted in the higher contract level of \$85 million. In fiscal year 1987-88, expenditures are projected to fall to \$59.2 million as there should be less carryover money remaining to be placed under contract. The effect of this lower program level is reflected in the program measures shown above; the impact on housing units scheduled is delayed by one year because of time required to complete projects.

The Homeless Assistance Program currently consists of two program components: (1) Bridge Housing in the Homeless Assistance Program under the Department of Public Welfare (DPW) to address the short-term needs of the homeless; and (2) Single-room occupancy (SRO) housing under the Department of Community Affairs to address the long-term needs of the homeless. Funding in the amount of \$3.5 million was provided to Community Affairs for the two-year period 1985-86 and 1986-87 to renovate existing vacant buildings for use as units for homeless or potentially homeless individuals. These programs are being continued in the 1987-88 budget within the Department of Public Welfare (DPW), so no measures are shown above beyond those generated by the original DCA program. See the Program Revision entitled Homeless Assistance, included as an appendix to DPW's Family Support Services Subcategory in this budget, for details of the DPW program.

The Housing and Redevelopment Bureau is also responsible for administering approximately \$40 million in funds made available over a five-year period by the U.S. Office of Surface Mining (OSM) for an acquisition/relocation program in Centralia. This effort was anticipated to be completed by March of 1987. However, unanticipated problems related to relocation and rehousing of residents has necessitated the extension of the program until December of 1987. The department now anticipates that \$11,030,000 will be expended in 1986-87 and \$6,553,000 in 1987-88 to complete its responsibilities for this program.

#### Program Cost by Appropriation:

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
GENERAL FUND												
General Government Operations	\$ 1,454	\$ 1,630	\$ 1,451	\$ 1,509	\$ 1,569	\$ 1,632	\$ 1,697					
Housing and Redevelopment	10,000	20,000	25,000	10,000	10,000	10,000	10,000					
Enterprise Development Zones	5,000	6,250	6,250	6,250	6,250	6,250	6,250					
New Castle Blight Removal	100											
Single- Room Occupancy/Low-Income												
Housing	3,500											
Disaster Redevelopment Assistance -												
Tornadoes 1985	1,500											
Einstein Community Development		150										
Enterprise Zone Tax Credits — LERTA.												
GENERAL FUND TOTAL	\$ 21,554	28,030	\$ 32,701	\$ 17,759	\$ 17,819	\$ 17,882	\$ 17,947					

#### Community Park and Recreation Development

OBJECTIVE: To develop recreational facilities accessible to urban, suburban and rural areas.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in Tho 1988-89	usano	ds) 1989-90	1990-91	1991-92
	 	 .,,,,,	 1507.00				1707-70	 1990-91	 1991-92
General Fund	\$ 410 89	\$ 440 125	\$ 445 50	\$	463 50	\$	482 50	\$ 501 50	\$ 521 50
Other Funds	 10,565	 7,435							
TOTAL	\$ 11,064	\$ 8,000	\$ 495	\$	513	\$	532	\$ 551	\$ 571

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Land and Water Projects:							
Contracted	60	30	30	30	30	30	30
Completed	54	66	35	35	35	35	35
Technical assistance contacts	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Recreation Improvement and Rehabilitation Act (RIRA)Grants:							
Park Rehabilitation and Development	52	55					
Acquisition	8	15					
Community Center Rehabilitation	26	25					
Study Project	11	15					
Small Communities	66	65					
Conservation Corp							
RIRA Job Opportunities Created	948	1,000					

#### **Program Analysis:**

This program primarily provides financial assistance to municipalities for the acquisition and preservation of local park and open space land and rehabilitation of community center buildings. Technical assistance is also provided to local governments, quasi-public and non-profit community groups, park and recreation departments, boards and commissions, and other citizens in general concerning the management, operation and maintenance of park recreation and community center facilities, and the promotion of programs and services.

Financial assistance is provided through three grant programs: The Federal Land and Water Conservation Fund (LWCF) program, the State Land and Water Conservation Program (P-500) and the Recreation Improvement and Rehabilitation Act (RIRA) program.

The State P-500 Program is scheduled for closeout during fiscal year 1986-87. Current year activity reflects the

completion of the last State P-500 projects that were contracted in fiscal year 1984-85, in addition to project activity generated under the Federal LWCF Program.

This Federal support has averaged a little less than \$1.5 million annually over the past several years including the current year. A preliminary projection for the budget year 1987-88 is that the funding level may be slightly reduced and the program measures have been adjusted accordingly. The department also receives 50 percent reimbursement of its costs to administer the program. A reduction in the level of grant funds will also reduce the amount of the administrative costs projected for reimbursement in budget year 1987-88.

While the department has continued to monitor the Federal LWCF program and the closing of the State P-500 bond program, it has also been directing the third and final round of funding from the RIRa Program. Grant ac-

#### Community Park and Recreation Development (continued)

#### Program Analysis: (continued)

tivity for the RIRA program measures above reflects actual contracts signed during any given year and thus does not reflect the completion activity of closing-out the contracts during succeeding years.

The technical assistance program is utilized by local government officials, quasi-public and non-profit communi-

ty groups, park and recreation departments, boards and commissions. This program includes consultation, written correspondence, personnel job referrals, training and workshop sessions and publications. The level of technical assistance activity is projected to remain constant during the current year and future years.

#### Program Costs by Appropriation:

						(Dollar	Amou	nts in Tho	usands	)			
	19	85-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND													
General Government Operations	\$	410	\$	440	\$	445	\$	463	\$	482	\$	501	\$ 521

## Community Conservation and Youth Employment

OBJECTIVE: To provide individual economic opportunity assistance to disadvantaged Pennsylvanians by providing comprehensive services to stabilize the community.

#### **Recommended Program Costs:**

	1985-86		1986-87	(Dollar 1987-88	Amo	ounts in The 1988-89	usan	ds) 1989-90	1990-91	1991-92
General Fund Federal Funds Other	\$ 3,561 18,148 500	\$	3,558 21,624	\$ 3,366 15,102	\$	3,391 13,337	\$	3,417 13,337	\$ 3,444 13,337	\$ 3,472 13,337
TOTAL	\$ 22,209	<u>\$</u>	25,182	\$ 18,468	<u>\$</u>	16,728	\$	16,754	\$ 16,781	\$ 16,809

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-9
Persons participating:							
Community conservation and youth							
employment	128,888	131,466	134,095	136,777	139,513	142,303	145,149
Community services block grant program Employment related services and training	598,766	580,803	563,378	546,477	530,083	514,180	498,755
projects	12,495	12,745	13,000	13,260	13,525	13,745	14,071
Economically disadvantaged in need of							
employment related services	N/A						
Disadvantaged youth in grades 10 through							
12 (summer jobs)	4,011	4,100	4,100	4,100	4,100	4,100	4,100
Job Placement:							
Persons completing training programs	5,036	5,137	5,239	5,344	5,451	5,560	5,671
Persons placed	3,194	3,258	3,323	3,389	3,457	3,526	3,597
Neighborhood Assistance Program:							
Tax credits allocated	8,749,319	8,750,000	8,750,000	8,750,000	8,750,000	8,750,000	8,750,000
Tax credits utilized	4,159,495	4,575,440	5,032,988	5,536,287	6,089,916	6,698,908	7,368,798

#### Program Analysis:

This program is involved with improving the quality of life for the low-income and economically disadvantaged Pennsylvanians, especially minorities and youth. By providing financial and technical assistance to the public and private nonprofit organizations serving low-income persons, the Department of Community Affairs (DCA) attempts to forge partnerships of government, private industry and local citizens to foster the economic development of low-income communities and neighborhoods.

The department, as an advocate for Pennsylvania's lowincome citizens, administers the following Federal and State programs to aid the economically disadvantaged: the Community Services Block Grant (CSBG) program, funded by the U.S. Department of Health and Human Services; the Weatherization Assistance Program, funded by the U.S. Departments of Energy and Health and Human Services; the State Neighborhood Assistance Act Tax Credit program and the State Employment and Community Conservation program. Through these programs the department contracts with approximately 400 local organizations, which work to alleviate poverty in their respective communities.

The legislative mandates for the Community Conservation and Youth Employment Program are contained in three pieces of legislation: the Manpower Employment Assistance and Training Act (TEAM), the Community Action Act (Act 9), and the Urban Assistance Act. All three acts address the

#### Community Conservation and Youth Employment (continued)

Program Analysis: (continued)

problems of the economically disadvantaged and/or depressed communities and neighborhoods. Despite their common focus, the three have different eligibility criteria and emphasize different service activities.

The Community Conservation and Youth Employment program is often used by local Community Action Agencies and other non-profits in conjunction with other funding to help solve the problems of unemployment and underemployment; elimination of social and economic conditions that result in individual dependency upon the aid and support of welfare agencies; and reduction of community and neighborhood deterioration.

The Community Services Block Grant (CSBG) program supports a variety of services and activities designed to have an impact upon the causes of poverty in Pennsylvania. Determination of local services and program priorities is set at the local level with consideration given to the statewide priorities established by the department. The statewide priorities for 1987-88 could include day care assistance for employed parents or parents enrolled in approved education or training programs; improvement of individual self-sufficiency; emergency shelter for the homeless; food and nutrition services; education programs for upgrading literacy skills; and economic development projects.

The Community Services Block Grant (CSBG) program is funded on a calendar year but the program measure data shown above have been adjusted for a State fiscal year basis for consistency. In fiscal year 1987-88, it is expected that community action programs will continue to service the greatest number of persons in nutrition, outreach and referral, weatherization/energy, and housing services. In total, during 1985-86, 986,000 low-income persons in 65 counties received CSBG funded services. This figure includes the number of persons directly serviced with CSBG funds and persons who are served by programs for which CSBG funds are used for administration only.

Ninety percent of the CSBG funds go to CAAs and Limited Purpose Agencies, up to five percent may be spent on administration and remainder may be used for discretionary projects. The latter include health care, transportation, employment and training, food banks, counseling, and outreach and referral services.

The Neighborhood Assistance Program, also administered

under this subcategory, serves as a vehicle to encourage private sector involvement in developing solutions to problems that are prevalent in low-income communities. The Neighborhood Assistance Program offers tax credits to corporations that contribute to organizations administering programs that provide community services, education, job training, crime prevention, and neighborhood revitalization for low-income residents of impoverished areas.

During Fiscal Year 1985-86 the Neighborhood Assistance Program approved 150 projects. These projects reported that they received over \$9.8 million in contributions of cash, real estate, equipment and service from businesses as a result of the availability of Neighborhood Assistance program tax credits. This represents an increase from the \$8.3 million in contributions reported during fiscal year 1984-85, and demonstrates the continued support of the corporate community to community-based initiative through the Neighborhood Assistance Program.

During fiscal year 1985-86, the amount of tax credits utilized or requested by businesses and corporations that contributed to approved projects increased. Since it is the contributor's option when to request and utilize approved tax credits, and they have five tax years to do so, fluctuation occurs in this measure due to tax considerations of the many businesses and corporations involved.

Act 109 of 1986 amended the Neighborhood Assistance Act to include community economic development acitivites for private nonprofit organizations. Program guidelines are being developed that would enable a private company to receive a 20 percent tax credit for investments that physically improve an enterprise zone area. These efforts will be approved by a community organization prior to submission of a plan to the department. Act 109 increased the amount of tax credits available under the Neighborhood Assistance Act to \$12,750,000.

Program measures shown above dealing with persons participating in the various job training programs, and job placements, reflect a reduction compared to previous projections due to a change in emphasis toward more individualized training (i.e., smaller class sizes) and change in curriculm content from a basic approach to an individualized tutoring and employment skills training approach, resulting in a more successful placement effort.

# **COMMUNITY AFFAIRS**

# Community Conservation and Youth Employment (continued)

# Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	626	\$	621	\$	630	\$	655	\$	681	\$	708	\$	736
Community Conservation and Youth									-		•	,	•	,,,,
Development		2,825		2,736		2,736		2,736		2,736		2,736		2,736
United Social Services		110		201										
CENERAL PURID MOMAL	_		_		_	<del></del>	_						_	
GENERAL FUND TOTAL	<u>\$</u>	$\frac{3,561}{}$	<u>\$</u>	3,558	<u>s</u>	3,366	<u>\$</u>	3,391	<u>\$</u>	3,417	\$	3,444	\$	3,472

#### Areawide Intermunicipal Services

OBJECTIVE: To provide effective and economical municipal services through the development of regionally coordinated activities.

#### **Recommended Program Costs:**

						(Dollar	Amoun	its in Tho	usands)					
	1	985-86	1	986-87	1	987-88	1	988-89	1	989-90	1	990-91	1	1991-92
General Fund	\$	275	\$	175	\$	175	\$	175	\$	175	\$	175	\$	175

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Political subdivisions participating	443	470	480	480	480	500	500
Councils of government receiving assistance for action projects	39	39	39	39	39	39	39

#### Program Analysis:

Due to escalating costs, local governing bodies have become aware of the pressing need to find more effective methods to work together for their mutual advantage. By cooperating and sharing responsibilities with neighboring municipalities, local governments can provide better and more economical services to citizens.

The Council of Governments (COG) program is used as both an aid to, and an incentive for, local governments undertaking intermunicipal cooperative efforts. Pennsylvania has more units of local government than all but one other state. Many services and activities have limited effectiveness because of this fragmentation. While local govern-

ment officials desire increased effectiveness, they do not wish to sacrifice any automony or "grass roots" control. The COG concept is ideally suited for the Pennsylvania environment because it does not supplant any authority or jurisdiction of its member governments. The department's program of financial assistance is designed to partially subsidize the cost of innovative projects, as well as administrative costs associated with the creation and establishment of a COG. Currently there are 50 COGs, with 470 member municipalities. Over two and a quarter million Pennsylvanians, or nearly 20 percent of the State's population, reside in COG member municipalities.

#### Program Costs by Appropriation:

				(Dollar	Amou	ints in Tho	usand	ls)		
	1	985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND Regional Councils of Government COGNET	\$	175 100	\$ 175	\$ 175	\$	175	\$	175	\$ 175	\$ 175
GENERAL FUND TOTAL	\$	275	\$ 175	\$ 175	<u>s</u>	175	\$	175	\$ 175	\$ 175

#### Municipal Administrative Support Capability

OBJECTIVE: To improve the administrative capability of local government.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	usand	s) 1989-90	1990-91	1991-92
General Fund	\$ 1,784 152 300	\$ 7,188 65 3,280	\$ 2,305 26 305	\$	2,397 26 305	\$	2,493 26 305	\$ 2,593 26 305	\$ 2,697 26 305
TOTAL	\$ 2,236	\$ 10,533	\$ 2,636	\$	2,728	\$	2,824	\$ 2,924	\$ 3,028

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Technical assistance requests responded to:							
Public works and community							
development	650	650	650	650	650	650	650
Personnel administration	292	275	275	275	275	275	275
Financial management	1,162	1,350	1,350	1,350	1,350	1,350	1,350
Local structure	122	120	120	120	120	120	120
Police administration	638	625	625	625	625	625	625
Management	839	820	820	820	820	820	820
Building code enforcement	176	200	200	200	200	200	200
Municipal employees and officials trained	20,728	21,000	21,000	22,500	22,500	23,000	23,500
Distressed Communities Assisted		N/A	N/A	N/A	N/A	N/A	N/A

#### Program Analysis:

Local government must provide basic municipal services to the citizens of Pennsylvania and also play a major role in implementing many important State and Federal programs in such areas as housing, recreation, human services, law enforcement, environmental control and flood plain management.

Pennsylvania has over 2,600 local governments, mostly small and generally governed by part-time officials who need assistance in the area of administration. These local governments are faced with increasingly complex decision-making requirements relating to such issues as environmental control, energy, increased legal liability, and new State and Federal regulations and procedures.

In order to achieve the department's overall objectives of community revitalization and economic development, a stable and fiscally viable municipal environment is required.

Departmental activities in this program are divided into two basic areas: consulting and training and municipal statistics and records.

#### Consulting and Training

This function is carried out by the Municipal Consulting Division, which assists municipal officials in solving problems, making choices, improving techniques, and generally improving the management of their resources. In this period of municipal fiscal stress, local governments are searching for ways to more fully utilize their resources and achieve the most from the public's financial investment; the Department of Community Affairs is in a unique position to provide assistance and advice.

The advice is provided both on-site at the municipal building and in Harrisburg. The depth of the assistance may vary among immediate advice over the telephone, short-term study, one-day contact, lengthy study and continuing assistance. The department's consulting division is the primary source of outside professional expertise for many communities.

Consulting is offered in eight functional areas: municipal

#### Municipal Administrative Support Capability (continued)

Program Analysis: (continued)

financial management; code enforcement; public personnel administration; police administration and recruitment; municipal government structure and intergovernmental cooperation; public works administration and management; and community and economic development. The department responded to 3,520 requests for assistance from local government officials in 1985-86.

In fiscal year 1986-87 emphasis will be on controlling municipal costs. Areas of special concentration will be: designing of pension ordinances; reviewing municipal insurance operations; and organization, staffing and operations of municipal police departments. The department is responding to the added emphasis municipalities are placing on infrastructure maintenance and improvement, and this emphasis is reflected under the measure for "Public Works and Community Development". Financial management is also an area of emphasis, as local governments attempt to gain more control of their resources.

While consulting focuses in on specific functional management problems, training deals directly with the managers who must solve these problems.

The overall goal of training, as carried out through the Municipal Training Division, is improving the administrative abilities of local governments and community development agencies and rendering them more capable of providing better municipal and public service through the vehicle of training programs and informational seminars.

The training division provides advice and assistance to large numbers of municipal officials through scheduled training programs and activities and publications. Programs are offered centrally, regionally, and on an on-site basis (at a municipal building). Instructors include college professors, top local government officials, employees and managers, departmental staff members and consultants. Extensive use is made of the department's municipal consultants, regional consultants and training division staff as instructors.

Training is provided in five major areas: Pennsylvania Local Government Structure and Operations; Municipal Finance; Community Conservation and Development; Management; and Environmental Protection (including Energy Conservation). Training programs which help local governments meet their responsibilities and needs in economic development, community conservation and fiscal management have been given top priority in response to the anticipated difficulties many of our communities will be facing in providing services with limited budgets.

In sponsoring training programs, the department works with State and county-based municipal associations, non-profit associations and organizations, State, local and Federal agencies, and colleges and universities.

In 1987-88 the department's training program will be

placing major emphasis on the following areas: training in application preparation; grant and financial management under the block grant programs; enterprise development training; developmental financing; housing and housing rehabilitation; financial management and cost reduction; and further development of the telecommunication training initiative including production of video tapes for the department's training courses, television, and interactive teleconferences for local and community officials. The Videotape Lending Library will be expanded gradually.

#### Municipal Statistics and Records

The Municipal Statistics and Records Division is assigned functions under several specific mandates of Pennsylvania law.

The Administrative Code of 1929 requires that the division prepare comparative statistics showing revenues, expenditures, taxation and indebtedness of local government units in Pennsylvania. The information contained in these statistics is used extensively by local government research-oriented groups in studies of local government finance, as well as by colleges and universities, local government units and major banks and municipal brokers.

The Administrative Code and the respective municipal codes require uniform reports of annual audits and budgets. For over a decade, the division has shared information contained in these reports with the United State Department of Commerce. The Municipal Statistics and Records Division also responds to requests of local officials for technical assistance in taxation and finance and, to some extent, assistance in general government operations.

As required by the Local Tax Enabling Act of 1965, the department produces and makes available annually a Register of Earned Income and Occupational Privilege Taxes. The Register shows rates of taxation and names and addresses of collectors of these taxes and is used extensively by major employers, both Statewide and nationwide, and locally in Pennsylvania by major tax collection agencies.

Audits of municipal authorities, such as water and sewer authorities, are received and analyzed within this program. Statistics and directories are produced from these reports and, in conjunction with local government financial statistics, are used by financial institutions and rating services in matters concerning bond issues and indebtedness of local governments.

Other mandates contained in the Municipality Authorities Act of 1945 and the Local Tax Enabling Act of 1965 require collecting of information from municipal authorities and school districts.

# Municipal Administrative Support Capability (continued)

#### Program Analysis: (continued)

#### Distressed Community Assistance

The 1986-87 budget includes \$5 million for distressed communities. This program does not have substantive enabling legislation and is not included in the 1987-88 budget.

Finally, the 1986-87 budget contained a \$3 million ap-

propriation for Economically Distressed Communities-Reduction of State Match from the Pennsylvania Economic Revitalization Fund (PERF). This appropriation is recommended to be made continuing since the Department failed to initiate the program in the first half of 1986-87.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)														
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
GENERAL FUND															
General Government Operations	\$	1,784	\$	2,188	\$	2,305	\$	2,397	\$	2,493	\$	2,593	\$	2,697	
Distressed Community Emergency Aid				5,000											
GENERAL FUND TOTAL	\$	1,784	<u>-</u>	7,188	<u>«</u>	2,305	•	2,397	•	2,493	•	2,593	<u> </u>	2,697	
	<u> </u>		=		=	2,505	=	2,391		2,493	<u> </u>	2,393	<u> </u>	2,097	

## **Community Development Planning**

OBJECTIVE: To provide technical planning assistance and guidance to enable development of regionally coordinated activities.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)														
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund	\$	892 577	\$	924 620	\$	933 200	\$	961 125	\$	990 125	\$	1,021 125	\$	1,053 125	
TOTAL	\$	1,469	\$	1,544	\$	1,133	\$	1,086	\$	1,115	\$	1,146	<u>\$</u>	1,178	

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
State Planning Assistance Grant:							
Total projects funded  Projects which have resulted in com-	22	35	33	33	33	33	33
prehensive development plans Communities which have adopted com-	16	32	30	30	30	30	30
prehensive plans	30	29	28	28	30	30	30
Flood Plain Management Act:							
Communities without formally approved							
flood plain management regulations  Communities receiving reimbursement for costs incurred in complying with the re-	1.200	500	400	300	200	100	
quirement of Act 166	314	300	300	300	300	300	30
assistance	75	75	75	75	75	75	7.
Coastal Energy Impact Program:							
Grant contracts completed Public environmental and recreational	2	1					
facilities acquired or constructed	2	1					
ARC Highway Related Planning Grant:							
Projects funded	4	3					

#### **Program Analysis:**

This subcategory includes a variety of programs providing technical planning assistance and coordination of regional activities to individual local governments and groups of local governments.

The State Planning Assistance Grant Program (SPAG) provides direct grants on a 50-50 matching basis to municipalities throughout Pennsylvania for preparation, update and initial implementation of municipal development plans.

This program, aimed at communities preparing their first comprehensive plans, provides an opportunity for municipal leaders to take the important steps in developing strategies for community conservation, revitalization and economic development. Since the inception of the program, 799 municipalities have been assisted.

Planning assistance is particularly important in light of the Small Communities Block Grant program. It enables local government officials to plan in advance for the use of these grants so they can be used in the most effective manner for the benefit of the entire municipality. But equally important is the opportunity for communities to prepare strategies that emphasize economic development, particularly new job creation strategies to build a firm base for community revitalization.

#### Community Development Planning (continued)

#### Program Analysis: (continued)

One method of maximizing the impact of these limited dollars is to encourage multi-municipal planning efforts. Such an approach to planning not only saves money but also fosters intergovernmental cooperation resulting in more economical and efficient services for the participating municipalities.

The Flood Plain Management Act of 1978 (Act 166) affects 2,400 Pennsylvania municipalities which have been identified as having flooding problems by the Federal Insurance Administration. The department's major responsibilities under the act include the provision of technical assistance, the review and approval of local flood plain management ordinances and regulations, grant administration and general enforcement of the act. The act requires each flood-prone municipality to gain eligibility for participation in the National Flood Insurance Program (NFIP), and to enact flood plain management regulations which meet the minimum requirements of the Federal and State programs. Failure to comply may result in withholding payment on all State grants to the municipality until such time as the municipality does comply. Due to this stipulation and a follow-up effort by departmental staff, an increased number of communities are expected to formally adopt flood plain regulations. This increased activity is also reflected in the number of communities eligible for reimbursement under Section 404 of the act.

Section 404 also provides for reimbursement to municipalities for allowable costs associated with local compliance such as the costs of preparing and adopting, administering and enforcing the required flood area ordinances. The amount of reimbursement is limited to 50 percent of allowable costs, not including those costs which are offset by permit fees. Due to increased efforts targeted by bringing non-compliant municipalities into compliance with the act, the number of communities without formally approved floodplain management regulations decreased by 43 percent.

The department administers the Transportation Related Business Development Planning program (Section 201A-11) for the Appalachian Regional Commission (ARC). Approximately \$75,000 is expected to be available to the 52 designated Appalachian counties in 1987-88 on a 50/50 matching basis. Proposals funded must be directly related to economic development opportunities. The department reviews the project proposals, assists in preparation of the work programs and provides monitoring for which it receives \$25,000 in administrative funds from ARC.

Although the Appalachian Regional Commission's authorization of 201A-11 program has not expired, the Federal co-chairman's office has decided to discontinue funding approval of any additional 201A-11 applications. As a result, only projects which have been previously submitted for approval will be processed. Only three projects will be approved in 1986-87 and none thereafter.

Program measures only extend through 1986-87 for the Costal Energy Impact Program, since its funding has been terminated by the Federal government.

#### Program Costs by Appropriation:

			(Dollar	Amo	unts in Tho	usands	s)				
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND											
General Government Operations	\$ 717	\$ 699	\$ 708	\$	736	\$	765	\$	796	S	828
Planning Assistance	100	150	150		150		150	-	150	•	150
Flood Plain Management Grants	75	75	75		75		75		75		75
GENERAL FUND TOTAL	\$ 892	\$ 924	\$ 933	\$	961	\$	990	\$	1,021	\$	1,053

# **Department of Corrections**

The department maintains a State system for the custody and rehabilitation of convicted criminals. Included within this area are residential programs and prerelease programs to provide clients with supervision, counseling and treatment to enable them to satisfactorily adjust to society.

## **PROGRAM REVISION**

# **Budgeted Amounts Include the Following Program Revision:**

Appropriation	Title	S F	987-88 State Funds housands)
	General Fund		
State Correctional Institutions	Expansion of State Correctional Institutions Housing Capacity	\$	6,397
	Revision provides increased housing capacity through the new institution at Smithfield and a major expansion at		
	DEPARTMENT TOTAL	\$	6,397

## **DEPARTMENT OF CORRECTIONS**

# Summary by Fund and Appropriation

	(E 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	s) 1987-88 Budget
General Fund			
Institutional State Correctional Institutions	\$ 185,268	\$ 204,543	\$ 241,071
TOTAL STATE FUNDS	\$ 185,268	\$ 204,543	<u>\$ 241,071</u>
Federal Funds	\$ 266 695	\$ 574 710	\$ 430 716
GENERAL FUND TOTAL	\$ 186,229	\$ 205,827	\$ 242,217
Other Funds	\$ 16,950	\$ 19,000	\$ 18,235
TOTAL ALL FUNDS	\$ 203,179	\$ 224,827	\$ 260,452

#### INSTITUTIONAL

Federal Funds	(I	Oollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Funds	\$ 185,268	\$ 204,543	\$ 241,071
	266	574	430
Augmentations	695	710	716
TOTAL	\$ 186,229	\$ 205,827	\$ 242,217

Maintains a system providing care, rehabilitation and custody for those individuals committed to the Department of Corrections by the courts. The Department of Corrections presently operates twelve State correctional institutions and one regional correctional facility. Additional institutions are currently under construction or renovation and certain operating expenses are being incurred but no inmates are presently held at these sites. The State Correctional Institution at Muncy is primarily for female offenders, while Waynesburg is entirely for female offenders.

Besides providing for the basic maintenance of the institutions' inmates, medical, surgical and psychiatric care is provided to correct physical and emotional problems that may hinder the rehabilitative process. Emphasis is placed on providing the vocational and educational training necessary to remedy the general lack of adequate education and skilled work experience that most inmates have when entering the institution. Part of this training is conducted through Correctional Industries, which is financed through the Manufacturing Fund. Additional opportunities for the inmates are provided through the community service centers. These facilities provide work release and special treatment programs to aid the individual in the crucial period that usually follows upon release.

Total Proposed Expenditures by Institution:		(Dollar Amounts in T 86 1986-87 al Available	housands) 1987-88 Budget
Central Office			
State Funds		138 \$ 7,965 206 530 9 47	395
TOTAL	\$ 6,	353 \$ 8,542	\$ 9,540
SCI Huntingdon			
State Funds Federal Funds Augmentations	\$ 20, 		
TOTAL	\$ 20,	994 \$ 20,469	\$ 21,887
SCI Muncy			
State Funds Federal Funds Augmentations	,	993 \$ 11,072 25 25 101 135	\$ 12,070 25 143
TOTAL	\$ 10,	\$ 11,232	\$ 12,238

# CORRECTIONS

Total Proposed Expenditures by Institution: (continued)	1985-86 Actual	Dollar Amounts in Thousands 1986-87 Available	s) 1987-88 Budget
SC1 Pittsburgh			
State Funds Federal Funds Augmentations	\$ 21,624 20 14	\$ 21,513 4 1	\$ 23,415 5
TOTAL	\$ 21,658	\$ 21,518	\$ 23,420
SCI Cresson			
State Funds	\$ 544	\$ 4,810	\$ 9,173
SCI Frackville			
State Funds	\$ 75	\$ 5,268	\$ 8,932
SCI Camp Hill			
State Funds	\$ 26,224 148	\$ 26,136 126	\$ 28,484 139
TOTAL	\$ 26,372	\$ 26,262	\$ 28,623
SCI Rockview			
State Funds	\$ 19,317 61	\$ 19,923 56	\$ 21,001 42
TOTAL	\$ 19,378	\$ 19,979	\$ 21,043
SCI Graterford			
State Funds	\$ 32,724 10	\$ 34,197 4	\$ .37,576 41
TOTAL	\$ 32,734	\$ 34,201	\$ 37,617
SCI Dallas			
State Funds	\$ 21,722 74	\$ 22,206 63	\$ 23,574 72
TOTAL	\$ 21,796	\$ 22,269	\$ 23,646
SCI Waynesburg			
State Funds	\$ 3,603	\$ 3,922	\$ 4,586
SCI Smithfield			
State Funds	\$ 37	\$ 42	\$ 5,793

	(I 1985-86 Actual	Pollar Amounts in Thousand 1986-87 Available	is) 1987-88 Budget
Total Proposed Expenditures by Institution: (continued)			
SCI Greensburg			
State Funds	\$ 9,754 16	\$ 10,205 14	\$ 11,345 4
TOTAL	\$ 9,770	\$ 10,219	\$ 11,349
SRCF Mercer			
State Funds	\$ 8,180 15 13	\$ 8,953 10 12	\$ 9,624 10 23
TOTAL	\$ 8,208	\$ 8,975	\$ 9,657
SCI Retreat			
State Funds	\$ 340	\$ 2,480	\$ 8,690
Community Service Centers			
State Funds	\$ 4,942 206	\$ 5,419 220	\$ 5,793 230
TOTAL	\$ 5,148	\$ 5,639	\$ 6,023
Source of Funds	(D 1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
Appropriations: State Correctional Institutions	\$ 185,268	\$ 204,543	\$ 241,071
Federal Funds:  Maintenance of Federal Prisoners  Administration — Rehabilitation  Library Services  Mariel Cuban Inmates  Spanish — American Collections  Veterans Training	131 110 5  20	125 110 9 250	125 110  95 
Augmentations:  Community Treatment Centers — Room and Board Sale of Institutional Scraps.  Pre-Release Room and Board Reimbursement for Educational Services Inmate Wages — Educational	205 *42 17 356 75	231 74 24 340	230 70 20 355
Project Impact	\$ 186,229	\$ 205,827	\$ 242,217

OTHER FUNDS CORRECTIONS

# **Amounts Not Previously Detailed**

	(D	ollar Amounts in Thousands	s)
	1985-86 Actual	1986-87 Available	1987-88 Budget
Manufacturing Fund			
General Operations	\$ 16,950	\$ 19,000	\$ 18,235

# **DEPARTMENT OF CORRECTIONS**

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Funds

	(Dollar Amounts in Thousands)										
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
Control and Reduction of Crime	\$ 185,268	\$ 204,543	\$ 241,071	\$ 255,535	\$ 268,374	\$ 279,109	\$ 290,273				
Institutionalization of Offenders	185,268	204,543	241,071	255,535	268,374	279,109	290,273				
DEPARTMENT TOTAL	\$ 185,268	\$ 204,543	\$ 241,071	\$ 255,535	\$ 268,374	\$ 279,109	\$ 290,273				

#### Institutionalization of Offenders

OBJECTIVE: To decrease the recurrence of crime by replacing criminal behavior with socially acceptable behavior.

#### **Recommended Program Costs:**

		(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
F	General Fund	\$ 266	\$	574	\$	430	\$	480	\$	268,374 295	\$	279,109 295	\$	235
.   (	Other Funds	17,645		19,710		18,951		19,649		20,418		21,222	_	22,042
	TOTAL	\$ 203,179	\$	224,827	\$	260,452	\$	275,664	\$	289,087	\$	300,626	\$	312,550

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Inmates	14,069	15,088	15,898	16,600	16,900	17,100	17,200
Inmates double celled	6,380	7,340	5,922	5,358	5,958	6,358	6,558
Percentage of inmates enrolled in treatment programs	37%	37%	37%	37%	37%	37%	37%

#### **Program Analysis:**

As the program measures imply, the most pressing problem facing State correctional facilities is meeting the demands caused by an increasing inmate population. With next year's anticipated inmate growth rate projected at 5.4 percent, overpopulation will still pose a serious problem.

The Department of Corrections is in the midst of its largest statewide construction expansion project ever. By the end of 1988, the program will have provided approximately 3,000 permanent new cells. With the prison population exceeding the prison capacity by over 30 percent, the department is already double-celling 7,800 inmates. Doublecelling, or the placing of two inmates into a cell designed for one, is one measure that correctional officials have used in coping with excess population. This practice is rapidly approaching its limit due to the number of inmates an institution can safely accommodate. Other measures used to relieve overcrowding include the use of prefabricated or modular housing, construction of cells in the basements of cell blocks, greater utilization of dormitory housing, the use of trailers on institutional grounds and increases in the number of community service centers.

Since the vast majority of inmates are expected to return to society at some point, the way in which inmates utilize their time in prison is considered vital to their rehabilitation. This is especially important since studies indicate that the typical inmate has a sixth grade education, little or no job skills, and a desperate need to participate in therapeutic treatment programs.

In addition to providing the basic necessities of life, the Department of Corrections provides programs which enable the inmate to leave the prison better prepared to adjust in the community. Education programs are provided at all levels.

The department is expanding services in the areas of mental health and sex offender treatment. A contractual sex offender treatment program was opened at Graterford in 1985-86, and a similar program is being expanded at Pittsburgh in 1986-87. Provisional mental health units were opened at Graterford (18 inmates) and Muncy (12 inmates) during 1986-87. These units house inmates committed under provisions of the Mental Health Act on a voluntary or involuntary basis.

Leisure time activities are especially important when an institutional population exceeds its capacity. The lack of a sufficient number of meaningful jobs for inmates make leisure time activities increasingly important since they combat idleness and depression as well as providing the inmate with an outlet for time and energy. Varsity and

#### Institutionalization of Offenders (continued)

#### Program Analysis: (continued)

intramural athletic competition, arts and crafts, and talent and art competition are fully used as leisure time activities.

Correctional Industries, a program which operates at each of the major insitutions, benefits both the individual inmate and the Commonwealth. Correctional Industries provides for the manufacture and sale of various items for use by government and nonprofit government-supported agencies. Approximately 1,600 inmates are employed through this program operating in 44 shops or farms. Inmates are paid a small hourly wage which varies according to the job skills required. The wages are placed in the inmate's individual account which can be then used for the purchase of personal items such as toiletries and tobacco products. The employment of inmates in meaningful work is considered a vital component of the prison expansion program. Correctional Industries is financed through the Manufacturing Fund for which a cash flow statement appears in the Special Fund Appendix at the end of Volume I of this budget.

Approximately 380 inmates participate in the community services program, which operates 15 community service centers statewide. This pre-release program permits highly screened inmates who meet established criteria to return to a community setting prior to their release. While living in a community service center, they receive 24 hour supervision and can utilize counseling services. Inmates return to the community while employed full or part-time, while pursuing academic or vocational studies, or when they utilize

The average cost of maintaining an inmate during fiscal year 1985-86 in an institution and a community service center

was \$12,358 and \$15,070 respectively.

The department also provides valuable services to county prisons and jails. The Bureau of Special Services conducts mandated annual inspections for each county correctional facility, and the Staff Training Division provides a three week basic training course to county prison employees at the department's Central Training Academy in Camp Hill. Additionally, this division provides on-site in-service training in a variety of subjects for county prisons requesting such assistance. As an enhancement to this program, a new training academy was opened in 1986.

This budget recommends \$6.4 million to operate the new institution at Smithfield (502 cells) and the expansion of the Graterford institution (418 cells) which are scheduled to open in 1987-88. Details are provided in the Program Revision following this subcategory. An additional \$2.6 million is recommended for four new mental health units at Cresson, Retreat, and Frackville, and for the new institution at Smithfield. These licensed mental health units will treat mentally ill inmates while they are incarcerated. The inmates requiring treatment has increased in recent years. Also, \$100,000 is provided for a consultant to develop a comprehensive electronic data processing (EDP) plan for the department.

The institutional populations for the prior, current and upcoming year are:

Institutions	Inmate Capacity Oct. 1986	Inmate Capacity Oct. 1987	Population Oct. 1985	Population Oct. 1986	Projected Population Oct. 1987	Projected Percent o Capacity
Huntingdon	1,347	1,347	2,020	2,048	1,945	145%
Muncy	464	464	552	529	520	112%
Pittsburgh	1,140	1,140	1,580	1,591	1,464	128%
Cresson		499			490	98%
Camp Hill	1,826	1,826	2,231	2,441	2,319	127%
Rockview	1,250	1,250	1,830	1,931	1,835	147%
Graterford	2,144	2,144	2,494	2,599	2,469	115%
Dallas	1,457	1,457	1,704	1,988	1,889	130%
Retreat		480			400	83%
Greensburg	461	461	757	808	767	166%
Mercer	464	464	524	665	740	160%
Waynesburg	144	144	68	100	130	90%
Community Service Centers	351	351	302	341	340	97%
Smithfield	,					
Frackville		540			530	98%
Group Homes		N/A	7	47	60	N/A
TOTAL	11,048	12,567	14,069	15,088	15,898	127%

CORRECTIONS

# Institutionalization of Offenders (continued)

## Program Costs by Appropriation:

	(Dollar Amounts in Thousands)									
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92			
GENERAL FUND State Correctional Institutions	\$ 185,268	<u>\$ 204,543</u>	\$ 241,071	\$ 255,535	\$ 268,374	\$ 279,109	\$ 290,273			

#### Institutionalization of Offenders

## Program Revision: Expansion of State Correctional Institution Housing Capacity

#### Recommended Program Revision Costs:

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund			\$ 6,397	\$ 10,208	\$ 11,041	\$ 12,414	\$ 13,625

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Inmates over capacity							
Current	3,483	4,041	3,331	4,033	4,333	4,533	4,633
Program Revision			3,331	3,049	3,349	3,549	3,649
Inmates living two in a cell							
Current	6,380	7,340	5,922	7,326	7.926	8,326	8,526
Program Revision			5,992	5,358	5,958	6,358	6,558
Housing capacity							
Current	10,586	11,048	12,567	12,567	12,567	12,567	12,567
Program Revision			12,567	13,551	13,551	13,551	13,551

#### **Program Analysis:**

The inmate population continues to undergo tremendous growth and currently exceeds capacity by over 4,000 inmates.

Research has documented numerous problems related to overpopulation in prison systems including higher rates of illness, suicide, disciplinary problems and psychiatric commitments. Increases in inmate violence, employe absenteeism and staff turnover have also been attributed to overpopulation. Furthermore, as the population increases, educational and vocational programs must be expanded to

assist in rehabilitation of inmates.

To help alleviate the problems associated with overpopulation, the Commonwealth is presently constructing approximately 3,000 new permanent cells. The first 2,050 of these cells will be open by the end of the current fiscal year. This Program Revision provides operating funds to open a new institution at Smithfield (566 cells) and a major expansion at Graterford (418 cells).

#### Recommended Program Revision Costs by Appropriation:

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND State Correctional Institutions			\$ 6,397	\$ 10,208	<b>\$ 11.04</b> 1	\$ 12.414	\$ 13.625
			0,557	10,200	# 11,0 <del>-1</del> 1	<del>3 12,414</del>	J 13,023

# Crime Commission

The Crime Commission conducts investigations into organized crime activities. Through its investigations the commission seeks to determine and combat causes of organized crime as well as prevent such criminal activities.

# **CRIME COMMISSION**

# Summary by Fund and Appropriation

General Fund	(D 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
General Government			
Crime Commission	\$ 2,234	\$ 2,165	\$ 2,230
Berks County Narcotics Information Center		75	
TOTAL STATE FUNDS	\$ 2,234	\$ 2,240	\$ 2,230
Federal Funds	\$ 1,301	\$ 1,800	\$ 1,800
GENERAL FUND TOTAL	\$ 3,535	\$ 4,040	\$ 4,030

## **GENERAL GOVERNMENT**

Pennsylvania Crime Commission  State Funds		(E 985-86 Actual	1	unts in Thousan 986-87 vailable	ds) 1987-88 Budget		
State Funds	\$	2,234 1,301	\$ 2,240 1,800		\$	2,230 1,800	
TOTAL	<u>-</u> -	3.535	<u> </u>	4.040	\$	4.030	

Conducts investigations into organized crime activities and into the causes of such crime. Seeks to determine and combat causes of organized crime as well as prevent such criminal activities.

Source of Funds	1985-86 Actual	oollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget
Appropriation: Pennsylvania Crime Commission Berks County Narcotics Information Center	\$ 2,234	\$ 2,165 75	\$ 2,230 · · · ·
Federal Funds: Leviticus ProjectLEAA — MAGLOCLEN	124 1,177	300 1,500	300 1,500
TOTAL	\$ 3,535	\$ 4,040	\$ 4,030

# **CRIME COMMISSION**

# **Summary of Agency Program by Category and Subcategory**

# General Fund and Special Funds

			(Dollar	Amor	ants in Tho	usand	s)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
Control and Reduction of Crime	\$ 2,234	\$ 2,240	\$ 2,230	\$	2,319	\$	2,412	\$ 2,508	\$ 2,609
Criminal Law Enforcement	2,234	2,240	2,230		2,319		2,412	2,508	2,609
DEPARTMENT TOTAL	\$ 2,234	\$ 2,240	\$ 2,230	\$	2,319	\$	2,412	\$ 2,508	\$ 2,609

#### Criminal Law Enforcement

OBJECTIVE: To inquire into organized crime, public corruption and the activities of persons engaged in or associated with them.

1985-86

2,234

1,301 3,535

4,414

881

Recommended	Program	Costs:
14CCOMMINGUAÇO	LIVELAIIL	CUSIS.

General Fund .....

Federal Funds .....

forcement agencies ......

Positive responses to intelligence inquiries...

	(Dollar	Amor	unts in Tho	usand.	s)		
986-87	1987-88		1988-89		1989-90	1990-91	1991-92
2,240	\$ 2,230	\$	2,319	\$	2,412	\$ 2,508	\$ 2,609
1,800	1,800		1,800		1,800	1,800	1,800
4,040	\$ 4,030	\$	4,119	\$	4,212	\$ 4,308	\$ 4,409

Program Measures:							
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Investigations completed (yearly)	138	200	220	220	220	220	220
Investigations referred to prosecutors, law enforcement or regulatory agencies	78	85	90	90	90	90	90
Intelligence inquiries from other law en-							

5,800

1,200

5,800

1,200

5,000

1,000

#### Program Analysis:

The Pennsylvania Crime Commission's basic function is to inquire into organized crime, public corruption and the activities of persons engaged in or associated with such activities.

The commission functions as an independent agency. It is managed by a five member commission, with one member appointed by each of the following: The Governor, the President Pro Tempore of the Senate, the Speaker of the House, the Minority Leader of the Senate, and the Minority Leader of the House. The commission members may not hold elected office nor may more than three of them be of the same political party.

In conducting its activities, the commission utilizes subpoena power, surveillances and other investigative techniques, and conducts private and public hearings. Cooperation with and information exchange among other law enforcement agencies are cornerstones of the commission's commitment to fulfilling its mandate.

The Crime Commission completed fewer investigations in 1985-86 than anticipated primarily due to redirecting substantial resources to a Strategic Intelligence Collection and Analysis Program (SICAP). More emphasis has been placed on analysis of the total criminal environment rather than concentrating on individual case activity. The strategic approach will enable the commission to identify crime trends and areas of increased criminal activity on a more timely basis. The number of investigations referred to other agencies increased by 73 percent above projections because of the effectiveness of SICAP.

Inquiries from other law enforcement and regulatory agencies increased substantially over projections for 1985-86

due to an increased awareness of the commission's capabilities. A direct positive relationship exists between intelligence inquiries and positive responses to those inquiries. In 1985-86 positive responses to intelligence inquiries were also significantly above projections.

5,800

1,200

5,800

1,200

5,800

1,200

The commission is continuing to participate in the Leviticus Project, a Federal grant aimed at energy related crimes. This project is a consortium of six states that cooperate in the investigation and analysis of such acts. To date, the project has been very successful. As of June 30, 1986, criminal charges stemming from Leviticus sponsored probes within the six participating states have been brought against 256 defendants. Civil charges have been brought against 182 individuals and businesses. Also, as of October, 1986, over \$332 million in suspect investments have been referred to the Internal Revenue Service, resulting to date in \$4.3 million in fines, \$1.7 million in restitution, and \$1.8 million from the sale/use of recovered stolen equipment.

In addition, the Commission is the grantee for MAGLOCLEN, an eight state congressionally sponsored association of law enforcement agencies which provides technical services and facilitates the exchange of criminal information on a real time basis among its members.

The MAGLOCLEN project is a response to the growing problem of transient criminals, individuals who traverse jurisdictional boundaries to commit sophisticated crimes. Since most criminal activity records are locally based, it is extremely difficult for enforcement agencies to associate one of these criminals with a particular set of crimes. This program makes such tasks easier and more effective.

# CRIME COMMISSION

# Criminal Law Enforcement (continued)

## Program Cost by Appropriation:

-					(Dollar	Amo	unts in Tho	usand	s)			
		1985-86	1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
GENERAL FUND Crime Commission Berks County Narcotics Information	\$	2,234	\$ 2,165	\$	2,230	\$	2,319	\$	2,412	\$ 2,508	\$	2,609
Center	_		 75	_		_	<u> </u>	_		 	_	

# **Economic Development Partnership** The Governor has proposed a major reorganization and stengthening of the Commonwealth's economic development programs. The complete program and financial details are contained in the "Spending Plan for an Economic Development Partnership" which is a separate presentation in the 1987-88 recommended budget.

# **ECONOMIC DEVELOPMENT PARTNERSHIP**

#### **Funding Summary**

			(Dollar	Amounts in The	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund			\$ 100,056	\$ 103,103	\$ 101,921	\$ 105,511	\$ 103,125
Federal Funds			3,600	3,600	3,600	3,600	3,600
Other Funds			22,023	1,568	1,614	1,664	1,713
TOTAL		1 . 1 .	\$ 125,679	\$ 108,271	\$ 107,135	<u>\$ 110,775</u>	\$ 108,438

The Governor has proposed a major reorganization and strengthening of the Commonwealth's economic development programs. The complete program and financial details are contained in the "Spending Plan for an Economic Development Partnership" which is a separate presentation in the 1987-88 recommended budget.

# Department of Education

The Department of Education promotes and encourages desirable educational change based upon research and development so that all Pennsylvanians may benefit from a continuous quality educational program which gives the greatest promise of developing each individual to his fullest potential as a contributing member of society.

The department conducts programs to assist the local school districts in improving educational and administrative techniques, curricula and guidance services; and provides consultant and data collection services on higher education. The bulk of the department's budget consists of subsidies for basic and higher education.

**EDUCATION** 

#### **PROGRAM REVISION**

# **Budgeted Amounts Include the Following Program Revisions:**

1987-88
State
Funds
(in thousands)

Appropriation

Title

General Fund

General Fund

Corrections Education

Education in Correctional Institutions .....

2,073

This Program Revision will provide for educational programs in the four new correctional institutions and for the expanded program at Graterford.

# Summary by Fund and Appropriation

	1985-86 Actual	(Dollar Amounts in Thousands 1986-87 Available	i) 1987-88 Budget
General Fund			_
General Government			
	\$ 16,576	\$ 16,243	\$ 15,872
General Government Operations	2,675	2,591	2,433
Total—General Government	\$ 19,251	\$ 18,834	\$ 18,305
Debt Service Requirements General State Authority Rentals — State-Aided Institutions	<u>\$ 3,679</u>	\$ 3,779	\$ 3,745
Institutional			
Youth Development Centers Education	\$ 3,291	\$ 3,400	\$ 4,317
Correctional Institutions Education	3,328	4,595	6,604
Scranton State School for the Deaf	3,000	3,122	3,432
Scotland School for Veterans' Children	6,025	6,276	7,042
Thaddeus Stevens State School	3,036	3,049	3,388
Total—Institutional	\$ 18,680	\$ 20,442	\$ 24,783
Grants and Subsidies Support of Public Schools Equalized Subsidy for Basic Education	\$2,046,856 28,000 4,000	\$2,210,883 28,000 7,000	\$2,351,000 28,000 7,000
Adult Literacy		2,000	5,000
Vocational Education	33,172	34,716	36,531
Authority Rentals and Sinking Fund Requirements	141,967	136,000	131,000
Pupil Transportation	194,500	206,850	215,124
Nonpublic Pupil Transportation	12,665	13,200	12,500
Special Education	259,245	272,207	288,539
Early Intervention—Handicapped Children	7,100	7,672	10,706
Homebound Instruction	525	490	495
Tuition for Orphans and Children Placed in Private Homes	12,869	13,600	14,280
Payments in Lieu of Taxes	60	72	65
Education of Migrant Laborers' Children	165	172	183
Education of the Disadvantaged	1,000	1,000	1,000
Special Education—Approved Private Schools	42,500	44,500	47,170
Higher Education of Blind or Deaf Students	50	50	50
Intermediate Units	10,644	13,400	13,400
School Food Services	10,844	10,844	10,844
School Employes' Social Security	147,788	154,500	170,120
School Employes' Retirement Fund:			
Contingent Reserve and Supplemental Accounts	414,943	440,993	465,661
State Schools and Hospitals—Education	17,754	18,303	19,403
School District Payments—Racing	3,500	3,500	3,500
Birdville — Mine Subsidence	100		
Peter's Township — Mine Subsidence	285		500
Dropout Prevention			500
Youth Employment and Education	114	114	100
Education of margant Children			
Subtotal—Support of Public Schools	\$3,390,646	\$3,620,066	\$3,832,671

# Summary by Fund and Appropriation (continued)

	1985-86	(Dollar Amounts in Thousands) 1986-87	1987-88 Budget	
Grants and Subsidies (continued)	Actual	Available		
Other Grants and Subsidies:				
Customized Job Training	\$ 12,000	\$ 13,500	\$ 13,500	
JTPA - Matching Funds	6,991	8,000	7,000	
Services to Nonpublic Schools	38,490	40,838	43,411	
Textbooks for Nonpublic Schools	7,387	7,865	7,000	
Student Supplies for Nonpublic Schools	4,348	4,637	3,500	
Teen Pregnancy and Parenthood	473	710	710	
Improvement of Library Services	18,349	19,500	20,475	
Library Services for Blind and Handicapped	1,504	1,549	1,626	
Library Access	-,	1,000	1,000	
School Library Catalog		200	350	
College of Physicians	100	100		
Educational Radio and Television Grants	300	175		
Conservatory Leadership School	30	30		
Ethnic Heritage	100		30	
Governor's School for the Sciences		100	100	
Governor's School for the Arts	157	175	180	
Governor's School for International Studies	279	295	310	
Governor's School for Agriculture	75	115	121	
Governor's School for Business		130	137	
Governor's school for business		• • •	137	
Subtotal—Other Grants and Subsidies	\$ 90,583	\$ 98,919	\$ 99,587	
Higher Education—Other Grants and Subsidies:				
Community Colleges	\$ 102,392	\$ 102,000	\$ 103,160	
Higher Education of the Disadvantaged	5,686	5,860	6,153	
Lincoln—Cheyney Urban Center		300		
Rural Initiatives	700	900	150	
Psychiatric Education	650	1,000		
Higher Education Equipment	16,500	•		
Differential Technology Grants	10,500	20,300		
Subtotal—Higher Education - Other Grants and Subsidies .	\$ 125,928	\$ 130,360	\$ 109,463	
State System of Higher Education:				
State System of Higher Education (SSHE)	\$ 263,803	\$ 279,381	\$ 293,350	
SSHE—Recruitment of the Disadvantaged	200	200	200	
SSHE—Deferred Maintenance	2,500	2,500		
SSHE—Desegregation Compliance	1,653	1,656	1,630	
SSHE—McKeever Center		250		
Subtotal—State System of Higher Education	\$ 268,156	\$ 283,987	\$ 295,180	
State-Related Universities:				
Pennsylvania State University—Educational and General	¢ 130 360	5 126 065	<b>*</b>	
Pennsylvania State University—Research	\$ 128,269	\$ 135,965	\$ 142,763	
Pennsylvania State University—Research	11,211	11,884	12,478	
Pennsylvania State University—Medical Programs	3,567	3,781	3,970	
Pennsylvania State University Agricultural Research	13,343	14,144	14,851	
Pennsylvania State University—Agricultural Extension Services.	11,291	11,968	16,968	
Pennsylvania State University—Recruitment of Disadvantaged.	200	200	200	
Pennsylvania State University—Elizabethtown Hospital	3,757	3,982	4,181	
Subtotal Pennsylvania State University	\$ 171,638	\$ 181,924	\$ 195,411	

# Summary by Fund and Appropriation (continued)

	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87		1	1987-88	
			Α	vailable	]	Budget	
Grants and Subsidies (continued)							
State-Related Universities: (continued)							
University of Pittsburgh—Educational and General	\$	87,902	\$	93,176	\$	97,835	
University of Pittsburgh-Medical Programs		5,030		5,332		5,599	
University of Pittsburgh—Dental Clinics		849		900		945	
University of Pittsburgh—Titusville Campus		675		716		752	
University of Pittsburgh—Recruitment of Disadvantaged		200		200		200	
						······································	
Subtotal University of Pittsburgh	\$	94,656	<u>\$</u>	100,324	<u>\$</u>	105,331	
Temple University—Educational and General	\$	93,948	\$	102,085	\$	107,189	
Temple University—Medical Programs		6,696		7,098		7,453	
Temple University—Dental Clinics		849		900		945	
Temple University—Hospital		2,500					
Temple University—Recruitment of Disadvantaged		200		200		200	
Subtotal Temple University	\$	104,193	\$	110,283	<u> </u>	115,787	
						******	
Lincoln University-Educational and General	\$	5,822	\$	6,363	\$	6,681	
Lincoln University—Recruitment of Disadvantaged		200		200		200	
Lincoln University—Desegration		1,000		1,000		1,000	
Subtotal Lincoln University	\$	7,022	\$	7,563	\$	7,881	
Non-State-Related Universities and Colleges:	_					256	
Delaware Valley College of Science and Agriculture	\$	337	\$	357	\$	375	
Drexel University		4,655		4,934		5,181	
Hahnemann Medical College—Medical Programs		4,146		4,395		4,615	
Hahnemann Medical College—Allied Health Programs		192		454		477	
Thomas Jefferson Universiy—Medical Programs		4,937		5,233		5,495	
Thomas Jefferson University—Allied Health Programs		2,069		2,193		2,303	
The Medical College of Pennsylvania—Medical Programs		2,454		2,601		2,731	
The Medical College of Pennsylvania—Allied Health Programs.		779		826		867	
University of Pennsylvania—Instruction		13,239		14,033		14,735	
University of Pennsylvania—Dental Clinics		849		900		945	
University of Pennsylvania—Medical Programs		3,658		3,877		4,071	
University of Pennsylvania—School of Veterinary Medicine		6,371		6,753		7,091	
University of Pennsylvania—New Bolton		2,842		3,013		3,164	
University of Pennsylvania—New Bolton Computer Center				290			
University of Pennsylvania—Renovation				541			
University of Pennsylvania—Poultry Biohazard				142			
University of Pennsylvania—Food and Animal Clinics		1,580		1,675		1,759	
Pennsylvania College of Podiatric Medicine		837		987		1,036	
Pennsylvania College of Optometry		1,223		1,402		1,472	
Eye Institute		100					
Philadelphia College of Art		505		635		667	
Philadelphia College of Textiles and Science		444		471		495	
Philadelphia College of Performing Arts		117		124		130	
Philadelphia College of Osteopathic Medicine		4,462		4,730		4,967	
Subtotal Non-State-Related Universities and Colleges	\$	55,796	<u></u>	60,566	\$	62,576	

# Summary by Fund and Appropriation (continued)

	<del></del>					
	(Dollar Amounts in Thousands)					
	1985-86	1986-87	1987-88			
	Actual	Available	Budget			
Grants and Subsidies (continued)	7 *************************************	717 amable	Dauger			
Non-State-Related Institutions:						
Berean Training and Industrial School—Maintenance	\$ 682	\$ 723	\$ 759			
Berean Training and Industrial School—Rental Payments	102	102	102			
Downingtown Industrial and Agricultural School—Maintenance	754	799	839			
Downingtown Industrial and Agricultural School—Rental	81	81	18			
Downingtown Special Projects	, , , ,	50	52			
Johnson Technical Institute	162	172	181			
Williamson Free School of Mechanical Trades	60					
Windinson Free School of Mechanical Trades	OU	64	67			
Subtotal Non-State-Related Institutions	\$ 1,841	\$ 1,991	\$ 2,081			
Subtotal Higher Education Subsidies	\$ 829,230	\$ 876,998	\$ 893,710			
<b>6</b>	023,250	<u> </u>	3 073,710			
Total—Grants and Subsidies	\$4,310,459	\$4,595,983	\$4,825,968			
TOTAL STATE FUNDS—GENERAL FUND	\$4,352,069	\$4,639,038	\$4,872,801			
Federal Funds	\$ 48,668	\$ 54,877	\$ 51,972			
Augmentations	1,969	1,761	1,760			
		<del></del>				
GENERAL FUND TOTAL	\$4,402,706	\$4,695,676	\$4,926,533			
Motor License Fund						
Grants and Subsidies						
Safe Driving Course	r 1000	¢ 3.500	m 2.200			
Safe Driving Course	\$ 2,069	\$ 2,598	\$ 2,300			
MOTOR LICENSE FUND TOTAL	\$ 2,069	\$ 2,598	\$ 2,300			
	<del></del>	<del>4,370</del>	2,300			
DEPARTMENT TOTAL — ALL FUNDS						
•						
General Fund	\$4,352,069	\$4,639,038	\$4,872,801			
Special Funds	2,069	2,598	2,300			
Federal Funds	48,668	54,877	51,972			
Augmentations	1,969	1,761	1,760			
		<del></del>				
SUBTOTAL ALL FUNDS	\$4,404,775	\$4,698,274	\$4,928,833			
•		<del></del>	<del>- 1,1-0,000</del>			
Other Funds	g 307 745	0 400 404	m			
Other Funds	\$ 397,743	\$ 430,684	\$ 453,446			
TOTAL ALL FUNDS	\$4,802,518	\$5,128,958	\$5,382,279			
	ψ¬,υυ2,510	Ψ2,120,330	\$3,302,219			

GENERAL FUND EDUCATION

#### GENERAL GOVERNMENT

		985-86	-	ounts in Thousan 1986-87	•	987-88
General Government Operations		Actual	Α	vailable	1	Budget
State Funds	\$	16,576 14,992 460	\$	16,243 18,842 237	\$	15,872 18,812 234
TOTAL	\$	32,028	\$	35,322	\$	34,918

Provides the overall planning, policy guidance and coordination functions for agency programs. Supplies administrative, legal, public information, planning, research, personnel, budget and supply services to the various educational programs.

Conducts research projects for the benefit of basic and higher education, prepares statistical data for State school district subsidy calculations, the Federal elementary and secondary grant program, and others as needed.

Provides consultation to the school districts on budget, accounting, and procurement services and leadership for the improvement of basic education, including monitoring and evaluation of special education. Administers and distributes Support of Public Schools, Support of Nonpublic Schools, and distributes Federal grants to school districts. See "Grants and Subsidies" for details.

Coordinates the development of higher education in order to promote implementation of the Commonwealth's policies on higher education in accordance with the needs of students and colleges within the guidelines established by the Governor, the Legislature, the State Board of Education, and Pennsylvania law. Accounting and fiscal reviews are performed for compliance with the Auditor General and the Federal Government. Provides matching State funds to qualify for Federal funds for administration of vocational education programs.

	(Dollar Amounts in Thousands)					
	1985-86	1	986-87	1987-88	1987-88 Budget	
Source of Funds	Actual	A <sup>s</sup>	vailable	Budget		
Appropriations:						
General Government Operations	\$ 16,57	6 \$	16,243	\$ 15,872	2	
Federal Funds:						
Adult Basic Education - Administration	24	8	302	604	4	
Education of Exceptional Children	2,27	0	2,780	3,180	0	
ECIA Title I Programs — Administration	1,63	6	2,205	1,823	3	
State Approving Agency (VA)	54	8	650	595	5	
Food and Nutrition Service	1,72	9	2,366	2,150	0	
Bilingual Education		9	50			
Migrant Education Administration	29	5	350	385	5	
Common Core Data Survey	1	8	18	12	2	
Civil Rights Technical Training	42	4	371	400	0	
National Origin Desegregation	12	3	123	130	0	

GENERAL FUND EDUCATION

# Source of Funds (continued)

Federal Funds: (continued)		985-86 .ctual	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget
· · · · · · · · · · · · · · · · · · ·	•				
Adult Basic Education Evaluation	\$	178	\$ 285		
Vocational Education		3,085	3,740	\$	4,042
Transition Program for Refugee Children		6	12		7
Migrant Education		135	180		281
Educationally Deprived Children — Migrant		99	29		
LEAA — School Climate Improvement		25	30		
Parent Education Partnerships		78	177		80
Preventive Health Maintenance		75	35		,
Job Training Partnership Administration — Linkage		721	464		490
Education Block Grant—Administration		2,206	2,500		2,351
Highway Safety		172	258		250
Project Excellence		1	25		
Early Childhood		109	181		168
Remove Architectural Barriers		.02	100		
Emergency Immigrant Assistance		4	5		
Community Awareness		45	<del>-</del>		3
Math and Science Training			147		200
		183	400		498
Migrant Self Esteem		168	250		
Addiction Prevention		357	360		325
Developmental Disabilities Public Relations		23	31		30
NOICC		4	49		20
Recruitment of Migrants			. 350		338
Longitudinal Study		18	19		
Parental Involvement					200
Health Curriculum		,			250
Augmentations:					
Reimbursement for EDP Services		69	64		61
Conference Fees		116	98		98
Reimbursement from SERA		1			
Services to SSHE		222			
Environmental Education		52	75		75
TOTAL	\$	32,028	\$ 35,322	\$	34,918
State Library		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available		987-88 Budget
State Funds	\$	2 676	<b>6</b> 3.501	•	2 422
	P	2,675	\$ 2,591	\$	2,433
Federal Funds		1,005	1,216		1,340
Augmentations		12	14		14
TOTAL	\$	3,692	\$ 3,821	\$	3,787

Promotes the improvement of library services throughout the Commonwealth by administration of a local support-incentive aid program and by conducting research and innovative programs. Operates the State Library in Harrisburg, which serves as a major reference library for State Government as well as an information base for all public libraries.

<b>GENERAL</b>	FUND	EDUCATION

Source of Funds		1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available		987-88 Budget
Appropriation: State Library	\$	2,675	\$	2,591	\$	2,433
Federal Funds:						
Library Services — Administration		779		914		923
Nuclear Regulatory Commission Documents		13		16		17
National Endowment for Humanities		213		286		400
Augmentations						
Book Penalties and Reimbursement for Lost Books		11		12		12
LEXIS		1		2		2
TOTAL	\$	3,692	\$	3,821	\$	3,787

# **DEBT SERVICE REQUIREMENTS**

General State Authority Rentals — State-aided Institutions	-	985-86 Actual	1	unts in Thousan 986-87 vailable	į.	987-88 Budget
State Funds	\$	3,679 554	\$	3,779 547	\$	3,745 547
TOTAL	\$	4,233	\$	4,326	\$	4,292

Provides funds for payments to the General State Authority on behalf of certain State-aided educational institutions for capital improvements projects. Act 451 approved August 14, 1963 requires General State Authority rentals at State-aided institutions for capital improvements designed, constructed and occupied subsequent to August 1963 to be paid by the institutions themselves.

Source of Funds  Appropriations: General State Authority Rentals — State-aided Institutions	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	ds) 1987-88 Budget	
	\$ 3,679	\$ 3,779	\$ 3,745	
Augmentations: Sublease Rentals	554	547	547	
TOTAL	\$ 4,233	\$ 4,326	\$ 4,292	

GENERAL FUND EDUCATION

# INSTITUTIONAL

Youth Development Centers — Education		985-86 etual	1	unts in Thousar 986-87 vailable	nds)	1987-88 Budget
State Funds	\$	3,291	\$	3,400	\$	4,317
Provides for administration and operation of ed to youth development centers.	educatio	onal pro	ograms for	children ass	ign-	
Source of Funds		85-86 ctual	1	unts in Thousar 986-87 vailable	ıds)	1987-88 Budget
Appropriation: Youth Development Centers—Education	<u>\$</u>	3,291	\$	3,400	<u>\$</u>	4,317
Correctional Institutions — Education		85-86 ctual	1	unts in Thousan 986-87 vailable	ds)	1987-88 Budget
State Funds	\$	3,328 2,309	\$	4,595 1,533	\$	6,604 1,263
TOTAL	\$	5,637	\$	6,128	\$	7,867
Provides administration and subsidies for the inmates of State correctional institutions.  Source of Funds	198	35-86	(Dollar Amor	ints in Thousan	ds)	1987-88
Source of Funds	A	ctual	Av	ailable		Budget
Appropriation: Correctional Institutions Education	\$	3,328	\$	4,595	\$	6,604
Federal Funds  Correction Education  JTPA — Correctional Education  Individual Diagnostic Systems  Computer Assisted Instruction  Interactive Video Discs  Training Modules		1,826 478 5		627 750 32 60 42 22		647 524  58 34

\$ 5,637

\$ 6,128

\$ 7,867

Special and Vocational Education Services	(Dollar Ai 1985-86 Actual		•	ounts in Thouse 1986-87 vailable	1	ds) 1987-88 Budget	
State Funds	\$	12,061 731 943	\$	12,447 1,237 963	\$	13,862 1,226 965	
TOTAL	<u> </u>	13,735	\$	14,647	<u> </u>	16,053	

The Scranton State School for the Deaf provides instruction for children from the nursery school level through high school.

Scotland School for Veterans' Children was established to provide a home life and elementary and secondary school education for sons and daughters of soldiers, sailors and marines who served in World Wars I and II and the Korean and Vietnam conflicts.

Thaddeus Stevens State School of Technology provides residence and vocational instruction for students, often orphaned or disadvantaged, ranging from 16 to 18 years of age.

Special and Vocational Educational Institutions Funds by Institution		985-86 .ctual	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget	
Scranton State School for the Deaf						
State Funds	\$	3,000 132 33	\$ 3,122 147 35	\$	3,432 136 35	
TOTAL	\$	3,165	\$ 3,304	\$	3,603	
Scotland School for Veterans' Children						
State Funds Federal Funds Augmentations	\$	6,025 532 68	\$ 6,276 740 68	\$	7,042 740 70	
TOTAL	\$	6,625	\$ 7,084	\$	7,852	
Thaddeus Stevens State School of Technology						
State Funds	\$	3,036 67 842	\$ 3,049 350 860	\$	3,388 350 860	
TOTAL	\$	3,945	\$ 4,259	\$	4,598	

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousand 1986-87 Available	ls) 1987-88 Budget
Appropriations:			
Scranton State School for the Deaf	\$ 3,000	\$ 2,986	\$ 3,432
Scranton School — Recommended Supplemental		136	
Scotland School for Veterans' Children	6,025	6.276	7.042
Thaddeus Stevens State School of Technology	3,036	3,049	3,388
Federal Funds:			
Education for the Handicapped — Scranton	87	97	97
National School Milk Lunch — Scranton	30	30	30
Life Long Learning — Scranton		10	9
Exceptional Children — Scranton	15		,
Adult Basic Education — Scranton		10	
ESEA Title I — Education of Children from Low-Income			
Families — Scotland	324	500	500
National School Milk Lunch — Scotland	208	240	240
Project Growth — Thaddeus Stevens	67	350	350
	•	330	250
Augmentations:			
Cafeteria Reimbursement and Rentals (Scranton)	33	35	35
Cafeteria Reimbursement (Scotland)	68	68	70
Tuition and Fees (Thaddeus Stevens)	842	860	860
TOTAL	\$ 13,735	\$ 14,647	\$ 16,053

### **GRANTS AND SUBSIDIES**

	(E	Pollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
Support of Public Schools	Actual	Available	Budget
State Funds	\$3,390,646	\$3,620,066	\$3,832,671
Federal Funds	21,481	22,549	20,766
TOTAL	\$3,412,127	\$3,642,615	\$3,853,437

Provides State support to school districts. Subsidy payments are made for basic instruction, vocational education, rentals and sinking fund requirements, pupil transportation, special education, instruction of students unable to attend school, financially handicapped districts, tuition for orphans and children placed in private homes, payments in lieu of taxes, education of deaf, blind, and cerebral palsied, and other handicapped children at approved private schools, education of the disadvantaged, intermediate units, school employe benefits, school food programs, and education of school-age individuals in State institutions for the handicapped.

	(D	ollar Amounts in Thousand	ls)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriations:		# a a a a a a a a a a	<b>65.351.000</b>
Equalized Subsidy for Basic Education	\$2,046,856	\$2,210,883 <sup>a</sup>	\$2,351,000
Agenda for Excellence	28,000	28,000	28,000
Instruction Improvement	4,000	7,000	7,000
Adult Literacy		2,000	5,000
Vocational Education	33,172	34,716 <sup>b</sup>	36,531
Authority Rentals and Sinking Fund Requirements	141,967	136,000	131,000
Pupil Transportation	194,500	206,850	215,124
Non-Public Pupil Transportation	12,665	13,200	12,500
Special Education	259,245	272,207	288,539
Early Intervention—Handicapped Children	7,100°	7,672°	10,706
Homebound Instruction	525	490	495
Tuition for Orphans and Children Placed in Private Homes	12,869	13,600	14,280
Payments in Lieu of Taxes	60	72	65
Education of Migrant Laborers' Children	165	172	183
Education of the Disadvantaged	1,000	1,000	1,000
Special Education — Approved Private Schools	42,500	44,500	47,170
Higher Education of Blind or Deaf Students	50	50	50
Intermediate Units	10,644	13,400	13,400
School Food Services	10,844	10,844	10,844
School Employes' Social Security	147,788	152,000	170,120
School Employes' Social Security—Recommended Supplemental		2,500	
School Employers' Retirement Fund:			
Contingent Reserve Account and Supplemental Accounts	414,943	440,993	465,661
State Schools and Hospitals—Education	17,754	18,303	19,403
School District Payments Racing	3,500	3,500	3,500
Birdville — Mine Subsidence	100		
Peter's Township—Mine Subsidence	285		
Dropout Prevention			500
Youth Employment and Education			500
Education of Indigent Children	114	114	100
Federal Funds:			
Education Block Grant—School District	19,104	19,593	18,872
	2,377	2,956	1,894
Education Block Grant—Technology Initiative	4,311	2,700	
TOTAL	\$3,412,127	\$3,642,615	\$3,853,437

<sup>&</sup>lt;sup>a</sup>Actually appropriated in 1986-87 as \$2,172,257 for the Equalized Subidy for Basic Education and \$38,626,000 for Basic Education—Supplemental Aid.

<sup>&</sup>lt;sup>b</sup>Actually appropriated as \$34,831. Excludes \$115,000 for Governor's School for Agriculture which is detailed elsewhere in the budget.

<sup>&</sup>lt;sup>c</sup>For 1985-86 and 1986-87 this appropriation was reflected as an augmentation entitled "Reimbursement—Early Intervention".

Job Training	(D 1985-86 Actual		Dollar Amounts in Thousands) 1986-87 Available		) 1987-88 Budget	
State Funds Federal Funds	\$	18,991 8,150	\$ 21,500 9,500	\$	20,500 8,565	
TOTAL	\$	27,141	\$ 31,000	\$	29,065	

Supports the Customized Job Training Program which provides training relevant to the specific employment needs of a firm in return for the firm's pledge to hire or promote the people that were trained.

Also provides State funds necessary to match the education portion of the Federal Job Training Partnership Act funds. Job training programs are developed through this appropriation in the areas of health occupations, adult literacy and training programs for the economically disadvantaged.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Customized Job Training	\$ 12,000 6,991	\$ 13,500 8,000	\$ 13,500 7,000
Federal Funds:  JTPA — Educational Training  TOTAL	8,150 \$ 27,141	9,500 \$ 31,000	8,565 \$ 29,065
Support of Nonpublic Schools	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 50,225	\$ 53,340	\$ 53,911

Provides, through the intermediate units, services such as guidance counseling, psychological services, and other auxiliary services to nonpublic schools. Also lends textbooks and instructional supplies to children who are attending nonpublic schools in the Commonwealth.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands 1986-87 Available	s) 1987-88 Budget
Appropriations:  Services to Nonpublic Schools  Textbooks for Nonpublic Schools  Student Supplies for Nonpublic Schools	\$ 38,490 7,387 4,348	\$ 40,838 7,865 4,637	\$ 43,411 7,000 3,500
TOTAL	\$ 50,225	\$ 53,340	\$ 53,911

GENERAL FUND EDUCATION

	(D 1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Teen Pregnancy and Parenthood					
State Funds	\$	473	\$ 710	\$	710
To assist local education agencies in creating new ones to meet the comprehensive needs of pregnan					
	10:	85-86	(Dollar Amounts in Thousands) 1986-87	19:	87-88
		ctual	Available		ıdget
Source of Funds					
Appropriation: Teen Pregnancy and Parenthood	\$	473	\$ 710	\$	710

	(D	ollar Amounts in Thousan	ds)
Library Services	1985-86 Actual	1986-87 Available	1987-88 Budget
State Funds	\$ 19,953	\$ 22,349	\$ 23,451

Provides aid to public libraries for the development of a statewide system of libraries and library services in Pennsylvania. The categories of aid are as follows: State Aid to Local Libraries, State Aid to County Libraries, State Aid to District Library Centers, State Aid to Regional Library Resource Centers, and Equalization Aid. Also provides State funds to the Free Library of Philadelphia and to the Carnegie Library of Pittsburgh to meet the costs of serving as regional libraries in the distribution of reading materials and talking books to the blind and for services to persons with other physical handicaps. Includes the equalization aid and interlibrary cooperation portion of the Library Access program revision.

			(Dollar Amo	unts in Thousan	ds)		
	1	985-86	1	986-87	1	987-88	
Source of Funds		Actual	Α	Available		Budget	
Appropriations:						20.425	
Improvement of Library Services	\$	18,349	\$	19,500	3	20,475	
Library Services for the Blind and the Handicapped		1,504		1,549		1,626	
Library Access				1,000		1,000	
School Library Catalogs				200		350	
College of Physicians		100		100			
TOTAL	\$	19,953	\$	22,349	<u>\$</u>	23,451	

**GENERAL FUND** 

**EDUCATION** 

Educational Radio and Television	-	85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$	300	\$ 175	
Purchases, produces, records, and distributes prauxiliary services for educational broadcasting. So the support of daytime educational broadcasting	ervices	provid	ded by this activity are for	
Source of Funds Appropriation:		35-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Educational Radio and Television Grants	\$	300	\$ 175	
Conservatory Leadership School	Ac	5-86 tual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$	30	\$ 30	\$ 30
Provides funds to support the operation of the	: Cons	ervatoi	ry Leadership School.  (Dollar Amounts in Thousands)	
•		5-86 tual	1986-87 Available	1987-88 Budget
Source of Funds	710			Budget
Appropriation:  Conservatory Leadership School	\$	30	\$ 30	\$ 30

	1985 Acti	-86	198	ts in Thousands) 6-87 ilable	198° Buc	
Ethnic Heritage Studies						
State Funds	\$	100	\$	100	\$	100
Provides grants for support of ethnic heritage stu and Balch Institute.	idies cent	ers at the	Univerity	of Pittsburg	h	
Source of Funds	1985 Acti	-86	198	ts in Thousands) 86-87 ilable	198	7-88 Iget
Appropriation: Ethnic Heritage Studies	\$	100	\$	100	<u>\$</u>	100
Schools for Talented Students	1985 Act	-86	198	uts in Thousands 36-87 uilable	198	7-88 dget
State Funds	\$	511	\$	715	\$	885
Provides funds to support summer schools for e	xceptiona	ally talente	ed high sc	hool student	s.	
Source of Funds	1985 Act	5-86	19	nts in Thousands 86-87 ailable	198	7-88 dget
Appropriations: Governor's School for the Sciences Governor's School for the Arts Governor's School for International Studies Governor's School for Agriculture	\$	157 279 75	\$	175 <sup>a</sup> 295 <sup>a</sup> 115 <sup>a</sup> 130 <sup>a</sup>	\$	180 310 121

<sup>&</sup>lt;sup>a</sup>For 1986-87 these funds were appropriated us follows: \$600,000 in the appropriation Governor's Schools for the Gifted and \$115,000 in the appropriation for Vocational Education.

State Aid to Community Colleges and Technical Institutes	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 102,392	\$ 102,000	\$ 103,160
Provides aid to community colleges in order to a tional opportunity in response to community or ar third of each college's approved operating expens equivalent student. In addition the community col for each student enrolled in an occupational prograhalf of each college's approved capital expenses.	ea need. The es to a maxir lleges are rein	Commonwealth pays one- num of \$800 per full-time nbursed a variable stipend	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Community Colleges—Capital and Operating	\$ 102,392	<u>\$ 102,000</u>	\$ 103,160
Higher Education of the Disadvantaged	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 5,686	\$ 5,860	\$ 6,153
Provides grants to institutions of higher education taged students.	ion for specia	ll programs for disadvan-	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Higher Education of the Disadvantaged	\$ 5,686	\$ 5,860	\$ 6,153

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Rural Initiatives			
State Funds	\$ 700	\$ 900	\$ 150
Provides funds to the Department of Educati tion in rural areas of the Commonwealth.	on to provide	funding for higher educa-	
	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Source of Funds			, ,
Appropriation: Rural Initiatives	\$ 700	\$ 900	\$ 150
Psychiatric Education	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 650	\$ 1,000	
Provides funds for the development of comr research programs for the chronically mentally psychiatrically impaired elderly.			
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 · Available	1987-88 Budget
Appropriation: Psychiatric Education	\$ 650	\$ 1,000	III - ANIMAN
Higher Education Equipment	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 16,500		
Provided for a one-time grant program to pu for the purchase of instructional equipment.	iblic and priva	ate colleges and universities	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Higher Education Equipment	\$ 16,500		

GENERAL FUND		EDUCA	ATION
		(Dollar Amounts in Thousands)	
	1985-86	1986-87	1987-88
Lincoln — Cheyney Urban Center	Actual	Available	Budget
			_
State Funds		\$ 300	
Provides funds for a job training program a	at the center.		
	1006.06	(Dollar Amounts in Thousands)	
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget
Appropriation:			
Lincoln — Cheyney Urban Center	<u> </u>	\$ 300	
		(Dollar Amounts in Thousands)	
Differential Task and C	1985-86	1986-87	1987-88
Differential Technology Grants	Actual	Available	Budget
State Funds		\$ 20,300	
Provides grants to institutions of higher education	on for technolo	gy upgrade and acquisition.	
•		(Dollar Amounts in Thousands)	
Course of Frank	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriation:			
Differential Technology Grants		\$ 20,300	
		(Dollar Amounts in Thousands)	
State System of Higher Education	1985-86 Actual	1986-87	1987-88
, store ve anguer addedution	Actual	Available	Budget
State Funds	\$ 268,156	\$ 283,987	\$ 295,180
Provides support for the fourteen institutions. The system was created by Act 188 of 1982 and and Indiana University into a university system de tion offering a wide range of curricula at all de Board of Governors nominated by the Governor	l joins the form signed to serve egree levels. Th	ner thirteen State Colleges as centers for higher educa- e system is governed by a	
•		(Dollar Amounts in Thousands)	
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget

\$ 263,803

200

2,500

1,653

. . . .

268,156

\$ 279,381

200

2,500

1,656

283,987

250

\$ 293,350

200

1,630

. . . .

295,180

State System of Higher Education .....

SSHE-Recruitment of Disadvantaged Students .....

SSHE—Deferred Maintenance.....

Desegregation Compliance — Cheyney .....

SSHE—McKeever Center .....

TOTAL .....

(Dollar Amounts in Thousands)

1985-86 Actual 1986-87 Available 1987-88 Budget

# State Aid to Universities, Colleges and Other Institutions

State Funds .....

\$ 435,146

\$ 462,651

\$ 489,067

Provides aid to the State-related universities: Pennsylvania State University, University of Pittsburgh, Temple University and Lincoln University and to non-State-related universities, colleges and other institutions of learning for maintenance, instructional programs, research and extension services.

### Pennsylvania State University

The Pennsylvania State University receives aid for academic services which provide resident education at the undergraduate and graduate levels leading to associate, baccalaureate, masters, doctors and certain professional degrees; for continuing and extension education for research activities at University Park; for medical education programs at the Hershey Medical Center, for twenty Commonwealth campuses and graduate centers throughout the State.

### University of Pittsburgh

Receives aid for academic services which provide resident education at the undergraduate and graduate levels leading to associate, baccalaurate, masters, doctors and certain professional degrees including medicine and dentistry; for continuing education; and for research activities.

# **Temple University**

Receives aid for academic services which provide resident education at the undergraduate and graduate levels leading to associate, baccalaurate, masters, doctors and certain professional degrees including medicine, for extension services, and for research activities.

### Lincoln University

The Commonwealth provides aid to Lincoln University to maintain resident instruction in liberal arts programs and certain professional degree programs.

### Non-State Related Universities and Colleges

The non-State-related colleges and universities currently receive aid from this program. These institutions offer degree and professional programs in the arts and sciences, technology, agriculture, law, medicine, allied health, optometry and podiatry.

#### Other Non-State-Related Institutions of Learning

Provides assistance to four institutions of secondary and postsecondary education conducting programs in manual training, industrial arts and agricultural science.

State-Related Universities	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Pennsylvania State University University of Pittsburgh Temple University Lincoln University	\$ 171,638 94,656 104,193 7,022	\$ 181,924 100,324 110,283 7,563	\$ 195,411 105,331 115,787 7,881
Total-State-Related University	\$ 377,509	\$ 400,094	\$ 424,410
Non-State-Related Universities and Colleges	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Delaware Valley College of Science and Agriculture Drexel University Hahnemann Medical College Thomas Jefferson University The Medical College of Pennsylvania University of Pennsylvania Pennsylvania College of Podiatric Medicine Pennsylvania College of Optometry Philadelphia College of Art Philadelphia College of Textiles and Science Philadelphia College of Performing Arts Philadelphia College of Osteopathic Medicine  Total — Non-State-Related Universities and Colleges	\$ 337 4,655 4,338 7,006 3,233 28,539 837 1,323 505 444 117 4,462 \$ 55,796	\$ 357 4,934 4,849 7,426 3,427 31,224 987 1,402 635 471 124 4,730 \$ 60,566	\$ 375 5,181 5,092 7,798 3,598 31,765 1,036 1,472 667 495 130 4,967
Non-State-Related Institutions	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Berean Training and Industrial School  Dowingtown Industrial and Agricultural School  Johnson Technical Institute  Williamson Free School of Mechanical Trades	\$ 784 835 162 60	\$ 825 930 172 64	\$ 861 972 181 67
Total — Non-State-Related Institutions	\$ 1,841	\$ 1,991	\$ 2,081

GENERAL FUND EDUCATION

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations:			
State-Related Universities			
Pennsylvania State University—Educational and General	\$ 128,269	\$ 135,965	\$ 142,763
Pennsylvania State University—Research	11,211	11,884	12,478
Pennsylvania State University—Medical Program	3,567	3,781	3,970
Pennsylvania State University-Agricultural Research	13,343	14,144	14,851
Pennsylvania State University-Agricultural Extension			
Services	11,291	11,968	16,968
Pennsylvania State University—Recruitment of Disadvantaged			
Students	200	200	200
Pennsylvania State University—Elizabethtown Children's			
Hospital	3,757	3,982	4,181
Subtotal — Pennsylvania State University	\$ 171,638	\$ 181,924	\$ 195,411
University of Pittsburgh—Educational and General	\$ 87,902	\$ 93,176	\$ 97,835
University of Pittsburgh—Medical Program	5,030	5,332	5,599
University of Pittsburgh—Dental Clinic	849	900	945
University of Pittsburgh—Titusville Campus	675	716	752
University of Pittsburgh—Recruitment of Disadvantaged			
Students	200	200	200
Subtotal — University of Pittsburgh	\$ 94,656	\$ 100,324	\$ 105,331
Temple University—Educational and General	\$ 93,948	\$ 102,085	\$ 107,189
Temple University—Medical Program	6,696	7,098	7,453
Temple University—Dental Clinic	849	900	945
Temple University—Hospital	2,500		
Temple University—Recruitment of Disadvantaged Students .	200	200	200
Subtotal	\$ 104,193	\$ 110,283	\$ 115,787
Lincoln University—Education and General	\$ 5,822 <sup>a</sup>	\$ 6,363	\$ 6,681
Lincoln University—Recruitment of Disadvantaged Students .	200	200	200
Lincoln University—Enhanced Opportunity	1,000	1,000	1,000
Subtotal	\$ 7,022	\$ 7,563	\$ 7,881

<sup>&</sup>lt;sup>a</sup>For 1985-86 actually appropriated as \$5,608,000 for Education and General and \$214,000 for Human Services.

	(D	Oollar Amounts in Thousan	ds)
•	1985-86	1986-87	1987-88
	Actual	Available	Budget
Source of Funds (continued)			22-841
Appropriations: (continued)			
Non-State-Related Universities and Colleges			
Delaware Valley College of Science and Agriculture	\$ 337	\$ 357	\$ 375
Drexel University	4,655	4,934	5,181
Hahnemann Medical College—Medical Programs	4,146	4,395	4,615
Hahnemann Medical College—Allied Health Program	192	454	477
The Thomas Jefferson University—Medical Programs	4,937	5,233	5,495
The Thomas Jefferson University—Allied Health Programs	2,069	2,193	2,303
The Medical College of Pennsylvania—Medical Programs	2,454	2,601	2,731
The Medical College of Pennsylvania—Allied Health	2,4,14	2,001	2,731
Programs	770	937	0.67
-	779	826	867
University of Pennsylvania—Instruction	13,239	14,033	14,735
University of Pennsylvania—Dental Clinics	849	900	945
University of Pennsylvania—Medical Programs	3,658	3,877	4,071
University of Pennsylvania—School of Veterinary Medicine	6,371	6,753	7,091
University of Pennsylvania—New Bolton	2,842	3,013	3,164
University of Pennsylvania—New Bolton Computer Center		290	
University of Pennsylvania—New Bolton Renovations		541	
University of Pennsylvania—Poultry Hazard		142	
University of Pennsylvania—Food and Animal Clinics	1,580	1,675	1,759
Pennsylvania College of Podiatric Medicine	837	987	1,036
Pennsylvania College of Optometry	1,223	1.402	1.472
Eye Institute	100		
Philadelphia College of Art	505	635	667
Philadelphia College of Textiles Science	444	471	495
Philadelphia College of Performing Arts	117	124	130
Philadelphia College of Osteopathic Medicine	4,462	4,730	4,967
i imadelphia conege of Osteopathic Medicine	7,402	4,730	4,707
Subtotal	\$ 55,796	\$ 60,566	\$ 62,576
Non-State-Related Institutions			
Berean Training and Industrial School—Maintenance	\$ 682	\$ 723	\$ 759
Berean Training and Industrial School—Rental Payments	102	102	102
Downingtown Industrial and Agricultural School—	102	102	102
Maintenance	754	799	839
Downingtown Industrial and Agricultural School—Rentals	81		
-		81	81
Downingtown—Special Projects		50	52
Johnson Technical Institute	162	172	181
Williamson Free School of Mechanical Trades	60	64	67
Subtotal	\$ 1,841	\$ 1,991	\$ 2,081
TOTAL	\$ 435,146	\$ 462,651	\$ 489,067

# **EDUCATION**

# **MOTOR LICENSE FUND**

### **GRANTS AND SUBSIDIES**

	(E	Oollar Amounts in Thousand	is)
	1985-86	1986-87	1987-88
Safe Driving Course	Actual	Available	Budget
State Funds	\$ 2,069	\$ 2,598	\$ 2,300

Through financial and technical aid, assists school districts in the establishment and operation of a standardized driver education program; examines, inspects and licenses private training schools and instructors. Grants are made to public high schools in the amount of \$35 for each student completing a standard driver education program.

Promotes various highway safety programs through the elementary schools and through publication of bulletins and other materials. Activities include bicycle safety, safety education for school bus drivers, and the training and maintenance of school patrols. Also analyzes and improves driver education courses of study for secondary school pupils and adults.

	(De	ollar Amounts in Thousands	)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriation: Safe Driving Course	\$ 2,069	\$ 2,598	\$ 2,300

OTHER FUNDS EDUCATION

# **Amounts Not Previously Detailed**

General Fund	(l 1985-86 Actual	Oollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
Vocational Education Act	\$ 28,983	\$ 40,878	\$ 40,190
Education Innovation and Support Education Consolidation and Improvement Act:	-4ª		
Education of Children of Low-Income Families — Title I	165,360	158,000	191,300
Education of the Handicapped — Title VI	200	250	
Adult Basic Education	4,403	4,961	4,599
Education of Handicapped	45,310	60,000	66,639
Food Nutrition Services	124,223	135,106	130,765
Library Services — Extension, Development, and Improvement	3,513	5,370	4,400
Library Services and Construction Act	94		
Career Education Incentive			
Pennsylvania State University—Land Grant Aid	50	50	50
Transition Programs — Refugee Children		512	500
Emergency Immigrant Assistance		200	177
Math and Science Teacher Training	1,164	3,804	3,926
Removal of Architectural Barriers		1,900	
Education of Handicapped—Personnel Preparation		12	120
Surety Bond Proceeds	30	25	25
Tax Sheltered Annuities	547		
GENERAL FUND TOTAL	\$ 373,873	\$ 411,068	\$ 442,691
Pennsylvania Economic Revitalization Fund			
Education	\$ 15,078	\$ 9,254	
PENNSYLVANIA ECONOMIC REVITALIZATION		V-100	
FUND TOTAL	\$ 15,078	\$ 9,254	<u> </u>
School Employes Retirement Fund			
Administration	\$ 8,792	\$ 10,362	\$ 10,755
SCHOOL EMPLOYES RETIREMENT FUND TOTAL	\$ 8,792	\$ 10,362	\$ 10,755
DEPARTMENT TOTAL	\$ 397,743	<u>\$ 430,684</u>	\$ 453,446

<sup>&</sup>lt;sup>a</sup>Negative amount occurs due to a refund of expenditure.

# **DEPARTMENT OF EDUCATION**

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Funds

						(Dollar	Amoi	unts in Tho	usano	ls)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$	8,997	\$	8,817	\$	8,559	\$	8,901	\$	9,257	\$	9,627	\$	10,012
General Instruction	\$1	,911,912	\$2	,069,103	\$2	2,189,771	\$2,	,287,499	\$2	,385,807	\$2,	586,902	\$2,	802,755
General Preschool Education		128,731		141,092		150,957		157,725		164,857		180,198		193,574
Education	1	,783,181	1	,928,011	2	2,038,814	2	,129,774	2	,220,950	2,	406,704	2,	609,179
Special Education	\$	809,376	\$	849,399	\$	901,821	\$	940,632	\$	977,476	\$1,	047,301	\$1,	111,226
Mentally Handicapped Education		257,500		268,800		285,827		298,128		310,851		328,852		347,478
Physically Handicapped Education		388,667		409,571		434,881		453,654		473,332		506,207		540,090
Gifted and Talented Education		163,209		171,028		181,113		188,850		193,293		212,242		223,658
Compensatory Programs	\$	391,233	\$	417,292	\$	448,055	\$	470,294	\$	497,569	\$	538,169	\$	579,848
Compensatory Preschool Education Compensatory Elementary and Secondary		19,149		20,416		21,547		22,453		23,397		25,292		27,240
Education		372,084		396,876		426,508		447,841		474,172		512,877		552,608
Vocational Education	\$	349,005	\$	360,415	\$	374,026	\$	380,768	\$	391,922	\$	413,571	\$	434,362
Vocational Education		343,589		351,659		360,364		366,836		377,708		399,064		419,551
Community Education		5,416		8,756		13,662		13,932		14,214		14,507		14,811
Higher Education	\$	835,454	\$	883,252	\$	899,861	\$	935,662	\$	972,896	\$1	,011,621	\$1	,051,896
Higher Education		835,454		883,252		899,861		935,662		972,896	1	,011,621	1	,051,896
Protection of Persons and Property	\$	2,069	\$	2,598	\$	2,300	\$	2,300	\$	2,300	\$	2,300	\$	2,300
Highway Safety Education		2,069		2,598		2,300		2,300		2,300		2,300		2,300
Economic Development and Income														
Maintenance	\$	23,464	\$	25,820	\$	24,824	\$	25,083	\$	25,338	\$	25,604	\$	25,880
Adult Employment Training Services		23,464		25,820		24,824		25,083		25,338		25,604		25,880
Recreation and Cultural Enrichment	\$	22,628	\$	24,940	\$	25,884	\$	27,086	\$	28,347	\$	29,671	\$	31,059
State Library Services		22,628		24,940		25,884		27,086		28,347		29,671		31,059
DEPARTMENT TOTAL	<u>\$</u>	4,354,138	\$	4,641,636	\$	4,875,101	\$ 5	5,078,225	\$	5,290,912	\$ 5	,664,766	\$6	,049,336

# Summary of Enrollments in Pennsylvania Elementary and Secondary and Vocational Education 1985-86 to 1991-92

1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
142,431	143,299	144,689	141,009	140,049	143,529	145,429
1,274,980	1,260,407	1,248,548	1,233,988	1,220,980	1,216,942	1,225,689
1,417,411	1,403,706	1,393,237	1,374,997	1,361,029	1,360,471	1,371,118
55,147	54,388	54.022	53,381	52,869	52,747	52,670
140,489	136,464	134,978	133,212	131,433	131,413	131,413
76,804	74,031	73,232	72,289	71,328	71,328	71,328
272,440	264,883	262,232	258,882	255,630	255.488	255,411
11,532	11,031	11,031	11,031	11,031	11,031	11,031
213,836	212,250	212,250	212,250	212,250	212,250	212,250
225,368	223,281	223,281	223,281	223,281	223,281	223,281
142,400	133,900	127,200	123,400	119,700	116,100	112,600
31,550	31,700	33,500	33,700	33,900	34,100	34,300
173,950	165,600	160,700	157,100	153,600	150,200	146,900
	142,431 1,274,980 1,417,411 55,147 140,489 76,804 272,440 11,532 213,836 225,368 142,400 31,550	142,431     143,299       1,274,980     1,260,407       1,417,411     1,403,706       55,147     54,388       140,489     136,464       76,804     74,031       272,440     264,883       11,532     11,031       213,836     212,250       225,368     223,281       142,400     133,900       31,550     31,700	142,431     143,299     144,689       1,274,980     1,260,407     1,248,548       1,417,411     1,403,706     1,393,237       55,147     54,388     54,022       140,489     136,464     134,978       76,804     74,031     73,232       272,440     264,883     262,232       11,532     11,031     11,031       213,836     212,250     212,250       225,368     223,281     223,281       142,400     133,900     127,200       31,550     31,700     33,500	142,431       143,299       144,689       141,009         1,274,980       1,260,407       1,248,548       1,233,988         1,417,411       1,403,706       1,393,237       1,374,997         55,147       54,388       54,022       53,381         140,489       136,464       134,978       133,212         76,804       74,031       73,232       72,289         272,440       264,883       262,232       258,882         11,532       11,031       11,031       11,031         213,836       212,250       212,250       212,250         225,368       223,281       223,281       223,281         142,400       133,900       127,200       123,400         31,550       31,700       33,500       33,700	142,431       143,299       144,689       141,009       140,049         1,274,980       1,260,407       1,248,548       1,233,988       1,220,980         1,417,411       1,403,706       1,393,237       1,374,997       1,361,029         55,147       54,388       54,022       53,381       52,869         140,489       136,464       134,978       133,212       131,433         76,804       74,031       73,232       72,289       71,328         272,440       264,883       262,232       258,882       255,630         11,532       11,031       11,031       11,031       11,031         213,836       212,250       212,250       212,250       212,250         225,368       223,281       223,281       223,281       223,281         142,400       133,900       127,200       123,400       119,700         31,550       31,700       33,500       33,700       33,900	142,431         143,299         144,689         141,009         140,049         143,529           1,274,980         1,260,407         1,248,548         1,233,988         1,220,980         1,216,942           1,417,411         1,403,706         1,393,237         1,374,997         1,361,029         1,360,471           55,147         54,388         54,022         53,381         52,869         52,747           140,489         136,464         134,978         133,212         131,433         131,413           76,804         74,031         73,232         72,289         71,328         71,328           272,440         264,883         262,232         258,882         255,630         255,488           11,532         11,031         11,031         11,031         11,031         11,031           213,836         212,250         212,250         212,250         212,250         212,250         212,250           225,368         223,281         223,281         223,281         223,281         223,281         223,281           142,400         133,900         127,200         123,400         119,700         116,100           31,550         31,700         33,500         33,700         33,900

# General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

# **Recommended Program Costs:**

		1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	usano	is) 1989-90	1990-91		1991-92	
General Fund	\$ ·	8,997 4,581 9,084	\$ 8,817 6,548 10,426	\$ 8,559 5,749 10,816	\$	8,901 5,724 11,246	\$	9,257 5,724 11,693	\$ 9,627 5,724 12,158	\$	10,012 5,724 12,642	
TOTAL	<u>\$</u>	22,662	\$ 25,791	\$ 25,124	\$	25,871	\$	26,674	\$ 27,509	<u>\$</u>	28,378	

### Program Analysis:

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support. A primary concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services.

In addition to including the executive offices of the Department of Education, budget, publication and legal offices, this program also provides staff support to the State Board of Education and other administrative boards and commissions. These include boards for private, academic, business, trade and correspondence schools, and the Professional Standards and Practices Commission.

The funds from the School Employes Retirement Fund used for administration of the School Employes Retirement System are included in the other funds listed above. Administration of the School Employes Retirement System includes provision of benefits for retired school employes, counseling and information services for active employes, and legal services for all three public employe retirement systems.

### Program Costs by Appropriation:

			(Dollar	Amor	ints in The	usand	s)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND General Government Operations	\$ 8,997	\$ 8,817	\$ 8,559	\$	8,901	\$	9,257	\$ 9,627	\$ 10,012

# General Preschool Education

OBJECTIVE: To prepare four and five year old children with the social, physical and communication skills necessary to learn effectively in their ensuing years of school.

#### **Recommended Program Costs:**

	1	1985-86		1986-87	(Dollar 1987-88	Amo	ounts in The 1988-89	иѕап	ds) 1989-90		1990-91	1991-92
General Fund	\$ 1	128,731 78	\$	141,092 108	\$ 150,957 98	\$	157,725 97	\$	164,857 97	\$	180,198 97	\$ 193,574 97
TOTAL	\$ 1	28,809	<u>\$</u>	141,200	\$ 151,055	<u>\$</u>	157,822	\$	164,954	<u>\$</u>	180,295	\$ 193,671

### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Enrollments	142,431	143,299	144,689	141,009	140,049	143,529	145,429
Percentage of school districts offering							
preschool education:							
Public	99.8%	99.8%	100%	100%	100%	100%	100%
Nonpublic	N/A						
Percentage of five year olds enrolled in preschool education:							
Public	71.8%	72.7%	72.8%	72.6%	72.6%	72.4%	71.9%
Nonpublic	19.9%	19.5%	19.5%	19.5%	19.5%	20.1%	20.7%
Enrollments in the Alternative Day							
Kindergartening Program	2,583	2,498	2,474	2,450	2,426	2,403	2,380
Transition class enrollments	2,341	2,364	2,388	2,412	2,436	2,460	2,510

### Program Analysis:

A kindergarten program is currently available in all but one school district in the Commonwealth and is by far the largest of the preschool programs. The classes are designed for five year olds and some four year olds. Attendance is not compulsory.

To provide school districts with as much program flexibility as possible, Alterntive Day Kindergarten was developed. This permits school districts to initiate a kndergarten program that is an exception to the law requiring 180 days of school. Beginning in September of 1986, one district that had been offering an Alternative Day Kindergarten reverted to a full day every day program which accounts for the decline in the measure reflecting enrollments in Alternative Day programs.

Pre-school programs have been very successful in preparing children for first grade with many districts reporting substantial improvement in first grade reading achievement after pre-school programs were initiated.

The role that early educational experiences play in increasing a child's potential for learning cannot be overestimated. This is especially true of the educational expriences that take place both in the home and the school.

The parents' role in the early years of their child's educational development is being given increased recognition with educators developing pre-school programs involving both parents and children.

Upon completion of kindergarten, some children are not quite ready for first grade and are instead enrolled in a transition class which combines aspects of kindergarten and first grade.

The Agenda for Excellence program which tests reading and mathematics knowledge for the first time in the third grade has caused teachers to more closely monitor the progress of children in preschool programs. This is reflected in the increase in the measure enrollments in transition classes compared to previous projections.

# **General Preschool Education (continued)**

# Program Costs by Appropriation:

				(Dollar	Amo	ounts in Tho	usand	is)				
	19	85-86	1986-87	1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND												
General Government Operations	\$	68	\$ 67	\$ 65	\$	68	\$	71	\$	74	\$	77
Equalized Subsidy for Basic Education	6	57,546	75,170	81,110		84,354		87,728		97,809		106,762
Authority Rentals and Sinking Fund												
Requirements		9,370	9,248	9,039		8,901		8,763		8,820		8,750
Pupil Transportation	1	2,837	14,066	14,844		15,437		16,055		16,939		17,616
Nonpublic Pupil Transportation		836	898	863		858		848		853		852
Intermediate Units		703	911	925		925		925		938		938
School Employes' Social Security		9,754	10,506	11,738		12,560		13,439		14,588		15,609
School Employes' Retirement Fund:												
Contingent Reserve and Supplemental												
Accounts	2	27,386	29,988	32,131		34,380		36,786		39,932		42,725
School District Payments—Racing		231	238	242		242		242		245		245
GENERAL FUND TOTAL	\$ 12	28,731	\$ 141,092	\$ 150,957	\$	157,725	\$	164,857	<u>\$</u>	180,198	<u>\$</u>	193,574

# General Elementary and Secondary Education

OBJECTIVE: To provide general population students with the skills, attitudes and abilities needed for effective living in our complex society.

### **Recommended Program Costs:**

			(Dollar	Amounts in Tho	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$1,783,181	\$1,928,011	\$2,038,011	\$2,129,774	\$2,220,950	\$2,406,704	\$2,609,179
Federal Funds	24,029	25,365	24,036	23,935	23,940	23,945	23,950
Other Funds	1,426	4,070	4,194	4,194	4,197	4,198	4,200
TOTAL	\$1,808,636	\$1,957,446	\$2,067,044	\$2,157,903	\$2,249,087	\$2,434,847	\$2,637,329

### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Public school enrollments	956,319	949,128	939,608	928,523	918,580	916,442	924,529
Nonpublic school enrollments	318,661	311,279	308,940	305,465	302,430	300,500	301,160
Median instructional cost per public school							
pupil	\$2,397	\$2,564.	\$2,768	\$2,990	\$3,230	\$3,488	\$3,732
High school graduates	99,650	100,300	105,700	102,750	92,200	85,500	78,470
Graduates enrolling in business, technical							
or college programs	56,375	56,576	59,640	57,934	52,008	48,264	44,234
Teachers enrolled in math/science in-service program:							
Elementary teachers	1,500	500	1,100	1,150	1,200	1,250	1,250
Secondary teachers	350	350	500	550	600	600	600
Public/private partnerships in math/science							
programs	67	67	67	67	67	67	67
Enrollment	380	380	380	380	380	380	380

### Program Analysis:

This program deals with the majority of basic education activities and serves those students who are not disadvantaged, handicapped or enrolled in a vocational education curriculum.

Of considerable concern to the Commonwealth is the quality of education being offered in school districts. In addressing this concern, the Commonwealth instituted a series of proposals to strengthen the overall educational system.

Specific proposals included, a revision in the curriculum offered in schools with a emphasis in mathematics and science courses, competency testing and remediation in reading and mathematics and a program to recognize outstanding teachers.

In response to national reports indicating a shortage of teachers in the areas of mathematics and science, increased emphasis has been placed on an Intern program. Under this program, individuals with degrees in either mathematics or science but who are not certified teachers are able to teach while participating in special college programs to earn the requisite certification.

The measure reflecting public/private partnerships in math/science shows an increase from previous projections as a survey of school districts indicated that prior estimates had been too low.

Teen pregnancy continues to be a serious problem and accordingly this budget includes a request for funds to deal with this problem.

# General Elementary and Secondary Education (continued)

Program Analysis: (continued)

The primary emphasis is to assit local education agencies create programs or expand existing ones to meet the comprehensive needs of pregnant and parenting children.

Unfortunately, many students drop out of school prior to graduation because of a lack of interest or ability to compete academically. While Pennsylvania is well above the national average in the proportion of students who ultimately graduate, it is also true that over 20 percent of ninth graders in the Commonwealth do not complete high school. Such individuals are likely to become chronically unemployed and exacerbate the problems of adult literacy and unemployment.

In response to this problem, the budget includes \$500,000 to develop and/or expand activities dealing with dropouts and chronic absenteeism. Grants will be given to school districts to fund programs which are targeted to students who have a high probability of leaving school before finishing their education. Proposals will be solicited from all districts and will be evaluated with one year grants awarded for promising programs.

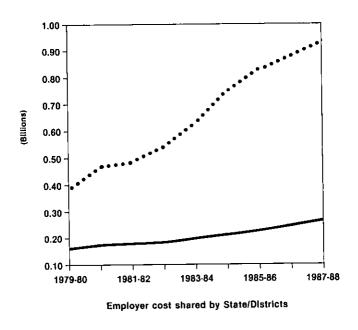
Funding is included for the Scotland School for Veteran's Children which provides a residential education program for children in elementary and secondary grades. Included in the recommendation for the budget year is \$176,000 for purchase of an automated boiler system which will result in savings in the costs of energy and personnel for the School.

The Commonwealth, as a part of its system of subsidies to school districts, funds one half of the employer cost of the Public School Employes Retirement System. The employer cost is 19.54 percent of payroll; the Commonwealth share of the cost at 9.77 percent of payroll is estimated at \$466 million for 1987-88.

The change in employe and employer retirement costs for the eight year period ending with this budget year are shown in the chart.

The School Employes retirement Fund statement showing school retirement costs is presented in the Special Funds Appendix to Volume 1.

# SCHOOL EMPLOYES RETIREMENT COSTS



\*\*\*\*\* STATE/DISTRICTS TEACHERS

# General Elementary and Secondary Education (continued)

# Program Costs by Appropriation:

			(Dolla:	r Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
General Government Operations	\$ 2,457	\$ 2,407	\$ 2,333	\$ 2,426	\$ 2,523	\$ 2,624	\$ 2,729
Scotland School for Veterans Children	6,025	6,276	7,042	7,324	7,617	7,922	8,239
Equalized Subsidy for Basic Education	1,166,299	1,276,122	1,360,759	1,419,346	1,477,137	1,626,711	1,786,888
Agenda for Excellence	28,000	28,000	28,000	28,000	28,000	28,000	28,000
School Based Professional Development.	4,000	7,000	7,000	7,000	7,000	7,000	7,000
Authority Rentals and Sinking Fund	,	,,,,,,	7,000	7,000	7,000	7,000	7,000
Requirements	80,495	77,792	74,932	73,917	72,771	72,198	72,000
Pupil Transportation	110,282	118,318	123,050	128,197	133,324	138,657	144,958
Nonpublic Pupil Transportation	7,181	7,550	7,149	7,125	7,046	6,985	7,014
Payments in Lieu of Taxes	60	72	65	66	67	68	7,014
Intermediate Units	6,035	7:665	7,665	7,678	7,678	7,678	= =
School Employes' Social Security	83,796	88,374	97,309	104,302	111,603	119,415	7,718
School Employes' Retirement Fund:		,- ,	21,202	101,302	111,003	117,413	128,443
Contingent Reserve and Supplemental							
Accounts	235,273	252,248	266,358	285,501	305,486	336 970	351 503
School District Payments — Racing	1,985	2,002	2,001	2,005	2,005	326,870	351,582
Birdville-Mine Subsidence	100		,	·	• • • • • • • • • • • • • • • • • • • •	2,005	2,015
Peters Township—Mine Subsidence	285						
Dropout Prevention			500	500	500	500	* * * * *
Services to Nonpublic Schools	38,490	40,838	43,411	45,147	500	500	500
Textbooks for Nonpublic Schools	7,387	7,865	7,000	•	46,953	48,831	50,784
Student Supplies for Nonpublic Schools .	4,348	4,637	•	7,000	7,000	7,000	7,000
Teen Pregnancy and Parenthood	473	710	3,500 710	3,500	3,500	3,500	3,500
Education Radio and Television Grants	180	105		710	710	710	710
Conservatory Leadership School	30	-					
condensing sensor	30	30	30	30	30	.30	30
GENERAL FUND TOTAL	\$1,783,181	11 029 011	62.020.011	AA 100 55 1	22.222.25	**	<del></del>
DELICITE TOTAL	#1,/03,181	\$1,928,011	\$2,038,814	\$2,129, <u>774</u>	\$2,220,950	\$2,406,704	\$2,609,179
•					·		

# SPECIAL EDUCATION CATEGORY ANALYSIS

Special education, in partnership with basic education, is serving about 250,000 school aged students in Pennsylvania school districts, intermediate units, approved schools, private residential facilities and state schools and hospitals.

According to the concept of least restrictive environment for handicapped students, placement in approved private schools is done only when the public system has exhausted all options to appropriately provide for the educational needs of the student. The Department of Education requires prior approval of such placements by public school officials and the Bureau of Special Education. Currently, there are 36 approved private schools serving the blind, the deaf, the brain damaged, the cerebral palsied, the muscular dystrophic, the mentally retarded, and the emotionally disturbed. The majority of these schools are day programs, but 16 offer residential facilities in lieu of transportation costs to those moderately to severely handicapped individuals coming from areas beyond reasonable daily bus service.

The Bureau of Special Education, as a part of the Department of Education's obligation to oversee all school programs and in compliance with the State Plan filed with the Federal government, is initiating the second cycle of public school special education program and service audits. By June, 1987 every intermediate unit in the Commonwealth and its encompassing school districts will have undergone a thorough program and service on-site audit to determine compliance with State and Federal mandates. If areas of noncompliance are cited in the audit reports, a corrective action plan will be agreed upon by the local education agency (LEA) and monitored by the Bureau of Special Education until full compliance is achieved. The basis for these audits are the State and Federal mandates affecting special education and the intermediate unit/school district special education plan. Increasing emphasis on the importance of plan accuracy has been stressed through a refined amendment process and a growing relationship between plan content, budget content, and child tracking information. Such cross checking during an audit allows the Department of Education to point out problem areas and earmark them for attention and correction.

The planning process is on-going and requires school districts and intermediate units to maintain their Special Education Plans with department approval. Such approval is given through plan updates and amendments when program and service changes are made at the local level. Copies of intermediate unit/school district plans are maintained at the local district, the intermediate unit and the Pennsylvania Bureau of Special Education.

A computer program has been developed that enables school districts and intermediate units to use microcomputers in formulating individualized education programs and curriculum requirements. The program dealing with curriculum is comprised of sixteen subject areas with these broken dodwn into over three million individual instructional objective statements.

Use of this system should provide for more relevant individual educational programs and thus better enable special education students to achieve their full potential.

A further activity will be continued emphasis on the Commonwealth's programs for children who are in need of special education courses but are of preschool age. Guidelines for development and operation of these programs have been disseminated to intermediate units.

Finally, special education programs and services to minorities will be assessed in an effort to improve evaluative and programmatic skills in this area. After data collection has been completed, the Bureau of Special Education will concentrate on those local educational agencies which show overenrollment of minority students in classes for the handicapped and underenrollment of minorities in classes for the mentally gifted. Over and underenrollments will be determined by comparing the percentage of each minority in the total school district/intermediate unit school age population with the percentage of each minority in special education categories. Technical assistance in the areas of referral, evaluation, curricula, and achievement assessment will be offered where problems appear to exist.

# Mentally Handicapped Education

OBJECTIVE: To identify school-aged students having mental handicaps and to provide educational opportunities which will assist them to develop according to their interests and abilities and, when possible, become assimilated into regular instructional programs.

### Recommended Program Costs:

	1985-86	1986-87	(Dollar 1987-88	Amounts in The 1988-89	1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 257,500 835 28,503	\$ 268,800 949 36,012	\$ 285,827 1,048 39,940	\$ 298,128 1,043 39,940	\$ 310,851 1,043 39,940	\$ 328,852 1,043 39,940	\$ 347,478 1,043 39,940
TOTAL	\$ 286,838	\$ 305,761	\$ 326,815	\$ 339,111	\$ 351,834	\$ 369,835	\$ 388,461

### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Pupils enrolled in programs for the mentally handicapped	55,147	54,388	54,022	53,381	52,869	52,747	52,670
Full-time equivalent enrollment	35,655	35,700	35,400	34,900	34,400	34,000	33,500
Special education program audits	9	10	10	9	10	10	9
Approved private school evaluations	10	13	13	13	13	13	13
Budget reviews conducted	21	21	21	21	21	21	21
Special education plans amended	1,342	1,380	1,350	1,359	1,360	1,364	1,372

#### Program Analysis:

Students in this program fall into one of two classifications. They are either socially and emotionally disturbed or they are mentally handicapped.

Mentally handicapped students are further classified into one of three subdivisions: educable mentally handicapped people who have less than average IQ's but who are able to cope with everyday life, the trainable mentally handicapped who can be taught to deal with the demands of everyday life and the severely and profoundly handicapped who are unable to cope with everyday life and are entirely dependant on others.

Socially and emotionally disturbed students have at least average IQ but function at below average level academically due to their emotional problems.

A computerized child tracking system has been developed so that the department can be aware of services to children as they move from program to program or district to district. The system has permitted the reporting of more detail information on the education of mentally handicapped in terms of full and part-time students and resource room and itinerant room enrollments. As the system has become fully

implemented it has also provided a more accurate count of students in mentally handicapped programs through the elimination of double counting and other data errors inherent in manual data systems.

The revisions from previous projections in the measures reflecting enrollment is apparently due to reporting entities classifying as mentally handicapped, students that had previously been classified as physically handicapped. This underscores an ever present problem in special education which is the consistantly proper classification of multiple handicapped students.

Mentally handicapped students in approved private schools are primarily students that are socially and emotionally disturbed. Mainstreaming of students with emphasis on public rather than private education should reduce the reliance of less severely handicapped students on private schools.

In addition to public and private schools, programs for the mentally handicapped are conducted in nine State schools and hospitals. These children are, in most cases, severely mentally retarded and there are no standardized

# Mentally Handicapped Education (continued)

### Program Analysis: (continued)

criteria for determination of the effectiveness of their educational program.

Program audits of all special education programs being offered in the Commonwealth are conducted at least once every three years and are primarily used to assess the quality and effectiveness of the programs. Recently, however, the audits have also been used to address the issue of overrepresentation of minorities in classes for educable mentally retarded and socially and emotionally disturbed.

During the normal audit process, determinations will be made on disproportionate representation of minorities in intermediate unit and school district special education programs. Screening/identification, evaluation, reevaluation and placement procedures will be analyzed to assure fairness and objectivity in placement of students.

Special education plans are operational descriptions of programs and services provided to exceptional children. Since funding is based to a large extent on the plans, local educational agencies keep their plans current through the

amendment process. Department of Education approval is necessary for any plan amendment in areas involving either funding or compliance with law.

This program also includes funding for early intervention which is the identification of problems facing mentally and/or physically handicapped children and the attempt to remediate them before the child's development is seriously affected. This program is more fully discussed in the Physically Handicapped Education subcategory. Funding for continuation of the program is included in the recommended amount for this subcategory.

The measures concerning budget reviews conducted and special education plans amended show increases from previous projections as these measures are now reflective of the Commonwealth's entire special education program rather than just the mentally handicapped portion.

Prior budgets attempted to allocate program measures among the three exceptionalities but it is now believed that the results were too imprecise.

(Dollar Amounts in Thousands)

#### Program Costs by Appropriation:

			(Dollar	Amounts in Tho	usanas)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
General Government Operations	\$ 108	\$ 106	\$ 104	\$ 108	\$ 112	<b>\$</b> 116	\$ 121
Equalized Subsidy For Basic Education	65,499	68,537	72,881	75,796	78,828	86,631	94,560
Authority Rentals and Sinking Fund							
Requirements	4,543	4,216	4,061	3,999	3,937	3,906	3,875
Pupil Transportation	6,224	6,412	6,669	6,936	7,213	7,502	7,802
Nonpublic Pupil Transportation	405	409	388	386	381	378	377
Special Education	129,622	136,103	144,270	150,041	156,043	162,285	168,776
Early Intervention—Handicapped							
Children	3,550	3,836	5,353	5,353	5,353	5,353	5,353
Homebound Instruction	32	29	30	30	30	30	30
Tuition for Orphans and Children Placed							
in Private Homes	2,803	2,964	3,001	3,299	3,464	3,637	3,818
Special Education—Approved Private							
Schools	8,500	8,900	9,434	10,000	10,600	11,236	11,910
Intermediate Units	341	415	415	415	415	415	415
School Employes' Social Security	4,729	4,790	5,274	5,643	6,038	6,461	6,914
School Employes' Retirement Fund:							
Contingent Reserve and Supplemental							
Accounts	13,278	13,671	14,435	15,446	16,527	17,684	18,922
State Schools and Hospitals-Education .	17,754	18,303	19,403	20,567	21,801	23,109	24,496
School District Payments—Racing	112	109	109	109	109	109	109
				<u> </u>	£ 310 P51	¢ 220 952	\$ 347,478
GENERAL FUND TOTAL	\$ 257,500	\$ 268,800	\$ 285,827 ====	\$ 298,128	\$ 310,851	\$ 328,852	3 347,476

# Physically Handicapped Education

OBJECTIVE: To identify those children having physical handicaps and to provide educational opportunities which will help them to develop according to their abilities and, when possible, become assimilated into regular instructional programs.

### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amounts in The 1988-89	ousands) 1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 388,667 967 28,736	\$ 409,571 1,096 38,185	\$ 434,881 1,184 39,854	\$ 453,654 1,179 39,854	\$ 473,332 1,179 39,854	\$ 506,207 1,179 39,854	\$ 540,090 1,179 39,854
TOTAL	\$ 418,370	\$ 448,852	\$ 475,919	\$ 494,687	\$ 514,365	\$ 547,240	\$ 581,123

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Pupils enrolled in programs	140,489	136,464	134,978	133,212	131,433	131,433	131,433
Full-time equivalent enrollment	41,867	40,000	38,500	37,500	36,000	36,000	36,000
Special education program audits	9	10	10	9	10	10	9
Approved private school evaluations	10	13	13	13	13	13	13
Budget reviews conducted	21	21	21	21	21	21	21
Special education plans amended	1,342	1,380	1,350	1,359	1,360	1,364	1,372
Scranton School for the Deaf-enrollment .	180	180	180	180	180	180	180

### Program Analysis:

The educational needs of children having orthopedic disabilities, brain injuries and learning disabilities, and impairments in speech, hearing or vision are met through the efforts of this program.

The slight decrease in the measure reflecting enrollment is a result of continued refinement of the computerized child tracking system and the subsequent elimination of double counting multiple handicapped students.

In addition to double counting, misclassification is another inherent problem in special education. There continues to be some concern that educable mentally retarded students are being classified as learning disabled and thus are not receiving the proper treatment for their particular disability.

The concept of integration (mainstreaming) will assist the approved private schools to maintain their status on the educational continuum by reducing the number of mildly handicapped enrolled and changing the role of these schools so that they serve the multihandicapped or the severely

handicapped who cannot be appropriately placed in the public school sector. The mainstreaming concept may stabilize some escalating costs in special education at the State and local levels.

The measure "Special Education Program Audits" refers to an in-depth audit conducted at least once every three years for each Intermediate Unit and its school districts. The audits provide an analysis of the number and quality of the special education programs being offered and their compliance with pertinent Federal and Commonwealth statutes.

An evaluation of an approved private school is used to determine the school's compliance with Federal and Commonwealth mandates regarding the provision of special education programs to severely involved exceptional children. Federal regulations require these evaluations to be held once every two years.

This program also conducts reviews of each Intermediate Unit's proposed budget for special education programs to

# Physically Handicapped Education (continued)

# Program Analysis: (continued)

ensure the proposed budget coincides with mandated programs and approved special education plans.

Special education plans are operational descriptions of programs and services provided to exceptional children. Since funding is based to a large extent on the plans, local educational agencies keep their plans current through the amendment process. Department of Education approval is necessary for any plan amendment in areas involving either funding or compliance with law.

The measures concerning budget reviews conducted and special education plans amended show increases from previous projections as these measures are now reflective of the Commonwealth's entire special education program rather than just the physically handicapped portion.

Prior budgets had attempted to allocate program measures among the three exceptionalities, mentally handicapped, physically handicapped and gifted and talented, but it is now believed that the results were too imprecise to be of any programmatic value.

The first five years of life are critical for all children and take on even greater importance for those youngsters with handicaps. A tremendous amount of growth and development takes place during this important stage. Research done on children who receive early intervention services shows that the children experience significant developmental improvements and often require fewer specialized services later in life.

In recognition of the special needs of both mentally and physically handicapped preschool children, this budget continues and increases State funding for the Commonwealth's Early Intervention Program. Early intervention is the identification of problems facing mentally

and/or physically handicapped children and the attempt to remediate them before a child's development is seriously affected. Early intervention includes a broad range of services depending on each child's needs. Services may include infant stimulation, developmental motor skills therapy educational programs, psychological testing and treatment.

The State funds spent on early intervention services have been transferred to the Department of Education from the Department of Public Welfare's appropriation for early intervention services. In 1985-86 these funds permitted the Department to expand services to 5,560 previously unserved and underserved children, in Intermedicate Unit or private provider programs.

During fiscal year 1984-85, the department signed an interdepartmental Cooperative Agreement with the Departments of Public Welfare and Health to coordinate the delivery of services to handicapped infants and preschool children and establish clear responsibilities for both State and local agencies. Under this agreement, the department will insure the provision of services to all handicapped children and the Department of Public Welfare will have primary responsibility for serving mentally disabled children. The agreement also commits the Department of Health to assist in identifying and referring disabled children to appropriate service programs in the Departments of Education and Public Welfare. During 1985, local agencies (Intermediate Units, County Mental Health/Mental Retardation Offices, and local Health agencies) developed interagency agreements to improve coordination and delivery of services to handicapped infants and preschool children.

# 1985-86 ENROLLMENTS FOR PHYSICALLY HANDICAPPED PROGRAMS

Type of Handicap	Total Enrollment
Physically disabled	1,657
Brain injured and learning disabled	56,702
Hearing impaired	2,983
Visually impaired	1,231
Speech and language impaired	62,648
Mixed handicapped category	15,268
TOTAL	140,489

# Physically Handicapped Education (continued)

# Program Costs by Appropriation:

			(Dolla	r Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
General Government Operations	\$ 86	\$ 84	\$ 83	\$ 86	\$ 89	\$ 93	\$ 97
Scranton State School for the Deaf	3,000	3,122	3,432	3,569	3,712	3,860	4,014
Equalized Subsidy for Basic Education	167,842	179,082	190,431	198,048	205,970	226,359	247,077
Authority Rentals and Sinking Fund				ŕ			,
Requirements	11,641	11,016	10,611	10,449	10,287	10,206	10,125
Pupil Transportation	15,949	16,755	17,425	18,122	18,847	19,601	20,385
Nonpublic Pupil Transportation	1,039	1,069	1,012	1,007	996	987	986
Special Education	103,698	108,883	115,416	120,033	124,834	129,827	135,020
Early Intervention — Handicapped					,	,	,
Children	3,550	3,836	5,353	5,353	5,353	5,353	5,353
Homebound Instruction	493	461	465	465	465	470	470
Special Education—Approved Private							
Schools	34,000	35,600	37,736	40,000	42,400	44,944	47,641
Higher Education of Blind or Deaf					,	.,.	7.,0
Students	50	50	50	50	50	50	50
Intermediate Units	873	1,085	1,085	1,085	1,085	1,085	1,085
School Employes'Social Security	12,119	12,515	13,780	14,744	15,776	16,881	18,062
School Employes' Retirement Fund:					,	-,	10,002
Contingent Reserve and Supplemental							
Accounts	34,025	35,720	37,719	40,360	43,184	46,207	49,441
School District Payments—Racing	287	284	283	283	284	284	284
Educational Radio and Television Grants	15	9					
GENERAL FUND TOTAL	\$ 388,667	\$ 409,571	\$ 434,881	\$ 453,654	\$ 473,332	\$ 506,207	\$ 540,090

### Gifted and Talented Education

OBJECTIVE: To provide quality educational programs to exceptional pupils to develop their fullest potential.

### **Recommended Program Costs:**

		(Dollar Amounts in Thousands)							
		1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	
	General Fund	\$ 163,209	\$ 171,028	\$ 181,113	\$ 188,850	\$ 193,293	\$ 212,242	\$ 223,658	
- 1	f								

### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Pupils enrolled in programs for the gifted .	76,804	74,031	73,232	72,289	71,328	71,328	71,328
Special Education Program Audits	9	10	10	9	10	10	9
Budget Reviews Conducted	21	21	21	21	21	21	21
Special Education Plans Amended	1,342	1,380	1,350	1,359	1,360	1,364	1,372

### **Program Analysis:**

This program, as operated by twenty-nine intermediate units and 501 school districts, develops learning environments to challenge the Commonwealth's most academically gifted students.

The program is based on the department's special education plan which gives general structure to areas such as student identification, screening and evaluation, facilities, curriculum, instructional materials, and program evaluation while allowing for local decisions in areas such as program scope and depth, personnel selection and training and organizational patterns. In some cases, full-time programs are provided, but most often regular education with peers is supplemented with part-time special programs, resource rooms, seminars, itinerant teachers and independent study. Each program is geared to meet the particular student learning levels, rates and styles.

The law, as interpreted through the courts, requires that an individualized education plan be prepared for each child and reviewed annually. The State has developed procedures for parents to negotiate with school staff on an appropriate program for their child.

An additional segment of the program consists of five special programs for exceptionally talented high school students. The Governor's School for the Arts will bring together approximately 210 students and a highly qualified staff from across the State in 1987-88 for an intensive five

week summer program in the arts. The Pennsylvania School for the Sciences is a program designed to bring together students who have been identified as outstandingly talented in the sciences. The School for the Sciences will serve approximately 90 students in 1987-88. The Governor's School for International Studies provides an educational program for talented high school students in the fields of social studies, history and foreign languages. The Governor's School for International Studies will provide intentsive training for 75 students during 1987-88. Students attend a five week course of study. The Governor's School for Agriculture began operations in the summer of 1986 and in 1987-88 will serve approximately 75 students while the Governor's School for Business is anticipated to begin operations in the summer of 1987 and serve approximately 75 students.

The measure "Special Education Program Audits" refers to an in-depth audit conducted at least once every three years for each Intermediate Unit and its school districts. The audits provide an analysis of the number and quality of the special education programs being offered and their compliance with pertinent Federal and Commonwealth statutes.

This program also conducts reviews of each Intermediate Unit's proposed budget for special education programs to ensure the proposed budget coincides with mandated

# Gifted and Talented Education (continued)

# Program Analysis: (continued)

programs and approved special education plans.

The measures concerning budget reviews conducted and special education plans amended show increases from previous projections as these measures are now reflective of the Commonwealth's entire special education program rather than just the gifted and talented portion.

Prior budgets had attempted to allocate program measures among the three exceptionalities, mentally handicapped, physically handicapped and gifted and talented; but it is now believed that the results were too imprecise to be of any programmatic value.

# Program Cost by Appropriation:

		(Dollar	Amounts in The	ousands)		
1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
\$ 22	\$ 21	<b>\$</b> 71	\$ 74	\$ 77	\$ 80	\$ 83
94,155	99,940	105,795	110,027	111,885	125,755	134,215
			•	,	.,	,
6,530	6,120	5,895	5,805	5,588	5,670	5,500
8,947	9,308	9,680	10,068	10,238	10,889	11,073
583	594	563	560	541	549	536
25,925	27,221	28,853	30,007	31,207	32,455	33,753
490	603	603	603	590	603	590
6,798	6,953	7,655	8,191	8,570	9,378	9,812
		·	•	ŕ	ŕ	,
19,087	19,845	20,955	22,422	23,458	25,670	26,857
161	158	158	158	154	158	154
157	175	180	190	200	210	220
279	295	310	320	330	340	350
75	115	121	131	141	151	161
	130	137	147	157	167	177
		137	147	157	167	177
\$ 163,209	\$ 171,028	\$ 181,113	\$ 188,850	\$ 193,293	\$ 212,242	\$ 223,658
	\$ 22 94,155 6,530 8,947 583 25,925 490 6,798 19,087 161 157 279	\$ 22 \$ 21 94,155 99,940 6,530 6,120 8,947 9,308 583 594 25,925 27,221 490 603 6,798 6,953 19,087 19,845 161 158 157 175 279 295 75 115 130	\$ 22 \$ 21 \$ 71 94,155 \$ 99,940 \$ 105,795  6,530 6,120 5,895 8,947 9,308 9,680 583 594 563 25,925 27,221 28,853 490 603 603 6,798 6,953 7,655  19,087 19,845 20,955 161 158 158 157 175 180 279 295 310  75 115 121	\$ 22 \$ 21 \$ 71 \$ 74  94,155 \$ 99,940 \$ 105,795 \$ 110,027  6,530 6,120 5,895 5,805  8,947 9,308 9,680 10,068  583 594 563 560  25,925 27,221 28,853 30,007  490 603 603 603  6,798 6,953 7,655 8,191  19,087 19,845 20,955 22,422  161 158 158 158  157 175 180 190  279 295 310 320  75 115 121 131  130 137 147	\$ 22 \$ 21 \$ 71 \$ 74 \$ 77 94,155 99,940 105,795 110,027 111,885  6,530 6,120 5,895 5,805 5,588 8,947 9,308 9,680 10,068 10,238 583 594 563 560 541 25,925 27,221 28,853 30,007 31,207 490 603 603 603 603 590 6,798 6,953 7,655 8,191 8,570  19,087 19,845 20,955 22,422 23,458 161 158 158 158 154 157 175 180 190 200 279 295 310 320 330  75 115 121 131 141 130 137 147 157 137 147 157	\$ 22 \$ 21 \$ 71 \$ 74 \$ 77 \$ 80  94,155 \$99,940 \$105,795 \$110,027 \$111,885 \$125,755  6,530 \$6,120 \$5,895 \$5,805 \$5,588 \$5,670  8,947 \$9,308 \$9,680 \$10,068 \$10,238 \$10,889  583 \$594 \$563 \$560 \$541 \$549  25,925 \$27,221 \$28,853 \$30,007 \$31,207 \$32,455  490 \$603 \$603 \$603 \$590 \$603  6,798 \$6,953 \$7,655 \$8,191 \$8,570 \$9,378  19,087 \$19,845 \$20,955 \$22,422 \$23,458 \$25,670  161 \$158 \$158 \$158 \$154 \$158  157 \$175 \$180 \$190 \$200 \$210  279 \$295 \$310 \$320 \$330 \$340  75 \$115 \$121 \$131 \$141 \$151  \$130 \$137 \$147 \$157 \$167  \$137 \$147 \$157 \$167

# **Compensatory Preschool Education**

OBJECTIVE: To assure that children under eight years of age from culturally and economically deprived families are able to learn effectively in the elementary school environment.

### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund Other Funds	\$	19,149 7,683	\$	20,416 7,300	\$	21,547 8,915	\$	22,453 8,915	\$	23,397 8,915	\$	25,292 8,915	\$	27,240 8,915
TOTAL	\$	26,832	\$	27,716	<u>s</u>	30,462	<u>s</u>	31,368	\$	32,312	\$	34,207	<u>\$</u>	36,155

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Eligible disadvantaged children	19,000	19,000	19,000	19,000	19,000	19,000	19,000
Enrollments	11,532	11,031	11,031	11,031	11,031	11,031	11,031
Programs reviewed	20	20	20	20	20	20	20
Programs evaluated	20	20	20	20	20	20	20

# Program Analysis:

Students who come from economically and/or educationally disadvantaged environments generally have a more difficult time in school.

In recognition of this problem, the Federal government provides funding to support remedial programs to help these children overcome any educational handicap they may encounter. This program is involved with programs for preschool age children.

More than one half of the children are enrolled in activities under Chapter I of the Federal Education Consolidation and Improvement Act (ECIA). Acceptance into this program is based solely on measures of educational deprivation. Distribution of ECIA funding among the Commonwealth's various school districts is, by Federal law, based on the result of the United States census information. The remainder of the children are in programs for children from low income families who may or may not be educationally deprived.

Preschool activities in nearly all the programs contain a

concentration of activities designed to improve basic skills in reading and mathematics. The Commonwealth reviews all programs to ensure compliance with all statutory requirements and also evaluates selected programs to measure their effectiveness.

All analyses continue to indicate these programs have a positive effect on the educational experience of the children involved. One of the largest programs in the Commonwealth, the Philadelphia preschool program, continues to show that its children perform somewhat better than similar children who are not in the program. Of particular interest is that when parents are involved in decisions about the program, their children show greater gains than children whose parents were not involved.

The measure reflecting enrollments shows a decrease from previous projections since fewer economically disadvantaged students are failing the basic tests given to determine enrollment for this program.

## **Compensatory Preschool Education (continued)**

## Program Cost by Appropriation:

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
Equalized Subsidy for Basic Education	\$ 12,281	\$ 13,265	\$ 14,106	\$ 14,670	\$ 15,257	\$ 16,767	\$ 18,302
Authority Rentals and Sinking Fund			•		•	,	,
Requirments	852	816	786	774	762	756	750
Pupil Transportation	1,167	1,241	1,291	1,342	1,396	1,452	1,511
Nonpublic Pupil Transportation	76	79	75	75	74	73	73
Tuition for Orphans and Children Placed							
in Private Homes	503	532	564	600	630	661	694
Education of Migrant Laborers' Children	8	9	9	9	9	9	9
Education of the Disadvantaged	800	800	800	800	800	800	800
Intermediate Units	64	80	80	80	80	80	80
School Employes' Social Security	887	927	1,021	1,092	1,169	1,250	1,338
School Employes' Retirement Fund:							,
Contingent Reserve and Supplemental							
Accounts	2,490	2,646	2,794	2,990	3,199	3,423	3,662
School District Payments—Racing	21	21	21	21	21	21	21
GENERAL FUND TOTAL	\$ 19,149	\$ 20,416	\$ 21,547	\$ 22,453	\$ 23,397	\$ 25,292	\$ 27,240

## Compensatory Elementary and Secondary Education

OBJECTIVE: To insure that economically and socially disadvantaged students attain an educational level commensurate with their ability.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)							
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	
General Fund	\$ 372,084 2,083 270,204	\$ 396,876 2,866 274,518	\$ 426,508 2,613 300,827	\$ 447,841 2,602 300,827	\$ 474,172 2,602 300,827	\$ 512,877 2,602 300,827	\$ 552,608 2,602 300,827	
TOTAL	\$ 644,371	\$ 674,260	\$ 729,948	\$ 751,270	\$ 777,601	\$ 816,306	\$ 856,037	

### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Eligible disadvantaged children	413,280	410,000	410,00	410,000	410,000	410,000	410,000
Enrollments	213,836	212,250	212,250	212,250	212,250	212,250	212,250
Programs reviewed	500	500	500	500	500	500	500
Programs evaluated	167	167	166	167	167	166	166

#### **Program Analysis:**

Children who are economically and/or socially disadvantaged often perform under the achievement level of non-disadvantaged children. This program, through the use of Federal funds received under the Education Consolidation and Improvement Act (ECIA), is designed to shorten the educational gap between these two groups of children. The program operates at all levels from pre-school through high school.

School districts provide a complete concentration of services on the basic skills of reading and mathematics. The State supports the districts by providing technical assistance in preparing applications, reviewing and monitoring activities on-site and in analyzing the district test results. This evaluation of test results for participants is a complete report grade by grade, building by building. Other technical assistance is offered in the proper selection of participants and the dissemination of test results.

ECIA compensatory education has three major components: supplementary education for educationally disadvantaged children in a regular school environment, public and private; education for children of migrant workers, both summer and regular term; and the education programs in state-operated youth development centers, youth forestry

camps, youth under age 21 in adult correctional institutions and youth in private residential rehabilitative institutions.

Remedial instruction in the regular school environment serves children in small groups for less than a hour a day for intensive instruction in the basic skills. Small districts are able to provide only this intensive instruction; large districts with larger funding provide some psychological guidance, counselling, and medical and dental care.

The evaluation of the regular school situation program is reported on a normal curve equivalent (NCE) scale as required by the Federal Government. NCEs are used because of the position of the Federal Government that scores from most nationally normed tests can be translated into NCEs that are comparable. In this way local districts can decide which tests they prefer locally yet the results of that testing can be compared with test scores of children across the country from many other tests.

The results of such testing in Pennsylvania continue to show that Pennsylvania's compensatory programs are more successful than other such programs across the country. This means that many of Pennsylvania's participants catch up to average children more quickly than the National average.

The second portion of the compensatory program involves

## Compensatory Elementary and Secondary Education (continued)

## Program Analysis: (continued)

children of migrant workers. These children have the unique problem of their continually mobile state which results in very brief periods of schooling in each area and the fact that for a large number, English is a second language.

The summer educational programs conducted by the Commonwealth deal with the social, emotional and educational needs of the migrant child. For example, offerings might include personal health and hygiene instruction in support of diagnostic and prescriptive instruction in the basic skills. The programs are provided by contract with local agencies such as state universities. The educational and medical history of each child is available through the National Migrant Student Record Transfer System. This information is utilized by specifically trained teachers who must improve student self-esteem and self-confidence while offering an appropriate educational program for their

students. The uniqueness of this educational program is required due to the transient way of life of the migrant child.

The third part of the program is education in the Commonwealth's youth development centers, youth forestry camps and private residential rehabilitative institutions (PRRIs). The instruction in these institutions is compensatory because an ongoing needs assessment continues to indicate that on the average students are functioning three or more years below normal based on their chronological age. As a result, additional programs are designed to provide remedial instruction on an individual or small group basis.

The Commonwealth reviews programs to ensure compliance with all statutory requirements and evaluates selected programs to determine their effectiveness.

## Program Cost by Appropriation:

			(Dolla	r Amounts in Th	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
General Government Operations	\$ 45	\$ 44	\$ 43	<b>\$</b> 45	\$ 47	\$ 49	\$ 51
Youth Development Centers Education	3,291	3,400	4,317	4,490	4,670	4,857	5,051
Equalized Subsidy for Basic Education	239,482	258,673	279,769	293,405	310,227	340,936	372,141
Authority Rentals and Sinking Fund		ŕ	,	_,,,,,,	5.0,227	340,550	372,141
Requirements	16,610	15,912	15,589	15,480	15,494	15,372	15,250
Pupil Transportation	22,757	24,201	25,600	26,847	28,387	29,522	30,703
Nonpublic Pupil Transportation	1,482	1,544	1,487	1,492	1,500	1,487	1,485
Tuition for Orphans and Children Placed		,	-,	.,,,,_	1,500	1,707	1,403
in Private Homes	9,563	10,104	10,715	11,095	11,650	12,233	12,845
Education of Migrant Laborers' Children	157	163	174	181	188	12,233	204
Education of the Disadvantaged	200	200	200	200	200	200	
Intermediate Units	1,245	1,568	1,595	1,608	1,635	1,635	200
School Food Services	10,844	10,844	10,844	10,844	10,844	10,844	1,635
School Employes' Social Security	17,291	18,077	20,244	21,843	23,762	•	10,844
School Employes' Retirement Fund:		.0,0	20,244	21,043	23,702	25,425	27,205
Contingent Reserve and Supplemental							
Accounts	48,548	51,596	55,414	59,791	66.042	60.505	
School District Payments — Racing	410	410	33,414	420	65,042 426	69,595	74,467
Education of Indigent Children	114	114	100	100	100	426	427
Education Radio and Television Grants	45	26			100	100	100
	,5	20					
GENERAL FUND TOTAL	\$ 372,084	\$ 396,876	\$ 426,508	\$ 447,841	\$ 474 172	£ 512.022	C 550 500
	5,2,004	<u> </u>	720,300	φ <del>44</del> 7,841	\$ 474,,172	\$ 512,877	\$ 552,608

## Vocational Education

OBJECTIVE: To prepare high school students for vocation occupations which have opportunities for gainful employment in Pennsylvania's economy.

## **Recommended Program Costs:**

			10010		Am	ounts in The	usan	*	1000.01		1001.03	
	 1985-86		1986-87	 1987-88		1988-89		1989-90	 1990-91		1991-92	
General Fund	\$ 343,589	S	351,659	\$ 360,364	\$	366,836	\$	377,708	\$ 399,064	\$	419,551	
Federal Funds	2,964		3,937	3,984		3,720		3,720	3,720		3,720	
Other Funds	38,234		46,997	41,050		41,050		41,050	41,050		41,050	ı
TOTAL	\$ 384,787	\$	402,593	\$ 405,398	\$	411,606	\$	422,478	\$ 443,834	<u>\$</u>	464,321	

## **Program Measures:**

<u></u>	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Enrollments in occupational programs	142,400	133,900	127,200	123,400	119,700	116,100	112,600
Graduates from occupational programs	44,700	42,000	39,900	38,700	37,600	36,500	35,400
Graduates available for employment	29,000	27,300	25,900	25,200	24,400	23,700	23,000
Graduates available for employment employed within one year	25,000	23,500	22,300	21,700	21,000	20,400	19,800
Area Vocational Technical Schools (AVTS) audits	16	18	13	15	18	16	18
AVTS audit exceptions	643	700	650	600	500	400	300
Thaddeus Stevenson School of Technology- Enrollment	434	437	437	437	437	437	437

## **Program Analysis:**

High school students not planning to attend college may opt for a vocational curriculum and receive instruction in specific occupational skills.

In addition to the normal vocational education curriculum which includes courses in agriculture, health occupations, wholesale and retail services and technical and industrial occupations, there are special programs for disadvantaged and/or handicapped students, cooperative and work study programs which provide on the job training and programs designed to eliminate sex bias and stereotypig in the work force.

Act 115 of 1982 changed the method of funding vocational education to a weighted system compared to the previous law which specified that payments would be made on average daily membership and cost differentials.

Just as the weighting factors for secondary and kindergarten students recognize educational cost differentials in the basic instruction subsidy, weighting factors in the vocational education subsidy recognize the inherent cost differentials in educating various classes of students.

Each area vocational technical school under goes a comprehensive compliance audit every five years. The audit review evaluates the procedures and practices of the school relative to Chapter Six of the Pennsylvania State Board Regulations, Title VI of the Civil Rights Act of 1964, Title IX of the Education Amendments of 1972 and Section 504 of the Rehabilitation Act of 1973.

The number of specific areas addressed by the audits have increased significantly and this is the reason for the increase in the measure reflecting audit exceptions from the projections previously detailed. This measure will decline as the Area Vocational Technical Schools become more conversant with the revised regulations but the decrease will not occur as soon as was originally estimated.

The first four measures have been adjusted downward from previous projections to reflect a decrease in enrollment

## Vocational Education (continued)

#### Program Analysis: (continued)

of 7 percent, the decrease between 1984-85 and 1985-86. Current enrollment estimates are based on a similar decrease. This decrease results from a general decline in secondary enrollment as well as more students remaining in a academic oriented curriculum.

Currently, Federal funds available to educational agencies for vocational education programs for the disadvantaged are being lost because the educational entities cannot provide the required matching funds.

This budget recommends \$500,000 to be allocated to

educational agencies to aid them in meeting the matching requirement. This money in conjunction with the Federal funds will allow disadvantaged students in a vocational education curriculum to receive a complete assessment of their needs. Such an assessment is necessary in order to develop a course of study that is designed to be of maximum benefit to the student. In addition counseling services will be provided to the student to ease the transition from a school environment to employment.

## Program Cost by Appropriation:

	(Dollar Amounts in Thousands)										
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
GENERAL FUND											
General Government Operations	\$ 2,129	\$ 2.087	\$ 2,050	\$ 2,132	\$ 2,217	\$ 2,306	\$ 2,398				
Thaddeus Stevens Trade School	3,036	3,049	3,388	3,524	3,665	3,812	3,964				
Equalized Subsidy for Basic Education	233,752	240,544	246,149	249,394	255,810	273,588	290,393				
Vocational Education	26,875	28,496	30,407	31,609	32,873	34,188	35,556				
Authority Rentals and Sinking Fund	,		50,101	51,005	32,073	34,100	33,330				
Requirements	11,926	10,880	10,087	9,675	9,398	9,072	8,750				
Pupil Transportation	16,337	16,549	16,565	16,780	17,218	17,423	17,616				
Nonpublic Pupil Transportation	1,063	1,057	963	933	910	878	852				
Intermediate Units	893	1,073	1,032	1,006	992	966	939				
School Employes' Social Security	12,414	12,358	13,099	13,653	14,413	15,006					
School Employes'Retirement Fund:	,	12,550	15,077	15,055	14,413	13,000	15,610				
Contingent Reserved and											
Supplemental Accounts	34,856	35,279	35,855	37,368	39,453	41,073	43 730				
School District Payments - Racing	293	278	269	262	259	252	42,728				
Youth Employment and Education			500	500	500		245				
Educational Radio and Television Grants	15	9	•	300	300	500	500				
Sand Television Clants	13	,									
GENERAL TOTAL	\$ 343,589	\$ 351,659	\$ 360.364	\$ 166 826	e 377 700		*				
	9 343,309	331,039	\$ 360,364	\$ 366,836	<u>\$ 377,708</u>	\$ 399,064	\$ 419,551				

## **Community Education**

OBJECTIVE: To provide educational opportunities for citizens 16 years of age and over whose lack of basic educational skills or English language limitations constitute a substantial impairment of their ability to adapt to and function successfully within contemporary society.

#### **Recommended Program Costs:**

				(Dollar	Amo	unts in Tho	usan	ds)		
		1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$	5,416 4,382 4,403	\$ 8,756 3,776 4,961	\$ 13,662 3,375 4,599	\$	13,932 3,346 4,599	\$	14,214 3,316 4,599	\$ 14,507 3,352 4,599	\$ 14,811 3,352 4,599
TOTAL	<u>\$</u>	14,201	\$ 17,493	\$ 21,636	\$	21,877	\$	22,129	\$ 22,458	\$ 22,762

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Enrollment in Adult Basic Education							
Programs	28,532	28,000	28,000	28,000	28,000	28,000	28,000
Adult education classes under contract	1,020	1,020	1,020	1,020	1,020	1,020	1,020
Corrections Education:							
Enrollments in programs in correctional							
institutions	4,550	4,700	5,500	5,700	5,900	6,100	6,300
Classes presented	160	180	224	249	261	278	290
General Educational Development							
Diplomas (GED's) issued	16,163	18,000	18,500	18,500	18,500	18,500	18,500

#### Program Analysis:

There are a number of adults who for a myriad of reasons do not possess basic skills in reading, mathematics and the English language. Within our society, these adults compete at a distinct disadvantage for jobs and promotions.

This budget recommends \$5 million to expand the current efforts of literacy councils and other non-profit organizations. In addition, efforts will be made to enlist the resources of the business community in this important program. Companies will be encouraged to develop in-house literacy programs for their employees and to provide incentives to employees who enroll in literacy programs.

Another activity of this program involves supporting adult basis education programs which lead to a General Educational Development (GED) diploma. The measure reflecting GED's issued shows a reduction from previous years because, in theory, the Commonwealth's unemployment rate has decreased significantly compared to previous levels. Such

a situation causes a decline in the number of diplomas issued since people with jobs are less likely to seek a GED.

A substantial basic education program is provided to adults at the Commonwealth's ten correctional institutions. Adults who are incarcerated in the institutions are provided the opportunity to participate in an education program which includes: an assessment component that diagnoses the academic achievement levels of each inmate entering an educational program; a basic education curriculum with instruction geared to preparation for the General Education Development diploma; remedial instruction in reading and mathematics; and vocational education and training with the emphasis on providing entry level employment skills. There are also opportunities to obtain college level instruction and job placement services throughout the State system.

The population of the ten State operated correctional institutions has expanded to over 15,000 adults. The educa-

## Community Education (continued)

### Program Analysis: (continued)

tion programs throughout the State system service approximately 32 percent of this population. Educational involvement is on a voluntary basis with each prison within the system developing an education program unique to the physical environment and the specific needs of its clients. The student inmates are provided a monetary incentive to attend classes based on the Bureau of Correction's statewide Inmate Compensation Plan. This is an indexed plan based on the minimum wage received for the work assignment.

SCI—Camp Hill has an education program that has over 26 different programs, an assessment counselor, and a job placement specialist. College courses are available at the institution through Harrisburg Area Community College. The vocational component has eight full-time programs including computer operations, carpentry, drafting, electronics, printing, barbering, and small gas engine repair.

SCI—Dallas has an education program that includes an assessment unit and 24 full and part-time programs. The vocational component operates 4 full-time programs: auto body repair, barbering, bookkeeping, carpet installation, and welding. There are also part-time vocational offerings in a variety of trades and industrial areas. College courses are offered through Luzerne Community College.

SCI—Graterford—This is the largest correctional facility in Pennsylvania. The vocational offerings of the institution include full-time courses in carpentry, barbering, dental technology, air conditioning/refrigeration and small gas engine repairs, welding, and business practice. A job placement specialist has been hired to help inmates in finding post-release employment. College courses are available through contract with Montgomery County Community College.

SRF—Greensburg—This institution is a medium security, short-term institution. Vocational courses offered at the prison include commercial art, automotive repair, carpentry and plumbing. An academic component includes remedial reading, math, basic skills and GED instruction. College courses are available through the Westmoreland Area Community College.

SCI-Huntingdon—Opened in 1889, this institution is the second oldest in the State system. The vocational offerings at this institution include full-time programs in automechanics, office practice, and printing and a building trades program is planned. College courses are made available through a contract with St. Francis College.

SRF-Mercer—Serves a 14 county area in Northwest Pennsylvania. The Education Department has vocational offerings in auto-mechanics, office practice, construction trades, and electronics. College courses are available through a contract with the Pennsylvania State University.

SCI—Muncy—The Education Department has vocational offerings in both traditional and non-traditional areas such as auto-mechanics, micro-computers, driver training, home economics, office practice and home maintenance. Academic instruction leading to a GED diploma is available and a job placement specialist has been hired. College courses are available through a contract with Bloomsburg University.

SCI—Pittsburgh—Opened in 1882, this is the oldest operating State institution. The Education Department has full-time vocational offerings in: welding, auto-mechanics and an auto body repair program. An academic component offering career awareness courses, basic instruction, and GED classes is available. The University of Pittsburgh offers college courses leading to a bachelor degree.

SCI—Rockview—The education program at Rockview offers full-time vocational training in drafting, masonry, and shoe-repair. A forestry and agricultural program is also operating in cooperation with Penn State and Centre County Vocational Technical School. Postsecondary courses are offered in conjunction with Penn State.

SCI—Waynesburg—The newest State correctional institution came into being July 1, 1984. Educational offerings now include basic skills, and vocational component includes cosmetology and business practice program.

Funding for educational programs in the new correctional facilities is discussed in the Program Revision following this subcategory.

The enrollments in corrections education classes shown in the program measures differs somewhat from that predicted last year. In part that is because more inmates than expected enrolled in programs in the 1985-86 year. For the current fiscal year and beyond the estimate of enrollment is somewhat less than had previously been estimated because the opening of the new institutions did not occur as quickly as had been anticipated and because estimates of inmates choosing to enroll in programs in those institutions has been revised.

## **Community Education (continued)**

## Program Analysis: (continued)

The Governor's Office of Budget has completed a study of the corrections education program. The study was designed to measure the effects of this education on post release behavior and adjustment.

The results of the study indicate that education, by itself, is probably not an effective instrument for reducing recidivism, although it might be effective if combined with some other treatment such as job placement. In response to those findings, the department has established several job

placement programs in the prison system.

The Commonwealth's commitment to this program, regardless of its effect on recidivism, is based on the intrinsic value of education and the fact that the prison population in general is severely educationally disadvantaged.

Also included in this program is the Pennsylvania Ethnic Heritage Studies Center, which became operational at the University of Pittsburgh in April, 1975 and now includes a program at the Balch Institute in Philadelphia.

## Program Costs by Appropriation:

			(Dollar	Amo	unts in Tho	usano	is)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND									
General Government Operations	\$ 164	\$ 161	\$ 158	\$	164	\$	171	\$ 178	\$ 185
Correctional Institutions Education	3,328	4,595	6,604		6,868		7,143	7,429	7,726
Adult Literacy		2,000	5,000		5,000		5,000	5,000	5,000
Job Training Partnership	1,824	1,900	1,800		1,800		1,800	1,800	1,800
Ethnic Heritage	100	100	100		100		100	100	100
GENERAL FUND TOTAL	\$ 5,416	\$ 8,756	\$ 13,662	\$	13,932	\$	14,214	\$ 14,507	\$ 14,811

## **Community Education**

## Program Revision: Corrections Institutions Education

## **Recommended Program Revision Costs:**

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund			\$ 2,000	\$ 2,089	\$ 2,173	\$ 2,260	\$ 2,350

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Enrollments in educational							
Current			4,700	4,700	4,700	4,700	4,700
Program Revision			5,500	5,700	5,900	6,100	6,300
Number of class offerings							
Current			180	180	180	180	180
Program Revision			224	249	261	278	290

## Program Analysis:

In 1987 the Commonwealth will open four new correctional facilities at Cresson, Frackville, Retreat, and Smithfield and will expand the facility at Graterford. Educational programs must be offered to the inmates of these facilities; experience has shown that more than 30 percent of the population elects to participate in these programs. The population increase is projected at over 2,300 and will result in educational programs for almost 800 inmates.

The budgeted funds will provide an expanded program at Graterford and for the new institutions will provide an instructional staff, operating and classroom supplies and the equipment for the programs including vocational shop equipment at each facility. Some expenditures are budgeted in the 1986-87 year for Frackville and Cresson which will be open before the end of the fiscal year.

## Recommended Program Revision Costs by Appropriation:

	1006 97 1007 07 1007 00 1009 00 1009 00										
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
CENERAL CUMP											
GENERAL FUND											
Corrections Education			\$ 2,009	\$ 2,089	\$ 2,173	\$ 2,260	\$ 2,350				

## **Higher Education**

OBJECTIVE: To fulfill Pennsylvania's requirements for graduates of higher education programs, to respond to the demands of students for higher education, and to support the public institutions providing those programs.

## **Recommended Program Costs:**

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 835,454 324 7,820	\$ 883,252 446 4,592	\$ 899,861 406 597	\$ 935,662 405 597	\$ 972,896 405 597	\$1,011,621 405 597	\$1,051,896 405 597
TOTAL	\$ 843,598	\$ 888,290	\$ 900,864	\$ 936,664	\$ 973,898	\$1,012,623	\$1,052,898

## Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Capitol Semester Interns	104	128	130	130	130	130	130
Programs evaluated	2,092	2,112	2,135	2,160	2,185	2,210	2,250
Special studies conducted	26	30	30	30	30	30	30
Higher Education Equal Opportunity Grants (Act 101 Grants)	73	73	78	73	77	93	93
Enrollment in state supported institutions	290,094	290,592	291,671	292,278	292,619	292,812	293,462
Office of Civil Rights reviews	32	32	32	32	32	32	32
Teacher certifications	21,911	22,000	24,000	24,000	25,000	25,000	25,000
LEAs with apprenticeship programs	17	200	618	618	618	618	618
Tests administered to candidates for certification		1,000	10,5000	11,000	11,000	11,000	11,000

## **Program Analysis:**

Higher education in Pennsylvania is provided through 242 degree-granting institutions which include the 14 universities of the State System of Higher Education (SSHE), four state-related universities, 12 state-aided colleges and universities, 14 community colleges, and over 198 independent colleges, universities, and specialized degree-granting institutions. Because these institutions offer a significant spectrum of programs and services throughout the state, they are an important asset to the Commonwealth and to its citizens, businesses and industries.

The growth in the number and size of these institutions has been promoted not only by individual perceptions of the worth of a college education but also through the State government's recognition of the value of an educated

populace as evidenced in the appropriations to higher education institutions. The Commonwealth's funding of higher education supports a wide variety of academic curricula, at both public and private institutions, to satisfy educational needs of individuals as well as those of the State for specialized manpower, an educated populace, a research capability, and the intangible inspiration and creativity generated by the learning process and the association of scholars. The economic return on the Commonwealth's investment in higher education is many-faceted. It includes direct institutional expenditures of economic significance, heightened citizen expectation for goods and quality of life, and a training and research capability which attracts new businesses and industries to the State.

Program Analysis: (continued)

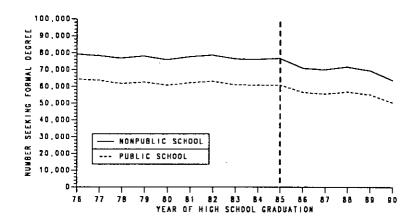
Funding for 1987-88

The State Board of Education has adopted major changes in the regulations for certifying professional school personnel. To prepare better trained educators to meet the learning needs of students, the Department of Education has begun the implementation of activities to improve the quality and content of teacher education programs and to provide an induction program for first-year teachers. The program includes development and implementation of a testing program, coordination of the apprenticeship program in school districts, discussion with the higher education community on an increased emphasis on academic preparation for certification, and establishment of a continuing professional development program for teachers and administrators. Competency tests will be required of persons seeking a first time Pennsylvania teaching certificate after June 1, 1987 with the initial testing to be conducted on 23 college and university campus testing sites. The measure shows a revised estimate of the number of teachers to be tested in the first two years of the program, increasing to 11,000 annually when it is fully implemented.

#### Enrollment Projections

In Pennsylvania total Full Time Equivalent (FTE) enrollment projections indicate only a slight decline over the next five years. The projected decline in enrollments in Pennsylvania has two basic components. First, the 18 to 24 year-old age group in Pennsylvania is declining. Population projections indicate that the 18 year-old age group peaked in 1979 and in the 1980s this traditional college student pool will decline by 20 to 25 percent. This decline in college-age students is one of the most severe in the nation. The effect of this decline in Pennsylvania is currently being partially offset by a marked rise in the number of older students, increases in the proportion of graduates attending postsecondary education, and greater part-time attendance.

Figure 1 High School Graduates Continuing Study in a Degree-Granting Institution With Projections For 1986 Through 1990



Program Analysis: (continued)

However, enrollment at State supported institutions is projected to show a slight increase.

Table 1 indicates that these institutions are projecting a 1.16 percent increase in overall FTE enrollments between 1985-86 and 1991-92. The state-related universities have projected a 0.2 percent decline in enrollment over the projection period. The State System of Higher Education projects the largest increase of only 2.5 percent over the entire period.

The state-aided institutions have projected a small increase of 1.1 percent over the same period. Community College enrollments have been found to be less for the actual and available year than were previously estimated and are shown at the revised level on Table 1. The Community Colleges are anticipating a relatively large enrollment increase of 2 percent for the projection period.

Table 1

Full-Time Equivalent Enrollments at State-Supported Institutions of Higher Education, Actual and Projected

Institutional Category	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
State System of Higher Education	78,625	79,268	79,996	80,099	80,318	80,507	80,631
State-Related Universities	113,311	113,052	113,215	113,306	113,297	113,178	113,063
Community Colleges	60,653	60,825	60,922	61,202	61,232	61,272	61,842
'State-Aided Institutions	37,505	37,447	37,568	37,671	37,772	37,855	37,926
TOTAL	.290,094	290,592	291,701	292,278	292,619	292,812	293,462

## Projections of College Graduate Supply

Along with higher education enrollment size, the mix of enrollments by discipline will shape the future of higher education.

Students have, in recent years, become more aware of the job market and economic realities. For that reason they are choosing job-oriented disciplines with good employment rates such as the health professions, engineering, computer

sciences, and business. Particularly impressive is the growth in related technologies in these fields.

Table 2 shows current projections of degrees to be awarded by the State supported degree-granting institutions of higher education in Pennsylvania through 1991-92. The charts following show the Department of Education's degree projections for all institutions including the private sector.

Program Analysis: (continued)

Table 2

Higher Education Degrees Awarded by State-Supported Institutions of Higher Education,

Actual and Projected

Institutional Category	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
State System of Higher Education	14,915	15,037	15,309	15,279	15,472	15,439	15,472
State-Related Universities	23,219	23,239	23,187	23,150	23,155	23,151	23,155
Community Colleges	6,742	6,880	6,897	6,960	6,989	7,003	7,056
State-Aided Institutions	10,106	10,240	10,285	10,354	10,421	10,471	10,490
TOTAL	54,982	55,396	55,678	55,743	56,037	56,064	56,173

Figure 2

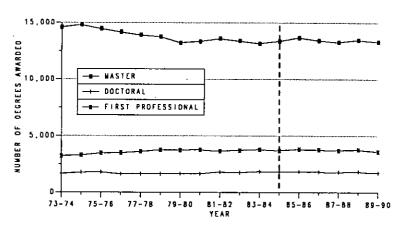
Associate And Baccalaureate Degrees Awarded By Higher Education
Institutions With Projections For 1985-86 To 1989-90

60,000
55,000
40,000
415,000
25,000
25,000
25,000
25,000
25,000
35,000
5,000
5,000

81-B2

Degrees Awarded Above the Baccalaureate By Higher Education Institutions With Projections For 1985-86 To 1989-90

Figure 3



#### **Employment Trends**

The Department of Education's annual follow-up studies of graduates can be used as a measure of the success that recent graduates at every level and in each discipline have had in finding employment that is related to their field of study. The department prepares a yearly report based on a survey of the graduates of the previous spring. The most recent report indicates that the rate of employment of 1985 baccalaureate degree recipients has increased from 52 percent in 1984 to 56 percent. By program area, however, there were substantial differences in degree-related employment for baccalaureate graduates. For graduates in engineering, for example, the rate of degree-related employment dropped from 71 to 58 percent in 1983, rose in 1985 to 65 percent. In contrast, degree-related employment rose from 58.5

to 79.6 percent for baccalaureate graduates in the field of agriculture and decreased from 77 percent to 57 percent percent for those graduates in library science.

While associate degree and doctoral degree graduates fared better in 1985, the general pattern is still one of decline in degree-related employment at all levels compared with the graduates of 1981 who were not affected by the recent recession. Recent information on the recruiting of college graduates in 1986, however, indicates that no increases in hiring will take place.

The postgraduate activities of 1985 graduates at various degree levels are shown in Figure 4, while Figure 5 gives similar data for baccalaureate degree recipients in selected program areas.

Program Analysis: (continued)

Figure 4

Proportion Of Postgraduate Activity For Each Degree Level
As Of 1985

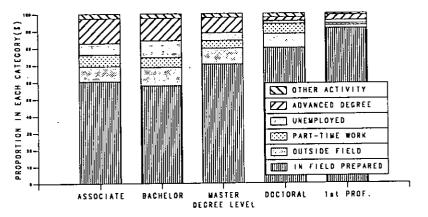
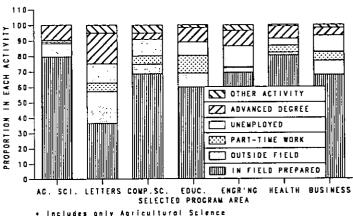


Figure 5

Baccalaureate Patterns Of 1985 Postgraduate Activity By
Selected Program Area



While specific fields of study do vary widely in the degree to which their graduates find it easy to obtain related employment at the time of graduation, it should also be remembered that liberal arts and sciences graduates, for example, do not obtain directly relevant employment as often as most graduates. This does not mean that they find their education to be valueless. They may, in fact, be more likely

employment at the time of graduation, it should also be remembered that liberal arts and sciences graduates, for example, do not obtain directly relevant employment as often as most graduates. This does not mean that they find their education to be valueless. They may, in fact, be more likely to be successful in the long run because of the intellectual skills they have developed than will the more narrowly specialized graduates in a field such as engineering who, initially, easily obtain a relatively high salaried position. The more specialized graduates may find it difficult to rise beyond a certain point in their careers when more generalized management skills become important.

#### Program Budget Considerations

As priorities of the State of Pennsylvania have changed in recent years, the importance of certain academic disciplines has increased. While the overall mission of Pennsylvania's higher education institutions is to provide a broad Figure 6 provides a pie diagram of 1985-86 FTE enrollments by major program area in state-supported institutions of higher education. Actual and projected FTE enrollments, as provided by these institutions for the program areas, are presented in Table 3. The thrust to develop high technology industry in Pennsylvania has resulted in increased attention to engineering, the physical sciences, and computer science. In addition, mounting concern over the need for individuals who are skilled in languages other than English and are familiar with other cultures has resulted in greater concern about area studies/foreign languages. The importance of education in realizing Pennsylvania's goals is seen as also requiring a detailed look at the need for teachers in certain specialties. Selected program categories which reflect these concerns are emphasized in the narrative.

Program Analysis: (continued)

Table 3

Actual 1985-86 and Projected 1986-87 to 1991-92

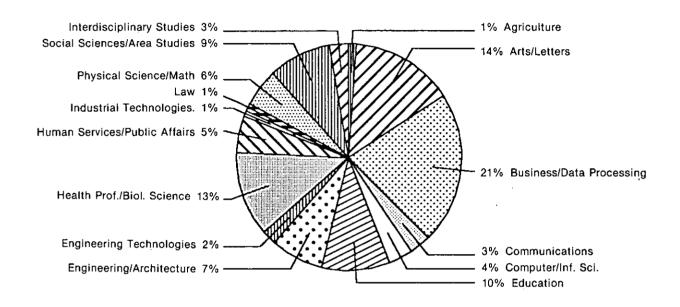
State-Supported Institution FTE Enrollments by Subject Area

Subject Area	Number and Percent of Total	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	Percent Change
Agricultural and Renewable	#	3,263	3,217	3,190	3,135	3,085	2,998	2,984	-8.55
Natural Resources	%	1.13	1.11	1.09	1.07	1.05	1.02	1.02	
Arts and Letters	# %	42,719 14.73	42,961 14.78	42,655 14.63	42,753 14.63	42,807 14.63	42,818 14.62	43,000 14.65	0.66
Business, Management, Data Processing	# %	62,978 21.71	63,237 21.76	63,415 21.74	63,613 21.76	63,681	63,723	63,870	1.42
,	,0	21,71	21.70	21.74	21.76	21.76	21.76	21.76	
Communications and Related Technologies	# %	8,847 3.05	8,850 3.04	8,973 3.08	9,034 3.09	9,064 3.10	9,089 3.10	9,109 3.10	2.96
Computer and Information Sciences	# •70	10,119 3.49	9,928 3.42	10,021 3.44	9,767 3.34	9,821 3.36	9,862 3.37	9,909 3.38	-2.07
Education	# %	28,289 9.75	28,374 9.76	28,495 9.77	28,600 9.79	28,694 9.81	28,773	28,800	1.81
	,,	7.73	2.70	2.11	7.19	9.81	9.83	9.81	
Engineering, Architecture and Environmental Design	# %	22,028 7.59	22,062 7.59	21,991 7.54	22,103 7.56	22,149 7.57	22,202 7.58	22,225 7.57	0.89
Engineering and Related Technologies	# 07 <sub>0</sub>	6,125 2.11	6,322 2.18	6,376 2.19	6,466 2.21	6,502 2.22	6,543 2.23	6,619 2.26	8.06
Health Professions, Health Sciences, and Biological Sciences	# %	35,445 12.22	35,389	35,735	35,860	35,989	36,124	36,198	2.12
between, and blological Sciences	970	12.22	12.18	12.25	12.27	12.30	12.34	12.34	
Home Economics, Human Services and Public Affairs	# %	15,121 5.21	15,195 5.23	15,320 5.25	15,288 5.23	15,242 5.21	15,217 5.20	15,227 5.19	0.70
Industrial, Repair, Construction and Transport Technologies	# •70	2,205 0.76	2,213 0.76	2,304 0.79	2,342 0.80	2,392 0.82	2,453 0.84	2,522 0.86	14.38
Law	# %	3,372 1.16	3,338 1.15	3,321	3,322	3,320	3,316	3,317	-1.63
Physical Sciences, Mathematics	#	15,493	15,483	1.14	1.14	1.13 15,786	1.13	1.13	2.06
and Related Technologies	970	5.34	5.33	5.36	5.38	5.39	5.40	5.39	2.00
Social Sciences, Psychology, Area Studies and Foreign Languages	# %	26,180 9.02	26,181 9.01	26,379 9.04	26,434 9.05	26,403 9.02	26,350 9.00	26,331 8.97	0.58
Multi-Interdisciplinary	#	7,910	7,842	7,851	7,836	7,864	7,540	7,539	-4.69
Studies	0%	2.73	2.70	2.69	2.68	2.63	2.58	2.57	
TOTAL	# %	290,094 100.0	290,592 100.0	291,671 100.0	292,278 100.0	292,620 100.0	292,812 100.0	293,462 100.0	1.16

Program Analysis: (continued)

Figure 6

FTE Enrollments In State-supported Institutions Of Higher Education



## Agriculture

Educational programs in agriculture and natural resources are currently being offered at two state-supported institutions: The Pennsylvania State University and Delaware Valley College of Science and Agriculture.

About 21 percent of Pennsylvania's work force is employed in agribusiness, making it the state's leading industry employing almost 1.2 million people. Pennsylvania ranks fourth nationally in the number of people employed in agriculture and agribusiness adding about \$35 million annually to the state's economy. About one third of Pennsylvania's total land area is in farmland.

Full-time equivalent enrollment in this program area is projected to decline from 3,263 in 1985-86 to 2,984 in 1991-92 (see Table 3). The decline is partly the result of the recent poor farm economy; but a survey has shown that it may also reflect the effect of lower tuitions at out-of-state land-grant institutions and a preference of potential students

for main campus rather than branch campus matriculation. Enrollments are, therefore, expected to continue to decrease throughout this decade.

While there has been an overall leveling of basic farm-worker employment, other employment opportunities show great promise for future graduates. Agricultural business management and agricultural engineering are by far in the greatest demand. There is also a projected need for college-trained educators, agronomists, environmentalists, nutritionists, plant scientists, economists and computer specialists. These individual disciplines are important to insure an increase in agricultural productivity.

As students continue to react to the job market, the enrollment in colleges of agriculture will drift to the more specialized skill areas such as management, marketing and system analysis within the agriculture discipline. At present, placement at the bachelor's degree level is good nationwide; the latest statistics from the U.S. Department of Agriculture

Program Analysis: (continued)

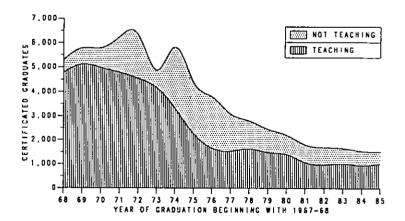
show that the overall job market is being satisfied. However, shortages currently exist in terms of those with advanced degrees in agricultural business management, agricultural engineering, animal science, food science, natural resources, plant science and soil science.

#### Teacher Education

A disparity currently exists between the number of teachers prepared each year and the number that find teaching employment. However, the size of the disparity appears to be decreasing over that which existed during the period of the early and mid-seventies (see Figures 7 and 8).

The oversupply has been caused primarily by an earlier dramatic increase in the number of teachers prepared, which stabilized in the late sixties and early seventies, followed by a marked decline in the number prepared coupled with a decline in elementary and secondary enrollments during the same period. Although it is true that basic education enrollments have continued to decline with a concurrent overall decline in demand for elementary and secondary education teachers, the demand for certain specialty areas such as vocational education and special education has nevertheless persisted. This situation is seen as continuing in the immediate future although shortages may eventually ensue as an aging teacher work force begins to reach retirement age.

Figure 7
Postgraduate Teaching Activity Of Certificated Graduates
In Elementary Education

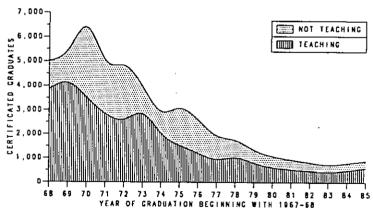


Until recently fewer students have been seeking to become teachers and many institutions have been making internal program shifts to other curricular areas such as business, computer science, the health sciences and the health professions. The extent to which the institutions of higher education need to make further program shifts is not yet fully known. The trends in this area must be carefully watched for the next few years in order to avoid oversupply, or future undersupply of teachers in the state.

The Department of Education projects that the decrease in total students in grades 6 through 12 will continue for a few years but will begin to increase in the 1990s as the students now entering elementary education are ready for the secondary grades. Enrollments in kindergarten through grade 5 are increasing and have impacted on the demand for teachers at that level in the current year. The demand for teachers at all elementary and secondary levels will be impacted by enrollment increases over the next decade.

Newly certificated graduates in education are projected to increase from 5,961 in 1984-85 to 6,050 in 1990-91. The increase in numbers will occur in elementary education (2,384 to 2,600), in secondary education (1,372 to 1,600 but a decrease will occur in special education. Of the students receiving teaching certificates in 1984-85, 42.4 percent reported employment as teachers.

Figure 8
Postgraduate Teaching Activity Of Certificated Graduates
In Secondary Education



Program Analysis: (continued)

### Mathematics and Physical Science Teachers

The current awareness of the importance of high technology in the future economic growth of industry in the United States and the Commonwealth has also called attention to the science curricula of the public schools. It has been a matter of growing concern to the Commonwealth that there may be, to some degree, a shortage of trained teachers in the areas of mathematics and the physical sciences. A recent examination of the data concerning employment of mathematics and science teachers made by the Department of Education has indicated that when the current pool of previously certificated graduates is exhausted, there may be a temporary shortage situation (see Figures 9 through 14). It is hoped, however, that the current effort to encourage more students to become teachers of mathematics and science by offering PHEAA grants to them will begin to pay off in three to four years when shortages may be expected. In the 1990s further efforts may be needed as secondary school enrollments begin to increase rather than decrease.

## Business, Management, Commerce and Data Processing

Full-time equivalent enrollment in this area is projected to increase by approximately 1.42 percent between 1985-86 and 1991-92. For the seventh consecutive year, growth in enrollments in this area has occurred. Enrollments for 1986-87 are up slightly over 1985-86. In the State System of Higher Education, where business has until now been a fast growing "new mission" curriculum, it is now estimated that enrollments will increase only slightly from 17,298 FTEs in 1985-86 to 17,700 in 1991-92.

Students with master's degrees in any of these fields will have especially good job opportunities. The growth in graduate and baccalaureate degree business opportunities is the result of changes in job requirements. More complex computers and other technological advances and the need for familiarity with government regulations have resulted in demand for college graduates in positions traditionally held by those less well educated. Student response to this growing job market is projected to increase the total number of degrees conferred between 1985-86 and 1991-92 by .4 percent for associate degrees, 3.5 percent for bachelor's degrees and 4.9 percent for graduate degrees. Business graduates were a little more successful in obtaining degree-related employment in 1985, when the rate for baccalaureate graduates was 67 percent in contrast to a 1984 rate of 65 percent.

## Computer Science

Department of Education graduate follow-up data on 1985 graduates indicates that computer science baccalaureate degree recipients had full-time related employment of 67 percent (see Figure 5).

A continued and deepening shortage of computer-related specialists is foreseen as business and industry increase their demand for such specialists and continue to lure away those who would otherwise go on to graduate work. This trend will also have a negative long-term effect since it limits the number of graduates who would otherwise teach the needed specialists of the future. There are currently not enough specialists being produced to meet the needs of rapidly growing microcomputer and other computer-related industries.

#### Engineering/Architecture

Programs in engineering and architecture are supported by the Commonwealth through grants and subsidies to the State-related universities, State-aided colleges and universities and community colleges. Although fluctuations resulting from changes in government policy, availability of research funds, and technological advancements are characteristic of this field, the trend for the next several years will be an increase in job opportunities.

Given the demand for engineers and the high salaries currently being offered, many higher education institutions are finding it difficult to find and maintain quality faculty in most engineering fields. This is particularly true in the area of petroleum engineering. This problem could become worse in the next few years because the high rate of employment of baccalaureate degree recipients will, in turn, limit graduate school enrollments. This problem is national in scope and will require innovative approaches at the national level in order to resolve the resulting competition between employers and the graduate schools. Community colleges, however, are now training paraprofessionals in engineering. These people can fill a great many of the needs for manpower and would add to the productivity of professional engineers.

Of the students receiving bachelor's degrees in engineering in 1985 roughly 10 percent sought advanced degrees on either a full- or part-time basis. Employment success of those with bachelor's degrees in engineering was 64 percent finding full-time discipline-related employment.

Program Analysis: (continued)

Figure 9
Postgraduate Teaching Activity Of Certificated Graduates
In Mathematics

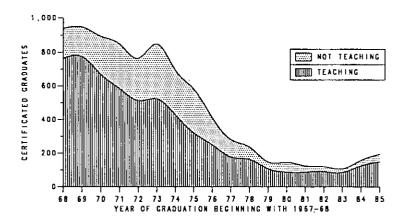


Figure 11
Postgraduate Teaching Activity Of Certificatd Graduates
In Biological Science

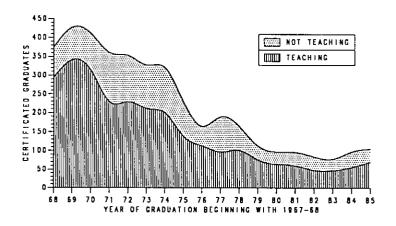


Figure 13
Postgraduate Teaching Activity Of Certificated Graduates
In Physics

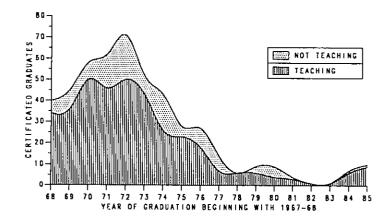


Figure 10

Postgraduate Teaching Activity Of Certificated Graduates
In General Science

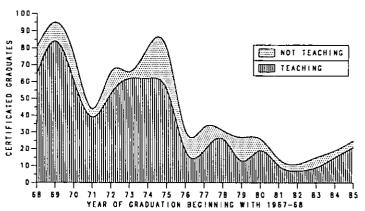


Figure 12
Postgraduate Teaching Activity Of Certificated Graduates
In Chemistry

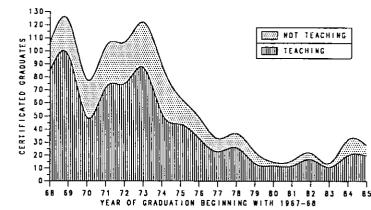
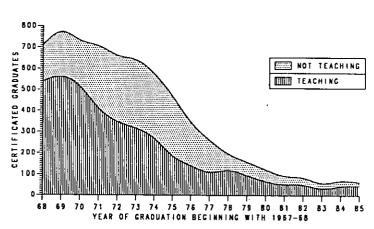


Figure 14
Postgraduate Teaching Activity Of Certificated Graduates
In Foreign Language Education



Program Ananlysis: (continued)

## High Technology

There can be no doubt that the continued, constantly accelerating development of high technology and high technology products will have an important role in the daily life of Pennsylvania's citizens and in the economy of Pennsylvania as a whole. The field of medicine has already experienced dramatic changes in the ability of physicians to diagnose and treat illnesses and the promise of the more recent technologies such as those in the field of genetic manipulation promise even more dramatic change.

As the use of technological advances such as computers, electronic networking and robotics enters into the marketplace, there is a correspondingly greater demand for higher education institutions to provide training for those who must utilize, repair or maintain the products of technology. Furthermore, the firm of Deutch, Shea, and Evans, publishers of the High Technology Index, indicate that they anticipate a shortage of technologists by 1987 due primarily to the impact of a marked increase in the needs of the defense industry in conjunction with the nation's developing economy.

Higher education institutions will be required to continue their efforts to upgrade their equipment and laboratories; to recruit capable faculty despite competition from business and industry; and to develop curricula designed to train those who create high technology, as well as those who use the products of high technology in their work and those who repair and maintain the products of high technology. Increasingly, workers who have been displaced by the products of the nation's technology will have to be trained by the institutions of higher education to be users and/or maintainers of that technology.

## Health Care Professionals

The Commonwealth is a major national producer of trained health care personnel, particularly of physicians and registered nurses; and this area is, therefore, of perennial concern. Programs to train health care professionals are expensive and careful monitoring is required to see that such programs are not producing substantially more health personnel than the Commonwealth's needs would warrant. Currently graduates are, as a whole, finding work related to their training with very little difficulty (see Figure 5).

The State System of Higher Education and the community colleges are major suppliers of people trained in the health technologies. Although programs in these areas are presently expanding at these institutions and in vocational schools, there remains a shortage of trained personnel such as dental hygienist, dental assistants, medical assistants and laboratory technicians.

Until recently the labor market for nursing, nationwide and in the State, was expanding. The reasons included adoption of new techniques, more intense inpatient care, new providers and approaches as well as a growing elderly population which consumed a great share of nursing services in hospitals and nursing homes. Studies on both the State and Federal levels indicated that acute shortages or maldistributions of registered nurses existed in many types of health facilities.

Recent observations indicate that, in general, the problem of professional nursing shortages may be somewhat lessened because of economy measures implemented by many hospitals to reduce health care costs. However, in some nurse specialties, such as intensive care services, shortages will continue to exist. Furthermore, spot shortages in some inner city hospitals and in rural health facilities may continue to be a problem because of the difficulties in recruiting or attracting nurses to accept positions in these areas.

In general the outlook for employment in the health technologies, para-medical and nursing fields appears to be good. This is especially true in light of the mounting concern over rapidly increasing costs of health care, and of proposals to use paraprofessionals more extensively in many facets of health care in an attempt to control costs. Many of these paraprofessionals would come from the curriculum areas mentioned above. It would appear, therefore, that these programs should be selectively encouraged.

#### Research as a State Resource

An essential ingredient for a healthy economy and the creation of new jobs in any region is the existence of vigorous research universities. Regions with the most dynamic economies are those where research and development investments have been heavy. The research university not only provides new ideas, technologies, and products to industry but also educates and motivates graduates to turn those ideas, technologies, and products into industry and jobs.

A significant part of the mission of higher education in Pennsylvania is that of furthering man's knowledge through research which in turn has direct benefits with respect to Pennsylvania's economy.

The Pennsylvania State University is the primary recipient of the research funds designated by the Commonwealth to support research in agriculture, engineering, biological and physical sciences, earth and mineral sciences, health and human services, and other fields. Historically, line item appropriations devoted to agricultural research and other organized research have been provided to Penn State because it is the Commonwealth's Land-Grant university. As early as 1901, funds were provided for specific research purposes.

The investment of State funds in research helps to attract

Program Analysis: (continued)

substantial additional dollars to the Commonwealth from external sources such as the Federal government, industry, and foundations. For 1985-86, for example, Penn State's total research expenditures exceeded \$151 million, including the State appropriation of \$24.5 million.

Penn State's interdisciplinary research in biotechnology will contribute significantly to educational training and employment opportunities and to the overall economic development of the Commonwealth. Recent advances in molecular biology have caused a revolution in the commercial use of biological systems. Scientific breakthroughs in this area provide the ability to make totally new products that will impact agricultural production, chemical and food processing, and the types of health care available. Biotechnology will permit vastly improved plant breeding, increased growth rate and productivity of animals, and vaccines and new drugs for disease detection and control.

The Penn State heart, which was created through a collaborative effort by faculty members in engineering and medicine, was only the second artificial heart approved for implementation by the Food and Drug Administration. Pennsylvania's mining industry will benefit from research on the use of coal slurries as well as mine safety improvements. Research on avian influenza viruses will help to find ways to halt the disease responsible for destroying entire poultry flocks. A new solid polymer electrolyte being developed at Penn State may break the dependency on current, heavy, low efficiency batteries.

Penn State's Materials Research Laboratory has been a leader in the production of diamond films, which have significant applications in electronic and other industrial materials. In agriculture and food sciences, research at Penn State has led to discoveries which have reduced the cost and increased the productivity of agriculture — the state's largest industry.

Although immediate measurable benefits are sometimes realized from research efforts, research support more typically represents an investment in the future. Recognition is given to the longer-range social and economic impacts of research when making decisions on the allocation of resources. The continued increase in State support for organized research is a means of promoting a long-term, responsive position on the ever changing needs of the Com-

monwealth and the nation. In this regard, colleges and universities can play a major role in the economic development of the Commonwealth through the creation of a climate which will attract new high technology industries to the State.

#### Public and Community Services

Public and community services are provided throughout the Commonwealth by institutional departments, extension centers, branch campuses, and cooperative arrangements with public schools and other institutions. These program are offered by the State System of Higher Education, the State-related universities and the community colleges. The bulk of this program, however, is related to activities of the Pennsylvania State University.

Steady increases are expected in both enrollments in nondegree programs and in attendance at conferences, institutes and workshops. These increases will be generated by all sectors of higher education. Increased participation in conferences and workshops is particularly anticipated at the State-related institutions.

The Cooperative Extension Service offers informational services, including an environmental newsletter, without charge to any Commonwealth resident.

The appropriations to Penn State include funds for the operations of the Agricultural Extension Computer Network. The program, which includes microcomputers in every county extension office, provides a statewide network of information for the benefit of the county agents and their clients; because of its link with the main campus it has also expanded the information base available to clients of the extension services.

The second aspect of the program of public and community services, short-term instructional courses or workshops, includes activities of the Cooperative Extension Service as well as the programs of the State System of Higher Education and the community colleges. These short-term instructional courses usually take the form of conferences or workshops of less than a week's duration and concern specific topics; often they are sponsored by an industry or business for the benefit of their employees.

Program Analysis: (continued)

The third facet of this program is the area of non-degree or noncredit education. Enrollments in these programs are expected to expand rapidly in the State System of Higher Education, State-related universities and the community colleges. The trend of increased participation in adult education in Pennsylvania follows that of the nation.

As the program grows in popularity, more institutions will increase their involvement; in fact, many Pennsylvania educators believe this will be the most rapidly increasing program for higher education.

## **Institutional Support Services**

Institutions of higher education carry on activities which are not tied directly to instruction, public and community services, financial assistance or research. These activities include library and learning center services, guidance counseling, placement services, provision of audio visual materials, operation and maintenance of physical plants, computer support and general administration, all of which are essential to the operation of educational programs. The Commonwealth provides financial support for the cost of these institutional support services; some of which are variable and can be made responsive to enrollment and internal efficiencies.

The Downingtown Industrial and Trade School is a residential institution providing secondary education to students who are underachievers and in need of an educational and living experience away from home. The school is in fiscal difficulties which include an operating deficit, nonpayment of tax obligations, a deteriorated physical plant, unpaid rentals on Commonwealth owned buildings, and inadequate sources of income. The administration will review the needs of the school over the next several months and the Governor will make a recommendation on solutions to the school's fiscal and administrative difficulties.

The Higher Education Equal Opportunity Act provides State grants to colleges for tutorial and counseling services for the economically and educationally disadvantaged. Participating students are given the opportunity to achieve their educational goals through specialized tutorial, counseling and study skills services, regardless of race, sex, creed, handicap or national origin. Approximately one-half of the students served are minority students.

The 1983 agreement between the Department of Education and the U.S. Office for Civil Rights provided a five year plan for the enhancement of Cheyney University which includes an annual appropriation, administered by the Department of Education, to ensure that academic programs, equipment, and support services will be comparable to those at similar institutions. The five year total for enhancement in those areas is \$8,710,000; the 1987-88 mandate is for \$1,630,000. In addition, the agreement calls for improvements and renovations to campus buildings and grounds.

The agreement also includes funds for the enhancement of Lincoln University which total \$5,000,000 in appropriated funds and two capital projects.

The budget assumes continued support for these enhancement programs.

## Department of Education Support

The Department of Education provides leadership and support for State initiatives and coordination services involving all the sectors of postsecondary education. Responsibilities include liaison with the Pennsylvania Higher Education Assistance Agency, the Chancellor's Office of the State System of Higher Education, national accrediting agencies, the State Board's Council of Higher Education, and other governing boards; policy review and development based on comprehensive planning and research; and implementation of a postsecondary education master planning process and the Commonwealth of Pennsylvania Plan for Equal Opportunity in the State-Supported Institutions of Higher Education.

## Program Analysis: (continued)

## Program Costs by Appropriation:

			(Dollar	r Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
General Government Operations	\$ 2,500	\$ 2,449	\$ 2,406	\$ 2,502	\$ 2,602	\$ 2,706	\$ 2,814
General State Authority Rentals	3,679	3,779	3,745	3,754	3,764	3,775	3,787
Educational Radio and Television Grants	45	26					
Community Colleges	102,392	102,000	103,160	107,286	111,577	116,040	120,682
Higher Education of the Disadvantaged .	5,686	5,860	6,153	6,399	6,655	6,921	7,199
Lincoln Urban Center		300					
Rural Initiatives	700	900	150	150	150	150	150
Psychiatric Education	650	1,000					
Higher Education Equipment	16,500						
Differential Technology Grants		20,300					
State System of Higher Education		•					
(SSHE)	263,803	279,381	293,350	305,084	317,287	329,978	343,177
SSHE Disadvantaged Students	200	200	200	200	200	200	200
SSHE Deferred Maintenance	2,500	2,500					
SSHE Desegregation	1,653	1,656	1,630	1,695	1,763	1,834	1,907
SSHE McKeever		250					
Pennsylvania State University	171,638	181,924	195,411	203,220	211,341	219,788	228,571
University of Pittsburgh	94,656	100,324	105,331	109,536	113,909	118,458	123,189
Temple University	104,193	110,283	115,787	120,411	125,219	130,219	135,420
Lincoln University	7,022	7,563	7,881	8,188	8,507	8,839	9,186
State Aided Colleges and Universities	55,796	60,566	62,576	65,080	67,685	70,394	73,210
State Aided Institutions	1,841	1,991	2,081	2,157	2,237	2,319	2,404
GENERAL FUND TOTAL	\$ 835,454	\$ 883,252	\$ 899,861	\$ 935,662	\$ 972,896	\$1,011,621	\$1,051,896
		====					

## **Highway Safety Education**

OBJECTIVE: To minimize traffic accidents through the promotion of highway safety programs.

#### **Recommended Program Costs:**

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Special Funds	\$ 2,069	\$ 2,598	\$ 2,300	\$ 2,300	\$ 2,300	\$ 2,300	\$ 2,300

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Eligible pupils	166,225	164,265	155,435	144,785	137,885	134,935	133,110
Enrollments in school driving courses	89,000	91,000	93,000	95,000	97,000	99,000	101,000
Classroom instruction enrollment	88,500	89,500	90,500	91,500	92,500	93,500	94,500
Practice driving enrollments	53,000	54,000	55,000	56,000	57,000	58,000	59,000
Police trained in DUI enforcement	675	900	1,100	1,250	1,400	1,550	1,600
Driver education instructors certified	418	500	600	700	800	900	1,000
Driver education courses certified	446	456	466	476	486	496	501

## **Program Analysis:**

School districts that offered an approved driver education program are reimbursed \$35 per student. The rate of reimbursement has not changed since 1965 and as a result a number of districts are declining to offer an approved program or dropping the program altogether.

In the 1985-86 school year, 440 districts of 501 received reimbursement. Of the remaining 61 districts, six negated their eligibility by charging students an instruction fee, fifteen did not offer a full program and forty districts dropped the program.

This program also provides instruction to law enforcement officers in the skills of detection, apprehension, testing and prosecution of persons operating motor vehicles under the influence of alcohol or drugs. Two courses are offered: one involves teaching officers to recognize and process drunken drivers while the other entails instruction in the

maintenance of equipment used in testing.

The measure reflecting police trained in DUI enforcement shows a significant increase from previous projections, and it is believed this is due to increased emphasis by law enforcement agencies to the problem of drunken driving.

The change in the measure showing driver education instructors certified is a result of only reflecting certified instructors who are involved with a school program. Previous estimates included all certified instructors.

During 1987-88, the Department of Transportation will undertake a comprehensive highway safety initiative. As part of this initiative, the department will contract to critically evaluate and redirect the secondary driver education program. For additional information on this initiative see the Safety Administration and Licensing Subcategory in the Department of Transportation.

### Program Cost by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
MOTOR LICENSE FUND Safe Driving Course	\$	2,069	<u>\$</u>	2,598	\$	2,300	\$	2,300	<u>\$</u>	2,300	<u>\$</u>	2,300	<u>\$</u>	2,300

## **Adult Employment Training Service**

OBJECTIVE: To improve the employment capabilities of those persons in the Commonwealth who are unemployed or underemployed.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	23,464 7,420	\$	25,820 8,570	\$	24,824 8,139	\$	25,083 8,133	\$	25,338 8,133	\$	25,604 8,133	\$	25,880 8,133
TOTAL	\$	30,884	\$	34,390	\$	32,963	\$	33,216	\$	33,471	\$	33,737	\$	34,013

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Adult extension enrollment	63,000	62,500	62,000	61,500	61,500	61,500	62,000
Providers prepared to offer economic development training programs	265	275	275	275	275	275	275
Trainees enrolled in economic development training programs	23,160	27,800	29,200	30,100	31,400	32,900	32,900
Trainees completing instruction during the year	14,600	18,100	19,200	19,900	20,900	22,000	22,000
Trainees placed in jobs after completing instruction	9,700	13,200	14,800	15,700	16,800	18,100	18,100

## **Program Analysis:**

This program's main priority is to provide training to adults to help them obtain a job or help them enhance their employment status.

The Customized Job Training Program is the major component of this program. By supplying firms with workers specifically trained for the jobs that are available as well as training current employes in the use of new technologies, Customized Job Training plays an important role in creating and fostering an environment suitable to economic growth.

During the 1985-86 fiscal year, 58 educational agencies provided training that enabled 2,972 people to secure employment and 14,193 employes to enhance their employment situation. A total of 164 firms benefited from the training efforts of this program.

Under the Federal Job Training Partnership Act, State government, local government and the private sector work cooperatively in the development, planning and implementation of programs. Eight percent of the funds under Title II-A of the act are earmarked for the involvement of the education community in providing vocational skills training, counseling and remedial services to participants with the matching funds provided from State and local sources. Up to 20 percent of the education funds can be used for coordination and linkage activities between education institutions and entities responsible for the local administration of employment and training services.

## Adult Employment Training Service (continued)

## Program Costs by Appropriation:

			(Dollar	Amo	ounts in Tho	usanc	ls)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND  Vocational Education	\$ 6,297 12,000	\$ 6,220 13,500	\$ 6,124 13,500	\$	6,383 13,500	\$	6,638 13,500	\$ 6,904 13,500	\$ 7,180 13,500
JTPA Matching Funds	5,167	6,100	5,200		5,200		5,200	5,200	5,200
GENERAL FUND TOTAL	\$ 23,464	\$ 25,820	\$ 24,824	\$	25,083	\$	25,338	\$ 25,604	\$ 25,880

## State Library Services

OBJECTIVE: To provide and improve library services to citizens of the Commonwealth, to special libraries and to agencies and employes of government.

### **Recommended Program Costs:**

				(Dollar	Amo	unts in The	ousan	ds)		
		1985-86	 1986-87	 1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$	22,628 1,005 3,619	\$ 24,940 1,216 5,384	\$ 25,884 1,340 4,414	\$	27,086 1,178 4,417	\$	28,347 961 4,417	\$ 29,671 970 4,418	\$ 31,059 980 4,419
TOTAL	<u>s</u>	27,252	\$ 31,540	\$ 31,638	\$	32,681	\$	33,725	\$ 35,059	\$ 36,458

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Percentage of State population served by							
State-aided libraries	97%	97.5%	98%	98%	98.3%	98.5%	98.6%
Items lent (in thousands)	42,380	43,080	44,080	45,580	47,580	50,080	53,080
Libraries receiving State aid	567	568	570	573	575	577	581
Titles in State library collection listed in machine readable catalog data base	298,735	480,000	508,000	536,000	564,000	592,000	620,000
Reference questions handled by State library staff	71,173	74,000	74,000	74,000	74,000	74,000	74,000
Interlibrary loan requests handled by State library staff	21,190	25,000	26,000	27,000	28,000	29,000	30,000

## **Program Analysis:**

The State Library is the agency of the Commonwealth charged with developing, improving and coordinating library services and systems in the State. It provides statewide leadership in the development of libraries as essential contributors to the educational, cultural and economic well being of Pennsylvania's communities.

## State Library Services

The library in the Forum Building in Harrisburg is the major research library serving Commonwealth government as well as a major resource library serving all residents of the Commonwealth through local libraries and directly to individuals who visit the library. Its strengths include an extensive general and legal reference collection, and comprehensive collections of Pennsylvania newspapers, Pennsylvania State Government publications, and U.S. government publications. Computer search services provide reference and research assistance to State Government personnel: DIALOG and MEDLINE provide access to more than 250 data bases in government, science, business, statistics, education, health and other fields of concern to

the State Government, and enable library staff to identify documents, journal articles and technical reports appropriate to a user's specific needs. LEXIS enables staff to conduct a full text search in order to provide answers to detailed legal questions.

The State Library has in the past three years increased its focus on its role as a resource to the State government complex in Harrisburg. Monthly orientation for State government staff and the microfiche catalog have increased use of the library and, as reflected in the measure, have greatly increased the use of the library's reference services.

In 1985-86 the library introduced a new computer based catalog, with terminals for public use in each reading room, to give users more rapid and comprehensive access to information about the collection. Certain terminals in the Department of Education and in the Historical and Museum Commission share this access; their collections will eventually be a part of the data base. Almost one half million titles will be available in this base at the end of the 1986-87 fiscal year.

The number of titles listed in the data base is less than was estimated last year. Experience with the program has

## State Library Services (continued)

## Program Analysis: (continued)

shown that fewer titles can be listed annually than had been assumed; therefore the measure shows that implementation will be spread over a longer period of time.

The catalog is the central focus of data development and interchange both within the library and among other libraries. It provides the mechanics for using the library, monitoring circulation and acquisitions, and interlibrary loan. A security system for the Law Library will be acquired in 1986-87 to provide greater protection for the collection which is also becoming a part of the machine readable data base.

#### School Libraries

The school library function provides the necessary organizational structure to make the connection between those who have information resources and those who need them in the school community. One component provides field advisory services and activities related to planning and administering school library media programs and leadership for school library media specialists throughout the State as they fulfill their roles as teachers and librarians in the dissemination of educational information. During 1986-87 the high school catalog component of ACCESS produced the first laser compact disc catalog for use in Pennsylvania's school libraries. Students and teachers, using microcomputers, are able to search over one half million records in a few seconds. The search provides access to their own holdings and those of other academic libraries.

The Resource Center provides information and resources on educational problems and concerns to school districts, intermediate units and Department of Education staff through the use of automated information retrieval systems.

## Public Libraries

The library development function coordinates a statewide system of public libraries, administers a program of Stateaid to public libraries and promotes sharing of library resources through a variety of cooperative programs affecting libraries statewide. Pennsylvanians are served by 476 public libraries located throughout the State; these 476 public libraries include approximately 639 outlets, including branches and reading rooms in such places as Philadelphia (one library with 50 branches), Pittsburgh (one library with 18 branches, and Bucks County (one library with five branches). In addition to branches and reading rooms, the city and county libraries operate approximately 35 bookmobiles, serving several hundred places in the State by periodic visits of one or more hours duration on cycles ranging from one week to one month.

Public libraries throughout the Commonwealth are using technology services to provide speedy access to information. More and more libraries, such as Allentown, are converting to computerized on-line catalogs that are easier to use than the traditional card catalog. Electronic mail and telefacsimile speed the transmission of information from one library to another.

The library ACCESS program is in its first year of implementation. The Statewide Library Card system allows people to use any participating public library no matter where they live; the libraries are reimbursed for the cost of lending books to people living outside their service area.

Funds are also provided in ACCESS to support the interlibrary delivery service used for shipping books among library districts, funding is shared by State, local and Federal funds.

Library services to the handicapped are provided by specially designated Regional Libraries for the Blind and Physically Handicapped, operated by the public libraries of Pittsburgh and Philadelphia. These libraries maintain computerized selection and circulation systems in order to provide users of records, braille and large-type materials their books and periodicals more rapidly and without duplicating previously-read materials. The Regional Libraries work closely with local public libraries and other agencies in identifying and providing service to persons with visual or physical handicaps which prevent their using conventional printed material.

# State Library Services (continued)

## Program Costs by Appropriation:

						(Dollar	Amo	unts in The	usano	ds)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
State Library	\$	2,675	\$	2,591	\$	2,433	\$	2,530	\$	2,631	\$	2,736	•	2,845
Improvement of Library Services		18,349		19,500		20,475		21,499	-	22,574	•	23,703	Ψ	24,888
Library Access				1,000		1,000		1,000		1,000		1,000		1,000
School Library Catalogs				200		350		350		350		350		350
Library Services for the Blind and														
Handicapped		1,504		1,549		1,626		1,707		1,792		1,882		1,976
College of Physicians		100		100										
TOTAL	_		_		_				_		_		_	
TOTAL	\$	22,628	\$	24,940	\$	25,884	\$	27,086	\$	28,347	\$	29,671	\$	31,059

# **Emergency Management Agency**

The Pennsylvania Emergency Management Agency develops and maintains a comprehensive plan and program for the civil defense of the Commonwealth. Primarily, the plan calls for the protection of life and property both under enemy attack and in the event of natural disasters and man-made disasters. The agency also provides loans to volunteer fire, ambulance and rescue companies, and coordinates State fire services.

## **EMERGENCY MANAGEMENT AGENCY**

## Summary by Fund and Appropriation

	1985-86 Actual		1	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget
General Fund	•		•••	- 4.1.4.0.14		Dauge.
General Government						
General Government Operations	\$	1,505	\$	1,518	\$	1,598
Office of Fire Safety		861		844		869
Subtotal	\$	2,366	\$	2,362	\$	2,467
Grants and Subsidies						
Emergency Grid Pilot	\$	24				
Emergency Grid Pilot — Schuylkill County			\$	100		
Forrest County—Disaster Relief		33				
Emergency and Disaster Relief (1985)—Tornadoes and						
November Flood		2,600				
Hurricane Gloria—September 1985		2,000				
Disaster Relief — Flood (November, 1985)		2,400				
Disaster Relief — Flood (May, 1986)		350				
Transfer to Volunteer Companies Loan Fund		10,000		• • • •		
Subtotal	\$	17,407	\$	100		
TOTAL STATE FUNDS	<u>\$</u>	19,773	\$	2,462	<u>\$</u>	2,467
Federal Funds	\$	2,725	\$	3,676	\$	4,019
Augmentations	-	12	<u> </u>	100	·	100
GENERAL FUND TOTAL	\$	22,510	\$	6,238	\$ =	6,586
Other Funds	\$	13,873	\$	10,747	\$	4,836
TOTAL ALL FUNDS	\$	36,383	\$	16,985	<u>\$</u>	11,422

## **GENERAL GOVERNMENT**

General Government Operations		985-86 Actual	1	Dollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
State Funds	\$	1,505 2,723 12	\$	1,518 3,659 100	\$	1,598 4,009 100	
TOTAL	\$	4.240	<u> </u>	5.277	<u> </u>	5 707	

Provides essential services and facilities during periods of emergency. Coordinates State, county and local activities associated with emergency services. Coordinates Pennsylvania's civil defense operations with those of other states through the Federal Emergency Management Program.

Source of Funds		985-86 cetual	19	(Dollar Amounts in Thousands) 1986-87 Available		
Appropriation: General Government Operations	ø	1.505	r.		•	
General Government Operations	2	1,505	\$	1,518	\$	1,598
Federal Funds:						
Civil Preparedness Reimbursements		2,671		2,584		3,209
Flash Flood Project — Warning System		52		1,040		800
Rescue Training				35		
Augmentation;						
Reimbursements — Nuclear Facility		12		100		100
TOTAL	\$	4,240	\$	5,277	\$	5,707

## **GENERAL FUND**

## **EMERGENCY MANAGEMENT**

Fire Prevention and Safety	(D 1985-86 Actual		Dollar Amounts in Thousan 1986-87 Available		ids) 1987-88 Budget	
State Funds Federal Funds	\$	861 2	\$	844 17	\$	869 10
TOTAL	\$	863	\$	861	\$	879

Provides for the administration and operation of the Volunteer Loan Company Program which provides low interest loans to rescue and fire companies and units; the administration and operation of the Lewistown Fire School which provides training classes to professional as well as volunteer fire and ambulance personnel; and operating funds for the Fire Commissioner to coordinate and organize all fire functions.

Source of Funds	 () 35-86 ctual	19	nts in Thousan 86-87 ailable	ds) 1987-88 Budget	
Appropriation: Office of Fire Safety	\$ 861	\$	844	\$	869
Federal Funds: Fire Prevention	2		17		10
TOTAL	\$ 863	\$	861	\$	879

## **GRANTS AND SUBSIDIES**

	·	ollar Amounts in Thousands	
	1985-86	1986-87	1987-88
Fire Prevention and Safety	Actual	Available	Budget
State Funds	\$ 10,000		
Provides funds to the Volunteer Companies	Loan Fund for low	interest loans to resci	ue
and fire companies and units.			
		Pollar Amounts in Thousands	
	(C	oollar Amounts in Thousands	s)
and fire companies and units.	(E 1985-86	oollar Amounts in Thousands 1986-87	s) 1987-88

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# **EMERGENCY MANAGEMENT**

Disaster Relief	1985 Acti	-86	ollar Amou 19 Ava	1987-88 Budget	
State Funds	\$ 7	7,407	\$	100	
Provides financial assistance to localities in I	Pennsylvan	ia for sto	rm and f	lood damag	e.
Source of Funds	1985 <b>A</b> cti	-86	198	nts in Thousands 86-87 ailable	1987-88 Budget
Appropriations:  Emergency Grid Pilot  Emergency Grid Pilot — Schuylkill County  Forrest County — Disaster Relief  Emergency and Disaster Relief (1985) — Tornadoes and  November Flood  Hurricane Gloria — September, 1985  Disaster Relief — Flood (November, 1985)  Disaster Relief — Flood (May, 1986)	2	24 		100	
TOTAL	<u> </u>	350	<u> </u>	100	

# EMERGENCY MANAGEMENT

## **Amounts Not Previously Detailed**

	(Dollar Amounts in Thousands)								
	19	985-86	19	19	87-88				
	A	Actual	Av	ailable	Budget				
General Fund									
Disaster Relief Assistance			\$	100					
Receipts from Federal Government—Contributions for Civil									
Defense	\$	98		250	\$	50			
Emergency Management and Disaster Assistance		12,647		9,000		4,200			
Radiation Emergency Response Fund		935		1,321		548			
Radiation Transportation Emergency Response Fund				76		38			
Metropolitan Edison — TMI Plea Agreement		193							
DEPARTMENT TOTAL	\$	13,873	\$	10,747	\$	4,836			
BARIA AREA RITHAGEN A SO MARKET TO THE STATE OF THE STATE	<u> </u>								

# **EMERGENCY MANAGEMENT AGENCY**

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	1985-86 1986-87		(Dollar Amounts in The 1987-88 1988-89		ousands) 1989-90		1990-91		1991-92			
Emergency Services	\$ 19,773	\$	2,462	\$	2,467	\$ 2,566	\$	2,668	\$	2,775	\$	2,886
Emergency Management	8,912 10,861		1,618 844		1,598 869	1,662 904		1,728 940		1,797 978		1,869 1,017
DEPARTMENT TOTAL	\$ 19,773	\$	2,462	\$	2,467	\$ 2,566	\$	2,668	\$	2,775	\$	2,886

#### **Emergency Management**

OBJECTIVE: To develop and maintain a statewide emergency force capable of immediate and effective action in event of natural disasters and rapid expansion to effectively cope with nuclear disasters.

#### Recommended Program Costs:

			(Dollar	Amou	unts in The	usand	s)			
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91		1991-92
General Fund	\$ 8,912	\$ 1,618	\$ 1,598	\$	1,662	\$	1,728	\$ 1,797	\$	1,869
Federal Funds	2,723	3,659	4,009		2,810		2,888	2,969		3,052
Other Funds	13,885	10,847	4,936		4,656		4,638	4,638		4,638
TOTAL	\$ 25,520	\$ 16,124	\$ 10,543	\$	9,128	\$	9,254	\$ 9,404	\$	9,559
	 <u> </u>		_						_	

#### Program Analysis:

This program has seen increased activity in the past year, as the Commonwealth and the Pennsylvania Emergency Management Agency (PEMA) have reacted swiftly to a series of natural disasters affecting the State. Four major disaster declarations required immediate response efforts, administration of various recovery programs and a State financial commitment in excess of \$11.8 million dollars. Federal contributions toward recovery efforts and financial assistance programs are estimated to be in excess of \$30 million dollars.

For the third year, PEMA has been involved in emergency grid system projects. The goal of these individual projects is the development of an emergency route and a response guide for management services personnel in various rural municipalities throughout the Commonwealth.

The route and response guide is a map of rural areas that pinpoints buildings, residences, etc. located in remote, outlying areas. Use of guides by emergency personnel would improve response time if a disaster occurred in those areas.

Since its creation in 1951, PEMA has conducted a basic and continuing organization and training program designed to develop and maintain a Statewide emergency force composed of State, county and local units jointly capable of: (a) prompt and effective action aimed at the protection of life and property and the alleviation of human suffering and hardship resulting from natural and man-made disasters and (b) rapid organizational expansion required for civil defense.

The Commonwealth's civil preparedness and response capability in the event of emergencies is provided through the maintenance of a Statewide assessment, planning, warning, training and education, communications and radiation-monitoring network and the nucleus of an organization to facilitate employment of resources to protect life and property. Federal, State, county and local emergency management activities and training are coordinated through this program.

Counties are required to have an approved emergency management program consisting of: (1) a statement of accomplishments; (2) required financial needs; (3) hazard vulnerability; and (4) goals indicating projected activity. The Federal Emergency Management Agency (FEMA) now requires an annual review and update of these plans. All 67 counties now have approved emergency management programs.

The Federal Government provides matching funds for a portion of the cost of PEMA's operations as long as PEMA meets Federal requirements.

The relative degree of emphasis placed on various aspects of the basic PEMA program has been and will continue to be shifted, as warranted, by changing conditions. For example, during past years major emphasis has been moved from basic measures (fallout shelters, radiological defense, etc.) to natural and other than war-time disaster preparations. The necessity for this was demonstrated by the catastrophic floods of the seventies, the Three Mile

#### **Emergency Management (continued)**

#### Program Analysis: (continued)

Island Nuclear Facility incident of 1979 and the 1985 Tornado.

One particular area of increasing emphasis is that of readiness training, as measured through a comprehensive exercise program. With the development of a much more extensive and integrated program of training, exercises and tests, resulting both from specific Federal requirements and PEMA's own determination of the necessity for capability building within all of the counties of the Commonwealth, the agency's practical focus on preparedness has been greatly strengthened at relatively low cost. This effort is directed at the ability of the county and local levels to provide a comprehensive and coordinated first line response to emergency conditions.

In 1986-87, PEMA will implement the first phase of a Statewide satellite communication system. This system will enable State and local emergency management response agencies to pass essential data during emergency operations. The first phase, using both State and Federal funding, will

provide for data communications among the State emergency operations center, State/area emergency operations centers and six of the 67 county emergency operation centers.

In 1986-87, with anticipated Federal funding, it is expected that radio communications will be extended to and from all 67 counties. It is also intended to maximize mobile communications within the Commonwealth.

Long-term objectives of the program include the reduction of system cost through shared usage.

Fiscal year 1987-88 marks the fourth year of implementation of a multi-year Federal program titled "Integrated Emergency Management System (IEMS)" at all levels of government nationwide. The concept of this program is to consolidate the development of required response plans which have common and unique capabilities across the full spectrum of hazards, rather than focusing on the requirements of specific hazards. It is the concept the Commonwealth has followed for many years.

		(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	1,505	\$	1,518	\$	1,598	\$	1,662	\$	1,728	s	1.797	\$	1,869
Emergency Grid Pilot		24				, , , ,			-	·	•	,	•	,
Emergency Grid Pilot—Schuylkill County						,								
Forrest County - Disaster Relief				100										
Emergency and Disaster Relief (1985) -		33												
Tornadoes and November Flood		55								• • • •				
Hurricane Gloria — September, 1985		2,600												
Disaster Relief - Flood (November,		2,000								•				
1985)		_,500												
Flood — May, 1986		2,400												
•,		350												
GENERAL FUND TOTAL		330												
	•	8,912	- e	1,618	<u>e</u>	1,598	_	1,662	_	1 730	_	1.707		1.000
	-	0,712	=	1,010	<del></del>	966'1	<b>3</b>	1,002	<u>=</u>	1,728	<u> </u>	1,797	<u> </u>	1,869

#### Fire Prevention and Safety

OBJECTIVE: To minimize the loss of life and property due to fire.

#### **Recommended Program Costs:**

	1985-86	1986-87	1	(Dollar  987-88	nts in The 1988-89		s) 1989- <del>9</del> 0	1990-91	1991-92
General Fund	10,861	\$ 844 17	\$	869 10		-	940	\$ 978	\$ 1,017
TOTAL	\$ 10,863	\$ 861	\$	879	\$ 904	\$	940	\$ 978	\$ 1,017

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Local fire training graduates	23,376	26,410	28,277	30,513	32,750	34,986	37,222
Fire school graduates	870	1,089	856	623	390	156	76
Volunteer loans granted (in thousands)	\$7,360	\$9,734	\$8,000	\$8,000	\$8,000	\$8,000	\$8,000

#### **Program Analysis:**

The State Fire Commissioner is responsible for coordinating Federal, State and private fire safety funds in Pennsylvania; assisting State agencies in the development of any plans related to fire safety; reviewing existing or proposed rules and regulations affecting the safety of Commonwealth citizens; and providing a cost-effective fire loss management system for the Commonwealth.

Through its contacts with government agencies, the business community, consumers, and the fire service, the Fire Commissioner's Office renders technical assistance, collects, reviews, and disseminates pertinent information about fire death data and fire prevention and control techniques and conducts Statewide fire safety educational programs for the total fire community.

The State Fire Academy at Lewistown is the main fire training delivery mechanism. The school includes a fire training facility which has five floors of 15 different model compartments which simulate apartment and housing units and can be fired and used to train fire fighters in actual interior house fires. A six floor drill tower for training activities is also part of this complex. Special areas include fire pits and steel fuel tanks, outdoor simulation of street areas with hydrants and water supplies. A control building adjacent to this outside training area is equipped with regulatory controls which provide water, fuel and fire intensities to the fire building or pit areas.

The academy provides advanced professional development of fire service officers, command personnel, instructors, and other specialists engaged in fire prevention and suppression activities; acts as educational hub for all other fire and emergency services training in Pennsylvania; serves the Commonwealth's fire community; and coordinates the activities of the Pennsylvania Fire Service Professional Qualifications Board, which is responsible for administering a voluntary certification program for fire service personnel in the Commonwealth. A new program being undertaken is the voluntary certification of fire service personnel. This program establishes, for the first time, minimum standards for firefighters. It is anticipated that quarterly tests will be administered to implement the voluntary certification procedure for Firefighter I. A minimum of thirty evaluators are required to administer the various skills evolutions as required by the National Joint Council of Fire Service Organizations. A minimum goal of 150 certifications per year has been set with the voluntary certification of additional fire service personnel expected to follow.

The academy will graduate over 28,000 local fire personnel in 1987-88. The measure for number of fire school graduates is lower than projected in the preceding budget. This is attributed to the deterioration of the Burn Building, which resulted in restricting activity in certain areas of the building. This in turn, limited participation in fire suppres-

#### Fire Prevention and Safety (continued)

#### Program Analysis: (continued)

sion classes. Estimates for future years have been reduced to reflect a lower base figure while repairs are being made.

In addition to training provided at the academy, a local outreach program (organized and coordinated by two field supervisors) provides training to local fire personnel annually through both safety, fire prevention/detection, and fire suppression programs.

Another area of assistance to the fire fighting and prevention community is the fiscal assistance of the Volunteer Company Loan Fund. The purpose of the fund is to improve the capabilities of volunteer fire companies, ambulance services and rescue squads through the provision of low interest loans for the purpose of establishing or modernizing facilities to house fire fighting apparatus, purchasing new apparatus or equipment (protective and communication as well as fire fighting) and purchasing any other accessory equipment. Priority is given to replacement of outmoded or unsafe equipment and provision of additional equipment needed to meet unusual demand. Interest is at two percent per annum for a maximum of ten years. Loans of \$10,000 or less are limited to five years.

There have been three amendments since the enactment of this program. Act 145 of 1978 authorized refinancing of private loans incurred by volunteer agencies between November 4, 1975 and April 30, 1978. It also authorized loans for repair or rehabilitation of apparatus and equipment. Act 65 of 1980 contained the following changes: 1) authorized the Commonwealth of Pennsylvania to make loans to volunteer agencies for the purpose of purchasing used equipment and vehicles and purchasing utility or special service vehicles; 2) reduced the minimum amount of a loan to \$1,000; 3) permitted a political subdivision to pledge the credit of the political subdivision in the amount necessary to meet the loan requirement; and 4) removed the final date for the refinancing of debt, thereby eliminating the need for periodic amendments to the original act to extend the refinancing authorization.

Finally, on May 11, 1982, Act 118 was signed into law. This law provides changes in the maximum amounts of eligible funding. In the November 1981 election, the voters approved a referendum establishing a bond issue in the amount of \$15,000,000. Of the \$15,000,000, seven million dollars was made available in July 1982 and eight million in April 1983.

Included in the 1985-86 budget was a \$10 million transfer from the General Fund. As the program approached its tenth anniversary, a total in excess of \$55 million was loaned to volunteer fire and ambulance services.

	(Dollar Amounts in Thousands)												
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND Office of Fire Safety Transfer to Volunteer Companies Loan	\$ 861	\$	844	\$	869	\$	904	\$	940	\$	978	\$	1,017
Fund	10,000												
GENERAL FUND TOTAL	\$ 10,861	\$	844	\$	869	\$	904	\$	940	\$	978	\$	1,017

## Department of Environmental Resources

The Department of Environmental Resources is responsible for managing the State's natural resources, enforcing laws and regulations to prevent environmental pollution and degradation and acting as a trustee to guarantee the rights of all Pennsylvanians, including future generations, to a clean environment,

The department includes the Citizens Advisory Council, the Environmental Hearing Board, the Environmental Quality Board, the State Conservation Commission, the State Board for Certification of Sewage Enforcement Officers, the State Board for Certification of Sewage Treatment and Waterworks Operators and the Water Facilities Loan Board.

## **ENVIRONMENTAL RESOURCES**

#### **PROGRAM REVISIONS**

## **Budgeted Amounts Include the Following Program Revisions:**

Appropriation	Title	1	987-88 State Funds (housands)				
	General Fund						
Hazardous Waste Control	Hazardous Waste Sites Cleanup	\$	25,000				
This Program Revision will speed the identification of dangerous sites and the rate of remedial actions.							
	DEPARTMENT TOTAL	\$	25,000				

## DEPARTMENT OF ENVIRONMENTAL RESOURCES

## Summary by Fund and Appropriation

	1985-86	(Dollar Amounts in Thousands)	1987-88
	Actual	Available	Budget
General Fund			2
General Government			
General Government Operations	\$ 7,289	\$ 7,078	\$ 8,117
Electronic Data Processing Support	899	900	900
Economic Revitalization Administration	145		
Office of Resources Management	13,679	14,957	15,331
Chesapeake Bay Agricultural Source Abatement	1,161	1,193	1,640
Deep Mine Safety	2,945	3,022	3,117
Office of Protection	32,533	35,604	40,196
Seasonal Farm Worker Camp Inspection		210	268
Laboratory and Regional Office Equipment		1,500	
Radon Testing	868	1,366	1,407
Radon Gas Demonstration Project		1,000	
Low Level Radioactive Waste			1,329
Hazardous Waste Control	7,834	8,684	33,684
Canonsburg Remedial Action	996	500	40
Black Fly Control	1,500	2,498	2,100
Water Quality Testing Laboratory	305	307	317
State Forestry Operations	10,007	10,224	10,930
Gypsy Moth and Other Insect Control	2,191	2,718	3,177
State Parks	28,064	28,007	28,902
Fabridam	794		
Conservation Corps			4,050
Recreation Improvement and Rehabilitation			4,950
Subtotal	<u>\$ 111,210</u>	\$ 119,768	\$ 160,455
Grants and Subsidies			
Flood Control Projects	\$ 150	\$ 1,065	\$ 1,000
Storm Water Management Grants	169	500	550
Sewage Facilities Planning Grants	500	500	500
Sewage Facilities Enforcement Grants	1,470	1,650	1,900
Sewage Treatment Plant Operations Grants	18,183	19,000	20,300
Solid Waste Disposal Planning Grants	981	386	1,000
Resource Recovery Grants	2,500		
Delaware River Master	47	61	47
Ohio River Basin Commission	16	5	5
Susquehanna River Basin Commission	235	240	249
Interstate Commission on the Potomac River Basin	22	22	22
Delaware River Basin Commission	707	742	807
Ohio River Valley Water Sanitation Commission	90	97	97
Chesapeake Bay Commission	75	100	100
Small Watershed Projects	100	100	100
Local Soil and Water District Assistants	800	1,000	1,000
Interstate Mining Commission	10	10	10
Emergency Mine Subsidence Relief	94		
Abandoned Surface Mine Reclamation		2,000	2,000
Anthracite Bond Fund		50	2,000
Annual Fixed Charges — Flood Lands	12	17	17
Annual Fixed Charges — Project 70	11	12	12
Annual Fixed Charges — Forest Lands	1,190	1,225	1,225
Huntingdon Correctional Institution Utilities	2,000	381	
Vector Control	500	500	500
	2 30	•	

## DEPARTMENT OF ENVIRONMENTAL RESOURCES

## Summary by Fund and Appropriation (Continued)

	(D	ollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
Grants and Subsidies (continued)			
· · · · · · · · · · · · · · · · · · ·	_		
Clearfield County — Water Project	\$ 400		
Hempfield Township — Water Project	300		
Castle Shannon — Water Project	50		
Ferguson Township — Water Project	50		
Hatboro Borough — Water Project	350		
Catasauqua Borough — Water Project	400		
Appalachian States Low-Level Waste Compact		\$ 200	\$ 200
Lansdown Super Fund Cleanup		150	
Water, Sewer and Stream Improvement		1,222	
Three Mile Island Clean-Up	5,000	5,000	5.000
or the same of the option of the same of t	5,000	3,000	5,000
Subtotal	\$ 36,412	\$ 36,235	\$ 36,641
TOTAL STATE FUNDS	\$ 147,622	\$ 156,003	\$ 197,096
			•
Federal Funds	\$ 60,437	\$ 104,586	\$ 101,266
Augmentations	16,457	16,977	17.396
	<u> </u>		17,570
GENERAL FUND TOTAL	\$ 224,516	\$ 277,566	\$ 315,758
•	****		<del>- 313,730</del>
Other Funds	\$ 26,470	\$ 46,687	\$ 13,317
	<del></del>		
TOTAL ALL FUNDS	\$ 250,986	\$ 324,253	\$ 329,075
			===

## **ENVIRONMENTAL RESOURCES**

#### **GENERAL GOVERNMENT**

General Government Operations	 985-86 Actual	. 1	Dollar Amounts in Thousan 1986-87 Available		ds) 1987-88 Budget	
State Funds Federal Funds Augmentations	\$ 8,333 1,277 495	\$	7,978 1,856 515	\$	9,017 1,956 533	
TOTAL	\$ 10,105	\$	10,349	\$	11,506	

Provides for the overall executive direction and administration of the department including personnel, fiscal management, systems management, office services, public information and planning and research. Conducts all legal matters of the department including enforcement actions. Provides for the expenses of the department's boards, councils and commissions.

Source of Funds Appropriation:	1985-86 Actual	Dollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
·			
Appropriation:			
General Government Operations	\$ 7,289	\$ 7,078	\$ 8,117
Electronic Data Processing Support	899	900	900
Economic Revitalization Administration	145		
Federal Funds:			
Surface Mine Conservation	740	980	1,029
Environmental Protection Agency — Planning Grant	211	271	266
Construction Management Assistance Grants — Administration	277	539	586
Safe Drinking Water — Administration	49	66	75
Augmentations:			
Reimbursement Payment for Department Services	1		
Reimbursement — Computer Services	31	35	35
Reimbursement — Clean Air Fund	45	48	41
Reimbursement - Solid Waste Abatement Fund	108	112	112
Reimbursement — Clean Water Fund	51	56	50
Reimbursement — Water Facilities Loan Fund	258	264	295
Reimbursement — Wild Resources Conservation Fund	l		
TOTAL	\$ 10,105	\$ · 10,349	\$ 11,519

			Dollar Amo	ounts in Thousar	ıds)		
Office of Resources Management		985-86 Actual		1986-87 vailable		1987-88 Budget	
State Funds	\$	14,840 29,518 246	\$	16,150 56,490 339	\$	16,971 53,102 334	
TOTAL	\$	44,604	\$	72,979	\$	70,407	

Provides for engineering services relevant to all department operations. Also constructs water structure, stream clearance, channel improvements and minor mine reclamation projects. Also provides detailed surveys of the Commonwealth's geologic, mineral and groundwater resources and prepares topographic maps for every area of the Commonwealth.

This program also is responsible for administering efforts to control stormwater run off in order to protect property and control erosion as well as providing for the Commonwealth's involvement in the National Dam Inspection Program. This requires periodic inspections of existing dams and detailed review of the designs of proposed dams. Finally this program controls the drilling and abandonment of oil and gas wells.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations:			
Office of Resources Management	\$ 13,679	\$ 14,957	\$ 15,331
Chesapeake Bay Agricultural Source Abatement	1,161	1,193	1,640
Federal Funds:			
Chesapeake Bay Pollution Abatement	1,195	2,960	3,315
Coastal Zone Management	755	1,700	1,200
Water Resources Planning Act	_ 32	60	60
National Water Use Data System	13	35	40
Bituminous Demonstration Project		101	101
Surface Mine Conservation	169	280	280
Emergency and Disaster Assistance	159	200	200
Land and Water Conservation Fund	1,007	4,000	1,000
ARC — Abandoned Mine Restoration Research		126	126
Upper Delaware National Scenic River	2	20	20
Abandoned Mine Reclamation	25,371	45,000	45,000
Centralia Mine Fire Recovery	1	150	15
Topographic and Geologic Survey Grants		50	
Bituminous Coal Resources	38	80	20
Dam Safety Program		33	20
Federal Surface Mine Control and Reclamation	239	290	300
State 404 Program Assumption Study	37		
Bond Forfeiture Bounty Program	500	1,405	1,405
Augmentations:			
Topographic and Geologic Survey — Water Well Drillers Act			
Receipts	41	40	45
Topographic and Geologic Survey — Services Rendered	1	1	1
Reimbursement — Wild Resources Conservation Fund	129	225	250
Payments for Departmental Services	74	70	35
Sale of Vehicles	1	3	3
TOTAL	\$ 44,604	\$ 72,979	\$ 70,407

#### **ENVIRONMENTAL RESOURCES**

Deep Mine Safety  State Funds	(E 1985-86 Actual		(Dollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
	\$	2,945 690	\$	3,022 967	\$	3,117 827
TOTAL	 \$	3,635	<u> </u>	3,989	\$	3,944

Conducts safety inspections of all deep coal mines, cleaning and preparation plants, breakers, washeries and all metal and nonmetalic deep mines. Issues various permits relative to underground coal mining. Develops qualification examinations for the certification of miners, machine runners, shot-fires, and mine officials together with assisting in the development of qualification examinations for the certification of mine inspectors and electricians. Coordinates program to provide for training in mine rescue and first aid. Maintains statistics on all fatal and nonfatal accidents, natural deaths, roof fall accidents and accidents which occur in or around coal mines resulting in serious injuries. Investigates complaints submitted by the general public on hazardous mining conditions caused by deep mining.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation:  Deep Mine Safety	\$ 2,945	\$ 3,022	\$ 3,117
Federal Funds: Training and Education of Underground Coal Miners Surface Mine Control and Reclamation — Deep Mine Safety Office of Surface Mining — Deep Mine Safety	559 49 82	700 160 107	600 120 107
TOTAL	\$ 3,635	\$ 3,989	\$ 3,944
Office of Protection	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds Federal Funds Augmentations	\$ 44,036 27,120 3,625	\$ 51,669 43,465 2,934	\$ 79,341 42,893 2,755
TOTAL	\$ 74,781	\$ 98,068	\$ 124,989

Provides for safeguarding the health and welfare of the Commonwealth's inhabitants by monitoring and evaluating environmental conditions and quickly acting to eliminate environmental hazards which would be deterimental to the health and safety of people.

Includes controlling all aspects of surface mining including the use of explosives, administering a mine subsidence insurance program, regulating the disposal of solid waste, establishing and maintaining air and water quality standards, assisting local governments in financing sewage treatment plants, enforcing sanitary regulations in public places and institutions, and inspecting and licensing users of ionizing radiation sources. Also includes funds from the Preventive Health and Health Services Block Grant for a rat control program.

Source of Funds	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget
Appropriations:					
Office of Protection	\$ 32,	533 <sup>a</sup>	\$ 35,604	\$	40,196
Seasonal Farm Worker Camp Inspection			210		268
Laboratory and Regional Office Equipment			1,500		
Radon Testing		868	1,366		1,407
Radon Gas Demonstration Project			1,000		
Low Level Radioactive Waste Disposal					1,329
Hazardous Waste Control		834	8,684		33,684
Canonsburg Remedial Action		996	500		40
Black Fly Control Bases and Sunday	1,	500	1,998		2,100
Black Fly Control—Recommended Supplemental			500		
Water Quality Testing Laboratory		305	307		317
Federal Funds:					
Surface Mine Control and Reclamation	7,	676	8,495		8,802
E.P.A. — Planning Grant — Administration		590	3,400		3,592
Water Pollution Control Grants		415	3,558		3,329
Air Pollution Control Grants		179	4,291		4,628
Radiation Regulation and Monitoring		118	118		118
Diagnostic X-Ray Equipment — Testing		33	33		33
Preventive Health and Health Services Block Grant	1,3	234	1,500		1,500
Preventive Health and Health Services Block Grant —			-,		1,200
Administration		72	128		128
Uranium Mill Tailings			1,350		45
Water Quality Management Planning	:	394			
Surface Mine Control and Reclamation — Laboratories	:	348	471		516
Rural Clean Water		134	297		216
Construction Management Assistance Grants	2,6	654	3,121		2,943
NPDES			350		312
Water Quality Outreach Operator Training Grant		72	90		120
Water Quality Management Planning Grants	-	710	1,039		1,166
Super Fund Projects	1,2	224	9,500		9,500
Safe Drinking Water Act	1,4	460	2,100		1,559
Underground Storage Tanks	1,0	076	2,124		2,386
Small Operators Assistance Program	7	731	1,200		1,200
Augmentations:					
Automobile/Vehicle		5			
Clean Air Fund	-	700	800		960
Clean Water Fund		175	850		850
Payments for Departmental Services		144			881
Natural Gas Policy Act Filing Fees		155	116		116
Conservation Well Permit Fees	,		150		150
Solid Waste Abatement Fund	7	1 220	220		220
Food Site Inspection Services — Department of Education	2	9	38		320
Reimbursement — Well Plugging Account	1	171	360		38
Black Fly Program		37	400		400
Hazardous Waste Reimbursement - Waste Site	1,6				400
			· · · ·		
TOTAL	\$ 74,7	181	\$ 97,768	\$	124,189
				=	

<sup>&</sup>lt;sup>a</sup>Appropriated as: Office of Protection — \$31,068,000; Municipal/Residual Waste — \$599,000; Oil and Gas Regulatory Expansion — \$873,000; Water Quality Expansion — \$265,000; and Groundwater Quality Monitoring — \$328,000.

## **ENVIRONMENTAL RESOURCES**

	(Dollar Amounts in Thousand						ds)		
	1	985-86		1	986-87	1	987-88		
State Forestry Operations	,	Actual		A	vailable	]	Budget		
State Funds	\$	12,198		\$	12,942	\$	14,107		
Federal Funds		1,832			1,808		2,488		
Augmentations		6,677			7,012		7,779		
TOTAL	\$	20,707	•	\$	21,762	\$	24,374		

Manages State forest lands and prevents and controls forest fires on all forested lands throughout the State. Conducts annual programs to protect forest lands from insect damage. Produces tree seedlings for reforestation of idle land and provides technical forest management assistance to owners of forest land.

		(Dollar Amounts in Thousands)						
		1985-86		1986-87				
Source of Funds	4	Actual	A	vailable		Budget		
Appropriations:								
State Forestry Operations	\$	10,007	\$	10,224	\$	10,930		
Gypsy Moth and Other Insect Control		2,191		2,243		3,177		
Gypsy Moth and Other Insert Control Recommended								
Supplemental				475				
Federal Funds:								
Renewable Resources Evaluation				25		25		
Forest Fire Protection and Control		259		315		315		
Forestry Incentives and Agricultural Conservation		27		30		30		
Cooperative Forest Insect and Disease Control		580		500		500		
Watershed Protection and Flood Prevention — Technical								
Assistance				10		10		
Resource Conservation and Development				8		8		
Forest Management and Processing		96		320		320		
Forest Insect and Disease Control		870		600		1,280		
Augmentations:								
Reimbursement for Services to State Parks		150		100		150		
Reimbursement From Counties for Gypsy Moth Spraying		227		390		915		
Sale of Forest Products		6,162		6,392		6,584		
Reimbursement for Forest Fire Control		65		25		25		
Sale of Vehicles		35						
Payments for Departmental Services		21		105		105		
Private Donations		17						
TOTAL	<u>s</u>	20,707	\$	21,762	\$	24,374		

#### **ENVIRONMENTAL RESOURCES**

State Parks State Funds		ıds)				
	1985-86 Actual		1986-87 Available		1987-88 Budget	
	\$	28,858 5,414	\$	28,007 6,177	\$	28,902 5,995
TOTAL	\$	34,272	\$	34,184	\$	34,897

Administers the operation, maintenance and protection of the State Park System. Maintains a comprehensive outdoor recreational program, cooperates with other agencies (Federal, State and local) associated with outdoor recreational development or grants-in-aid and encourages private enterprise to provide related services. Participates in nature interpretation and environmental education activities.

(Dollar Amounts in Thousands)					
1985-86	1986-87 Available	1987-88 Budget			
Actual	Available	Dudgei			
\$ 28,064	\$ 28,007	\$ 28,902			
794					
73	100	100			
21	20	20			
4,566	6,032	5,850			
24	25	25			
11					
3					
716					
\$ 34,272	\$ 34,184	\$ 34,897			
	73 21 4,566 24 11 3 716	Actual Available  \$ 28,064			

	(D	ŀ		
	1985-86	1986-87	1987-88	
Conservation Corps and Recreation	Actual	Available	Budget	
Improvement and Rehabilitation				
State Funds			\$ 9,000	

Employs young men and women in projects that provide job training, increasing their abilities to obtain full-time employment. Projects are selected for environmental and natural resource benefits as well as the opportunity for use by the public.

	(D	ds)			
Source of Funds	1985-86 Actual	1986-87 Available		987-88 Judget	
Appropriation:					
Conservation Corps			\$	4,050	
Recreation Improvement and Rehabilitation				4,950	
TOTAL	1 1 1	1 . 1	\$	9,000	

#### **GRANTS AND SUBSIDIES**

	(Dollar Amounts in Thousands)						
	198	35-86	19	986-87	11	987-88	
Storm Water Control	Ac	ctual	A۱	/ailable	Ŀ	Budget	
State Funds	\$	319	\$	1,565	\$	1,550	

Provides the State's share of the costs of building major flood control structures through Federal, State and local cooperation and also provides funding for rebuilding decaying stream walls. Also provides funds to counties to develop flood warning systems and storm water management plans.

	(E	ollar Amoi	lar Amounts in Thousands		is)	
1985-86		1986-87		1987-88		
A	ctual	Available		Budget		
\$	150	\$	1,065	\$	1,000	
	169		500		550	
\$	319	\$	1,565	\$	1,550	
	-	1985-86 Actual \$ 150 169	1985-86 19 Actual Av  \$ 150 \$ 169	1985-86 1986-87 Actual Available \$ 150 \$ 1,065 169 500	Actual Available E  \$ 150    \$ 1,065    \$ 169	

	(Dollar Amounts in Thousands)					
Sewage Facilities Assistance	1985-86 Actual	1986-87 Available	1987-88 Budget			
State Funds	\$ 20,153	\$ 21,150	\$ 22,700			

Provides grants to municipalities for planning and enforcing sewage facilities programs and provides payments to municipalities, school districts and institutional districts for operation and maintenance of sewage treatment facilities. Also, makes available grants to municipalities for constructing and upgrading sewage treatment facilities.

		1985-86	(Dollar Amo	•	1987-88	
ource of Funds		Actual	Α	vailable		Budget
Appropriations:						
Sewage Facilities Planning Grants	5	500	\$	500	\$	500
Sewage Facilities Enforcement Grants		1,470		1,650		1,900
Sewage Treatment Plant Operations Grants		18,183		19,000		20,300
TOTAL	9	20,153	<u>\$</u>	21,150	\$	22,700

## **ENVIRONMENTAL RESOURCES**

Solid Waste — Resource Recovery Assistance	1985-86 Actual	Dollar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
State Funds	\$ 3,481	\$ 386	\$ 1,000
Provides grants to municipalities for aid in a ment systems and for construction of resource	developing plans for recovery facilities	or solid waste manag 3.	e-
Source of Funds	(I 1985-86 Actual	Oollar Amounts in Thousands 1986-87 Available	1987-88 Budget
Appropriation: Solid Waste Disposal Planning Grants	\$ 981 2,500	\$ 386	\$ 1,000
TOTAL	\$ 3,481	\$ 386	\$ 1,000
	· · · · · · · · · · · · · · · · · · ·		
Interstate Water Compacts	(I 1985-86 Actual	Oollar Amounts in Thousands 1986-87 Available	1987-88 Budget

Provides for Pennsylvania's contribution to various interstate compacts designed to oversee development of several water basins. Provides the State's share of the expenses of the Delaware River Master who allocates the water of the Delaware River in accordance with a United States Supreme Court decree.

1,192

\$ 1,267

\$ 1,327

		(I	Oollar Amour	ds)		
	198	85-86	198	36-87	19	87-88
Source of Funds	A	ctual	Ava	ilable	Ві	udget
Appropriations:						•
Delaware River Master	\$	47	\$	61	\$	47
Ohio River Basin Commission		16		5	•	5
Susquehanna River Basin Commission		235		240		249
Interstate Commission on the Potomac River Basin		22		22		22
Delaware River Basin Commission		707		742		807
Ohio River Valley Water Sanitation Commission		90		97		97
Chesapeake Bay Commission		75		100		100
TOTAL	\$	1,192	\$	1,267	\$	1,327

Conservation Districts Assistance		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available		7-88 dget
State Funds	\$	900	\$ 1,100	\$	1,100
Offers aid to county conservation districts to assistants and to qualify for Federal small water					
Source of Funds		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available		7-88 dget
Appropriations: Small Watershed Projects Local Soil and Water District Assistance	\$	100 800	\$ 100 1,000	\$	100 1,000
TOTAL	\$	900	\$ 1,100	\$	1,100
Mine Activities		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available		:7-88 dget
State Funds	\$	104	\$ 2,060	\$	2,010
Provides for Pennsylvania's share of the Interthe General Fund contribution to surface members for emergency mine subsidence re-	ine rec				
Source of Funds		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available		37-88 dget
Appropriation: Interstate Mining Commission Emergency Mine Subsidence Relief Abandoned Surface Mine Reclamation Anthracite Bond Fund	\$	10 94	\$ 10  2,000 50		10  2,000
TOTAL	\$	104	\$ 2,060	<u></u>	2,010

Payments in Lieu of Taxes	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 1,213	\$ 1,254	\$ 1,254
Makes payments in lieu of taxes to political s acquired by the Commonwealth for various pu	ubdivisions an irposes.	d school districts for lands	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations: Annual Fixed Charges — Flood Lands Annual Fixed Charges — Project 70 Annual Fixed Charges — Forest Lands  TOTAL	\$ 12 11 1,190 \$ 1,213	\$ 17 12 1,225 \$ 1,254	\$ 17 12 1,225 \$ 1,254
		The state of the s	
Utility Expansion Grants	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 2,000	\$ 381	
Provides the State's share of the cost of impostitutional facilities.	roving utility s	services involving State in-	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations: Huntingdon Correctional Institution Utilities Huntingdon Correctional Institution Utilities—Recommended Supplemental	\$ 2,000	381	
TOTAL	\$ 2,000	\$ 381	

Vector Control	1985-86 Actual		1	unts in Thousands) 986-87 vailable	1987-88 Budget
State Funds	\$	500	\$	500	\$ 500
Provides grants to municipalities for establishing	g and	maintai.	ning rat cor	ntrol program:	S.
Source of Funds		85-86 ctual	. 1	unts in Thousands) 986-87 · vailable	1987-88 Budget
Appropriation: Vector Control	<u>\$</u>	500	<u>\$</u>	500	\$ 500
Water and Other Community Projects		985-86 .ctual	` 1	ounts in Thousands) 1986-87 vailable	1987-88 Budget
State Funds	\$	1,550	\$	1,372	
Provided a contribution to various local proje	ects.				
Source of Funds		985-86 Actual	. 1	ounts in Thousands 1986-87 vailable	1987-88 Budget
Appropriation: Clearfield County — Water Project Hempfield Township — Water Project Castle Shannon — Water Project Ferguson Township — Water Project Hatboro Borough — Water Project Catasauqua Borough — Water Project Lansdowne Super Fund Cleanup Water, Sewer and Stream Improvement		400 300 50 50 350 400	_	150	
TOTAL	\$	1,550	<u>\$</u>	1,372	* * * *

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VIL	7	Ł	n.	~		ľ	 - N	ı,	

Radiation Protection		985-86 Actual	Dollar Amo 1 A	1	987-88 Budget	
State Funds	\$	5,000	\$	5,200	\$	5,200
Provides for Pennsylvania's contributions to of Three Mile Island cleanup.	intersta	ite radiatio	n compa	cts and a sh	аге	
		,		unts in Thousand	,	
Source of Funds		985-86 Actual		986-87 vailable		987-88 Budget
	,	ividai	A	vanabic	c.	ouuget
Appropriation:						
Appalachian States Low-Level Waste Compact			\$	200	\$	200
Three Mile Island Clean-Up	\$	5,000		5,000		5,000
TOTAL	\$	5,000	\$	5,200	<u> </u>	5,200

## ENVIRONMENTAL RESOURCES

## Amounts Not Previously Detailed

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Fund			
Radiation Protection Fund Clean Water Fund Snowmobile Regulation Clean Air Act Solid Waste Abatement Fund Mine Drainage Treatment Fees Well Plugging Account	\$ 1,219 1,398 286 1,231 612 37 223	\$ 2,162 3,479 379 3,376 886 60 723	\$ 2,209 1,817 420 1,110 786 50 350
GENERAL FUND TOTAL	\$ 5,006	\$ 11,065	\$ 6,742
Oil and Gas Lease Fund			
General Operations	\$ 4,748	\$ 13,289	\$ 3,500
OIL AND GAS LEAS FUND TOTAL	\$ 4,748	\$ 13,289	\$ 3,500
Pennsylvania Economic Revitalization Fund			
Pennsylvania Conservation Corps	\$ 8,304 5,612	\$ 6,018 7,790	
PENNSYLVANIA ECONOMIC REVITALIZATION			
FUND TOTAL	\$ 13,916	\$ 13,808	* * * *
Surface Mining Conservation and Reclamation Fund			
General Operations	\$ 2,302	\$ 2,000	\$ 2,000
SURFACE MINING CONSERVATION AND RECLAMATION FUND TOTAL	\$ 2,302	\$ 2,000	\$ 2,000
Non-Coal Surface Mining Conservation and Reclamation Fund			
General Operations	\$ 37	\$ 800	\$ 350
NON-COAL SURFACE MINING CONSERVATION AND RECLAMATION FUND TOTAL	\$ 37	\$ 800	\$ 350
Wild Resource Conservation Fund			
General Operations	\$ 461	\$ 725	\$ 725
WILD RESOURCE CONSERVATION FUND TOTAL	\$ 461	\$ 725	\$ 725
Energy Conservation and Assistance Fund			
Solid Waste Resource Recovery		\$ 5,000	
ENERGY CONSERVATION AND ASSISTANCE FUND.		\$ 5,000	
DEPARTMENT TOTAL	\$ 26,470	\$ 46,687	\$ 13,317

## **DEPARTMENT OF ENVIRONMENTAL RESOURCES**

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	(Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 1988-89 1989-90 1990-9											1990-91	1991-92
General Administration and Support	\$	8,333	\$	7,978	\$	9,017	\$	9,342	\$	9,279	\$	9,131	\$ 9,496
Natural Resource Development	r	20.540	r	26.152	•	20.002	•						
and Management	\$	30,549	\$	36,152	\$	39,983	\$	41,298	\$	42,666	\$	44,089	\$ 45,569
Management of Forest Resources  Management of Water and Mineral		13,388		14,167		17,132		17,768		18,430		19,119	19,835
Resources		17,161		21,985		22,851		23,530		24,236		24,970	25,734
Protection from Health-													
and Safety Hazards	\$	79,859	\$	83,837	\$	111,965	\$	110,523	\$	112,615	\$	114,793	\$ 93,383
Air Pollution Control		2,946		2,766		2,899		3,015		3,136		3,261	3,391
Water Quality Management		28,660		27,143		28,986		29,328		29,589		29,861	30,143
Management		7,916		9,853		9,419		10,273		10,663		11,070	11,504
Solid Waste Management		15,365		14,084		39,964		40,175		40,395		40,623	17,177
Regulation of Mining		8,456		10,674		11,791		12,263		12,752		13,262	13,792
Environmental Support Services		9,364		11,251		10,930		12,424		12,921		13,438	13,975
Radiation Protection		7,152		8,066		7,976		3,045		3,159		3,278	3,401
Recreation	\$	28,881	\$	28,036	\$	36,131	\$	37,575	\$	39,076	\$	40,639	\$ 42,263
Management of Recreation Areas and													
Facilities		28,881		28,036		36,131		37,575		39,076		40,639	42,263
DEPARTMENT TOTAL	\$	147,622	\$	156,003	\$	197,096	\$	198,738	\$	203,636	\$	208,652	\$ 190,711

#### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

	1985-86	1986-87		(Dollar 1987-88	Amo	unts in The 1988-89	usano	is) 1989-90	1990-91	1991-92
General Fund	\$ 8,333 1,278 495	\$ 7,978 1,856 515	\$	9,017 1,956 533	\$	9,342 1,956 533	\$	9,279 1,956 533	\$ 9,131 1,956 533	\$ 9,496 1,956 533
TOTAL	\$ 10,106	\$ 10,349	<u>\$</u>	11,506	\$	11,831	\$	11,768	\$ 11,620	\$ 11,985

#### Program Analysis:

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support. A primary concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services. Included are the operations of the Citizens Advisory Council, the Environmental Hearing Board, the Environmental Quality Board, the Water Facilities Loan Board as well as the administration of the Pennsylvania Conservation Corps Act and the Recreation

Improvement and Rehabilitation Act programs of the Economic Revitalization Fund.

The recommended program costs for 1987-88 include \$900,000 for the fourth year of leasing and acquiring new computer equipment and software. This will continue the modernization of the department's data processing capability.

Also included is \$163,000 to increase the staff of the Environmental Hearing Board and to acquire a computerized system to track and manage its case load. This is an important step in eliminating the critical backlog of cases before the board.

_			(Dollar	Amo	unts in Tho	usand	s)			
	1 <del>9</del> 85-86	1986-87	1987-88		1988-89		1989-90	1 <del>990-9</del> 1		1991-92
GENERAL FUND General Government Operations Electronic Data Processing Support Economic Revitalization Administration .	\$ 7,289 899 145	\$ 7,078 900	\$ 8,117 900	\$	8,442 900	\$	8,779 500	\$ 9,131	\$	9,496 
GENERAL FUND TOTAL	\$ 8,333	\$ 7,978	\$ 9,017	\$	9,342	\$	9,279	\$ 9,131	<u>s</u>	9,496

#### Management of Forest Resources

OBJECTIVE: To provide or assist in effective management of forest lands and to reduce plant loss and damage caused by insects, disease, and forest fires.

#### **Recommended Program Costs:**

			(Dollar	Amo	unts in The	ousan	ds)		
	 1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 13,388 1,832 7,138	\$ 14,167 1,808 7,737	\$ 17,132 2,488 8,504	\$	17,768 3,928 8,355	\$	18,430 3,928 8,680	\$ 19,119 3,928 8,705	\$ 19,835 3,928 8,705
TOTAL	\$ 22,358	\$ 23,712	\$ 28,124	\$	30,051	\$	31,038	\$ 31,752	\$ 32,468

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Forest fires	1,728	1,250	1,250	1,250	1,250	1,250	1,250
Acres burned per fire	9.9	5.2	5.2	5.2	5.2	5.2	5.2
Acres of private timber land affected by professional assistance	96,000	95,000	95,000	95,000	95,000	95,000	95,000
Acres reforested	8,900	8,900	8,900	8,900	8,900	8,900	8,900
Miles of safety strip maintained	125	130	130	130	130	130	130
Acres receiving insect supression treatment.	212,603	300,000	450,000	400,000	250,000	250,000	250,000
Acres receiving silvicultural treatment	20,000	20,000	18,500	18,500	18,500	18,500	18,500

#### **Program Analysis:**

This program has the overall responsibility for the protection and enhancement of Pennsylvania's vast forest reserves. Specifically, the program is responsible for the management of two million acres of State forest lands; for providing management assistance to the more than 490,000 owners of private forest lands; and for overseeing fire, insect and disease control activities. These millions of acres of forest lands represent a variety of resources such as timber, watersheds, wildlife habitat and recreation areas to the citizens of the Commonwealth.

Through the application of multiple-use management the two million acres of State forest land provide both economic and social benefits to the Commonwealth. While they are difficult to measure in economic terms, the social benefits and recreational opportunities provided by State forests are significant. State forest lands are managed for municipal water use, natural gas production and underground storage as well as for a wide variety of activities such as hiking,

camping, hunting, fishing, cross-country skiing, canoeing, snowmobiling and other nature activities. The harvest of timber from State forests generated over \$5.8 million in revenues in 1985-86. The program measures showing the acres of forest land receiving silvicultural treatment reflects this level of timber harvest as well as the salvage of insect or fire damaged trees.

Since 1984, the Pennsylvania Conservation Corps has undertaken many maintenance and construction projects in forests across the Commonwealth. These forest lands are predominently State owned, however, some forests owned by municipalities and counties have benefitted through grants to their governments. In previous years, funding was provided for these programs from the Pennsylvania Economic Revitalization Fund. It is proposed that in 1987-88 funding be shifted to the General Fund, assuring a more permanent program for youth in economically depressed areas. This budget request \$810,000 for the Conservation Corps

#### Management of Forest Resources (continued)

#### Program Analysis: (continued)

and \$990,000 for its companion appropriation, Recreational Improvement and Rehabilitation, for projects in forest lands.

The main threats to the Commonwealth's forest are fires, insects and disease. Forest fires, most of which are caused by humans, burn an average of 6,000 to 9,000 acres per year. While many fires start accidently, about one-third are maliciously set. The department continues its enforcement and educational efforts to reduce this destruction.

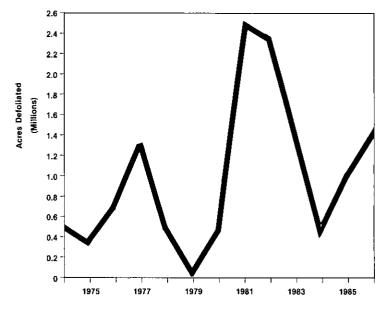
The gypsy moth continues to be the major forest pest problem in Pennsylvania as well as the northeastern United States. As shown in the graph below serious infestation was confined to less than 500,000 acres in 1984. However the infestation cycle has evidently turned upward and is expected to peak in 1987. The program measure showing the acres of forest receiving insect supression treatment reflects the traditional gypsy moth cycle and availability of Federal funds. The pest remains a serious problem in eastern Pennsylvania, defoliating areas for a second, third and fourth year and causing high mortality on State and privately-owned forest lands. With the westward spread and the continuing problem in the east, it is still likely that the pest will be established State-wide within 4 years.

To combat the increased infestation, a supplemental appropriation of \$475,000 has been requested in 1986-87; an additional \$375,000 has been added for spraying in 1987-88. With this, the department will continue to provide, with the cooperation of county governments, a gypsy moth suppression program aimed at reducing the impact of the pest on private residential and recreational landowners. The approach in this program remains one of integrated pest management with principal reliance on a biological spray

material, Bacillus thuringiensis (Bt). Uninhabited privatelyowned lands are not treated because of the enormous costs involved. However, personnel are available to advise private landowners with regard to the need for treating their land. Non-inhabited high-value State-owned forest lands will be treated as necessary with an EPA-approved gypsy moth growth inhibitor, Dimilin, because of its effectiveness and lower cost per acre. New insecticides and methods of application will continue to be tested and evaluated in the continuing effort to reduce costs and improve efficiency.

## GYPSY MOTH DEFOLIATION

IN PENNSYLVANIA



			(Dollar	Amo	unts in Tho	usano	is)			
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91		1991-92
GENERAL FUND										
State Forestry Operations	\$ 10,007	\$ 10,224	\$ 10,930	\$	11,367	\$	11,822	\$ 12,295	\$	12,787
Gypsy Moth and Other Insect Control	2,191	2,718	3,177		3,304		3,436	3,574		3,717
Annual Fixed Charges — Forest Lands	1,190	1,225	1,225		1,225		1,225	1,225		1,225
Conservation Corps			810		842		876	911		948
Recreation Improvement and Rehabilitation	,		990		1,030		1,071	1,114		1,158
GENERAL FUND TOTAL	\$ 13,388	\$ 14,167	\$ 17,132	\$	17,768	\$	18,430	\$ 19,119	<u>\$</u>	19,835

#### Management of Water and Mineral Resources

OBJECTIVE: To provide effective management of water and mineral resources in order to maximize economic benefits from the utilization of these resources to insure against their undue destruction and depletion.

#### **Recommended Program Costs:**

				(Dollar	Amo	ounts in The	usan	ds)		
	_	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Funds Federal Funds Other Funds	\$	17,161 29,515 7,333	\$ 21,985 56,490 16,428	\$ 22,851 53,102 6,184	\$	23,530 51,375 6,194	\$	24,236 51,370 6,219	\$ 24,970 51,385 6,250	\$ 25,734 51,400 6,285
TOTAL	\$	54,009	\$ 94,903	\$ 82,137	\$	81,099	\$	81,825	\$ 82,605	\$ 83,419

#### **Program Measures:**

					<u> </u>		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Total abandoned mine restoration projects.	133	150	170	170	170	170	170
Abandoned mine sites designated as potential safety problems	1,065	990	895	800	705	610	515
Erosion control plans and permits received.	112	120	135	140	140	140	140
Major geologic, mineral and groundwater resource mapping projects completed	10	10	10	10	10	10	10
Obstruction and encroachment permits approved	1,728	1,800	1,800	1,800	1,800	1,800	1,800
Dam inspections	1,715	1,800	1,800	1,800	1,800	1,800	1,800
Acres of forfeited abandoned land reclaimed	461	729	1,000	1,000	1,000	1,000	1,000

#### Program Analysis:

Pennsylvania's vast water and mineral resources are managed through comprehensive planning, regulatory activities and project development.

The planning process develops long-range programs for multi-purpose water uses and insures adequate supplies for drinking as well as industrial, agricultural and commercial uses. Programs are also developed for acid mine drainage, pollution abatement and for mine reclamation.

Planning and design work to resolve environmental degradation problems resulting from past coal mining practices is another aspect of this program. Work done under Project 500 deals with the abatement of acid mine drainage, the control and extinguishment of underground mine fires and refuse bank mine fires and the control of surface sub-

sidence from abandoned deep mines. Planning and design work is also performed for projects covered by the Federal Surface Mine Control and Reclamation Act which addresses abandoned mine problems affecting the public health and safety. With the assumption of primacy, that is the responsibility for administering Federal programs, the Commonwealth has been granted substantially more funds.

Following planning and design, this program is responsible for the construction of flood control, recreational and mine drainage restoration projects. It is also responsible for stream improvement functions which restore and rehabilitate flood damaged stream channels to provide protection from more frequent flooding. In 1986-87, \$750,000 was added to the stream improvement program, bringing the total

#### Management of Water and Mineral Resources(continued)

#### Program Analysis: (continued)

available for small flood abatement projects to \$1,000,000. In 1987-88, \$34,000 is included to increase the staff which administers this program. The Commonwealth continues to be involved in a cooperative flood control effort with local governments, with the municipality sustaining the flood damage funding land acquisition and utility relocation and the Commonwealth paying for the design and construction of the facility.

To manage and administer water resources regulatory programs, three acts were passed in 1978 which provided for the regulation of the construction, maintenance and operation of dams, water obstructions and encroachments on streams and lakes in Pennsylvania and their contingent flood plains. These same acts also provide for the administration of a Storm Water Management Program.

The Dam Safety and Encroachment Act authorizes the regulation of dams and reservoirs throughout the Commonwealth in order to protect the health, safety and welfare of the citizens and their properties. This act also provides for a statewide program for regulation of construction, operation and maintenance of obstructions, encroachments and changes to the course, current, cross sections or the relocation of any streams and their related 100-year floodway to protect life, property, safety and the riparian rights of the public. The Commonwealth has compiled an inventory of high risk dams and begun an accelerated inspection program of those dams.

Flood plain management is authorized by the Flood Plain Management Act. More active involvement in this program area is anticipated in order to decrease the loss of life and property damage resulting from floods similar to the Agnes, Eloise, and Johnstown Floods.

The Storm Water Management Program is authorized by the Storm Water Management Act. This act is oriented towards managing and controlling storm water runoff to protect public and private property, decrease flooding along waterways, control erosion and sedimentation, minimize the cost of public facilities to carry and control stormwater and protect and conserve groundwater and groundwater recharge areas.

Closely tied to water resources is the management of the Commonwealth's soil resources. Sedimentation from erosion is one aspect of non-point source pollution of streams and rivers. The preservation of valuable food producing topsoil as well as the problem of non-point pollution caused by nutrients eroded with farmland topsoil, particularly into the Chesapeake Bay are also important concerns in the management of soil resources Bay. For 1987-88, the landowner assistance program which provides grants to farmers is increased by \$400,000.

The Clean Streams Law and the associated rules and regulations of the Erosion Control Program affect every soil-disturbing activity of landowners and developers. Required are surface water controls, soil stabilization measures and sedimentation facilities at every site. Soil conservation districts are used throughout the Commonwealth with training and assistance provided by the department.

The management of Pennsylvania's mineral resources, including the need to find new mineral resources, is carried out through this program. Currently emphasis is placed on energy resources and geologic hazards.

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
Office of Resources Management	\$ 13,679	\$ 14,957	\$ 15,331	\$ 15,944	\$ 16,582	\$ 17,245	\$ 17,935
Chesapeake Bay Agricultural Source							
Abatement	1,161	1,193	1,640	1,706	1,774	1,845	1,919
Abandoned Mine Reclamation		2,000	2,000	2,000	2,000	2,000	2,000
Flood Control Projects	150	1,065	1,000	1,000	1,000	1,000	1,000
Delaware River Master	47	61	47	47	47	47	47
Ohio River Basin Commission	16	5	5	5	5	5	5
Susquehanna River Basin Commission	235	240	249	249	249	249	249
Interstate Commission on the Potomac							
River Basin	22	22	22	22	22	22	22
Delaware River Basin Commission	707	742	807	807	807	807	807
Small Watershed Projects	100	100	100	100	100	100	100
Local Soil and Water District Assistants.	800	1,000	1,000	1,000	1,000	1,000	1,000
Storm Water Management Grants	169	500	550	550	550	550	550
Chesapeake Bay Commission	75	100	100	100	100	100	100
GENERAL FUND TOTAL	\$ 17,161	\$ 21,985	\$ 22,851	\$ 23,530	\$ 24,236	\$ 24,970	\$ 25,734

#### **Air Pollution Control**

OBJECTIVE: To prevent and control emissions from existing and future sources of air contaminents in order to bring existing abnormal concentrations to acceptable levels and to insure continuance of currently acceptable air quality levels.

#### **Recommended Program Costs:**

				(Dollar	Amo	ounts in The	usand	ls)		
	1985-86	1986-87		1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$ 2,946 4,179 1,731	\$ 2,766 4,291 3,876	\$	2,899 4,628 1,760	\$	· 3,015 4,300 1,760	\$	3,136 4,300 1,760	\$ 3,261 4,300 1,760	\$ 3,391 4,300 1,760
TOŢAL	\$ 8,856	\$ 10,933	<u>\$</u>	9,287	\$	9,075	\$	9,196	\$ 9,321	\$ 9,451

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Percent of time air basins contamination concentrations exceed acceptable							
standards	1 %	3 %	4 %	4%	4%	4%	4%
Inspections	8,507	8,000	8,000	8,000	8,000	8,000	8,000
Abatement orders issued	168	150	. 150	150	150	150	150
Plan approvals issued	646	650	675	675	675	675	675
Operating permits in effect	5,106	5,750	6,425	7,100	7,715	8,450	9,125

#### **Program Analysis:**

The Commonwealth's efforts to combat air pollution began in 1960. Major program expansion came as a result of the Federal Clean Air Act of 1970. The 1977 amendments to this Federal act increased involvement below the Federal level. The overall statewide program is committed to review, revise, and update control requirements in a manner that will achieve satisfactory air quality, meet State implementation requirements, and provide for industrial growth and environmentally sound energy utilization.

It is important to note that Philadelphia and Allegheny Counties maintain quasi-independent programs that are not reflected in either subcategory financial or program measure data.

The program measure, Percent of Time Air Basin Contaminations Exceed Acceptable Standards, represents long-term annual air quality information relative only to total suspended particulates, settleable particulates, sulfer oxides, and nitrogen oxides. This measure is impacted by program effectiveness, economic conditions, long distance

transports and meteorological conditions in the thirteen air basins in the Commonwealth. While Philadelphia and Allegheny Counties are excluded from this measure, these areas have been very successful in reducing most pollutants.

While ambient monitoring is the best measure of overall air quality, source monitoring is the focus of the compliance effort. The department maintains a computerized emission inventory system that includes approximately 800 facilities with approximately 7,500 individual air contaminant sources. Nearly 600 of these facilities have significant actual emission of one or more of the five Federal criteria pollutants or the potential for emission of hazardous substances and source owners or operators are required by law to provide data to the department. Outputs from this system are used for regulatory planning, modeling of emissions, background for permitting activity, and for fulfilling requests from the public for information on emissions and types of sources.

Continuous emission monitoring (CEM) is another type

#### Air Pollution Control (continued)

#### Program Analysis: (continued)

of source monitoring. CEM is performed with in-stack equipment that must be operated by owners of certain large facilities and is used primarily to measure sulfur oxides and opacity. CEM has assumed an increasing role in compliance efforts as well as providing industry with additional flexibility, such as emission averaging, to achieve compliance.

A third source monitoring technique involves stack testing performed by mobile teams. Mobile stack testing provides the ability and flexibility to move equipment to any facility that may be emitting unacceptable levels of pollutants. Approximately 200 such tests are performed each year.

The compliance aspect of the program has several important elements:

#### Plan Approvals

This item reflects the technical review effort that must be expended as part of the permit process. As existing sources are brought into compliance, the permit program assures that any new source is initially constructed with the best available control technology. This permitting program provides a vital planning tool to assure attainment and maintenance of ambient air quality standards. A moderate increase in plan approval was noted in 1985-86. This is expected to continue as new hazardous waste regulations for incinerators and the burning of waste fuels cause new equipment to be added.

#### Operating Permits

This indicator is a measure of the inspection and enforcement efforts necessary to assure that sources and control equipment are installed as proposed and that they are maintained and operated as designed. The base estimates for this measure have been changed to reflect permit consolidation. Previously each piece of source

equipment at a given site was permitted. These are now being consolidated so that a site permit is being utilized to cover multiple pieces of source equipment.

#### Abatement Orders

These are various types of legal documents issued to or negotiated with firms that are in violation of emission standards or other regulatory requirements. Rather than use criminal citations, the department, and often the courts, negotiate letter agreements, compliance orders and consent decrees with firms in violation of air emission standards, especially in those cases where time is needed to abate the problems. As a result of using there alternatives, abatement orders are expected to be used less than in the past.

#### Inspections

Various types of inspections are conducted by field personnel. Compliance monitoring inspections are conducted once or twice a year at facilities with significant actual or potential emissions to determine if sources are being maintained in compliance with the air quality regulations. Initial operating permit inspections are conducted to assure the installation of new and modified air contamination sources and air cleaning devices as approved by the department. Permit renewal inspections involve all sources with operating permits and are conducted either annually or bi-annually depending on the significance of the source and its emissions. Complaint/emergency investigations constitute a fourth type of inspection.

Supporting the monitoring and compliance efforts is control strategy development, a continuous process of program evaluation and planning providing a mechanism for ensuring that acceptable levels of air quality are achieved and maintained.

	(Dollar Amounts in Thousands)													
	1985-	-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND Office of Protection	\$ 2,9	946	\$	2,766	\$	2,899	\$	3,015	\$	3,136	\$	3,261	\$	3,391

#### Water Quality Management

OBJECTIVE: To maintain and improve the quality of Pennsylvania's water resources for the support of planned and probable water uses and to protect public health by assuring adequate and safe water supplies.

#### **Recommended Program Costs:**

				(Dollar	Amo	unts in The	usan	ds)		
	1985-86		1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 28,660 7,456 1,435	\$	27,143 10,579 3,539	\$ 28,986 10,472 1,867	\$	29,328 10,620 1,144	\$	29,589 10,620 1,117	\$ 29,861 10,620 1,117	\$ 30,143 10,620 1,117
TOTAL	\$ 37,551	<u>\$</u>	41,261	\$ 41,325	\$	41,092	\$	41,326	\$ 41,598	\$ 41,880

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Sewage and other point source inspections .	6,520	3,200	3,200	3,200	3,200	3,200	3,200
Enforcement actions	228	200	200	200	200	200	200
Permits issued for new or improved water pollution control facilities	216	200	200	200	200	200	200
Approvals of flammable liquid tank installation		600	1,200	1,200	1,200	1,200	1,200

#### Program Analysis:

Chronic surface and groundwater pollution problems in Pennsylvania originate from a variety of sources and are classified into two general categories: point and non-point sources. Point sources are those in which the polluting substances are conveyed into a body of water by a pipe or channel, most commonly sewage discharges, industrial waste discharges, and storm or combined sewage drainage. Non-point sources are generally diffused discharges, such as polluted groundwater, drainage from abandoned mines, and agricultural runoff. A third, more acute, source of water pollution are the spills and accidents most often related to the storage and transportation of various materials, nonhazardous as well as hazardous.

The threat to water quality varies somewhat according to the area within the Commonwealth. In heavy industrial and population centers, sewage and industrial wastes, as well as storm and combined sewer runoff, are the major pollution problems. In the bituminous coal mining regions of western and central Pennsylvania, drainage from abandoned mines create serious water quality problems. Active mines are also potential sources of pollution. The anthracite areas of northeastern Pennsylvania face the same situation. Oil and

gas well operations are sources of pollution in northwestern Pennsylvania. More widespread potential pollution problems include: malfunctioning on-lot sewage disposal facilities; erosion and sedimentation caused by agricultural, construction and other earth-moving operations; and the discharge of heated water from any of the nuclear or fossilfueled generating facilities located across the Commonwealth.

Pollution means more than dumping wastes into a body of water. Water treatment plants are very effective in preventing infectious water-borne diseases caused by normal waste production, but they are less effective in dealing with toxic chemicals that were released into the environment in accelerated amounts during the post-war industrial boom. The scientific community has begun to realize the consequences of these toxic materials and that some of them are carcinogenic.

Through its planning, permitting, surveillance and monitoring, enforcement, and grants administration activities, this program carries out its duties and responsibilities for developing water quality standards for surface and ground water, regulating water pollution control

#### Water Quality Management (continued)

#### Program Analysis: (continued)

facilities, and maintaining a statewide surface and groundwater quality monitoring program. This budget contains a \$271,000 expansion. Part of this is the last year of a three year upgrade of the water quality permitting and compliance functions. In addition, the National Pollutant Discharge Elimination System (NPDES), a Federal program under the Clean Water Act, has increased the responsibilities of the Commonwealth to monitor industrial pretreatment. This requires that industries remove hazardous and toxic materials from their waste water before release into municipal treatment plants. The program which reviews facilities planning and assists local governments in accommodating growth and development is also to be expanded; \$108,000 is included to fund this expansion.

Overall, this program has resulted in the investment of over 10 billion dollars by industries, municipalities, and others in water pollution control facilities in Pennsylvania.

Approximately 79 percent of the State's 13,000 miles of major streams comply with State/Federal water quality standards.

In January, 1987, the responsibility for inspecting underground storage tanks (primarily gasoline) was transferred from the State Police Fire Marshal to the department, underscoring the threat to the groundwater by thousands potentially leaking tanks. The program measure showing the approvals of flammable liquid tank installations reflect this mid-year transfer.

The program measure for sewage and other point source inspections decreases because of revisions in the enforcement program required by the U.S. Environmental Protection Agency. The emphasis for inspection has shifted from inspection of most wastewater discharges, regardless of size or impact, to more intense inspection of selected major dischargers.

Trogram Crass system 1			(Dollar	Amounts in Thou	isands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND			* (100	e (51)	\$ 6,792	\$ 7,064	\$ 7,346
Office of Protection	\$ 4,867	\$ 5,515	\$ 6,189	\$ 6,531 500	500	500	500
Sewage Facilities Planning Grants	500	500	500	=	1,900	1,900	1,900
Sewage Facilities Enforcement Grants	1,470	1,650	1,900	1,900	1,500	1,700	1,700
Sewage Treatment Plant Operations Grants	18,183	19,000	20,300	20,300	20,300	20,300	20,300
Ohio River Valley Water Sanitation Commission	90	97	97	97	97	<b>9</b> 7	97
Huntingdon State Correctional Institu-							
tion Utilities	2,000	381					
Clearfield Company Water Projects	400						
Hempfield Township Water Projects	300						
Castle Shannon Water Project	50						
Ferguson Township Water Project	50						
Hatboro Boro Water Project	350		,				
Catasauqua Boro Water Project	400						
GENERAL FUND TOTAL	\$ 28,660	\$ 27,143	\$ 28,986	\$ 29,328	\$ 29,589	\$ 29,861	\$ 30,143

## Community Environmental Management

OBJECTIVE: To minimize the incidence of diseases associated with home and community environment.

#### **Recommended Program Costs:**

		1985-86		1986-87	\$ 9,419 3,187 438		r Amounts in Thousan			ds) 1989-90		1990-91		1001.02
General Fund Federal Funds Other Funds	eral Fund \$ 7.		\$	9,853 3,728 438			\$	\$ 10,273 3,234 438		\$ 10,663 3,282 438		\$ 11,070 3,332 438		11,504 3,383 438
TOTAL	<u>\$</u>	10,830	\$	14,019	\$	13,044	5	13,945	<u>\$</u>	14,383	\$	14,840	\$	15,325

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Inspections of food establishments	13,864	15,500	16,500	17,500	18,500	18,500	18,500
Inspections of public bathing places, and schools	3,298	2,500	2,600	2,700	2,800	2,900	3,000
Communities receiving State grants for rat and other vector control	48	45	45	45	45	45	45
Inspections of public drinking water supplies	6,000	4,750	5,000	5,500	5,500	5,500	5,500
Sanitary surveys of public drinking water supplies	764	800	825	825	825	825	825
Annual Permits Issues — Seasonal Farm Labor Camps	205	250	300	350	350	350	350
Residents of areas in Blackfly Suppression program	1,850,000	1,920,000	1,920,000	1,920,000	2,351,000	2,351,000	2,351,000

#### Program Analysis:

Ensuring that the citizens of the Commonwealth are provided with clean drinking water is one of the highest priorities for local, State and Federal governments. The Pennsylvania Safe Drinking Water Act and the Federal Safe Drinking Water Act are the primary regulatory instruments governing public water systems, the basic providers of drinking water to most people in the Commonwealth. The Commonwealth has assumed primacy, that is, the responsibility to administer the Federal program and assure that the public water systems meet Federal standards.

Program activities, both State and Federal, involve permitting and compliance, contaminant investigation and control, and public protection and education. Over the next four years, 1,200 existing community drinking water systems must be given new permits. In addition, there will be emergency

and construction permits for those systems resonding to problems or upgrading their capabilities and amendments to permits resulting from enforcement activities. An increase in staff is needed in order to process permits without delays to the applicants.

This program also provides consultative services and inspections to assist in identifying and correcting threats to a community's water supply, including the Giardia Monitoring Team which focuses on unfiltered surface water sources. When contaminants are found in water supplies, the department must investigate, research and evaluate health impacts, establish safe drinking water levels, provide technical advice for remediation and respond appropriately to the concerns expressed by the public. Additional staff is needed for surveillance, compliance monitoring,

#### Community Environmental Management (continued)

#### Program Analysis: (continued)

vulnerability assessments, public notification, laboratory analysis and data management.

Standards continue to become more stringent as potential health hazards are identified. For example, the Federal Safe Drinking Water Act of 1986 placed several significant new reuqirements on the states to regulate and monitor additional contaminants, mandated filtration of community water systems and prohibited lead in drinking water. These standards also increase the workload of the state program. This budget contains \$655,000 to increase permitting and compliance activities, investigation and research when contaminants are found in water supplies, technical assistance to local governments and individuals in removing lead from their drinking water and other activities mentioned above.

The program measure showing the inspection of public drinking water supplies increased in 1985-86, reflecting a surge in inspections caused by an amendment to the Federal Safe Drinking Water Act. The number drops in 1986-87 as these compliance inspections have been performed.

There are approximately 2,500 community water supplies in the Commonwealth serving 10 million residents, 8,000 non-community water systems generally serving restaurants, industries, schools and motels, and 700,000 private water supplies which must comply with standards. Approximately one-third of the community water systems and two-thirds of the private water supplies have deteriorated to where over four million people are at risk of being served unsafe water.

To help community water systems fund needed construction and remediation, the Water Facilities Loan Program was begun in January 1984. A public referendum authorized a \$300 million bond issue of which at least \$220 million is dedicated to loans to community water systems. Approximately 100 loans for improvements of various community water supply facilities have been approved and an additional 40 applications expected in 1986-87.

Safe food is also essential to human health. If food is contaminated, it can cause illness or even death. Mishandling of food increases the risk of food-borne diseases.

The department is mandated to insure the safety of food provided to the public from the State's food service facilities. The department is responsible for the establishment and implementation of uniform regulations and standards throughout the State and must evaluate the food programs of county and local health departments. Five county health departments and numerous city, borough, and first class township health departments are responsible for licensing

and inspecting 34,000 establishments. The department licenses and inspects 17,000 establishments located in municipalities not having their own health departments.

The food protection program utilizes inspections, consultation, and legal action in directly regulating the food establishments. Studies show a direct relationship between the frequency of inspection and the sanitary conditions of the establishments. Establishments free of significant violations at the time of inspection present a decreased hazard of illness to the public. The department cooperates with the restaurant industry, academic institutions and professional organizations in training about 2,000 food service personnel annually.

The program measure for the inspection of public bathing places, and schools formerly included the inspection of organized camps and campgrounds. The number of inspections decreases from 1985-86 to 1986-87 as the inspection of camps and campgrounds is no longer being done.

Camps housing seasonal farm laborers are also inspected as part of this program. There workers are primarily involved with the harvest of fruit, vegetables and mushrooms. Under the Seasonal Farm Labor Act, camps are permitted and inspected to insure clean, safe and sanitary camp facilities.

The school programs provide high environmental sanitation standards and safety to the Commonwealth's 3,644 public and private academic schools. School inspections are conducted as mandated by State law.

The purpose of the Vector Control Program, is to solve insect and rodent problems that threaten public health by advancing community environmental improvement with grants-in-aid designed to eliminate rat sources through training and education of municipal workers, supervising insect control operations, conducting applied research projects and directing emergency State vector control operations during natural disasters. Targeted areas include dumps, dilapidated buildings, outbuildings, litter, overgrown and crumbling stone-wall stream banks, incinerators and disposal sites, as well as root clogged storm and sanitary sewer systems.

The summer of 1986 continued to show the positive effects of the Black Fly Control Program. Even with only a few counties participating, the black fly was dramatically reduced in central Pennsylvania, freeing many citizens as well as visitors and tourists from the torments associated with the pest.

## Community Environmental Management (continued)

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND													
Office of Protection	\$	5,611	\$	5,116	\$	6,234	\$	6,980	\$	7,259	\$	7,550	\$ 7,862
Water Quality Testing Laboratory		305		307		317		330		343		357	371
Black Fly Control		1,500		2,498		2,100		2,184		2,271		2,362	2,457
Vector Control		500		500		500		500		500		500	500
Seasonal Farm Worker Camp Inspection				210		268		279		290		301	314
Water, Sewer and Stream Improvements.				1,222									
GENERAL FUND TOTAL	\$	7,916	\$	9,853	\$	9,419	\$	10,273	\$	10,663	\$	11,070	\$ 11,504

#### Solid Waste Management

OBJECTIVE: To minimize present or potential hazards to human health and the environment from improper and inadequate solid waste management practices

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
	19	985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	15,365 3,814 2,440	\$	14,084 12,900 6,206	\$	39,964 13,092 1,106	\$	40,175 13,771 1,048	\$	40,395 13,959 995	\$	40,623 14,158 1,020	\$	17,177 14,366 1,070
TOTAL	\$	21,619	\$	33,190	\$	54,162	\$	54,994	\$	55,349	\$	55,801	<u>s</u>	32,613

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Hazardous waste inspections performed	1,314	1,000	1,000	1,000	1,000	1,000	1,000
Hazardous waste facilities permitted and licensed under Act 97	190	170	160	120	130	120	120
Abandoned site inspections or investigations	348	383	418	418	25	25	25
Municipal and residual waste facilities permitted	348	409	409	409	409	409	409
Hazardous waste sites receiving remedial action	2	14	17	19	21	21	21

#### Program Analysis:

Solid waste management has been and will continue to be a major environmental issue. Pennsylvania citizens and industry generate an estimated 9 million tons of municipal waste, 25 million tons of residual waste, and 5 million tons of hazardous waste per year that are regulated under this program.

Solid waste is a generic term that includes within its definition wastes generated from residential, commercial, industrial and agricultural activities. Solid wastes are classified into three major groups.

MUNICIPAL WASTES: Any garbage, refuse or waste resulting from the operation of residential, municipal, commercial or institutional establishments and community activities.

RESIDUAL WASTES: Any discarded material or other waste resulting from an industrial, mining, water treatment, wastewater treatment or air pollution control facility, provided that the waste is not hazardous. Residual waste

does not include agricultural waste produced in normal farming operations or coal mining and mineral waste.

HAZARDOUS WASTE: Any discarded material or other waste which, because of its quantity, concentrations, or characteristics, may cause or significantly contribute to an increase in mortality, or pose a substantial hazard to human health or the environment when improperly treated, stored, transported, or discarded.

Pennsylvania is one of the leading producers of hazardous waste. The Commonwealth's industries annually generate five million tons of hazardous waste, of which one million tons are transported from the generating facility for disposal elsewhere. Of this one million tons, 28 pecent is shipped out of the Commonwealth for disposal elsewhere.

The hazardous waste program involves control of materials from the point of generation to the point of disposal. All entities engaged in hazardous waste management must complete notifications to the department.

#### Solid Waste Management (continued)

#### Program Analysis: (continued)

Storage, treatment and disposal facilities must acquire department permits. Those who transport these wastes must be licensed. Manifest documents of all shipments are tracked to insure proper disposal. Facilities operating without department permits are subject to investigation, enforcement and remedial actions. Illegal activities are halted by enforcement measures while plans and documents are reviewed and permits issued.

The cleanup of dangerous hazardous waste sites will accelerate over the next four years; a Program Revision describing this expansion is appended to this subcategory.

These activities are authorized and mandated by several statutes. The Federal program began with the 1976 Resource Conservation and Recovery Act (RCRA), which was amended in 1984 to expand its scope. This act empowers the regulation of the generation, transportation and disposal of wastes. The Comprehensive Environmental Response, Compensation and Liability Act of 1980 (CERCLA), better known as "Superfund", concerns the cleanup of hazardous waste sites; funding is provided by a dedicated tax. CERCLA was re-authorized in 1986. The Solid Waste Management Act (Act 97 of 1980) implemented comprehensive Commonwealth programs for control of municipal, residual and hazardous waste. Act 97 also allowed the Commonwealth to assume primacy for the Federal programs; this was granted in February 1986. These Federal and State efforts now regulate approximately 2,400 generators, transporters,

and storage, treatment and disposal facilities in the Commonwealth.

Although approximately 80 percent of the Commonwealth's solid waste effort is devoted to the control of hazardous wastes, this category is the smallest of the three solid waste groups in terms of tonnage.

In terms of volume, residual waste represents the largest portion of solid waste. Permits have been required for the disposal of residual waste since 1970. However, department policy in early program years directed all available resources to permitting of municipal waste landfills and closing open dumps. In 1974, the department began permitting residual waste sites. However, with the priority given to the hazardous waste program, progress has been slow.

Over 95 percent of the 9 million tons of municipal waste is disposed of in sanitary landfills; four percent is incinerated and one percent is recycled. Many current sites are reaching capacity and, due to public concern and opposition, new sites are not being established. As a result, local governments are having greater difficulty in finding landfills to accept their wastes and are experiencing escalating costs for this method of disposal. Clearly this reliance on landfills for municipal waste disposal, plus the critical lack of landfill capacity over much of the Commonwealth, demands that alternatives to landfills be developed. Alternative methods being adopted include recycling, waste-to-energy and resource recovery facilities.

	(Dollar Amounts in Thousands)																
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92			
GENERAL FUND																	
Office of Protection	\$	4,050	\$	4,864	\$	5.280	\$	5,491	\$	5,711	\$	5,939	\$	6,177			
Hazardous Waste Control		7,834		8,684		33,684		33,684	•	33.684	•	33,684	•	10,000			
Solid Waste Disposal Planning Grants		981		386		1000		1,000		1.000		1,000		1,000			
Resource Recovery Grants		2,500															
Lansdowne Superfund Clean-up				150													
GENERAL FUND TOTAL	\$	15,365	\$	14,084	\$	39,964	<u>\$</u>	40,175	\$	40,395	\$	40,623	\$	17,177			

#### **Solid Waste Management**

Program Revision: Hazardous Waste Sites Cleanup

#### **Recommended Program Revision Costs:**

			(Dollar	Amounts in Tho	usands)			
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	
General Fund			\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 1,316	

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Waste Sites Assessed for Possible State			•				
Program Cleanup							
Current							
Program Revision			1,925	100	75	50	50
Hazardous Waste Sites Scheduled for							
Cleanup Annually							
Current		5	5	5	5	5	5
Program Revision			5	8	10	12	15
Annual Maximum Legal Caseload—							
Responsible Party Site Cleanups							
Current	20	50	50	50	50	50	50
Program Revision			120	120	120	120	120

#### Program Analysis:

Over 2,000 inactive waste sites in the Commonwealth have been identified as potentially hazardous and it is likely that more will be discovered. Only about half of the known sites have been inspected to determine the nature of the materials present and assessed as to the dangers a site may present to citizens and to the environment of the Commonwealth. Of the approximately 250 sites currently considered dangerous enough to require cleanup, only two have actually been finished—and one of these is likely to require additional remedial action. This Program Revision Request begins a major effort to accelerate the cleanup of inactive hazardous waste sites by the year 2000.

The first objective of this Program Revision is to define the size and nature of the hazardous waste problem in the Commonwealth. All known inactive waste sites are to be inspected and assessed in the 1987-88 fiscal year; any sites newly discovered are to be immediately inspected and assessed. Only then will the scope of the problem be accurately known.

Inspection and assessment is also required to place sites on the Federal National Priority List (NPL). This is used to rank and qualify sites for federally funded remedial action under the Federal Comprehensive Environmental Response, Comprehensive and Liability Act of 1980, better known as

"Superfund". This program was re-authorized late in 1986. A site will not qualify for Federal cleanup funds until it is placed on the list. As Pennsylvania is competing with other states for cleanup monies, it is to the Commonwealth's advantage to complete inspection and assessment as rapidly as possible.

The second objective is to accelerate the Federal cleanup program in the Commonwealth. Approximately 80 sites in the Commonwealth have been determined to be eligible for cleanup under Superfund; this may triple as the inspection and assessment of sites is completed. Under the current program level, perhaps five sites per year over the next three years will be cleaned up. The goal of this Program Revision is to increase the cleanup to 15 sites per year five years from now. To accomplish this, the department will increase its capability to complete remedial investigations and feasibility studies as well as site construction designs by almost doubling the staff assigned to the hazardous waste control program. While most new staff will be concentrating on inspection and assessment of sites, other areas of the program will also be increased. More legal staff will be added to the department's Office of Chief Counsel to establish a legal team solely devoted to this program. This team will not only initiate cost recovery actions and prosecution

#### Solid Waste Management

Program Revision: Hazardous Waste Sites Cleanup (continued)

#### Program Analysis: (continued)

against those responsible for improper disposal of hazardous wastes but also negotiate settlements whereby site cleanup costs would be eventually borne by those directly and indirectly responsible. A toxics management team is to be created, supplying the program's expertise in toxicology, epidemiology and biochemistry as well as testifying as expert witnesses in court proceedings. The team will have the capability to assess the nature of the problem at each site and help determine the most effective remedial action.

This Program Revision will also provide for increased staff to handle the increased workload generated in supporting organizations. The Office of Engineering processes and monitors the construction designs and contracts which will multiply as sites are readied for remedial actions. Samples taken at sites will increase, therefore the Bureau of Laboratories will need additional staff to analyze these samples and produce timely information.

Also related are increases in planning and management of existing and future sites as well as closed sites to ensure that these sites do not become problems which require remedial action in the future. A 20-year Commonwealth plan for managing hazardous wastes, including those wastes from cleanup prjects, is to be developed. The plan is to emphasize reduction of the amount of hazardous wastes generated, detoxification and treatment at the facility producing wastes, and resource recovery. Finally, staff is needed to develop and implement greater public participation in making decisions involving all aspects of the program.

The third objective concerns the many sites which will not receive Federal funds, but pose some threat to citizens and the environment. This could represent a significant number of sites beyond those to be funded by Superfund. Under the current program, no State funds are available to cleanup sites which do not qualify for Federal funds. This Program Revision will provide funds for these sites.

It is important that a new direction be taken by the Commonwealth, not only to cleanup the aforementioned sites, but also to actively promote responsible management by those who produce, and dispose of, hazardous wastes. To do this, legislation is to be introduced which will cover areas such as the definition of the Commonwealth's role for both site assessment and actual cleanup, enforcement and cost recovery methods, citizen rights and involvement in the program, obligation and rights of responsible parties, operation and maintenance responsibilities, cleanup standards, and incentives for the siting of new, environmentally sound hazardous waste facilities.

The initial \$25 million for this Program Revision is to come from the General Fund, as an initial downpayment. To augment this, the legislation to follow will establish a funding mechanism financed by contributions from both the public and private sector working in partnership to provide the cleanup of hazardous waste sites and the abatement of conditions endangering public health and the environment.

#### Recommended Program Revision Costs by Appropriation:

			(Dollar	Amounts in Thou	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
Hazardous Waste Control			\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 1,316

#### Regulation of Mining

OBJECTIVE: To maximize the economic benefits from mining activities while minimizing the negative environmental, health and safety consequences of such activities.

#### **Recommended Program Costs:**

			(Dollar	Amo	unts in The	usano	is)			
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91		1991-92
General Fund	\$ 8,456 9,096 545	\$ 10,674 10,662 1,233	\$ 11,791 10,829 500	\$	12,263 10,909 500	\$	12,752 11,218 500	\$ 13,262 11,536 500	\$	13,792 11,865 500
TOTAL	\$ 18,097	\$ 22,569	\$ 23,120	\$	23,672	<u>\$</u>	24,470	\$ 25,298	<u>s</u>	26,157

#### **Program Measures:**

1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
1,166	1,000	600	500	500	500	500
116	125	125	125	125	125	12:
13,394	14,000	13,750	13,500	13,250	13,000	13,750
20,930	23,000	22,500	22,000	21,500	21,500	21,00
2,248	2,000	2,000	2,000	2,000	2,000	2,00
9,716	9,750	10,400	12,000	12,000	12,000	12,00
2,000	2,000	2,000	2,000	2,000	2,000	2,00
26,957	31,000	35,000	39,000	43,000	47,000	51,00
9,276	8,000	8,000	8,000	8,000	8,000	8,00
4,004	5,000	6,000	6,000	6,000	6,000	6,00
	1,166 116 13,394 20,930 2,248 9,716 2,000 26,957 9,276	1,166 1,000 116 125  13,394 14,000 20,930 23,000 2,248 2,000 9,716 9,750 2,000 2,000 26,957 31,000 9,276 8,000	1,166     1,000     600       116     125     125       13,394     14,000     13,750       20,930     23,000     22,500       2,248     2,000     2,000       9,716     9,750     10,400       2,000     2,000     2,000       26,957     31,000     35,000       9,276     8,000     8,000	1,166       1,000       600       500         116       125       125       125         13,394       14,000       13,750       13,500         20,930       23,000       22,500       22,000         2,248       2,000       2,000       2,000         9,716       9,750       10,400       12,000         2,000       2,000       2,000       2,000         26,957       31,000       35,000       39,000         9,276       8,000       8,000       8,000	1,166       1,000       600       500       500         116       125       125       125       125         13,394       14,000       13,750       13,500       13,250         20,930       23,000       22,500       22,000       21,500         2,248       2,000       2,000       2,000       2,000         9,716       9,750       10,400       12,000       12,000         2,000       2,000       2,000       2,000       2,000         26,957       31,000       35,000       39,000       43,000         9,276       8,000       8,000       8,000       8,000	1,166       1,000       600       500       500       500         116       125       125       125       125       125         13,394       14,000       13,750       13,500       13,250       13,000         20,930       23,000       22,500       22,000       21,500       21,500         2,248       2,000       2,000       2,000       2,000       2,000         9,716       9,750       10,400       12,000       12,000       12,000         2,000       2,000       2,000       2,000       2,000       2,000         26,957       31,000       35,000       39,000       43,000       47,000         9,276       8,000       8,000       8,000       8,000       8,000

#### **Program Analysis:**

The purpose of this program is to minimize adverse environmental impact from active mining operations. Through the administration of State and Federal laws, this program regulates active surface mining operations, coal refuse disposal, and the surface effects of active underground mining related to subsidence. Focusing on the important coal industry, regulatory activities are designed to assure proper land reclamation, prevent water and air pollution and protect the health and safety of the public.

In the 1977 Federal Surface Mine Control and Reclamation Act, Congress recognized the national importance of an adequate program to control the adverse environmental impacts of mining. This legislation established a new set of standards for controlling subsidence, coal refuse disposal and surface effects of underground mines, as well as surface mining. To foster a strong State role in this regulatory

effort, the act provided for delegation by the Federal government of primary enforcement responsibility (primacy). On July 31, 1982, Pennsylvania was delegated primary enforcement responsibility.

The additional State and Federal funds related to the Coal Mining Primacy program have enabled the department to expand its staff and facilities to meet the levels of regulatory involvement required in the delegated program. Significant output requirements are: once-per-month inspections, a complete quarterly inspection, ten day response to problems or complaints received through the Federal Office of Surface Mining (OSM) and bond release inspections within 30 days of receipt of the application. Less extensive partial inspections are conducted in each of the other two months of the quarter.

Primacy has required more effort to be expended in the

#### Regulation of Mining (continued)

#### Program Analysis: (continued)

permitting of mining operations because of the increased level of review detail. This has increased the length of time it takes to process a permit. Further, the amount of permit application activity has more than doubled since 1977, and data requirements have expanded to levels far exceeding the pre-Federal Act program.

Another important program under primacy is assistance to small coal operators for the preparation of certain technical portions of their permit applications. This program is Federally funded but is administered by the department. During the past three years, the department has conducted extensive re-permitting of surface mines in the Commonwealth. This, coupled with more stringent requirements, has reduced the number of permit applications but has not greatly reduced the number of active mines as many mines were, in reality, inactive. The number of deep mines, on the other hand, has decreased, primarily due to economic conditions.

Another activity of the mining program is the offering of mine subsidence insurance to residential and small commercial owners of property and private structures. This insurance program is directed by the Coal and Clay Mine Subsidence Insurance Board. A special fund is administered by the board in which premium and investment income are deposited and from which insurance claims and costs are paid. The growth in the number and value of policies has steadily increased since the beginning of the fund. With increasing property values and public awareness, this trend is expected to continue. A cash flow statement for this fund is included in the appendix to Volume I of this budget.

Over half of Pennsylvania's coal production comes from underground coal mining where the potential for accidents far exceeds that found in surface mining operations. The number of fatalities has continued to be low in Pennsylvania, although it is higher than the all-time low established in 1978-79. At the same time, disabling injuries have also been on the rise. The reality of increased accidents results in the obligation of mine management, mine labor and government to cooperate in a unified effort to make the deep mine working environment as safe as possible.

The Office of Deep Mine Safety has, for several years, been engaged in conducting mine safety training programs to minimize the number of accidents. Certification requirements for underground mine workers are also managed by this program thereby directly influencing the type and degree of expertise of personnel working in responsible positions underground.

The Bureau of Oil and Gas Management is responsible for administering laws and regulations covering the oil and gas industry in Pennsylvania. Through a permitting system for drilling activity, inspecting drilling and storage sites, and monitoring and enforcement actions, the program works toward protecting the environment and balancing conflicting interests of the oil, gas and coal industries. Over the past year there has been a restructuring of regulatory requirements governing oil and gas activities; new bonding requirements, expansion of permitting activities, restrictions for the protection of water supplies and natural resources, revised casing and plugging regulations, and other technical activities. It should be noted that the program measure showing well permit applications processed decreased substantially from the levels previously shown. This does not mean a decrease in actual drilling. Rather it shows that. with the new bonding and regulatory requirements, fewer "frivolous" applications, that is, for sites on which no drilling will actually occur, are being submitted.

#### Program Costs by Appropriation:

					(Dollar	Amo	ounts in Tho	usan	ds)				
		1985-86		1986-87	1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND													
Deep Mine Safety Inspections	\$	2,945	\$	3,022	3,117	\$	3,242	\$	3,371	•	3,506	\$	3,646
Office of Protection		5,407		7,592	8,664	-	9.011	•	9,371	•	9,746	Ą	10,136
Interstate Mining Commission		10		10	10		10		10		10		10,150
Emergency Mine Subsidence Relief		94											
Anthracite Bond Fund				50									
CENERAL FUND TOTAL	_		_			_							
GENERAL FUND TOTAL	<u>\$</u>	8,456	\$	10,674	\$ 11,791	\$	12,263	\$	12,752	\$	13,262	\$	13,792

#### **Environmental Support Services**

OBJECTIVE: To provide technical and administrative support for the Commonwealth's environmental protection programs.

#### **Recommended Program Costs:**

		1985-86	1986-87	(Dollar 1987-88	Amo	ounts in The 1988-89	ousan	ds) 1989-90		1990-91	1991-92
General Fund Federal Funds Other Funds	\$	9,364 349 828	\$ 11,251 471 1,166	\$ 10,930 516 1,197	\$	12,424 531 1,197	\$	12,921 547 1,197	\$	13,438 564 1,197	\$ 13,975 581 1,197
TOTAL	<u>s</u>	10,541	\$ 12,888	\$ 12,643	\$	14,152	\$	14,665	<u>\$</u>	15,199	\$ 15,753

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Inorganic analyses	671,155	850,000	850,000	850,000	850,000	850,000	850,000
Organic samples	8,037	7,500	7,500	7,500	7,500	7,500	7,500
Court appearances	21	20	20	20	20	20	20
Bacteriological analyses	32,125	37,500	37,500	37,500	37,500	37,500	37,500
Radiological samples	3,415	4,000	4,000	4,000	4,000	4,000	4,000

#### **Program Analysis:**

This program encompasses the technical and administrative support efforts of the Commonwealth's environmental protection activities.

The laboratory program is an essential service function for all Environmental Protection bureaus and provides analytical data for the determination of pollution levels in the total environment. Toxic chemicals and metals are analyzed in streams and lakes, solid waste, drinking water, industrial waste and fish; radiation is measured from a multitude of media including milk and other food stuffs, water and air; bacteria are monitored in drinking water, bathing beaches and sewage treatment plants; direct services are provided to homeowners to determine water potability; and inorganic pollutants are measured in air, water, mine drainage, industrial waste and sewage outflow.

Laboratory services continue to become increasingly complex as more potential hazards are identified and as additional and more frequent samplings are required. Program expansions in Solid Waste Management, Water Quality Management, Management of Water and Mineral Resources, Radiation Protection and Regulation of Mining (including Oil and Gas Management) continue to increase workloads as well as add to the complexity of analysis. A

major portion of the increase in inorganic analysis, for example, results from more frequent surface mine inspection sampling. To fulfill its responsibility, the laboratory continues to acquire the most modern equipment as well as automating functions where possible. Also important are skilled personnel, quality assurance and the best methodologies to provide the most accurate information.

The Emergency Management and Response program is also included. The department provides local firefighters, police and local officials assistance during emergency pollution incidents and natural disasters when toxic substances are released or spilled. This budget includes \$400,000 to further staff and equip teams expert in the containment of hazardous substances. These teams will also provide training to local firefighters and officials in the handling of these substances in emergency situations.

Management Services furnishes administrative and clerical support to the Office of Environmental Protection. Functions include bonding for mining, hazardous waste and mine subsidence (including the computerization of this function); budget and fiscal management; grant execution; and data processing as well as maintenance of central filing and analysis systems.

# **ENVIRONMENTAL RESOURCES**

#### **Environmental Support Services (continued)**

#### Program Costs by Appropriation:

			(Dollar	Amo	ounts in Tho	usano	is)			
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND Office of Protection Laboratory and Regional Office	\$ 9,364	\$ 9,751	\$ 10,930	\$	12,424	\$	12,921	s	13,438	\$ 13,975
Equipment		1,500								
GENERAL FUND TOTAL	\$ 9,364	\$ 11,251	\$ 10,930	\$	12,424	<u>\$</u>	12,921	\$	13,438	\$ 13,975

#### Radiation Protection

OBJECTIVE: To protect all individuals from unnecessary radiation exposure from natural and artificial radiocontamination and unnecessary occupational and medical exposure.

#### **Recommended Program Costs:**

				(Dollar	Amo	unts in Tho	usand	5)			
	1985-86	1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
General Fund	\$ 7,152 151 1,219	\$ 8,066 1,801 2,162	S	7,976 996 2,209	\$	3,045 959 2,319	\$	3,159 959 2,435	\$ 3,278 959 2,557	\$	3,401 959 2,685
TOTAL	\$ 8,522	\$ 12,029	\$	11,181	\$	6,323	\$	6,553	\$ 6,794	<u>\$</u>	7,045

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Radiation user inspections performed	900	1,200	2,500	2,500	2,500	2,500	2,500
Users brought into compliance through inspections	35	60	500	500	500	500	500
Nuclear plant off-site samples	3,347	4,000	4,500	4,500	4,500	4,500	4,500

#### Program Analysis:

The sources of radiation to which people can be exposed are both man-made and natural. Ionizing radiation can result from routine and emergency operations of nuclear power plants, from transportation of radioactive materials, from use of radioisotopes and X-rays in medicine, industry, and university laboratories, and from operations at waste disposal facilities. Sources of non-ionizing radiation include laser technology, microwave technology and radio frequency sources. In the Commonwealth, the main source of naturally occurring radiation is radon, a radioactive daughter of uranium which is widespread in eastern Pennsylvania.

The program utilizes four means to protect citizens from exposure to dangerous levels of radiation. First is the regulation, licensing and inspection of radiation source users. This involves the registration of radiation producing equipment, the licensing of users of radioactive materials and the inspection of facilities to assure compliance with regulations. The program measure for inspections indicates a higher than expected number of inspections in 1985-86. This higher level of inspections has been possible as a separate radon program has become operational freeing resources for more work on radiation inspections. The program measure showing the number of users brought into compliance is projected to increase as new regulations become effective in 1986-87.

Second, the department monitors the environment for

radiation. This is primarily done in the vicinity of major users of radioactive materials, such as nuclear power plants. Off-site samples taken near nuclear power plants are expected to increase as new sampling equipment and techniques become operational. The radon surveillance and action program is also part of this activity, measuring levels in private dwellings, advising owners on remedial actions they can take, and conducting research for effective solutions. A low cost homeowner's loan program for remedial action has been established through the Pennsylvania Housing Finance Agency. In addition, a program to fund demonstration projects for homeowners was funded in 1986-87.

The third means of protection is the routine inspection and oversight of nuclear power generating facilities in the Commonwealth. These are: Beaver Valley Power Station, Limerick Generating Station, Peach Bottom Atomic Power Station, Susquehanna Steam Electric Station and Three Mile Island Nuclear Station. An agreement with the U.S. Nuclear Regulatory Commission (NRC) allows state nuclear engineers to review and evaluate plant design and operations, participate in any NRC hearings and participate in routine NRC inspections.

The fourth area involves planning and emergency preparedness to protect citizens of the Commonwealth in

#### Radiation Protection (continued)

#### Program Analysis: (continued)

the event of accidents involving radioactive materials at power plants and other facilities utilizing radioactive materials. Routine drills and exercises and other planning measures are undertaken to prepare for accidents, fires or spills either at the facilities or in the transportation of materials.

Safe disposal of low-level radioactive waste, that is the disposal of such items as contaminated filters, gloves and clothing from hospitals, industries, and university research centers, is also a part of this program. (Spent nuclear fuel and similar highly radioactive materials are not included.) Since the Commonwealth is a major generator of these materials, a disposal site will be established within its borders. The Appalachian Low-Level Radioactive Waste Compact (Act 120 of 1985) committed Pennsylvania to establish a low-level radioactive waste disposal site for the four states in the compact — Delaware, Maryland, West Virginia and Pennsylvania. The next step is the passage of

legislation governing the selection of a site, operation of the facility and transportation of wastes to the site. This budget contains \$1,329,000 to establish the Low Level Radioactive Waste Program which will begin these next steps.

In addition, two other activities important to this program continue. The decontamination and recovery of the Three Mile Island (TMI) reactor is proceeding. It is anticipated that the decontamination process, the removal of the core, and subsequent shipments of radioactive wastes offsite will take several more years. This budget provides the final \$5 million installment of the Commonwealth's six year contribution.

The Federal Government's Uranium Mill Tailings Remedial Action program at Canonsburg is in its final stages. The major remedial action is complete; some offsite work, including checking radon levels, remains. Therefore, this budget contains a request for \$40,000.

#### Program Costs by Appropriation:

			(Dollar	r Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
\$	288						
	996	500					
	868	1.366					1,646
	5.000			• -	,	,	*
	.,	,,,,,,	2,000				
		200	200	200	200	200	200
						=	·
		•					1.555
			1,227	1,502	1,457	1,495	1,333
<u>-</u>	7.152	\$ 8,066	\$ 7.976	\$ 3.045	\$ 2.150	\$ 2.270	\$ 3,401
		0,000	Ψ 7,270	3,043	3,139	3,278	3 3,401
	\$	\$ 288 996 868 5,000	\$ 288 996 500 868 1,366 5,000 5,000 200 200 1,000	\$ 288 996 500 40 868 1,366 1,407 5,000 5,000 5,000 200 200 1,000 1,329	\$ 288	\$ 288	\$ 288

#### Management of Recreation Areas and Facilities

OBJECTIVE: To provide open space areas and recreation facilities to maximize outdoor recreation opportunities for all Commonwealth citizens and out-of-state visitors.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)														
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
General FundOther Funds	\$	28,881 19,616	\$	28,036 20,364	\$	36,131 6,415	\$	37,575 6,425	\$	39,076 6,435	\$	40,639 6,445	\$	42,263 6,455	!
TOTAL	\$	48,497	\$	48,400	\$	42,546	\$	44,000	\$	45,511	\$	47,084	\$	48,718	:

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
State park attendance in visitor days (thousands)	38,000	38,300	38,300	38,300	38,300	38,300	38,300
Major maintenance or restoration projects completed	205	175	175	175	175	175	175
Parks with major maintenance projects	86	85	85	85	85	85	85

#### **Program Analysis:**

The purpose of this program is to insure to the citizens of the Commonwealth the availability of outdoor recreation and programs within a reasonable driving distance of their homes. A total of 113 recreation areas encompassing 281,889 acres provided recreational facilities, programs and activities to over 38 million visitors in the 1985-86 fiscal year. The State Park System also contributes significantly to Pennsylvania's tourist efforts, with approximately 15 percent of the attendance composed of out-of-state visitors. Park attendance was higher in 1985-86 than previously estimated. This resulted from weather conditions which encouraged people to utilize the various facilities of the State Park System. For example, Presque Isle State Park realized it largest attendance, over 5.8 million visitors. In addition, the measure includes attendance information for the new White Clay Creek Preserve and expanded Lehigh Gorge State Park facilities.

During the 1970's, the State Park System experienced rapid expansion and improvement through the Project 70 and Project 500 Bond Issues. As facilities were constructed, greater emphasis had to be placed on funding operational requirements due to the great demand by the using public. As a result, the funding level for maintenance programs suffered. The older parks, many constructed in the 1930's, suf-

fered the most from insufficient repair and restoration monies. But even some of the newer parks have been in operation for a sufficient time period to begin to develop maintenance deficiencies. To address this problem, a Major Maintenance Program for the Park System was initiated. By devoting existing park user fees to this effort, the massive investment made in the State's rich and varied recreational resources is being restored and maintained.

It will take many years to reverse the serious maintenance backlog that developed during the last decade. Many of the facilities within the State Park System came to the point where major repair efforts became necessary to avoid the closure of complete State parks due to safety and health factors. Through the Major Maintenance Program, facilities are being restored to a point where preventive maintenance can replace uneconomical emergency repair efforts. The 1986-87 program is projected to include 175 projects at 85 parks. While this is lower than the 205 projects in 86 State Parks completed in 1985-86, it does not reflect a decrease in activity. The projects in 1986-87 are, in aggregate, larger and more extensive and expenditures will remain approximately the same. These projects will include renovation or repair of roads, water systems, sewage treatment plants, swimming pools and beaches, boating facilities and struc-

#### Management of Recreation Areas and Facilities (continued)

#### Program Analysis: (continued)

tures such as comfort stations, bath houses, offices and visitor centers.

Given the problems of rising costs and limited availability of operating funds, the Bureau of State Parks has encouraged volunteer work by local civic groups, scouting organizations and private individuals. Act 136 of 1981 formalized the department's efforts to obtain the services of individuals without compensation for interpretive functions, visitor services, conservation measures and development or other activities. Since passage of this act, the number of people involved has steadily increased. For example, during the 1985-86 fiscal year, 700 private individuals provided over 76,700 man-hours of effort in the parks.

The park system continues to experience very heavy weekend usage which creates overloading of facilities and demands closure during these periods in order to protect the facility as well as the general public. Overloading on weekends strains the ability of the operational staff to accommodate this influx of users and allows limited time to provide services to users and proper maintenance to Com-

monwealth property. Efforts toward distribution of attendance continue to be placed on local programming and increased weekday usage is encouraged to insure visitor safety and protect the ecological system of the parks.

Since 1984, the Pennsylvania Conservation Corps has been involved in the rehabilitation and construction of many recreational facilities across the Commonwealth. These projects were not only on State-owned facilities but, through grants to local government agencies, also on those operated by municipal and county governments. In previous years, this activity was funded from the Pennsylvania Economic Revitalization Fund. It is proposed the Conservation Corps, which meets the dual objective of providing work training opportunities for youths while improving public recreation facilities, be continued through the 1988 construction season with General Funds. This budget request \$3,240,000 for the Conservation Corps and \$3,960,000 for its companion aprpopriation, Recreation Improvement and Rehabilitation, for projects in parks and other recreational facilities on public lands.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
State Parks	\$	28,064	\$	28,007	\$	28,902	\$	30,058	\$	31.260	\$	32,511	\$	33,811
Annual Fixed Charges—Flood Lands		12		17		17		17		17		17	•	17
Annual Fixed Charges—Project 70		11		12		12		12		12		12		12
Fabridam		794												
Conservation Corps						3,240		3,370		3,504		3,645		3,790
Rehabilitation						3,960		4,118		4,283		4,454		4,633
GENERAL FUND TOTAL	\$	28,881	\$	28,036	\$	36,131	\$	37,575	\$	39,076	\$	40,639	\$	42,263

# **Fish Commission** The Fish Commission administers and enforces the fishing and boating laws of the Commonwealth and provides for the protection and propagation of aquatic life.

#### FISH COMMISSION

# Summary by Fund and Appropriation

General Fund	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Grants and Subsidies Atlantic States Marine Fisheries Commission	\$ 5	\$ 7	\$ 7
GENERAL FUND TOTAL	\$ 5	\$ 7	\$ 7
Boating Fund			
General Operations	\$ 3,564	\$ 3,845	\$ 3,863
TOTAL STATE FUNDS	\$ 3,564	\$ 3,845	\$ 3,863
Federal Funds	\$ 729 7	\$ 445 10	\$ 543 10
BOATING FUND TOTAL	\$ 4,300	\$ 4,300	\$ 4,416
Fish Fund			
General Operations	\$ 15,143	\$ 15,505	\$ 15,399
TOTAL STATE FUNDS	\$ 15,143	\$ 15,505	\$ 15,399
Federal Funds	\$ 1,780 4,652	\$ 2,401 4,350	\$ 2,777 4,466
FISH FUND TOTAL	\$ 21,575	\$ 22,256	\$ 22,642
Department Total — All Funds			
General Fund	\$ 5 18,707 2,509 4,659	\$ 7 19,350 2,846 4,360	\$ 7 19,262 3,320 4,476
TOTAL ALL FUNDS	\$ 25,880	\$ 26,563	\$ 27,065

**GENERAL FUND** 

FISH COMMISSION

#### **GRANTS AND SUBSIDIES**

Atlantic States Marine Fisheries Commission	5-86 tual	198	(Dollar Amounts in Thousands) 1986-87 Available				
State Funds	\$ 5	\$	7	\$	7		
Provides for Pennsylvania's contribution to mission which develops a joint program for the fisheries.							
Source of Funds	5-86 tual		s in Thousa 6-87 lable	198	7-88 dget		
Appropriation: Atlantic States Marine Fisheries Commission	\$ 5	\$	7	\$	7		

#### BOATING FUND GENERAL GOVERNMENT

	985-86 Actual	1	unts in Thousar 986-87 vailable	1	987-88 Budget
General Operations					
State Funds Federal Funds	\$ 3,564 729	\$	3,845 445	\$	3,863 543 10
TOTAL	\$ 4,300	<del></del>	4,300	<del></del> -	4,416

Promotes watercraft safety, maintains and develops boating waterways and enforces the boating laws and regulations on the inland waters of the Commonwealth for safety in pleasure boating.

Source of Funds	 985-86 Actual	(Dollar Amounts in Thousand: 1986-87 Available	1	987-88 Budget
Executive Authorization: General Operations	\$ 3,564	\$ 3,845	\$	3,863
Federal Funds:  Department of the Interior — Heritage Conservation and Recreation Services	2 727 	364 81		 344 199
Augmentations: Sale of Vehicles	7	10		10
TOTAL	\$ 4,300	\$ 4,300	\$	4,416

#### FISH FUND GENERAL GOVERNMENT

General Operations	1985-86 Actual	(Dollar Amounts in Thousand 1986-87 Available	1987-88 Budget
State Funds	\$ 15,143 1,780 4,652	\$ 15,505 2,401 4,350	\$ 15,399 2,777 4,466
TOTAL	\$ 21,575	\$ 22,256	\$ 22,642

Undertakes a variety of propagation and research activities to assure abundant supplies of aquatic life. Supplements the native fish stock to assure an ample supply of fish species for all anglers through the operation of fish hatcheries and supervision of private nurseries. Develops and maintains water and related land areas to improve public fishing, boating and related recreational activities. Enforces the fish laws of the Commonwealth.

Source of Funds	(E 1985-86 Actual	Dollar Amounts in Thousand 1986-87 Available	ls) 1987-88 Budget
Executive Authorization:			
General Operations	\$ 15,143	\$ 15,505	\$ 15,399
Federal Funds:			
Fish and Wildlife Restoration Act	1,618	2,294	2,655
Commercial Fish Act	62	67	2,035 76
Department of the Interior - Heritage Conservation and	02	07	/6
Recreation Services	59		
Mid-Atlantic Fisheries Management Council	7		
Small Operator Assistance Programs	10	11	15
Surface Mine Regulatory Program	24	24	26
Augmentations:			
Sale of Vehicles	21		
Reimbursement for Services — Boating Fund	31	50	50
Pennsylvania Conservation Corps	4,300	4,300	4,416
Conservation Corps	321		
TOTAL	\$ 21,575	\$ 22,256	\$ 22,642

# FISH COMMISSION

# **Summary of Agency Program by Category and Subcategory**

# General Fund and Special Funds

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$	3,196	\$	3,566	\$	3,583	\$	3,688	\$	3,785	\$	3,785	\$	3,785
Recreation	\$	15,516	\$	15,791	\$	15,686	\$	16,016	\$	16,418	\$	16,418	\$	16,418
Recreational Fishing and Boating		15,516		15,791		15,686		16,016		16,418		16,418		16,418
DEPARTMENT TOTAL	\$	18,712	\$	19,357	\$	19,269	\$	19,704	\$	20,203	\$	20,203	\$	20,203

#### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

(Dollar Amounts in Thousands)													
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
\$	5	\$	7	\$	7	\$	7	\$	7	s			7
	3,191		3,559		3,576		3.681		3,778	·	3.778	•	3,778
	61		134		176		181		186				186
	645		641		651		680		697		697		697
\$	3,902	\$	4,341	<u> </u>	4,410	\$	4,549	\$	4,668	<u>-</u>	4,668	<u>-</u> -	4,668
	\$ 	\$ 5 3,191 61 645	\$ 5 \$ 3,191 61 645	\$ 5 \$ 7 3,191 3,559 61 134 645 641	\$ 5 \$ 7 \$ 3,191 3,559 61 134 645 641	\$ 5 \$ 7 \$ 7  3,191 3,559 3,576 61 134 176 645 641 651	\$ 5 \$ 7 \$ 7 \$ 3,191 3,559 3,576 61 134 176 645 641 651	\$ 5 \$ 7 \$ 7 \$ 7 \$ 7 \$ 3,191 3,559 3,576 3,681 61 134 176 181 645 645 641 651 680	\$ 5 \$ 7 \$ 7 \$ 7 \$ 3,191 3,559 3,576 3,681 61 134 176 181 645 641 651 680	\$ 5 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7 \$ 3,191 3,559 3,576 3,681 3,778 61 134 176 181 186 645 641 651 680 697	\$ 5 \$ 7 \$ 7 \$ 7 \$ 7 \$ 3,191 3,559 3,576 3,681 3,778 61 134 176 181 186 645 641 651 680 697	1985-86         1986-87         1987-88         1988-89         1989-90         1990-91           \$ 5 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7	\$ 5 \$ 7 \$ 7 \$ 7 \$ 7 \$ 7 \$ 3,191 3,559 3,576 3,681 3,778 61 134 176 181 186 186 645 641 651 680 697 697

#### **Program Analysis:**

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support. A primary

concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services. This subcategory provides for Pennsylvania's contribution to the Atlantic States Marine Fisheries Commission which develops a joint program for the better utilization of the Atlantic seaboard fisheries.

#### Program Costs by Appropriation:

		1985-86		1985-86 1986-87				(Dollar 1987-88	Amo	unts in The 1988-89	ousanc	ls) 1989-90	1990-91			1991-92
GENERAL FUND Atlantic States Marine Fisheries Commission	<u>\$</u>	5	<u>\$</u>	7	\$	7	<u>\$</u>	7	<u>\$</u>		\$	7	\$ ==	7		
BOAT FUND General Operations	<u>\$</u>	600	<u>\$</u>	577	\$	630	\$	659	<u>\$</u>	676	<u>\$</u>	676	<u>\$</u>	676		
FISH FUND General Operations	<u>\$</u>	2,591	<u>\$</u>	2,982	\$	2,946	\$	3,022	\$	3,102	\$	3,102	<u>\$</u>	3,102		

#### Recreational Fishing and Boating

OBJECTIVE: To provide a satisfactory variety of opportunities for fishing and boating on Commonwealth waters.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Special Funds	\$	15,516 2,448 4,014	\$	15,791 2,712 3,719	\$	15,686 3,144 3,825	\$	16,016 3,315 3,915	\$	16,418 3,427 4,012	\$	16,418 3,427 4,012	\$	16,418 3,427 4,012
TOTAL	\$	21,978	\$	22,222	\$	22,655	\$	23,246	\$	23,857	\$	23,857	\$	23,857

#### **Program Measures:**

1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
1,080,389	1,112,000	1,114,000	1,123,000	1,132,000	1,132,000	1,132,000
2,614,886	2,600,000	2,600,000	2,600,000	2,600,000	2,600,000	2,600,000
229,000	240,000	250,000	262,000	274,000	284,000	295,000
13	20	20	20	20	20	20
11,700	12,000	12,000	12,000	12,000	12,000	12,000
	1,080,389 2,614,886 229,000 13	1,080,389 1,112,000  2,614,886 2,600,000  229,000 240,000  13 20	1,080,389	1,080,389     1,112,000     1,114,000     1,123,000       2,614,886     2,600,000     2,600,000     2,600,000       229,000     240,000     250,000     262,000       13     20     20     20	1,080,389     1,112,000     1,114,000     1,123,000     1,132,000       2,614,886     2,600,000     2,600,000     2,600,000     2,600,000       229,000     240,000     250,000     262,000     274,000       13     20     20     20     20	1,080,389     1,112,000     1,114,000     1,123,000     1,132,000     1,132,000       2,614,886     2,600,000     2,600,000     2,600,000     2,600,000     2,600,000       229,000     240,000     250,000     262,000     274,000     284,000       13     20     20     20     20     20

#### Program Analysis:

The Fish Commission is responsible for the enforcement of the fishing and boating laws and regulations, registration of boats, the state boating safety education programs and the management and promotion of recreational boating. The Boating Advisory Board, a group of knowledgeable boaters appointed by the Governor, advises the Commission on boating matters. Thousands of citizens of the Commonwealth have participated in the commission's boating and water safety programs.

In addition to recreational boating, the commission is responsible for recreational fishing in the Commonwealth. This includes fish propagation, stocking, fisheries environmental services, the cooperative nursery program, research and fish management. The commission also provides for the development, improvement and maintenance of facilities for lake and access areas.

The June opening of the Frankford Arsenal Access on the Delaware River in Philadelphia was a major accomplishment in 1986. This access provides the citizens of the Philadelphia metropolitan area the opportunity to use the Delaware River for fishing and recreational boating. In 1983, a major change in fish management was implemented Operation FUTURE. The stocking allocations formulae, the methods used to determine the number of fish placed in a particular stream, were changed to ensure scientific management of fisheries' resources. New variables, such as the size of the stream, recreation potential, stream access by fishers and wild trout population, were incorporated for the first time. This promoted the stocking of streams to provide the maximum amount of recreation possible without being detrimental to the wild trout normally found in that stream.

Water quality is a major factor in aquatic recreation. Therefore, the commission continues to respond to the need for environmental safeguards and closely monitor many streams, lakes and rivers in the Commonwealth. In January 1986, the commission adopted a statement of policy on acid precipitation. This policy urges the Congress and President to take action to reduce sulfur dioxide and nitrogen oxides and to enforce existing Clean Air Act regulations.

# Recreational Fishing and Boating (continued)

# Program Costs by Appropriation:

	(Dollar Amounts in Thousands)												
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92						
BOATING FUND General Operations	\$ 2,964	\$ 3,268	\$ 3,233	\$ 3,298	\$ 3,383	\$ 3,383	\$ 3,383						
FISH FUND General Operations	\$ 12,552	\$ 12,523	\$ 12,453	\$ 12,718	\$ 13,035	\$ 13,035	\$ 13,035						

# **Game Commission**

The control of the co

The Game Commission administers and enforces the game laws of the Commonwealth and provides for the protection and propagation of wildlife.

#### **GAME COMMISSION**

# Summary by Fund and Appropriation

Game Fund	1985-86 Actual	Pollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget
General Government General Operations	\$ 36,222	\$ 37,151	\$ 31,923
TOTAL STATE FUNDS	\$ 36,222	\$ 37,151	\$ 31,923
Federal Funds	\$ 3,910 803	\$ 3,946 615	\$ 3,912 295
GAME FUND TOTAL	\$ 40,935	\$ 41,712	\$ 36,130

#### GAME FUND GENERAL GOVERNMENT

General Operations	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 36,222 3,910 803	\$ 37,151 3,946 615	\$ 31,923 3,912 295
TOTAL	\$ 40,935	\$ 41,712	\$ 36,130

Conducts a full range of propagation, research and land management activities to assure sustained wildlife populations. Encourages conservation through the proper use and care of wildlife resources. Conducts hunter safety training classes. Supplements the native wildlife stock to assure an ample supply of game species for all hunters through the operation of game farms. Enforces the game laws of the Commonwealth and regulates hunting on open lands.

	(Dollar Amounts in Thousands)										
	1985-86	1986-87	1987-88								
Source of Funds	Actual	Available	Budget								
Executive Authorization:											
General Operations	\$ 36,222a	\$ 37,151	\$ 31,923								
Federal Funds:											
National Park Service		74	40								
Pittman-Robinson Act Reimbursements Endangered Species	3,842	3,800	3,800								
*Endangered Species	27	32	32								
Surface Mine Regulatory Program	41	40	40								
Augmentations:											
Sale of Vehicles	56	135	100								
Sharecrop and Agricultural Leases	55	20	20								
Pennsylvania Conservation Corps	556	310	25								
Donations	136	150	150								
TOTAL	\$ 40.935	\$ 41.712	\$ 36,130								
	<del></del>	φ 71,/12	30,130								

<sup>&</sup>lt;sup>a</sup>Includes a year-end encumbrance for \$6,066,000 which funds the new headquarters building. This encumbrance was moved into the available year.

# GAME COMMISSION

# **Summary of Agency Program by Category and Subcategory**

# **General Fund and Special Funds**

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	usanc	ls) 1989-90	1990-91	1991-92
General Administration and Support	\$ 9,229	\$ 9,392	\$ 5,059	\$	5,246	\$	5,455	\$ 5,674	\$ 5,352
Recreation	\$ 26,993	\$ 27,759	\$ 26,864	\$	27,954	\$	29,073	\$ 30,235	\$ 28,522
Wildlife Management	26,993	27,759	26,864		27,954		29,073	30,235	28,522
DEPARTMENT TOTAL	\$ 36,222	\$ 37,151	\$ 31,923	\$	33,200	\$	34,528	\$ 35,909	\$ 33,874

#### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)												
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991- <b>92</b>						
					<del> </del>								
Special Funds	\$ 9,229	\$ 9,392	\$ 5,059	\$ 5,246	\$ 5,455	\$ 5,674	\$ 5,352						

#### Program Analysis:

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by

the effectiveness of the activities they support. A primary concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services.

#### Program Cost by Appropriation:

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
GAME FUND General Operations	\$ 9,229	\$ 9,392	\$ 5,059	\$ 5,246	\$ 5,455	\$ 5,674	\$ 5,352					

#### Wildlife Management

OBJECTIVE: To establish a habitat for the production of a sustained yield of wildlife resources for their recreational use as well as the assurance of their perpetuation.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Special Funds	\$	26,993 3,910 803	\$	27,759 3,946 615	\$	26,864 3,912 295	\$	27,954 4,165 135	\$	29,073 4,165 135	\$	30,235 4,165 135	\$	28,522 4,165 135
TOTAL	\$	31,706	\$	32,320	\$	31,071	\$	32,254	\$	33,373	\$	34,535	\$	32,822

#### Program Measures:

<u> </u>	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Hunting licenses sold	1,165,523	1,166,000	1,166,000	1,166,000	1,166,000	1,166,000	1,166,000
Deer population	1,000,000	1,000,000	950,000	950,000	900,000	900,000	900,000
Deer taken	161,428	175,00Ó	175,000	175,000	175,000	175,000	175,000
Acres open to public hunting	8,516,491	8,466,000	8,416,000	8,366,000	8,316,000	8,266,000	8,218,000
Arrests for violation of game laws	9,903	10,000	10,000	10,000	10,000	10,000	10,000
Pheasant released to supplement native population	229,000	210,000	210,000	210,000	210,000	210,000	210,000

#### Program Analysis:

The main responsibility of the Game Commission is the perpetuation of the species of wildlife found in Pennsylvania. While those species considered game animals such as deer, turkey and bear, receive the most attention, others (river otters, osprey, peregrine falcons and eagles, both bald and golden) are also the focus of programs for endangered and threatened species. More common species are not ignored; they receive the protection mandated in the Game and Wildlife Code and are recognized as part of the natural balance.

The new Game and Wildlife Code, effective July 1987, consolidates, amends and modernizes all game laws. This "recodification" should ensure more effective and logical enforcement. In addition, the commission is beginning a pilot program of unit management to increase the efficiency of the Game Protectors by giving them better supervision in the field.

While enforcement is critical, properly managed land and the provision of game habitat is the primary means of ensuring the propagation and preservation of wildlife. Currently the commission administers over 1.3 million acres of public property, the State Game Lands, and is judiciously acquiring additional lands, focusing on critically important wetlands. Not only are public lands made available for hunting, but private lands also are opened through cooperative programs with landowners, encouraging good land management and habitat improvement. However, with the development of land for housing and commercial uses, there will be a gradual decrease in the acreage open for hunting.

Destruction of habitat, caused by development and modern farming techniques, has affected one of the Commonwealth's most popular game birds, the ring-necked pheasant. Releasing birds raised using conventional methods has proved unsatisfactory, producing birds with little chance of surviving on their own. The commission is releasing "hardy" pheasants, raised under more natural conditions, hoping that these will increase the wild bird population. In addition, the introduction into Pennsylvania of the Szechwan pheasant of China is being investigated as a possible supplement to the ring-necked pheasant as a game bird.

# GAME COMMISSION

# Wildlife Management (continued)

#### Program Cost by Appropriation:

	(Dollar Amounts in Thousands)														
	19	1985-86	985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GAME FUND															
General Operations	\$ <u>\$</u>	26,993	\$	27,759	\$	26,864	\$	27,954	\$	29,073	<u>\$</u>	30,235	\$	28,522	

# **Department of General Services**

The Department of General Services administers the leasing, purchasing, transportation, construction, repair and maintenance services for all agencies of the Commonwealth.

# DEPARTMENT OF GENERAL SERVICES

# Summary by Fund and Appropriation

	(Dollar Amounts in Thousand		nds) 1987-88	
	Actual Available		Budget	
General Fund				
General Government				
General Government Operations Capitol Police Operations Harristown Rental Charges Disadvantaged Business Enterprise Utility Costs Harristown Utility and Municipal Charges Printing and Distribution of the Pennsylvania Manual Commonwealth Data Network	\$ 40,507 3,116 7,950 69 8,530 5,700	\$ 41,031 3,261 7,948 100 8,900 5,831 165 1,696	\$ 41,916 3,621 7,798 100 10,129 5,918	
Subtotal	\$ 65,872	\$ 68,932	\$ 69,482	
Debt Service Requirements General State Authority Rentals	\$ 42,319	\$ 40,263	\$ 38,317	
Grants and Subsidies				
Capitol Fire Protection	\$ 325 2,500	\$ 400	\$ 550	
Subtotal	\$ 2,825	<b>\$</b> 400	\$ 550	
Capital Improvements Energy Conservation Projects	\$ 2,000	\$ 1,500	\$ 1,500	
TOTAL STATE FUNDS	\$ 113,016	\$ 111,095	\$ 109,849	
Federal Funds	\$ 22 19,436	\$ 7,255	\$ 9,550	
GENERAL FUND TOTAL	\$ 132,474	\$ 118,350	\$ 119,399	
Motor License Fund				
Debt Service Requirements				
General State Authority Rentals	\$ 1,171	\$ 1,176	\$ 1,185	
Grants and Subsidies				
Tort Claims Payments	\$ 25,000	\$ 26,500	\$ 26,500	
MOTOR LICENSE FUND TOTAL	\$ 26,171	\$ 27,676	\$ 27,685	
Banking Department Fund				
General Government	<b>A</b> 170		<b></b>	
Harristown Rental Charges	\$ 170 120	\$ 175 126	\$ 171 128	
BANKING DEPARTMENT FUND TOTAL	\$ 290	\$ 301	\$ 299	

# DEPARTMENT OF GENERAL SERVICES Summary by Fund and Appropriation (continued)

Boating Fund	1985-86 Actual	Dollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
Debt Service Requirements General State Authority Rentals	\$ 2	\$ 2	\$ 2
BOATING FUND TOTAL	\$ 2	\$ 2	\$ 2
Fish Fund			
Debt Service Requirements General State Authority Rentals	\$ 62	\$ 63	\$ 63
FISH FUND TOTAL	\$ 62	\$ 63	\$ 63
Lottery Fund General Government			
Harristown Rental Charges	\$ 109 89	\$ 103 86	\$ 101 87
LOTTERY FUND TOTAL	\$ 198	\$ 189	\$ 188
Revenue Sharing Trust Fund			
General Government Moving and Relocation Expenses	\$ 36	\$ 300	\$ 300
REVENUE SHARING TRUST FUND TOTAL	\$ 36	\$ 300	\$ 300
Department Total — All Funds			
General Fund	\$ 113,016 26,759 22	\$ 111,095 28,531	\$ 109,849 28,537
Augmentations	19,436	7,255	9,550
TOTAL ALL FUNDS	\$ 159,233	\$ 146,881	\$ 147,936

#### **GENERAL GOVERNMENT**

	I)	Dollar Amounts in Thousan	ds)	
	1985-86	1986-87	1987-88	
General Government Operations	Actual	Available	Budget	
State Funds	\$ 51,642	\$ 54,036	\$ 53,435	
Federal Funds	22 18,171	6,255	8,550	
TOTAL	\$ 69,835	\$ 60,291	\$ 61,985	

Provides for direction and coordination of the department's programs which include acting as purchasing agent for all agencies, maintaining a system for the distribution of Federal and State surplus property, providing for the insurance and leased space requirements of agencies, maintaining the Commonwealth automotive fleet, providing engineering and architectural services, furnishing the necessary maintenance, janitorial, and custodial services for Commonwealth owned buildings, and operating the Disadvantaged Business Enterprise Program. Assumed responsibility for the Commonwealth's Data Communication Network effective July 1, 1986.

		(Dollar Amounts in Thousands)					
Source of Funds		85-86	1	1986-87		1987-88	
		Actual		Available		Budget	
Appropriations:							
General Government Operations	\$	40,507	\$	41,031	\$	41,916	
Capitol Police Operations		3,116 <sup>a</sup>		3,261		3,621	
Harristown Rental Charges		7,950		7,948		7,798	
Disadvantaged Business Enterprise Program		69		100		100	
Commonwealth Data Network — Recommended Supplemental.				1,696			
Federal Funds:							
Coal-Oil Fuel Mixture		7					
State and Community Highway Safety Program		15					
Augmentations:							
Sales and Rental Automotive Equipment		8,290		b			
Commissions Earned—Employee Group Life Insurance		,					
Administration		50		50		52	
Receipt of Service Charge-Federal Surplus Property		207		300		309	
Reimbursement for Reproduction Services		3,038		b			
Rental of Sound Equipment		28		28		29	
Employe Liability Self-Insurance Plan		63		49		50	
Information Center — Centrex		194		163		166	
General State Authority Fiscal Function		72		76		78	
Newsroom Services		15		14		14	
Computer Services		45		36		42	
Micrographic Service		1,409		<sup>b</sup>			
Plans Forfeiture		43		26		27	
Reimbursements for State Buildings Use		760		887		841	
Media Center Reimbursements		602		660		680	
Commonwealth Data Network		3,355		3,916		6,212	
Capitol Police Services				50		50	
TOTAL	\$	69,835	\$	60,291	\$	61,985	

<sup>&</sup>lt;sup>a</sup>Actually appropriated as part of General Government Operations in 1985-86.

<sup>&</sup>lt;sup>b</sup>Operated through the Purchasing Fund effective July 1, 1986.

# GENERAL SERVICES

Utility Costs	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$ 14,230	\$ 14,731	\$ 16,047	
Provides for the payment of water, sewerage	e, electricity an	d heating fuel bills.		
Source of Funds	(Dollar Amounts in Thousands) 1985-86 1986-87 Actual Available		s) 1987-88 Budget	
Appropriations: Utility Costs Harristown Utility and Municipal Charges	\$ 8,530 5,700	\$ 8,900 5,831	\$ 10,129 5,918	
TOTAL	\$ 14,230	\$ 14,731	\$ 16,047	
Printing and Distribution of the Pennsylvania Manual	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds		\$ 165		
Provides for the biennial printing and distrib	oution of the P	ennsylvania Manual.		
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriations: Printing and Distribution of the Pennsylvania Manual		<u>\$ 165</u>		

#### **DEBT SERVICE REQUIREMENTS**

General State Authority Rentals	1985-86 Actual	Pollar Amounts in Thousand 1986-87 Available	nds) 1987-88 Budget	
State Funds	\$ 42,319 1,265	\$ 40,263 1,000	\$ 38,317 1,000	
TOTAL	\$ 43,584	\$ 41,263	\$ 39,317	

Makes rental payments to the General State Authority for the use of grounds, buildings and equipment financed and constructed by the authority other than for State-aided colleges and universities which are paid by the Department of Education. This amount also provides for fire and boiler insurance premiums.

The rental payments are for the retirement of bonds issued by the authority. Since 1968, capital construction has been financed by General Obligation Bonds and the debt service is paid through the Treasury Department.

	(D	)		
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget	
Appropriation: General State Authority Rentals	\$ 42,319	\$ 40,263	\$ 38,317	
Augmentations: Fees from Student Union Rentals	1,265	1,000	1,000	
TOTAL	\$ 43,584	\$ 41,263	\$ 39,317	

#### **GRANTS AND SUBSIDIES**

Capitol Fire Protection	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$	325	\$ 400	\$ 550	
Provides payment to the city of Harrisburg for Building.	fire p	rotectio	n provided for the Capitol		
Source of Funds	(Dollar Amounts in Thousands) 1985-86 1986-87 Actual Available			1987-88 Budget	
Appropriation: Capitol Fire Protection	\$	325	\$ 400	<u>\$ 550</u>	
Tort Claims		985-86 actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$	2,500	, a		
Provides for the payment of tort claims settled through prelitigation negotiations.	eithe	r throug	h the litigation process or		
Source of Funds		985-86 .ctual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation: Tort Claims Payments	\$	2,500	a	phone and the second se	

<sup>&</sup>lt;sup>a</sup>Billed to agencies as of July 1, 1986.

GENERAL FUND

# GENERAL SERVICES

#### **CAPITAL IMPROVEMENTS**

	(1	Oollar Amounts in Thousand	s)	
	1985-86	1986-87	1987-88 Budget	
Capital Improvements	Actual	Available		
State Funds	\$ 2,000	\$ 1,500	\$ 1,500	
Provides funds to purchase and install various owned buildings.	energy saving dev	rices in Commonweal	th	
	1)	Pollar Amounts in Thousand	s)	
	1985-86	1986-87	1987-88	
Source of Funds	Actual	Available	Budget	
Appropriations:				
Energy Conservation Projects	\$ 2,000	\$ 1,500	\$ 1,500	

# GENERAL SERVICES

# DEBT SERVICE REQUIREMENTS

General State Authority Rentals	1984-85 Actual	(Dollar Amounts in Thousands) 1985-86 Available	1986-87 Budget	
State Funds	\$ 1,171	\$ 1,176	\$ 1,185	
Makes rental payments to the General State Au and equipment that were acquired, financed and co ment of Transportation and the State Police. 'buildings and the property after the total cost of each	onstructed by the The Commonwe	authority for the Depart- ealth secures title to the		
Source of Funds	(Dollar Amounts in Thousands) 1985-86 1986-87 Actual Available		s) 1987-88 Budget	
Appropriation: General State Authority Rentals	\$ 1,171	\$ 1,176	\$ 1,185	
GRANTS AND S	SUBSIDIES			
Tort Claims	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$ 25,000	\$ 26,500	\$ 26,500	
Provides for the payment of tort claims which a cess or through prelitigation negotiations.	are settled either	through a litigation pro-		
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriations: Tort Claims Payments	\$ 25,000	\$ 26,500	\$ 26,500	

#### BANKING DEPARTMENT FUND GENERAL GOVERNMENT

General Government Operations	(D 1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available			1987-88 Budget
State Funds	\$	290	\$	301	\$	299
Provides for the payment of rent, water, electri building where the space is used by the Banking				ne Harristo	wn	
Source of Funds		85-86 ctual	19	nts in Thousand 86-87 ailable		1987-88 Budget
Executive Authorizations: Harristown Rental Charges Harristown Utility and Municipal Charges	\$	170 120	\$	175 126	\$	171 128
TOTAL	\$	290	\$	301	\$	299
BOATING F DEBT SERVICE REQ	UIR		(Dollar Amou	ints in Thousan 186-87		1987-88
General State Authority Rentals		ctual		ailable		Budget
State Funds	\$	2	\$	2	\$	2
Provides for rental payments to the General S buildings, and equipment which were acquired, fin	State A	Authorit, and co	ty for the us onstructed by	se of grour the author	ids, ity.	
Source of Funds		985-86 Actual	19	ints in Thousan 986-87 vailable	ds)	1987-88 Budget
Appropriation: General State Authority Rentals	\$	2	<u>\$</u>	2	<u>\$</u>	2

# FISH FUND DEBT SERVICE REQUIREMENTS

General State Authority Rentals		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available		87-88 1dget
State Funds	\$	62	\$ 63	\$	63
Provides for rental payments to the General S buildings, and equipment which were acquired, fine The Commonwealth secures title to the building each has been matched by rental payments.	anced,	and co	nstructed by the authority.		
	198	35-86	(Dollar Amounts in Thousands) 1986-87	198	87-88
Source of Funds	Ac	ctual	Available		ıdget
Appropriation: General State Authority Rentals	<u>\$</u>	62	\$ 63	\$	63
General Government Operations  State Funds	Ac	55-86 tual	(Dollar Amounts in Thousands) 1986-87 Available	Bu	37-88 dget
Provides for the payment of rent, water, electric buildings where the space is used by the Departmen Lottery functions.	\$ city an it of Ro	198 d heati evenue	\$ 189  ng fuel in the Harristown in administration of State	\$	188
Source of Funds		5-86 tual	(Dollar Amounts in Thousands) 1986-87 Available		7-88 dget
Source of Funds  Executive Authorizations: Harristown Rental Charges Harristown Utility and Municipal Charges			1986-87		

OTHER SPECIAL FUNDS

## **GENERAL SERVICES**

## REVENUE SHARING TRUST FUND GENERAL GOVERNMENT

		J)	Dollar Amoui	its in Thousand	ls)	
	198	5-86	19	86-87	19	87-88
	Ac	tual	Ava	ilable	Bı	idget
Moving and Relocation Expenses						ŭ
State Funds	\$	36	\$	300	\$	300
Provides for payment of costs associated wi facilities of various departments.	th movin	g, consoli	dating, c	r abandoni	ing	
		,		nts in Thousanc	*	
	198	5-86		86-87		87-88
Source of Funds	Ac	tual	Ava	iilable	В	ıdget
Executive Authorization:						
Moving and Relocation Expenses	\$	36	\$	300	\$	300

## **DEPARTMENT OF GENERAL SERVICES**

# Summary of Agency Program by Category and Subcategory

## **General Fund and Special Funds**

			(Dollar	Amo	unts in Tho	ousan	ds)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Administration and Support	\$ 7,046	\$ 7,761	\$ 8,674	\$	9,186	\$	9,382	\$ 9,922	\$ 10,148
Commodity Management	\$ 4,578	\$ 6,082	\$ 3,384	\$	3,519	\$	3,660	\$ 3,807	\$ 3,960
Procurement and Distribution of Commodities Disposition and Utilization of Surplus	4,002	4,824	2,948		3,066		3,189	3,317	3,450
and Donated Commodities	576	378	436		453		471	490	510
Physical Facilities Management	\$ 56,251	\$ 57,746	\$ 59,207	\$	59,900	\$	61,180	\$ 63,271	\$ 65,425
Management and Operation of Facilities.	56,251	57,746	59,207		59,900		61,180	63,271	65,425
Financing Commonwealth Obligations	\$ 43,554	\$ 41,504	\$ 39,567	\$	35,634	\$	31,942	\$ 28,605	\$ 25,709
Payment of General State Authority Rentals	43,554	41,504	39,567		35,634		31,942	28,605	25,709
Management of Commonwealth Liability	\$ 28,346	\$ 27,413	\$ 27,554	\$	30,096	\$	31,640	\$ 35,686	\$ 38,733
Risk Management and Tort Claims	28,346	27,413	27,554		30,096		31,640	35,686	38,733
DEPARTMENT TOTAL	\$ 139,775	\$ 139,626	\$ 138,386	\$	138,335	\$	137,804	\$ 141,291	\$ 143,975

## General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund Other Funds	\$	7,046 5,331	\$	7,761 901	\$	8,674 981	\$	9,186 1,020	\$	9,382 1,061	\$	9,922 1,103	\$	10,148 1,147
TOTAL	\$	12,377	\$	8,662	\$	9,655	\$	10,206	\$	10,443	<u>\$</u>	11,025	\$	11,295

## Program Analysis:

General Administration and Support provides for the administrative and overhead systems which support the operations of various specific programs but, which because of their generalized nature, cannot be reasonably charged to any one substantive program. Such services include overall

executive direction, manpower management, fiscal accounting and management information processing.

The costs for records retention and paperwork management are reflected in this subcategory.

						(Dollar	Amoi	unts in Tho	usand	ls)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	6,997	\$	7,496	\$	8,574	\$	8,917	\$	9,274	\$	9,645	\$	10,031
Printing and Distribution of the Penn-														
sylvania Manual				165				165				165		
Disadvantaged Business Enterprise														
Program		69		100		100		104		108		112		117
			_						_				_	
GENERAL FUND TOTAL	\$	7,046	\$	7,661	\$	8,674	\$	9,186	\$_	9,382	\$	9,922	<u>\$</u>	10,148
GENERAL FOND TOTAL	_	7,010	=	7,001	=	0,0,1	<b>=</b>	7,.00	=		=	- 1,,	=	

## Procurement and Distribution of Commodities

OBJECTIVE: To provide the Commonwealth agencies with commodities within a reasonable time and which conform to accepted standards of quality.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	4,002 15	\$	4,824	\$	2,948	\$	3,066	\$	3,189	\$	3,317	\$	3,450
Other Funds		11,644		3,916		6,212		6,212		6,212		6,212		6,212
TOTAL	\$	15,661	\$	8,740	\$	9,160	\$	9,278	\$	9,401	\$	9,529	\$	9,662

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Value of purchases made (in thousands)	328,670	345,000	355,000	365,000	375,000	385,000	400,000
Tests and inspections made on commodities	2,728	18,000	18,000	18,000	18,000	18,000	18,000
Specifications established, reviewed or amended	5,314	5,325 -	5,350	5,375	5,400	5,425	5,450
Bid evaluations and requisitions reviewed and processed	6,338	6,500	6,600	6,650	6,700	6,750	6,800
Requests for telecommunications proposal and/or service-surveyed, written, evaluated and awarded or processed	9,615	8,700	8,800	8,900	9,000	9,100	9,200

#### Program Analysis:

This program includes the purchasing functions for all agencies of the Commonwealth. It provides the method through which the Commonwealth enters into contracts for the vast spectrum of goods and services procured for the various agencies. Tests and inspections are also conducted to determine conformance with acceptable standards of quality.

This program also assists local governments by allowing them to participate in Commonwealth contracts for the purchase of goods and materials. Currently 35 percent of the Commonwealth's political subdivisions are using this service even though 71 percent have qualified. Although exact savings are difficult to quantify, this practice undoubtedly produces a savings of tax dollars at the local level.

Included in this program is the Vendor Information and Support Division which is designed to allow vendors a prebid view of all contracts for goods and services of \$5,000

or more. This division has been very active in increasing minority vendor participation. As a result of their efforts, minority participation in Commonwealth purchases continued to increase.

The program for expanding the testing and inspecting of commodities by consolidating inorganic laboratories was implemented at a slower pace than originally planned resulting in fewer tests performed in 1985-86 than originally scheduled. Tests are now made for the Departments of Labor and Industry and Agriculture. The tests for Agriculture are used for certification of inspectors' equipment. The laboratory houses the standards used in the certification of weights, liquid and linear measures used in the inspection equipment. The tests for Labor and Industry involve bedding, upholstery and stuffed toys to discover harmful substances and flammability.

The number of requests for telecommunications proposals in 1985-86 was greater than projected. The move of the Data

## Procurement and Distribution of Commodities (continued)

## Program Analysis: (continued)

Communications Network into the new facility stimulated this large increase in requests, as agencies linked into the new facility.

In the past, the primary concern in most procurement transactions has been the initial cost. It has since been recognized that after the initial purchase of an item, or completion of a facility or system, a substantial amount of tax monies continue to be spent for energy, maintenance,

repair and related costs. The purchasing concept of life cycle costing has come to be recognized as both viable and essential. This system has therefore been adopted for those acquisitions requiring substantial operating and maintenance costs over their life spans. The Department of General Services is responsible for the development, implementation, and coordination of an effective life cycle costing program.

	(Dollar Amounts in Thousands)													
	19854-86			1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
•	\$	4,002	\$	3,128	\$	2,948	\$	3,066	\$	3,189	\$	3,317	\$	3,450
Commonwealth Data Network				1,696				<u></u>	_			<i>.</i>		

## Disposition and Utilization of Surplus and Donated Commodities

OBJECTIVE: To derive maximum utilization of all surplus and donated commodities.

## **Recommended Program Costs:**

	1985-86		1	986-87	(Dollar 1987-88	nts in Tho 1988-89	 ) 1989 <b>-9</b> 0	1990-91	1991-92
General Fund Other Funds	\$	576 207	\$	378 300	\$ 436 309	\$ 453 321	\$ 471 334	\$ 490 348	\$ 510 350
TOTAL	\$	783	\$	678	\$ 745	\$ 774	\$ 805	\$ 838	\$ 860

## Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Value of Federal surplus property (in thousands):							
On hand	\$ 4,300	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500
Distributed	\$ 6,725	\$ 8,000	\$ 9,000	\$ 9,800	\$10,500	\$10,500	\$11,000
State surplus items transferred for in-							
teragency use	26,700	27,000	27,200	27,400	27,600	27,800	28,000

#### Program Analysis:

This program involves the proper administration of all surplus property, including both Federal surplus property and surplus property belonging to the Commonwealth.

Functioning as an intermediary between the Federal government and eligible tax supported or nonprofit tax exempt health, education and civil defense organizations, and eligible senior citizen groups, the department obtains surplus Federal property from various military and other Federal government installations at no cost other than for screening and transportation. The property is then sold to eligible organizations for a nominal service charge. The utilization of Federal surplus property by the eligible organizations saves a significant amount of tax dollars at the local level

by providing needed products at a fraction of their cost in the open market.

Surplus Commonwealth property is administered through a system of either transferring the Commonwealth's surplus property to a requesting agency or disposing of it through sales to the general public or as trade-ins on new goods, thus assuring the maximum utilization of the Commonwealth's property.

The value of Federal surplus property on hand declined in 1986-87 versus last year's projection due to the selling of inventory which was reclassified as scrap because no interest was shown by eligible organizations.

## Disposition and Utilization of Surplus and Donated Commodities (continued)

	(Dollar Amounts in Thousands)													
	1985-86	•	19	986-87	1	987-88		1988-89	1	1989-90	1	1990-91		1991-92
GENERAL FUND General Government Operations	\$ 576	<u>.</u>	\$	378	\$	436	\$	453	\$	471	<u>\$</u>	490	\$	510

## Management and Operation of Facilities

OBJECTIVE: To provide and maintain the Commonwealth's real property and facilities in order that Commonwealth operations may be conducted in the most efficient and economical manner possible.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)														
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund		55,727 524	\$	56,956 790	\$	58,420 787	\$	59,425 475	\$	60,705 475	\$	62,787 484	\$	64,942 483	•
Federal Funds Other Funds		7 876		1,039		946		984		1,023		1,064		1,107	,
TOTAL	<u>\$</u>	57,134	\$	58,785	\$	60,153	\$	60,884	<u>\$</u>	62,203	\$	64,335	\$	66,532	

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Work orders executed	19,215	20,000	20,000	20,000	20,000	20,000	20,000
Lease agreements executed	676	685	685	685	685	685	685
Agency funded projects for design, survey, and/or inspection work	312	331	335	335	335	335	335
Capital facilities projects in design and/or construction:							
Number	272 569,000	300 625,000	450 635,000	463 550,000	479 550,000	446 550,000	414 550,000

## Program Analysis:

The property management functions in this program include maintenance, janitorial, custodial, mechanical repair and police services for the grounds and buildings of the Capitol Complex and Harristown in Harrisburg plus the State office buildings in Pittsburgh, Philadelphia, Scranton, Altoona, and Reading.

In addition, this program seeks to assure the efficient acquisition and utilization of space and facilities. This involves contracting for the rent of office space for Commonwealth activities that cannot be adequately housed in Commonwealth-owned buildings, surveying the space requirements and determining space allocation for all Commonwealth-owned and leased building, as well as the responsibility for agency moves. The cost of such moves is provided for from a continuing appropriation from the Revenue Sharing Trust Fund and from allocations from the department's General Government Operations appropriation.

Another important activity of this program is to provide the Commonwealth with the best possible technical services and contracts for constructing capital improvements (other than highway projects), renovating and rehabilitating present buildings and assuring that all capital projects are completed in the most efficient manner. This program is responsible for preparing plans, designs, surveys and specifications for all construction projects under the Department of General Services' jurisdiction. Each project is closely monitored via frequent inspections during construction to insure compliance with State laws and building codes. The increase in program measures shown above for 1986-87 and beyond is a result of the passage of the 1986-87 Capital Budget, which added a large number of new projects to the inventory of approved General Services administered projects.

An additional \$95,000 has been added for increased security for the Capitol Complex. The new Capitol Addition is expected to open early in fiscal year 1987.

Utility costs were higher than projected during 1985-86 due to an increase in steam rates. \$240,000 has been added to pay for the costs rolled over into the 1986-87 fiscal year.

This program also provides \$1.5 million for the fourth year of a program to upgrade Commonwealth facilities to reduce energy costs. At current energy prices, investments in projects to reduce energy consumption produce significant savings which result in rapid payback of the project costs.

# Management and Operation of Facilities (continued)

						(Dolla:	r Amo	ounts in Th	ousan	ds)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	28,106	\$	29,116	\$	28,904	\$	30,060	\$	31,262	\$	32,512	\$	33,812
Capitol Police Operations		3,116		3.261	•	3,621	Ψ	3,766	J	3,916	Ф	4.073	Ф	4,236
Harristown Rental Charges		7,950		7,948		7,798		7,200		6,474		6,469		6,454
Utility Costs		8,530		8,900		10,129		10,285		10,696		11,124		11,569
Harristown Utility and Municipal				-,		.0,.47		10,203		10,070		11,124		11,309
Charges		5,700		5,831		5,918		6,064		6,307		6,559		6,821
Capitol Fire Protection		325		400		550		550		550		550		550
Energy Conservation Projects		2,000		1,500		1,500		1,500		1,500		1,500		1,500
							_				_			
GENERAL FUND TOTAL	\$	55,727	\$	56,956	\$	58,420	\$	59,425	\$	60,705	\$	62,787	\$	64,942
			-		_		_		_		_		=	<del></del>
BANKING DEPARTMENT FUND														
Harristown Rental Charges	\$	170	\$	175	\$	171	\$	161	\$	156	\$	156	\$	151
Harristown Municipal and Utility Costs		120		126	-	128	•	131	J.	136	J	141	J)	131
			_							130		171		147
BANKING FUND DEPARTMENT													_	
TOTAL	\$	290	\$	301	\$	299	s	292	\$	292	\$	297	\$	298
	_				=		=		Ě	====	=		===	
STATE LOTTERY FUND														
Harristown Rental Charges	\$	109	\$	103	\$	101	\$	94	s	90	o.	00	•	0.5
Harristown Utility and Municipal	•	107	J	103	Þ	101	Þ	94	3	90	\$	90	\$	85
Charges		89		86		87		89		93		07		4.00
		0,7		00		07		07		93		97		100
STATE LOTTERY FUND TOTAL	<u> </u>	198	\$	189	<u>-</u>	188	\$	183	\$	183	\$	187	<u> </u>	185
	=	<del></del>	<u> </u>		=		=		=	103	<u> </u>	107	<u></u>	163
REVENUE SHARING TRUST FUND														
Moving and Relocation Expenses	\$	36	¢	300	\$	300								
			=		<u> </u>	300	=		_	<del>· · · ·</del>	_	· · · ·		• • • •

## Payment of General State Authority Rentals

OBJECTIVE: To make rental payments to the General State Authority for projects financed and constructed by the authority.

## **Recommended Program Costs:**

				(Dollar	Amo	unts in The	ousano	is)			
	1985-86	1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
General Fund Special Funds Other Funds	\$ 42,319 1,235 1,265	\$ 40,263 1,241 1,000	\$	38,317 1,250 1,000	\$	34,392 1,242 1,000	\$	30,729 1,213 1,000	\$ 27,462 1,143 1,000	\$	24,595 1,114 1,000
TOTAL	\$ 44,819	\$ 42,504	<u>s</u>	40,567	\$	36,634	\$	32,942	\$ 29,605	<u>s</u>	26,709

## Program Analysis:

The Department of General Services makes payments to the General State Authority for rent and other charges that are due on leases or other contractual agreements between the department and the General State Authority. Payments are for the use of grounds, buildings and equipment financed and constructed by the authority with the exception of projects for State-aided colleges and universities which are paid for by the Department of Education. This amount also provides for fire and boiler insurance premiums.

The rental payments are for the retirement of bonds issued by the authority. Since 1968, capital construction has been financed by General Obligation Bonds and the debt service is paid through the Treasury Department.

	(Dollar Amounts in Thousands)								
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92		
GENERAL FUND General State Authority Rentals	\$ 42,319	\$ 40,263	\$ 38,317	\$ 34,392	\$ 30,729	\$ 27,462	\$ 24,595		
MOTOR LICENSE FUND General State Authority Rentals	\$ 1,171	\$ 1,176	\$ 1,185	<u>\$ 1,177</u>	\$ 1,148	\$ 1,078	\$ 1,049		
FISH FUND General State Authority Rentals	\$ 62	\$ 63	\$ 63	\$ 63	\$ 63	\$ 63	<u>\$ 63</u>		
BOATING FUND General State Authority Rentals	<u>\$2</u>	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2		

## Risk Management and Tort Claims

OBJECTIVE: To provide for the reduction of potential risks and for the equitable settlement of tort claims.

#### Recommended Program Costs:

			(Dollar	Amo	ounts in The	usan	ds)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$ 3,346 25,000 113	\$ 913 26,500 99	\$ 1,054 26,500 102	\$	1,096 29,000 106	\$	1,140 30,500 110	\$ 1,186 34,500 114	\$ 1,233 37,500 119
TOTAL	\$ 28,459	\$ 27,512	\$ 27,656	\$	30,202	\$	31,750	\$ 35,800	\$ 38,852

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Claims filed	7,588	8,000	8,500	9,100	9,700	10,400	11,000
Claims closed (includes settlements, judgements and denials)	6,882	7,200	8,000	8,500	9,000	9,500	10,500
Claims Pending	6,139	7,364	9,740	11,000	14,000	17,000	18,500
Amount of claims pending (in thousands)	\$225,784	\$270,000	\$331,000	\$414,000	\$518,000	\$647,000	\$ 700,000

#### Program Analysis:

This program has been substantially affected by three significant court decisions in the past eight years. First, the Commonwealth's previous use of sovereign immunity as a defense against tort claims was abolished by the Mayle decision in July 1978. Subsequently, by Act 152 of 1978, the General Assembly reaffirmed sovereign immunity, but also established criteria for limited amounts of liability in eight specific areas: (1) vehicle liability; (2) medical-professional liability; (3) personal property; (4) Commonwealth real estate, highways and sidewalks; (5) potholes and other dangerous conditions; (6) care, custody or control of domestic animals; (7) liquor store sales; and (8) National Guard activities.

Then, in early 1984, the Pennsylvania Supreme Court struck down the dollar limitation on awards for pre-Act 152 cases. The Commonwealth Court recently upheld the dollar limitations for post-Act 152 cases, however, the case has been appealed to the Supreme Court. A final decision is expected in 1987. If the constitutionality of the award limits is struck down, large increases in both General Fund and Motor License Fund awards could occur. These projections are based on the assumption that the limits will be upheld.

As a response to the Mayle decision and Act 152, a selfinsurance program was established jointly by the Department of General Services and the Office of Attorney General to provide for the handling of tort claims brought against the Commonwealth, its officials and employes. Claims in the pre-litigation stage are investigated and handled by qualified and experienced evaluators in the Department of General Services. Claims in litigation are defended by the Tort Litigation Unit in the Office of Attorney General with investigative services provided by the Department of General Services. In either situation, the actual payment of claims is made from either Motor License Fund monies appropriated for this program or from billings to agencies. The torts program has been incorporated into the overall Risk Management program, which provides loss prevention activities to reduce the potential risks as much as possible.

Pot hole and salt and cinder claims were much lower than predicted last year largely due to favorable weather and road maintenance activities. These claims require less processing than many other types of claims such as a dangerous roadway condition claim. Because of the reduction in pot

## Risk Management and Tort Claims (continued)

## Program Analysis: (continued)

hole claims received that are relatively easy to process, the amount of claims closed was also less than projected.

General Fund tort claims costs were billed to agencies effective July 1, 1986; previously they had been paid from a General Fund appropriation to General Services. Funds have been provided in individual agency budgets to cover the projected billings.

This program has provided a mechanism for efficient relief to injured members of the public, along with an emphasis on the prevention and control of damages.

This program also has the responsibility of administering the Commonwealth's numerous self-insurance programs, the State Insurance fund, the employe bond program, and other miscellaneous insurance programs.

, , ,	1985-86	1986-87	(Dollar 1987-88	Amounts in The 1988-89	ousands) 1989-90	1990-91	1991-92
GENERAL FUND General Government Operations	\$ 846 2,500 \$ 3,346	\$ 913 \$ 913	\$ 1,054	\$ 1,096  \$ 1,096	\$ 1,140  \$ 1,140	\$ 1,186	\$ 1,233  \$ 1,233
MOTOR LICENSE FUND Tort Claims Payments	\$ 25,000	\$ 26,500	\$ 26,500	\$ 29,000	\$ 30,500	\$ 34,500	\$ 37,500

# Department of Health

The Department of Health is responsible for planning and coordinating all the health resources of the Commonwealth. In addition, the department provides some direct public health services, including programs for children, treatment for certain blood diseases, programs for communicable diseases, and subsidies for research and development.

The Secretary of Health receives assistance and information from approximately fifty advisory groups, the most prominent being: the Advisory Health Board, the Drug, Device and Cosmetic Board, the Advisory Committee for Clinical Laboratories, the Statewide Health Coordinating Council, and the Advisory Council on Drug and Alcohol Abuse.

## **PROGRAM REVISION**

# **Budgeted Amounts Include the Following Program Revisions:**

Appropriation	Title	S F	987-88 State Sunds housands)
	General Fund		
Maternal and Child Health	Maternity Services	\$	1,293
This Programous low-income we	m Revision will provide for increased maternal services to omen.		
	DEPARTMENT TOTAL	<u> </u>	1,293

## DEPARTMENT OF HEALTH

## Summary by Fund and Appropriation

		(Dollar Amounts in Thousand	s)
	1985-86 1986-87 Actual Available		1987-88
	Actual	Available	Budget
General Fund			
General Government			
General Government Operations	\$ 11,018	\$ 11,387	\$ 10,857
TMI — Health Studies	509	319	314
Quality Assurance	2,839	3,094	3,435
Vital Statistics	3,876	3,802	4,300
State Laboratory	2,771	2,595	2,803
State Health Care Centers	13,405	12,590	12,968
Vietnam Herbicides Information Commission	152	219	219
Diabetes Task Force	273	310	310
Cancer Registry	561	595	613
Arthritis Task Force	125	150	150
Subtotal	\$ 35,529	\$ 35,061	\$ 35,969
Grants and Subsidies			
School Health Examinations	\$ 18,700	\$ 18,000	\$ 17,900
Local Health Departments	18,380	18,999	19,369
Local Health Departments — Environmental	6,510	6,627	6,680
WIC — Supplement		7,000	10,000
Maternal and Child Health	819	844	2,162
Emergency Health Services	1,879	200	
Hemophilia Services	1,271	1,454	1,454
Sickle Cell Anemia	738	765	788
Sickle Cell Anemia — Summer Camps	25	25	25
Cooley's Anemia	200	222	222
Renal Disease	8,852	8,987	8,987
HIB Vaccine		280	280
Home Ventilators	499	540	540
Coalworker's Pneumoconiosis Services	607	645	645
Spina Bifida	849	950	979
Keystone State Games	100	150	150
Benedum Geriatric Screening	125		
Adult Cystic Fibrosis	198	204	210
Screening and Treatment — Venereal Disease	342	402	402
Screening and Treatment — Tuberculosis	611	525	541
Assistance to Drug and Alcohol Abuse Programs	28,914	30,878	31,804
Pennsylvanian's Aware	200	200	
Cancer Control, Prevention and Research	2,968	4,000	4,000
The Institute for Cancer Research, Fox Chase, Philadelphia	535	635	654
Pittsburgh Cancer Institute	250	350	350
University of Pennsylvania Cancer Center		500	
The Wistar Institute — Research, Philadelphia	208	225	232
The Wistar Institute — Rabies		110	
Lupus Disease — Research	80	80	80
Cardiovascular Studies — University of Pennsylvania	125	125	129
Cardiovascular Studies — St. Francis Hospital, Pittsburgh	125	125	129
Central Pennsylvania Oncology Group	104	104	107
Burn Foundation of Greater Delaware Valley	250	250	258
Poison Control Center		300	
United Neighborhood Facilities Health Care - Erie	150	150	150
AIDS Education		150	350

## **DEPARTMENT OF HEALTH**

# Summary by Fund and Appropriation (continued)

	(I 1985-86 Actual	Oollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
General Fund (continued)			
Grants and Subsidies (continued)			
Cerebral Palsy — St. Christopher's Hospital, Philadelphia	\$ 750	\$ 750	\$ 773
Home for Crippled Children — Pittsburgh	530	730	752
Children's Heart Hospital - Philadelphia	1,563	1,563	1,610
Cleft Palate Clinic - Lancaster	52	52	54
Cleft Palate Clinic - Pittsburgh	52	52	54
Tay Sachs Disease — Jefferson Medical College	52	52	54
Worksite Wellness		125	
Tourette Syndrome		50	
Handicapped Childrens Clinic	100	100	103
Subtotal	\$ 97,713	\$ 108,475	\$ 112,977
TOTAL STATE FUNDS	\$ 133,242	\$ 143,536	\$ 148,946
Federal Funds	\$ 105,802	\$ 114,432	\$ 115,002
Augmentations	7,552	15,845	13,603
GENERAL FUND TOTAL	\$ 246,596	\$ 273,813	\$ 277,551
Department Total — All Funds			
General Fund	£ 122.242	¢ 142.526	<b>m</b> • 40 • • •
Federal Funds	\$ 133,242	\$ 143,536	\$ 148,946
Augmentations	105,802	114,432	115,002
ragineticity is a second of the second of th	7,552	8,118	8,610
DEPARTMENT TOTAL	\$ 246,596	\$ 266,086	\$ 272,558
Other Funds		\$ 7,727	\$ 4,993
		HI E I A	
TOTAL ALL FUNDS	\$ 246,596	\$ 273,813	\$ 277,551

GENERAL FUND HEALTH

## **GENERAL GOVERNMENT**

General Government Operations		985-86 Actual	1	ounts in Thousan 1986-87 vailable	1	987-88 Budget
State Funds	\$	11,018 5,588 7,034	\$	11,387 5,876 7,431	\$	10,857 5,758 7,938
TOTAL	<u>-</u>	23,640	\$	24,694	<u> </u>	24,553

Provides for the overall executive direction and administration of the department including personnel, fiscal management, office services, public information, legal, data processing, systems development, purchasing, health statistics, comprehensive health planning, venereal disease prevention, migrant health programs and drug and alcohol programs. Provides for expenses of the department's boards, councils and commissions. Includes the administrative funding for the Alcohol, Drug Abuse and Mental Health, Maternal and Child Health, and Preventive Health and Health Services Block Grants.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation:			
General Government Operations	\$ 11,018	\$ 11,387	\$ 10,857
Federal Funds:			
State Health Planning and Development Agency	1,082	746	700
Cooperative Health Statistics	327	394	453
Indochinese Refugee Program	99	116	110
Consolidated D.D. Programs	6		
Health Resources Recruitment Project	43	32	
National Health Services Corps	116	192	166
FHWA — Driving Under Influence Management Grant	65	50	
Social Security Administration (XVI) — Drug and Alcohol			
Referral and Monitoring	35	40	43
Alcohol, Drug Abuse and Mental Health Block Grant —			
Administration	1,343	1,379	1,379
Maternal and Child Health Block Grant — Administration	1,746	1,750	1,750
Preventive Health and Health Services Block Grant -			
Administration	237	300	300
Antibody Testing	393	400	450
Aids Surveillance Investigation	2	144	146
Drake Health Registry		256	261
Centralia Mine Fire Recovery	94	77	
Augmentations:			
Data Processing Reimbursement	\$ 1,872	\$ 1,900	\$ 1,900
Drug and Alcohol Annual Conference Fees	88	88	90
Pennsylvania State University/Hershey Medical Center —			
Elizabethtown Hospital for Children and Youth	4,594	4,763	4,996
Payment for Chargebacks	480	680	952
TOTAL	\$ 23,640	\$ 24,694	\$ 24,553

GENERAL FUND	HEALTH
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Three Mile Island (TMI) — Health Studies	(Do		Dollar Amounts in Thousands		s)	
	1985-86		1986-87		1987-88	
	Actual		Available		Budget	
State Funds	\$	509	\$	319	\$	314

Provides for various health related studies (population, evaluation of pregnancy outcome, congenital neonatal hypothyroidism, health related economic costs, health behavior impacts, radiation dose assessment, radiation cytogenetic, and cancer registry) resulting from the March 28, 1979 accident at the Three Mile Island nuclear generating plant.

Source of Funds	(D 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	1987-88 Budget	
Appropriation: Three Mile Island (TMI) — Health Studies	\$ 509	\$ 319	\$ 314	

Quality Assurance		( 985-86 Actual	ı	unts in Thousan 986-87 vailable	19	987-88 Judget
State Funds	\$	2,839 3,710 107	\$	3,094 4,285 149	\$	3,435 4,299 149
TOTAL	\$	6,656	\$	7,528	\$	7,883

Provides programmatic control over the regulatory programs for health care facilities, conducts surveys for State licensure and Medicare and Medicaid certifications in nursing homes, other long-term care facilities, acute care facilities, surgical clinics, abortion clinics, out-patient clinics and renal dialysis clinics, insures all facilities comply with Title VI Civil Rights Act and State Human Relations Act; develops quality standards for all health care providers regulated by the Health Department.

			(Dollar Amounts in Thousands)				
	1985-86		1986-87		19	1987-88	
Source of Funds	A	Actual	A	vailable	В	ludget	
Appropriation:							
Quality Assurance	\$	2,839	\$	3,094	\$	3,435	
Federal Funds:							
Medicare — Health Service Agency Certification		2,100		2,550		2,300	
Medicaid Certification		1,575		1,700		1,964	
Inpatient Psychiatric Unit Surveys		35		35		35	
Augmentations:							
Publication Fees		12		15		15	
Reimbursement for Intermediate Care Facility/Mentally							
Retarded Facilities Reviews		95		134		134	
TOTAL	\$	6,656	\$	7,528	\$	7,883	

GENERAL FUND				<u>1EAL</u>	<u>1 H</u>	
Vital Statistics	1985-86 Actual	i 198	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget	
State Funds	\$ 3,8	76 \$ 46	3,802 52	\$	4,300 52	
TOTAL	\$ 3,9	22 \$	3,854	\$	4,352	

Assures the proper collection, registration and preservation of information on all births, deaths, fetal deaths, marriages, divorces and annulments occurring in Pennsylvania.

Source of Funds		(D 1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available		987-88 udget
Appropriation: Vital Statistics	\$	3,876	\$	3,802	\$	4,300
Augmentations: Reimbursement for Microfilming		46		52		52
TOTAL	\$	3,922	\$	3,854	\$	4,352
State Laboratory		985-86 Actual	1!	ints in Thousands) 986-87 vailable		987-88 Judget
State Laboratory  State Funds			1!	986-87		

Develops and administers a comprehensive program involving the setting of clinical laboratory standards, licensing of all clinical laboratories, determining proficiency levels in all clinical laboratories, providing training and specialized testing, and direct laboratory support to certain department programs. Contains divisions for bacteriology, virology, immunology, clinical chemistry, hematology, laboratory licensure and training.

Source of Funds	(D 1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget	
Appropriation: State Laboratory	\$ 2,771	\$ 2,595	\$ 2,803	
Federal Funds:  Medicare — Health Services Agency Certification — State	100	125	140	
Laboratory	129	135	146	
Augmentations:	•			
Licensure of Clinical Laboratories	216	200	209	
Blood Lead Testing — Chester	8	15	15	
Low Volume Proficency Testing	31	30		
Training Fees	2	3	3	
Lab Personnel Registry		2	2	
TOTAL	\$ 3,157	\$ 2,980	\$ 3,178	

State Health Care Centers	(E	ollar Amounts in Thousand	is)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Funds	\$ 13,405	\$ 12,590	\$ 12,968
		70	114
	26	106	112
TOTAL	\$ 13,431	\$ 12,766	\$ 13,194

Provides for the management of staff in the district offices and State Health Centers and provides for public health programs that can be categorized as: communicable diseases, chronic diseases, chronic respiratory diseases, maternal and child health, and crippled children.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: State Health Care Centers	\$ 13,405	\$ 12,590	\$ 12,968
Federal Funds: Medical Assistance.— State Health Centers		70	114
Augmentations:  Early Periodic Screening Diagnosis and Treatment  Payments — Departmental Services  Medical Assistance— State Health Centers	19 7	19 7 80	19 7 86
TOTAL	\$ 13,431	\$ 12,766	\$ 13,194

Information Programs and Registries	1985-86	Dollar Amounts in Thousand 1986-87	s) 1987-88
	Actual	Available	Budget
State Funds	\$ 1,111	\$ 1,399	\$ 1,292

Provides for the administration and operations of specific informational programs and continued maintenance of mandated health registries.

Source of Funds		(I 1985-86 Actual		(Dollar Amounts in Thousands 1986-87 Available		987-88 Judget
Appropriation: Vietnam Herbicides Information Commission Diabetes Task Force Cancer Registry Worksite Wellness Arthritis Task Force	\$	152 273 561 	\$	219 310 595 125 150	\$	219 310 613
TOTAL	\$	1,111	\$	1,399	\$	1,292

GENERAL FUND HEALTH

## **GRANTS AND SUBSIDIES**

	(Dollar Amounts in Thousands)			
	1985-86	1986-87	1987-88	
School Health Examinations	Actual	Available	Budget	
State Funds	\$ 18,700	\$ 18,000	\$ 17,900	

Provides for reimbursement to school districts for providing certain health services to school children that will ensure that the children will develop their maximum potential. The funds are used to pay for school nurses, dental hygiene, examination services, and periodic vision and hearing tests.

periodic vision and hearing tests.	intai nygiene, e	xammation services, and	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: School Health Examinations	\$ 18,700	\$ 18,000	\$ 17,900
Local Health Departments	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget

Provides health services reimbursement to those counties having an organized and locally funded county health department. The current rate of reimbursement for county health departments is \$4.50 per person or fifty percent of the operating budget, whichever is lower. Currently reimbursement is provided to five full-time county health departments (Philadelphia, Allegheny, Erie, Bucks and Chester) and city health departments in Allentown and Bethlehem. Also provides environmental health service reimbursement based on a per capita grant of \$1.50 per resident population.

\$ 24,890

\$ 25,626

\$ 26,049

	(D	ollar Amounts in Thousand	s)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriation:			
Local Health Departments	\$ 18,380	\$ 18,999	\$ 19,369
Local Health Departments — Environmental	6,510	6,627	6,680
TOTAL	\$ 24,890	\$ 25,626	\$ 26,049

Maternal and Child Health	(D 1985-86 Actual	Pollar Amounts in Thousand: 1986-87 Available	1987-88 Budget
State Funds Federal Funds	\$ 819 79,009	\$ 7,844 85,170	\$ 12,162 87,553
TOTAL	\$ 79,828	\$ 93,014	\$ 99,715

Establishes maternal care and child health care services in areas the Commonwealth deems most in need. Program is directed towards reducing mortality and improving developmental disabilities in children. Includes all funding for the maternal and child health programs under the Federal Maternal and Child Health Services Block Grant.

Source of Funds	1985-86 Actual	Dollar Amounts in Thousands 1986-87 Available	1987-88 Budget
Appropriations:			
Maternal and Child Health	\$ 819	\$ 844	\$ 2,162
Women, Infants and Children (WIC)		7,000	10,000
Federal Funds:			
Special Supplemental Food Program for Women, Infants, and			
Children (WIC)	58,039	66,500	69,000
Maternal and Child Health - Improved Pregnancy Outcome	6		02,000
Genetic Screening, Education	311	195	78
Genetic Screening	15	15	15
Crippled Children's Services — Projects	32		
Maternal and Child Health Services Block Grant — Crippled			
Children Programs	5,759	5,760	5,760
Maternal and Child Health Services Block Grant — Maternal			.,
and Child Health Services	12,997	11,750	11,750
Maternal and Child Health — St. Christopher's Hospital	750		
Maternal and Child Health — Spina Bifida	50		
Maternal and Child Health Services Block Grant — Supplemen-			
tal Security Income	1,050	950	950
TOTAL	\$ 79,828	\$ 93,014	\$ 99,715

GENERAL FUND	HEALTH
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Prevention and Treatment Services		(1	Dollar Amo	unts in Thousan	ds)	
	-	.985-86 Actual	-	986-87 vailable	_	987-88 Budget
State Funds	\$	16,296 5,890 82	\$	15,349 7,214 130	\$	15,223 5,334 130
TOTAL	\$	22,268	\$	22,693	\$	20,687

Provides for the prevention and treatment of diseases (hemophilia, sickle cell anemia, cooley's anemia, renal, spina bifida, black lung, and others). Also provides assistance through grants and contracts for development of comprehensive area emergency medical care. Includes all funding for the preventive health programs under the Federal Preventive Health and Health Services Block Grant.

	(Dollar Amounts in Thousands)			
	1985-86	1986-87	1987-88	
Source of Funds	Actual	Available	Budget	
Appropriation:				
Emergency Health Services	\$ 1,879	\$ 200		
Hemophilia Services	1,271	1,454	\$ 1,454	
Sickle Cell Anemia	738	765	788	
Sickle Cell Anemia — Summer Camp	25	25	25	
Cooley's Anemia	200	222	222	
Renal Disease	8,852	8,987	8,987	
HIB Vaccine		280	280	
Home Ventilators	499	540	540	
Coalworkers's Pneumoconiosis Services	607	645	645	
Spina Bifida	849	950	979	
Keystone State Games	100	150	150	
Benedum Geriatic Screening	125			
Adult Cystic Fibrosis	198	204	210	
Screening and Treatment — Venereal Disease	342	402	402	
Screening and Treatment — Tuberculosis	611	525	541	
Screening and Treatment — Tuberchiosis	OH	525	241	
Federal Funds:				
Black Lung Clinic Program	544	600	600	
Migrant Health Services	736	643	655	
Disease Control — Immunization Program	642	338	351	
Surveys and Follow-up Venereal Disease	591	769	795	
Diabetes Control	163	287	287	
Tuberculosis Control	88	104	104	
Emergency Medical Services — Public Information	7	34	40	
Preventive Health and Health Services Block Grant —				
Emergency Medical Services	905	800		
Preventive Health and Health Services Block Grant — Health				
Education and Prevention	332	475	475	
Preventive Health and Health Services Block Grant — Tuber-	334	47.5	415	
	411	569	569	
culosis Programs	411	309	209	
Preventive Health and Health Services Block Grant —	921	910	910	
Hypertension Services	921	910	910	
Preventive Health and Health Services Block Grant — Diabetes	20.4	210	210	
Task Force	204	218	218	
Preventive Health and Health Services Block Grant —				
Fluoridation Services	14	80	80	
Medical Assistance — Home Ventilators	97	220	250	
Medical Assistance — Renal Disease		932		
Adult Cystic Fibrosis	115	115		
Pediatric Rheumatology	120	120		
Augmentations:				
MA — Home Ventilators	82	130	130	
The some contractors				
TOTAL	\$ 22,268	\$ 22,693	\$ 20,687	

Assistance to Drug and Alcohol Abuse Programs		1985-86 Actual		ounts in Thousa 1986-87 wailable	nds)	1987-88 Budget
State Funds Federal Funds	\$	29,114 11,476	\$	31,078 11,278		\$ 31,804 11,344
TOTAL	\$	40,590	\$	42,356	:	\$ 43,148
treatment and prevention programs. Includes fu grams under the Federal Alcohol, Drug Abuse Source of Funds	e and M	Aental H 985-86 Actual	ealth Blocl (Dollar Amo	k Grant.  unts in Thousar 986-87 vailable		1987-88 Budget
Appropriation:						
Assistance to Drug and Alcohol Abuse Programs Pennsylvanian's Aware	\$	28,914 200	\$	30,878 200	\$	31,804
Federal Funds:						
Alcohol, Drug Abuse and Mental Health Block Grant — Alcohol Services		4,613		4,515		4,515
Services		6,739		6,609		6,609
High Risk Pilot				154		220
Juvenile Treatment Alternatives to Street Crime		73 51				
TOTAL	\$	40,590	\$	42,356	-	43,148

Health Research and Support Activities	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 4,795	\$ 7,104 404	\$ 6,439 454
TOTAL	\$ 4,795	\$ 7,508	\$ 6,893

Provides funds for supporting research and efforts relative to special health conditions with special emphasis on cancer.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations:  Cancer Control, Prevention and Research.  The Institute for Cancer Research, Fox Chase, Philadelphia Pittsburgh Cancer Institute.  The Wistar Institute — Research, Philadelphia The Wistar Institute — Rabies Research Lupus Disease — Research University of Pennsylvania Cancer Center Cardiovascular Studies — University of Pennsylvania Cardiovascular Studies — St. Francis Hospital, Pittsburgh Central Pennsylvania Oncology Group Burn Foundation of Greater Delaware Valley Poison Control Center United Neighborhood Facilities Health Care —Eric Aids Education	\$ 2,968 535 250 208  80  125 125 104 250 	\$ 4,000 635 350 225 110 80 500 125 125 104 250 300 150	\$ 4,000 654 350 232  80  129 129 107 258  150 350
Federal Funds: Aids Health Education	\$ 4,795	404 \$ 7,508	454 \$ 6,893
Chronic, Catastrophic and Degenerative Diseases	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 3,099	\$ 3,349	\$ 3,400

Provides funds for the detection and treatment of various chronic, catastrophic and degenerative diseases including cerebral palsy, cleft palate, and Tay-Sachs disease.

	· ·	ollar Amounts in Thousand	
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriations:			
Cerebral Palsy - St. Christopher's Hospital, Philadelphia	\$ 750	\$ 750	\$ 773
Cleft Palate Clinic — Lancaster	52	52	54
Cleft Palate Clinic — Pittsburgh	52	52	54
Tay Sachs Disease - Jefferson Medical College	52	52	54
Children's Heart Hospital	1,563*	1,563	1,610
Tourette Syndrome		50	
Home for Crippled Children, Pittsburgh	530°	730	752
Handicapped Children's Clinic	100	100	103
TOTAL	\$ 3,099	\$ 3,349	\$ 3,400

<sup>\*</sup>Actually appropriated to Department of Public Welfare in 1985-86

OTHER FUNDS HEALTH

# **Amounts Not Previously Detailed**

	(E	Ollar Amounts in Thousand	s)
General Fund	1985-86 Actual	1986-87 Available	1987-88 Budget
Emergency Medical Services Operating Fund		\$ 7,727	\$ 4,993
DEPARTMENT TOTAL		\$ 7,727	\$ 4,993

## **DEPARTMENT OF HEALTH**

# Summary of Agency Program by Category and Subcategory

# **General Fund and Special Funds**

				•	Amo	unts in Tho	usano			
	1985-86		1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Administration and Support	\$ 7,910	\$	7,803	\$ 7,895	\$	8,217	\$	8,539	\$ 8,879	\$ 9,233
Comprehensive Health Systems										
Development	\$ 15,817	\$	15,483	\$ 14,952	\$	15,522	\$	16,112	\$ 16,724	\$ 17,360
Medical Research and Health										
Information	8,949		9,694	9,445		9,795		10,155	10,529	10,917
Medical Facilities Review	3,557		3,809	4,137		4,302		4,475	4,654	4,840
Health Services Development	3,311		1,980	1,370		1,425		1,482	1,541	1,603
Health Maintenance	\$ 58,000	\$	66,296	\$ 71,208	\$	72,647	\$	73,931	\$ 75,262	\$ 76,635
Health Maintenance and Disease										
Prevention	50,060		58,684	63,627		64,953		66,120	67,329	68,576
Detection and Diagnosis	7,940		7,612	7,581		7,694		7,811	7,933	8,059
Patient Care	\$ 51,515	\$	53,954	\$ 54,891	\$	57,028	\$	58,966	\$ 60,977	\$ 63,064
Outpatient Treatment	22,018		22,478	22,677		23,534		24,141	24,768	25,416
Inpatient Treatment	383		398	410		418		426	434	442
Prevention/Intervention of Drug and										
Alcohol Abuse	5,983		6,376	6,361		6,615		6,880	7,155	7,441
Treatment of Drug and Alcohol Abuse	23,131		24,702	25,443		26,461		27,519	28,620	29,765
DEPARTMENT TOTAL	\$ 133,242	<u>\$</u>	143,536	\$ 148,946	\$	153,414	\$	157,548	\$ 161,842	\$ 166,292

## General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund Federal Funds	\$	7,910 3,575	\$	7,803 3,728	\$	7,895 3,701	\$	8,217 3,701	\$	8,539 3,701	\$	8,879 3,701	\$	9,233 3,701
Other Funds	_	2,133		2,219		2,538		2,538		2,538		2,538	D	2,538
TOTAL	\$	13,618	\$	13,750	\$	14,134	\$	14,456	\$	14,778	\$	15,118	\$	15,472

#### Program Analysis:

Management systems are developed, coordinated and provided to support the operations of health programs. The success or failure of these support services have an impact on the effectiveness of the department's programs.

The department will continue to utilize Integrated Central Systems (ICS) terminals at the executive, bureau and field level offices to assist the agency in the maintenance of a comprehensive fiscal management program. The department also has in place a personnel management system and an automated inventory program.

User information needs have been steadily increasing in the past several years, with the rapid development of data user sophistication and user oriented personal computing. Currently the Health Data Center's computer, telecommunications network, peripherals and related software support 49 major systems, encompassing 84 subsystems, utilizing approximately 3,560 programs.

The State Public Health Laboratory, with facilities at Lionville, is responsible for the provision, coordination, counseling, and consultation concerning the laboratory support needs of all department programs as well as maintaining a liaison and a working relationship with: the State Public Health Laboratory in each of the other states; Federal government and university-based laboratories; and the clinical laboratory community of the Commonwealth.

The State Health Care Centers provide public health services to citizens of the Commonwealth through a network of 6 District Offices and 69 Health Care Centers covering all counties except Allegheny, Bucks, Chester, Erie and Philadelphia, and three municipalities, Allentown, Bethlehem and York. The counties and municipalities have local health departments partially funded through grants by the department.

						(Dollar	Amo	unts in The	usand	s)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	3,966	\$	4,100	\$	4,078	\$	4,241	\$	4,411	\$	4,587	\$	4,770
State Laboratory		55		52		57		59		61		63		66
State Health Care Centers		3,889		3,651		3,760		3,917		4,067		4,229		4,397
TOTAL		<b>7</b> 010	_		_		_		_		_		_	
TOTAL	<u>*</u>	7,910	<u>\$</u>	7,803	\$	7,895	\$	8,217	\$	8,539	\$	8,879	<u>\$</u>	9,233

#### Medical Research and Health Information

OBJECTIVE: To improve the utilization of existing health resources, to develop more effective methods of gathering and utilizing health information, and to develop basic scientific knowledge about the nature of disease and illness including the effect of biological, social and environmental processes.

## **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in Tho 1988-89	usano	1s) 1989-90	1990-91		1991-92	
General Fund	\$ 8,949 426 1,734	\$ 9,694 727 1,848	\$ 9,445 714 1,912	\$	9,795 714 1,912	\$	10,155 714 1,912	\$ 10,529 714 1,912	\$	10,917 714 1,912	
TOTAL	\$ 11,109	\$ 12,269	\$ 12,071	\$	12,421	\$	12,781	\$ 13,155	<u>\$</u>	13,543	

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Vital events (births, deaths, fetal deaths, marriages and divorces):							
Registered and processed  Percent registered and processed within	422,420	420,600	418,700	418,600	418,500	418,400	418,300
30 days	40%	40%	40%	41%	43%	44%	44%
Applications for certified copies of birth and death records:							
Filled	454,000	450,000	448,000	446,000	444,000	440,000	436,000
Percent filled within 10 days	77%	78%	78%	79%	79%	79%	79%
Epidemiological studies and research pro-							
jects conducted	30	30	30	30	30	30	30
Cancer Registry:							
Pennsylvania general hospitals reporting				,			
to the Pennsylvania Cancer Registry Percent of Pennsylvania general hospitals	259	259	259	259	259	259	259
reporting	100%	100%	100%	100%	100%	100%	100%
Abstracts received on a yearly basis	68,500	68,500	69,000	69,500	70,000	70,500	71,000

## Program Analysis:

Timely and accurate health information is essential to the effective functioning of the Department of Health, other State agencies and the public community. Reliable health information is needed to contain the outbreak of communicable diseases; identify the existence and extent of health problems; evaluate the adequacy of health facilities, services and manpower; and evaluate alternative methods for the delivery of health care services. In addition, dissemination of health data to Pennsylvanians, as well as Federal, State and local agencies is of major importance to the department.

One focus of this subcategory is collection and dissemination of health data. The State Health Data Center,

as a designated State center for health statistics under P.L. 95-623, serves as the focal point in Pennsylvania for coordinating the collection, analysis and dissemination of health statistics and information. The center maintains statistical information on the health status of the population, (including leading causes of death, life expectancy, and infant mortality). The center handles about 3,000 requests for services each year. The Data Center conducts an annual survey of all hospitals and nursing homes in Pennsylvania to support the need for information on health resources and health services availability, utilization, staffing and patient characteristics.

The State Health Data Center's Vital Records Division

## Medical Research and Health Information (continued)

#### Program Analysis: (continued)

is the repository for all records of births, deaths, fetal deaths, marriages and divorces which occurred to Pennsylvania residents. In 1986-87, approximately 162,600 births, 125,500 deaths, 3,400 fetal deaths, 87,000 marriages, and 40,200 divorces are projected to be registered. These vital records are the primary source for important medical and health information such as: life expectancy, mortality statistics on causes of death and birth or fertility rates. In 1987-88, it is estimated that approximately 310,000 birth certificates will be issued by the department for a fee, with approximately 61,000 free birth certificates issued to veterans, and 162,600 issued free to new parents. The department anticipates issuing approximately 239,000 death certificates for a fee, and issuing 90,000 free to veterans or their next of kin. The division utilizes a state-wide network of 314 local registrars to collect original birth and death records. The Vital Statistics Law allows these local registrars to issue certified copies of death records while the original records are in their possession. In fiscal year 1987-88, it is estimated that over 700,000 certified copies of deaths will be issued by local registrars. In order to further increase retrieval efficiency \$408,000 has been added for 1987-88 to permit creation of computer data files from 25 million birth records.

Containing rising health care costs will continue to be a priority in fiscal year 1987-88. Movement towards a competitive health care environment through the collection and dissemination of health care cost, utilization, and quality data from individual providers is an important component of containing costs. The provision of this data will enable consumers, businesses, and insurers to compare health care providers and make informed decisions about health care purchases.

The second focus of this subcategory is medical and public health research designed to determine the existence and extent of health problems and to evaluate alternative methods for the delivery of health care services. To accomplish this, the Department of Health administers diverse activities, research projects and studies related to the etiology, distribution, and trend of major diseases. The department also provides epidemiologic assessment of health problems that include environmental-occupational hazards, health risk behavior and life style of the general public or selected populations, and provides professional consultation and technical support for other agencies, county health departments and local municipalities. Examples of the department's health research activities follow.

Under Act 99-1982 known as the Vietnam Herbicides Information Act, the Department of Health is responsible for the establishment and maintenance of a registry of Pennsylvania's Vietnam Veterans who were possibly exposed to herbicides used in Vietnam. The program is also responsible for the initiation of programs to educate health professionals regarding current detection, diagnosis and treatment of symptoms associated with herbicide exposure

and the promotion and maintenance of public information on Vietnam herbicides.

A registry of veterans exposed to herbicides in Vietnam was implemented effective October 1, 1984. The registry currently has over 65,000 participants' data on file and efforts are continuing to obtain information from an additional 135,000 Vietnam veterans. The Department of Health has updated a physicians manual that contains an overview of problems due to exposure to herbicides in Vietnam. This manual, developed through a contract with the Pennsylvania Medical Society, includes symptoms and conditions related to herbicides exposure, diagnosis and suggested treatment, and listings of VA Medical Centers and Governor's Veterans Outreach and Assistance Centers. Audio cassettes have been developed and distributed to teaching hospitals as an additional means of educating health professionals. A study of Soft Tissue Sarcoma has been conducted in conjunction with the University of Pittsburgh, Graduate School of Public Health, and the Pennsylvania Cancer Advisory Board. Results were released in November

In March 1983, the Pennsylvania Cancer Advisory Board published the Pennsylvania Cancer Plan, which provides guidelines for implementing the 1980 Pennsylvania Cancer Control, Prevention and Research Act in four areas: a Pennsylvania cancer registry; prevention, screening and detection; cancer rehabilitation; and epidemiology. The Pennsylvania Cancer Registry was established in fiscal year 1982-83 in south central and southeastern Pennsylvania and is now operational statewide. All hospitals are reporting to the system; however, due to hospital closings, the actual number of hospitals reporting has declined slightly. It is anticipated that there will be a slight increase in reporting in the next few years due to the upward trend in cancer morbidity. The registry serves as the focal point for definitive information concerning the manner in which cancer is affectign residents in Pennsylvania. This type of information will be used to develop programs, assess programs and conduct epidemiological and research activities.

The TMI Health Research Program continues to assess health effects associated with the low-level radiation incident of March 1979 upon the local population. These efforts include the following: a special study of pregnancy outcome within a ten mile radius of TMI; annual updates for TMI population registry and TMI mother/child registry; design of special morbidity surveys and continuous epidemilogic surveillance around all nuclear plants in Pennsylvania survey.

As part of its overall program in Environmental Health, the department continues to conduct appropriate medical and public health investigations of toxic hazardous waste sites, the underground mine fire in Centralia, the Drake Chemical Superfund site, radon exposure and other specific areas as they arise.

## Medical Research and Health Information (continued)

				(Dollar	Amo	unts in Tho	usand	s)		
	1985-8	6	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND										
General Government Operations	\$ 2,42	4	\$ 2,505	\$ 2,318	\$	2,411	\$	2,507	\$ 2,607	\$ 2,711
Three Mile Island—Health Related										
Studies	50	19	319	314		327		340	353	367
Vital Statistics	3,87	6	3,802	4,300		4,472		4,651	4,837	5,030
Vietnam Herbicides Information										
Commission	15	2	219	219		228		237	246	256
Institute for Cancer Research, Fox										
Chase, Philadelphia	53	5	635	654		674		694	715	736
The Wistar Institute—Research	20	8	225	232		239		246	253	261
The Wistar Institute—Rabies			110							
Lupus Disease—Research	{	80	80	80		80		80	80	80
Cardiovascular Studies—Philadelphia	12	25	125	129		133		137	141	145
Cardiovascular Studies-St. Francis										
Hospital, Pittsburgh	12	25	125	129		133		137	141	145
Central Penn Oncology Group	10	)4	104	107		110		113	116	119
Cancer Registry	56	51	595	613		638		663	690	717
Pittsburgh Cancer Institute	2:	50	350	350		350		350	350	350
University of Pennsylvania Cancer Center.			500							
GENERAL FUND TOTAL	\$ 8,9	19 =	\$ 9,694	\$ 9,445	\$	9,795	\$	10,155	\$ 10,529	\$ 10,917

## Medical Facilities Review

OBJECTIVE: To insure that health facilities meet minimum standards for health and safety and to insure that adequate and accessible health care can be provided to the citizens of Pennsylvania.

## **Recommended Program Costs:**

	1985-86		1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	usanç	ls) 1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 3,557 3,947 468	s	3,809 4,495 529	\$ 4,137 4,515 539	\$	4,302 4,515 539	\$	4,475 4,515 539	\$ 4,654 4,515 539	\$ 4,840 4,515 539
TOTAL	\$ 7,972	<u>s</u>	8,833	\$ 9,191	\$	9,356	\$	9,529	\$ 9,708	\$ 9,894

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Health care facilities in Pennsylvania							
surveyed and licensed:							
Hospitals (biennially)	261	261	261	261	261	261	261
Skilled and intermediate care nursing			20.	201	201	201	201
homes	670	690	700	710	720	730	740
Intermediate care facilities/MR	117	147	177	207	237	267	270
Freestanding birth centers	6	8	8	8	8	8	270
Home health agencies	300	350	380	400	420	440	460
Ambulatory surgical centers	12	20	35	40	40	40	40
Clinical laboratories	1,200	1,450	1,700	1,950	2,200	2,450	2,700
Psychiatric units	115	115	115	115	115	115	115
Product violations issued on misbranded							
and/or adulterated merchandise	181	186	186	190	195	195	195

#### Program Analysis:

The Department of Health is responsible for assuring that the citizens of the Commonwealth have access to a high standard of health care. The department is responsible for the enforcement of compliance with regulations pertaining to hospitals, nursing homes, home health agencies, primary care providers, and intermediate care facilities for the mentally retarded.

Survey teams periodically conduct program surveys of these facilities for compliance with standards of sanitation, fire safety, health and level of care required for Medicare and Medicaid certification and a State license. Survey deficiencies are indicated and requests for an acceptable plan of correction within a specific time period are presented to the health care facilities' administration.

In the Commonwealth of Pennsylvania, there are approximately 84,000 citizens residing in 670 nursing care facilities and 8,400 in 117 Intermediate Care Facilities for

the Mentally Retarded (ICF/MRs). These facilities must have a State license in order to operate and, in addition, must be certified by the department that they comply with Federal standards if they choose to receive Medicare and Medicaid reimbursement. To meet State and Federal regulations, the department must inspect each nursing home and ICF/MR annually and, in addition, monitor those institutions that have demonstrated serious deficiencies. In addition to these yearly licensure services, there are 50 or more facilities which are monitored at any given time because of provisional status. Approximately 270 complaints concerning patient care are investigated each year.

The department also insures compliance with State and Federal regulations for 261 acute care general hospitals and 30 psychiatric hospitals (the latter for Federal purposes only) in its implementation of the licensure and Federal certification programs.

## Medical Facilities Review (continued)

#### Program Analysis: (continued)

With the enactment of the Health Care Facilities Act (1980-136) in November 1980, additional statutory requirements for licensing three new categories of Health Care providers became effective. These three new categories are (1) birth centers which provide an alternative to the traditional hospital setting for uncomplicated obstetrical deliveries, (2) home health agencies and (3) ambulatory surgical centers now operating in the Commonwealth.

Act 136 also requires the department to eliminate, to the extent possible, duplication of inspections of health care facilities by various State agencies. Procedures have been implemented to conduct survey activities by the hospital surveyors during regular licensure visits to preclude the necessity for separate surveys by other agencies.

Federal funding for department Medicare and other Federal activities is dependent upon continuation of complete survey activities.

The Federal Government has implemented a new long term care survey process effective July 1986. The purpose for implementing the new process is to better assess whether the quality of care as intended by the rules and regulations is actually being provided to Medicare/Medicaid patients in nursing homes.

This process requires that a 20 percent sample of patients in facilities being surveyed be targeted for interviews during the 1987 Federal Fiscal Year.

The department has the responsibility for supervising the

manufacture, distribution, storage and sale of drugs, devices, cosmetics and hearing aids within the Commonwealth. Defective drugs, devices and cosmetics are routinely cited and destroyed under staff supervision to protect consumers. The department prepares and distributes a Generic Drug Formulary so that the public may have the benefits of lower-cost prescription drugs. Copies are distributed to all pharmacies across the State and to physicians on request. Regulations are prepared and finalized in order to provide enforcement over controlled substances, drugs, devices and cosmetics, sales of hearing aids and drugs permitted for interchange or substitution.

The Department of Health is mandated to develop a program assuring that all clinical laboratory services provided in the Commonwealth meet or exceed standards of performance which are technically feasible and clinically useful. The activities and services incorporated in this program include (1) an on site inspection used for evaluation and an annual licensure of each clinical laboratory, (2) refresher and updated training and education of clinical laboratory personnel, (3) confirmation testing of certain samples from licensed clinical laboratories, or special testing as a means of developing and maintaining confidence and reliable clinical laboratory service at the community level.

Under the Clinical Laboratory Act 1,200 clinical laboratories are currently being monitored. A portion of these costs are recovered through the annual licensing fee.

						(Dollar	Amo	unts in The	usand	s)		
		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND												
General Government Operations	\$	441	\$	455	\$	422	\$	439	\$	457	\$ 475	\$ 494
Quality Assurance		2,839		3,094		3,435		3,572		3,715	3,864	4,018
State Laboratory		277		260		280		291		303	315	328
GENERAL FUND TOTAL	\$	3,557	\$	3,809	\$	4,137	\$	4,302	\$	4,475	\$ 4,654	\$ 4,840
	_		_		_						 	 

## Health Services Development

OBJECTIVE: To develop a coordinated health care delivery system.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	3,311 1,831 998	\$	1,980 1,470 8,788	\$	1,370 607 6,092	\$	1,425 607 5,974	\$	1,482 607 5,974	\$	1,541 607 5,974	\$	1,603 607 5,974
TOTAL	\$	6,140	\$	12,238	\$	8,069	\$	8,006	\$	8,063	\$	8,122	\$	8,184

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Short-term hospital beds:							
Needed	44,160	41,958	41,958	41,958	41.958	41,958	41,958
Available	51,204	50,961	50,741	50,545	50,292	50,000	49,800
Long-term care beds:							
Needed	87,673	89,466	91,259	93,052	94.845	94,845	94,845
Available	83,982	84,822	85,669	86,257	87,392	87,500	87,500
Applications reviewed and processed by the		•					
State Health Planning and Development Agency:							
Approved	274	257	245	234	225	216	210
Disapproved	13	18	19	20	21	21	2
Withdrawn	4	10	10	10	10	10	10
Emergency medical technicians certified annually:							
Initial certification	3,600	4,189	4,350	4,500	4,600	4,600	4,600
Recertification	3,400	3,781	3,800	3,900	3,900	3,900	3,900
Ambulance services in State	1,113	1,187	1,200	1,200	1,200	1,200	1,200
Health maintenance organizations reviewed							
for quality of care	23	30	40	41	42	43	44

## Program Analysis:

The emphasis of the Department of Health's efforts in health service development is to work with health care providers and local communities in the State to develop a more effective health care system capable of providing quality health care services at an affordable cost.

The problems of rapidly increasing health care costs, unneeded hospital beds and the geographic maldistribution of health resources are widely recognized. The department's approaches in dealing with these problems are: health planning, development of health resources, and health financing and program development.

In recognition of the important relationship between the payment and the delivery of services, the department seeks to influence the health financing system so as to positively impact health services using two program strategies: regulatory and developmental. The department oversees a broad range of health plans, including health maintenance organizations (HMOs) and non-profit medical- surgical, optometric and dental service plans, as well as Pennsylvania Blue Shield's health plans.

The department promotes the development of alternative delivery systems such as health maintenance organizations,

## Health Services Development (continued)

#### Program Analysis: (continued)

capitated health care delivery systems and primary care centers. In 1985 Federal Medicare regulations were published which made it easier for Federally qualified HMOs or State certified HMOs to offer prepaid health services to Medicare beneficiaries. The Commonwealth had 29 HMOs serving 800,000 Pennsylvania consumers, as of February, 1987.

On July 3, 1985 the Pennsylvania Emergency Medical Services System Act became law. As a result, the Department of Health will maintain and coordinate a program for planning, developing, and upgrading Emergency Medical Services (EMS) Sytems throughout the Commonwealth. The major requirements of the Act are (1) that ambulance services meet minimum standards for staffing and equipment; (2) collection of patient data from hospitals and ambulance services to evaluate care; and (3) completion of a statewide EMS development plan within one year. Major departmental objectives of the Emergency Medical Services program have been achieved to a substantial level. Out of 1,086 (Basic Life Support and Advanced Life Support) ambulance services, 79 percent have been certified through the department's Voluntary Ambulance Service Certification

(VASC) program; 97 percent now have at least one ambulance, which meets the Federal recommended prehospital care standard; and 93 percent now participate in a standardized record keeping for data collection. In 1985, the ambulance services responded to more than 930,000 calls, which is equivalent to 80 calls per 1,000 population in the State. More than 85 percent of the calls were responded to within 10 minutes from the time the calls were received to arrival at the scene.

The Emergency Medical Technician (EMT) Paramedic Act authorizes the department to develop and promulgate training standards for emergency medical technicians and paramedics. There were 6,553 emergency medical technicians and 1,417 paramedics certified in fiscal year 1985-86. Continued training is necessary to replace attrition losses each year.

In spite of the fact that each year a number of certified EMIS and EMI-Paramedics do not apply for recertification, the increase in the number of certified EMTs and EMT-Paramedics in Pennsylvania was 42 percent and 300 percent respectively in fiscal year 1985-86 over the prior year.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	1,432	\$	1,480	\$	1,370	\$	1,425	\$	1,482	\$	1,541	\$	1,603
Emergency Health Services		1,879		200							•		-	
Poison Control Center				300										
			_		_		_		_				_	
GENERAL FUND TOTAL	\$	3,311	\$	1,980	\$	1,370	\$	1,425	\$	1,482	\$	1,541	\$	1,603

## Health Maintenance and Disease Prevention

OBJECTIVE: To promote sound health practices in the population; to reduce the need for remedial health care; and to reduce morbidity and mortality due to health defects and disease.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)											
		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$	50,060 65,305 497	\$	58,684 73,930 512	\$	63,627 76,269 512	\$	64,953 76,269 512	\$	66,120 76,269 512	\$ 67,329 76,269 512	\$ 68,576 76,269 512
TOTAL	\$	115,862	\$	133,126	<u>\$</u>	140,408	\$	141,734	\$	142,901	\$ 144,110	\$ 145,357

## Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Resident live births	160,011	160,000	159,000	159,000	158,000	158,000	157,000
Percent low birth weight live births	6.6%	6.6%	6.6%	6.6%	6.6%	6.6%	6.6%
Death rate of children under one year of age per 1,000 live births	10.8%	10.6%	10.4%	10.2%	10.2%	10.1%	10.1%
High risk pregnant women in maternity care projects	25,000	25,600	25,850	25,850	25,850	25,850	25,850
Infants and preschool children under health supervision	49,000	49,000	49,000	49,000	49,000	49,000	49,000
Children immunized against diphtheria, pertussis, tetanus, measles, polio and							
rubella	50,000	50,000	50,000	50,000	50,000	50,000	50,000
Reported incidences of vaccine preventable diseases in children	100	100	100	100	100	100	100
Communicable disease cases investigated	10,246	11,000	11,000	11,000	11,000	11,000	11,00
Communicable disease incidences reported:  Venereal disease  AIDS	12,120 250	12,120 500	11,920 1,000	11,920 1,500	11,920 3,200	11,920 4,100	11,926 4,106
Others (less animal bites)	15,370	15,000	15,000	15,000	15,000	15,000	15,00
Patient visits by migrant workers and their dependents	25,000	27,000	27,000	28,000	28,000	28,000	28,00
Persons participating in the Special Sup- plemental Food Program for Women, Infants and Children (WIC) (monthly average)	151,083	163,447	169,745	169,745	169,745	169,745	169,74
Average monthly WIC nutrition education contacts	50,361	53,937	54,366	54,366	54,366	54,366	54,366
Persons completing a standard diabetes pa- tient education program	644	600	600	600	600	600	600
Persons screened for hypertension	144,561	140,000	140,000	140,000	140,000	140,000	140,000
Hypertension cases discovered by screening	18,461	19,000	19,000	19,000	19,000	19,000	19,000
Hypertension cases diagnosed and referred for treatment	15,524	15,000	15,000	15,000	15,000	15,000	15,000

## Health Maintenance and Disease Prevention (continued)

## Program Analysis:

The prevention of disease has always been the primary mission of the Department of Health. It has been learned through experience that although it is possible to control or almost eradicate the most common communicable diseases by mass immunizations of the population, there are continued threats to public health.

During 1985-86, an estimated 69,102 infants and preschool children made an estimated 136,142 visits to Commonwealth supported programs for health assessments, guidance of parents in child-rearing and promotion of their children's health as well as for immunizations. In fiscal year 1986-87 the department modified its support of those programs not actually conducted by the department from general budget funding to a capitation system which focuses on uninsured non-medical assistance low-income children, those in families with income equal to and below 185 percent of poverty, and a partial capitation for uninsured children in families between 186 percent and 250 percent of poverty. In addition to the pediatric services provided for under the capitation system, the department also provides for nonmedical case management services such as social services, health education, nutrition education, and outreach for both capitation covered enrollees and medical assistance covered children in Department of Health supported service settings.

Lack of early prenatal care, coupled with economic and social disadvantage, results in greater risk for maternal complications and poor pregnancy outcomes for low income women. The department provides comprehensive maternity services, with emphasis on outreach and early enrollment into care. Maternity service includes education to promote healthy maternal behavior; screening, early detection, and appropriate timely medical intervention for preventable maternal/fetal complications and psychosocial support services for the childbearing women.

The Maternity Program encompasses Maternity Services Projects which are supported by the State funded High Risk Maternity Program and the Federal Maternal and Child Health (MCH) Block Grant (which includes the formerly designated Title V Maternal and Infant Care Projects). In 1987-88, the department expects to serve approximately 25,850 women which is a 10 percent increase in participation made possible by an additional \$1,293,000 program revision for 1987-88; discussed in more detail following this subcategory. It is estimated 800 low income teens 17 years of age and younger are served through the Teenage Pregnancy and Parenting Project (TAPP) which is part of the overall maternity program.

The Department of Health administers the Federally funded Special Supplemental Food Program for Women, Infants and Children (WIC). This program provides food supplements and nutrition education to pregnant or nursing women and children who are at nutritional risk due to poor health, inadequate diet and low income. WIC services are

provided through 25 local agencies covering 67 counties. The participant is supplied with vouchers stating the kinds and amounts of foods to be purchased. These are used at authorized grocery, drug stores and dairies to purchase milk, cheese, infant formula, cereals, juices, eggs, etc. The average food cost is currently \$27.47 per participant per month. Nutrition education and counseling are made available on a regular basis to program participants. In order to expand services, the department will receive a \$3,000,000 increase in the State supplement for WIC in 1987-88. This increase will permit service to over 50 percent of the eligible population.

The High Risk Infant Follow-Up System focuses special support for follow-up of high risk infants, born weighing less than 1,500 grams. As a group, these very low birth weight infants experience more vision, hearing and developmental problems. The goal of this system is to ensure that each low birth weight infant receives timely assessments and interventions for vision, hearing and development that can contribute to his or her optimal development. During 1986-87, a total of 258 infants were enrolled in the system. Among the department's services to high risk infants and their families is the Sudden Infant Death Syndrome (SIDS) Program which provides supportive services to families following a sudden infant death. The program identifies infants considered at risk for SIDS, refers them for evaluation and provides followup services. Education regarding SIDS is provided to health professionals and others who normally impact on families following such a death. Early and appropriate intervention is seen as a first and important step towards assisting these families to resolve grief in a healthy manner and to prevent possible psychological and physiological dysfunction.

Approximately four percent of the babies born in this country have a serious genetic condition. The genetic program seeks to improve public knowledge about genetic disease and public access to genetic services by supporting educational programs for both health professionals and citizens groups and by providing selected genetic services for low-income patients. To achieve its goals, this program has worked through several comprehensive human genetic centers and community-based sickle cell anemia testing and counseling programs.

Family planning services help women who seek, but have difficulty achieving pregnancy and help others delay pregnancy until there is the best chance for having a healthy baby born to a healthy mother. The department participates with the Department of Public Welfare in an integrated multi-agency health service delivery system serving more than 250,000 high risk, low income women throughout the Commonwealth.

The control of communicable diseases is fundamental to the prevention of illness. Reported cases of communicable

## Health Maintenance and Disease Prevention (continued)

## Program Analysis: (continued)

diseases are investigated by the department to determine the source of infection, mode of transmission and control measures to prevent additional cases. A few of the diseases investigated include Acquired Immune Deficiency Syndrome (AIDS), giardiasis, hepatitis, salmonellosis shigellosis, toxic shock syndrome, and trichinosis, rabies and Lyme Disease. In 1987-88 the department will receive an additional \$200,000 to provide training to medical and other professionals who have routine contact with AIDS patients, such as correctional officers and medical personnel.

The department has recently submitted a proposal to declare several diseases reportable in order to more accurately determine incidence rates and to collect epidemiological data, which is necessary to develop the appropriate control measures to prevent additional outbreaks. These diseases include: Kawaski Disease—a disease that strikes children and often causes heart problems; Lyme Disease—illness resulting from tick bites, often causes a preventable arthritis and campylobacteriosis—a gastro intestinal infection.

The complex process of educating Pennsylvanians to engage in sound health practices to prevent disease and early death disability continues to be a major challenge to the Department of health, other public and private organizations and agencies which share in the responsibility. The leading causes of premature death and disability in Pennsylvania are heart disease, stroke, cancer, accidents, influenza, arthritis, diabetes, and cirrhosis. Contributing to these conditions are demographic characteristics, the environmental and behavioral risk factors such as smoking, alcohol abuse, high-fat-diets, physical inactivity and stress. Public health experts estimate that as much as half of all premature deaths are attributed to behaviors which can be modified.

Risk reduction programs use methods such as incentives, health risk appraisals, risk factor screening, self-help kits, group discussion, and individual counseling to help people stop smoking, eat properly, exercise, adhere to hypertensive regiments and reduce other chronic disease risks. The department supports community risk reduction projects and comprehensive school health education programs.

The Governor's Advisory Board on Arthritis, within the Department of Health, has responsibility for assessing programs and resources for arthritis, and making recommendations relating to program needs. Major features of the board's program plan include professional and public education designed to reduce complications, reduce the need for institutional care, improve institutional care standards, reduce bed confinement and loss of workdays, improve home environment and promote community health services. Initial efforts have been concentrated on self-help arthritis courses, and in-service education programs for public health

workers and a professional educational program for physicians.

The Cancer Plan which provides goals and guidance for implementing Act 230 "The Pennsylvania Cancer Control. Prevention and Research Act" was adopted by the Cancer Advisory Board and published in March 1983. The plan is revised annually. The Department of Health's Cancer Control Program conducts activities based upon the priorities recommended by the plan which include: Cancer Registry: prevention, screening and detection education and information; clinical research; community outreach; and epidemiology and biostatistical studies. Contractual activities are ongoing in which cancer control, interventions, detection and screening are operative in local areas, and research efforts and rehabilitative studies are conducted in Pittsburgh, Philadelphia and and Recommendations may also come from the Cancer Advisory Board to develop new cancer control efforts as technology changes. During 1987-88 colorectal cancer detection will be added to breast and cervical cancer activities.

In 1987-88, the Diabetes Control Program will involve the following: Pennsylvania Diabetes Task Force activities: working with local diabetes patient education services to improve quality and availability; assisting the Pennsylvania Diabetes Academy to develop and deliver professional education materials and programs for health care providers in local areas; working towards the reimbursement of diabetes outpatient education services by all major health insurers in the State; and cooperating with other programs in mutually beneficial linkage activities. In 1985-86 fiscal year 105 diabetes professional education programs were given for 1,878 health providers; 64 ambulatory diabetes patient education programs were offered in which 708 patients participated; 437 diabetes patient education programs were given consultation or assistance; and, 1,916 health providers received materials for diabetes patients or professionals.

Hypertension (high blood pressure) has long been known as the "silent killer" because it often goes undetected for years until serious damage to the body's organ systems has occurred. In Pennsylvania there are approximately 3 million persons with elevated blood pressure. The department will screen about 140,000 persons in 1987-88. As a result about 15,000 cases of previously undetected or uncontrolled hypertension will be found and referred for proper treatment. Screenings occur in all counties at more than 1,000 industrial and public screening sites and are reported to a central registry in Harrisburg.

The Migrant Health Program provides seasonal farm workers and their dependents with comprehensive, accessible medical care. In 1985-86 program statistics totalled 5,900 individuals served for a total of 25,000 encounters for

## Health Maintenance and Disease Prevention (continued)

#### Program Analysis: (continued)

medical services including dental and vision care. The program is expected to serve more migrants in 1987-88 by expanding activities in Chester county.

The department continues its efforts in the area of environmental health through assessing the health effects of environmental hazards and investigating and preventing adverse health conditions which are directly influenced by the environment. In conjunction with the Community Health Districts, the Environmental Health Program will be actively involved in the following programs or initiatives for 1987-88; coordination of the department's Yukon Health Program and Drake Health Program; further development of initiatives regarding priority pollutants; conducting required environmental health investigations and assessments; conducting environmental health surveillance; supporting the Toxics/Health Effects Advisory Committee and maintaining technical interaction with other State and Federal agencies and outside groups in areas related to environmental health.

Public health programs are administered in part through

a field structure consisting of six district offices and a network of 69 Health Centers which serve all but five counties within the State. The remaining five counties and three municipalities are served by local health departments receiving grants from the department. The District offices and State Health Centers also provide health maintenance services.

The State Public Health Laboratory at Lionville provides special laboratory services which are essential to the epidemiologic investigation of communicable disease outbreaks in the Commonwealth. The laboratory maintains a state of readiness to provide essential laboratory services not available elsewhere on a timely basis; administers a clinical laboratory improvement program; and supports department programs in the areas of infectious disease, chronic disease, metabolic disease and toxicology. The State Public Health Laboratory provides statewide rabies testing seven days a week for critical animal species when a person has been placed at risk through a bite or other close contact with an animal.

	(Dollar Amounts in Thousands)												
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92						
GENERAL FUND													
General Government Operations	\$ 551	\$ 569	\$ 561	\$ 583	\$ 606	\$ 630	\$ 655						
State Laboratory	2,023	1,894	2,046	2,128	2,214	2,303	2,394						
State Health Care Centers	3,887	3,651	3,761	3,911	4,067	4,230	4,399						
AIDS Education		150	350	350	350	350	350						
School Health Examinations	14,399	13,860	13,783	13,783	13,783	13,783	13,783						
Local Health Departments	18,380	18,999	19,369	20,156	20,761	21,384	22,025						
Local Health Departments —													
Environmental	6,510	6,627	6,680	6,947	7,225	7,514	7,815						
Maternal and Child Health	819	844	2,162	2,162	2,162	2,162	2,162						
Cancer and Research Control Prevention	2,968	4,000	4,000	4,000	4,000	4,000	4,000						
Arthritis Task Force	125	150	150	156	162	169	175						
Sickle Cell Anemia-Summer Camps	25	25	25	25	25	25	25						
Keystone State Games	100	150	150	150	150	150	150						
Tourette Syndrome		50											
HIB Vaccine		280	280	280	280	280	280						
Diabetes Task Force	273	310	310	322	335	349	363						
Worksite Wellness		125											
WIC State Supplement		7,000	10,000	10,000	10,000	10,000	10,000						
GENERAL FUND TOTAL	\$ 50,060	\$ 58,684	\$ 63,627	\$ 64,953	\$ 66,120	\$ 67,329	\$ 68,576						

# Health Maintenance and Disease Prevention Program Revision: Maternity Services

## **Recommended Program Revision Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amounts in Tho 1988-89	usands) 1989-90	1990-91	1991-9
General Fund		,	\$ 1,293	\$ 1,293	\$ 1,293	\$ 1,293	<u>\$ 1,29</u>
Program Measures:							
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
High Risk Pregnant Women in Maternity Care Projects							
Current  Program Revision	25,000	25,600	25,850	25,850	25,850	25,850	25,850

## **Program Analysis:**

This Program Revision increases the number of women receiving prenatal care through the Department's Maternity Service Program. An additional \$1,293,000 is provided to increase the number of low income women who are served in current project areas as well as enabling the creation of new projects to render services in five to ten high prenatal risk areas of the Commonwealth. These risk areas have high rates of infant mortality, low weight births and teen pregnancies.

Medical literature reports that early and regular prenatal care reduces low birth weight. Low birth weight babies are more likely to die during their first weeks of life than are normal birth weight infants. Demographic characteristics associated with birth weight and infant mortality include maternal age, race, socio-economic and marital status, and education level.

With the \$1,293,000 increase approximately 2,585 additional women and teens will receive prenatal care. The funding increase will expand the existing program from 25,600 to 28,435 women, or approximately 50 percent of all pregnant mothers below 185 percent of poverty.

The prenatal care offered through this expansion will: (1) monitor a pregnant woman's health status so as to detect and promptly intervene to ameliorate diseases that develop during pregnancy, (2) educate women regarding healt habits and warning signals, and (3) provide psychosocial support.

## Recommended Program Revision Costs by Appropriation:

	(Dollar Amounts in Thousands)											
	1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND												
Maternal and Child Health			\$	1,293	\$	1,293	\$	1,293	\$	1,293	\$	1,293

## **Detection and Diagnosis**

OBJECTIVE: To detect disease and health defects in the population at the earliest possible stage of development, to ensure that disease and defects are properly diagnosed, and to place those individuals in need of treatment and/or rehabilitation in the most appropriate program.

## **Recommended Program Costs:**

			1985-86		1985-86		1985-86		1986-87	(Dollar 1987-88	unts in Tho 1988-89	usano	is) 1989-90		1990-91		1991-92	
,	General Fund Federal Funds Other Funds	\$	7,940 3,761 873	\$	7,612 3,824 1,003	\$ 7,581 3,893 1,035	\$ 7,694 3,893 1,035	\$	7,811 3,893 1,035	\$	7,933 3,893 1,035	\$	8,059 3,893 1,035					
	TOTAL	\$	12,574	\$	12,439	\$ 12,509	\$ 12,662	\$	12,739	<u>s</u>	12,861	<u>\$</u>	12,987					

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Persons screened for:							
Venereal diseases	197,750	197,500	197,500	197,500	197,500	197,500	197,500
Tuberculosis	216,000	216,000	216,000	216,000	216,000	216,000	216,000
Black lung	10,732	9,000	9,000	9,000	9,000	9,000	9,000
Lead poisoning	22,000	22,000	22,000	22,000	22,000	22,000	22,000
Phenylketonuria and hypothyroidism	156,700	156,000	155,000	155,000	155,000	155,000	155,000
Abnormalities discovered by screening:							
Venereal diseases	3,300	3,250	3,200	3,200	3,200	3,200	3,200
Tuberculosis	3,172	4,300	4,300	4,300	4,300	4,300	4,300
Black lung	8,566	8,000	7,000	7,000	7,000	7,000	7,000
Lead poisoning	631	650	650	650	650	650	650
Phenylketonuria and hypothyroidism	51	51	51	51	51	51	51
HTLV—III Antibody (Aids)	252	252	1,343	2,550	2,550	2,550	2,550
Cases diagnosed and referred for treatment:							
Venereal diseases	3,300	3,250	3,200	3,050	3,050	3,050	3,050
Tuberculosis	3,908	4,300	4,300	4,300	4,300	4,300	4,300
Black lung	8,556	8,000	7,000	7,000	7,000	7,000	7,000
Lead poisoning	631	650	650	650	650	650	650
	51	51	51	51	51	51	51

## Program Analysis:

Early detection and diagnosis can often limit the severity of diseases and, in many cases, prevent the development of more serious pathological conditions. The department's programs provide screening for circulatory disorders; black lung, tuberculosis and other respiratory disorders; diabetes; dental problems; venereal disease; cervical cancer; anemias; developmental disorders; neuro-sensory disorders; and certain neonatal metabolic disorders.

Primary detection and diagnostic services under the

Sexually Transmissible Disease program are provided through interviewing patients with syphilis and gonorrhea, then examining and treating recent sexual partners. Health Department personnel confirm treatment on all patients found with disease, and then conduct interviews and investigations.

The department, under the Tuberculosis Control program, operates 66 chest clinics for the detection and diagnosis of tuberculosis disease and tuberculosis infection.

## **Detection and Diagnosis (continued)**

#### Program Analysis: (continued)

The clinics are assisted by the six health districts of the department and the eight independent health departments. In fiscal year 1985-86 a total of 216,489 persons were screened for tuberculosis with 736 patients diagnosed as having tuberculosis disease and 3,172 patients diagnosed as tuberculosis infectious. All of those diagnosed were referred for treatment.

The department's Coalworkers' Respiratory Disease program provides screening, diagnosis, treatment, rehabilitation, counseling/education, self-help and referral to all miners ill with pulmonary disease. The department's program, which is both State and Federally funded, has used Federal funds to support expansion of services in treatment centers and home care activities while State supported activities handle seven full care centers located in hospitals throughout the anthracite and bituminous coal regions. During 1985-86, 17 clinic sites provided services to 10,732 individuals. In 1985-86 greater emphasis was placed upon pulmonary rehabilitation and self help programs.

Data from the Childhood Lead Poisoning Needs Assessment has identified fifteen communities of 25,000 or more population with children having a greater degree of risk. The department's program screens more than 22,000 children in high risk communities to detect those with blood lead symptoms, provides medical management as appropriate, and environmental follow-up to abate the lead source. Projects now function in Allegheny, Philadelphia, Lackawanna, Luzerne, Lehigh, Delaware, Erie and Dauphin Counties. The department is continuing to implement a surveillance system based on standard lead poisoning data forms returned from reporting laboratories.

State law mandates that all infants born in Pennsylvania be screened for phenylketonuria (PKU) and neonatal hypothyroidism. Pennsylvania's incidence of PKU is approximately one in 10,000 births, and of neonatal hypothyroidism approximately one in 4,500 births. Without early detection and prompt treatment, there is permanent brain damage and subsequent severe mental retardation. These diseases are estimated to account for 2 to 3 percent of residents in institutions for the mentally retarded. Additional affected individuals are living in the community as life-long dependent citizens. Approximately 160,000 newborns are tested each year. The State Public Health Laboratory oversees the screening method for these diseases and is responsible for the performance of confirmatory tests.

The Pennsylvania Public School Code requires that all children of school age attending or who should be attending public and non-public schools receive a program of health services as specified by State law and department regulations. The School Health Examination program reimburses school districts for providing medical, dental and nursing services on the basis of compliance with Code and professional standards. The goal of the program is to improve the health status of the school age population in the Commonwealth. Its focus is health maintenance and some of the services provided are fluoridation of water supplies, reduction of environmental hazards, screening and testing procedures to detect pre-clinical disease and problems such as vision, hearing, scoliosis and skin tests for tuberculosis, as well as emergency and first aid care. School immunization law requires that all children be immunized against diphtheria, tetanus, mumps, measles and rubella. Since there has been a decline in school enrollment, the average daily membership (ADM) which is used to calculate reimbursement has declined. For 1986-87 it is estimated 392,000 medical examinations and 1,893,000 vision tests will be administered to children.

			(Dollar Amounts in Thousands)									
	1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Government Operations	\$ 1,102	\$ 1,139	\$	1.054	\$	1,096	\$	1,140	s	1,186	\$	1,233
State Laboratory	416	389		420		437		454		472	•	491
State Health Care Centers	1,340	1,259		1,297		1,349		1,403		1,459		1,517
School Health Examinations	4,301	4,140		4,117		4,117		4,117		4.117		4,117
Coalworker's Pneumoconiosis Services	24	26		26		26		26		26		26
Screening and Treatment—Venereal												
Disease	342	402		402		402		402		402		402
Screening and Treatment—Tuberculosis .	238	205		211		211		211		211		211
Benedum Geriatrics Center	125											
Tay Sachs Disease-Jefferson Medical												
College, Philadelphia	52	52		54		56		58		60		62
GENERAL FUND TOTAL	\$ 7,940	\$ 7,612	\$	7,581	\$	7,694	\$	7,811	\$	7,933	\$	8,059

## **Outpatient Treatment**

OBJECTIVE: To reduce mortality and morbidity due to disease and health defects and to restore ill persons to the highest possible level of health with minimum involvement with the health care system.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund Federal Funds Other Funds	\$	22,018 11,630 849	\$	22,478 11,522 946	\$	22,677 10,579 975	\$	23,534 10,579 975	\$	24,141 10,579 975	\$	24,768 10,579 795	\$	25,416 10,579 975
TOTAL	\$	34,497	\$	34,976	\$	34,231	\$	35,088	\$	35,695	\$	36,322	\$	36,970

## Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Children receiving outpatient treatment							
through department supported							
programs:	3 400	2.450	3,500	3,550	3,600	3,650	3,700
Cardiac	3,400	3,450	3,200	3,200	3,000	3,200	3,700
Cleft palate	3,200	3,200	,	•	- *	600	600
Cystic fibrosis	571	575	580	585	590		+
Hemophilia	447	456	465	474	483	492	495
Speech and hearing	19,900	19,900	19,900	19,900	19,900	19,900	19,900
Orthopedic	6,500	6,550	6,600	6,650	6,700	6,750	6,800
Phenylketonuria	477	497	517	531	557	577	597
Epilepsy	350	355	360	365	370	375	380
Renal Disease	264	300	325	365	400	435	475
Cooley's Anemia	20	20	19	18	18	17	17
Sickle Cell Anemia	680	690	695	700	705	710	710
Spina Bifida	1,238	1,275	1,300	1,325	1,350	1,375	1,375
Home Ventilators	21	21	22	22	23	23	23
Adults receiving outpatient treatment							
and/or services through department							
supported programs for:							
Renal Disease	6,333	7,000	7,800	8,300	9,350	10,400	11,400
Black Lung	9,536	11,000	11,000	11,000	11,000	11,000	11,000
Tuberculosis	16.530	16,530	16,530	16,530	16,530	16,530	16,530
Venereal Disease	29,500	29,000	29,000	29,000	29,000	29,000	29,000
	514	520	525	530	535	540	540
Hemophilia	163	166	169	172	175	178	180
Cystic Fibrosis				21	21	22	22
Cooley's Anemia	17	19	20	<del></del> -			
Sickle Cell Anemia	660	670	675	680	685	690	690
Spina Bifida	120	125	130	133	135	138	140

## Program Analysis:

Outpatient treatment services are more economical and cost-effective than inpatient care and are utilized whenever possible to provide needed treatment services for chronic respiratory diseases, physical rehabilitation and reconstruction, chronic diseases other than respiratory, catastrophic blood disorders and acute conditions.

The department provides extensive outpatient support services to victims of chronic respiratory diseases. The Coal Workers' Respiratory Disease Program provides screening, diagnostic, rehabilitative, educational, referral and follow-up care to all miners ill with pulmonary disease within the Commonwealth. In 1985-86 seventeen sites provided services

## **Outpatient Treatment (continued)**

## Program Analysis: (continued)

to 10,732 patients. The main thrust of these services is prevention of more serious conditions with emphasis on education, self-help and rehabilitation. While there is a decrease in the measures of those receiving black lung treatment and/or services compared to last year's estimates, outpatient services are anticipated to increase with the addition of new patients with chronic obstructive pulmonary disease.

The Tuberculosis Control Program has 66 chest clinics that provide for the total management of persons with tuberculosis disease. This consists of bacteriological studies, periodic x-ray examinations, physician and nursing evaluations, and the renewal of drugs issued. There were 16,530 patients under supervision for tuberculosis disease in Pennsylvania in 1985-86. A twice weekly observed ingestion program for noncompliant patients is continuing and will lead to greater patient compliance and hence fewer tuberculosis infectious persons in the general population. Methodologies to more rapidly detect non-compliant patients and patients who remain infectious were put in place in 1986 and a program of shortened chemotherapy will be implemented during the 1986-87 budget year.

In 1979 the General Assembly provided funds to establish a Home Ventilator Program for children with chronic respiratory failure. Services are administered by The Children's Hospital of Philadelphia. This program permits 17 children with chronic respiratory problems to have life support equipment and nursing care in their homes at about one-third the cost of in-hospital care.

The Orthopedic Program provides outpatient care to children suffering from orthopedic conditions, amputations, and other related conditions. Services include: prosthetics, orthotics, orthopedic shoes, therapeutic and support services. These services are provided to over 7,000 patients at 37 orthopedic clinics throughout the state. The program has recently modified its method for calculating the number of patients; thereby producing a more accurate estimate.

The Cleft Palate Program provides comprehensive services which include pediatrics, plastic surgery, general dentistry, orthodontia, prosthodontics, etc. to children under 21 years of age. The program serves over 3,200 cleft palate and related plastic surgery patients annually.

The Spina Bifida program assists patients and their families with some of the health care costs not covered by insurance or other third party resources. Two in every 1,000 births result in a Spina Bifida child. During the first month of fetal life, unknown factors interfere with development causing the infant's spinal cord to protrude through his/her back at birth. The condition can be corrected neurosurgically, but the child may still have severe nervous, orthopedic and urologic problems. Due to medical advances,

there has been a dramatic increase in the number of surving children. As of June 1986, a total of 1,358 patients (1,238 children and 120 adults) were registered in the Spina Bifida program.

The department also operates programs for patients suffering from certain blood diseases, including Hemophilia, Sickle Cell Anemia and Cooley's Anemia. Hemophilia is a genetically transmitted disease where affected individuals have a deficiency of critical blood clotting factors. Affected individuals develop chronic diseases due to frequent hemorrhages, particularly in joints and muscles. Of the estimated 1,200 hemophiliacs in Pennsylvania, over 960 are enrolled under this program. It is estimated that the actual number of patients will not reach the maximum because some individuals prefer to obtain treatment from private physicians. The Hemophilia Program consists of eight specialized centers which offer comprehensive evaluation, rehabilitation services and blood products for hospital outpatients or home use. Patients must be registered with a program to receive these benefits and insure their third party resources are used before State program funds are expended.

Sickle Cell Anemia is a genetically determined red blood cell disorder which affects approximately 2 percent of the black population in Pennsylvania. Over 1,300 patients are currently receiving medical and psycho-social services at six Sickle Cell centers.

Cooley's Anemia is found predominantly in individuals of Mediterranean ancestry. While the incidence of Cooley's Anemia cannot be estimated, currently there are 38 patients receiving care under this program.

The Renal Disease program provides dialysis, drugs, medical supplies and transportation services to persons having chronic renal failure. New admissions average 1,361 per year with discharges averaging 563 per year. Thus, the patient census increases at the average rate of 800 per year. In 1986-87, the Renal program will begin to receive funding estimated at \$2,000,000 from Medical Assistance for services provided to eligible recipients. The Renal Disease program also supports an organ donor program that promotes transplantation which is less expensive than dialysis and improves the quality of life of kidney patients. The program reimburses the balance of cost which is not covered by third party resources.

The department provides comprehensive treatment services to diagnosed phenylketonuria (PKU) infants. A project is on-going to register all females in the State who had abnormal PKU results on their initial newborn screening tests. PKU females who are 12 years of age or older will be located, contacted, and counseled regarding their greatly increased risk of bearing children with various birth defects.

## **Outpatient Treatment (continued)**

## Program Analysis: (continued)

Because many of these females re-entered the outpatient treatment program, the number of PKU patients receiving treatment has increased substantially.

The Sexually Transmissible Disease Program provides clinical services for the diagnosis and treatment of sexually transmitted disease. These services are provided to insure that patients with suspected disease have access to diagnostic and treatment services, and also provide diagnosis and

treatment to those who have been exposed to a sexually transmitted infection. Prompt treatment of infectious patients and their partners contributes to disease prevention.

Clinical services are offered in a variety of settings, including State and community health centers, family planning clinics and practicing physicians' offices. This also allows minors to seek and receive care under the Commonwealth's Minor Treatment Law.

	(Dollar Amounts, in Thousands)													
	1985-86	1	986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
GENERAL FUND														
General Government Operations	\$ 1,102	\$	1,139	\$	1,054	\$	1,096	\$	1,140	\$	1,186	\$	1,233	
State Health Centers	4,289		4,029		4,150		4,316		4,489		4,669		4,856	
Hemophilia Treatment	1,271		1,454		1,454		1,454		1,454		1,454		1,454	
Sickle Cell Anemia	738		765		788		788		788		788		788	
Cooley's Anemia	200		222		222		222		222		222		222	
Renal Disease	8,852		8,987		8,987		9,535		9,821		10,115		10,419	
Home Ventilators	499		540		540		540		540		540		540	
Coalworker's Pneumoconiosis	583		619		619		619		619		619		619	
Spina Bifida	722		807		832		832		832		832		832	
Adult Cystic Fibrosis	198		204		210		210		210		210		210	
Screening and Treatment - Tuberculosis	367		315		325		325		325		325		325	
United Neighborhood Facilities Health														
Care—Erie	150		150		150		150		150		150		150	
Cerebral Palsy — St. Christopher's														
Hospital	750		750		773		796		820		845		870	
Cleft Palate Clinic — Lancaster	52		52		54		56		58		60		62	
Cleft Palate Clinic — Pittsburgh	52		52		54		56		58		60		62	
Handicapped Children's Clinic	100		100		103		106		109		112		115	
Home for Crippled Children	530		730		752		775		798		822		847	
Childrens Heart Hospital	1,563		1,563		1,610		1,658		1,708		1,759		1,812	
GENERAL FUND TOTAL	\$ 22,018	\$	22,478	\$	22,677	\$	23,534	\$	24,141	\$	24,768	\$	25,416	

## Inpatient Treatment

OBJECTIVE: To reduce mortality and morbidity due to disease and health defects and to minimize time, resources and intensity in restoring ill persons to the highest possible level of health.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	383 3,787	\$	398 3,380	\$	410 3,380	\$	418 3,380	\$	426 3,380	\$	434 3,380	\$	442 3,380
TOTAL	\$	4,170	\$	3,778	\$	3,790	\$	3,798	\$	3,806	\$	3,814	\$	3,822

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Persons receiving inpatient hospital care from department programs	713	745	776	797	818	845	870
Children treated under the cardiac inpatient program	180	180	180	185	185	190	190

## Program Analysis:

One of the principal concerns of patient management is to provide treatment services at the least expensive level of care that is consistent with standards of good medical practice. The emphasis in all of the department's programs is to utilize outpatient treatment whenever possible. Inpatient hospital and nursing care is provided for only the most complex medical conditions that require the facilities and services available in an inpatient setting. Because inpatient care is very expensive, programs providing this type of care have imposed strict controls on admissions and, where possible, are using outpatient services to avoid hospital admissions.

These controls and the implementation of the Diagnostic Related Group (DRG) payment mechanism account for fewer patients in the impatient setting.

Some of the programs operated by the department which provide inpatient care are tuberculosis control, children's cardiac surgery, cleft palate, cystic fibrosis, orthopedic, speech, hearing, spina bifida, and other disabling conditions of children. The department's children's cardiac inpatient program provides intensive diagnostic procedures such as cardiac catheterization and echocardiograms.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89	1	1989-90		1990-91		1991-92
GENERAL FUND														
Spina Bifida	\$	127	\$	143	\$	147	\$	147	S	147	\$	147	\$	147
Screening and Treatment - Tuberculosis		6		5		5	-	5	•	5	•		Φ	147
Burn Foundation — Greater Delaware						•		-		•		,		J
Valley		250		250		258		266		274		282		290
						-30		200		217		402		290
GENERAL FUND TOTAL	\$	383	\$	398	\$	410	\$	418	\$	426	\$	434	\$	442

## Prevention/Intervention of Drug and Alcohol Abuse

OBJECTIVE: To provide community and school educational services to the citizens of Pennsylvania alerting them to the varied dangers of drug and/or alcohol abuse.

#### **Recommended Program Costs:**

			(Dollar	Amou	unts in Tho	usand	s)			
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91	1991-92
General Fund	\$ 5,983 2,686	\$ 6,376 2,650	\$ 6,361 2,667	\$	6,615 2,667	\$	6,880 2,667	\$	7,155 2,667	\$ 7,441 2,667
TOTAL	\$ 8,669	\$ 9,026	\$ 9,028	\$	9,282	\$	9,547	<u>\$</u>	9,822	\$ 10,108

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Prevention:							
Persons Viewing Films	100,000	100,000	150,000	155,000	160,000	165,000	170,000
General information materials distributed							
— ENCORE	458,000	450,000	493,000	542,000	596,530	656,183	721,801
Teachers and parents trained	825	1,000	1,000	1,025	1,050	1,075	1,100
Educational contacts	118,400	260,000	260,000	260,000	260,000	260,000	260,000
Providers approved annually:							
Prevention providers	114	125	125	125	125	125	125
Intervention providers	122	127	167	167	167	167	167
Schools for Driving Under the Influence							
(DUI) offenders	62	62	62	62	62	62	62
Enrollments in DUI schools	25,000	25,000	26,000	26,000	26,000	26,000	26,000

## **Program Analysis:**

Prevention activities are developed to provide all Pennsylvania citizens with accurate and timely information on the effects of alcohol and other drugs and to assist individuals in developing or improving critical life skills that will allow them to choose a substance abuse free lifestyle. Although school education remains the primary focus of prevention activities, citizens of all ages are in need of prevention services. Local providers develop and conduct educational sessions, workshops, media presentations, public information and activity oriented experiences for county residents. During 1985-86 the prevention efforts were expanded as shown by the increase in the program measure "Prevention Providers Approved Annually". This number increased from 114 to 125 providers.

The number of educational contacts, a program measure of service delivery at the local level, has increased substantially. The majority of school-based prevention is facilitated by a cooperative agreement between the Department of Health and the Department of Education. The "Here's Looking at You, Too" curriculum has been voluntarily implemented in 400 of the Commonwealth's 501 school districts. The Departments of Health and Education's endorsement of one specific drug and alcohol course of instruction (i.e., HLAYT) has enabled these agencies to ensure that schools implementing this course have quality materials which address the needs of the targeted age group. During 1985-86, a Student Assistance Program (SAP) was expanded to 26 school districts in Pennsylvania. This program is an early intervention activity that trains teachers and other school personnel to be able to identify students who are using/abusing substances and refer them for professional help. In 1986-87, the Office of Drug and Alcohol Programs received additional funds to further expand the Student Assistance Program in a cooperative effort with the Office

## Prevention/Intervention of Drug and Alcohol Abuse (continued)

#### Program Analysis: (continued)

of Mental Health. The Office of Drug and Alcohol Programs initiated a drug and alcohol early intervention program for pregnant and parenting teens. Five counties — Lancaster, Allegheny, Berks, Chester, and Philadelphia — were funded to implement this program. The project's goals are to improve birth outcomes and parent functioning. The objectives are to identify at-risk teenagers, screen for use of substances, refer to appropriate maternity and/or drug and alcohol treatment service, and provide parenting skills. During the nine months of operation in fiscal year 1985-86, the eight teen pregnancy sites provided services to 938 teens.

Also in 1985-86, the Office of Drug and Alcohol Programs developed and implemented an Underage Drinking/Juvenile Substance Abuse project. Five SCAs — Berks, Blair, Bucks, Beaver, and Northumberland — were targeted to implement this program. The goals of the program are to provide a coordinated, comprehensive range of drug and alcohol services to juveniles and minors charged with drug and alcohol summary offenses, and to provide police, district justices, probation/parole officers, and courts with appropriate options for referring individuals cited for such offenses. For the nine-month period October to June 1985, the five projects provided services to 756 juveniles and minors. Of those, 703 successfully completed the program.

Intervention programs focus on assisting in decision-making and supporting clients until they can cope with the situation independently. Referral is provided if the need for a structured treatment regimen or other service is indicated. Intervention services in Pennsylvania include: a statewide network of hotlines and drop-in centers; alcohol highway safety programs; programs for pregnant and parenting teenagers; occupational programs; and Treatment Alternatives to Street Crime programs. Programs for pregnant and parenting teenagers who excessively use alcohol and drugs have begun in the five counties which account for 45 percent of the State's births to adolescents.

In fiscal year 1985-86, the Office of Drug and Alcohol Programs completed its Driving Under the Influence Group Intervention Pilot Project. This project was designed to provide the Criminal Justice System with appropriate service options for offenders who were assessed via the Court Reporting Network (CRN) as moderate problem drinkers.

The project was successful in that a total of 2,131 offenders were referred into the group intervention programs, and 1,545 of those offenders successfully completed the program. This model program is still in operation in the ten pilot counties.

For the period January 1, 1985 to December 31, 1986, the CRN processed 26,322 DUI offender evaluations. Since the inception of CRN, 92,448 offender evaluations have been processed. Of the 26,322 evaluations processed, 7,152 or 27 percent were determined to be moderate problem drinkers, and 16,921 or 64 percent were severe problem drinkers. The average blood alcohol level of those arrested was 0.18. Based upon this data, the need for replication of the pilot for DUI offenders to the remaining counties becomes a priority.

The Drug and Alcohol program is continuing to work with each State agency on the operation of the State Employe Assistance Program (SEAP). During 1985-86, a total of 1,077 supervisors and managers were trained.

The Treatment Alternatives to Street Crime (TASC) program is operational in eleven counties. TASC provides court officials with an alternative to confinement for the nonviolent drug and alcohol dependent criminal justice offenders. The program has shown only a 4 percent rearrest rate of the offenders participating in the program. In 1984, Pennsylvania became the first state to implement a TASC program for juvenile offenders. In 1985-86 172 juveniles completed TASC supervision.

The support services provided through the Educational Needs Clearinghouse for Outreach, Research and Emergency (ENCORE) are essential to the delivery of prevention education and information services at the local level. ENCORE's free loan audiovisual library is used extensively by teachers, community and parent organizations, drug and alcohol providers and trainers. Over the two-year period from fiscal year 1983-84 to 1985-86, the amount of printed materials distributed increased 100 percent (248,000 in fiscal year 1983-84). It is expected that the demand for printed materials will continue to increase at a rate of more than 10 percent due to the impact of increased Federal and State drug and alcohol abuse prevention efforts.

				(Dollar	Amo	unts in Tho	usano	is)		
		1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND										
Assistance to Drug and Alcohol Abuse	•	5.500			_					
Program	\$	5,783	\$ 6,176	\$ 6,361	\$	6,615	\$	6,880	\$ 7,155	\$ 7,441
Pennsylvania Aware		200	200							
GENERAL FUND TOTAL	\$	5,983	\$ 6,376	\$ 6,311	\$	6,615	\$	6,880	\$ 7,155	\$ 7,441

## Treatment of Drug and Alcohol Abuse

OBJECTIVE: To provide treatment and rehabilitative programs for those who have reached a dysfunctional level of drug and/or alcohol abuse.

## **Recommended Program Costs:**

				(Dollar	Amo	unts in The	usano	is)					
	1985-86		1986-87	1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund	\$ 23,131 8,854	\$	24,702 8,676	\$ 25,443 8,677	\$	26,461 8,677	\$	27,519 8,677	\$	28,620 8,677	\$	29,765 8,677	1
TOTAL	\$ 31,985	<u>s</u>	33,378	\$ 34,120	\$	35,138	\$	36,196	<u>\$</u>	37,297	<u>s</u>	38,442	1 1

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Inpatient programs licensed/approved:							
Hospitals	101	101	101	101	101	101	101
Non-hospitals	124	130	137	144	151	158	166
Outpatient programs licensed/approved	268	274	281	287	293	299	305
Total beds available	4,613	4,800	4,980	5,160	5,340	5,520	5,700
Patients enrolled in treatment:							
Male	50,040	50,800	51,308	51,821	52,339	52,862	53,39
Female	16,443	17,071	17,322	17,501	17,711	17,955	18,11
Patients who completed treatment	21,439	22,750	23,650	24,450	25,350	26,250	27,05
Admissions with primary diagnosis:							
Drug abuse	23,538	24,196	24,520	24,771	25,054	25,371	25,60
Alcohol abuse	42,945	43,675	44,110	44,551	44,996	45,446	45,90

#### **Program Analysis:**

The abuse of drugs and alcohol is one of the factors greatly affecting the health of Pennsylvania citizens. The responsibility of the Commonwealth to provide for the treatment of drug and alcohol abuse was established by the Pennsylvania Drug and Alcohol Abuse Conrol Act of 1972. The program measures summarized in this analysis indicate the impact of publicly funded treatment programs throughout the Commonwealth.

Services are provided to residents of the Commonwealth through a contract process to local governmental units in each county or groups of counties. The local governmental bodies, called Single County Authorities (SCAs), plan and implement community-based services in line with the department's decentralized planning and treatment philosophy. Most SCAs contract with independent providers for treatment, prevention and intervention services, although some SCAs administer their own direct services through functional units.

Treatment programs for substance abusers are provided in hospitals, prisons, shelters, residential units, day care and outpatient programs. Treatment often consists of a combination of short-term treatment, or detoxification, and long-term treatment, or rehabilitation. Some facilities have also developed after-care procedures which extend support after formal treatment had ended.

Total admissions to treatment for fiscal year 1985-86 were 66,483. A total of 505 drug and alcohol treatment programs were licensed/approved during 1985-86. The total beds available for treatment services are 4,613 as of June 1986. This figure has increased due to an effort by private providers to expand inpatient drug and alcohol services. The drug admissions are 35 percent of the total admissions while alcohol abuse admissions are 65 percent of total admissions. Males represent 75 percent of all admissions and females account for 25 percent of the total. An increase in admission of women is due largely to Federal block grant funds that

HEALTH

## Treatment of Drug and Alcohol Abuse(continued)

## Program Analysis: (continued)

were earmarked exclusively for new services for women. Treatment of cocaine abuse is now 4.1 percent of total admissions, a dramatic increase from a low of .04 percent recorded in 1977-78. It is anticipated that total client admissions to treatment may fluctuate slightly due to: the implementation of the Medical Assistance procedures to limit admissions to hospitals for detoxification and to refer more patients to out-patient programs, combined State and

Federal treatment support for services, and the effect of Driving Under the Influence arrests. Long-term admissions are giving way to shorter-term approaches and outpatient services are being reinforced, since inpatient resources are limited. Utilization review efforts at the State and local level will insure that the maximum numbers of persons will be served.

	1985-86	1986-87	(Dollar 1987-88	Amounts in Thou 1988-89	sands) 1989-90	1990-91	1991-92
GENERAL FUND Assistance to Drug and Alcohol							
Programs	\$ 23,131	\$ 24,702	\$ 25,443	\$ 26,461	\$ 27,519	\$ 28,620	\$ 29,765

# **Higher Education Assistance Agency**

The Higher Education Assistance Agency provides financial aid to higher education students in the form of grants, loans, and employment opportunities through the coordination of State and Federal aid programs. In addition the agency provides institutional assistance grants to private institutions enrolling students who participate in the grant program and administers the Information Technology Education program.

## **PROGRAM REVISIONS**

# **Budgeted Amounts Include the Following Program Revisions:**

Appropriation	n	Title	1987-88 State Funds (in thousands		
		General Fund			
Grants to Ful	l Time Students	Financial Assistance to Students	\$	9,600	
College Work	Study	Financial Assistance to Students		1,060	
		Subtotal	\$	10,660	
3	for student gran	Revision will provide for a ten percent increase in funds its and a 23 percent increase in funds available to colleges to match Federal and private funds for college work study			
Institutional A Grants	Assistance	Financial Assistance to Institutions	\$	1,896	
t	stitutional Assis	Revision will provide for a ten percent increase in Intance Grants. These grants help keep to a minimum the s in colleges and universities not receiving direct State			

DEPARTMENT TOTAL

12,556

## Summary by Fund and Appropriation

General Fund	1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	is) 1987-88 Budget
Grants and Subsidies			
Grants to Full Time Students	\$ 91,000	\$ 96,000	\$ 105,600
College Work Study	3,090	4,540	5,600
Administration	50	50	50
Equal Opportunity Professional Education	348	490	590
Institutional Assistance Grants	17,888	18,961	20,857
Computer Training	1,872	2,197	2,307
Computer Purchases	3,328	3,328	3,494
GENERAL FUND TOTAL	\$ 117,576	\$ 125,566	\$ 138,498
Other Funds	\$ 178,354	\$ 165,108	\$ 167,744
TOTAL ALL FUNDS	\$ 295,930	\$ 290,674	\$ 306,242

## **GRANTS AND SUBSIDIES**

	(D	ollar Amounts in Thousan	ds)
Higher Education Assistance	1985-86 Actual	1986-87 Available	1987-88 Budget
State Funds	\$ 112,376	\$ 120,041	\$ 132,697

The Commonwealth's scholarship and loan program is administered through the Pennsylvania Higher Education Assistance Agency. It provides scholarships to qualified students of the Commonwealth who need financial assistance to attend postsecondary institutions of higher learning, and guarantees loans made for the purpose of assisting residents in meeting their expenses of higher education. Matching funds are provided to assist students in securing grants and loans from the Federal Government.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations: Grants to Full-Time Students. College Work Study. Administration Equal Opportunity Professional Education. Institutional Assistance Grants  TOTAL	\$ 91,000 3,090 50 348 17,888 \$ 112,376	\$ 96,000 4,540 50 490 18,961 \$ 120,041	\$ 105,600 5,600 50 590 20,857 \$ 132,697
General Elementary and Secondary Education	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 5,200	\$ 5,525	\$ 5,801

Funds the training of teachers in computer education and provides grants for acquisition of computers for school districts.

		4	(Dollar Amo	unts in Thousand	ds)	
Source of Funds		985-86	_	986-87		987-88
Source of Funus	Α	ctual	A	vailable	E	Budget
Appropriations:						
Computer Training	\$	1,872	\$	2,197	\$	2,307
Computer Purchases		3,328		3,328		3,494
TOTAL	\$	5,200	\$	5,525	\$	5,801

## **Amounts Not Previously Detailed**

			(Dollar Amo	unts in Thousai	nds)	
	1	985-86	1	986-87	1	987-88
	A	Actual	Α	vailable	1	Budget
Higher Education Assistance Fund						
State Insured Loan Guaranty	\$	1,385				
Reserve for Losses on Guaranteed Loans		88,672	\$	94,596	\$	99,326
State/Federal Administration Augmentations		51,508		31,936		31,936
Parent Loan Reserve		1,029		1,111		1,167
Loan Sale Discount Account		4,495				
Contract Servicing		18,651		24,474		21,024
Supplemental Loan Account		12,614		12,493		13,793
Congressional Teacher Scholarship				498		498
DEPARTMENT TOTAL	\$	178,354	\$	165,108	\$	167,744

# Summary of Agency Program by Category and Subcategory

## **General Fund**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Higher Education	\$	112,376	\$	120,041	\$	132,697	\$	138,003	\$	143,522	\$	149,261	\$	155,229
Financial Assistance to Students Financial Assistance to Institutions	\$	94,488 17,888	\$	101,080 18,961	\$	111,840 20,857	\$	116,312 21,691	\$	120,963 22,559	\$	125,800 23,461	\$	130,830 24,399
General Instruction	\$	5,200	\$	5,525	\$	5,801	\$	6,033	\$	6,274	\$	6,525	\$	6,786
General Elementary and Secondary Education	\$	5,200	\$	5,525	\$	5,801	\$	6,033	\$	6,274	\$	6,525	\$	6,786
DEPARTMENT TOTAL	\$	117,576	<u>\$</u>	125,566	\$	138,498	\$	144,036	\$	149,796	\$	155,786	\$	162,015

## Financial Assistance to Students

OBJECTIVE: To supplement post-secondary education programs for the development of the Commonwealth's personnel resources by providing financial assistance to Commonwealth residents attending institutions of higher education.

## **Recommended Program Costs:**

			(Dollar	Amounts in Tho	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 94,488 178,354	\$ 101,080 165,108	\$ 111,840 167,744	\$ 116,312 167,744	\$ 120,963 167,744	\$ 125,800 167,744	\$ 130,830 167,744
TOTAL	\$ 272,842	\$ 266,188	\$ 279,584	\$ 284,056	\$ 288,707	\$ 293,544	\$ 298,574

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Applications for grants	220,773	228,940	228,940	228,940	228,940	228,940	228,940
Applications for grants processed	154,843	153,940	151,860	151,860	151,860	151,860	151,860
Applicants enrolled full time eligible for and receiving grants	110,021	106,950	105,760	105,760	105,760	105,760	105,760
Percent of applicants aided	71.1	69.5	69.5	69.6	69.6	69.6	69.6
Students assisted by Federal college based student aid (matching fund) programs	114,000	117,060	120,000	121,000	122,000	123,000	124,000
Students receiving Guaranteed Loans	216,991	230,000	238,000	240,000	240,000	240,000	240,000

#### Program Analysis:

Financial assistance to students in post secondary education is supported through the programs of the Pennsylvania Higher Education Assistance Agency (PHEAA).

PHEAA currently provides direct financial assistance to students through three programs; the Higher Education Grant Program, the Guaranteed Loan Program, and the Matching Fund Program for college work study. All funds for the various financial assistance programs administered by PHEAA flow through the Higher Education Assistance Fund. A cash flow statement for the Higher Education Assistance Fund appears in the Special Fund Appendix at the end of Volume 1 of this Budget.

The largest component of PHEAA's financial assistance program is the grant program which covers both basic financial assistance and assistance to veterans. Since its inception in 1966, the State Higher Education Grant Program has been particularly sensitive to the needs of low income families, large families, veterans of military service and those who have suffered special hardship due to the death, disability, retirement, or unemployment of the family's major wage

earner. Continuing increases in educational costs intensified these needs and are creating demands to provide aid for middle income families. It has been the objective of the program to help remove the financial barriers and thereby provide access to higher education for all needy Commonwealth residents and, within the limits of the resources available, help to provide freedom of choice between subsidized public colleges and the full-charge private colleges and other postsecondary schools so as to ensure utilization of all facilities and access to all types of instruction.

PHEAA grants are distributed on a formula basis which considers parental contributions and educational costs. The size of the grant thus varies by parental income, the tuition and fees charged by the institution the student attends and the financial assistance received by the student from other sources.

A ten percent increase is budgeted in the grant program. That increase is discussed in the Program Revision following this subcategory.

It is estimated that in 1986-87 roughly 71 percent of the

## Financial Assistance to Students (continued)

## Program Analysis: (continued)

students who received PHEAA grants also received Federal Pell Grants. This compares to the 75 percent who received both types of financial aid in 1980-81. The average full-year Pell grant to Pennsylvania students in 1981-82 was roughly \$1,071; in 1986-87 it is \$1,578.

Students used this combination of State and Federal financial aid to meet educational costs at a variety of types of institutions of higher education. In 1986-87, between PHEAA and Pell grants, an average of approximately 43 percent of a student's educational costs are covered. The average recipient of these grants attending a four-year col-

lege has the highest percent of educational costs funded at a State System of Higher Education institution and the lowest percent of educational costs is met at private institutions of higher education. The table below illustrates the percent of educational costs covered for an average recipient of PHEAA and Pell at different types of institutions in the 1986-87 academic year.

The measure showing the number of grant recipients is less than was estimated last year for the budget and future years because the agency anticipates processing fewer late applications than in prior years.

## Proportion of Educational 1986-87 Academic Year Costs of Common Recipients Funded by State and Federal Grants

	(Dollar Amounts in Thousands)									
Pennsylvania Institutions:	Educational Cost <sup>a</sup>	Average Full-Year State Grant	Percent of Educational Costs	Average Full-Year PELL Grant	Percent of Educational Costs	Combined Average Grant	Percent of Educational Costs			
Independent Four-Year	\$11,146	\$1,598	14.3%	\$1,514	13.6%	\$3,112	27.9%			
State System of Higher Education	4,347	754	17.4%	1,513	34.8%	2,267	52.2%			
State-Related Universities	6,569	1,171	17.8%	1,572	23.9%	2,743	41.7%			
Junior Colleges	7,438	1,297	17.4%	1,648	22.2%	2,945	39.6%			
Community Colleges	2,625	475	18.1%	1,554	59.2%	2,029	77.3%			
Nursing Schools	5,131	1,002	19.5%	1,531	29.9%	2,533	49.4%			
Business, Trade, Technical	5,156	1,224	23.7%	1,711	33.2%	2,935	56.9%			

<sup>&</sup>lt;sup>a</sup>Educational costs indicated are those used in the Federal PELL Program and do not include personal expenses.

## Financial Assistance to Students (continued)

## Program Analysis: (continued)

The second major component of the financial assistance program is the Guaranteed Student Loan Program (GSLP). The Loan Guaranty Program enables Pennsylvania residents enrolled at least half time in undergraduate or graduate programs in an eligible post secondary institution to secure long-term educational loans from several types of participating lenders. Participating lenders extend loans to students to fill the gap left between their resources (parental contribution, savings and other financial aid) and educational costs. The Auxiliary Loans to Assist Students Program or PLUS program supplements the GSLP and allows graduate students, independent undergraduate students and parents of dependent undergraduate students to borrow funds from participating commercial lenders.

PHEAA anticipates guaranteeing \$553 million in GSLP loans during 1986-87 and \$500 million in 1987-88. In addition, PHEAA anticipates guaranteeing \$30 million in PLUS loans in 1986-87 and \$46 million in 1987-88.

The dollar amount of loans guaranteed and the measure showing the number of students receiving guaranteed student loans is less in all years than was anticipated last year because new Federal requirements on income and family liability are decreasing the size of the program.

The College Work Study Matching Fund program ensures that Pennsylvania students and institutions are afforded maximum access to the Federal student financial aid programs. It also provides for the delivery of services to State and other public agencies and is used by the State universities and community collegs on campus. The required match for Federal funds which participating institutions dedicate to off-campus employment or internship experiences and funds for professional development workshops for financial aid personnel at participating institutions are also part of the program funds.

The availability of employment near campus has become a major factor in the decision a student makes regarding the choice of schools; the number of students who require earnings from employment in order to finance their education has increased. There is also an increase in the number of students that have found that at least one term of work experience when combined with the associate or baccalaureate degree is helpful in securing full-time employment.

Funds are included in the budgeted amount to expand the college work study program. These additional funds, are discussed in the Program Revision following this subcategory.

Act 330 of 1982, amended by Act 5 of 1983, authorized issuance of tax-exempt bonds to fund a supplemental student loan program. Undergraduate and graduate students who no longer qualify for existing Federally supported student loan programs or who need financial assistance in addition to the amounts available under existing program parameters are benefiting from the new loan programs. Parents are also able to obtain loans to help meet the costs of post-secondary education and reduce the debt burden for their children. Prior to the close of 1983, the agency temporarily funded a \$300 million tax exempt student loan program and subsequently has moved to permanent financing of two separate tax exempt loan programs with the 1984 Series A bond program and the 1985 Series A bond program. The 1984 bonds finance a revolving fund of \$100 million to provide loans to health professions students. The 1985 series is intended to be a revolving fund of \$202 million to fund the PHEAA/HELP program, which combines the Federal loan programs and a privately insured supplemental loan program to meet the costs of education.

A 1983 agreement between the Department of Education and the Office for Civil Rights in the U. S. Department of Education provided for the Equal Opportunity Professional Education Fund for graduates of Cheyney and Lincoln Universities. The fund, to be administered by the Department of Education, is used to place graduates of those schools in programs at Temple University, the University of Pittsburgh, and the Pennsylvania State University in medicine, dentistry, law and other post graduate programs. The budget includes \$590,000 for the 1987-88 cost of the program.

				(	(Dollar /	Amounts in The	usands)			
	1985-86		1986-87	198	7-88	1988-89	198	9-90	1990-91	1991-92
GENERAL FUND Grants to Full Time Students College Work Study Administration	\$ 91,000 3,090	•	96,000 4,540 50		,600 ,600 50	\$ 109,824 5,824 50	-	,217 ,057 50	\$ 118,786 6,299 50	\$ 123,537 6,551 50
Equal Opportunity Professional  Education	348	ļ	495		590	614		639	665	692
GENERAL FUND TOTAL	\$ 94,488	\$	101,080	\$ 111	,840	\$ 116,312	\$ 120	,963	\$ 125,800	\$ 130,830

## Financial Assistance to Students Program Revision: Financial Assistance to Students

## Recommended Program Revision Costs:

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund			\$ 10,660	\$ 11,086	\$ 11,530	\$ 11,991	\$ 12,771

#### **Program Analysis:**

This Program Revision will provide additional financial aid to students by providing a 10 percent increase in funds available for student grants and by providing a 23 percent increase in funds available to match Federal and private funds for college work study programs. These additional student aid funds will result in increased access to higher education and a broader choice among institutions for students.

The PHEAA Grant Program is intended to define student need in terms of educational costs and family income and to meet a portion of that need; currently the program can meet 34 percent of defined need with a maximum 1986-87 grant of \$1,750. The budgeted funds will allow new eligibility standards and will provide for movement of the grant toward the maximum of \$2,000 set in law.

The College Work Study program matches Federal, institutional, and private funds for work opportunities both

on and off campus. This self-help program provides work experience, in some cases career related experiences which will enhance future employment prospects; earnings to help ensure completion of postsecondary study, and an opportunity for the student to earn funds needed to pay educational costs rather than increasing the level of borrowing.

The On Campus Work Study program is funded by Federal funds matched with institutional and PHEAA funds at institutions receiving State appropriation aid and is the largest of the programs. The Off Campus program employs students in jobs related to their major course of study and is funded by Federal funds matched by PHEAA. In addition to providing income to the student workers it provides a learning opportunity. PHEAA also provides matching funds for internship programs including the REAL (Relating Education to Academic Learning) Program.

## Recommended Program Revision Costs by Appropriation:

	(Dollar Amounts in Thousands)											
	1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND												
Grants to Full Time Students	,		\$	9,600	\$	9,984	\$	10,384	\$	10,799	\$	11,231
College Work Study Program		,		1,060		1,102		1,146		1,192		1,240
GENERAL FUND TOTAL		<del></del>	<u>-</u>	10.660	_	11.006	_		_		_	<del></del>
OBMERNIE TOND TOTAL			<u> </u>	10,660	<u> </u>	11,086	<u>*</u>	11,530	3	11,991	\$	12,471

#### Financial Aid to Institutions

OBJECTIVE: To assist independent postsecondary institutions to maintain enrollments and stabilize their educational costs thereby promoting access to institutions in all sectors for Pennsylvania students.

#### **Recommended Program Costs:**

			(Dollar	Amounts in The	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 17,888	\$ 18,961	\$ 20,857	\$ 21,691	\$ 22,559	\$ 23,461	\$ 24,399
Program Measures:							
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Grant recipients enrolled at eligible in- dependent institutions	29,585	29,460	29,116	29,116	29,116	29,116	29,116
Per capita grant	611	644	716	752	790	829	871
Eligible institutions	87	90	91	91	91	91	91

## Program Analysis:

The Institutional Assistance Grants (IAG) Program, by design of the General Assembly at the time of enactment in July 1974, serves as an integral part of the Commonwealth's commitment to the development and preservation of a diverse system of postsecondary education encompassing the programs of both the independent and public sector institutions. The objectives of the program are carried out through formula grants to assist independent postsecondary institutions to maintain enrollments and to assist in the effort to stabilize their educational costs so as to facilitate utilization of all postsecondary education resources in the Commonwealth. The IAG Program also serves to promote full access to institutions in all sectors by assisting student attendance at Pennsylvania independent colleges and universities.

Eligible institutions, as specified in the authorizing legislation, are those institutions approved for purposes of the State Higher Education Grant Program that are not a Stateowned college or university, a State-related university, or a community college, that are independent and are not operated for profit, and that are not a seminary or school of theology or a sectarian or denominational institution. The

appropriation legislation has also for the last eight years excluded any institution which is the recipient of a direct State appropriation. There are currently 90 eligible institutions participating in the IAG Program.

The major increase in funds budgeted for this program is discussed in the Program Revision following this subcategory.

The IAG payments are based on the number of state student grant recipients certified as enrolled at IAG-eligible institutions during the academic year. The total available resources are divided by the total number of certified recipients to establish a per capita grant to be made to each institution. The measure showing the number of grant recipients attending eligible institutions is less for the budget and future years because the agency anticipates processing fewer late applications than in prior years. This is consistent with the related measure in the Financial Aid to Students Subcategory. Each institution must execute a participation agreement and must also submit an annual audit report as assurance that the Institutional Assistance Grants monies are used only for non-sectarian educational costs.

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
GENERAL FUND Institutional Assistance Grants	\$ 17,888	\$ 18,961	\$ 20,857	\$ 21,691	\$ 22,559	\$ 23,461	\$ 24,399					

## Financial Assistance to Institutions Program Revision: Financial Assistance to Institutions

## Recommended Program Revision Costs:

	1985-86	1986-87	(Dollar 1987-88	Amounts in Tho 1988-89	usands) 1989-90	1990-91	1991-92
General Fund			\$ 1,896	\$ 1,972	\$ 2,051	\$ 2,133	\$ 2,218

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Per capita grant)							
Current	\$ 611	644	\$ 651	\$ 704	\$ 733	\$ 762	\$ 792
Program Revision	\$ 611	\$ 644	\$ 716	\$ 745	\$ 775	\$ 809	\$ 838
Average institutional grant							
Current	\$ 205,609	\$ 210,678	\$ 208,363	\$ 225,363	\$ 234,385	\$ 243,758	\$ 253,505
Program Revision	\$ 205,609	\$ 210,678	\$ 229,198	238,363	247,901	257,813	\$ 268,121

#### Program Analysis:

The Institutional Assistance Grants program serves as an integral part of the Commonwealth's commitment to the development and preservation of the diverse system of higher education in Pennsylvania.

The program is directed to those independent institutions which are nonprofit, nonsectarian and not in receipt of direct state appropriations. In 1987-88 the program funds will be distributed to 91 eligible institutions.

The objective of the grant program is to allow private

colleges and universities to stabilize their educational costs and maintain enrollments. It recognizes the desirability of helping independent institutions remain fiscally sound and able to keep student costs to a minimum.

The \$20,857,000 budgeted for 1987-88, a ten percent increase over the 1986-87 year, will help to minimize increases in tuition and will serve to promote full student access to institutions in all sectors of Pennsylvania higher education.

## Recommended Program Revision Costs by Appropriation:

		(Dollar Amounts in Thousands)								
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92			
GENERAL FUND										
Institutional Assistance Grants			\$ 1,896	\$ 1,972	\$ 2,051	\$2,133	\$ 2,218			

## General Elementary and Secondary Education

OBJECTIVE: To provide general population students with the skills, attitudes, and abilities needed for effective living in our complex society.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	5,200	\$	5,525	\$	5,801	<u>\$</u>	6,033	\$	6,274	\$	6,525	\$	6,786

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
eachers trained in microcomputer education	2,500	2,550	2,550	2,550	2,550	2,550	2,550
Regional Resource Centers	14	14	14	14	14	14	14
Outreach Sites	· · ·	4	4	4	4	4	4
New classrooms using microcomputers	55	67	65	150	200	250	300
Ceachers using program hardware and courseware	8,000	11,000	12,000	13,000	14,000	15,000	15,000

#### Program Analysis:

The Information Technology Education Act, (Act 145) which was signed into law on July 9, 1984, provides funding to improve and strengthen the computer skills of students and teachers in the elementary and secondary schools of the Commonwealth through the establishment of Regional Computer Resource Centers (RCRC). The Regional Centers currently (1) provide teacher training in computer information technology, (2) help design computer-oriented elementary and secondary school curricula, (3) assist teachers and school administrators in the evaluation of education computer software, (4) review school proposals to acquire and upgrade computer equipment and implement computeroriented instruction, (5) assist in the coordination of the purchase of computer hardware and software for Pennsylvania's schools, and (6) loan equipment and computer software to non-public schools. Resource Centers reflecting the Commonwealth's demography have been established at 14 sites (four at intermediate units, eight at colleges and universities, and two in the Philadelphia area). In addition, four outreach sites have been established to

accommodate teachers and/or students located in remote areas or to respond to specific school curriculum needs.

This program is being coordinated with the Pennsylvania Higher Education Assistance Agency (PHEAA) Science Teacher Education Program (STEP), which provides graduate-level courses for teachers of science and mathematics at some of the same sites. STEP training is heavily though not exclusively weighted to computer use in science and mathematics instructions.

The allocation for teacher training funds five graduate level microcomputer courses at each of the 14 Regional Computer Resource Centers, allows some centers to offer more than one course each semester, and provides for teaching courses at "outreach sites" in areas geographically inconvenient to centers and/or in areas where the high demand level or specialized nature of the courses cannot be handled by the centers. The allocation for establishment and operation of the Regional Computer Resource Centers and "outreach sites" provides funds for staffing, operational equipment and supplies, maintenance, and other overhead

## General Elementary and Secondary Education (continued)

## Program Analysis: (continued)

costs as required. Funds are also included for similar operational costs both at the Clarion STEP/Information Technology Education Act coordinating facility and at PHEAA headquarters. Staff at the centers coordinate teacher training, including one-day sessions as required on state-of-the-art microcomputer hardware and courseware. They are responsible for maintaining regularly scheduled times for access to the center and its services by teachers in both public and non-public schools in the regions. RCRC staff also coordinate activities of the Regional Boards, facilitate the loan of computer equipment to non-public school students, and conduct support services to school

districts attempting to establish comprehensive plans for the use of microcomputers in the education of kindergarten through 12th grade students.

The appropriation for equipment and software funds equipment for training at the Centers and outreach sites, equipment and courseware grants for public schools, and equipment loans to non-public school students. The program requires that school districts must develop independently or with the help of the Regional Center staff a comprehensive plan for use of such equipment or courseware. Priority is given to school districts with minimal amounts of microcomputer equipment and/or with high aid ratios.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
Computer Training	\$	1,872	\$	2,197	\$	2,307	\$	2,399	\$	2,495	\$	2,595	\$	2,699
Computer Purchases		3,328		3,328		3,494		3,634		3,779		3,930	-	4,087
GENERAL FUND TOTAL	\$	5,200	<u>~</u>	5,525		5,801	•	6,033	<u>-</u>	6 274	_	6.626		
	<u> </u>	3,200			==	3,001	<u> </u>	0,033	<u> </u>	6,274	3	6,525	<u> </u>	6,786

# Historical and Museum Commission

The Historical and Museum Commission is the official agency for the conservation and presentation of Pennsylvania's historic heritage. In executing its responsibilities, the Commission provides educational and recreational facilities to the public through historical, archaeological, and museum research, administration of public records, museum exhibition and interpretation, and historic site development.

## Summary by Fund and Appropriation

General Fund	985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget
General Government General Government Operations	\$ 10,019	\$ 10,258	s	10,340
Maintenance Program	498	550		750
Subtotal	\$ 10,517	\$ 10,808	\$	11,090
Grants and Subsidies				
Museum Assistance	\$ 548	\$ 900	\$	927
University of Pennsylvania Museum	165	175		180
Carnegie Museum	165	175		180
Franklin Institute	496	526		542
Academy of Natural Sciences	303	321		331
Buhl Science Center	165	175		180
Museum of Philadelphia Civic Center	165	175		180
Afro American Museum	104	154		159
Everhart Museum	30	32		33
Mercer Museum	50			
Commodore Perry Monument	50			
Canal-Lock Plymouth	75			
Humanities Council				100
Subtotal	\$ 2,316	\$ 2,633	\$	2,812
TOTAL STATE FUNDS	\$ 12,833	\$ 13,441	\$	13,902
Federal Funds	\$ 452	<b>\$</b> 729	\$	657
Augmentations	711	510		475
GENERAL FUND TOTAL	\$ 13,996	\$ 14,680	\$	15,034
Other Funds	\$ 324	\$ 485	\$	495
TOTAL ALL FUNDS	\$ 14,320	\$ 15,165	\$	15,529

## **GENERAL GOVERNMENT**

General Government Operations	(E	ollar Amounts in Thousan	ds)		
	1985-86	1986-87	1987-88		
	Actual	Available	Budget		
State Funds	\$ 10,517	\$ 10,808	\$ 11,090		
	452	729	657		
	711	510	475		
TOTAL	\$ 11,680	\$ 12,047	\$ 12,222		

Coordinates and directs the preservation of Pennsylvania's heritage through the collection of public records, natural history specimens, objects of art, historical objects and historic sites; and by promoting acquisition, restoration, and operation of historical sites within the Commonwealth.

Among the major sites are Washington Crossing, Brandywine Battlefield, Old Economy and Pennsbury Manor. Some of the major museums are the William Penn Memorial Museum, Landis Valley Farm Museum, Fort Pitt and the Anthracite Museum Complex.

Source of Funds	 985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation:				
General Government Operations	\$ 10,019	\$ 10,258	\$	10,340
Maintenance Program	498	550		750
Federal Funds:				
Division of Historic Preservation	413	450		450
National Archives and Records Service Bouquet Papers	2			
Computer Library Center	9	10		
Historical Records Program	28			125
National Endowment for the Humanities		200		
National Historical Publications and Records				2
Penn Central Railroad Historical Records		63		80
State Historical Records Program		6		
Augmentations:				
Hope Lodge Fund	112			
Historic Preservation Fund	584	510		475
Land Records	15			
TOTAL 1	 	<del></del>		
TOTAL	\$ 11,680	\$ 12,047	\$	12,222

# GENERAL FUND

# HISTORICAL AND MUSEUM COMMISSION

## **GRANTS AND SUBSIDIES**

Museum Assistance	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 2,19	\$ 2,633	\$ 2,712
Provides assistance to qualified museums, through programs.	gh grants to	encourage and expand public	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation:  Museum Assistance University of Pennsylvania Museum Carnegie Museum Franklin Institute Academy of Natural Sciences Museum of the Philadelphia Civic Center Buhl Planetarium Afro—American Historical and Cultural Museum Everhart Museum Mercer Museum TOTAL	-	175 175 175 166 175 175 175 175 175 175 175 184 180 184 184 180 185 185 185 185 185 185 185 185 185 185	\$ 927 180 180 542 331 180 189 33 
Local History Grants	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	<b>\$</b> 12		
Provides assistance to history related institution take local history research, planning and programmer of Funds		Djects.  (Dollar Amounts in Thousands)	1987-88 Budget
Appropriation:  Commodore Perry Monument	-	50	
TOTAL	\$ 12	<u> </u>	
Humanities Council	1985-86 Actual		1987-88 Budget
State Funds			\$ 100
Provides assistance to a non-profit private of the study and application of the humanities			
Source of Funds	1985-86 Actual		1987-88 Budget
Appropriation: Humanities Council			\$ 100

## **Amounts Not Previously Detailed**

		85-86 ctual	19	Oollar Amounts in Thousands) 1986-87 Available		
General Fund						
Preservation of Historic Sites and Properties	\$	279 45	\$	450 35	\$	450 45
DEPARTMENT TOTAL	<u>\$</u>	324	\$	485	\$	495

# **Summary of Agency Program by Category and Subcategory**

# General Fund and Special Funds

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$	1,183	\$	1,166	\$	1,201	\$	1,249	\$	1,299	\$	1,351	\$	1,405
Administration of Public Records	\$	831	\$	762	\$	787	\$	818	\$	851	\$	885	\$	920
Preserving Valuable Records		831		762		787		818		851		885		920
Cultural Enrichment	\$	10,918	\$	11,513	\$	11,914	\$	12,300	\$	11,955	\$	12,375	\$	12,810
Development and Promotion of Penn-														
sylvania State and Local History,		440		572		539		557		575		594		614
Museum Development and Operations  Development and Preservation of		7,997		8,487		8,664		8,954		9,259		9,575		9,902
Historic Sites and Properties		2,382		2,454		2,711		2,789		2,121		2,206		2,294
DEPARTMENT TOTAL	\$	12,833	<u>\$</u>	13,441	\$	13,902	\$	14,367	\$	14,105	\$	14,611	\$	15,135

## General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
General Fund Other Funds	\$	1,183	\$	1,166	\$	1,201	\$	1,249	\$	1,299	\$	1,351	\$ 1,405
TOTAL	\$	1,238	\$	1,196	\$	1,231	\$	1,279	\$	1,329	\$	1,381	\$ 1,435

## Program Analysis:

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of the Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected

by the effectiveness of the activities they support. A primary concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services.

			(Dollar	Amounts in Tho	usands)				
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92		
GENERAL FUND General Government Operations	\$ 1,183	\$ 1,166	\$ 1,201	\$ 1,249	\$ 1,299	\$ 1,351	\$ 1,405		

## Preserving Valuable Records

OBJECTIVE: To assure the preservation and availability of the Commonwealth's important public records and to promote the safekeeping of county and municipal records of permanent value.

## **Recommended Program Costs:**

	i	1985-86	1986-87	(Dollar 1987-88	ints in Tho 1988-89		s) 1989-90	1	1990-91	1991-92
General Fund	\$	831	\$ 762 269	\$ 787 207	\$ 818	-	851	•	885	\$ 920
Other Funds		20	45	45	45		45		45	45
TOTAL	\$	868	\$ 1,076	\$ 1,039	\$ 863	\$	896	\$	930	\$ 965

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Requests processed involving state government records	1,450	1,700	2,200	2,500	2,800	3,000	3,200
Requests processed involving county municipal records	2,900	3,000	3,500	4,000	4,500	5,000	6,500
Responses to service requests—State Archives	23,600	24,200	25,000	25,500	26,000	26,500	27,800
Responses to service requests in Commonwealth Land Office	21,600	22,200	23,000	24,000	25,000	26,000	27,000
Pages of Archives and historical manuscripts	88,900,000	89,800,000	91,600,000	94,000,000	97,000,000	100,000,000	104,000,000
Percent of material on microfilm	8.5%	9%	10.5%	13%	16%	19%	22%

## Program Analysis:

There are three basic approaches to achieving the objectives of this program. The first is to assure the availability of selected records for examination by students, historians, scholars and other interested persons. This requires the identification, cataloging, preserving and storing of records so they will be available when needed.

The second approach pertains to the need to preserve county and local government records. This is accomplished through advising and guiding government authorities in planning and preparing retention schedules and in the preservation of these documents.

The third approach involves the preservation and retention of records which by law or administrative directive must be preserved for posterity.

The success of this program is reflected in the measures shown above. These measures indicate the magnitude of materials handled and the amount of material available.

	(Dollar Amounts in Thousands)														
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92		
CENERAL EUNE															
GENERAL FUND General Government Operations	\$	831	\$	762	\$	787	\$	818	\$	851	\$	885	\$	920	
•															

### Development and Promotion of Pennsylvania State and Local History

OBJECTIVE: To extend knowledge of Pennsylvania's historical heritage and promote interest in it.

### **Recommended Program Costs:**

							Amou	ents in Tho	usand	s)		
	1	985-86	1	986-87		1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$	440 5	\$	572 10	-	539		557		575	\$ 594	\$ 614
TOTAL	\$	445	\$	582	\$	539	\$	557	\$	575	\$ 594	\$ 614

### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Pages of historical material added to the collection	282,000	280,000	280,000	280,000	285,000	290,000	290,000
Responses to service requests	19,200	19,500	19,800	20,200	20,500	21,800	22,000
Historic marker proposals reviewed	76	80	86	90	94	100	110

### Program Analysis:

The commission assures the preservation of historical data through the preparation of advance studies and source publications on Pennsylvania history for scholars and serious students and the development of booklets, pamphlets, leaflets and folders for the general reader. The commission is charged with the administration of an applied history (internship) program, a historical marker program, a minority studies program and an oral history program.

An up-to-date bibliography of Pennsylvania history is maintained to respond to inquiries from the public and private sector. Technical assistance, advice, guidance and information on history and historical events are provided through commission reference services. These activities result in inquiries from a number of sources (in person, mail, telephone) regarding Pennsylvania history. Emphasis is given to working with historical societies as extensions which supplement the commission's programs and encourage the

interests of young people, through various history programs.

Increases in the public's knowledge and appreciation of Pennsylvania's history cannot be measured, but the nature of the demands upon the commission for services can serve as an indication of the success of this program.

The commission will continue to promote Pennsylvania history through these and other activities such as the historical markers program and providing for the placement of historical markers in virtually all of the 67 counties in the Commonwealth. Through such other methods as public service announcements, the distribution of literature and information the commission hopes to promote and further develop interest in Pennsylvania and its contributions to history. This subcategory also includes \$100,000 for the Humanities Council. The Council funds programs relating to the study and application of the humanities to the current conditions of life.

### Program Costs by Appropriation:

	1985-86	1986-87	(Doltar 1987-88	ants in Tho 1988-89	s) 1989-90	1990-91	1	1991-92
GENERAL FUND General Government Operations Humanities Council	\$ 440	\$ 572	\$ 439 100	\$ 457 100	\$ 475 100	\$ 494 100	\$	514 100
General Fund Total	\$ 440	\$ 572	\$ 539	\$ 557	\$ 575	\$ 594	\$	614

### **Museum Development and Operations**

OBJECTIVE: To assure provision of representative artifacts and specimens of history, art and science for the enlightenment, enjoyment and visual experience of all citizens.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	ousan	is) 1989-90	1990-91	1991-92	
General Fund	•	\$ 8,487	\$ •	\$		\$		\$ 9,575	\$ 9,902	, , ,
Other Funds	411	380	345		430		450	470	490	1
TOTAL	\$ 8,408	\$ 8,867	\$ 9,009	\$	9,384	\$	9,709	\$ 10,045	\$ 10,392	:

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
State-operated museums and historic sites: Annual visits	1,859,000	1,964,000	2,109,000	2,281,000	2,366,000	2,486,000	2,622,000
presented	1,340	1,350	1,370	1,380	1,390	1,400	1,400
Museum assistance grants awarded	67	96	125	130	130	135	135

#### **Program Analysis:**

A reorganization plan for the Historical and Museum Commission was implemented during the 1984-85 fiscal year. As a result of the reorganization, the activities reflected in this subcategory and the subcategory, Development and Preservation of Historical Sites and Properties were realigned. Those activities which are administered through the Bureau of Historic Sites and Museums include directing, managing and operating the 26 historic sites and museums and are addressed in this subcategory. Those activities which are the responsibility of the Bureau for Historic Preservation and the Bureau of Historical and Museum Services are addressed in the subcategory, Development of Historical Sites and Properties.

Management and support services are provided to the historic sites and museums in the regions through professional and technical assistance, fiscal management and research and development. An initiative undertaken in 1983-1984 which brought direct improvement is the documentation and compilation of maintenance needs for buildings and grounds. This initiative, which resulted in funding for the commission's Major Maintenance and Repair Program, provides support for improvements to the bureau's facilities through a comprehensive maintenance and repair plan.

Regionalized services provide the historic sites and museums, operated by the commission, with improved

capabilities to serve the public. Maintenance, fiscal and operational needs are better coordinated and less costly, and programs are more effectively promoted and sponsored. As a result individuals, families, senior citizens and school children who comprise the visiting public receive a more lasting impression and positive experience.

The State Museum and the twenty-six (26) historic sites and museums serve as resource centers, providing a wide range of services and programs to the public. Education relating to the material cultural heritage of the Commonwealth is provided. Collections are utilized through a program of exhibition and exhibit interpretation. Objects are preserved and cared for through programs of collections management. Support groups at historic sites and museums continue to perform services such as generating volunteers. co-sponsoring educational and public events, administering sales and gift shops and raising money for acquisitions. Public and educational programs presenting rural and urban life are offered, along with lectures and seminars on curatorial advice and ethnic studies. A Mobile Museum program brings Pennsylvania's history to the people. This program is also responsible for the administration of funds to State-Aided Museums and provides these institutions and other history related organizations with outreach program support, information and assistance.

The success of Pennsylvania's museum system can best

# Museum Development and Operations (continued)

Program Analysis: (continued)

VI	SITATION	AT STATI	E-OWNED	MUSEUMS			
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-9
William Penn Memorial Museum	207,481	212,000	217,000	222,000	226,000	232,000	240,00
Pennsylvania Farm Museum	49,246	54,000	58,000	63,000	68,000	73,000	78,00
Fort Pitt Museum	26,387	27,000	27,500	28,000	28,600	29,200	29,80
Pennsylvania Military Museum	85,866	90,000	96,000	102,000	107,000	110,000	115,0
Railroad Museum of Pennsylvania	128,193	133,000	138,000	143,000	148,000	153,000	157,0
Pennsylvania Lumber Museum	23,855	24,200	24,800	25,300	25,800	26,300	27,0
Anthracite Museum Complex:	25,055	27,200	24,000	25,500	25,800	20,500	27,0
Anthracite Museum—Scranton	16,152	20,000	25,000	30,000	34,000	38,000	42.0
Anthracite Museum—Ashland	10,550	12,000	12,200	12,400			43,0
Eckley Miners' Village	14,864	15,300	15,800	16,500	12,800 17,000	13,100	13,5
Pennsylvania Mobile Museum	41,980	45,000	75,000	80,000	-	17,600	18,3
The state of the s	41,500	45,000	75,000	80,000	60,000	66,000	73,0
Visitation at State-Owned Museums							
Subtotal	604,574	632,500	689,300	722,200	727,200	758,200	794,66
<b>VISITAT</b> Property	ION AT SI	E <b>ĻECTED</b> S	STATE HIS	TORICAL :	SITES		
	ION AT SI	E <b>ĻECTED</b> S	STATE HIS	TORICAL S	SITES		
Property Washington Crossing	649,032	700,000	750,000	**************************************	840,000	880,000	930,0
Property Washington Crossing						880,000 156,000	-
Property  Washington Crossing  Brandywine Battlefield  Ephrata Cloister	649,032	700,000	750,000	800,000 138,000	840,000	156,000	170,0
Property  Washington Crossing  Brandywine Battlefield  Ephrata Cloister  Old Economy	649,032 110,375	700,000 120,000	750,000 130,000	800,000	840,000 145,000	156,000 69,000	170,0 72,0
Property  Washington Crossing  Brandywine Battlefield  Ephrata Cloister  Old Economy  Flagship Niagara	649,032 110,375 55,384	700,000 120,000 58,000	750,000 130,000 61,000	800,000 138,000 64,000	840,000 145,000 66,000	156,000	170,0 72,0 42,0
Property  Washington Crossing  Brandywine Battlefield  Ephrata Cloister  Old Economy  Flagship Niagara  Daniel Boone	649,032 110,375 55,384 37,598	700,000 120,000 58,000 38,500	750,000 130,000 61,000 39,000	800,000 138,000 64,000 39,500	840,000 145,000 66,000 40,000	156,000 69,000 41,000	170,0 72,0 42,0 80,0
Property  Washington Crossing  Brandywine Battlefield  Ephrata Cloister  Old Economy  Flagship Niagara  Daniel Boone  Pennsbury Manor	649,032 110,375 55,384 37,598 18,185	700,000 120,000 58,000 38,500 5,000	750,000 130,000 61,000 39,000 5,000	800,000 138,000 64,000 39,500 50,000	840,000 145,000 66,000 40,000 60,000	156,000 69,000 41,000 70,000	170,0 72,0 42,0 80,0 76,0
Property  Washington Crossing  Brandywine Battlefield  Ephrata Cloister  Old Economy  Flagship Niagara  Daniel Boone  Pennsbury Manor  Drake Well Museum	649,032 110,375 55,384 37,598 18,185 49,608	700,000 120,000 58,000 38,500 5,000 56,000	750,000 130,000 61,000 39,000 5,000 60,000	800,000 138,000 64,000 39,500 50,000 65,000	840,000 145,000 66,000 40,000 60,000 68,000	156,000 69,000 41,000 70,000 72,000	170,0 72,0 42,0 80,0 76,0 82,0
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield	649,032 110,375 55,384 37,598 18,185 49,608 49,416	700,000 120,000 58,000 38,500 5,000 56,000 55,000	750,000 130,000 61,000 39,000 5,000 60,000	800,000 138,000 64,000 39,500 50,000 65,000	840,000 145,000 66,000 40,000 60,000 68,000 70,000	156,000 69,000 41,000 70,000 72,000 76,000	170,0 72,0 42,0 80,0 76,0 82,0 43,0
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400	700,000 120,000 58,000 38,500 5,000 56,000 55,000 30,000	750,000 130,000 61,000 39,000 5,000 60,000 60,000 33,000	800,000 138,000 64,000 39,500 50,000 65,000 65,000 36,000	840,000 145,000 66,000 40,000 60,000 68,000 70,000 38,000	156,000 69,000 41,000 70,000 72,000 76,000 41,000	170,0 72,0 42,0 80,0 76,0 82,0 43,0 120,0
Property  Washington Crossing Brandywine Battlefield  Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375	700,000 120,000 58,000 38,500 5,000 56,000 55,000 30,000 106,000	750,000 130,000 61,000 39,000 5,000 60,000 60,000 33,000 110,000	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000	170,00 72,00 42,00 80,00 76,00 82,00 43,00 120,00 31,30
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace Graeme Park	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375 19,400	700,000 120,000 58,000 38,500 5,000 56,000 55,000 30,000 106,000 20,000	750,000 130,000 61,000 39,000 5,000 60,000 60,000 33,000 110,000 20,500	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000 30,000	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000 30,500	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000 30,800	170,00 72,00 42,00 80,00 76,00 82,00 43,00 120,00 31,30 16,40
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace Graeme Park Hope Lodge	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375 19,400 14,432 11,746 7,625	700,000 120,000 58,000 38,500 5,000 56,000 55,000 30,000 106,000 20,000 14,600	750,000 130,000 61,000 39,000 5,000 60,000 33,000 110,000 20,500 15,000	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000 30,000 15,400	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000 30,500 15,700	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000 30,800 16,000	930,00 170,00 72,00 42,00 80,00 76,00 82,00 43,00 120,00 31,30 16,40 14,00 10,60
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace Graeme Park Hope Lodge Joseph Priestly House	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375 19,400 14,432 11,746 7,625 3,126	700,000 120,000 58,000 38,500 5,000 56,000 55,000 30,000 106,000 20,000 14,600 12,000	750,000 130,000 61,000 39,000 5,000 60,000 33,000 110,000 20,500 15,000 12,300	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000 30,000 15,400 12,500	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000 30,500 15,700 13,000	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000 30,800 16,000 13,500	170,00 72,00 42,00 80,00 76,00 82,00 43,00 120,00 31,30 16,40
Property  Washington Crossing Brandywine Battlefield  Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace Graeme Park Hope Lodge	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375 19,400 14,432 11,746 7,625	700,000 120,000 58,000 38,500 5,000 56,000 55,000 30,000 106,000 20,000 14,600 12,000 8,000	750,000 130,000 61,000 39,000 5,000 60,000 33,000 110,000 20,500 15,000 12,300 8,400	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000 30,000 15,400 12,500 8,800	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000 30,500 15,700 13,000 9,300	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000 30,800 16,000 13,500 9,900	170,0 72,0 42,0 80,0 76,0 82,0 43,0 120,0 31,3 16,4 14,0 10,6
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace Graeme Park Hope Lodge Joseph Priestly House Somerset Historical Center	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375 19,400 14,432 11,746 7,625 3,126	700,000 120,000 58,000 38,500 5,000 56,000 55,000 30,000 106,000 20,000 14,600 12,000 8,000 3,500	750,000 130,000 61,000 39,000 5,000 60,000 33,000 110,000 20,500 15,000 12,300 8,400 3,900	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000 30,000 15,400 12,500 8,800 4,400	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000 30,500 15,700 13,000 9,300 4,800	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000 30,800 16,000 13,500 9,900 5,200	170,0 72,0 42,0 80,0 76,0 82,0 43,0 120,0 31,3 16,4 14,0 10,6 5,6
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace Graeme Park Hope Lodge Joseph Priestly House	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375 19,400 14,432 11,746 7,625 3,126	700,000 120,000 58,000 38,500 5,000 56,000 55,000 30,000 106,000 20,000 14,600 12,000 8,000 3,500	750,000 130,000 61,000 39,000 5,000 60,000 33,000 110,000 20,500 15,000 12,300 8,400 3,900	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000 30,000 15,400 12,500 8,800 4,400	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000 30,500 15,700 13,000 9,300 4,800	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000 30,800 16,000 13,500 9,900 5,200	170,0 72,0 42,0 80,0 76,0 82,0 43,0 120,0 31,3 16,4 14,0 10,6 57,0
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace Graeme Park Hope Lodge Joseph Priestly House Comerset Historical Center  Visitation at Selected State Historical Sites — Subtotal	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375 19,400 14,432 11,746 7,625 3,126 46,196	700,000 120,000 58,000 38,500 5,000 56,000 30,000 106,000 20,000 14,600 12,000 8,000 3,500 50,000	750,000 130,000 61,000 39,000 5,000 60,000 33,000 110,000 20,500 15,000 12,300 8,400 3,900 52,000	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000 30,000 15,400 12,500 8,800 4,400 53,000	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000 30,500 15,700 13,000 9,300 4,800 54,500	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000 30,800 16,000 13,500 9,900 5,200 56,000	170,0 72,0 42,0 80,0 76,0 82,0 43,0 120,0 31,3 16,4 14,0 10,6 57,0 1,749,9
Property  Washington Crossing Brandywine Battlefield Ephrata Cloister Old Economy Flagship Niagara Daniel Boone Pennsbury Manor Drake Well Museum Bushy Run Battlefield Conrad Weiser Park Cornwall Iron Furnace Graeme Park Hope Lodge Joseph Priestly House Somerset Historical Center	649,032 110,375 55,384 37,598 18,185 49,608 49,416 28,400 103,375 19,400 14,432 11,746 7,625 3,126 46,196	700,000 120,000 58,000 58,000 56,000 55,000 30,000 106,000 20,000 14,600 12,000 8,000 3,500 50,000	750,000 130,000 61,000 39,000 5,000 60,000 33,000 110,000 20,500 15,000 12,300 8,400 3,900 52,000	800,000 138,000 64,000 39,500 50,000 65,000 36,000 113,000 30,000 15,400 12,500 8,800 4,400 53,000	840,000 145,000 66,000 40,000 68,000 70,000 38,000 115,000 30,500 15,700 13,000 9,300 4,800 54,500	156,000 69,000 41,000 70,000 72,000 76,000 41,000 118,000 30,800 16,000 13,500 9,900 5,200 56,000	170,00 72,00 42,00 80,00 76,00 82,00 43,00 120,00 31,30 16,40 14,00

### Museum Development and Operations (continued)

### Program Analysis: (continued)

be measured in the interest generated by the general public. Visitation figures are one of the best indicators of the success of this program. They provide the commission with visitation data necessary to determine utilization of facilities through exhibits and other attractions which stimulate interest in the museum system.

Overall commission historical site and museum visitations are affected by the economic environment of the State and the Nation. Institutions with similar purposes and functions are affected by the same economic impact. Visitations at commission historical sites and museums do vary from year to year as a result of changes in special programs and initaitives which affect public participation. Generally, commission visitations may increase or decrease marginally from year to year where there is a significant change in the economy.

Two historical sites, the Pottsgove Manor and Old Chester Court House are pending adoption of lease management and contractor agreements for a preservation program. Because these sites currently have very few visitors, they are not included in the list of visitations at selected state historical sites.

Within this subcategory the Historical Preservation Fund includes funds from the sale of publications of the Pennsylvania Historical and Museum Commission and all moneys received from fees or other sales by the commission at the State historical properties and/or museums. Most of the revenue results from admission fees and sale of publications and souvenirs and is used by the commission to augment General Government Operations. (See Special Fund Appendix in Volume I for Statement of Cash Receipts and Disbursements.)

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)									
	1985-86	1986	·87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND										
General Government Operations	\$ 5,681	\$ 5,8	154	\$ 5,952	\$	6,190	\$	6,438	\$ 6,696	\$ 6,964
Museum Assistance	548	ç	000	927		927		927	927	927
University of Pennsylvania Museum	165	1	75	180		185		191	197	203
Carnegie Museum	165	1	75	180		185		191	197	203
Franklin Institute	496	5	26	542		558		575	592	610
Academy of Natural Sciences	303	3	21	331		341		351	362	373
Buhl Science Center	165	1	75	180		185		191	197	203
Museum of Philadelphia Civic Center	165	1	75	180		185		191	197	203
Afro American and Cultural Museum	104	1	54	159		164		169	174	179
Everhart Museum	30		32	33		34		35	36	37
Commodore Perry Monument	50									
Mercer Museum	50									
Canal Lock Museum	75									
GENERAL FUND TOTAL	\$ 7,997	\$ 8,4	187	\$ 8,664	<u>s</u>	8,954	<u>\$</u>	9,259	\$ 9,575	\$ 9,902

## Development and Preservation of Historical Sites and Properties

OBJECTIVE: To utilize and interpret historic sites and properties as related to Pennsylvania's history and to promote an understanding and appreciation of the State's historical heritage.

### **Recommended Program Costs:**

		1006.07		1006.07		Amo	unts in Tho	usanc	,		
	·····	1985-86	····	1986-87	1987-88		1988-89	_	1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$	2,382 430 549	\$	2,454 450 540	\$ 2,711 450 550	\$	2,789 500 550	\$	2,121 500 550	\$ 2,206 550 555	\$ 2,294 550 555
TOTAL	\$	3,361	\$	3,444	\$ 3,711	\$	3,839	\$	3,171	\$ 3,311	\$ 3,399

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Objects undergoing conserva-							
tion/preservation	32	70	70	70	70	70	70
Objects maintained under the historic ob-							
jects inventory	1,145,000	1,151,000	1,156,000	1,165,000	1,175,000	1,185,000	1,190,000
Historic markers placed	1,490	1,493	1,496	1,500	1,503	1,505	1,507
Historic markers refurbished or replaced	202	225	250	250	250	250	250
Historic buildings undergoing conserva-							
tion/preservation	380	388	398	409	409	409	409
Historic properties surveyed	2,349	3,000	3,000	3,000	3,000	3,000	3,000
Historic properties evaluated for the Na-							
tional Register of Historic Properties	270	325	325	350	350	375	375
Historic properties reviewed for tax							
benefits	656	700	700	750	750	750	750
State/Federal projects reviewed for impact							
on historic properties	2,833	3,000	3,000	3,000	3,000	3,000	3,000
Applications reviewed/made for historic							
preservation grants	32	40	40	45	45	45	45

### Program Analysis:

Activities included in this subcategory are administered through the Bureau for Historic Preservation and Bureau of Historical and Museum Services.

The Bureau for Historic Preservation is primarily responsible for the identification, protection and enhancement of buildings, structures, and districts of historic and architectural significance in public and private ownership within the Commonwealth.

The historic preservation program in Pennsylvania has developed rapidly over the past decade, partly in response to the infusion of Federal funds from the Department of the Interior's (National Park Service) historic preservation program and the growing recognition that the State's rich historic heritage can be recycled and reused to enhance the economic base and the many communities of the Commonwealth. From 1971 to 1980 the level of Federal funds increased with a shift in emphasis from acquisition and

### Development and Preservation of Historical Sites and Properties (continued)

### Program Analysis: (continued)

development grants to survey and outreach projects. There was also a steady increase in State funding for the Commission's preservation program. Beginning in 1981, the level of Federal funds for state programs was reduced; however, the level of Federal funding has now stabilized allowing for both operational and grant support.

The program operates on a dollar-for-dollar match and is used to support administrative personnel and operating costs as well as continuation of the historic sites survey and National Register nomination projects.

Under the auspices of this program the Commission's preservation effort also provides: better communications between the Pennsylvania Historical and Museum Commission and local preservationists; improved education of the public on preservation issues; assistance to local preservation organizations to improve their ability to provide and carry forward preservation programs; and most importantly maintain standards of historic significance for Pennsylvania's resources.

#### Program Services

The mission of this program is to plan, direct, coordinate, and implement program services, collection services, exhibition management and marketing-sales-publications services.

Another responsibility of this program is to oversee and direct the planning, construction and major maintenance of the buildings and structures administered by the commission. Periodic surveys identify buildings' needs and major maintenance projects are designed to meet those needs. Special emphasis is placed on the necessity of giving special care and consideration to the historic fabric of heritage buildings. An adjunct of this activity is a program for major maintenance to correct existing problems of buildings' infrastructure. The proper application of the funds in this program will arrest deteriorating building materials such as roofs and water systems which can cause rapid deterioration if not corrected in a timely fashion. The recommended budget for 1987-88 includes \$750,000 to continue the correction of these major maintenance problems.

The Historical Marker Program maintains over 1,400 roadside markers throughout Pennsylvania.

#### Collection Services

The second major element of this program is Collection Services which manages and directs the historical objects collections for the agency. This program acquires, registers, and stores the nearly 2,000,000 objects in the Commonwealth's collections. These objects are properly researched and made available for exhibition in 27 museums and

historic sites owned by the Commonwealth and are additionally available for research and publication purposes. Another four hundred cultural institutions in Pennsylvania may borrow these objects for research, exhibition and educational purposes. Also included in this program is the responsibility for acquisition and accession of objects (legal title transfer), inventory recording and photographing objects. The Commonwealth Conservation Center provides better care for collections. Not only through proper temporary storage conditions and bureau handling techniques, but by climate control and sometimes conservation treatments, the Pennsylvania collections receive better care thereby reducing the cost of overall preservation. The data for the measure, objects undergoing conservation/preservation, has decreased significantly from that shown in the 1986-87 budget. The decrease is due to the fact that conservation and preservation takes an exceptional amount of time due to the research and documentation that is a part of the process. Additionally, conservation services are provided to the General Assembly Flag Project whereby 400 Civil War flags will be conserved for the Capitol building. An additional effort and initiative currently under study is the improvement and expansion of collections storage capability. Currently, collections are stored at 31 locations. The proposed plan is to consolidate the storage under proper environmental controls.

#### Exhibitions Management

The third major element of this program is Exhibitions Management. A reorganization of this activity will make it possible to manage exhibitions across the State in museums and historic sites. Travelling exhibits will be developed as well. A long range exhibit program is being planned whereby new procedures and standards of operation will provide many more exhibit modules in the same work period.

### Marketing, Sales and Publications

The fourth major element of this program is marketing, sales and publications. Coordinating these separate functions has saved administrative costs and caused greater communication among staffs with similar activities. Marketing has prepared the way for sales and publications by better defining the Commission's real audience and market place. The Commission plans to reproduce limited selections from its Pennsylvania collections for sale and create facsimiles of other collection pieces for sale in museum shops. Along with Commission publications at bookstores, sales outlets will offer reproductions and facsimiles as well. Publications range from pre-history through each generation of Penn-

### Development and Preservation of Historical Sites and Properties (continued)

### Program Analysis: (continued)

sylvania history to the present. In addition, a quarterly magazine "Pennsylvania Heritage" is published.

Two of the program measures listed show significant changes from the previous year. State/Federal projects reviewed for impact on historic properties shows an increase over figures shown in last year's budget. This has been brought about by major increases in Federal requirements. Because the Commission now records and maintains all reviews on electronic data processing, the extent of projects

reviewed is considerably more accurate and is reflected in the updated figures. As a result of decreased historic preservation grant funding through the National Park Service the total number of applications reviewed has been reduced. In addition the size of project applications in terms of dollars requested has increased. The result of the two factors has had an impact on the total number of applications received, reviewed and funded.

#### Program Cost by Appropriation:

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
GENERAL FUND General Government Operations State Museums Maintenance	\$	1,884	\$	1,904	\$	. 1,961	\$	2,039	\$	2,121	\$ 2,206	\$	2,294
State Museums Mannenance		498		550		750		750					
GENERAL FUND TOTAL	\$	2,382	\$	2,454	\$	2,711	\$	2,789	\$	2,121	\$ 2,206	<u>\$</u>	2,294

# Housing Finance Agency

The Housing Finance Agency provides funding for construction and substantial rehabilitation of multi-family housing and purchase, rehabilitation, home improvement and energy conservation for single-family homes.

A Homeowner's Emergency Assistance Program also provides assistance through the provision of temporary mortgage assistance payments to those threatened with loss of their home due to financial hardship.

## **HOUSING FINANCE AGENCY**

# Summary by Fund and Appropriation

	(D 1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
General Fund			
Grants and Subsidies Transfer to PHFA—Homeowners Emergency Assistance	\$ 25,750	\$ 25,750	\$ 18,000
GENERAL FUND TOTAL	\$ 25,750	\$ 25,750	\$ 18,000
Other Funds			
TOTAL ALL FUNDS	\$ 25,750	\$ 25,750	\$ 18,000

**GENERAL FUND** 

# HOUSING FINANCE AGENCY

## **GRANTS AND SUBSIDIES**

Homeowners Emergency Assistance	1985-86 Actual	oollar Amounts in Thousand 1986-87 Available	is) 1987-88 Budget
State Funds	\$ 25,750	\$ 25,750	\$ 18,000
Provides funds to the Pennsylvania Housi- homeowners with emergency mortgage assistan of their home due to no fault of their own.	ng Finance Agenc ce when they are th	y (PHFA) to province tends to province the longer tends with the longer tends to provide the longer tends to provi	de oss
	.(D	ollar Amounts in Thousand	s)
Source of Funds	1985-86	1986-87	1987-88
oomee of I unus	Actual	Available	Budget
Appropriation:			
Transfer to PHFA — Homeowners Emergency Assistance	\$ 25,750	\$ 25,750	\$ 18,000

# **HOUSING FINANCE AGENCY**

# **Summary of Agency Program by Category and Subcategory**

# General Fund and Special Funds

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$	777	\$	670	\$	790	\$	822	\$	855	\$	855	\$	855
Housing and Redevelopment	\$	24,973	\$	25,080	\$	17,210	\$	17,178	\$	17,145				
Housing and Redevelopment Assistance .		24,973		25,080		17,210		17,178		17,145				
DEPARTMENT TOTAL	\$	25,750	\$	25,750	\$	18,000	\$	18,000	\$	18,000	\$	855	\$	855

# HOUSING FINANCE AGENCY

## General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
	1	1985-86		1986-87	1	987-88	1	988-89	1	989-90	1	1990-91		1991-92
				<del></del>									_	
General Fund	\$	777	\$	670	\$	790	\$	822	\$	855	\$	855	\$	855

### Program Analysis:

General Administration and Support provides the administrative overhead and management systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support.

The administrative funds reflected in this subcategory only

reflect the direct costs to the General Fund of administering the Homeowners Emergency Mortgage Assistance program (HEMA) and not the entire operational costs of the agency. Portions of these administrative costs are funded from PHFA interest earnings derived from General Fund monies, and as such, are not reflected here.

### Program Costs by Appropriation:

	19	985-86		1986-87		(Dollar 1987-88		ints in The 1988-89		) 1989-90	1	1990-91		1991-92
GENERAL FUND Transfer to PHFA—Homeowners Emergency Assistance	\$	777	\$	670	\$	790	s	822	\$	855	\$	१८५	•	855
Sincigency resistance	<del>-</del>		<u> </u>	070	<u> </u>	790	<u>~</u>	822	<u></u>	855	<u>s</u>	855	\$	

### Housing and Redevelopment Assistance

OBJECTIVE: To assist private enterprise to provide and maintain housing for Commonwealth citizens.

### **Recommended Program Costs:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 24,973	\$ 25,080	\$ 17,210	\$ 17,178	\$ 17,195		
						- <del>-</del>	- <del></del>

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
HEMAP Loans Approved	2,100	1,800	1,800	1,800	1,800		

### Program Analysis:

The Pennsylvania Housing Finance Agency (PHFA) is currently involved in the administration of two programs in cooperation with the Commonwealth; the Homeowners' Emergency Mortgage Assistance Program, primarily capitalized through transfers from the General Fund, and the Radon Reduction Loan Program, funded by PHFA bonds with the Commonwealth contributing funding to lower the interest rates and to cover potential bad debts.

The Homeowners Emergency Mortgage Assistance Program (HEMAP) was established by the General Assembly with the enactment of Act 91 of 1983 and signed into law by the Governor on December 23, 1983. The program is aimed at protecting homeowners from losing their homes to mortgage or tax sale foreclosures as a result of circumstances beyond their control.

General Fund appropriations in the amount of \$25,750,000 have been approved in each of the first three fiscal years of the program's operations. While the program had originally been scheduled to terminate during 1986-87, Act 189 of 1986 extended HEMAP for another three years. Therefore, this budget provides for funding from the General Fund in the amount of \$18,000,000, based on reduced program demand and average loan amounts being experienced during 1986-87.

HEMAP provides mortgage assistance payments to eligible recipients in the form of loans sufficient to bring the mortgage current. Additionally, the agency can provide continuing assistance for a period of up to thirty-six months. Although Act 91 calls for repayment of the assistance, a payment schedule is not developed and interest does not accrue until the homeowner has the financial ability to repay the loan.

As mandated by the act, the agency has implemented this program through the use of consumer credit counseling

agencies throughout the Commonwealth who provide counseling, screening and referral services. Counseling agencies also serve as a negotiator for the borrower and lender in an attempt to work out a forebearance agreement in lieu of applying for a State Homeowners' Emergency Mortgage Assistance Loan. If the problem cannot be resolved, assistance in making application is provided by the counseling agency.

To be eligible for assistance, (1) the property must be the primary residence of the homeowner; (2) the homeowner must be suffering financial hardship due to circumstances beyond his/her control; (3) there must be a reasonable prospect of the homeowner resuming full mortgage payments within 36 months; (4) the mortgage must be at least 60 days contractually delinquent and the financial institutions must have indicated its intention to foreclose; and (5) the homeowner must have obtained financial counseling.

Payments under this program are made directly to the financial institution on behalf of the homeowner. These payments are of two types: (1) arrearages including costs, escrowed funds and fees, and (2) monthly mortgage assistance payments in an amount that would not cause the homeowners total housing expense to exceed 35 percent of net effective income.

Response to the program, through application or request for information, has been significant. However, based on program criteria established in the act and program guidelines developed by the agency, many of these individuals were either not eligible for assistance or had resolved their problem through the counseling efforts of the counseling agencies. Of the 18,762 applications received since program inception, approximately 30 percent have met program criteria and been approved for assistance totaling

### Housing Assistance (continued)

### Program Analysis: (continued)

over \$50,000,000. Of this total 64 percent of the approvals have been for monthly assistance and 36 percent for non-continuing assistance. The monthly assistance loans are based on a 36-month time frame, and subject to recertification for eligibility and monthly contribution amounts at least once for each 12-month period.

With the program now fully accepted in the lending community and applications being received with minimal delinquencies incurred, the overall weighted average loan amount has been reduced from \$15,500 to \$9,500 within the past year and is projected to continue declining slightly. Based on this reduced figure, projections indicate that sufficient funds will be available to fund all approved loans through the end of fiscal 1987-88 while reducing General Fund requirements to \$18,000,000. With applications averaging 400 per month an average approval rate of 37.5 percent and a \$9,200 average loan, \$16,560,000 is required for loans; another \$650,000 is recommended for post-decision counseling and \$790,000 for PHFA administrative

costs not covered by other earnings PHFA derives from the HEMAP program.

The second cooperative effort between the Commonwealth and PHFA is the Radon Reduction Loan Program, announced on October 10, 1985, providing for a \$3 million low-interest loan program to assist homeowners in eliminating radon from their homes.

Financed through PHFA bonds, the program provides for two percent interest loans for families with incomes under \$36,000 and loans at eight or nine percent to families with incomes under that amount. The Commonwealth, through the Department of Community Affairs' Housing and Redevelopment program, has provided funds during 1985-86 and 1986-87 to reduce the interest rates and to cover potential loan default. Through December 1986 the Radon Reduction Loan Program has assisted 20 homeowners in providing a total of \$68,000 in actual loans. The funding for this program is not reflected in the budget as the financing of this program is through PHFA bonds.

### Program Cost by Appropriation:

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
GENERAL FUND Transfer to PHFA — Homeowners												
Emergency Assistance	\$ 24,973	\$ 25,080	\$ 17,210	<u>\$ 17,178</u>	\$ 17,145		· · · ·					

# Insurance Department

The Insurance Department executes the insurance laws of the Commonwealth, examines and supervises domestic insurance companies, settles complaints and regulates insurance rates. The department also licenses Pennsylvania and out-of-state companies, makes investigations of alleged violations of the law and supervises the dissolution of companies.

### **PROGRAM REVISION**

# **Budgeted Amounts Include the Following Program Revision:**

Appropriation	Title	S Fu	87-88 tate unds ousands)
	General Fund		
Rate Analysis Enhancement	Rate Analysis Enhancement	\$	500

This Program Revision provides the ability to meet increased demands on the Insurance Commission, particularly in the areas of rate analysis, insurance fraud, health care cost containment and insurance company solvency.

DEPARTMENT TOTAL \$ 500

## **INSURANCE**

# Summary by Fund and Appropriation

General Fund	(D.	ollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
General Government General Government Operations Rate Analysis Enhancement Automobile Insurance Rates Study Malpractice Study	\$ 7,505   	\$ 7,827  125	\$ 8,100 500
TOTAL STATE FUNDS	\$ 7,530	\$ 7,952	\$ 8,600
Augmentations	\$ 739	\$ 850	\$ 915
	\$ 8,269	\$ 8,802	\$ 9,515
Other Funds	\$ 10,483	\$ 26,309	\$ 38,100
	\$ 18,752	\$ 35,111	\$ 47,615

### **GENERAL GOVERNMENT**

		(1 985-86 Actual	Oollar Amo 1	1	987-88 Budget	
General Government Operations	,	retuai	Α.	vailable		suugei
State Funds	\$	7,530 739	\$	7,952 850	\$	8,600 915
TOTAL	\$	8,269	<u> </u>	8.802	<u>-</u>	9.515

Administers the internal activities of the department; examines insurance companies for financial stability, compliance with the law, treatment of policyholders, income, disbursements and loss payments; reviews rates, policies and any policyholders' inquiries or complaints; investigates and takes appropriate action on alleged violations of the law or regulations; and supervises the liquidation of insolvent insurance companies. In the 1985-86 fiscal year, funds were included for a Malpractice Study. In the 1986-87 fiscal year, funds were included for an Automobile Insurance Rates Study.

	(Dollar Amounts in Thousands)										
	1985-86	1986-87	1987-88								
Source of Funds	Actual	Available	Budget								
Appropriations:											
General Government Operations	\$ 7,505	\$ 7,827	\$ 8,100								
Rate Analysis Enhancement			500								
Automobile Insurance Rates Study		125									
Malpractice Study	25										
Augmentations:											
Reimbursement for Companies in Liquidation	330	360	380								
Reimbursement — Pennsylvania Bulletin and Code Regulations	115	115	115								
Reimbursement — Duplicating and Mailing Services	34	25	25								
Reimbursement — Workmen's Compensation Security Fund											
Services	45	50	75								
Reimbursement — Examination Travel	215	300	320								
TOTAL	\$ 8,269	\$ 8,802	\$ 9,515								

OTHER FUNDS INSURANCE

# **Amounts Not Previously Detailed**

	-	(I 985-86 Netual	i	ounts in Thousan 1986-87 vailable	1	987-88 Budget
Catastrophic Loss Trust Fund  Administration	\$	6,673 3,810	\$	6,309 20,000	\$	8,100 30,000
CATASTROPHIC LOSS TRUST FUND TOTAL	\$	10,483	\$	26,309	\$	38,100

# **INSURANCE**

# Summary of Agency Program by Category and Subcategory

# **General Fund and Special Funds**

,	1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	usand	s) 1989-90	1990-91	1991-92
Consumer Protection	\$ 7,530	\$ 7,952	\$ 8,600	\$	9,256	\$	9,626	\$ 10,011	\$ 10,411
Regulation of Insurance Industry	7,530	7,952	8,600		9,256		9,626	10,011	10,411
DEPARTMENT TOTAL	\$ 7,530	\$ 7,952	\$ 8,600	\$	9,256	\$	9,626	\$ 10,011	\$ 10,411

### **Regulation of Insurance Industry**

OBJECTIVE: To assure the efficiency of the insurance industry and its ability to satisfy contractual obligations and to prevent abuse of the public by illegal or unfair practices.

#### **Recommended Program Costs:**

			(Dollar	Amo	ounts in The	usan	is)				
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91	 1991-92	
General Fund Other Funds	\$ 7,530 11,222	\$ 7,952 27,159	\$ 8,600 39,015	\$	9,256 44,339	\$	9,626 49,676	\$	10,011 64,026	\$ 10,411 80,391	
TOTAL	\$ 18,752	\$ 35,111	\$ 47,615	\$	53,595	\$	59,302	<u>\$</u>	74,037	\$ 90,802	

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Consumer savings from departmental intervention in insurance claim disputes							
(in thousands)	\$4,900	\$5,300	\$5,500	\$5,600	\$5,600	\$5,600	\$5,600
Companies examined	171	200	215	215	215	215	215
Companies in liquidation	25	19	15	15	15	15	15
Complaints received and processed	32,695	38,450	39,604	40,792	42,015	43,476	44,000
Rate filings reviewed	9,542	7,900	8,600	9,500	10,400	11,500	12,600
insurance policy/form filings reviewed	35,754	40,000	42,000	44,000	47,000	50,000	53,00
Insurance companies regulated:							
In-State	344	355	360	360	365	370	37
Out-of-State	1,034	1,050	1,070	1,090	1,105	1,110	1,11
Foreign	28	30	30	32	32	32	3
Agents and brokers licenses:							
New	117,114	120,000	123,000	127,000	132,000	136,000	136,00
Renewals	161,565	441,000	184,000	513,000	206,000	585,000	220,00

### Program Analysis:

Insurance is a constantly changing industry; new concepts, new forms and vehicles of insurance and new roles for insurance companies seem to emerge daily. It is important that the Commonwealth, through the Insurance Department, maintain an effective regulatory program due to the size, scope and complexity of the industry, while continuing the perception that Pennsylvania is a good place for insurance companies to do business and invest their money.

The Insurance Department is legally mandated to examine and audit the financial condition of approximately 1,400 insurance companies doing business in Pennsylvania, examine and license over 500,000 insurance agents and brokers, review for approval or disapproval rate and policy form filings, license insurance companies to do business in the State and enforce the insurance laws of Pennsylvania. The depart-

ment also handles an estimated 200,000 consumer inquiries and complaints annually and prepares and distributes educational material on insurance.

The department emphasizes the needs and concerns of both the consumer and the insurance industry. It insures that the industry is responsive to the needs of the consumer by making available to the consumer reliable insurance coverages at reasonable rates. The Bureau of Insurance Consumer Affairs processed 32,695 written complaints in 1985-86 through offices located in Harrisburg, Philadelphia, Pittsburgh and Erie. The department places major emphasis on enforcement activities within the Bureau of Field investigations and continues to maintain a close working relationship with various law enforcement agencies in detecting, combating and prosecuting fraudulent insurance activities.

### Regulation of Insurance Industry (continued)

### Program Analysis: (continued)

Savings to consumers resulting from departmental intervention were \$4.9 million in fiscal year 1985-86 and are estimated to reach \$5.5 million in 1987-88.

During the 1985-86 fiscal year, the department has pursued several initiatives to clarify the performance standards it established to ensure that insurance companies comply more closely with Act 367 (Appeal Act), Act 205 (Unfair Insurance Practices Act) and the Motor Vehicle Responsibility Law, in order that funds inappropriately withheld from consumers could be reduced. Increased regulatory awareness has proven to be a primary factor in improved claims management from insurance companies, which has increased policyholders acceptance of claims settlements and resulted in the decreased consumer savings from departmental intervention as shown on the program measures. Program measures for 1986-87 and all future years reflect restitution to consumers who have been assisted by the departmental field investigators and fraud unit and who have received premium refunds, claim payments and other monetary recovery.

The department publishes and updates consumers' guides to automobile insurance, homeowners' insurance and life insurance which allows Pennsylvanians to compare rates among the various companies operating in the Commonwealth.

Among the major issues to be addressed by the department during the coming year are: solvency of insurance companies; Catastrophic Loss Trust Fund (CLTF) claim administration; health care cost containment through oversight of expanding health insurance systems; and consumer protection through insurance fraud investigations and rate regulation/rate analysis.

The property/casualty insurance industry's capacity short-fall and restrictive underwriting of commercial liability risks continues to create dislocations in the insurance marketplace. The unavailability/unaffordability of commercial liability insurance has fostered the creation of many new insurance enterprises. The unprofitable underwriting results of existing property/casualty insurers have begun to improve; however, profitability remains elusive for some lines of business.

Life insurers are competing for investor dollars through aggressive marketing of interest sensitive products. The proliferation of Health Maintenance Organizations (HMOs), coupled with the development of Preferred Provider Organizations (PPOs), will strain the financial resources of all accident and health carriers. These conditions will require the department to devote significant resources to monitoring the liquidity and financial solvency of regulated insurers as well as supporting health care cost containment initiatives.

The examination and auditing functions are those most directly affected by insurer financial problems. Troubled in-

surers require much closer monitoring, including the filing of more frequent financial statements and more frequent examinations. The department devotes greater staff time to supervision of troubled insurers in order to avoid liquidation proceedings.

In fiscal year 1985-86, the number of insurance companies regulated by the department increased from 1,393 to 1,406, and it is expected that 100 additional companies will seek admission into Pennsylvania in fiscal year 1987-88. This growth in companies affects not only the company admission function but also agent licensing, company examinations, rate filings, forms filings and enforcement functions.

The decline during the 1986-87 fiscal year for the program measure pertaining to rate filings reviewed is attributed to two factors: more commercial carriers utilized surplus line writers, whose rates are not regulated; and unisex rates affected workload during 1985-86, but not in 1986-87.

The increase in the number of insurance policy/form filings reviewed is a result of the new life insurance products now being made available because of recent tax law charges and increases in HMO policy filings.

In the Health Insurance area, there is great interest in new types of insurers such as HMOs and PPOs. In examining the applications of HMOs, the department must assure itself for the protection of the public that the HMO is and will remain financially viable. It further examines the contracts and rates to make sure that they meet the standards required by law.

The department is committed to cost containment in health care. It manifests this interest in the examination and approval of the various hospital and provider contracts of the various Blue Cross Corporations throughout the State. Much time and effort is and will be expended in ensuring that these contracts are of a nature that will further health care cost containment principles.

The department now licenses continuing care providers in accordance with the Continuing Care Provider Registration and Disclosure Act that became effective in December 1984. This involves an analysis of the financial feasibility of the provider and a review of the disclosure statement which the provider disseminates to the residents. During 1985-86, the number of licensed providers increased to 51. The department projects another 29 providers will obtain licenses during the 1986-87 fiscal year. Regulation of continuing care providers will require annual review of financial documents and disclosure statements and examinations of each provider at least once every four years. The department has compiled an annual directory of licensed providers as well as a shoppers guide.

Complex life insurance products will be the major portion of the workload of the Bureau of Rates and Policies'

### Regulation of Insurance Industry (continued)

#### Program Analysis: (continued)

life technicians and actuaries. Equity based insurance products will increase as the insurers compete to retain and increase their share of the investment dollar. The insurers will develop new high value accumulation products to fill the void created by the tax law changes on non-insurance tax shelters. These investment-type contracts will be very complex and require a time-consuming and careful review.

The Motor Vehicle Financial Responsibility Act which became effective October 1, 1984 replaced the No-Fault Automobile Insurance system. Under the new auto insurance law, the Catastrophic Loss Trust Fund (CLTF) has been established to provide medical and rehabilitation benefits to injured Pennsylvanians that incur medical expense in excess of \$100,000 in an auto related accident. The fund provides for up to \$1 million in lifetime aggregate benefits to claimants that may face financial ruin if it were not for the fund. The CLTF has assisted more than 200 Pennsylvanians by providing benefits in excess of \$12 million. A Notification of Claim form has been filed on behalf of 790 addi-

tional claimants requesting consideration of their claims for CLTF benefits. The fund provides coverage for approximately seven million motor vehicle owners, with an annual estimated revenue of \$35 million generated by a \$5 fee charged to each motor vehicle covered by the fund.

The CLTF Board of Directors has identified several policy issues which affect the disposition of CLTF claims. These issues include the possible use of annuity-type settlements, coordination of benefits, the amount of mandatory medical benefits limits that should be required on automobile insurance policies, and a study of the benefits afforded by the CLTF in comparison to programs that are available in other states. Statistics are also being monitored on the use of seat restraints and the indication of alcohol use in automobile accidents resulting in catastrophically injured claimants. CLTF costs are shown as Other Funds.

Recommended in this budget is \$500,000 for Rate Analysis Enhancement. Details on this proposal can be found in the Program Revision Request following this subcategory.

#### Program Costs by Appropriation:

			(Dollar	Amo	ounts in The	usano	is)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND									
General Government Operations	\$ 7,505	\$ 7,827	\$ 8,100	\$	8,424	\$	8,761	\$ 9,111	\$ 9,475
Rate Analysis Enhancement			500		832		865	900	936
Automobile Insurance Rates Study		125							
Malpractice Study	25								
GENERAL FUND TOTAL	\$ 7,530	\$ 7,952	\$ 8,600	\$	9,256	\$	9,626	\$ 10,011	\$ 10,411

### Regulation of Insurance Industry Program Revision: Rate Analysis Enhancement

### **Recommended Program Revision Costs:**

			(Dollar	Amounts in Thou	isands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	• • •		\$ 500	\$ 832	\$ 865	\$ 900	\$ 936
							i

#### **Program Analysis:**

The Insurance Industry has become more complex over the past four years. This can be attributed to changes in the industry's product and increased competition within the industry, as well as increases in the number of carriers regulated. In addition, there is greater public concern and awareness focused on both insurance rates and products offered. This involvement has and will continue to directly impact on the operations of the Insurance Commission.

To meet these changing demands, this budget recommends a four-part Program Revision: (1) Insurance Solvency Surveillance System; (2) Health Care Cost Containment; (3) Insurance Fraud; and (4) Rate Analysis.

#### Insurance Solvency Surveillance System:

There are approximately 1,400 insurers licensed to transact business in the Commonwealth. Each licensed insurer is required to file an annual financial statement; many may file quarterly statements as well. The department must also review approximately 200 additional annual statements from authorized but unlicensed reinsurers, eligible surplus lines insurers, insurers applying for admission and insurers applying for eligibility as surplus lines insurers.

Annual statements provide detailed information concerning investments and investment transactions, underwriting activities by line of business, operating profitability, reinsurance, and loss reserve development. Statement length can range from 45 to several hundred pages. Statement review consists of both cross-checking figures for mathematical accuracy and consistency and analysis of financial information. Insurers are also monitored for compliance with laws governing permissible investment, asset valuations, loss and loss expense reserve levels and transactions with affiliates.

The volume and size of risks underwritten by insurers reflect the changes in the needs of the insureds. This trend has caused a significant change in the reinsurance market. In order to spread risk, insurers seek to reinsure large portions of insurance risks. The interdependency of insurers and reinsurers has never been more evident. A solvency

system is needed which quickly identifies those insurers impacted by reinsurer insolvencies.

Funds totalling \$100,000 are recommended in this Program Revision for a study of solvency system needs. The intent of the study will be to evaluate both immediate and long term solvency system needs and identify options for achieving those needs.

#### Health Care Cost Containment:

Entrance applications for new Health Maintenance Organizations (HMOs) to do business in Pennsylvania has increased from three applications per year to more than twenty applications within the last eighteen months. It is expected that this upward trend will continue in the future. An HMO is an organization providing health care for a geographic area which accepts responsibility for delivering an agreed upon set of health maintenance and treatment services to a voluntarily enrolled group. The HMO collects a predetermined periodic payment paid in advance on behalf of each individual enrolled.

Expected to have an even greater impact on the Insurance Commission are submissions for Preferred Provider (PPOs) approval. PPOs involve an arrangement whereby a third-party payor contracts with a group of medical care providers who furnish services at lower than usual fees in return for prompt payment and a certain volume of patients. It is expected that applications submitted annually will increase from one to between 15 and 20. This is a new area of health care reimbursement, and it will be necessary to regulate it as well as continually gather statistics to provide the basis of research showing the impact it has on the public and on health care delivery systems.

The department must both encourage health care cost containment and be concerned with protecting the public by analyzing coverages and contractual provisions, conducting financial examinations of these entities to insure financial solvency and providing consumer information on health care delivery systems.

Included in this Program Revision is \$72,000 to enhance Health Care Cost Containment.

### Regulation of Insurance Industry Program Revision: Rate Analysis Enhancement (continued)

#### Insurance Fraud:

Insurance fraud is a serious problem which directly impacts on both insurers and the public. For example, fraudulent claims and diverting of premium payments by agents are two contributors to the high cost of auto insurance in Southeastern Pennsylvania.

Based upon experience gained through small-scale investigation of insurance fraud, two targets of opportunity have been identified; anti-fraud initiatives, and expressly authorizing the Insurance Commissioner to order restitution in insurance complaint adjudications.

By ordering restitution, the Insurance Department will be assisting individuals who have filed a complaint to recover the amount of money represented by premium payment, fees, or other income lost due to a fraudulent payment to an agent, producer, broker or company, rather than just using the complainant's testimony to take appropriate action against these offenders.

There is \$75,000 included in this Program Revision to render assistance in the area of Insurance Fraud.

### Rate Analysis:

During the late 1970's and early 1980's, insurance companies which may have ordinarily sought rate increases did not submit annual commercial liability rate filings because they were realizing high investment returns due to high interest rates; also, intense competition in the insurance

market place kept a cap on insurance rates. As investment income began to decline in mid-1984, insurance claims cost began to rise and a record number of insurers were found to be insolvent in 1985. The remaining insurers began to address underwriting losses by reviewing rates and began submitting rate filing requests for commercial liability insurance rate increases.

Major commercial liability insurance rate filings have increased 37 percent between 1984-85 and 1985-86. A similar increase is expected to occur in 1986-87 and 1987-88.

In calendar year 1986, out of 1,136 auto insurance rate filings processed by the department, 672 were considered "major" requests. These required extensive actuarial staff analysis. Due to the economic situation and cost increases in auto repair parts and labor as well as increases in automobile theft, automobile rate filings should continue to increase at least ten percent annually.

One of the effects of this Program Revision will be that the department will be able to conduct auto insurance rate hearings to consider insurance company, consumer and regulator input. Currently, rate increase requests are handled via a negotiation process. Holding rate hearings is clearly in the best interest of the consumer, while negotiating insurance rate increases without obtaining input from all parties concerned is not in the consumers' best interest.

Increased funding of \$253,000 provided via this Program Revision will enable the department to be pro-active in rate regulation.

#### Recommended Program Revision Costs by Appropriation:

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1	987-88	1	1988-89	1	1989-90	1	990-91		1991-92
GENERAL FUND Rate Analysis Enhancement			\$	500	\$	832	\$	865	\$	900	\$	936

# Department of Labor and Industry

The Department of Labor and Industry serves the labor and industrial interests of the Commonwealth by promoting the health, welfare and safety of employes; maintaining continuous production and employment by acting to reduce industrial strife; rehabilitating the vocationally handicapped; stabilizing the income of employes who become victims of certain occupational diseases or who sustain work related injuries; promoting apprenticeship training programs and assisting displaced workers in retraining and/or relocation.

# DEPARTMENT OF LABOR AND INDUSTRY

# Summary by Fund and Appropriation

General Fund		985-86 Actual	1	unts in Thousa 986-87 vailable	1	987-88 Budget
General Government General Government Operations Right to Know Act Job Creation Tax Credit Administration	\$	13,358	\$	12,445 1,150 500	\$	12,600 1,607 500
Subtotal	<u>\$</u>	14,152	<u>\$</u>	14,095	<u>\$</u>	14,707
Grants and Subsidies Job Training Occupational Disease Payments Transfer to Vocational Rehabilitation Fund Workmen's Compensation Payments Teenage Pregnancy and Parenthood Job Training for Welfare Recipients Job Training Partnership Greater Philadelphia Assistance Program Harmarville Rehabilitation Center Retraining Dislocated Workers Centers for Independent Living	\$	7,866 12,000 1,032 625 2,000 1,552 200 100 372	\$	5,000 7,806 13,965 921 625 3,000 1,988  200 	\$	6,788 16,500 875 625 2,000 3,150 200 
Subtotal	\$	25,747	\$	33,805	\$	30,563
TOTAL STATE FUNDS	\$	39,899	<u>\$</u>	47,900	<u>\$</u>	45,270
Federal Funds	\$	190,361	\$	227,540	\$	221,212
GENERAL FUND TOTAL	\$	230,260	<u>\$</u>	275,440	\$	266,482
Other Funds	\$	251,033		261,705	\$	272,173
TOTAL ALL FUNDS	<u>\$</u>	481,293	\$	537,145	<u>\$</u>	538,655

### **GENERAL GOVERNMENT**

General Government Operations	(D	ollar Amounts in Thousand	s)		
	1985-86	1986-87	1987-88		
	Actual	Available	Budget		
State Funds Federal Funds	\$ 14,152	\$ 14,095	\$ 14,707		
	2,151	3,459	2,601		
TOTAL	\$ 16,303	\$ 17,554	\$ 17.308		

Provides for the overall direction, coordination, establishment of policies and regulations and operation of programs relating to consumer protection, accident prevention, industrial relations, manpower training, income maintenance and other areas relating to labor and industry. Also provides departmental administrative support in the areas of legal services, public relations, personnel, budget, procurement and management methods.

Provides an economic base for individuals unable to sustain a minimally acceptable level of existence because of occupational disease or injury. Also provides a program of public employes' retirement, disability and survivors insurance through the administration of the Federal Social Security Program for employes of the Commonwealth and its political subdivisions.

Insures that minimum and prevailing wages are paid when legally mandated to those persons who are employed, including migrant labor.

Provides for registration of farm labor contractors under the migrant labor program. Provides for administrative support of the Job Training Partnership Program (JTPA). Provides for administration of the Right to Know Act (Act 74 of 1984).

Source of Funds	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available			987-88 Budget
Appropriations: General Government Operations Right to Know Job Creation Tax Credit Administration	\$	13,358 794	\$	12,445 1,150 500	\$	12,600 1,607 500
Federal Funds: Job Training Partnership — Administration		2,151		3,459		2,601
TOTAL	\$	16,303	\$	17,554	\$	17,308

### **GRANTS AND SUBSIDIES**

Occupational Disease Payments		985-86 Ictual		19	nts in Thous 86-87 ailable	ands)		987-88 udget
State Funds	\$	7,866	5	\$	7,806		\$	6,708
Provides grants to alleviate economic hardshi tain occupational diseases, principally silicosis	ps of pe and sili	rsons wl ica-relate	ho are dis ed disease	sab es.	led due to	o cer-		
Source of Funds		985-86 Actual	•	19	nts in Thous 986-87 ailable	sands)	-	987-88 Judget
Appropriation: Occupational Disease Payments	\$	7,866		\$	7,806		\$	6,708
Employability Development—Physically and Mentally Disadvantaged	-	985-86 Actual	(Dollar Ai	19	ints in Thou 986-87 vailable	sands)	-	987-88 Budget
State Funds	\$	12,300 35,196	•	\$	14,465 41,942		\$	17,125 43,502
TOTAL	\$	47,496		\$	56,407		\$	60,627

Operates to enable the physically and mentally disadvantaged to prepare for and function as a part of the labor force by providing physical restoration, training, counseling and placement services. Also responsible for making disability determinations for the Federal Social Security Disability Insurance (SSD) program, the Supplemental Security Income (SSI) Program and the Federal Coal Mine Health and Safety Act.

Provides funds to expand and improve services under the Centers for Independent Living (CILs) program, and for the activities of the Harmarville Rehabilitation Center.

Source of Funds		985-86 Actual	(Dollar Amo	sands) 1987-88 Budget	
Appropriation: Transfer to Vocational Rehabilitation Fund	\$	12,000 200 100	\$	13,965  200 300	\$ 16,500  200 425
Federal Funds: Disability Determination	<u>\$</u>	35,196 47,496	<u> </u>	41,942 56,407	43,502 \$ 60,627

# GENERAL FUND

# LABOR AND INDUSTRY

Workmen's Compensation Payments	1985-86 Actual	Dollar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
State Funds	\$ 1,032	\$ 921	\$ 875
Provides for payments to self-insured employ pensation of those employees receiving compens to \$60 dollars per week.	ers and insurance of ation for injuries p	carriers to raise the con rior to January 17, 1968	1- 3,
Source of Funds	1985-86 Actual	Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Workmen's Compensation Payments	\$ 1,032	\$ 921	\$ 875
Employability Development—Socially and Economically Disadvantaged	(I 1985-86 Actual	Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 2,997	\$ 8,625	\$ 2,625
Provides funds for services to the socially an employable welfare recipients and to pregnant	d economically di teenagers and tee	sadvantaged, including nage parents.	g
Source of Funds	(I 1985-86 Actual	Pollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Teen Pregnancy and Parenthood. Job Training for Welfare Recipients Retraining Dislocated Workers Job Training. TOTAL	\$ 625 2,000 372	\$ 625 3,000  5,000	\$ 625 2,000 
	\$ 2,997	\$ 8,625	\$ 2,625

# **GENERAL FUND**

# LABOR AND INDUSTRY

	(D	ıds)		
Job Training Partnership	1985-86	1986-87	1987-88	
	Actual	Available	Budget	
State Funds Federal Funds	\$ 1,552	\$ 1,988	\$ 3,150	
	153,014	182,139	175,109	
TOTAL	\$ 154,566	\$ 184,127	\$ 178,259	

Provides grants to Service Delivery Areas (SDA) and other eligible entities to aid the entry and productive participation of unskilled and unemployed youth, adults and dislocated workers in the job market through the provision of training, education and job placement activities.

Source of Funds	 85-86 ctual	(Dollar Amo 1 A	1	1987-88 Budget	
Appropriation:  Job Training Partnership	\$ 1,552	\$	1,988	\$	3,150
Federal Funds:					
Service Delivery Areas	88,979		102,678		102,040
Summer Youth	42,929		42,883		37,100
Incentive Grants	1,225		10,597		11,411
Technical Assistance	1,984		2,490		2,000
Dislocated Workers	13,118		15,055		14,000
Older Workers	2,600		4,512		5,371
Veterans' Employment	1,183		1,187		1,187
Job Training Welfare Recipients			1,737		1,000
Teenage Pregnancy and Parenthood	996		1,000		1,000
TOTAL	\$ 154,566	\$	184,127	\$	178,259

# **Amounts Not Previously Detailed**

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Administration Fund Administration of Unemployment Compensation	\$ 168,660	\$ 173,900	\$ 180,856
Pohobilitation Contact F	444		
Rehabilitation Center Fund Operation of Rehabilitation Center	\$ 11,970	\$ 12,800	\$ 13.312
		12,000	\$ 13,312
Vocational Rehabilitation Fund			
Administration of Vocational Rehabiliation*	\$ 59,190	\$ 63,250	\$ 65,780
Worker's Compensation Administration Fund	•		
Administration of Workmen's Compensation	\$ 11,213	\$ 11,755	\$ 12,225
DEPARTMENT TOTAL	\$ 251,033	\$ 261,705	\$ 272,173

<sup>\*</sup>Excludes transfer From General Fund.

# **DEPARTMENT OF LABOR AND INDUSTRY**

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Fund

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$	2,519	\$	2,085	\$	2,198	\$	2,286	\$	.2,377	\$	2,472	\$	2,571
Personal Economic Developmment	\$	27,554	\$	36,126	\$	32,891	\$	33,541	\$	36,166	\$	37,656	\$	38,206
Employability Development — Socially and Economically Handicapped Employability Development — Physically		4,549		10,613		5,775		5,775		5,775		5,775		5,775
and Mentally Handicapped		12,300 10,705		14,465 11,048		17,125 9,991		18,425 9,341		21,625 8,766		23,625 8,256		24,625 7,806
Labor Management Relations	\$	2,407	\$	2,461	\$	2,471	\$	2,570	\$	2,673	\$	2,779	\$	2,891
Labor Relations Stability		2,407		2,461		2,471		2,570		2,673		2,779		2,891
Community and Housing Hygiene and Safety	\$	7,038	\$	6,817	\$	7,297	\$	7,589	\$	7,892	\$	8,209	\$	8,536
Accident Prevention		7,038		6,817		7,297		7,589		7,892		8,209		8,536
Consumer Protection	\$	381	\$	411	\$	413	\$	429	\$	446	\$	464	\$	483
Regulation of Consumer Products and Promotion of Fair Business Practices		381		411		413		429		446	_	464	_	483
DEPARTMENT TOTAL	\$_	39,899	\$	47,900	\$	45,270	\$	46,415	\$	49,554	\$	51,580	\$	52,687

### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
	<del></del>											
General Fund	f 4 510		_									
General Fund	\$ 2,519	\$ 2,085	\$ 2,198	\$ 2,286	\$ 2,377	\$ 2,472	\$ 2,571					

### Program Analysis:

This subcategory contains those necessary services which cannot reasonably be charged directly to substantive programs due to their generalized nature. The success or failure of these supportive services can only be indirectly reflected

by the effectiveness of the activities they support. A primary concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services.

### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND General Government Operations	\$	2,519	\$	2,085	\$	2,198	\$	2,286	\$	2,377	\$	2,472	<u>\$</u>	2,571

### Employability Development—Socially and Economically Handicapped

OBJECTIVE: To enhance the ability of the handicapped unemployed and underemployed to function as a part of the labor force and to gain full employment.

### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)										
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
General Fund	\$ 4,549 155,165	\$ 10,613 185,598	\$ 5,775 177,710								
TOTAL	\$ 159,714	\$ 196,211	\$ 183,485	\$ 183,485	\$ 183,485	\$ 183,485	\$ 183,485				
Program Measures:											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Job Training Partnership Program:  Enrollments  Placements  Cash welfare recipients served	122,786	122,950	123,114	123,278	123,443	123,607	123,772
	22,159	24,104	24,136	24,168	24,207	24,233	24,265
	60,750	62,628	62,712	62,795	62,879	62,963	63,047
AFDC applicants (WIN Program):  Total registrants  Participants entering employment	69,891	70,000	70,000	70,000	70,000	70,000	70,000
	10,961	11,000	11,000	11,000	11,000	11,000	11,000

#### **Program Analysis:**

While there are no single, easy, short-term solutions to the problems of joblessness that have resulted from Pennsylvania's transitional economy, it is clear that if dislocated workers and economically disadvantaged individuals are to secure employment they must have access to job training programs that will prepare them for the jobs of today and for the jobs which are likely to exist in the near future.

On October 1, 1983, the Job Training Partnership Act (JTPA) began providing employment and training services throughout the nation for economically disadvantaged and unemployed individuals. Under JTPA, State governments, local governments and the private sector work in partnership to develop and operate job training programs with the ultimate goal of providing unsubsidized employment.

Governors are given increasing responsibilities including redesigning Service Delivery Areas within the State; establishing Statewide goals and priorities for job training; coordinating all other jobs training resources available in the State with the JTPA program; overseeing the programmatic activities of each local Private Industry Council; ensuring fiscal accountability for all funds, including auditing of each program at least once every two years; and administering directly the State education coordination program and dislocated workers and older workers programs. Governors carry out their responsibilities in conjunction with a State Job Training Coordinating Council.

JTPA includes three basic programs: (1) Training Services for the Disadvantaged (Title II-A), (2) Summer Youth Programs (Title II-B), and (3) Employment and Training Assistance for Dislocated Workers (Title III). Federal funds to support these three programs are allocated to Pennsylvania by the formula contained in the act, which is based on the number of persons unemployed and economically disadvantaged.

The law specifies that 78 percent of the basic funding provided in JTPA Title II-A be passed through to Service Delivery Areas by formula, based on unemployment levels and the levels of economically disadvantaged individuals within each Service Delivery Area.

The remaining 22 percent of the Title II-A funds are used for the following purposes: 8 percent for State Education and Coordination Grants, 3 percent for Older Workers programs, 6 percent for Incentive Grants to Service Delivery Areas based on exceptional performance, and 5 percent for administration, auditing and special programs. Separate authorizations are received for summer youth programs (Title II-B) and the Dislocated Workers program (Title III).

The Department of Labor and Industry is the lead agency in administering this program. However, the Departments of Aging and Education as well as the Executive Offices also share some of this responsibility.

The major portion of the Title II-A funds is subgranted by the Department of Labor and Industry to the Service Delivery Areas (SDAs) based on their approved spending

## Employability Development—Socially and Economically Handicapped (continued)

#### Program Analysis: (continued)

plans. The allowable program activities include: pre-entry level training in job readiness and basic educational skills, entry level training in basic occupations skills, upgrade skills training, retraining, counseling, job search assistance, and job development and employment generating activities.

The educational and training component of JTPA is carried out by the Department of Education through three major program efforts: adult literacy training, retraining, and training in advanced technologies.

In total, these programs are directed at assisting Pennsylvania's economically disadvantaged citizens to enter or reenter the workforce equipped with the basic educational and occupational skills necessary to meet the needs of employers. At the same time these efforts assist in reducing dependency on public assistance.

The final major component of Title II of JTPA is the Summer Youth Program, also administered by the Department of Labor and Industry through the SDAs.

Over 45,000 economically disadvantaged youth, aged 14 through 21 were provided with on-the-job training and work experience during the summer of 1986.

The third basic JTPA program is authorized under Title III of the act to provide employment and training assistance for dislocated workers. During program year 1985, which began on July 1, 1985, and ended on June 30, 1986, dislocated programs totaling \$13 million were funded throughout the Commonwealth.

Statistical evidence shows that the JTPA program has been effectively implemented. However, the program measures do not reflect follow-up or whether any of the placements were training-related. Under Title II-A, programs for economically disadvantaged adults and youth, a total of 43,845 individuals were trained. A total of 11,750 individuals received assistance under Title III, employment and training assistance for dislocated workers. Of these, 6,759 completed training and 3,906 or 58 percent gained unsubsidized employment. The number of enrollments for 1985-86 was 122,786 including 60,000 welfare recipients. But

overall, only 24,000 individuals obtained employment. The number of welfare recipients served was higher than projected last year due to mandates imposed by the legislature on the expenditures of certain JTPA funds.

The regular Work Incentive (WIN) Program terminated September 29, 1982 and its successor, the WIN Demonstration Program is being operated by the Department of Public Welfare (DPW). The Department of Labor and Industry's Office of Employment Security (OES) provides services for this program under contract to the Department of Public Welfare. Services are provided to recipients under the Aid to Families with Dependent Children (AFDC) program, a Federal category of public assistance.

The WIN Program, which is operated Statewide, emphasizes the targeting of resources toward immediate job placement rather than training or work experience. The Department of Public Welfare reimburses OES for providing the full array of employment services to all AFDC recipients referred by DPW. These services include work registration, counseling, testing job development and referral to jobs.

Registrations under this program were below last year's projections because the referral of DPW applicants for cash assistance was significantly reduced. Only cash recipients are now being referred whereas the group including food stamp recipients were previously referred. This program measure is also highly influenced by changes in the economy, with an improving economy generating fewer registrations. Finally, the number of participants entering employment was significantly greater than projected because of the changes in the economy. The number of registrations projected is based on the assumption of stable Federal funding. Several proposals are being considered in Washington which would restructure the WIN program and possibly affect the number of registrants. The funding level along with the program structure is very uncertain at this time.

### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
Job Training Partnership	\$	1,552	\$	1,988	\$	3,150	\$	3,150	\$	3,150	\$	3,150	\$	3,150
Teen Pregnancy and Parenthood		625		625		625		625		625	•	625	•	625
Job Training for Welfare Recipients		2,000		3,000		2,000		2,000		2,000		2,000		2,000
Retraining Dislocated Workers		372												
Job Training				5,000										
GENERAL FUND TOTAL	\$	4,549	\$	10,613	\$	5,775	\$	5,775	\$	5,775	\$	5,775	<u>-</u> -	5,775
	=		=		=		-		Ě	-,	<u> </u>	3,	<u> </u>	

## Employability Development—Physically and Mentally Handicapped

OBJECTIVE: To enhance the ability of the handicapped unemployed and underemployed to function as a part of the labor force and to gain full employment.

#### **Recommended Program Costs:**

			(Dollar	Amounts in Tho	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 12,100	\$ 14,465	\$ 17,125	\$ 18,425	\$ 21,625	\$ 23,625	\$ 24,625
Program Measures:						···	
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Handicapped persons of employable age	659,729	662,557	665,385	668,213	671,042	673,927	676,825
Caseload:							
Carry-over from previous years	46,358	43,454	42,409	43,444	43,692	45,433	48,635
New referrals	37,632	39,138	40,503	42,331	44,024	45,785	47,616
Total caseload	83,990	82,592	82,912	85,775	87,716	91,218	96,251
Cases closed:							
Ineligible	19,559	19,000	18,085	20,500	20,500	20,600	21,000
Rehabilitated	11,685	11,800	11,900	12,000	12,100	12,200	12,300
Competitive	8,656	8,732	8,806	8,880	8,954	9,028	9,102
Noncompetitive	3,029	3,068	3,094	3,120	3,146	3,172	3,198
Nonrehabilitated	9,292	9,383	9,483	9,583	9,683	9,783	9,883
Total cases closed	40,536	40,183	39,468	42,083	42,283	42,583	43,183
Cases carried over	43,454	42,409	43,444	43,692	45,433	48,635	53,068
Severely disabled rehabilitated	9,964	9,794	9,639	9,600	9,680	9,760	9,840

## **Program Analysis:**

This public service program, provided by the Commonwealth in cooperation with the Federal Government, has as its target group the estimated 660,000 citizens of the Commonwealth who have a physical or mental disability which results in a handicap to employment.

Eligibility criteria for vocational rehabilitation programs require that there be a reasonable expectation that services will enable the individual to perform some work activity, whether competitive or noncompetitive. The program's services are directed toward the client's attaining a vocational objective, with results evaluated in terms of improvement in work status.

Primary emphasis, as mandated by the Federal Rehabilitation Act of 1973 as amended in 1978, continues to be placed on serving and rehabilitating severely handicapped individuals. These clients require more extensive and varied services and, in general, this client population requires multiple services over an extended period of time.

This subcategory also includes the Hiram G. Andrews Rehabilitation Center in Johnstown. The center is funded through the Rehabilitation Center Fund from fees for services rendered. Most of the services are rendered to vocational rehabilitation clients. As of June 30, 1986 the center's resident population was 350 and its community based population was 113. A financial statement for the fund is included in Volume I.

Statistics presented are based on the Federal fiscal year which runs October 1 to September 30 of each year. Although this yearly time frame does not coincide with the Pennsylvania fiscal year, the figures nonetheless represent an entire year and are, therefore, valid for purposes of comparison.

The program measures shown for 1985-86 indicate the total caseload was 83,990, of which 40,536 were processed and closed. The caseload total is a combination of the total active caseload at the end of the previous year as well as new referrals received throughout the year.

## Employability Development—Physically and Mentally Handicapped (continued)

## Program Analysis: (continued)

Of the 40,536 active cases closed in 1985-86, 19,559 were closed because they were ineligible for services. This determination is made after a thorough evaluation for which the results indicate: it could not be determined that a disability existed; the disability was not a vocational handicap; of disability was too severe to permit a reasonable expectation that the client could go to work. For measurement purposes here, reasons for ineligibility also include clients who are no longer interested in services, cannot be located, or have died. Of the remaining 20,997 cases closed who did receive services, 11,685 or 56 percent were rehabilitated and 9,292 or 44 percent could not be rehabilitated.

Of the 11,685 cases closed as rehabilitated, 74 percent of those individuals were placed in competitive employment; the remaining 26 percent were employed in sheltered and protected employment and as homemakers. It should be noted that, statewide, 24 percent of the rehabilitants were public assistance recipients. A most significant factor in rehabilitating the disabled public assistance recipient is that after being placed back into competitive employment, the need for public assistance is reduced or eliminated. Findings indicate the average earnings for the rehabilitated public assistance recipient amount to \$141 per week.

There has been a steady increase in the number of cases rehabilitated over the last several years because of a corresponding increase in Federal funds available for the program. This trend is expected to continue as reflected in the program measures. The increase in funding is also reflected in the decline in carryover and cases closed as ineligible through the budget year. The department has reduced the eligibility criteria. While the department's priority is still the severely handicapped, fewer cases were closed as ineligible because funds are available to serve more clients. The department is projecting a steady increase in new referrals over the next five years and a corresponding increase in carryover and cases closed as ineligible. The total number of cases closed as rehabilitated will continue to rise as stated above.

The State is required to match Federal rehabilitation funds on a four to one ratio. An additional \$730,000 has been added above the match level for next year because the last few years' appropriations did not provide enough for a current year match, but did permit the capturing of all available Federal funds. The additional funds will gradually bring total match to a current year basis over five years.

The accompanying table indicates the varying degrees of success accomplished with different categories of disability. Certain handicaps have a higher probability for successful rehabilitation than others. Cases shown as closed in Column 1 are all clients either successfully rehabilitated, or closed as not rehabilitated after they have been accepted for services. Successful rehabilitants are those clients who complete a vocational rehabilitation plan and become suitably employed.

The increase in closures for mental disorders and substantially disabled since last year is largely due to the relaxing of criteria for defining the disabled by Congress. Since people with less severe handicaps now fall into those categories, more cases could be closed. The increase in funds also contributed to the increases in cases closed. Because many of the new cases added can generally be closed in less time, the average cost for each case closed as rehabilitated also declined last year.

The average cost of rehabilitating orthopedic deformities increased last year primarily because new regulations lifted cost caps on equipment which had previously kept the average cost artificially low. The caps were removed to ensure the availability of needed equipment.

Compared to last year's data, the information indicates a 16.5 percent increase in the cost per rehabilitated case. Weekly earnings of clients rehabilitated in competitive employment increased an average of \$143 per week from time of referral to successful rehabilitation. The percent of clients unemployed upon acceptance to the program dropped by one percent to 70 percent in fiscal year 1986.

In an effort to address the needs of those severely handicapped who are judged ineligible for vocational rehabilitation services due to the severity of their disabilities, \$425,000 in State funds has been provided to expand and improve the Centers for Independent Living (CILs) program begun with Federal Vocational Rehabilitation funds.

The State funding will allow for expansion of services at all four CIL's that provide vocational rehabilitation services. A broad range of services will be provided including referral and counseling, education and training, adaptive appliances, home modification, independent living skills training, transportation, housing assistance and referral, medical evaluation and treatment, and any other services necessary to prepare an individual for employment or living independently in the community.

The goal of this joint effort is to improve the ability of a severely handicapped person to enter the vocational rehabilitation program; to live more independently in the community; and eventually to secure and maintain employment.

# Employability Development—Physically and Mentally Handicapped (continued)

Program Analysis: (continued)

# OFFICE OF VOCATIONAL REHABILITATION CASELOAD DATA BY DISABLING CONDITION

October 1, 1985 to September 30, 1986

Disabilities	(1) Closed After Acceptance For Service	(2) Case Rehabili	es	(3) Clien Unemplo Accept	its yed at	(4) Rehabilit Placec Compet Employ	ations I in titive	(5) Rehabilit Placed in S and Pro Employme as Homee and Un FamilyW	ations Sheltered tected ent and makers	(6) Average Change Weekly Income Rehab. Com- petitive Employ- ment	(7) Average Cost Per Rehab.
	Total	Number	% of Col.1	Number	% of Col.2	Number	% of Col.2	Number	% of Col.2	Amount	Amount
Visual		215 1.646	62% 82%	175 629	81% 38%	177 863	82% 52%	38 783	18% 48%	\$166.00 \$108.00	\$1,447.00 \$1,118.00
Hearing Orthopedic Deformities		2,921	57%	2,060	71%	2,047	70%	874	30%	\$165.00	\$2,664.00
Amputee or Loss of Limb		619	74%	257	42%	344	56%	275	44%	\$126.00	\$2,280.00
Mental Disorders		3,035	44%	2,527	83%	2,754	91%	281	9%	\$156.00	\$1,764.00
Mental Retardation	1 '	1,294	52%	1,157	89%	949	73%	345	27%	\$115.00	\$2,583.00
Other Disabling conditions	3,325	1,955	59%	1,415	72%	1,522	78%	433	22%	\$163.00	\$2,105.00
Total	20,977	11,685	56%	8,220	70%	8,656	74%	3,029	26%	\$143.00	\$1,994.00
Drug and Alcohol	1,979	984	50%	797	81%	953	97%	31	3 %	\$179.00	\$1,446.00
Public Assistance		2,929	44%	2,277	78%	1,724	59%	1,205	41%	\$141.00	\$2,261.00
Severely Disabled		9,964	56%	6,966	70%	7,107	71%	2,857	29%	\$150.00	\$2,264.00
Social Security Disability										0.41.00	ma 257 84
Insurance Beneficiaries		977	45%	642	66%	370	38%	607	62%	\$161.00	\$3,256.0
Substantially Disabled	. 3,035	1,721	57%	1,254	73%	1,549	90%	172	10%	\$181.00	\$ 925.0

	1985-86	1986-87	(Dollar 1987-88	Amo	ounts in Tho 1988-89	usan	ds) 1989-90	1990-91		1991-92
GENERAL FUND Transfer to Vocational Rehabilitation Harmarville Rehabilitation Centers for Independent Living	\$ 12,000	\$ 13,965 200 300	\$ 16,500 200 425	\$	17,800 200 425	\$	21,000 200 425	\$ 23,000 200 425	\$	24,000 200 425
GENERAL FUND TOTAL	\$ 12,100	\$ 14,465	\$ 17,125	<u>-</u>	18,425	\$	21,625	\$ 23,625	<u>\$</u>	24,625

#### Income Maintenance

OBJECTIVE: To increase the economic stability of citizens of the Commonwealth by protecting and insuring the earnings of employes from factors over which they have no control.

## **Recommended Program Costs:**

			(Dollar	Ame	ounts in Tho	ousan	đs)			
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 10,705 35,196 179,873	\$ 11,048 41,942 185,655	\$ 9,991 43,502 193,081	\$	9,341 44,807 200,804	\$	8,766 46,151 208,837	\$	8,256 47,536 217,190	\$ 7,806 48,962 225,472
TOTAL	\$ 225,774	\$ 238,645	\$ 246,574	\$	254,952	\$	263,754	<u>\$</u>	272,982	\$ 282,240

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Minimum wage violations cited	456	500	500	500	500	500	500
Persons receiving subminimum rates	1,423	1,450	1,450	1,450	1,450	1,450	1,450
Claims for nonpayment of wages	2,828	3,000	3,000	3,000	3,000	3,000	3,000
Nonpayment of wage claims settled	1,332	1,400	1,400	1,400	1,400	1,400	1,400
Inspections made to insure prevailing rates used and paid on public works projects.	4,188	5,000	5,000	5,000	5,000	5,000	5,000
Claimants qualifying for occupational disease payments out of Commonwealth funds	3,891	3,576	3,298	3,020	2,732	2,444	2,156
New claimants eligible for workmen's com- pensation payments	98,400	103,000	105,000	105,000	105,000	105,000	105,000
Individuals filing for unemployment compensation	670,554	660,000	660,000	660,000	660,000	660,000	660,000

#### Program Analysis:

The Department of Labor and Industry administers a number of programs to increase the economic stability of citizens in the Commonwealth. These programs fall generally into two categories: those which provide income protection for the person who is employed, and those which provide cash assistance to the individual and his dependents when he becomes unemployed.

The first category includes the State's programs of minimum wage, wage payment and collection, and prevailing wage enforcement.

The number of persons receiving sub-minimum wages has steadily decreased from 4,092 in fiscal year 1980-81 (when the rate reached the present \$3.35 per hour) to 1,423 in fiscal year 1985-86, a reduction of 65 percent which is attributable

to the effects of inflation on the minimum wage. Since fiscal year 1980-81, 43,124 individuals received \$1,847,827 in wages collected under the Minimum Wage Law.

The increase in claims for unpaid wages in fiscal year 1985-86 is attributable to claims for fringe benefits/wage supplements. The percentage of these claims which are collectible is far below claims for straight wages as the employer determines policy for payment of fringe benefits; the law determines payment of wages. In fiscal year 1985-86, \$435,890 was collected for 1,415 claimants under the Wage Payment and Collection Law.

The income of employes is also protected by the State's Prevailing Wage Law, which requires the establishment of minimum wages to be paid workers on projects valued at

## **Income Maintenance (continued)**

#### Program Analysis: (continued)

\$25,000 or more which are funded in whole or in part by State Government and public agencies of its political subdivisions within the Commonwealth. Payment of prevailing wage rates is ensured by field inspections conducted by prevailing wage inspectors. Last year 4,188 inspections were performed.

The second category includes unemployment compensation, workers' compensation, occupational disease payments, and Social Security disability payments.

Workers' compensation is a system of payments made through private insurance companies, the State Workmen's Insurance Fund and self-insured employers to employes who sustain injuries or diseases during the course of their employment. Act 2 of 1976 established the Workers' Compensation Administration Fund to cover State administrative expenses for regulation of the system, and provides for legislative approval of the level of expenditure each year.

The impact of workers' compensation is reflected in the dollar value of income replaced by payments and the number of awards for payment. The maximum level of compensation for new claimants is tied to the statewide average weekly wage.

Act 263 of 1974 provided for the Commonwealth to make payments to insurers and self-insured companies in order to raise the rate of compensation payable to employes injured prior to March 17, 1968, to \$60 per week. It is estimated that payments in 1987-88 will be \$875,000.

Occupational disease payments are made primarily to victims of silicosis and related diseases, commonly referred to as "black lung". Victims of these diseases are covered by three different programs, depending on their date of last exposure and disability: the bi-weekly program and monthly program (both Commonwealth-supported under the Occupational Disease Law) and the Workmen's Compensation Act as amended in 1973 which primarily places responsibility with industry for claimants exposed after July 1, 1972, although the Commonwealth shares partial responsibility for cases through June 30, 1976.

Both the bi-weekly and the monthly programs reflect marginal decreases in claimant levels due to the Federal Black Lung Act assuming payments for some claimants currently on State roles, and to attrition. The Federal Black Lung program has significantly leveled off due to more stringent medical standards and the elimination of certain "presumptions of disability" previously provided for by the United States Department of Labor.

The number of claimants qualifying for occupational disease payments out of Commonwealth Funds is estimated to decrease in 1987-88 to 3,298 claimants.

The Unemployment Compensation Program is an integral part of this subcategory. The program provides cash

assistance to individuals and their dependents during periods of involuntary unemployment.

The rate of compensation generally varies between 52 to 57 percent of the worker's average weekly earnings, up to a maximum for 1986 of \$232 per week. Claimants may also receive up to a maximum of \$8.00 per week in dependent's allowance for two or more dependents. Claimants who are entitled to a weekly benefit rate of \$75 or more have their weekly check reduced by 5 percent. However, the maximum weekly benefit rate will continue to be calculated at sixty-six and two-thirds percent of the Statewide average weekly wage.

Pennsylvania's Unemployment Compensation (UC) system became solvent in 1984 for the first time since 1973. This reversed a trend started in the early 1970s where yearly payments exceeded revenue to a point where a two to one margin was reached in recent years. Pennsylvania borrowed from the Federal Government to make up the difference between revenue and payments. In 1982 the Federal government began charging interest on all loans for UC payments.

The first temporary corrective action was taken in 1980. However, due to the severe impact of Pennsylvania's recession, additional permanent changes to the system became necessary. On July 21, 1983 revisions to the UC system that restructured both the tax and benefits sides to retsore equity into the program became effective.

The 1983 amendments increased employer contributions to the fund by an estimated \$1.41 billion and decrease benefit expenditures by an estimated \$439 million over the 1983-1986 period. Beginning January 1, 1984, workers began contributing to the unemployment fund at the rate of 0.1 percent of their gross wages. Employes contributed \$139 million in 1985 and are expected to increase Trust Fund deposits by \$224 million through 1986.

The 1983 amendments also assessed a separate tax on employers to generate revenue to pay the interest accruing on the outstanding interest bearing Federal loans. In July 1985, the law was amended reducing the interest tax rate to 0.3 percent from 1.0 percent for 1986. This amendment decreased estimated interest tax contributions for 1986 by \$189 million at a savings to employers of \$56 per employe. Employers paid an estimated \$266 million into the Interest Fund for the period 1984-86, but these payments are no longer required.

The State's Unemployment Compensation Law was also revised in July 1985 to exclude seasonal workers in the vegetable and fruit canning and freezing industries from receiving benefits should they be offered seasonal employment in the subsequent year. Savings to the Trust Fund are estimated to be \$1 million annually.

The combined effect of the improving economy and the

## Income Maintenance (continued)

#### Program Analysis: (continued)

1983 amendments resulted in a positive cash flow during the period 1984-86 that enabled Pennsylvania to reduce its Federal unemployment loan balance by \$1.15 billion, the first time unemployment loans were reduced since 1975 when the Trust Fund began borrowing. The portion of the debt reduced by voluntary repayments was the outstanding interest bearing loans. Pennsylvania eliminated the interest bearing debt in May of 1986.

In addition, the 1983 amendments enabled Pennsylvania to meet the Federal incentive solvency standards and qualify for: an increase of 0.1 rather than 0.3 percent in the Federal Unemployment Tax Act Tax rate for 1983, 1984 and 1985 and a deferral of 80 percent of the interest obligations due in 1983, 1984 and 1985. Since the interest bearing loans were repaid in 1986 and no additional loans or interest accruals are forecast after 1986, Pennsylvania's last interest payment on deferrals will occur in 1989.

To encourage the development and expansion of employment within Pennsylvania, the Job Creation Tax Credit Act was enacted on June 30, 1986 as Article XVIII of the Tax Reform Code of 1971. This legislation will allow certain employers to claim credit against specified State taxes for new employes hired in 1986, 1987 and 1988. All employers except employers in retail trade, construction and services other than business services are entitled to a tax credit for each new employe, determined by comparing employment levels in each of these years to the level of employment for calendar year 1985. The program, which is retroactive to January 1, 1986, is an initiative intended to directly counterbalance the amount of Federal

unemployment tax employers would pay as a result of these new hires. The tax credit will be \$140 for each increase in the level of employment for 1986; \$161 in 1987; and \$168 in 1988.

These tax credits may be used by employers to pay specific Department of Revenue taxes, including corporate net income, capital stock tax and sales taxes. \$500,000 was appropriated to the department in 1986-87 to cover costs of administering this program. Federal law and regulations preclude using Federal Unemployment Insurance monies for administering a State-mandated program. It is anticipated that funding for the next several years will remain at the \$500,000 level.

Another activity relating to this subcategory is the work of the Bureau of Disability Determination, which is agent for the Federal Social Security Administration (SSA). This office receives applications for disability benefits from the SSA. It is the responsibility of the Bureau of Disability Determination to gather the medical evidence for each claim, and to recommend payment of benefits under the guidelines established by the SSA. All final decisions regarding eligibility for benefits are made by the SSA.

The SSA also sends to the bureau claims of program beneficiaries to be reviewed for continuing disability. Some claims are sent because the disabling condition is expected to improve and others are sent for periodic review. New standards for review of these claims have been mandated by the Social Security Disability Reform Act of 1984. These changes have made the review process more equitable.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	1,807	\$	1,821	\$	1,828	\$	1,901	\$	1.978	\$	2,057	\$	2,139
Occupational Disease Payments		7,866		7,806		6,788		6,109		5,498		4,948	-	4,453
Worker's Compensation Payments		1,032		921		875		831		790		751		714
Job Creation Tax Credit				500		500		500		500		500		500
GENERAL FUND TOTAL	\$	10,705	\$	11,048	\$	9,991	\$	9,341	\$	8,766	\$	8,256	\$	7,806

## **Labor Relations Stability**

OBJECTIVE: To achieve a minimum level of economic loss resulting from a breakdown in collective bargaining procedures.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)														
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund	\$	2,407	\$	2,461	\$	2,471	\$	2,570	\$	2,673	\$	2,779	\$	2,891	

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Public bargaining units:		÷					
Mediation notices assigned	866	975	1,000	1,000	1,000	1,000	1,000
Cases mediated	493	635	635	650	650	650	650
Percent of cases mediated	56.9%	65%	65%	65%	65%	65%	65%
Percent of notices involving work	-						
stoppages	3 %	7%	7 <b>º</b> %	7 %	7%	7%	7%
Private bargaining units:							
Dispute notices received	3,526	3,250	3,250	3,250	3,250	3,250	3,250
Cases mediated and closed by Bureau	123	170	170	170	170	170	17
Percent of cases mediated	3.5%	5%	5 %	5%	5 %	5%	59
Percent of cases mediated by Bureau in-							
volving work stoppage	12.1%	12%	12%	12%	12%	12%	129
Unfair practice cases concluded:							
Public Employe Relations Act	390	420	410	410	410	410	410
Police and Firemen (Act 111)	66	70	60	60	60	60	6
Pennsylvania Labor Relations Act	21	26	20	20	20	20	2
Representation cases concluded:							
Public Employes Relation Act	188	217	225	220	220	220	22
Police and Firemen (Act 111)	33	47	45	40	40	40	4
Pennsylvania Labor Relations Act	3	10	10	10	10	10	1

## Program Analysis:

The Bureau of Mediation promotes labor relations stability by providing mediation services to the public and private sectors.

Under the Public Employe Relations Act, parties to a contract in the public sector must notify the bureau of the possible need for mediation services when no agreement is reached between the parties within twenty-one days after negotiations have commenced, but no later than one hundred fifty days prior to the end of the contract.

While the 866 mediation notices received from the public sector in 1985 are down from 1984's 927 notices, the important trend here is that only 56.9 percent of the 1985

notices actually required the active participation of a state mediator compared to the 1979-84 average of 63.6 percent. This decrease is attributable to changing economic conditions and the parties' familiarization with the bargaining process.

In 1986 and future years it is estimated that the percent of public sector cases mediated will return to the historical average of approximately 65 percent of those initially flagged as possibly needing services. However, the number of notices received is anticipated to increase since approximately 25 new bargaining units are being certified every year, including county and local government units and support units of

## Labor Relations Stability (continued)

#### Program Analysis: (continued)

school districts which include cafeteria staffs, janitorial staffs and bus drivers.

In the private sector, dispute notices are governed by the National Labor Relations Act and Pennsylvania Act 177 of 1937. Although a copy of the dispute notice must be filed with the Bureau of Mediation when the Federal Mediation and Conciliation Service is notified, the law does not require that professional mediator services be used.

The average private sector caseload for 1971-1984 was 121 cases per year. During 1985 the Bureau mediated 123 private sector cases.

The percent of private sector cases mediated during 1985 was 3.5 pecent. This compares with the 1979-1984 average of 4.4 percent. Disputes mediated in 1985-86 and beyond are expected to hold at about 5 percent of notices received.

The average private sector cases involving work stoppages in the same time frame (1971-1984) was 31. In 1985 an unusually low number of cases mediated resulted in work stoppages, therefore, the percent of private sector cases involving work stoppages fell from the 1971-1984 average of 26.6 percent to 12.1 percent in 1985. This decline was due to more favorable economic conditions such as lower rates of inflation and declining interest rates.

The Pennsylvania Labor Relations Board has administrative and adjudicative responsibility for labor-management relations in both the private and public sectors in the Commonwealth.

The Labor Relations Board was created in 1937 to administer the policies and provisions of the Pennsylvania Labor Relations Act (PLRA), which guarantees collective bargaining rights to the State's private sector employes not covered by the National Labor Relations Act. Under the PLRA, the board has the responsibility to resolve questions of representation and to prevent and discourage unfair labor practices. The PLRA covers only those private sector employers whose activities do not impact on interstate commerce or which have a relatively low dollar volume of business.

With enactment of the Public Employe Relations Act of 1970, collective bargaining rights were granted to most of the State's public employes. The purpose of this act is to

promote orderly constructive relationships between public employes and their employers subject to the right of the citizens to maintain their health, safety and welfare. The board is delegated the responsibility of carrying out this policy directive through the exercise of its responsibilities for representation cases, unfair labor practice adjudication and impasse resolution. In 1977, the board's public sector jurisdiction was made all encompassing by virtue of a Pennsylvania Supreme Court decision which gave the board authority over police and firefighting collective bargaining issues arising from Act 111 of 1968.

The board's program measures include specific data in relationship to the three acts it administers: The Public Employe Relations Act (PERA), Act 111 of 1968 and the Pennsylvania Labor Relations Act (PLRA).

During 1985-86 the board concluded 390 unfair practice and 188 representation cases under its PERA jurisdiction. The number of cases concluded was 20 percent less than projected last year due to a decrease in the number of collective bargaining unit clarification cases filed. Projections have been reduced in future years to reflect an anticipated continuation of fewer unit clarification case filings. The board also concluded 66 unfair practices cases and 33 representation cases pertaining to police and firemen covered by Act 111. The number of representation cases filed and closed was lower than projected last year. This number is very difficult to project because very few companies are covered by the State Law, and the number of filings often fluctuates by a large percentage. Most businesses are covered by Federal Law. On the average about 10 cases are filed and closed within a given fiscal year. Future year projections reflect the average.

Based upon the current labor-management climate in the Commonwealth, it is estimated that approximately 280 representation cases and 490 unfair labor practice cases will be concluded by the board under the three statutes in 1987-88. As a neutral forum in which to resolve issues disputed in these cases, the board serves to promote a stable labor relations climate in the Commonwealth.

						(Dollar	Amo	unts in The	usand	s)			
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND	•	2.40=			_	_							
General Government Operations	2	2,407	<u>\$</u>	2,461	<u>\$</u>	2,471	\$	2,570	<u>\$</u>	2,673	<u>\$</u>	2,779	\$ 2,891

#### **Accident Prevention**

OBJECTIVE: To eliminate fire and other hazards in multiple dwelling units, workplaces and other places of public habitation and assembly.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)														
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund	\$	7,037	\$	6,817	\$	7,297	\$	7,589	\$	7,892	\$	8,209	\$	8,536	

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Fire and Panic Act activities:							
Building plans reviewed	14,017	15,800	15,900	16,000	16,100	16,200	16,300
Building plans approved	10,316	10,600	10,700	10,800	10,900	11,000	11,100
Inspections performed	63,385	64,250	64,893	65,546	66,198	67,759	68,436
Violation orders issued	292	460	463	468	475	485	500
Violation orders closed	355	455	458	463	478	485	500
Violation orders remaining open	46	51	56	61	61	61	61
Equipment inspections under:							
Boiler Law	15,931	16,500	18,500	16,750	18,750	17,000	18,500
Liquified Petroleum Law	5,230	5,400	5,500	5,600	5,700	5,800	5,900
Elevator Law	19,822	19,000	19,000	19,000	19,000	19,000	19,000

#### Program Analysis:

The department is responsible for enforcing a wide range of laws designed to safeguard the general public in Pennsylvania. The worker and Community Right to Know Law, enacted in 1984, expanded the department's role in public safety. The law requires Pennsylvania employers to inform employes, the general public, and the Department of Labor and Industry about potentially hazardous chemicals used in the workplace. The department is responsible for investigation of non-compliance, enforcement, providing training assistance to employers, and for maintaining a program of public outreach and information.

Certain parts of the law have been held invalid by a Federal Court. Manufacturer employers are now primarily covered by Federal Law while all non-manufacturer employers are covered by all provisions of the State law. There are about 180,000 non-manufacturers and 20,000 manufacturers in Pennsylvania.

Manufacturers are no longer bound by the requirement that they provide information about hazardous substances to their employes. The court ruled that manufacturers are still subject to provisions of the State Law with respect to informing the community and emergency response organizations. Non-manufacturers are required to complete inventories of hazardous substances in the work-place, post information about the substances, and provide annual training to employes about the hazardous substances.

The Department of Labor and Industry continues to have the responsibility for enforcing a variety of other safety regulations that apply to buildings and various types of machinery and equipment. The majority of the regulations require a basic process of plan review and approval followed by a field inspection to confirm that the construction or installation was done in accordance with approved plans. Final occupancy permits or certificates are then issued.

Under the provisions of the State's Fire and Panic Act (Act 299 of 1927), the Department of Labor and Industry has the responsibility for enforcing the fire safety regulations that apply to a wide variety of buildings, including office buildings, apartment buildings, hotels and schools. Plans for all new construction and additions to all existing construction for these buildings are examined and approved.

The cities of Philadelphia, Pittsburgh and Scranton were exempted from the Fire and Panic Act at the time of its enactment since they already had fire safety laws and regulations in effect. Each of these cities continues to be responsible for enforcement of their own fire safety laws and regulations.

## **Accident Prevention (continued)**

## Program Analysis: (continued)

The department also maintains responsibility for inspection of personal care boarding homes. Following identification by the Department of Public Welfare, the department conducts inspections to ensure compliance with State regulations.

The department is further involved in the enforcement of Act 222 of 1980, the Building Energy Conservation Law. This law is designed to improve the energy efficiency of new buildings. Approximately 80 percent of all buildings submitted for Fire and Panic approval must also comply with the Energy Conservation Law.

The number of building plans reviewed was lower than projected last year. All plans received during a year are reviewed with the actual number received varying based on new construction projects started and other economic factors.

The number of violation orders issued was also less than projected, along with the measures directly affected by the number of orders issued, orders closed and orders remaining open. Violation orders are issued as a result of complaints received. This year's unexpected reduction is considered an anomaly.

Also included in this subcategory are three equipment inspection programs. Act 451 of 1929 requires boilers and pressure vessels to be inspected. Boilers are required to be

inspected annually, and pressure vessels require biennial inspections. The act permits inspection by insurance carriers, however, the commonwealth must inspect in instances where the insurance carrier does not perform the inspection.

Last year, an unusually high number of boilers were placed out of service, thus not requiring an inspection. Inspections are made on a biennial schedule which results in the fluctuations in the future year projections.

Act 475 of 1951, the Liquefied Petroleum Gas Law, requires the department to license suppliers of liquefied petroleum gas. Random inspections are conducted at supply locations and customers of bulk dealers. The gradual increase in the number of random inspections conducted will continue because of computerization and other program improvements.

Act 452 of 1929, the Elevator Law, requires the department to inspect passenger and freight elevators. Approximately 80 percent of the inspections required by the State law are conducted by insurance companies or fee companies.

The impact of accident prevention programs is difficult to measure. It is impossible to confidently estimate how many people were not injured or killed because of accidents that were prevented by the enforcement of these laws.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	6,243	\$	5,667	\$	5,690	\$	5,918	\$	6,154	\$	6,401	\$	6,656
Right to Know		794		1,150		1,607		1,671		1,738		1,808		1,880
GENERAL FUND TOTAL	<u> </u>	7,037	<u>-</u>	6.817	<u> </u>	7,297	~	7,589	_	7.892	•	8.209	•	8,536
	=		=		=	-,251	=	7,505	=	7,072	<u>-</u>	0,209	<u></u>	0,330

## Regulation of Consumer Products and Promotion of Fair Business Practices

OBJECTIVE: To minimize the availability of misrepresented or adulterated products and services.

## **Recommended Program Costs:**

	í	985-86		1986-87	:	(Dollar 1987-88	us in Tho 988-89	) .989-90	!	1990-91	1	1991-92
General Fund	<u>\$</u>	381	<u>\$</u>	411	\$	413	\$ 429	\$ 446	\$	464	\$	483

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Activities under the Bedding and							
Upholstery and the Stuffed Toy Laws:							
Manufacturers, importers and dealers	5,595	5,600	5,600	5,600	5,600	5,600	5,600
Registrations, licenses and certificates	8,384	8,400	8,400	8,400	8,400	8,400	8,400
Inspections performed	6,266	6,200	6,200	6,200	6,200	6,200	6,200
Violation Orders Issued	1,016	1,000	1,000	1,000	1,000	1,000	1,000
Percent of total	16	16	16	16	16	16	16
Private employment agencies:							
Agency representatives registered	807	835	835	835	835	835	83:
Complaints resulting in refunds	33	15	15	15	15	15	13
Dollars refunded	\$8,582	\$10,000	\$10,000	\$10,000	\$10,000	\$10,000	\$10,000
Prosecutions initiated	1	3	3	3	3	3	
Prosecutions closed	0	3	3	3	3	3	3
Agency licenses issued	305	325	325	325	35	325	325

#### Program Analysis:

This program involves two activities: prevention of the use of unsafe, unclean or misrepresented materials in bedding, upholstery and stuffed toys; and regulation of employment agencies to prevent unfair business practices.

The department is required under the Bedding and Upholstery Law (Act 249 of 1937) to adopt rules and regulations and provide penalties relating to the manufacture, repair, renovating, cleansing, sterilizing and disinfecting of mattresses, pillows, bolsters, featherbeds and other filled bedding, cushions, upholstered furniture and bulk materials intended for sale or lease. Also, the department is responsible for enforcing the Stuffed Toy Law (Act 372 of 1961) regulating the manufacture of stuffed toys intended for sale or use in Pennsylvania and for the registration of such manufacturers.

Under the provisions of the State's Employment Agency

Law (Act 261 of 1941) the department is responsible for defining, regulating and providing for the licensing and registration of employment agents and their representatives, including private employment agents, theatrical employment agencies and nurse registries.

The number of complaints resulting in refunds was higher than projected last year because a large number of persons received refunds resulting from a placement agency which subsequently went out of business. Most of the refunds were relatively small, therefore there was not a corresponding increase in total refunds.

Only one prosecution was initiated last year. This measure is a function of several variables such as the type of complaints received. The program usually averages approximately three prosecutions per year.

	(Dollar Amounts in Thousands)													
	19	985-86	1	986-87		1987-88		1988-89	1	989-90	1	990-91	1	991-92
GENERAL FUND General Government Operations	\$	381	\$	411	\$	413	\$	429	<u>\$</u>	446	\$	464	<u>\$</u>	483

# **Liquor Control Board**

The Pennsylvania Liquor Control Board controls the manufacture, possession, sale, consumption, importation, use, storage, transportation and delivery of liquor, alcohol and malt or brewed beverages in the Commonwealth.

The Board consists of three members appointed by the Governor with Senate confirmation.

The dollar amounts shown are from the State Stores Fund, a special enterprise fund, and are reflected herein as "Other Funds."

## LIQUOR CONTROL BOARD

## Summary by Fund and Appropriation

(Dollar Amounts in Thousands)

	1985-86 Actual	1986-87 Available	1987-88 Budget
Other Funds <sup>a</sup>	\$ 210,121	\$ 213,843	\$ 214,122
DEPARTMENT TOTAL	\$ 210,121	\$ 213,843	\$ 214,122

<sup>&</sup>lt;sup>a</sup>All funds are other than General Fund or Special Funds.

# OTHER FUNDS

# LIQUOR CONTROL BOARD

## Other Funds

Pennsylvania Liquor Stores	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 171,355	\$ 176,025	\$ 177,514
Operates the Pennsylvania Liquor Stores system Enforces the Commonwealth's alcoholic beverage	m. Licenses alge laws and re	coholic beverage dealers. gulations.	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Other Funds: General Operations	\$ 171,355	<u>\$ 176,025</u>	\$ 177,514
Transfer to the General Fund	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Provides for the statutory transfer to the Gener Fund.	\$ 33,000 al Fund of sur	\$ 32,000 rpluses in the State Stores	\$ 31,000
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Other Funds: Transfer of State Stores Fund Surplus	\$ 33,000	\$ 32,000	\$ 31,000

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# LIQUOR CONTROL BOARD

Comptroller		(E 985-86 Actual	19	ints in Thousand 986-87 railable	19	987-88 udget
Other Funds	\$	5,766	\$	5,818	\$	5,608
Provides comptroller services for the mainted counts of the various substantive programs of		_			ac-	
		•		ints in Thousand	•	
Source of Funds		985-86 Actual	19	986-87 ⁄ailable		987-88
·			Av	anaoic	В	udget

# LIQUOR CONTROL BOARD

# **Summary of Agency Program by Category and Subcategory**

# General Fund and Special Funds

	(Dollar Amounts in Thousands)								
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92		
Consumer Protection									
Liquor Control*									

<sup>\*</sup>All funds are other than General or Special Funds.

## **Liquor Control**

OBJECTIVE: To protect the public welfare, health, peace, and morals of the people of the Commonwealth by controlling the manufacture of and transactions in liquor, alcohol and malt or brewed beverages.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)								
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92		
Other Funds	\$ 210,121	\$ 213,843	\$ 214,122	\$ 205,784	\$ 207,520	\$ 207,331	\$ 209,217		
Subtotal	\$ 210,121	\$ 213,843	\$ 214,122	\$ 205,784	\$ 207,520	\$ 207,331	\$ 209,217		
Transfer of Sales Tax to General Fund <sup>a</sup> Transfer of Emergency Tax to	\$ 42,755	\$ 44,127	\$ 43,479	\$ 44,063	\$ 44,283	\$ 44,504	\$ 44,727		
General Funda	109,966	112,152	110,524	111,989	112,549	113,112	113,677		
TOTAL	\$ 362,842	\$ 370,122	\$ 368,125	\$ 361,836	\$ 364,352	\$ 364,947	\$ 367,621		

<sup>&</sup>lt;sup>a</sup>Excluded from summary presentations.

## Program Measures:

1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
705	702	708	712	715	715	715
765,009	773,589	775,990	790,439	802,296	814,330	826,545
62,436	63,000	63,200	63,400	63,600	63,600	63,600
27,114	27,500	28,000	28,500	29,000	29,000	29,000
	705 765,009 62,436	705 702 765,009 773,589 62,436 63,000	705     702     708       765,009     773,589     775,990       62,436     63,000     63,200	705     702     708     712       765,009     773,589     775,990     790,439       62,436     63,000     63,200     63,400	705     702     708     712     715       765,009     773,589     775,990     790,439     802,296       62,436     63,000     63,200     63,400     63,600	705     702     708     712     715     715       765,009     773,589     775,990     790,439     802,296     814,330       62,436     63,000     63,200     63,400     63,600     63,600

The Liquor Control Board is currently undergoing review by the General Assembly. This budget recommendation is based on the existing system of sales, enforcement and control. When the sunset review is completed and, if any changes are made, the Governor will release a revised budget proposal for the Liquor Control Board.

Profits from the state store system will continue to be an important source of revenue for the General Fund.

# Department of Military Affairs

The Department of Military Affairs provides organized combat-ready units, both Army and Air National Guard, for call to Federal duty in the event of national emergency and to State duty in time of disaster or civil disorder. Their duties are to protect the lives and property of the people of Pennsylvania; preserve peace, order and public safety; and administer the laws that provide for the well-being of Pennsylvania veterans and their dependents.

The Department of Military Affairs consists of the Adjutant General and the State Armory Board, the State Veterans' Commission, the Soldiers and Sailors Home at Erie, the Veterans Home at Hollidaysburg, and the Southeastern Veterans Home at Spring City.

## **DEPARTMENT OF MILITARY AFFAIRS**

## Summary by Fund and Appropriation

General Fund	1985- Actu	-86 1	unts in Thousands) 986-87 vailable		987-88 Budget
General Government General Government Operations American Battle Monuments Armory Maintenance and Repair Gettysburg Memorial	\$ 10	3 500 75	10,861 3 500	\$	11,183 · 3 500
Subtotal	<b>\$</b> 11	,332 \$	11,364	<u>\$</u>	11,686
Institutional					
Erie Soldiers and Sailors Home	8	\$,918 \$ 8,445 	3,002 8,091 2,440	\$	3,228 8,552 3,770
Subtotal	\$ 11	,363	13,533	\$	15,550
Grants and Subsidies Education of Veterans Children Education — National Guard Veterans Assistance Blind Veterans Pension Paralyzed Veterans Pension National Guard Pension		32 \$ 305 1,327 163 	75 305 1,328 169 1,022 20	\$	75 305 1,328 169 1,022 20
National Guard — Unemployment Compensation		50		_	
Subtotal	\$ 1	1,897 \$	2,919	\$	2,919
TOTAL STATE FUNDS	\$ 24	4,592	27,816	<u>\$</u>	30,155
Federal Funds		3,684 \$ 4,694	4,162 4,123	\$	3,476 4,847
GENERAL FUND TOTAL	\$ 3.	2,970	36,101	\$	38,478

## **GENERAL FUND**

## **GENERAL GOVERNMENT**

General Government Operations	 35-86 ctual	1	(Dollar Amounts in Thousands 1986-87 Available			987-88 Budget
State Funds	\$ 10,754 777 619	\$	10,861 1,516 140		\$	11,183 780 145
TOTAL	\$ 12,150	\$	12,517		\$	12,108

Provides the administrative and overhead systems for the various substantive National Guard and veterans' programs. Maintains a statewide warning communications network, an armory system, and training program for National Guardsmen. Assists veterans and their dependents in obtaining benefits due them under State and Federal laws by coordinating all matters relating to veterans' affairs. Distributes the grants described in the "Grants and Subsidies" section.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations: General Government Operations	<b>4</b> 10.764		
Octobra Objetations	\$ 10,754	\$ 10,861	\$ 11,183
Federal Funds:			
National Guard — Maintenance Facilities and Training Sites	777	680	600
National Guard — Employe Support		160	180
National Guard — Operation and Maintenance of New			100
Armories		676	
Augmentaions:			
Rental of Armories and Other Facilities			
Reimbursement — Lt. Governor's Residence	117	119	120
PEMA-State Active Duty	21 463	21	25
Pennsylvania Conservation Corps	18		
		• • • •	
TOTAL	\$ 12,150	\$ 12,517	\$ 12,108
			- 12,100
		(Dollar Amounts in Thousands)	
	1985-86	1986-87	1987-88
American Dattle Monance	Actual	Available	Budget
American Battle Monuments			<b>u</b>
State Funds	\$ 78	\$ 3	\$ 3
		· · · · · · · · · · · · · · · · · · ·	• ,

Provides for routine maintenance and caretaking of grounds in foreign lands where American battle monuments are located. Also included in 1985-86 was a one time payment to help defray the Commonwealth's share of the cost of renovating and maintaining monuments at the Gettysburg Battleground.

Source of Funds		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	s) 1987-88 Budget	
Appropriations: American Battle Monuments Gettysburg Memorial	\$	3 75	\$ ° 3	<b>\$</b>	3
TOTAL	<u>s</u>	78	\$ 3	\$	3

## **MILITARY AFFAIRS**

Armory Maintenance and Repair		(D 85-86 ctual	ollar Amour 198 Ava	198	1987-88 Budget		
State Funds	\$	500	\$	500	\$	500	
Provides for maintenance and repair work wi	thin th	e statewid	e armory	system.			
	(Dollar Amounts in Thousands) 1985-86 1986-87				s) 1987-88		
Source of Funds		ctual		nilable		idget	
Appropriation: Armory Maintenance and Repair	<u>\$</u>	500	\$	500	\$	500	

## INSTITUTIONAL

State Veterans Homes	(D 1985-86 Actual		ounts in Thousan 1986-87 vailable	nds) 1987-88 Budget		
State Funds Federal Funds Augmentations	\$	11,363 2,907 4,075	\$ 13,533 2,646 3,983	\$	15,550 2,696 4,702	
TOTAL	\$	18,345	\$ 20,162	<u> </u>	22,948	

Provides for the operation of the Soldiers and Sailors Home at Erie, the Veterans Home at Hollidaysburg and the Southeastern Veterans Home at Spring City, including domiciliary and nursing care for indigent, invalid or disabled Pennsylvania veterans. Skilled nursing care and related medical services, supportive personal care and individual services are provided for residents.

	(Dollar Amounts in Thousands)									
	19	985-86	1	986-87	19	987-88				
Total Proposed Expenditures by Institution	A	ctual	A	vailable	В	ludget				
Erie Soldiers and Sailors Home										
State Funds	\$	2,918	\$	3,002	\$	3,228				
Federal Funds		742		759		690				
Augmentations		1,091		1,093		1,136				
TOTAL	\$	4,751	\$	4,854	\$	5,054				
Hollidaysburg Veterans Home										
State Funds	\$	8,445	\$	8,091	\$	8,552				
Federal Funds		2,165		1,887		1,690				
Augmentations		2,984		2,691		3,040				
TOTAL	\$	13,594	\$	12,669	\$	13,282				

# **MILITARY AFFAIRS**

Total Proposed Expenditures by Institution (continued)	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget		
Southeastern Veterans Home					
State Funds		\$ 2,440	\$ 3,770		
Federal Funds			316		
Augmentations	• • • •	199	526		
TOTAL		\$ 2,639	\$ 4,612		
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget		
Appropriations:  Erie Soldiers and Sailors Home					
Hollidaysburg Veterans Home	\$ 2,918 8,445	\$ 3,002	\$ 3,228		
Southeastern Veterans Home	8,443	8,091 1,897	8,552 3,770		
Southeastern Veterans Home — Recommended Supplemental		543	3,770		
Federal Funds:					
Domiciliary and Nursing Home Care Reimbursements	2,907	2,646	2,696		
Augmentations:					
Aid and Attendance Payments for Nursing Care Patients	1,026	1,189	1,139		
Residents Fees	3,034	2,779	3,547		
Building and Office Space Rent	15	15	16		
TOTAL	\$ 18,345	\$ 20,162	\$ 22,948		

## **GRANTS AND SUBSIDIES**

	(Dollar Amounts in Thousands)								
	19	85-86	19	86-87	1987-88				
Education Benefits	A	ctual	Available		Budget				
State Funds	\$	337	\$	380	\$	380			

Provides a maximum grant of \$40 per credit to qualified Pennsylvania National Guard enrolled in an approved Pennsylvania institution of higher learning, in accordance with Act 152 of 1980. Also provides grants to children of deceased or disabled veterans to attend institutions of higher learning within the Commonwealth which are approved by the State Veterans Commission.

Source of Funds		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available			1987-88 Budget	
Appropriation:  Education of Veterans Children  Education — National Guard	\$	32 305	\$	75 305	\$		75 305
TOTAL		337	\$	380	\$		380
	3 h., , , 4 up - up						
Veterans Compensation and Assistance		1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available			7-88 lget
State Funds	\$	1,490	\$	2,519	\$	;	2,519

Provides temporary assistance to veterans who are in need of financial support. Funds for food, clothing, fuel and shelter are made available for a period of up to three months. Grants pensions of \$100 a month to Pennsylvania veterans, who while performing active military service, suffered disease or injury which resulted in functional blindness or the loss of two or more extremities.

Source of Funds		985-86	1	unts in Thousan 986-87	19	987-88
		Actual	A	vailable	В	Budget
Appropriations:						
Veterans Assistance	\$	1,327	\$	1,328	\$	1,328
Blind Veterans Pension		163		169		169
Paralyzed Veterans Pension				1,022		1,022
TOTAL	\$	1,490	\$	2,519	\$	2,519

**GENERAL FUND** 

## **MILITARY AFFAIRS**

## **GENERAL GOVERNMENT**

National Guard Payments	 5-86 tual	198	ts in Thousan 6-87 ilable	19	) 1987-88 Budget		
State Funds	\$ 70	\$	20	\$	20		

Provides pension payments to the family of any soldier of the Pennsylvania National Guard who died of injuries or was killed in the line of duty while in active service under order of the Governor. Also provides one time payment to National Guardsmen who were placed on active duty in 1985-86 to assist the tornado devastated western region of the Commonwealth.

Source of Funds		85-86 ctual	19	nts in Thousan 186-87 ailable	nds) 1987-88 Budget		
Appropriation:  National Guard Pension	\$	20 50	\$	20	\$	20	
TOTAL	\$	70	\$	20	\$	20	

# **DEPARTMENT OF MILITARY AFFAIRS**

# **Summary of Agency Program by Category and Subcategory**

# General Fund and Special Funds

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$	1,647	\$	1,640	\$	1,851	\$	1,925	\$	2,003	\$	2,082	\$	2,165
Physical Health Treatment	\$	11,363	\$	13,533	\$	15,550	\$	16,349	\$	17,003	\$	17,683	\$	18,389
Domiciliary and Nursing Home Care		11,363		13,533		15,550		16,349		17,003		17,683		18,389
Maintenance of Public Order	\$	9,162	\$	9,145	\$	9,253	\$	9,623	\$	10,008	\$	10,408	\$	10,827
Disaster Assistance		9,162		9,145		9,253		9,623		10,008		10,408		10,827
Compensation	\$	2,420	\$	3,498	\$	3,501	\$	3,524	\$	3,548	\$	3,573	\$	3,599
Compensation and Assistance		2,420		3,498		3,501		3,524		3,548		3,573		3,599
DEPARTMENT TOTAL	\$	24,592	\$	27,816	\$	30,155	\$	31,421	\$	32,562	\$	33,746	\$	34,980

## General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

## **Recommended Program Costs:**

	1985-86		1986-87		(Dollar 1987-88	Amo	unts in The 1988-89	ousanç	is) 1989-90	1990-91	1991-92
General Fund	\$ 1,647 635	\$	1,640 1,239	\$	1,851 380	\$	1,925 380	\$	2,003 410	\$ 2,082 441	\$ 2,165 460
TOTAL	\$ 2,282	\$	2,879	<u>\$</u>	2,231	\$	2,305	\$	2,413	\$ 2,523	\$ 2,625

## **Program Analysis:**

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected

by the effectiveness of the activities they support within the Department of Military Affairs. A primary concern is to minimize these administrative costs in relation to the costs of provided services.

An additional \$43,000 has been provided to increase the department's electronic data processing capabilities.

(Dollar Amounts in Thousands)													
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
\$	1,569	\$	1,637	\$	1,848	\$	1,922	\$	2,000	\$	2.079	\$	2,162
	3		3		3		3	•	3	•	3	•	3
	75												
\$	1,647	\$	1,640	\$	1,851	\$	1,925	\$	2,003	\$	2,082	<u> </u>	2,165
	\$ 	\$ 1,569 3 75	\$ 1,569 \$ 3 75	\$ 1,569 \$ 1,637 3 3 75	\$ 1,569 \$ 1,637 \$ 3 3 75	\$ 1,569 \$ 1,637 \$ 1,848 3 3 3 75	\$ 1,569 \$ 1,637 \$ 1,848 \$ 3 3 3 75	\$ 1,569 \$ 1,637 \$ 1,848 \$ 1,922 \$ 3 \$ 3 \$ 3 \$ 3 \$ \$ 1,569 \$ \$ 1,637 \$ 1,848 \$ 1,922 \$ 3 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$ 6 \$ 1,922 \$	\$ 1,569 \$ 1,637 \$ 1,848 \$ 1,922 \$ 3 3 3 3 75	\$ 1,569 \$ 1,637 \$ 1,848 \$ 1,922 \$ 2,000 \$ 3 3 3 3 3 \$ 3 \$ 5 \$	\$ 1,569 \$ 1,637 \$ 1,848 \$ 1,922 \$ 2,000 \$ 3 3 3 3 3 75	\$ 1,569 \$ 1,637 \$ 1,848 \$ 1,922 \$ 2,000 \$ 2,079 \$ 3 3 3 3 3 3 3 3 3 \$ 3 \$ 5 \$	\$ 1,569 \$ 1,637 \$ 1,848 \$ 1,922 \$ 2,000 \$ 2,079 \$ 3 3 3 3 3 3 3 3 3 5 5

## Domiciliary and Nursing Home Care

OBJECTIVE: To provide skilled nursing and domiciliary care for veterans.

## **Recommended Program Costs:**

		(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
Federal Funds	s	11,363 2,907 4,075	\$	13,533 2,646 3,983	\$	15,550 2,696 4,702	\$	16,349 4,021 5,086	\$	17,003 4,037 5,218	\$	17,683 4,139 5,353	\$	18,389 4,155 5,491	
TOTAL	- 	18,345	\$	20,162	\$	22,948	\$	25,456	\$	26,258	<u>\$</u>	27,175	<u>\$</u>	28,035	

## Program Measures:

·	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Total number of beds in veterans' homes:							
Erie	175	175	175	175	175	175	175
Hollidaysburg	379	379	379	379	379	575	575
Southeastern	, .	75	150	330	330	330	330
Population in homes:							
Erie	146	150	155	160	165	170	170
Hollidaysburg	375	375	375	375	375	560	560
Southeastern		71	142	313	313	313	313
Percent of bed capacity utilized:							
Erie	83%	86%	89%	91%	94%	97%	97%
Hollidaysburg	95%	95%	95%	95%	95%	95%	95%
Southeastern		95%	95%	95%	95%	95%	959
Average skilled nursing care days per							
patient:	340	350	350	350	350	350	35
Erie	350	350	350	350	350	350	35
Hollidaysburg		•	. , , .	350	350	350	35
Southeastern	• • • •		. ,	350	330	220	00
Cost per skilled nursing care day:							
Erie	\$131	\$134	\$138	\$142	\$146	\$150	\$15
Hollidaysburg	\$138	\$129	\$133	\$136	\$140	\$145	\$14
Southeastern				\$129	\$134	\$140	\$14
Average domiciliary care days per patient:							
Erie	248	260	292	295	300	300	30
Hollidaysburg	350	350	350	350	350	350	35
Southeastern	,	152	350	350	350	350	35
Cost per domiciliary care day:							
Erie	\$45	\$47	\$49	\$51	\$56	\$57	\$5
Hollidaysburg	\$100	\$94	\$97	\$99	\$102	\$105	\$10
Southeastern		\$81	\$93	\$130	\$110	\$115	\$12

## Domiciliary and Nursing Home Care (continued)

#### **Program Analysis:**

The Department of Military Affairs is legally mandated to provide skilled nursing and domiciliary care for veterans who are disabled, indigent or in need of care. There are three veterans homes providing such care: the Soldiers and Sailors Home in Erie, the Veterans Home at Hollidaysburg and the new Southeastern Pennsylvania Veterans Center. The program receives assistance from the Federal Government at levels of \$7.30 per patient day for domiciliary care, \$17.05 per patient day for nursing home care, and \$6.00 per day for aid-in-attendance given directly to the patient. In addition, residents pay a maintenance fee to help offset the costs of services rendered to them.

The facility at Hollidaysburg is now providing both domiciliary and nursing care services for 379 veterans while the Erie Soldiers and Sailors Home provides 75 nursing care beds and 100 domiciliary beds.

An additional \$85,000 is recommended for the Hollidaysburg Veterans Home to provide additional staff necessary to meet Department of Health licensure standards.

Further hospital services became available in December 1986 at Spring City in Chester County at the site of the Southeastern Pennsylvania Veterans Center. Seventy-five domiciliary beds will be available during 1986-87 with an additional 75 domiciliary beds becoming available in 1987-88 year.

An additional \$439,000 is recommended in 1987-88 for this scheduled expansion and operational costs have been provided for the full fiscal year.

The projected measures for nursing and domiciliary care days are based on capacity rather than actual population.

Institution	Projected July 1987 Capacity	Population July 1985	Population July 1986	Projected Population July 1987	Projected Percent of Capacity
Erie Soldiers and Sailors Home	175	148	146	157	90%
Hollidaysburg Veterans Home	379	378	373	375	99%
Southeastern Veterans Center	75			71	95%

	(Dollar Amounts in Thousands)													
		1985-86		1986-87	1	1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND  Erie Soldiers and Sailors Home  Hollidaysburg Veterans Home  Southeastern Veterans Center	\$	2,918 8,445	\$	3,002 8,091	\$	3,228 8,552	\$	3,357 9,071	\$	3,491 9,434	\$	3,631 9,811	\$	3,776 10,203
Southeastern veteralis Center				2,440	_	3,770		3,921		4,078		4,241		4,410
GENERAL FUND TOTAL	\$	11,363	\$	13,533	\$	15,550	\$	16,349	\$	17,003	\$	17,683	\$	18,389

## Disaster Assistance

OBJECTIVE: To achieve and maintain a readiness capability in units of the Pennsylvania National Guard for quick and effective response to State or Federal mobilization.

## **Recommended Program Costs:**

	1985-86		1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	ousano	is) 1989-90	1990-91	1991-92	
General Fund	\$ 9,162 142 619	\$	9,145 277 140	\$ 9,253 400 145	\$	9,623 405 149	\$	10,008 411 152	\$ 10,408 417 155	\$ 10,827 423 160	1
TOTAL	\$ 9,923	\$	9,562	\$ 9,798	<u>\$</u>	10,177	\$	10,571	\$ 10,980	\$ 11,410	

## **Program Measures:**

·							
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Total number of armories	104	104	104	104	104	104	104
Operating buildings	267	267	267	267	267	267	267
Pennsylvania National Guard personnel	23,405	23,405	23,405	23,405	23,405	23,405	23,405
Percentage of authorized strength level	100%	100%	100%	100%	100%	100%	100%
•							

### Program Analysis:

This program provides for the administrative, logistical and training support necessary for the Pennsylvania National Guard to maintain the requisite readiness capability to serve during emergencies. Such emergencies may result in full or partial mobilization of the Pennsylvania National Guard for State service in the Commonwealth, or Federal service anywhere in the world. Costs for military equipment and supplies and training, such as monthly training assemblies and 15 days annual training, are funded 100 percent by the Federal Government. The Commonwealth is responsible for providing for the operation, maintenance and repair of the armories.

The readiness capability of Pennsylvania National Guard units is evaluated according to established Federal inspection and training standards. Of great concern is to have the Pennsylvania National Guard in top readiness condition in order to perform its State and Federal missions. The training of personnel is directly dependent upon the adequacy of the operation, maintenance and repair of Air National Guard bases and installations and numerous Army National

Guard armories and support facilities. To provide a quicker and more effective response to State or Federal mobilization, an emergency operation center ties in to appropriate agencies in times of statewide emergency.

Included within this program are those activities essential to operate a network of 104 community armories which serve as training locations for the National Guard units. These armories may also be utilized as mass care centers for disaster victims and to provide meeting and recreational facilities for local civic and youth organizations.

In the past, the majority of the 104 armories supported under this program had not been maintained adequately. The armories had deteriorated and essential maintenance and repair projects had been deferred from year to year. An appropriation of \$500,000 has been recommended to help reduce this backlog of essential maintenance and repair. Restoration of the armories is particularly important so that the life of these structures can be extended and the cost of new construction avoided.

## MILITARY AFFAIRS

## Disaster Assistance (continued)

			(Dollar	Amo	unts in The	ousan	ds)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND General Government Operations Armory Maintenance and Repair	\$ 8,662 500	\$ 8,645 500	\$ 8,753 500	\$	9,103 520	\$	9,467 541	\$ 9,846 562	\$ 10,242 585
TOTAL	\$ 9,162	\$ 9,145	\$ 9,253	\$	9,623	\$	10,008	\$ 10,408	\$ 10,827

## Compensation and Assistance

OBJECTIVE: To provide advisory and financial assistance to eligible Pennsylvania veterans, National Guardsmen and their dependents.

## **Recommended Program Costs:**

	(Dollar Amounts in Thousands)														
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund		2,420	\$	3,498	\$	3,501	\$	3,524	\$	3,548	\$	3,573	\$	3,599	

## **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Veterans in Pennsylvania	1,564,000	1,550,000	1,535,000	1,520,000	1,505,000	1,490,000	1,475,000
Recipients of veterans emergency assistance	16,323	18,000	17,000	17,000	17,000	16,500	16,000
Recipients of blind veterans pensions	136	140	140	140	140	140	140
Students receiving financial aid	65	75	75	80	85	90	95
Students completing courses of instruction .	25	25	30	35	35	35	35
National Guard personnel receiving educational financial aid	800	900	905	975	1,025	1,100	1,150
Participants in paralyzed veterans program.		835	835	835	835	835	835

#### Program Analysis:

The Department of Military Affairs administers several aid programs within this subcategory.

Veterans Assistance — Temporary financial assistance is provided for eligible veterans, widows, widowers and dependents who are in need of financial assistance. Financial assistance is authorized for food, fuel, shelter and clothing and is limited to a period not exceeding three months. During fiscal year 1985-86, there were 16,323 veterans and their dependents assisted under this program. With the improved economy, future year projections should stabilize and eventually decline.

Blind Veterans Pension — This program provides pensions of \$100 per month for those Pennsylvania veterans who incurred functional blindness while performing active military service. During fiscal year 1985-86, there were 136 veterans receiving this pension.

National Guard Pensions — This program is responsible for the payment of a pension to guardsmen, widows and dependent families. A National Guardsman who is injured or otherwise disabled, or dies as a result of injuries or other disability received or contracted while performing duty in active service of the Commonwealth or in the performance of other State Military Duty under competent order or

authority, is eligible. Current law provides for a monthly pensions for dependents to a maximum of \$300 per month for a period of ten years. In the case of minor children of a deceased member, the pension is paid until the minor child reaches 18 years of age and a tuition credit of 50 percent at all State-owned universities or approved trade schools for a period not exceeding eight semesters or four years is also authorized for children of deceased guard personnel who are killed or die while on State active duty.

Education of Children of Deceased and Disabled Veterans — This program provides financial assistance of \$200 per semester to children of eligible deceased or 100 percent disabled veterans attending institutions of higher learning or other schools to receive higher education and/or training within the Commonwealth. This program is separate from any scholarship program administered by the Pennsylvania Higher Education Assistance Agency (PHEAA). During fiscal year 1985-86, there were 65 eligible veterans' children receiving the educational gratuity. It is anticipated that there will be a slight increase in the number of participants in this program since the children of eligible Korean and Vietnam Conflict veterans are reaching college age and social security educational benefits have been eliminated.

## Compensation and Assistance (continued)

#### Program Analysis: (continued)

Current law provides for a \$200 per semester allowance. The recommended amount assumes that the Governor's proposal to increase the reimbursement to \$500 per semester will be enacted. The program measures for this program have been adjusted downward this year because the program did not grow as rapidly as previously anticipated.

Education — National Guard — Act 152 of 1980 provides a tuition grant to certain members of the Pennsylvania National Guard who enroll in a Pennsyvlania institution of higher learning, with degree-granting status as approved by the Department of Education. The grant will be one-half of the cost of the credit, with a maximum of \$40 per credit

while satisfactorily enrolled. Assistance is limited to a maximum of six credits per quarter or semester or twelve credits per year.

Paralyzed Veterans Pension — This program, which became effective July 1, 1986, provides a pension of \$100 per month to those Pennsylvania veterans who have lost the use of two or more extremities while serving an active duty in the armed forces of the United States during an established war, armed conflict or combat-related activity in peacetime. A new program measure has been added to reflect the activity of this program.

	1985-86		1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	ousand	ls) 1989-90		1990-91		1991-92
GENERAL FUND												
General Government Operations	\$ 523	\$	579	\$ 582	\$	605	\$	629	\$	654	\$	680
Education of Veterans Children	32		75	75		75		75	•	75	•	75
Education — National Guard	305		305	305		305		305		305		305
Veterans Assistance	1,327		1,328	1,328		1.328		1,328		1,328		1,328
Blind Veterans Pensions	163		169	169		169		169		169		169
National Guard Pension	20		20	20		20		20		20		20
National Guard Unemployment												
Compensation	50							<i>.</i> .				
Paralyzed Veterans Pension			1,022	1,022		1,022		1,022		1,022		1,022
GENERAL FUND TOTAL	\$ 2,420	\$	3,498	\$ 3,501	\$	3,524	\$	3,548	<u>\$</u>	3,573	\$	3,599

# Milk Marketing Board The Milk Marketing Board supervises, inspects and regulates the milk industry of the Commonwealth and establishes reasonable trade control and marketing practices.

## MILK MARKETING BOARD

## Summary by Fund and Appropriation

General Fund		35-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
General Government Transfer to Milk Marketing Board	\$	975	\$ 950	\$	950
GENERAL FUND TOTAL	\$	975	\$ 950	\$	950
Milk Marketing Fund					
General Government					
General Operations	\$	606	\$ 784	\$	715
TOTAL STATE FUNDS	\$	606	\$ 784	\$	715
MILK MARKETING FUND TOTAL	\$	606	\$ 784	\$	715
Department Total — All Funds					
General Fund	\$	975	\$ 950	\$	950
Special Funds		606	784		715
TOTAL ALL FUNDS	\$	1,581	\$ 1,734	\$	1,665

**GENERAL FUND** 

## MILK MARKETING BOARD

## **GRANTS AND SUBSIDIES**

Milk Marketing Board		(I 1985-86 Actual		Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget	
State Funds	\$	975	\$	950	\$	950	
The Milk Marketing Board is a special fund a fees and fines. This General Fund appropriation the board's operations. In 1985-86, \$25,000 was in	ı is mad	de to provi	de suffici	ient funds	for	•	
	(Dollar Amounts in Thousands)						
Source of Funds	1985-86		1986-87			1987-88	
Some of Amina	Actual		Available		В	Budget	
Appropriation:							
Transfer to Milk Marketing Board	\$	975	\$	950	\$	950	

## MILK MARKETING FUND

General Operations	(Dollar Amounts in Thousands)							
		85-86 ctual		86-87 ailable		987-88 audget		
State Funds	\$	606 975 <sup>a</sup>	\$	784 950 <sup>a</sup>	\$	715 950 <sup>a</sup>		
TOTAL	\$	1,581	\$	1,734	\$	1,665		

Supervises, inspects and regulates the milk industry of the Commonwealth and establishes reasonable trade control and marketing practices.

Formulates policy; holds public hearings and subsequently issues and enforces General Marketing Orders, rules and regulations; handles all legal matters including prosecution and levying of penalties against violators of the Milk Marketing Law.

Source of Funds		(l 1985-86 Actual		Dollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
Executive Authorization: General Operations	\$	606	\$	· 784	\$	715	
Augmentation: Transfer from General Fund		975		950		950	
TOTAL	\$	1,581	\$	1,734	\$	1,665	

<sup>&</sup>lt;sup>a</sup>Augmentation includes the transfer from the General Fund, which is not carried forward to the Summary by Fund and Appropriation to avoid double counting.

## MILK MARKETING BOARD

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Consumer Protection	\$	1,581	S	1,734	\$	1,665	\$	1,665	\$	1,665	\$	1,665	\$	1,665
Regulation of Milk Industry		1,581		1,734		1,665		1,665		1,665		1,665		1,665
DEPARTMENT TOTAL	\$	1,581	\$	1,734	\$	1,665	\$	1,665	\$	1,665	<u> </u>	1,665	\$	1,665

#### Regulation of Milk Industry

OBJECTIVE: To maintain an adequate supply of wholesome fluid milk.

#### **Recommended Program Costs:**

				(Dollar	Amo	unts in The	usand	s)		
	1985-86	1986-87		1987-88		1988-89		1989-90	1990-91	 1991-92
General Fund	\$ 975 606	\$ 950 784	\$	950 715	\$	950 715	\$	950 715	\$ 950 715	\$ 950 715
TOTAL	\$ 1,581	\$ 1,734	<u>\$</u>	1,665	\$	1,665	\$	1,665	\$ 1,665	\$ 1,665

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Supply of fluid milk to demand for fluid milk	126%	126%	126%	126%	126%	126%	126%
Public hearings held		6	6	6	6	6	6
Licenses and permits issued	2,944	3,000	3,000	3,000	3,000	3,000	3,000
Dealer audits made to determine compliance with rules and regulations	1,680	1,800	1,800	1,800	1,800	1,800	1,800
Citations issued against license violators	101	90	90	90	90	90	90

#### Program Analysis:

A significant new function of the Milk Marketing Board has resulted from the enactment of the Milk Producers' Security Act 136 of 1984. Under this act, in order to protect producers, each milk dealer must file with the board either a corporate surety or a collateral bond. The bond must be in an amount equal to a minimum of 30 percent or a maximum of 75 percent of the highest aggregate amount owed by the dealer to producers during any 40 day period in the preceeding 12 months.

If a dealer elects to have the minimum bond of 30 percent as opposed to the maximum coverage of 75 percent, the dealer must also pay each month into the Milk Producers Security Fund two cents per hundredweight on all milk purchased from producers during the prior month. This fund, as well as bonds posted by dealers, are to be used to reimburse milk producers for payments owed them by any dealers declaring bankruptcy. Under certain financial conditions, a trusteeship arrangement for financially troubled dealers may be required by the board.

The board's major function continues to be that of insuring an adequate milk supply by the setting of minimum prices paid to farmers, minimum prices dealers can charge wholesale and retail customers, and minimum prices stores can charge consumers. The regulation process is complicated by the existence of Federal Marketing Orders. The majority of Commonwealth farmers are covered by Federal Orders, which are prices established in Washington that must be paid to producers. Pennsylvania's Milk Marketing Board, however, establishes prices that must be paid to producers as well as minimum prices stores can charge consumers. The board also has the authority to set maximum prices, but as yet this has not been done.

In areas influenced by Federal Orders, the Federal Order pricing system is adopted by the board for minimum prices paid to producers. In these areas the Federal Order producer class price and the Pennsylvania Milk Marketing Board producer class price are the same.

For the consumer, the price for milk is set in a bracketing system so that depending on the marketing area, an eighteen or twenty cent increase or decrease in the producer price will increase or decrease the price of a gallon of standard milk two cents, a half-gallon one cent, and a quart one half-cent.

The ratio between the supply of fluid milk to demand for fluid milk is one of the board's key impact indicators. This ratio, based on a long-term established economic policy, assumes that when supplies of fluid milk approximate 125

#### Regulation of Milk Industry (continued)

#### Program Analysis: (continued)

percent of fluid sales a proper balance exists between supply and demand for milk. If the ratio exceeds the 125 percent level by more than eight percentage points, it alerts the board that supply is out of line with demand, calling for a review of producer and resale prices. Conversely, if the ratio drops by more than eight percentage points it alerts the board that demand is out of line with supply and producer prices should be reviewed to provide sufficient incentive to farmers for expanded production. The measurements used to construct this ratio are milk receipts for fluid consumption and fluid milk sales in Pennsylvania.

In addition to price policy, the board licenses milk dealers of various classes, milk haulers, weighers and testers. The number of licenses and permits issued declined in 1985-86 and it is anticipated that the number of licenses and per-

mits issued in the current and future years will remain relatively constant.

The number of public hearings held are based on market conditions during any fiscal year. Public hearings may be requested at any time by members of the milk industry, consumers or any of the board's six milk marketing areas. During 1985-86, no hearings were requested to be held.

Dealer audits are performed to determine compliance with pertinent laws and regulations. The board also issues citations against license violators. As a result of Act 136, the new uniform system of accounts and the availability of unit cost data, the number of audits is expected to increase.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90	;	1990-91	1	991-92
GENERAL FUND Transfer to Milk Marketing Fund	<u>\$</u>	975	\$	950	\$	950	\$	950	\$	950	\$	950	\$	950
MILK MARKETING FUND General Operations	<u>\$</u>	606	<u>\$</u>	784	\$	715	\$	715	\$	715	\$	715	\$	715

# **Board of Probation and Parole**

The Board of Probation and Parole rehabilitates and supervises persons on probation or parole, helping them to reintegrate within society. The board attempts to allow an early and controlled release of persons from correctional institutions as well as detect those who cannot adjust to the community. Beyond cases normally under the State's jurisdiction, State probation services and presentence investigations are provided upon request from the courts.

## **BOARD OF PROBATION AND PAROLE**

# Summary by Fund and Appropriation

General Fund	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government Operations	\$ 19,475	\$ 19,975	\$ 21,352
Grants and Subsidies Improvement of Adult Probation Services	\$ 7,000	\$ 10,059	\$ 13,430
TOTAL STATE FUNDS	\$ 26,475	\$ 30,034	\$ 34,782
Federal Funds		\$ 38	\$ 19
GENERAL FUND TOTAL	\$ 26,475	\$ 30,072	\$ 34,801

# PROBATION AND PAROLE

#### **GENERAL GOVERNMENT**

	(D	ollar Amounts in Thousands	s)
	1985-86	1986-87	1987-88
General Government Operations	Actual	Available	Budget
State Funds	\$ 19,475	\$ 19,975	\$ 21,352

Seeks to reduce the incidence of criminal recidivism by providing parolees and probationers with supervision, counseling and treatment to enable them to satisfactorily adjust to society. Conducts presentence investigations to assist the courts in making sentencing decisions.

Source of Funds	1985-86 Actual	Pollar Amounts in Thousand 1986-87 Available	ls) 1987-88 Budget		
Appropriation: General Government Operations Government Operations — Recommended Supplemental	\$ 19,475 	\$ 19,575 400	\$ 21,352 		
TOTAL	\$ 19,475	\$ 19,975	\$ 21,352		

### **GRANTS AND SUBSIDIES**

Improvement of Adult Probation Services	1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget		
State Funds	\$ 7,000	\$ 10,059 38	\$ 13,430 19		
TOTAL	\$ 7,000	\$ 10,097	\$ 13,449		

Assists counties in improving adult probation services by providing funds for probation officers who meet standards established by the board.

Source of Funds	(I 1985-86 Actual	Dollar Amounts in Thousands 1986-87 Available	s) 1987-88 Budget
Appropriation: Improvement of Adult Probation Services	\$ 7,000	\$ 10,059	\$ 13,430
Federal Funds: Improvement of Adult Probation Services		38	19
TOTAL	\$ 7,000	\$ 10,097	\$ 13,449

# **BOARD OF PROBATION AND PAROLE**

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Funds

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$	2,159	\$	2,177	\$	2,384	\$	2,530	\$	2,631	\$	2,736	\$	2,845
Control and Reduction of Crime	\$	24,316	\$	27,857	\$	32,398	\$	33,486	\$	34,288	\$	35,122	\$	35,990
Reintegration of the Adult Offender		24,316		27,857		32,398		33,486		34,288		35,122		35,990
DEPARTMENT TOTAL	\$	26,475	\$	30,034	\$	34,782	\$	36,016	\$	36,919	\$	37,858	\$	38,835

#### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

			(Dollar	Amo	ints in Tho	usand	s)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$ 2,159	\$ 2,177	\$ 2,384	\$	2,530	\$	2,631	\$ 2,736	\$ 2,845

#### Program Analysis:

General Administration and Support provides the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support. A primary

concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services.

An additional \$40,000 is provided in 1987-88 for the board to participate in the integrated computer network for criminal justice agencies.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND General Government Operations	\$	2,159	\$	2,177	\$	2,384	\$	2,530	\$	2,631	\$	2,736	\$	2,845
			_	<del></del> _										

#### Reintegration of the Adult Offender

OBJECTIVE: To decrease the recurrence of crime by replacing criminal behavior with socially acceptable behavior.

#### **Recommended Program Costs:**

				(Dollar	Amo	ounts in The	usan	ds)			
	1985-86	1986-87		1987-88		1988-89		1989-90		1990-91	 1991-92
General Fund	24,316	\$ 27,857 38	\$	32,398 19	\$	33,486	\$	34,288	\$	35,122	\$ 35,990
TOTAL	\$ 24,316	\$ 27,895	<u>\$</u>	32,417	\$	33,486	\$	34,288	<u>\$</u>	35,122	\$ 35,990

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Probationers and parolees in case load:							
County	75,213	76,717	78,251	79,033	79,823	79,823	79,823
State	16,498	17,158	17,673	18,026	18,206	18,388	18,572
Annual addition to caseload population	7,689	7,996	8,236	8,401	8,485	8,570	8,656
Investigative reports completed	9,380	9,626	9,734	9,776	9,852	9,852	9,852
Annual caseload additions likely to return to prison for technical violations and/or	ſ						
new offense	2,384	2,559	2,718	2,772	2,800	2,828	2,85
caseload	31%	32%	33%	33%	33%	33%	33%
Average cases per parole agent	78	77	80	81	82	83	8

#### Program Analysis:

The Pennsylvania Board of Probation and Parole operates in a complex and interdependent criminal justice system in the Commonwealth. The primary functions of the board are to grant parole and supervise adult offenders with a maximum sentence of two years or more; revoke the parole of technical parole violators and criminal violators convicted of new crimes; and, discharge from parole clients under supervision who have fulfilled their sentences in compliance with the conditions governing parole. Commonwealth judges parole inmates with maximum sentences under two years. Under the direction of the county courts, cases can be certified to the State under special probation and parole supervision. The State provides direct support to county probation through a separate board administered grant-in-aid appropriation which subsidizes manpower at the local level.

Among the 16,498 clientele under the board's supervision in June, 1986, about 61 percent were State parolees. The remaining balance of the State's caseload consisted of 23 percent from county court certifications to State supervision and 16 percent other states' cases residing in Pennsylvania under the Interstate Compact Agreement. The State's caseload is 18 percent of the approximately 91,711 active probationers and parolees in the Commonwealth. With the continued growth in prison populations in the Commonwealth, the probation and parole population will also continue to increase. \$235,000 is recommend to administer the increase in caseload as a result of new correctional institutions opening in 1986-87 and 1987-88

The Pennsylvania Board of Probation and Parole's primary goal is to protect the community from crime

#### Reintegration of the Adult Offender (continued)

#### Program Analysis: (continued)

through a process of supervising offenders who are serving sentences in the community. In order to effectively manage increasing workloads, the agency embarked upon the development of a workload management system three years ago to effectively budget workload. This program has been developed using workload budgeting concepts. The basis of workload budgeting is that work can be classified into categories and measured using time studies. Once average manpower time requirements are known for categories of work, then aggregate manpower time requirements can be compared with staff manhours available. This comparison is an assessment of the capacity of personnel to do the work expected of them. It also provides a means of setting priorities on work when manhours required exceed manhours available. The workload budget presents a level of agents required to supervise a given population size at minimum supervision standards.

Parole performance is measured by a three year parole outcome for aggregate cohort groups spanning over a five year period. This measure determines the percent of clients in a release cohort who fail or succeed after three years of supervision. About 31 percent of the most recent aggregate cohort population were recommitted to prison after three years of supervision. This compares to 28 percent and 27 percent failure rates for the two previous aggregate cohort groups.

Increases in percentages who fail among new release groups translates into increases in parole violators among the total supervised population who are returned to prison. During the 1985-86 fiscal year, 1,772 technical and criminal violators were returned to prison by the board; this represents 11 clients recommitted for every 100 cases under supervision.

It is anticipated in the program measures that the percentage of future new cases received for supervision who succeed and fail will be contingent upon the availability of manpower to impact upon client social service needs and the surveillance requirements of effective supervision.

Investigation work outputs include five major types of investigative reports prepared by agents: preparole investigations, presentence investigations, Pardon Board investigations, prison classification summaries, and background investigations for other states' cases. During the 1985-86 fiscal year, approximately 9,380 major investigative reports were completed by agents. These case investigations constitute a major component of an agent's workload beyond the requirements of supervising cases. They are reflected in the board's workload program measures based upon average time requirements to complete reports.

One useful measure of program effectiveness is client

employment which is an underlying factor affecting recidivism and has primary economic benefits to the Commonwealth. Employed offenders serving sentences on the street are taxpayers as well as tax burdens. The unemployment rate among offenders who are able to work in June, 1986 was 29 percent. Major program efforts are continuing to reduce the rate of unemployment.

When examining correctional programming alternatives in terms of costs and benefits, it is noteworthy that probation and parole supervision provides tax revenue benefits at an estimated 12 million dollars per annum and also provides correctional services at a lower cost than incarceration. Comparable budgetary data reveals that it costs the Commonwealth approximately ten times less to supervise a client compared to housing an inmate in an institution; this is a persuasive factor when examining the efficacy of probation and parole supervision as a cost-effective alternative to incarceration.

In addition to its supervision responsibilities, the board also has quasi-judicial case decision making responsibility. Two dominant types of decisions are made by the board from information provided by field and institutional staff: parole release decisions and revocation decisions. During fiscal year 1985-86, there were 4,753 inmates considered for which 67 percent were granted parole.

Explicit parole guidelines are used in the decision making process in order to structure discretion and maintain fairness in the system. In addition, there were 4,187 case hearings during the last fiscal year in the board's two tiered hearing process to adjudicate alleged parole violators. Among these, 16 percent were full board hearings; a quorum of the board held an average of 57 full board hearings each month. Parole violation dispositions also have decision guidelines in the form of presumptive ranges for prison time based on offense after the parole violation is established in a second level hearing. The effect of these successful program efforts in decision making is that justice is administered fairly and decision making policy is more accountable to the public.

Case decision making and client supervision depend heavily on case recordkeeping and support service manhours. In order to reduce paper burdens and enhance recordkeeping capabilities, the data processing telecommunications system was expanded to field and institutional parole offices. The computer's information storage and retrieval capabilities along with word processing provide managers with greater access to the data they supply and need to control work activity.

The board has identified program goals for the budget year as part of a strategic planning process. The official

### Reintegration of the Adult Offender (continued)

#### Program Analysis: (continued)

agency goals for fiscal year 1987-88 are: to expand the use of modern technology in electronic data processing and telecommunications in order to improve productivity in recordkeeping and management information as well as to integrate criminal justice information systems; to explore the development of other alternatives in the sanctioning of established violators; to develop a management strategy to completely integrate into the agency's operations the board's case classification and workload management program; to develop community service/work programs for select offenders in all district offices; and to refine board programming to bring about full realization of the legislative intent of 1986 revisions to the Probation and Parole Act. These goals describe the priorities of managers of probation and parole services as they continue to improve productivity and maintain program effectiveness.

In addition to the operation of State parole, the board has had the responsibility of administering a grant-in-aid program for the continuation and improvement of county adult probation personnel and services since 1966-67. The grant-in-aid program provides funds to any county which adds probation staff for presentence investigations and for

improved probation supervision and program. For fiscal year 1986-87, the grant-in-aid appropriation was approved to provide 65 percent of eligible personnel salaries of the counties total eligible grants. Act 134 of 1986, which amended the Probation and Parole Act, requires the board to reimburse counties 80 percent of eligible personnel salaries. An additional \$3.3 million has been provided for the 80 percent reimbursement rate

As a result of the board switching to a workload management system, program measures have been changed and adjusted to reflect this change. Last year, the caseload likely to return to prison and inmates released on parole or reparole included new parolees only. This year, these program measures reflect the full caseload which includes cases certified and referred by the court system, Parole Board cases, and other states' cases. Likewise, the program measure last year for investigations conducted included only preparole and presentence investigations. This year, the program measure includes these two areas and Pardon Board investigations, prison classification summaries and background investigations for other states' cases.

(Dollar Amounts in Thousands)

#### Program Costs by Appropriation:

				(1,00,1101)	1 11110	unito 111 1 110	 ,		
	1985-86		1986-87	1987-88		1988-89	1989-90	1990-91	1991-92
GENERAL FUND General Government Operations	\$ 17,316	\$	17,798	\$ 18,968	\$	20,056	\$ 20,858	\$ 21,692	\$ 22,560
Improvement of Adult Probation Services	7,000		10,059	13,430		13,430	13,430	13,430	13,430
GENERAL FUND TOTAL	\$ 24,316	<u>s</u>	27,857	\$ 32,398	\$	33,486	\$ 34,288	\$ 35,122	\$ 35,990

# Public Television Network

The Public Television Network promotes and encourages public television in Pennsylvania. The network facilities provide services to the seven public television stations including the recording, storage, and delivery of programs and the interconnection of the stations for statewide program production and exchange. The network also administers a program of grants to support station operations, instructional television services, program production, and program acquisition.

## PUBLIC TELEVISION NETWORK

# Summary by Fund and Appropriation

General Fund	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government  Public Television Network — General Government Operations.  Public Television Network — Public Television Station Grants.	\$ 2,635 6,150	\$ 2,692 6,550	\$ 2,768 6,870
Subtotal	\$ 8,785	\$ 9,242	\$ 9,638
TOTAL STATE FUNDS	\$ 8,785	\$ 9,242	\$ 9,638
Augmentations		<b>\$</b> 168	
GENERAL FUND TOTAL	\$ 8,785	\$ 9,410	\$ 9,638

#### **GENERAL GOVERNMENT**

General Government Operations	(Do 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
State Funds	\$ 2,635	\$ 2,692 168	\$ 2,768
Total	\$ 2,635	\$ 2,860	\$ 2,768

Promotes the growth and improvement of public television in Pennsylvania. Operates network facilities connecting the seven public television stations that allow a variety of programs to be broadcast simultaneously or separately.

Source of Funds	(I 1985-86 Actual	Oollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
Appropriations: General Government Operations	\$ 2,635	\$ 2,692	\$ 2,768
Augmentations: Services for the Hearing Impaired ITV Station Contributions		130 38	
Total	\$ 2,635	\$ 2,860	\$ 2,768

#### **GRANTS AND SUBSIDIES**

Public Television Station Grants	1985- Actu			37-88 dget
Provides grants to the seven public television sta structional television, and station equipment.	·	\$ 6,550 r operations, programming, in-	\$	6,870
Source of Funds	1985- Actus	1,000 07		37-88 dget
Appropriations: Public Television Station Grants	\$ 6,	\$ 6,550	<u>\$</u>	6,870

# **PUBLIC TELEVISION NETWORK**

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

				Amor	unts in Tho	usand			
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Administration and Support	\$ 2,635	\$ 2,692	\$ 2,768	\$	2,879	\$	2,994	\$ 3,114	\$ 3,239
General Administration and Support	2,635	2,692	2,768		2,879		2,994	3,114	3,239
Recreation and Cultural Enrichment	\$ 6,150	\$ 6,550	\$ 6,870	\$	7,076	\$	7,288	\$ 7,507	\$ 7,732
Public Television Services	6,150	6,550	6,870		7,076		7,288	7,507	7,732
DEPARTMENT TOTAL	\$ 8,785	\$ 9,242	\$ 9,638	\$	9,955	\$	10,282	\$ 10,621	\$ 10,971

## PUBLIC TELEVISION NETWORK

#### General Administration and Support

OBJECTIVE: To provide for the development and coordination of noncommercial public television in Pennsylvania.

#### **Recommended Program Costs:**

			(Dollar	Amo	unts in Tho	usanc	s)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	2,635	\$ 2,692 168	\$ 2,786		2,879		•	\$ 3,114	\$ 3,239
TOTAL	\$ 2,635	\$ 2,860	\$ 2,768	\$	2,879	\$	2,994	\$ 3,114	\$ 3,239

#### **Program Analysis:**

The Pennsylvania Public Television Network Commission, created in 1968, governs the public television network, performs statewide coordinating functions, and makes grants for various purposes to each of the stations. Through the network each station has access to programs produced by other Pennsylvania stations as well as programs acquired from outside sources.

The duties of the PPTN Commission are operation of the network interconnection service and aid to the network stations for broadcast operations, instructional television services, programming and capital facilities. The network operation provides statewide promotion and audience research services, guidance and coordination for special projects such as instructional television, and leadership of the system through the commission.

The microwave system linking the stations and the network operating center in Hershey is the only system in the Commonwealth permitting the full time distribution of video signals to the major population centers of the Commonwealth. The system is used for the distribution of programming, however, because of the nature of television broadcasting operations, significant time periods can be

identified in which the system can be made available for other uses. The network commission's initiative to promote and support the use of the system for video-conferencing by State agencies will continue to result in a reduction of travel time and expense for State agencies.

Videotape equipment used by the network commission for provision of programming to the stations is over fifteen years old and in need of replacement. \$120,000 is included to replace two videotape recorders in the budget year. It is anticipated that two videotape recorders will be replaced in the succeeding two budget years. A small savings will occur after replacement with the use of less expensive videotape and smaller repair costs for the new equipment.

Over the past two years the Commission has been promoting videoconferencing for State agencies as a cost savings method of gathering staff from across the Commonwealth for meetings and training. The concept has met with success, however, the equipment available is inappropriate for small group conferencing; \$70,000 is included for the equipment needed to make small group use feasible. Those funds are expected to produce a three year cost savings of \$122,000.

#### Program Costs by Appropriation:

	1985-86	1986-87	(Dollar 1987-88	Ато	unts in The 1988-89	usanc	s) 1989-90	1990-91	1991-92
GENERAL FUND General Government Operations	\$ 2,635	\$ 2,692	\$ 2,768	\$	2,879	\$	2,994	\$ 3,114	\$ 3,239
GENERAL FUND TOTAL	\$ 2,635	\$ 2,692	\$ 2,768	\$	2,879	\$	2,994	\$ 3,114	\$ 3,239

#### **Public Television Services**

OBJECTIVE: To provide for the development and support of Pennsylvania's noncommercial public television stations.

#### **Recommended Program Costs:**

			(Dollar	Amo	unts in The	ousand	ls)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$ 6,150	\$ 6,550	\$ 6,870	\$	7,076	\$	7,288	\$ 7,507	\$ 7,732

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Households watching public television at least once a week	2,234,000	2,240,000	2,260,000	2,280,000	2,300,000	2,320,000	2,350,000
Contributing memberships	220,000	235,000	245,000	250,000	260,000	270,000	280,000
Original programming as a percentage of total broadcasting	6.1%	6.0%	5.8%	5.6%	5.5%	5.4%	5.3%

#### **Program Analysis:**

The Pennsylvania Public Television Network (PPTN) links the seven independent noncommercial television stations in Pennsylvania to create a system in which the stations provide programming through independent and group efforts to the people of Pennsylvania. The stations are located in Bethlehem, Erie, Philadelphia, Pittsburgh, Pittston, University Park, and Harrisburg,.

On the average, each PPTN member station offers 6,000 hours of programming a year which includes instructional programming selected by teachers and administrators for use in Pennsylvania's elementary and secondary classrooms. Subject matter of the seventy plus series ranges from current affairs and science to music, art and Pennsylvania history and culture. The broadcast schedule also provides programs for children not yet in school or for viewing after school hours. Series such as Sesame Street, 3-2-1 Contact, Reading Rainbow, Mister Roger's Neighborhood, The Electric Company and many others, not only entertain but help instruct. Audience research shows that about 80 percent of all children between the ages of two and five are regular viewers of public television programming.

Approximately half of each station's schedule provides general and special interest programming for families and adults. Quality music, drama and dance performances are regular evening features. Public affairs programs examine local, State, national and global issues and events. Special interests are served with programs ranging from gardening

and college courses to physical fitness and ethnic or cultural interests. Each station develops its schedule to serve the needs of Pennsylvanians within its viewing area, making use of programs from all available sources.

The estimate of the number of households in the State watching public television has been substantially revised from that shown in previous years. According to a Neilson survey taken earlier this year, over 2.2 million households are now regular viewers of public television programs.

Funding for non-commercial public television in Pennsylvania comes from several sources: foundations, business and industry, 27.6 percent; members and contributors, 33.7 percent; universities, schools and local government, 5.1 percent; Commonwealth appropriations to the PPTN Commission, 16.6 percent; Federal funds through the Corporation for Public Broadcasting and other Federal programs, 12.2 percent; and 4.8 percent from other miscellaneous sources.

Instructional Television (ITV) provides funds to the stations to support the costs of delivering instructional television to the school districts. The ITV personnel at stations coordinate and/or conduct teacher training workshops, compile and distribute teacher guides, arrange preview sessions for program evaluation, and work with school and Intermediate Unit personnel in the selection, coordination, scheduling, and evaluation of the programming.

## **PUBLIC TELEVISION NETWORK**

#### **Public Television Services (continued)**

#### Program Analysis: (continued)

One of the important services provided by public television stations is the production and statewide broadcast of programs and series which respond to the needs and interests of concerned Pennsylvanias in areas such as public affairs, culture, recreation and education. The key purpose of this programming is to provide information which will give viewers an opportunity to analyze and understand the

issues and options and will provide for informed participation in the resolution of Pennsylvania's problems.

The cost of acquisition of programming from the Public Broadcasting Service and other national sources is increasing by about twelve percent this year; program acquisition funds are increased by \$123,000 to mitigate the effect of that increase

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91		1991-92
GENERAL FUND Public Television Station Grants	\$	6,150	\$	6,550	\$	6,870	\$	7,076	\$	7,288	\$ 7,507	\$	7,732

# **Public Utility Commission**

The Public Utility Commission insures that safe and adequate public utility services are available at fair and reasonable rates. This is accomplished through enforcement of the Public Utility Law and promulgation of regulations adopted by the Commission.

The Commission is comprised of five members appointed by the Governor with Senate confirmation.

The dollar amounts shown are not appropriations from the General Fund. The Commission receives a budgetary authorization ceiling and then bills the utilities for the amounts of the approved estimate of expenditures and expends directly from the funds collected.

# PUBLIC UTILITY COMMISSION

# Summary by Fund and Appropriation

		985-86	1	unts in Thousand 986-87 vailable	1	1987-88 Budget
General Fund	•	Actual	A	vanabie	'	Budget
General Government Federal Funds Restricted Revenue	\$	652 24,290	\$	662 24,800	\$	560 25,989
GENERAL FUND TOTAL	\$	24,942	\$	25,462	\$	26,549

#### **GENERAL GOVERNMENT**

General Government Operations		1985-86 Actual	ounts in Thousan 1986-87 wailable	İ	1987-88 Budget
Federal Funds	\$	652 24,290	\$ 662 24,800	\$	560 25,989
TOTAL	\$	24,942	\$ 25,462	\$	26,549

Protects the consumer by regulating the rates charged by the public utility companies and by developing a comprehensive, long-range plan to assure adequate utility capacity for the future. Inspects railroad grade crossings to insure compliance with safety standards.

	85-86 ctual		ounts in The 1986-87 Available	198	7-88 dget
Source of Funds					
Federal Funds:					
Natural Gas Pipeline Safety	\$ 140	\$	140	\$	115
Railroad Safety	252		262	•	185
Motor Carrier Safety	260		260		260
Restricted Revenue:					
General Government Operations <sup>a</sup>	24,290		24,800	2	25,989
TOTAL	\$ 24,942	<u>s</u>	25,462	\$ 2	6,549

<sup>&</sup>lt;sup>a</sup>Appropriation from a restricted revenue account.

# **PUBLIC UTILITY COMMISSION**

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Funds

	(Dollar Amounts in Thousands)										
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
Consumer Protection											
Regulation of Public Utilities <sup>a</sup>											
	<del></del>										
DEPARTMENT TOTAL	<u> </u>	<u></u>	<u> </u>	<u>···</u>							

<sup>&</sup>lt;sup>a</sup>All Funds are other than General or Special Funds.

#### Regulation of Public Utilities

OBJECTIVE: To ensure that safe and adequate public utility services are available to the public at fair and reasonable rates.

#### Recommended Program Costs:

	1985-86	1986-87	(Dollar 1987-88	Amo	ounts in Tho 1988-89	usan	ds) 1989-90		1990-91	1991-92
Federal Funds	\$ 652 24,290	\$ 662 24,800	\$ 560 25,989	\$	560 27,029	\$	588 28,110	<u> </u>	617 29,234	\$ 648 30,403
TOTAL	\$ 24,942	\$ 25,462	\$ 26,549	\$	27,589	\$	28,698	\$	29,851	\$ 31,051

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Utilities regulated:							
Electric	17	17	17	17	17	17	17
Others	4,949	4,958	4,933	4,968	4,968	4,973	4,973
Rate increases requested (millions):							
Electric	1,042	490	1,042	552	1.073	613	613
Others	658	310	658	348	677	387	387
Rate increases approved: (millions):							
Electric	438	210	439	240	451	235	481
Others	291	140	291	160	299	170	319
Service Termination Mediations	14,272	13,843	13,428	13,025	12,634	12,634	12,634
Audits conducted:							
Financial	30	30	32	32	34	34	34
Energy/Fuel	76	76	76	76	76	76	76
Management	8	6	7	7	8	8	8
Consumer complaints investigated	6,738	7,411	8,152	8,968	9,865	10,851	10,851
Rail safety investigations conducted	60,946	62,000	62,000	62,000	62,000	62,000	62,000
Motor safety compliance checks	6,022	6,800	6,800	6,800	6,800	6,800	6,800
Gas safety inspections and investigations	973	1,100	1,100	1,100	1,100	1,100	1,100

#### Program Analysis:

The Pennsylvania Public Utility Commission's responsibilities and the service which it performs as an arm of the General Assembly are to further the intent of that legislative body, as expressed in the Public Utility Code, that safe and adequate service be available to the public at fair and reasonable rates.

The types of utilities regulated are electric, gas, steam heat, water, telephone, telegraph, and sewage-collection and disposal services; transportation of passengers and property by railroad, aircraft, boat, ferry, and motor carrier; and transportation of certain products by pipeline.

In addition to its primary duty of ensuring that adequate service at reasonable rates is available to the public, the commission is required or empowered to:

—prescribe rates for common carriers by motor vehicle, and to establish accounting and service requirements for them;

#### Regulation of Public Utilities (continued)

#### Program Analysis: (continued)

- -regulate the formation, merger, and consolidation of public utilities;
- —determine whether a public utility should be permitted to discontinue service to the public other than for non-payment for service rendered;
- —regulate the crossing of public highways by the facilities of public utilities;
- —inspect the properties, test the equipment and examine the books and other records of utilities;
- -prescribe systems of account for public utilities;
- —determine whether the issuance of utility stocks and long-term debt by public utilities is necessary or proper for the present and probable future capital needs of the utilities:
- —inquire into the reasonableness, from the point of view of the public interest, of contracts between public utilities and municipalities, and of contracts for ser-

vices between public utilities and their affiliates; and —assess all its expenses on utilities in accordance with Act 33 of March 3, 1972.

Act 1986-114, which resulted from the recent sunset review of the commission, mandates the conduct of management efficiency investigations and construction cost audits. The responsibilities of the commission have increased significantly over the last several years as a result of this and other new legislation. Additional funding in the amount of \$291,000 has been included in this budget to carry out these increased responsibilities.

Several program measures are significantly higher than projected for 1985-86. Consumer complaints investigations, rail safety investigations, motor safety compliance checks and management audits increased over projections because of a shift in the commission's priorities.

# DEPARTMENT OF PUBLIC WELFARE

The Department of Public Welfare provides financial assistance and medical services to the economically dependent through public assistance grants and medical assistance payments, provides care, treatment and rehabilitation to the socially, mentally and physically disabled; and engages in activities, including education and research, which serve to prevent or reduce economic, social, mental and physical disabilities.

Services are provided directly through administration of program services and indirectly through programs of standard setting, regulation, supervision, licensing, grants subsidies and purchase of services.

The public welfare system is headed by a Secretary who is served by an Advisory Public Welfare Board.

The actual delivery of welfare services is executed through regional offices, county boards of assistance and various types of institutions.

## **PROGRAM REVISIONS**

# **Budgeted Amounts Include the Following Program Revisions:**

Appropriation	appropriation Title General Fund				
	Other Fund				
Cash Grants	Cash Grant Increase	\$	15,452		
Medical Assistance— Outpatient	Cash Grant Increase		375		
Medical Assistance— Inpatient	Cash Grant Increase		725		
	Subtotal	\$	16,552		
This Program grant increase e	Revision would provide for the implementation of a cash effective January 1, 1988 for all family sizes.				
Child Abuse Prevention	Child Abuse Prevention	\$	2,500		
This Program	Revision provides for development of new child abuse tment and family support services.				
Homeless Assistance	Homeless Assistance	\$	4,300		
This Program homeless individual	n Revision provides for the expansion of services to duals and families.				
	DEPARTMENT TOTAL	\$	23,352		

## DEPARTMENT OF PUBLIC WELFARE

# Summary by Fund and Appropriation

	(D	ls)	
	1985-86	1986-87	1987-88
	Actual	Available	Budget
General Fund			
General Government			
General Government Operations	\$ 18,604	\$ 17,012	\$ 17,899
Monitoring Community Residential Contracts	69	100	105
Information Systems	23,975	24,455	25,803
County Assistance Offices	153,346	154,495	162,672
County Administration — Statewide	25,878	25,012	26,340
Program Accountability	7,114	6,824	6,942
Pennsylvania Employment Program	6,400	6,040	6,040
Services for the Visually Handicapped	5,402	5,368	5,526
Subtotal	\$ 240,788	\$ 239,306	\$ 251,327
Subtolul	<u> </u>	<u> </u>	<del>4 231,021</del>
Institutional			
Youth Development Centers and Forestry Camps	\$ 27,217	\$ 27,029	\$ 30,909
State General Hospitals	8,000	14,355	12,795
State General Hospital — Philipsburg	2,000		
State Mental Hospitals	304,578	292,691	308,356
State Centers for the Mentally Retarded	106,650	97,904	97,911
Subtotal	\$ 448,445	\$ 431,979	<u>\$ 449,971</u>
Grants and Subsidies	# 504. <b>25</b> 0	¢ (0) 14(	0 000 040
Cash Grants	\$ 584,270	\$ 581,346	\$ 583,742
Disaster Assistance	7,100	15,000	10.224
Medical Assistance — Transportation	10,205	9,889	10,334
Medical Assistance — Outpatient	279,156	264,151	276,202
Medical Assistance — Inpatient	491,116	468,869	452,428
Medical Assistance — Capitation Program	15,391	75,395	91,773
Long-Term Care Facilities	127,570	134,143	149,106
Supplemental Security Income	50,151 110,315	54,645 124,800	77,070
Community Mental Health Services		250	134,690 250
Eastern Pennsylvania Psychiatric Institute	6,776	7,115	7,400
Community Based Services — Mentally Retarded		68,891	78,796
· ·	60,233 200	200	·
Elwyn Institute	126,501	133,032	151,880
	208	208	
Philadelphia Association for Retarded Citizens  Intermediate Care Facilities — Mentally Retarded	35,015	44,815	54,509
· · · · · · · · · · · · · · · · · · ·		· ·	· ·
Early Intervention	15,700	16,328	17,063
Beacon Lodge Camp — Blind Services	40	40	42
Rudolphy Residence for the Blind	160 150	150	
Overbrook School for the Blind	109,259	112,161	115,530
County Child Welfare Programs	6,991	7,827	10,570
Day Care Services	22,991	24,500	28,235
Arsenal Family and Children's Center — Pittsburgh	106	106	109
Mercy Hospital	200		

## DEPARTMENT OF PUBLIC WELFARE

# Summary by Fund and Appropriation (continued)

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Grants and Subsidies (continued)			
Western Psychiatric Institute and Clinic  Domestic Violence  Rape Crisis  Breast Cancer Screening	\$ 6,522 1,772 665 100	\$ 6,848 2,729 895 225	\$ 7,122 3,311 1,084
Legal Services	1,500 2,000	2,000 13,069	232 2,000 13,069
Attendant Care	2,000	1,020 7,000	4,051 11,300
Subtotal	\$2,074,837	\$2,177,647	\$2,281,898
TOTAL STATE FUNDS	\$2,764,070	\$2,848,932	\$2,983,196
Federal Funds	\$2,320,466 162,066	\$2,411,065 155,414	\$2,431,368 152,775
GENERAL FUND TOTAL	\$5,246,602	\$5,415,411	\$5,567,339
Lottery Fund			
Grants and Subsidies  Medical Assistance — Long-Term Care	\$ 140,000 8,182	\$ 140,000 8,528	\$ 140,000
Pre-Admission Assessment	1,653 17,600 2,200	1,973 17,600 2,200	9,330 2,505
Subtotal	\$ 169,635	\$ 170,301	\$ 151,835
TOTAL STATE FUNDS	\$ 169,635	\$ 170,301	\$ 151,835
Federal Funds	\$ 1,652	\$ 1,973	\$ 2,505
LOTTERY FUND TOTAL	\$ 171,287	\$ 172,274	\$ 151,340
Department Total — All Funds			
General Fund	\$2,764,070 169,635	\$2,848,932 170,301	\$2,983,196 151,835
Federal Funds	2,322,118 162,066	2,413,038 155,414	2,433,873 152,775
DEPARTMENT TOTAL	\$5,417,889	\$5,587,685	\$5,721,679
Other Funds	271	\$ 10,000	\$ 31,874
TOTAL ALL FUNDS	\$5,757,425	\$5,597,685	\$5,753,553

#### **GENERAL GOVERNMENT**

Causal Consument Operations	1985-86 Actual	(Dollar Amounts in Thousand 1986-87 Available	nds) 1987-88 Budget	
General Government Operations				
State Funds	\$ 42,648	\$ 41,567	\$ 43,807	
Federal Funds	63,408	70,256	68,654	
Augmentations	1,934	1,367	1,445	
TOTAL	\$ 107,990	\$ 113,190	\$ 113,906	

Provides the administrative and support systems for the operation of the various substantive health, social and economic development programs. Directs the development and implementation of the Commonwealth health, social and economic development policies and programs.

Provides direction and overhead support for youth development centers, general hospitals, institutions for the retarded, institutions for the mentally ill, and information systems.

Provides overall planning and direction for a comprehensive social services system.

Promotes the reduction of ill health among Pennsylvania residents by licensing and regulating selected medical facilities, and provides direction for health programs for Pennsylvania residents who are unable to purchase adequate health care services.

Provides the overall planning and direction for individuals striving to attain and maintain a minimally acceptable level of living.

Provides funding for the monitoring of providers of community residential services to the mentally retarded.

	(Dollar Amounts in Thousands)							
	11	985-86	1	986-87	1	987-88		
Source of Funds	F	Actual	Α	vailable	E	Budget		
Appropriations:	r.	10.704	÷	17.013	r	17 000		
General Government Operations	3	18,604	\$	17,012	\$	17,899		
Information Systems		23,975		24,455		25,803		
Monitoring Community Residential Contracts		69		100		105		
Federal Funds:								
Child Welfare Services		2,277		2,277		2,277		
Rehabilitation Services and Facilities Administration		640		640		640		
Medical Assistance — Administration		14,757		11,791		14,496		
Social Services Block Grant — Administration		5,674		5,389		5,384		
Maintenance Assistance Administration		4,676		9,104		6,130		
Food Stamps		2,073		2,169		2,201		
ESEA, Title 1 — Administration		269		375		375		
Developmental Disabilities Basic Support		2,544		3,723		3,723		
Refugees and Persons Seeking Asylum		51		132		136		

GENERAL FUND		PUBLIC W	/ELFARE
	(	Dollar Amounts in Thousand	s)
	1985-86	1986-87	1987-88
	Actual	Available	Rudget

	1985-86	1986-87	1987-88
Source of Funds (continued)	Actual	Available	Budget
Federal Funds: (continued)			
Mental Health Community Services	\$ 269	\$ 284	\$ 171
Manpower Development — Mental Health	101	158	151
Maintenance Assistance - Information Systems	10,819	14,678	12,752
Medical Assistance — Information Systems	15,313	15,783	16,685
Food Stamps — Information Systems	3,000	1,859	1.968
Child Support Enforcement — Information Systems	720	961	1,015
Alcohol, Drug Abuse and Mental Health Services Block Grant.	165	250	250
Children and Youth Community Mental Services	37	148	
Special Needs Adoption		125	
Child and Adolescent Services	23	397	300
Assistance Payments Research		13	
Augmentations:			
Reimbursement for Institutional Collections	560	560	578
Services to Other Agencies	73	72	80
Management Development Services	492	500	522
Child Abuse Reviews	192	220	250
Vendor Payments — IRS	603		
Lottery Commission	14	15	15
TOTAL	\$ 107,990	\$ 112,740	\$ 113,874

County Administration	(I	Dollar Amounts in Thousand	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Funds Federal Funds Augmentations	\$ 192,738	\$ 192,371	\$ 201,994
	184,036	195,034	207,297
	265	263	272
TOTAL	\$ 377,039	\$ 387,668	\$ 409,563

Provides staff to determine eligibility to receive cash grants, medical assistance and food stamps. Provides the social and employment services intended to strengthen family life and help persons realize their maximum potential for achieving self-sufficiency. Program Accountability provides staff to make collections from financially responsible relatives of recipients as well as audit various public assistance programs.

Source of Funds	(E 1985-86 Actual	oollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
Appropriations:			
County Administration — Statewide	\$ 25,878	\$ 25,012	\$ 26,340
County Assistance Offices	153,346	154,495	162,672
Program Accountability	7,114	6,824	6,942
Pennsylvania Employment Program	6,400	6,040	6,040

## **PUBLIC WELFARE**

Source of Funds (continued)	(Dollar Amounts in The 1985-86 1986-87 a of Funds (continued)  (Dollar Amounts in The 1985-86 1986-87 Actual Available		1987-88		
Federal Funds:  Maintenance Assistance — County Administration  Medical Assistance — County Administration  Food Stamps — County Administration  Social Services Block Grant — County Assistance Offices  Maintenance Assistance — County Assistance Offices  Medical Assistance — County Assistance Offices  Food Stamps — County Assistance Offices	\$ 5,400 19,090 4,848 14,062 45,619 16,074 24,674	\$ 7,907 22,294 5,197 13,779 49,636 18,382 26,209	\$ 8,060 24,049 5,310 13,768 53,417 19,828 28,464		
Maintenance Assistance — Program Accountability  Child Support Enforcement — Program Accountability  Food Stamps — Program Accountability  Medical Assistance — Program Accountability  Work Incentive Program — Pennsylvania Employment Program	1,408 37,476 1,831 627	2,472 37,132 1,929 660 8,365	2,526 39,843 1,823 678		
Food Stamp Employment and Training  Work Saturation Project  Maintenance Assistance—PEP  Food Stamp Program—PEP  Social Services Block Grant — SSI Advocacy	682	263 809 	212 2,429 6,890		
Augmentations: Fee for Material from Outside Vendors	7 256 \$ 377,037	7 256 \$ 387,668	8 264 \$ 409,563		
Low-Income Home Energy Assistance Block Grant	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget		
Federal Funds	\$ 127,156	\$ 124,385	\$ 102,926		

Provides funds for services to assist eligible households in meeting the costs of home energy. The amount of benefits to an eligible household varies according to income, family size and weather region. Benefits are provided through direct payments to fuel suppliers or cash payments to those households which pay for heat in their rents. Outreach activities are conducted to ensure that eligible households are aware of available energy assistance. In addition to the amounts above, this program receives supplemental funding from the Energy Conservation and Assistance Fund. During 1986-87, the fund provided \$10,000,000. The fund will provide \$31,874,000 in 1987-88.

	(D	ollar Amounts in Thousand	ds)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Federal Funds:	•		
Low-Income Home Energy Assistance Block Grant —			
Administration	\$ 12,345	\$ 12,000	\$ 12,000
Low-Income Home Energy Assistance Block Grants	114,811	112,385	90,926
TOTAL	\$ 127,156	\$ 124,385	\$ 102,926

Visually Handicapped Services	(D 1985-86 Actual		1	Dollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
State Funds	\$	5,402	\$	5,368	\$	5,526	
Federal Funds		5,645 1		6,171 1		6,346 1	
TOTAL	\$	11,048	\$	11,540	\$	11.873	

Provides remedial eye care, vocational rehabilitation for persons who are visually handicapped, grants to vocational rehabilitation agencies and funding for the operation of the six district offices for the visually handicapped.

	(Dollar Amounts in Thousands)						
	1985-86		1986-87			1987-88	
Source of Funds	Actua	ľ	Av	ailable		Budget	
Appropriation:							
Visually Handicapped Services	\$ 5,4	102	\$	5,368	\$	5,526	
Federal Funds:							
Rehabilitation Services and Facilities for the Blind — Basic							
Support	5,5	505		5,850		6,025	
Vocational Rehabilitation Services for Social Security Disability				,		,	
Beneficiaries	1	111		133		281	
Vocational Rehabilitation Services for Supplemental Security							
Income Recipients				148			
Rehabilitation Services		29		40		40	
Augmentations:							
Visually Handicapped—Miscellaneous		1		1		1	
TOTAL	\$ 11.0	148	<u></u>	11,540	<u>-</u>	11,873	
	3 .11,0	<u>~~</u>	-	11,5,0	3	11,075	

#### INSTITUTIONAL

Youth Development Centers and Forestry Camps	(E	collar Amounts in Thousand	s)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Funds	\$ 27,217	\$ 27,029	\$ 30,909
	1,506	1,577	1,475
	55	105	105
TOTAL	\$ 28,778	\$ 28,711	\$ 32,489

Maintains a system to socially rehabilitate and train youths, ages 10 to 18, committed as delinquent by the courts, to meet acceptable standards of behavior and to increase their readiness to return to school or jobs.

Total Expenditures by Institution		85-86 ctual	(Dollar Amounts in Thousands) 1986-87 Available		19	1987-88 Budget	
YDC Cornwells Heights							
State Funds	\$	8,133 387 26	\$	7,903 458 60	\$	8,967 382 60	
TOTAL	\$	8,546	\$	8,421	\$	9,409	
YDC Loysville							
State Funds	\$	6,013 459 10	\$	6,126 399 12	\$	7,182 375 12	
TOTAL	\$	6,482	\$	6,537	\$	7,569	
YDC New Castle							
State Funds	\$	9,458 446 18	\$	9,588 452 25	\$	10,760 465 25	
TOTAL	\$	9,922	\$	10,065	\$	11,250	
YF Camp 2 — Hickory Run							
State Funds	\$	2,362 118	\$	2,201 142 4	\$	2,580 134 4	
TOTAL	\$	2,480	\$	2,347	\$	2,718	
YF Camp 3— Trough Creek							
State Funds Federal Funds Augmentations	\$	1,251 96 1	\$	1,211 126 4	\$	1,420 119 4	
TOTAL	\$	1,348	\$	1,341	\$	1,543	

GENERAL FUND		PUBLIC WE	LFARE
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Youth Development Institutions and Forestry Camps	\$ 27,217	\$ 27,029	\$ 30,909
Federal Funds: Social Services Block Grant—Youth Institutions Food Nutrition Service Juvenile Justice and Delinquency Prevention	992 355 159	950 525 102	950 525
Augmentations: Cafeteria Receipts	\$ 28,778	105 \$ 28,711	105 \$ 32,489
State General Hospitals	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 10,000 46,687 32,551	\$ 14,355 38,837 25,590	\$ 12,795 33,767 23,491

Provides hospitalization and other medical services to people in formerly depressed areas of the Commonwealth. The current trend is toward reducing financial dependency upon the Commonwealth by having the various communities assume full financial responsibility for the hospitals.

89,238

78,782

\$ 70,053

TOTAL .....

	987-88 Budget
\$	
\$	
\$	
	1,572
	7,820
	6,440
\$	15,832
¢	1,151
Ψ	6,663
	4,691
\$	12,505
•	,
	\$ \$

#### **GENERAL FUND PUBLIC WELFARE** (Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 Actual Available Budget Total Proposed Expenditures by Hospital: (continued) Hazleton State Funds ..... \$ 9,545 10.501 7.809 Federal Funds ..... Augmentations ...... 7,176 2,568 . . . . 17.677 19,922 TOTAL ..... . . . . Nanticoke State Funds ..... \$ 595 \$ 415 \$ 910 4,978 3,010 5,760 Federal Funds ..... 2,393 1,551 2,260 Augmentations ..... 7,966 4,976 8,930 TOTAL ..... Philipsburg State Funds ..... 2,000 593 \$ 1,834 Federal Funds ..... 4,384 3.017 5,992 5,488 3,841 5,040 Augmentations ..... 11,872 7.451 12,866 TOTAL ..... Scranton 2,088 \$ 593 5,066 State Funds Federal Funds ..... 6,327 4.175 3,996 Augmentations ..... 3,555 2,670 2,860 11,970 7,438 11.922 TOTAL ..... Shamokin \$ 711 State Funds 632 \$ 2,262 4,551 Federal Funds ..... 5.044 3,536 2,403 2,200 Augmentations ..... 2,838 7,586 8,593 7,998 (Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 Source of Funds Actual Available Budget Appropriations: State General Hospitals..... 8,000 4,500 12,795 State General Hospitals—Recommended Supplemental . . . . . . . 9,855 . . . . Phillipsburg State General Hospital ..... 2,000 . . . . . **.** . . Federal Funds: Medical Assistance — State General Hospitals..... 6,321 6,431 6,628 Medicare Services - State General Hospitals..... 40,366 32,209 27,336 Augmentations:

22

32,529

89,238

25,590

78,782

23,491

70,053

Cafeteria Reimbursements .....

Institutional Collections .....

TOTAL .....

GENERAL FUND	PUBLIC WELFARE					
Mental Health Services	(E 1985-86 Actual	Oollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget			
State Mental Hospitals and Restoration Center						
State Funds	\$ 304,578 121,574 37,248	\$ 292,691 109,952 39,899	\$ 308,356 91,248 37,658			
TOTAL	\$ 463,400	\$ 442,542	\$ 437,262			

The State mental hospitals are intended to provide a therapeutic residential environment for those mentally disabled persons requiring a hospital program in the form of a multidisciplinary approach consisting of psychiatric, medical, nursing, psychological, social service, educational and therapeutic activities. The inpatient population has been decreasing since 1955. The State restoration center provides rehabilitative treatment to restore former psychiatric patients to a self-sufficient status, enabling institutionalized patients to return to the community. The center also provides intensive outpatient and short-term inpatient treatment services to delay or eliminate the need for extended institutional placement.

Total Proposed Expenditures by Hospital and Center:	(I 1985-86 Actual		,	Dollar Amounts in Thousand 1986-87 Available		ds) 1987-88 Budget	
Allentown State Funds Federal Funds Augmentations TOTAL	\$	16,188 5,779 1,385	\$ 	15,669 5,528 1,810	\$ 	16,508 4,587 1,708	
Clarks Summit State Funds	\$ 	15,728 7,761 1,464 24,953	\$	16,812 5,528 1,459	\$ 	17,711 4,587 1,378	
Danville State Funds Federal Funds Augmentations	\$	18,589 11,127 1,869	\$	17,197 9,180 1,869	\$	18,117 7,619 1,764	
Eastern State School and Hospital State Funds Federal Funds Augmentations	\$	31,585 12,057 7,220 862	\$	28,246 5,508 10,299 967	\$	5,803 8,547 913	
TOTAL	\$	20,139	\$	16,774	\$	15,263	

## GENERAL FUND PUBLIC WELFARE

Total Proposed Expenditures by Hospital:		985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget	
(continued)						
Farview						
State Funds	\$	15,877 6,694	\$	15,604 6,589	\$	16,439 6,219
TOTAL	\$	22,571	\$	22,193	\$	22,658
łarrisburg						
state Funds	\$	17,877	\$	16,807	\$	17,706
Federal Funds		5,759 1,735		5,637 1,998		4,678 1,886
TOTAL	\$	25,371	\$	24,442	\$	24,270
Haverford	e	10.707	œ.	10.220	o	30.305
State Funds	\$	19,687 3,656	\$	19,270 4,545	\$	20,302 3,771
Augmentations		1,327		1,270		1,198
TOTAL	\$	24,670	\$	25,085	\$	25,271
Mayview					_	
State Funds	\$	34,510	\$	33,013	\$	34,780
Federal Funds		10,533 4,631		9,759 4,015		8,099 3,790
TOTAL	\$	49,674	\$	46,787	\$	46,669
Norristown					•	<b>25</b> 20
State Funds	\$	31,584 14,828	\$	35,212 11,475	\$	37,09° 9,52°
Federal Funds Augmentations		4,357		4,846		4,574
TOTAL	\$	50,769	\$	51,533	\$	51,194
Philadelphia						
State Funds	\$	27,824	\$	28,684	\$	30,219
Federal Funds		7,551 3,735		4,693 5,639		3,894 5,322
TOTAL	\$	39,110	\$	39,016	\$	39,43
Somerset						
State Funds	\$	9,557	\$	9,167	\$	9,65
Federal Funds Augmentations		3,377 655		4,031 820		3,34: 77
TOTAL	\$	13,589	\$	14,018	\$	13,77
l'orrance						
State Funds	\$	16,109	\$	15,415	\$	16,24
Federal Funds Augmentations		9,532 1,414		7,884 1,395		6,543 1,316
TOTAL	\$	27,055	\$	24,694	\$	24,099

GENERAL FUND			P	UBLIC WE	LF/	ARE
Total Proposed Expenditures by Hospital: (continued)		1985-86 Actual		ounts in Thousands) 1986-87 vailable	1987-88 Budget	
Warren State Funds	\$	21,872	ď	21.512	\$	22 664
Federal Funds	Ą	6,541	\$	21,513 5,843	Ф	22,664 4,849
Augmentations		2,190		2,128		2,008
TOTAL	\$	30,603	\$	29,484	<u> </u>	29,521
Wernersville						
State Funds	\$	14,644	\$	13,449	\$	14,169
Federal Funds		7,390		7,295		6,055
Augmentations		1,533		1,508		1,423
TOTAL	\$	23,567	\$	22,252	\$	21,647
Woodville						
State Funds	<b>`\$</b>	22,682	\$	21,229	\$	22,365
Federal Funds		8,636		7,327		6,082
Augmentations		1,963		1,928		1,820
TOTAL	\$	33,281	\$	30,484	\$	30,267
South Mountain Restoration Center						
State Funds	\$	9,793	\$	8,142	\$	8,578
Federal Funds		11,884		10,928		9,069
Augmentations		1,434		1,658		1,565
TOTAL	\$	23,111	\$	20,728	\$	19,212
		(Doll 1985-86		ounts in Thousands) 986-87		1987-88
Source of Funds	4	Actual	A	vailable	1	Budget
Appropriation:						
State Mental Hospitals	\$	304,578	\$	281,891	\$	308,356
State Mental Hospitals — Recommended Supplemental				10,800 <sup>a</sup>		
Federal Funds:						
Medical Assistance — State Mental Hospitals		94,381		85,712		73,100
Medicare Services — State Mental Hospitals		26,239		23,930		17,945
Food Nutrition Services — State Mental Hospitals		182		300		182
Library Services — Title I — State Mental Hospitals		5		10		21
Energy Conservation Program		767				
Augmentations:						
Cafeteria Reimbursements		126				
Sale of Reclaimable Materials		3				
Institutional Collections  Miscellangous Institutional Reimburgaments		36,854		39,899		37,658
Miscellaneous Institutional Reimbursements		265				
TOTAL	\$	463,400	\$	442,542	\$	437,262

<sup>&</sup>lt;sup>a</sup>Includes \$1.2 million transfer from the State Centers for the Mentally Retarded.

## **GENERAL FUND**

Mental Retardation Services	(E	Pollar Amounts in Thousand	ls)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Centers for the Mentally Retarded			
State Funds	\$ 106,650	\$ 97,904	\$ 97,911
	149,667	140,714	137,726
	12,334	11,500	10,493
TOTAL	\$ 268,651	\$ 250,118	\$ 246,130

Centers for the Mentally Retarded assist persons with mental retardation in achieving their maximum potential self-sufficiency through programmed care, treatment and training in a residential facility.

		1985-86		(Dollar Amounts in Thousands) 1986-87		987-88
Total Proposed Expenditures by Center:	F	Actual	A	vailable	t:	ludget
Altoona						
State Funds	\$	2,176 3,861 161	\$	2,453 3,526 288	\$	2,526 3,553 271
TOTAL	\$	6,198	\$	6,267	\$	6,350
Ebensburg						
State Funds	\$	11,974 16,790 839	\$	10,637 15,288 1,250	\$	10,938 15,384 1,172
TOTAL	\$	29,603	\$	27,175	\$	27,494
Hamburg						
State Funds	\$	9,171 12,938 798	\$	9,070 13,035 1,066	\$	9,321 13,111 999
TOTAL	\$	22,907	\$	23,171	\$	23,431
Laurelton						
State Funds	\$	6,299 9,907 636	\$	6,568 9,441 771	\$	6,757 9,502 724
TOTAL	\$	16,842	\$	16,780	\$	16,983
Pennhurst						
State Funds	\$	11,449 6,036 723	\$	2,005 2,882 235		
TOTAL	\$	18,208	\$	5,122		. ,
Polk						
State Funds	\$	19,123 29,631 2,216	\$	18,520 26,619 2,176	\$	19,033 26,773 2,040
TOTAL	\$	50,970	\$	47,315	\$	47,846

Total Proposed Expenditures by Center: (continued)	1985-86 Actual		ounts in Thousa 1986-87 Available	ŕ	1987-88 Budget
Selinsgrove					
State Funds Federal Funds Augmentations	\$ 17,299 24,254 2,413	\$	16,856 24,227 1,980	\$	17,329 24,378 1,857
TOTAL	\$ 43,966	\$	43,063	\$	43,564
Western					
State Funds Federal Funds Augmentations	\$ 8,715 13,281 980	\$	9,485 13,632 1,115	\$	9,751 13,717 1,045
TOTAL	\$ 22,976	\$	24,232	\$	24,513
White Haven					
State Funds	\$ 9,391 14,707 1,329	\$	10,080 14,488 1,184	\$	10,369 14,585 1,111
TOTAL	\$ 25,427	\$	25,752	\$	26,065
Embreeville					
State Funds Federal Funds Augmentations	\$ 6,809 9,919 1,267	\$	6,822 9,806 801	\$	7,011 9,862 751
TOTAL	\$ 17,995	\$	17,429	\$	17,624
Woodhaven					
State Funds					 
Augmentations	\$ 20				
TOTAL	\$ 20	***************************************		-	
Allentown MR Unit					
State Funds Federal Funds Augmentations	\$ 274 608 127	\$	310 446 36		
TOTAL	\$ 1,009	\$	792	<u></u>	
Clarks Summit MR Unit					
State Funds	\$ 562 605 75	\$	495 711 58	\$	510 717 55
TOTAL	\$ 1,242	\$	1,264	\$	1,282
Mayview MR Unit					
State Funds	\$ 893 1,848 245	\$	1,443 2,075 169	\$	1,488 2,094 159
TOTAL	\$ 2,986	\$	3,687	<u> </u>	3,741

Total Proposed Expenditures by Center: (continued)	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available		1	987-88 Budget
Philadelphia						
State Funds	\$	484 1,891	\$	790 1,134 93	\$	812 1,144 87
TOTAL	\$	2,375	\$	2,017	\$	2,043
Somerset MR Unit						
State Funds	\$	800 1,602 201	\$	1,062 1,526 125	\$	1,097 1,543 118
TOTAL	<u> </u>	2,603	\$	2,713	\$	2,758
Torrance MR Unit						
State Funds Federal Funds Augmentations	\$	845 1,113 213	\$	946 1,358 111	\$	969 1,363 104
TOTAL	\$	2,171	\$	2,415	\$	2,436
Wernersville MR Unit						
State Funds Federal Funds Augmentations	\$	386 676 91	\$	362 520 42		
TOTAL	\$	1,153	\$	924		1 + 1 +
Source of Funds	1985-86 Actual			ounts in Thousar 1986-87 vailable	1	1987-88 Budget
Appropriations: State Centers for the Mentally Retarded	\$	106,650	\$	99,104	\$	97,911
Reduction				-1,200 <sup>a</sup>		
Federal Funds:  Medical Assistance—State Centers  Library Services — Title I — State Centers  Food Nutrition Services — State Centers  Hospital Improvement Project  ESEA, Title I		149,352 15 300		140,389 13 175 52 85		137,576  150 
Augmentations: Sale of Reclaimable Materials Institutional Collections Miscellaneous Institutional Reimbursements  TOTAL	<del></del> -	2 11,475 857 268,651		11,500	\$	10,493
TOTAL	=					

<sup>&</sup>lt;sup>a</sup>Transfer to State Mental Hospitals of \$1.2 million.

#### **GRANTS AND SUBSIDIES**

Cash Grants	(Dollar Amounts in Th 1985-86 1986-87 Actual Available		iousands) 1987-88 Budget	
State Funds Federal Funds Augmentations	\$ 584,270 446,990 69,254	\$ 581,346 452,055 68,199	\$ 583,742 449,871 70,945	
TOTAL	\$1,100,514	\$1,101,600	\$1,104,558	

The cash grants are designed to help all eligible persons obtain a decent and healthful standard of living through direct cash assistance. The grant categories are Aid to Dependent Children, State Blind Pensions and General Assistance.

Appropriations:         \$ 584,270         \$ 581,346         \$ 583,742           Federal Funds:         Waintenance Assistance — Cash Grants         443,113         451,031         449,871           Disaster Relief — Tornado         802             Disaster Relief — Hurricane         825             Disaster Relief — Flood         2,250         1,024            Augmentations:               Public Assistance Payments — Restitutions and Overpayments         15,686         18,063         18,899           Child Support Program         52,785         49,813         52,046           PEMA — 1985 Flood Relief Ne.         235             PEMA — 1985 Flood Relief N.E.         253             PEMA — 1985 Monogahela Flood         295             TOTAL         \$1,100,514         \$1,101,600         \$1,104,558           Disaster Assistance         1985-86         1986-87         1987-88           Actual         Available         Budget	Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands 1986-87 Available	s) 1987-88 Budget
Federal Funds:           Maintenance Assistance — Cash Grants         443,113         451,031         449,871           Disaster Relief — Tornado         802             Disaster Relief — Hurricane         825             Disaster Relief — Flood         2,250         1,024            Augmentations:           Public Assistance Payments — Restitutions and Overpayments         15,686         18,063         18,899           Child Support Program         52,785         49,813         52,046           PEMA — May 1986 Flood         235            PEMA — 1985 Tornado Disaster         235            PEMA — 1985 Flood Relief N.E.         253            PEMA — 1985 Monogahela Flood         295            TOTAL         \$1,100,514         \$1,101,600         \$1,104,558    Disaster Assistance  State Funds  State Fu		F 694 370	C 501 247	0 400 - 40
Maintenance Assistance — Cash Grants       443,113       451,031       449,871         Disaster Relief — Tornado       802           Disaster Relief — Hurricane       825           Disaster Relief — Flood       2,250       1,024          Augmentations:         Public Assistance Payments — Restitutions and Overpayments       15,686       18,063       18,899         Child Support Program       52,785       49,813       52,046         PEMA — May 1986 Flood        323          PEMA — 1985 Tornado Disaster       235           PEMA — 1985 Flood Relief N.E.       253           PEMA — 1985 Monogahela Flood       295           TOTAL       \$1,100,514       \$1,101,600       \$1,104,558         Disaster Assistance         Disaster Assistance       1985-86       1986-87       1987-88         Actual       Available       Budget	5400 State S	\$ 384,270	\$ 381,346	\$ 583,742
Disaster Relief — Tornado   802	Federal Funds:			
Disaster Relief — Tornado   802	Maintenance Assistance — Cash Grants	443.113	451 031	449 871
Disaster Relief — Hurricane         825            Disaster Relief — Flood         2,250         1,024           Augmentations:         Public Assistance Payments — Restitutions and Overpayments         15,686         18,063         18,899           Child Support Program         52,785         49,813         52,046           PEMA — May 1986 Flood         323            PEMA — 1985 Tornado Disaster         235            PEMA — 1985 Flood Relief N.E.         253            PEMA — 1985 Monogahela Flood         295            TOTAL         \$1,100,514         \$1,101,600         \$1,104,558           Disaster Assistance         1985-86         1986-87         1987-88           Actual         Available         Budget	Disaster Relief — Tornado		,	ŕ
Disaster Relief — Flood   2,250   1,024	Disaster Relief — Hurricane	825		
Augmentations:         Public Assistance Payments — Restitutions and Overpayments       15,686       18,063       18,899         Child Support Program       52,785       49,813       52,046         PEMA — May 1986 Flood       323          PEMA — 1985 Tornado Disaster       235          PEMA — 1985 Flood Relief N.E.       253          PEMA — 1985 Monogahela Flood       295          TOTAL       \$1,100,514       \$1,101,600       \$1,104,558     Disaster Assistance  State Funds  State Funds  State Funds  State Funds  15,686 18,063 18,899 18,899 19,003 18,899 19,003 18,899 19,003 18,899 19,003 18,899 19,003 18,899 19,003 18,899 19,003 18,899 19,003 18,899 19,003 19,004 19,004 19,005 19,006 19,0		· -		
Public Assistance Payments — Restitutions and Overpayments       15,686       18,063       18,899         Child Support Program       52,785       49,813       52,046         PEMA — May 1986 Flood       323          PEMA — 1985 Tornado Disaster       235          PEMA — 1985 Flood Relief N.E.       253          PEMA — 1985 Monogahela Flood       295          TOTAL       \$1,100,514       \$1,101,600       \$1,104,558         Disaster Assistance       1985-86       1986-87       1987-88         Actual       Available       Budget         State Funds       \$7,100       \$15,000		,	-,	
Child Support Program       52,785       49,813       52,046         PEMA — May 1986 Flood       323          PEMA — 1985 Tornado Disaster       235          PEMA — 1985 Flood Relief N.E.       253          PEMA — 1985 Monogahela Flood       295          TOTAL       \$1,100,514       \$1,101,600       \$1,104,558         Disaster Assistance       1985-86       1986-87       1987-88         Actual       Available       Budget         State Funds       \$7,100       \$15,000	Q .			
Child Support Program       52,785       49,813       52,046         PEMA — May 1986 Flood       323          PEMA — 1985 Tornado Disaster       235          PEMA — 1985 Flood Relief N.E.       253          PEMA — 1985 Monogahela Flood       295          TOTAL       \$1,100,514       \$1,101,600       \$1,104,558         Disaster Assistance         State Funds       \$7,100       \$15,000	Public Assistance Payments — Restitutions and Overpayments.	15,686	18,063	18,899
PEMA — 1985 Tornado Disaster       235         PEMA — 1985 Flood Relief N.E.       253         PEMA — 1985 Monogahela Flood       295         TOTAL       \$1,100,514       \$1,101,600       \$1,104,558         Disaster Assistance       1985-86       1986-87       1987-88         Actual       Available       Budget         State Funds       \$ 7,100       \$ 15,000	Child Support Program	52,785	49,813	•
PEMA — 1985 Flood Relief N.E. 253 PEMA — 1985 Monogahela Flood 295  TOTAL \$1,100,514 \$1,101,600 \$1,104,558  Disaster Assistance 1985-86 1986-87 1987-88 Actual Available Budget  State Funds \$7,100 \$15,000	PEMA — May 1986 Flood		323	
PEMA — 1985 Monogahela Flood.  295  TOTAL	PEMA — 1985 Tornado Disaster	235		
TOTAL \$1,100,514 \$1,101,600 \$1,104,558    Collar Amounts in Thousands   1985-86   1986-87   1987-88   1985-86   Actual   Available   Budget	PEMA — 1985 Flood Relief N.E.	253		
Disaster Assistance  (Dollar Amounts in Thousands)  1985-86 1986-87 1987-88 Actual Available Budget  State Funds  \$7,100 \$15,000	PEMA — 1985 Monogahela Flood	295		
Disaster Assistance  (Dollar Amounts in Thousands)  1985-86 1986-87 1987-88 Actual Available Budget  State Funds  \$7,100 \$15,000	TOTAL			
Disaster Assistance         1985-86 Actual         1986-87 Available         1987-88 Budget           State Funds         \$ 7,100 \$ 15,000	TOTAL	\$1,100,514	\$1,101,600	\$1,104,558
Disaster Assistance         1985-86 Actual         1986-87 Available         1987-88 Budget           State Funds         \$ 7,100 \$ 15,000				
Disaster Assistance         1985-86 Actual         1986-87 Available         1987-88 Budget           State Funds         \$ 7,100 \$ 15,000				
Disaster Assistance         1985-86 Actual         1986-87 Available         1987-88 Budget           State Funds         \$ 7,100 \$ 15,000			<del></del>	
Disaster Assistance         1985-86 Actual         1986-87 Available         1987-88 Budget           State Funds         \$ 7,100 \$ 15,000				
Disaster Assistance         1985-86 Actual         1986-87 Available         1987-88 Budget           State Funds         \$ 7,100 \$ 15,000		,	75. 11	
Disaster Assistance Actual Available Budget  State Funds				,
State Funds	Disaster Assistance			
State Funds		Actual	Avallable	Budget
	State Funds	\$ 7,100	\$ 15,000	,

This grant is to provide grants to persons for property damaged or destroyed by tornado, flood occurring in calendar years 1984 and 1986.

	(E	(Dollar Amounts in Thousands)		
Course of Funds	1985-86	1986-87	1987-88	
Source of Funds	Actual	Available	Budget	
Appropriation:				
Disaster Assistance	\$ 7,100	\$ 15,000		

			(Dollar Amor	unts in Thousan	ds)	
Medical Assistance Transportation  State Funds	1985-86 Actual		1986-87 Available		1987-88 Budget	
	\$	10,205 6,171	\$	9,889 5,950	\$	10,334 6,285
TOTAL	\$	16,376	\$	15,839	\$	16,619

The Medical Assistance Transportation provides funding to county governments to provide transportation to Medical Assistance clients.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation:  Medical Assistance Transportation	\$ 10,205	\$ 10,535 <sup>a</sup> -646	\$ 10,334	
Federal Funds:  Medical Assistance — Transportation	6,171 \$ 16,376	5,950 \$ 15,839	6,285 \$ 16,619	
Medical Assistance	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$ 913,233 916,481 7,900	\$ 942,558 987,830 8,490	\$ 969,509 1,015,178 8,365	
TOTAL	\$1,837,614	\$1,938,878	\$1,993,052	

Provides all eligible persons under age 65 with physician services whenever rendered, inpatient hospital care, post hospital care, clinic services, nursing care in the home, private nursing home care, and nursing care in public institutions. Similar services are provided for persons over age 65 for whom such care is not already furnished under Medicare.

	(Dollar Amounts in Thousands)				
	1985-86	1986-87	1987-88		
Source of Funds	Actual	Available	Budget		
Appropriations:					
Medical Assistance — Outpatient	\$ 279,156	\$ 263,505	\$ 276,202		
Medical Assistance — Outpatient — Recommended					
Supplemental		646 <sup>b</sup>			
Medical Assistance — Inpatient	491,116	468,869	452,428		
Medical Assistance — Capitation Program	15,391	75,395	91,773		
Long-Term Care Facilities	127,570	134,143	149,106		
Federal Funds:					
Medical Assistance — Outpatient	243,057	251,272	244,813		
Medical Assistance — Inpatient	311,899	290,889	295,487		
Medical Assistance — Capitation Program	12,921	57,952	68,059		
Medical Assistance - Long-Term Care	348,604	387,717	406,819		
Augmentations:					
Medical Assistance Collections — Outpatient	161	164	173		
Medical Assistance — Medicare Part B Recovery	183	736	392		
Medical Assistance Collections — Inpatient	3,518	3,535	3,735		
Medical Assistance Refunds — Inpatient	3,565	3,565	3,565		
Medical Assistance Collections — Long-Term Care	192	209	219		
Medical Assistance Refunds — Long-Term Care	281	281	281		
TOTAL	\$1,837,614	\$1,938,878	\$1,993,052		

<sup>&</sup>lt;sup>a</sup>Actual appropriation totalled \$10,535,000 with \$646,000 transferred to in Medical Assistance—Outpatient appropriation.

<sup>&</sup>lt;sup>b</sup>Represents a reallocation of \$646,000 from the Medical Assistance — Transportation Program appropriation,

	1985-86	ollar Amounts in Thousands 1986-87	1987-88	
Supplemental Grants — Aged, Blind and Disabled	Actual	Available	Budget	
State Funds	\$ 50,151	\$ 54,645	\$ 77,070	

Provides additional cash assistance to the aged, blind and disabled eligibles under the Federal Supplemental Security Income program. State assistance to these persons is necessary to maintain the level of income that existed prior to federalization and to recognize the effects of inflation on fixed minimal incomes. The Old Age Assistance, Aid to the Blind and Aid to the Disabled categories of assistance became a completely Federal program on January 1, 1974.

Source of Funds	1985-86 Actual	Dollar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
Appropriation: Supplemental Grants — Aged, Blind and Disabled Supplemental Grants — Aged, Blind and Disabled — Recom-	\$ 50,151	\$ 52,945	\$ 77,070
mended Supplemental		1,700	
TOTAL	\$ 50,151	\$ 54,645	\$ 77,070

Community Mental Health Services	1985-86 Actual	Pollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
State Funds	\$ 110,315 26,353	\$ 125,050 23,219	\$ 134,940 22,025
TOTAL	\$ 136,668	\$ 148,269	\$ 156,965

Provides services mandated by the Mental Health and Mental Retardation Act of 1966 to mentally ill persons. The act assures the continuous provision of services to persons in need at the community level.

Source of Funds	1985-86 Actual	Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations:  Community Mental Health Services  Teen Suicide — WPIC	\$ 110,315 	\$ 124,800 250	\$ 134,690 250
Federal Funds: Alcohol, Drug Abuse and Mental Health Services Block Grant. Social Services Block Grant — Community Mental Health	16,953	14,226	12,808
Services	9,400	8,918 75	9,179 38
TOTAL	\$ 136,668	\$ 148,269	\$ 156,965

## PUBLIC WELFARE

Eastern Pennsylvania Psychiatric Institute	(D 1985-86 Actual		Oollar Amounts in Thousands) 1986-87 Available		19	1987-88 Budget	
State Funds	\$	6,776	\$	7,115	\$	7,400	
This grant is provided to Medical College of I treatment and prevention of mental health probl							

health personnel in institutional and community programs; and for management of the Eastern Pennsylvania Psychiatric Institute.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation: Eastern Pennsylvania Psychiatric Institute	\$ 6,776	\$ 7,115	\$ 7,400	
	1985-86	(Dollar Amounts in Thousands)	1987-88	

Community Based Services — Mentally Retarded	Actual	Available	Budget	
State Funds	\$ 237,857	\$ 263,474	\$ 302,248	
Federal Funds	77,703	99,463	133,242	
Augmentations	524			
TOTAL	\$ 316,084	\$ 362,937	\$ 435,490	

Provides services mandated by the Mental Health and Mental Retardation Act of 1966 to persons with mental retardation. The act assures the continuous provision of services to persons in need at the community level.

	1985-86	1986-87	1987-88	
Source of Funds Appropriations:	Actual	Available	Budget	
Community Based Services — Mentally Retarded	\$ 60,233	\$ 68,891	\$ 78,796	
Elwyn Institute	200	200		
Community Residential Services — Mentally Retarded	126,501	133,032	151,880	
Philadelphia Association for Retarded Citizens	208	208		
Intermediate Care Facilities — Mentally Retarded	35,015	44,815	54,509	
Early Intervention	15,700	16,328	17,063	

## PUBLIC WELFARE

Source of Funds (continued)		985-86 .ctual	(Dollar Amounts in 1986-87 Availabl			87-88 udget
·						
Federal Funds:  Medical Assistance — Community Based Services  Medical Assistance — Community Residential Services	\$	3,149 7,222	\$ 5,74 14,81		\$	9,936 30,565
Medical Assistance — Intermediate Care Facilities — Mentally Retarded		46,970	59,71	2		72,999
Mentally Retarded		14,397 5,965	13,65 5,49			14,059 5,664
Mentally Retarded Offenders			3	8		19
Augmentations: Intermediate Care Facilities — Prior Year Settlements		524				
TOTAL	\$ 3	316,084	\$ 362,93	7	\$ 4	35,490
Grants for the Blind		85-86 ctual	(Dollar Amounts in 1986-87 Available	,		87-88 idget
State Funds	\$	350	\$ 19	0	\$	42
The Beacon Lodge Camp — Blind Services a blind individuals to participate in summer recr	ppropria eational	ation pr progra	ovides an opport	unity for		
		85-86 ctual	(Dollar Amounts in 1 1986-87 Available	,		37-88 dget
Source of Funds						
Appropriations:						
Beacon Lodge Camp — Blind Services	\$	40	\$ 4	0	\$	42
Overbrook School for the Blind		160 150	15			

GENERAL FUND		PUBLIC WELFARE				
County Child Welfare Programs  State Funds	(D 1985-86 Actual	ollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget			
	\$ 116,250 65,650	\$ 119,988 73,370	\$ 126,100 74,900			
TOTAL	\$ 181,900	\$ 193,358	\$ 201,000			

Provides foster family care, services to unmarried parents and their children, adoption services, protective services, institutional and other group care. These services are provided or purchased by county child welfare agencies. Also included are funds to reimburse private facilities providing services to adjudicated youths being detained in the Commonwealth.

Source of Funds (1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation:  County Child Welfare	\$ 109,259 6,991	\$ 112,161 7,,827	\$ 115,530 10,570	
Federal Funds: Child Welfare Services Maintenance Assistance Social Services Block Grant — Child Welfare Refugees and Persons Seeking Asylum Adoption Exchange  TOTAL	17,500 35,000 11,450 1,700  \$ 181,900	17,500 43,000 11,005 1,700 165	14,000 47,854 11,181 1,700 165 \$\frac{201,000}{}	
Day Care Services	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$ 23,097 41,217	\$ 24,606 40,784	\$ 28,344 39,904	

Day care service is out-of-home care provided for part of a day to children under 12 years of age of low income families whose parent(s) or caretaker(s) is working or receiving employment-related training. The primary goal of the program is to enable the parent(s) or caretaker(s) to achieve or maintain economic self-support by working. These services also promote the development of the child and provide a safe and healthful environment.

64,314

65,390

68,248

Source of Funds  Appropriations: Day Care Services	1985-86 Actual		` 1	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget	
	\$	22,991 106	\$	24,500 106	\$	28,235 109	
Federal Funds: Social Services Block Grant — Day Care Child Abuse Prevention Training Dependent Care		40,900 317		39,937 640 207		39,904	
TOTAL	\$	64,314	\$	65,390	\$	68,248	

<sup>\*</sup>Appropriated as part of County Child Welfare in 1985-86 and 1986-87.

TOTAL .....

## PUBLIC WELFARE

Medical Facilities Chronic Disease Hospitals—State Aided	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 200		
Reimburses certain chronic disease hospitals sons under age 65. Presently, two institutions are Philadelphia, and Home for Crippled Children, now are provided through the Department of I	e subsidized: Pittsburgh. Fu	Children's Heart Hospital.	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations: Mercy Hospital Study	200		o
Mental Health — Western Psychiatric Institute and Clinic	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
This grant helps offset the cost of research int cure of various types of nervous disorders and qualified personnel needed as a result of the moution for mental disorders.	mental disease	es and the cost of training	\$ 7,122
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Western Psychiatric Institute and Clinic	\$ 6,522	\$ 6,848	\$ 7,122

## **PUBLIC WELFARE**

	( 985-86 Actual		ounts in Thousand 1986-87 vailable	1	.987-88 Budget
Social Services					
State Funds Federal Funds	\$ 8,511 40,222	\$	26,938 41,468	\$	35,047 40,524
TOTAL	\$ 48,733	<u>-</u>	68,406	\$	75,571

Provides various social services such as legal, family planning, emergency shelter, attendant care, drug and alcohol detoxification, counseling and protective services.

	(Dollar Amounts in Thousands)									
	19	85-86	1986-87	1987-88						
Source of Funds	Α	ctual	Available	Budget						
Appropriations:										
Domestic Violence	\$	1,772	\$ 2,729	\$ 3,311						
Rape Crisis		665	895	1,084						
Breast Cancer Screening		100	225	232						
Legal Services		1,500	2,090	2,000						
Human Services Development Fund		2,000	13,069	13,069						
Attendant Care		474	1,020	4,051						
Homeless Assistance		2,000	7,000	11,300						
Federal Funds:										
Social Services Block Grant — Legal Services		6,688	6,688	6,688						
Social Services Block Grant — Family Planning		5,020	5,020	5,020						
Social Services Block Grant — Domestic Violence		1,656	1,574	1,573						
Social Services Block Grant — Rape Crisis		870	827	826						
Social Services Block Grant — Human Services Development										
Fund		15,275	15,100	14,339						
Social Services Block Grant — Shelter Care		3,000	2,851	2,849						
Social Services Block Grant — Attendant Care		4,465	4,467	4,463						
Refugees and Persons Seeking Asylum		3,056	4,500	4,500						
Preventive Health and Health Services Block Grant — Rape										
Crisis		192	192	180						
Family Violence and Prevention Service			249	86						
TOTAL	\$	48,733	\$ 68,406	\$ 75,571						

# STATE LOTTERY FUND GRANTS AND SUBSIDIES

	(E	ollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
Medical Assistance	Actual	Available	Budget
State Funds	\$ 149,835	\$ 150,501	\$ 151,835
	1,652	1,973	2,505
TOTAL	\$ 151,487	\$ 152,474	\$ 154,340

Provides nursing home care to eligible persons under the Medical Assistance program, funding for pre-admission assessment for the elderly, and funding for Medicare Part B payments.

Source of Funds	(E	Pollar Amounts in Thousan	ds)		
	1985-86	1986-87	1987-88		
	Actual	Available	Budget		
Appropriations:  Medical Assistance — Long-Term Care Facilities  Preadmission Assessment  Medicare Part B Payments	\$ 140,000	\$ 140,000	\$ 140,000		
	1,653	1,973	2,505		
	8,182	8,528	9,330		
Federal Funds:  Medical Assistance — Preadmission Assessment  TOTAL	1,652	1,973	2,505		
	\$ 151,487	\$ 152,474	\$ 154,340		

Grants to the Aged	1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
State Funds	\$ 19,800	\$ 19,800	

Provides State supplemental payments for those individuals in the Federal Supplemental Security Income (SSI) Program. Also provides for specialized services for aged population with mental retardation. Funding for these programs will be provided through the General Fund beginning in 1987-88.

Source of Funds	(D 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	s) 1987-88 Budget		
Appropriations: Supplemental Grant to the Aged	\$ 17,600 2,200	\$ 17,600 2,200			
TOTAL	\$ 19,800	\$ 19,800			

OTHER FUNDS PUBLIC WELFARE

## **Amounts Not Previously Detailed**

	(D 1985-86 Actual	oollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget
General Fund Southeastern Pennsylvania Institutional Area Service Unit	\$ 271		
Energy Conservation and Assistance Fund Low Income Energy Assistance		\$ 10,000	\$ 31,874
DEPARTMENT TOTAL	\$ 271	\$ 10,000	\$ 31,874

## **DEPARTMENT OF PUBLIC WELFARE**

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	1985-86	1986-87	(Dolla 1987-88	r Amounts in The	ousands) 1989-90	1990-91	1001.03
	1300 00	1200 01	1707-66	1700-07	1707-70	1990-91	1991-92
General Administration and Support	\$ 33,022	\$ 32,728	\$ 34,498	\$ 35,831	\$ 37,194	\$ 38,623	\$ 40,091
Medical Programs	\$1,105,644	\$1,148,549	\$1,184,512	\$1,229,769	\$1,282,576	\$1,340,263	\$1,401,400
Alternative Health Care Delivery Systems	15,391	75,395	91,773	98,584	103,045	107,708	112,582
Preventive Health Services	15,804	14,942	16,072	16,610	17,195	17,809	18,454
Treatment — Outpatient Services	266,173	252,247	261,953	270,480	279,949	290,005	300,491
Treatment — Inpatient Services	539,053	529,849	523,103	537,508	554,919	573,907	592,892
Long-Term Care Services	269,223	276,116	291,611	306,587	327,468	350,834	376,981
Mental Health	\$ 428,191	\$ 431,704	\$ 457,818	\$ 469,794	\$ 494,260	\$ 517,148	\$ 538,591
Community Mental Health Services	123,613	139,013	149,462	156,104	163,041	170,289	177,858
State Mental Hospital Services	304,578	292,691	308,356	313,690	331,219	346,859	360,733
Social Development of Individuals	\$ 184,232	\$ 207,233	\$ 229,245	\$ 237,834	\$ 246,738	\$ 255,936	\$ 264,343
Youth Development Services	27,217	27,029	30,909	31,892	33,160	34,490	35,870
Family Support Services	157,015	180,204	198,336	205,942	213,348	221,446	229,473
Mental Retardation	\$ 347,919	\$ 364,723	\$ 401,363	\$ 431,394	\$ 450,845	\$ 471,155	\$ 492,347
Community Mental Retardation Services.	206,254	22,004	248,943	267,519	279,727	292,486	305,812
Private Intermediate Care Facilities	35,015	44,815	54,509	62,567	65,380	68,323	71,397
State Centers	106,650	97,904	97,911	101,308	105,738	110,346	115,138
Economic Development of the							
Disadvantaged and Handicapped	\$ 834,697	\$ 834,296	\$ 827,595	\$ 865,524	\$ 880,118	\$ 889,056	\$ 903,543
Income Maintenance	834,697	834,296	827,595	865,524	880,118	889,056	903,543
DEPARTMENT TOTAL	\$2,933,705	\$3,019,233	\$3,135,031	\$3,270,146	\$3,391,731	\$3,512,181	\$3,641,315

#### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the department can be achieved.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92	
General Fund Federal Funds Other Funds	\$	33,022 46,147 1,934	\$	32,728 51,125 1,367	\$	34,498 50,116 1,445	\$	35,831 51,129 1,480	\$	37,194 52,092 1,540	\$	38,623 53,085 1,590	\$ 40,091 53,820 1,660	:
TOTAL	<u>\$</u>	81,103	\$	85,220	\$	86,059	<u>s</u>	88,440	\$	90,826	\$	93,298	\$ 95,571	

#### **Program Analysis:**

General Administration and Support within each substantive program area provides the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and department objectives.

The administrative costs for regional offices, various com-

missions and advisory committees, and the central office are included in this subcategory.

A primary concern of the Commonwealth is to minimize these administrative costs in relation to the costs of provided services.

#### Program Cost by Appropriation:

	(Dollar Amounts in Thousands)														
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
GENERAL FUND General Government Operations Information Systems	\$	9,047 23,975	\$	8,273 24,455	\$	8,695 25,803	\$	8,996 26,835	\$	9,294 27,900	\$	9,623 29,000	\$	9,911 30,180	
GENERAL FUND TOTAL	\$	33,022	\$	32,728	\$	34,498	\$	35,831	\$	37,194	\$	38,623	\$	40,091	

#### Alternative Health Care Delivery Systems

OBJECTIVE: To support a health care delivery system in which appropriate health services are available to all who are eligible and to develop and evaluate new health care delivery systems and payment mechanisms that will efficiently provide high quality comprehensive care to the population.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)											
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
General Fund	\$ 15,391 12,921	\$	75,395 57,952	\$	91,773 68,059	\$	98,584 73,576	\$	103,045 76,908	\$	107,708 80,391	\$ 112,582 84,032
TOTAL	\$ 28,312	\$	133,347	\$	159,832	\$	172,160	\$	179,953	\$	188,099	\$ 196,614

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1 <b>99</b> 0-91	1991-92
Medical Assistance recipients:							
Fee for service delivery	1,156,680	1,149,999	1,160,306	1,166,107	1,171,938	1,177,797	1,183,686
Alternative health care delivery	20,768	103,075	127,390	134,211	134,882	135,556	136,234
Services provided by the alternate health care delivery systems:							
Physician services	121,493	602,990	746,404	783,134	789,060	793,005	796,970
Dental services	32,398	160,798	199,041	209,369	210,416	211,468	212,525
Pharmaceutical services	179,436	890,570	1,102,381	1,159,583	1,165,381	1,171,208	1,177,064

#### **Program Analysis:**

In the Medical Assistance program, the majority of providers are paid a fee for each service rendered to a Medical Assistance recipient. This fee for service system can encourage the over and unnecessary utilization of health care services since the greater the number of services rendered, the greater the reimbursement the provider receives. The department is working to develop alternative health care delivery systems which depart from the fee for service concept, with the goal to encourage the provision of care in the most efficient and effective way possible.

One alternative to the fee for service system is the health maintenance organization (HMO). An HMO is an organized health care delivery system which provides comprehensive health care services to an enrolled population in exchange for a fixed periodic payment for each enrolled member.

HMOs effectively deliver health care services while emphasizing outpatient, preventive health services and, at the same time, keeping costs under control. Because HMOs are paid a fixed or predetermined premium for each client, the HMO is given an incentive to provide only those services which are needed and to emphasize preventive health care. If a client uses more health care services than anticipated,

the HMO loses money; if the person uses less, the HMO makes money. Under these conditions, providers of health care within an HMO system can benefit by helping clients to stay healthy, thus reducing inpatient hospital utilization.

One limitation on the use of HMOs for Medical Assistance recipients was the Federal requirement that HMOs must be Federally qualified under the Public Health Service Act. To encourage enrollment in HMOs, the Federal Omnibus Budget Reconciliation Act of 1981 eliminated this requirement. When HMOs were developed, their enrollments were limited to a maximum of 50 percent Medicare and Medical Assistance beneficiaries and at least 50 percent from the general public. The Tax Equity and Fiscal Responsibility Act (TEFRA) of 1982 raised the limit on the number of Medicaid and Medicare enrolled recipients in private HMOs to 75 percent in October 1982. This change provides an incentive for HMOs to expand their Medical Assistance/Medicare enrollment.

The department has encouraged recipient participation in prepaid capitation plans. Presently, the department has approximately 19,000 persons enrolled in HMOs in Philadelphia, Allegheny, Westmoreland, Bucks,

#### Alternative Health Care Delivery Systems (continued)

#### Program Analysis: (continued)

Washington, Luzerne, Wyoming, Armstrong, and Delaware counties. The Department will continue its efforts to increase enrollment in the HMOs which currently contract with the Medical Assistance Program and to encourage the other HMOs in the State to enter into contracts. These efforts are hampered in that many HMOs do not serve welfare recipients.

Another alternative means of health care delivery is the health insuring organization (HIO). Federal regulations define an HIO as a fiscal agent that pays for medical services provided to recipients in exchange for a premium or subscription charge paid by the State Medicaid Agency, and which assumes an underwriting risk. The HIO is paid a fixed amount of money per recipient, per month, and the HIO pays for all of the medical services required by its enrolled recipients. Like HMOs, HIOs are given an incentive to keep health care costs low by emphasing preventive health care. If the HIO spends more money than it is paid, it loses money; if the HIO spends less money than it is paid, it makes a profit.

The department has implemented an HIO demonstration project for portions of the Philadelphia area. The new program, known as Health PASS (Philadelphia Accessible Services System), is operated by Maxicare Health Plans, Inc. and will serve approximately 96,000 recipients living in the south and west Philadelphia area. Enrollment of recipients for the program began in January 1986, with the first medical services provided through the HIO being provided in March 1986. Recipients are being phased into the program over a seven month period.

The Department of Public Welfare, in cooperation with the HIO contractor, assures that a primary care physician is available for each recipient in the demonstration area. The

The Department of Public Welfare, in cooperation with the HIO contractor, assures that a primary care physician is available for each recipient in the demonstration area. The primary care physician will manage the recipient's access to other physician services and to hospital services under the program. The use of the case manager system is expected to reduce unnecessary service utilization, yet ensure that the enrolled recipients receive all necessary medical care.

The measures for this subcategory have changed from those printed previously. The measures printed last year anticipated start-up of the HIO in May, 1985 pending approval of the Federal waivers; however, this approval was not received until December, 1985 and the measures have been adjusted to reflect the delayed implementation. The measures for services provided by the alternate health care delivery systems have been adjusted beginning in Fiscal Year 1985-86 and beyond to reflect the inclusion of the utilization characteristics of the HIO. Because the HIO will serve all recipients in the defined area, it should reflect higher utilization mirroring the overall Medical Assistance Program, rather than the experience of the HMOs where Medical Assistance enrollment does not proportionately represent the categories of assistance found in the program as a whole.

The department will continue its exploration of alternatives to the fee for service system of health care delivery. The liberalization of regulations regarding HMO enrollments and the development of health insuring organizations should help to contain escalating costs while effectively meeting the health care needs of the eligible recipient population.

#### Program Costs by Appropriation:

3							
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND Medical Assistance—Capitation	\$ 15,391	\$ 75,395	\$ 91,773	\$ <u>98,584</u>	\$ 103,045	\$ <u>107,708</u>	<b>\$</b> 112,582

#### Preventive Health Services

OBJECTIVE: To reduce the intensity and incidence of disease by providing diagnostic and preventive health services.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
	1	985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund		15,804 25,137	\$	14,942 25,443		16,072 25,115	•	16,610 25,990	\$	17,195 26,977	\$	17,809 28,002	\$	18,454 29,065
TOTAL	\$	40,941	\$	40,385	\$	41,187	\$	42,600	\$	44,172	\$	45,811	\$	47,519

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Children screened	122,613	126,000	132,000	132,660	133,323	133,990	134,660
Children screened who were found to have abnormalities	67,746	69,300	72,600	72,963	73,328	73,694	74,063
Children and adults receiving:							
Preventive dental exams	441,009	453,225	474,844	477,218	479,604	482,002	484,412
Preventive vision exams	57,494	59,087	61,905	62,215	62,526	62,838	63,152
Preventive medical exams	2,061	2,118	2,219	2,230	2,241	2,252	2,264

#### Program Analysis:

The first stage of the health care delivery system is the prevention of disease. A good health care delivery system will dedicate a significant amount of time, effort and money to the primary stages of health care delivery so that less suffering will occur and the use of resources will be reduced in the more intensive stages of health care. In large part, prevention is an individual responsibility. A person's overall health is dependent on a variety of personal habits, such as smoking, drinking, wearing automobile seat belts and exercise. Educating the individual to accept and understand this responsibility is part of prevention. The Department of Health's programs play a major role in this education process.

The Department of Public Welfare's responsibility for prevention of disease is being met by ensuring the availability of regular medical examinations and preventive health services. Regular check-ups and preventive services performed by physicians, optometrists, and dentists may help to prevent diseases from reaching advanced stages. The department pays practitioners and clinics for providing regular health examinations to Medical Assistance recipients, as well as special prenatal preventive health services, and medical screening for children. Preventative dental care has

been expanded to include additional procedures and has resulted in significant increase in services provided compared to those shown last year.

One of the most important forms of preventive health care is prenatal care. This is because infant morbidity and mortality is strongly related to the lack of prenatal care. Medical Assistance provides payment for prenatal care in the form of family planning services, routine examinations and vitamins for expectant mothers, as well as screening and counseling services. Through the provision of such prenatal health care services, families can learn of the possibilities of disease and can be assisted in the prevention of disease.

The Department of Public Welfare also conducts a program which periodically screens eligible children under 21 years of age, and refers those children requiring medical care to treatment. This program, called Early Periodic Screening, Diagnosis and Treatment (EPSDT), is offered to families on a voluntary basis. EPSDT was developed to bring needed medical care to eligible children during the early stages of disease.

The EPSDT program is the largest preventive health program available under Medical Assistance and is designed to provide recipients with relatively inexpensive tests and

#### Preventive Health Services (continued)

#### Program Analysis: (continued)

observations in order to detect and treat conditions which would require costly medical care if left unchecked. Several national studies have indicated that the EPSDT program is not only good for children, but is also a major cost containment activity since children who are regularly screened have health care costs up to 40 percent lower than children of similar circumstances who do not participate in the program.

To encourage recipients to obtain preventive health services, EPSDT, family planning services and supplies, and services furnished to pregnant women are exempted from the copayment requirements implemented by the department beginning September 1, 1984.

The measures have been adjusted to reflect estimated utilization by the number of persons eligible for Medical Assistance projected for 1986-87 and beyond. The measures for 1986-87 and beyond do not reflect the impact of increases in enrollment in capitation programs since it is not known at this time what the resulting decrease in utilization by specific service will be.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND  Medical Assistance—Outpatient  Medical Assistance—Inpatient	\$	13,567 2,237	\$	12,807 2,135	\$	13,810 2,262	\$	14,278 2,332	\$	14,784 2,411	\$	15,317 2,492	\$	15,877 2,577
GENERAL FUND TOTAL	\$_	15,804	\$	14,942	\$	16,072	\$	16,610	\$	17,195	<u>\$</u>	17,809	<u>s</u>	18,454

#### Treatment — Outpatient Services

OBJECTIVE: To assure adequate high quality outpatient health services to improve and maintain physical well-being and to avoid unnecessary inpatient care for the eligible population.

#### Recommended Program Costs:

	1985-86	1986-87	(Dollar 1987-88	Amounts in The 1988-89	ousands) 1989-90	1990-91	1991-92
General Fund	\$ 257,991 8,182 223,987 3,599	\$ 243,719 8,528 230,029 3,459	\$ 252,623 9,330 223,709 2,914	\$ 260,683 9,797 230,888 2,080	\$ 269,663 10,286 239,746 1,632	\$ 279,205 10,800 249,285 1,384	\$ 289,151 11,340 258,930 922
TOTAL	\$ 493,759	\$ 485,735	\$ 488,576	\$ 503,448	\$ 521,327	\$ 540,674	\$ 560,343

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Visits:							
Physician	4,744,317	4,286,398	4,243,990	4,240,622	4,258,389	4,279,681	4,301,079
Dentist	2,193,726	1,980,190	1,955,600	1,954,048	1,962,235	1,972,046	1,981,906
Podiatrist	122,026	108,035	107,329	107,244	107,693	108,231	108,772
Chiropractor	387,447	353,436	349,704	349,426	350,890	352,645	354,408
Outpatient clinic visits:							
Independent Medical/Surgical Clinic	333,826	302,505	298,954	298,717	299,968	301,468	302,975
General Hospital	4,449,793	4,046,020	4,001,832	3,998,656	4,015,410	4,035,487	4,055,664
Rural Health Clinic	43,496	42,032	41,593	41,560	41,734	41,943	42,153
Prescriptions and orders filled:							
Pharmacy	12,996,655	11,711,635	11,664,209	11,654,954	11,703,784	11,762,303	11,821,115
Medical Supplier	162,177	154,221	154,749	154,626	155,274	156,050	156,831

#### **Program Analysis:**

Outpatient services include the majority of services offered to a person who does not need 24 hour care in a health care facility. Outpatient services include clinic and office care (medical, podiatric, chiropractic, dental, rehabilitation, rural health, and drug and alcohol), pharmaceutical services, ambulance transportation, home health care, medical appliances and prosthetic devices. Currently under the Medical Assistance program, medically needy persons are not covered for pharmaceutical services and medical appliances and prosthetic devices. Only medically needy individuals under the age of twenty one are eligible for dental services. The medically needy are persons who do not receive cash assistance grants, but spend a significant portion of their income for medical expenses.

In the outpatient portion of the Medical Assistance

program, providers of service are primarily reimbursed on a fee for service basis, according to the Medical Assistance Fee Schedule.

While fee increases have been implemented, the department has initiated several measures to contain program costs. These include recipient co-payments, stricter admission criteria for short procedure unit (SPU) services, single billing for methadone maintenance services, centralized prior authorization of selected services and establishment of state maximum allowable cost (MAC) for selected multi-source drugs.

In addition to the regular State MAC program, the department is establishing a special State MAC on all minor tranquilizers (Schedule C-IV Antianxiety Agents classified as benzodiazepines and carbamate derivatives) which have

#### Treatment—Outpatient Services (continued)

#### Program Analysis: (continued)

generically equivalent products listed in the Department of Health's Generic Drug Formulary. This special State MAC will be set at 110 percent of the lowest priced generically equivalent product in the same strength and dosage form listed in the Generic Drug Formulary.

The initial list of State MAC drugs will contain no more than 60 generic entities and the second list will contain no more than 100 generic entities. Further additions to this list will be made with the consultation and recommendation of the Medical Assistance Advisory Committee who, together with the department, will determine if the application of the State MAC is cost effective for a particular drug. The State MAC will be updated every six months, if necessary.

Several other program changes are being proposed. The department will (1) add the drug, IBUPROFEN, to its list of compensable nonlegend analgesics, (2) expand the list of exemptions to the dispensing fee limitation for drugs dispensed in a nursing home to include all Schedule C-II drugs, oral liquid anticonvulasants, oral liquid potassium supplements, and legend cough and cold oral liquid preparations, (3) allow a five day grace period to accommodate prescriptions filled and delivered prior to the normal thirty day cycle, (4) preclude payment for all laxatives, legend and nonlegend, when prescribed for a recipient in a nursing home, and (5) preclude payment for any drug which has no approved indicated use to treat a medical condition or illness.

The department is also deleting any reference to a specific pricing guide in the regulations and instead, will use general terminology. The pricing service will be one that is currently under contract with the Department and one that uses a nationally recognized pricing guide. The pricing service will be selected by competitive bids and must be able to supply all necessary services in accordance with the regulations.

The department is in the process of transferring the administrative responsibilities for Medical Assistance covered outpatient psychiatric services (clinic and partial hospitalization programs) to the Office of Mental Health. Claims processing and most utilization review functions will remain with the Office of Medical Assistance. This change will place all oversight responsibilities for these programs in the Office of Mental Health which is most closely identified with the programs and which is responsible for their state licensing and approval. This will also help to assure that Medical Assistance requirements are consistent with licensing requirements.

The program measures presented in this subcategory represent actual and anticipated utilization under the fee for service system by those persons eligible for Medical Assistance. The average monthly number of persons eligible for Medical Assistance is projected to increase slightly in 1986-87 and beyond from the average monthly number eligible in 1985-86. However, the projected utilization in 1986-87 and beyond is not simply a straight percentage increase, but rather a function of aid category utilization patterns for each outpatient provider type. Because each aid category tends to utilize a particular service in different intensities, changes in the case mix in a given year (i.e. proportionately more high utilizers to the total eligibility than previously or vice versa) will be reflected in changes in the number of services for that provider type.

The measures presented for the years 1986-87 and beyond represent utilization before the impact of increased enrollment in capitation programs is taken into account. While this initiative will reduce fee for service utilization, this decrease is not reflected due to the uncertainty of the impact on a service by service basis. The impact is reflected, however, in the dollar projections.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
GENERAL FUND												
Medical Assistance — Outpatient	\$ 255,991	\$ 242,284	\$ 251,343	\$ 259,852	\$ 269,079	\$ 278,766	\$ 288,954					
State General Hospitals	1,000	1,435	1,280	831	584	439	197					
State General Hospital—Philipsburg	1,000											
GENERAL FUND TOTAL	\$ 257,991	\$ 243,719	\$ 252,623	\$ 260,683	\$ 269,663	\$ 279,205	\$ 289,151					
LOTTERY FUND												
Medicare Part B Payments	\$ 8,182	\$ 8,528	\$ 9,330	\$ 9,797	\$ 10,286	\$ 10,800	\$ 11,340					
LOTTERY FUND TOTAL	\$ 8,182	\$ 8,528	\$ 9,330	\$ 9,797	\$ 10,286	\$ 10,800	\$ 11,340					

#### Treatment — Inpatient Services

OBJECTIVE: To insure the availability of quality inpatient services to the eligible population in order to reduce morbidity and length of disability and to minimize time in the hospital.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)											
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92					
General Fund	\$ 539,053	\$ 529,849	\$ 523,103	\$ 537,508	\$ 554,919	\$ 573,907	\$ 592,892					
Federal Funds	390,358	370,115	371,593	370,600	375,005	382,401	387,619					
Other Funds	36,386	30,138	28,450	20,941	16,913	14,681	10,523					
TOTAL	\$ 965,797	\$ 930,102	\$ 923,146	\$ 929,049	\$ 946,837	\$ 970,989	\$ 991,034					

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Persons eligible for Medical Assistance	1,156,680	1,149,999	1,160,306	1,166,107	1,171,938	1,177,747	1,183,686
Inpatient hospital admissions:							
DRG hospitals	219,036	220,175	223,720	224,839	225,963	227,093	228,228
Non-DRG hospitals	35,749	35,935	36,514	36,697	36,880	37,064	37,250
Average length of stay in days:							
Rehabilitation hospitals	13.79	13.76	13.76	13.76	13.76	13.76	13.76
Private psychiatric hospitals	15.26	15.26	15.26	15.26	15.26	15.26	15.26
Average cost per day:							
Rehabilitation hospitals	\$260.68	\$291.50	\$302.95	\$312.95	\$323.28	\$333.95	\$344.97
Private psychiatric hospitals	\$263.97	\$282.86	\$308.84	\$319.03	\$329.56	\$340.44	\$351.67
Average cost per case:							
DRG hospitals	\$2,196	\$2,215	\$2,266	\$2,318	\$2,371	\$2,426	\$2,482
Admissions disallowed as a result of hospital utilization review:							
DRG hospitals	5,792	5,822	5,916	5,946	5,975	6,005	6.035
Non-DRG hospitals	3,057	3,073	3,123	3,139	3,154	3,170	3,186
Days disallowed as a result of hospital utilization review:							
DRG day outliers	7,087	7,124	7,239	7,275	7,312	7,348	7,385
Non-DRG hospitals	23,702	23,825	24,209	24,330	24,452	24,574	24,697

#### Program Analysis:

Inpatient hospital care is intensive and costly in comparison to those health services described in the preceding subcategories. This subcategory includes care for Medical Assistance patients in general, rehabilitation, and private psychiatric hospitals, as well as care for any patient in State General Hospitals and care provided in selected other hospitals.

The Commonwealth currently operates six general hospitals and assists two chronic disease hospitals. Originally, the State General Hospitals were intended to provide low cost care to patients in the coal mining regions of the State. With the advent of Medicare, Medical Assistance and third party insurers such as Blue Cross, patients are now being fully charged for using the facilities. With increasing third

#### Treatment—Inpatient Services (continued)

#### Program Analysis: (continued)

party support, it is anticipated that the local communities will take over the institutions and manage them with the intention of gearing the institutions to the particular needs of each area. On September 6, 1985, Connellsville State General Hospital was divested. On September 27, 1986, Hazelton

State General Hospital was transferred to community ownership. There are still six hospitals in the State General Hospital system. Future divestiture will depend upon the formation of local community boards willing to assume operating responsibility.

	Patient Capacity July 1986	Projected Capacity July 1987	Population July 1986	Projected Population July 1987	Projected Percent of Capacity July 1987
State General Hospitals					
Ashland	183	183	95	82	45%
Coaldale	156	156	91	98	63%
Nanticoke	93	94	49	45	48%
Philipsburg	123	130	54	51	39%
Scranton	172	172	59	45	26%
Shamokin	96	86	47	37	43%
TOTAL	823	821	365	358	44%

Coverage is provided to eligible Medical Assistance recipients on a 24 hour basis for room, board and professional services. The Medical Assistance patient is entitled to the same quality and standard of care as is normally furnished other patients. Initially a recipient can only be eligible for admission under Medical Assistance upon the recommendation of a physician, dentist or podiatrist. Payment will not be made for diagnostic tests and procedures that are not related to the diagnoses that require that particular inpatient stay. Hospital care solely for cosmetic procedures as well as diagnostic or therapeutic procedures solely for experimental, research, or educational purposes are not payable through Medical Assistance.

The Department changed the payment system used to reimburse general hospitals from a retrospective reasonable cost system to a prospective payment system. Under the prospective payment system (PPS) acute care general hospitals are paid a predetermined amount per discharge based on the patient's diagnosis, the procedures performed, the recipient's age, sex, and discharge status. The system used to classify the various diagnoses according to the amount of resources hospitals customarily use to treat them is referred to as the DRG (Diagnosis Related Groups) system. Since payment rates for the various diagnoses are pre-established, there is no year-end adjustment to account for actual allowable costs as there was under the cost reimbursement system. If the hospital stay meets the re-

quirements for either a day or cost outlier, as defined by the Department, the prospective payment amount is augmented. An outlier represents an inpatient hospital case having either an extremely long lenth-of-stay or extraordinarily high costs in comparison to most discharges for the same DRG. When inpatient care is provided to an eligible recipient, the Department makes separate payments to the practitioner for direct care services provided by that practitioner (licensed physician, dentist, podiatrist, or midwife) who is under salary or contract with the hospital. These services are reimbursed in accordance with the fees established under the Medical Assistance Program Fee Schedule through the Medical Assistance — Outpatient appropriation.

For fiscal years 1986-87 and hereafter, the department's payment for compensable inpatient hospital services under the DRG payment system will be based on the hospital's group average cost per case. For children's hospitals, payment is made with each hospital considered its own group.

Drug and alcohol free standing treatment/rehabilitation hospitals, psychiatric, and rehabilitation hospitals, as well as psychiatric units of general hospitals and Department of Health approved drug and alcohol treatment/rehabilitation units of general hospitals are excluded from the prospective payment system. Since DRGs were based on acute care data from a nationwide sample of acute care general hospitals, classifying patients into groups that are clinically similar and are comparable with respect to use of resources,

#### Treatment — Inpatient Services (continued)

#### Program Analysis: (continued)

they are not clinically appropriate for these services. The methods of treatment and associated length of stay for these services have a wide range of variation based on the ability of a patient to respond to the treatment and how providers define the minimum length of stay to complete their program. Payment for these services continues to be made on a retrospective cost related basis subject to limitations.

The Department has found that extraordinary amounts have been spent for acute care hospital detoxification services provided to a small number of recipients who have obtained frequent, short-term inpatient services. In an extreme example, the Department paid for over 25 detoxification related admissions in one year. To control this situation and in an attempt to direct such individuals into more appropriate treatment under the state-county drug and alcohol system, the Department has initiated a policy change which limits acute care hospital payments for detoxification services to situations where there is an immediate acute care medical need. Under this policy, hospitals must refer drug and alcohol patients to their local drug and alcohol Single County Authority for appropriate follow-up.

As of October 1, 1986, the department began to incorporate capital costs for buildings and fixtures into the prospective payment rates. The phase-in period for this process is seven years. Payments will consist of an add-on percentage to the group average cost per case and a hospital specific pass-through payment. Over the seven year period, the percentage paid as a hospital specific amount will gradually decrease while the percentage of the payment calculated as an add-on will gradually increase.

In fiscal year 1986-87, the department placed a moratorium on payment of capital costs for new or additional psychiatric and drug and alcohol treatment/rehabilitation beds. In recent years, there has been considerable growth in inpatient psychiatric beds both in Pennsylvania and nationally. This has been attributed, in part, to the efforts of hospitals to keep excess acute care beds in operation rather than to take them out of service and to the fact that these beds are exempt from the prospective payment system. If this trend continues, and the department continues to pay for these new beds, the result will be that funds will be diverted from patient care to subsidized capital expansion.

Payment for direct medical education is also made in addition to the prospective payment rates. Beginning in 1985-86, and for future years, increases in direct medical education costs were limited to the projected rate of inflation.

Two initiatives have been undertaken for 1986-87 as part of the State's cost containment efforts. Payment procedures for ambulatory surgical centers were developed and the pay-

ment system for hospital-based short procedure units, facilities where same day surgery is performed, were being revised. This revision is anticipated to reduce funding requirements by \$10.4 million (\$6.0 million in State funds) in 1987-88.

Since the Department will be paying for short procedure unit (SPU) services as outpatient services in Fiscal Year 1987-88, the costs associated with these services were removed from the inpatient database prior to calculating DRG rates for Fiscal Year 1987-88. These costs were considered when determining inflation factors utilized in calculating projected inpatient hospital expenditures for Fiscal Year 1987-88.

For Fiscal Year 1987-88, rates for hospitals reimbursed under the prospective payment system will be increased 2.3 percent. The medical education pass-through amount for these hospitals will be increased 4.2 percent. Per diem rate ceilings for hospitals and hospital units excluded from prospective payment will be set at 3.3 percent.

Beginning in February 1982, the department implemented Concurrent Hospital Review (CHR) activities to cover all Medical Assistance hospital admissions. The recommended budget anticipates that the present concurrent review of inpatient hospital admissions will be replaced by out service review program for elective inpatient hospital services and for ambulatory services provided in short procedure units and ambulatory surgical centers. The Department anticipates savings of \$6.8 million (\$4.3 million in state funds) in Fiscal Year 1987-88 from these two initiatives. Outlier days and outlier costs for neonatal and burn cases are also reviewed for medical necessity after discharge. Any admission, outlier, or extension of stay not deemed medically necessary will not be reimbursed.

The department continues to emphasize that third party resources, such as Medicare and other insurance, available to a recipient be utilized as a method of containing Medical Assistance program costs. Savings under third party liability can be realized in several ways. First, the provider of service is aware that other medical coverage is available and collects payment from that resource, with that payment not being billed to the department. Claims for reimbursement are also checked by the department's automated claims processing system to identify if third party resources are available to the individual. If such is the case, the claim is rejected, the provider is informed of what resources are available and where to bill, and Medical Assistance expenditures are avoided. In addition, the department periodically runs computerized tape matches with insurers such as Blue Cross, Blue Shield, and Medicare to determine whether Medical Assistance eligibles have additional health care coverage available to them. If it is found that Medical

#### Treatment — Inpatient Services (continued)

#### Program Analysis: (continued)

Assistance has paid for services that are reimbursable under other third party coverage, those payments are recovered from the appropriate source, and the computerized Medical Assistance eligibility file is updated so that claims can be appropriately paid by third party resources. Cost recoveries are also made by the Medical Recovery Unit in the Office of Fraud and Abuse Investigation and Recovery in the department. That unit is responsible for collecting third party resources available to Medical Assistance recipients for the payment of medical services. This Office is also responsible for recovering monies erroneously paid to or fraudulently claimed by providers of medical services.

The program measures for this sucategory have been revis-

ed from those printed previously due to the changes that have taken place in the Medical Assistance inpatient hospital program as discussed above. Since the current payment system for acute care community general hospitals is based on the prospective payment system using DRGs, measures have been added to show hospital admissions, average cost per case and other information on DRG and non-DRG hospitals. Data continues to be shown on average length of stay and cost per day for two types of hospitals-rehabilitation hospitals and private psychiatric hospitals-and those units which are not covered by the DRG payment system.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)												
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND												_	
General Government Operations	\$ 1,654	\$	1,512	\$	1,598	\$	1,659	\$	1,738	\$	1,824	\$	1,904
County Administration—Statewide	6,611		8,135		14,338		14,911		15,510		16,125		16,770
County Assistance Offices	24,111		31,488		34,437		37,968		40,815		43,746		46,959
Medical Assistance—Inpatient	488,879		466,734		450,166		464,072		479,773		496,006		512,787
Medical Assistance—Outpatient	9,598	}	9,060		11,049		11,422		11,828		12,253		12,701
State General Hospitals	7,000	)	12,920		11,515		7,476		5,255		3,953		1,771
State General Hospital—Philipsburg	1,000	)											
Mercy Hospital Study	200	)											
GENERAL FUND TOTAL	\$ 539,053	\$	529,849	\$	523,103	\$	537,508	\$	554,919	\$	573,907	\$	592,892

#### Long-Term Care Services

OBJECTIVE: To insure the availability of high quality care in skilled nursing facilities (SNF) or intermediate care facilities (ICF) for those who do not require intensive care but cannot be maintained within a family household unit.

#### **Recommended Program Costs:**

		(Dollar	Amounts in The	ousands)		
1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
\$ 127,570	\$ 134,143	\$ 149,106	\$ 163,957	\$ 184,708	\$ 207,934	\$ 233,931
141,652	141,973	142,505	142,630	142,760	142,900	143,050
350,256	389,690	409,324	440,958	469,674	500,264	532,850
473	490	500	500	500	500	500
\$ 619,952	\$ 666,296	\$ 701,435	\$ 748,045	\$ 797,642	\$ 851,598	\$ 910,331
	\$ 127,570 141,652 350,256 473	\$ 127,570	1985-86     1986-87     1987-88       \$ 127,570     \$ 134,143     \$ 149,106       141,652     141,973     142,505       350,256     389,690     409,324       473     490     500	1985-86     1986-87     1987-88     1988-89       \$ 127,570     \$ 134,143     \$ 149,106     \$ 163,957       141,652     141,973     142,505     142,630       350,256     389,690     409,324     440,958       473     490     500     500	1985-86     1986-87     1987-88     1988-89     1989-90       \$ 127,570     \$ 134,143     \$ 149,106     \$ 163,957     \$ 184,708       141,652     141,973     142,505     142,630     142,760       350,256     389,690     409,324     440,958     469,674       473     490     500     500     500	\$ 127,570 \$ 134,143 \$ 149,106 \$ 163,957 \$ 184,708 \$ 207,934 141,652 141,973 142,505 142,630 142,760 142,900 350,256 389,690 409,324 440,958 469,674 500,264 473 490 500 500 500 500

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Average monthly number of recipients receiving institutional long-term care:							
Skilled nursing care	7,445	7,308	7,375	7,513	7,655	7,801	7,951
Intermediate care	40,030	41,556	42,407	43,295	44,209	45,151	46,121
Nursing care cases reviewed	52,664	55,823	111,647	118,346	125,447	132,974	140,952

#### Program Analysis:

The provision of skilled nursing or intermediate care to persons eligible for Medical Assistance is the primary emphasis of this subcategory. Funds for the State restoration center, mental health and mental retardation institutional patients are not reflected here.

Nursing homes certified to participate in the Medical Assistance program provide one or both of two levels of care in accordance with established standards. The most intense level, skilled nursing care, involves skilled nursing and rehabilitation services rendered under the general direction of a licensed physician. Such services are furnished by or under the supervision of licensed professional nursing personnel or by other professional health personnel. In addition, services are required and provided on a daily basis and as a practical matter, can only be provided on an inpatient basis. The less intense level of care, intermediate care, is a planned program of health care and management that is provided under the direction of a physician to recipients with a mental or physical disability whose needs cannot be met in a less intensive setting.

Skilled nursing facilities and intermediate care facilities provide services to two major categories of patients: (1) those who need temporary care in order to be restored to the community and (2) those who need continuing care on a long-term basis. The first category of patients consists most

often of persons discharged from an inpatient hospital setting who require medical services while convalescing after intensive medical services, such as surgery. These persons may be of any age. The second category of patients consists of persons who may or may not have been in an inpatient hospital setting but who have a chronic disabling condition which would prevent them from returning to the community. Most of the persons in this category are 65 years of age or older. While some of the patients are Medical Assistance recipients at the time of their admission to a nursing home, the majority of the Medical Assistance nursing home recipients enter the nursing home as private pay patients, and become eligible for Medical Assistance only after exhausting their personal resources.

Private profit and nonprofit nursing homes and facilities operated under the County Institution District Law are reimbursed allowable costs up to ceilings calculated for each Metropolitan Statistical Area (MSA) and non-MSA within the State according to the department's established methodology. For private nursing homes, four MSA groupings are used, with two MSA groupings used for county nursing facilities. Special rehabilitation and hospital-based nursing facilities are currently reimbursed their allowable costs up to Statewide ceilings for each group. The ceilings are used to limit operating costs only. Payment for

#### Long-Term Care Services (continued)

#### Program Analysis: (continued)

capital depreciation and interest are paid outside of the ceilings. During Fiscal Year 1986-87, the Department had proposed to discontinue the statewide grouping of hospitalbased nursing facilities for ceiling setting purposes, and instead, incorporate these facilities into the four MSA or Non-MSA groups for private nursing facilities according to the geographic location of the hospital-based facilities. In lieu of this, the Department entered into discussions with the Hospital Association of Pennsylvania, which represents the hospital-based nursing facilities, with the desired goal of having these facilities agree to accept ventilator dependent patients, who may otherwise receive care in more expensive inpatient settings, in exchange for retaining the statewide hospital-based ceiling setting group. In addition, the Department anticipates that the new reimbursement system, discussed below, will make the current ceilings and grouping processes obsolete. Therefore, the Department has maintained the separate statewide group for hospital-based facilities.

During 1986-87, the department entered into a contract with a reimbursement consultant to redesign the reimbursement methodology for general and county nursing facilities. The department anticipates that the new reimbursement system will more closely link long-term care dollars with patient needs and streamline the complexity of reimbursement for nonpatient care areas, such as administrative and capital. It is anticipated that the new reimbursement system will become effective on January 1, 1990.

During 1986-87, the Department anticipated adding additional staff to perform more frequent reviews of recipients' level of care needs. Because of the special client characteristic data required by the new reimbursement system, the Department has somewhat modified its original implementation plans and now hopes to implement the program with a combination of contract and Department staff. This utilization management function also includes a review of the applicants' need for institutional versus

community care for non-LAMP (Long-Term Care Assessment and Management Program) counties.

The Federal Deficit Reduction Act of 1984 was signed into law on July 18, 1984. One provision of the act amends Title XIX of the Social Security Act in regard to payment for depreciation, interest, and other costs related to the negotiation or settlement of the sale or purchase of any capital asset of any hospital or nursing facility enrolled in the Medical Assistance program. The law requires that the Medical Assistance program adjust its payment for services on or after October 1, 1984 to preclude a step-up in cost basis for any asset that was purchased on or after July 18, 1984, in order to ensure receipt of Federal matching funds. For asset transfers affected by the law, a step-up in cost basis was permitted from the date of the transfer through September 30, 1984. Effective October 1, 1984 the cost basis was adjusted to reflect no step-up.

While long-term care has traditionally been associated with institutionalized care, the emphasis in recent years has begun to change as the proportion of elderly individuals to the total population increases and as the cost of nursing home care continues to escalate. Attention is increasingly being given to developing alternative programs and support services which allow an individual to remain in the community in the least restrictive setting appropriate for that person.

In Pennsylvania, a number of long-term care alternatives have been developed, using a multi-agency approach and utilizing funding from State, Federal, and Lottery Fund sources. These changes are designed to strengthen both informal and formal community support systems and attempt to decrease the emphasis on the use of nursing home care.

These changes include extending the Supplemental Security Income (SSI) payments to persons residing in licensed personal care boarding homes and establishing a Long-Term Care Assessment and Management Program (LAMP) and an attendant care program for senior citizens.

#### Program Costs by Appropriation:

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND  Long-Term Care Facilities	\$ 127,570	\$ 134,143	\$ 149,106	<u>\$ 163,957</u>	<u>\$ 184,708</u>	\$ 207,934	\$ 233,931
LOTTERY FUND  Medical Assistance — Long-Term Care Facilities	\$ 140,000	\$ 140,000	\$ 140,000	\$ 140,000	\$ 140,000	\$ 140,000	\$ 140,000
Pre-Admission Assessment	1,652	1,973	2,305	2,630	2,760	2,900	3,050
LOTTERY FUND TOTAL	\$ 141,652	\$ 141,973	\$ 142,505	\$ 142,630	\$ 142,670	\$ 142,900	\$ 143,050

#### **Community Mental Health Services**

OBJECTIVE: To reduce dependence on the mental health service system by enabling mentally disabled individuals to live in as independent manner as possible through the provision of an array or residential rehabilitation services and supportive vocational and social rehabilitative services.

#### **Recommended Program Costs:**

			(Dollar	Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 123,613 26,353	\$ 139,017 23,219	\$ 149,462 22,025	\$ 156,104 22,441	\$ 163,041 22,422	\$ 170,289 22,422	\$ 177,858 22,422
Other Funds							
TOTAL	\$ 149,966	\$ 162,232	\$ 171,487	\$ 178,545	\$ 185,463	\$ 192,711	\$ 200,280

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Total persons provided mental health ser-							
vices in the county program	219,469	222,102	224,768	227,465	230,195	232,957	235,752
Persons receiving outpatient services	156,092	155,608	155,126	154,645	154,165	153,687	153,211
Persons receiving partial hospitalization							
services	26,225	25,881	25,542	25,208	24,878	24,552	24,230
Persons receiving inpatient services	14,476	13,720	13,004	12,325	11,682	11,072	10,494
Days of inpatient services	288,599	282,510	276,549	270,713	265,001	259,410	253,936
Persons receiving communty residential							
rehabilitation services	5,215	5,813	6,489	7,233	8,062	8,986	10,015
Persons receiving vocational rehabilitation							
services	4,428	4,760	5,117	5,500	5,913	6,357	6,834
Persons receiving social rehabilitation							
services	15,191	15,396	15,640	15,815	16,028	6,244	16,464
Persons receiving emergency and crisis in-							
tervention services	63,059	68,709	74,865	81,573	88,882	96,882	105,524
Persons receiving case management services	124,524	127,002	129,529	132,107	134,736	137,417	140,152

#### **Program Analysis:**

The Mental Health/Mental Retardation Act of 1966 mandates that an array of mental health services be available at the local level, including information and referral, unified intake, short-term inpatient, partial hospitalization, outpatient, social and vocational rehabilitation, and aftercare. The law further requires that these services be administered by county government either alone or in county joinders, that local advisory boards be established to provide community input into the administration of the mental health program, and that funding be on a 90 percent State/10 percent county basis, except for inpatient and

partial hospitalization services which are to be fully funded by the State. Forty-four (44) administrative units have been developed to cover the 67 counties and 89 mental health catchment areas. In addition, the Office of Mental Health works with the Eastern Pennsylvania Psychiatric Institute (EPPI) and Western Pennsylvania Institute and Clinic (WPIC) in the development and implementation of training for community program as well as state mental hospital staff. EPPI and WPIC also receive State funds to develop and implement mental health research institutes.

Below is a description of each of the mandated community

#### Community Mental Health Services (continued)

#### Program Analysis: (continued)

mental health services. The change in the number of persons served differs substantially from the previous year's projection because the data now provides unduplicated counts.

Outpatient Services are clinic services provided to mentally ill persons in the community. Services are supported by State funds, Medical Assistance, client fees, and third-party insurance funds. Outpatient services include individual, group and family treatment modalities. Services are provided on a schedule that is appropriate for the person's mental health needs. Outpatient services provide the individual with a high degree of independence, and services are restricted to less than three hours per day.

Hours of outpatient services are expected to decrease by 4.56 percent in the coming year. The data in this measure indicates that persons receive an average of slightly more than eight hours of outpatient services per year.

Partial Hospitalization Services provide intensive day treatment programs designed as an alternative to inpatient care. Services are funded primarily through Medical Assistance, State funds and client fees.

Partial hospitalization services provide care and treatment to those persons not able to maintain or immediately resume full-time community roles and responsibilities upon discharge from inpatient treatment and to prevent unnecessary hospitalization. These services are more intensive than 24-hour care. Services are provided on a planned and regularly scheduled basis for parts of days, nights or weeks. The flexibility allows persons to maintain contact with their community, family and employment.

It is projected that there will be a 1.3 percent annual decrease in the number of persons receiving these services but that the hours of partial hospitalization services provided will increase 1.3 percent annually.

Inpatient Services are short-term psychiatric hospitalization services provided in general hospital psychiatric units and private psychiatric hospitals for a maximum of 60 days. State funds are used to supplement client fees for persons who are not covered by their own resources, third-party insurance or Medical Assistance.

The intensive, 24-hour service is designed to treat acute episodes of mental illness while enabling the patient to maintain contact with family and friends. Inpatient treatment in the community helps to decrease the likelihood of long-term treatment in a State mental hospital and dependence on the mental health system.

It is anticipated that the number of persons receiving community inpatient services will decrease at an annual rate of about 5.22 percent, and the days of inpatient service will decrease at an annual rate of 2.11 percent. Currently, each community inpatient episode lasts an average of 20 days.

Community Residential Rehabilitation (CRR) Services are a continuum of supervised residential living arrangements consisting of group homes and apartment programs for persons with chronic mental illness, particularly former hospital patients. There are also a limited number of CRR spaces for children and adolescents. Services are funded primarily with State funds. Client personal funds or entitlement funds pay for most of the food and housing costs.

CRR facilities provide transitional living arrangements and rehabilitative training in community living skills for those mental health clients who are unable to make a successful adjustment to independent community living. After a period of time in the program, most individuals are expected to be capable of functioning in an independent living situation with minimal supervision or to be ready for placement in a long-term sheltered setting, such as domiciliary care, foster care, or a personal care home.

In a CRR program, the provider acts as a landlord to the client; i.e., the provider owns or leases the residential site and subleases to the client. Various levels of residential programming are available based on the level of supervision provided. During Fiscal Year 1986-87, 5,813 persons are expected to be served in 3,618 CRR spaces with an average length of residence of 6.2 months per person.

Vocational Rehabilitation Services are services designed to integrate the mentally ill into the work force consistent with the client's interests and abilities. Services are supported primarily through the Office of Vocational Rehabilitation and State mental health funds.

Vocational rehabilitation services facilitate the individual's independence and integration into the community and are oriented toward assisting an individual to achieve the highest level of vocational adaptation. Vocational rehabilitation activities include vocational evaluation, job counseling, work adjustment training, and sheltered and supported employment.

An estimated 4,760 persons will receive 327,774 days of vocational rehabilitation services in fiscal year 1986-1987. It is anticipated that the number of persons served will increase at an annual rate of 7.5 percent and the days or service will increase at a rate of 9.0 percent annually.

Social Rehabilitation Services are designed to teach or improve self-care, personal behavior, and social adjustment to make community or independent living possible, and/or improve the quality of life for persons with mental illness. Services are funded primarily with State funds. The services are directed towards increasing an individual's level of social competency and decreasing the need for structured supervision. Activities include social education, adult day training programs, in-home training, day and evening

#### Community Mental Health Services (continued)

#### Program Analysis: (continued)

recreation and socialization programs, drop-in centers and psychiatric resocialization programs.

It is anticipated that during fiscal year 1986-87, 15,396 clients will receive 327,225 hours of social rehabilitative services.

Emergency/Crisis Intervention Services are provided to individuals facing psychiatric "crisis" situations. Services are funded through Medical Assistance and State funds.

Emergency services are available on a 24-hour basis to persons who need immediate mental health care. Usually, emergency care is needed to prevent aggressive behavior by a person toward self or others. Emergency services increase a person's likelihood or stabilization from emotional distress and frequently prevent the need for inpatient care.

For Fiscal Year 1987-1988, it is anticipated that 74,865 persons will require emergency mental health services. It is estimated that 303,995 hours of service will be provided to these individuals. It should be noted that these hours are face-to-face contacts with the client and do not include other types of emergency services. The hours of face-to-face contact and the number of persons receiving these services are projected to increase at a rate of 2.0 percent annually.

Case Management Services are a set of client and system support functions designed to assure that client needs are

appropriately assessed and a viable service plan is designed, implemented, and coordinated. Case management services include identification and coordination of mental health, income, social and other support services to assure continuity of care and improve client functioning. Services are funded primarily through state mental health funds.

Case management services are reported as face-to-face client contacts. Although case management services include considerable collateral activities, fact-to-face client contact is a standard, measurable unit of service. In fiscal year 1986-1987, 433,943 hours of case management are expected to be provided to 127,002 persons.

Additionally, \$750,000 in State funds have been included in the Community Mental Health Services appropriation specifically for case management services for Supplemental Security Income (SSI) recipients who reside in Personal Care Boarding Homes (PCBHs).

The fiscal year 1987-88 Recommended Budget includes initiatives which further expand: Teen Suicide Prevention/Student Assistance Program (SAP) in providing mental health services addressing the problem of teenage depression suicide, and substance abuse (\$475,000); and forensic mental health services to persons in county jails and on parole/probation (\$1,250,000).

#### Program Costs by Appropriation:

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
Community Mental Health Services	\$ 110,315	\$ 124,800	\$ 134,690	\$ 140,751	\$ 147,084	\$ 153,704	\$ 160.620
Teen Suicide Center		250	250	250	250	250	250
Eastern Pennsylvania Psychiatric Institute	6,776	7,115	7,400	7,696	8,004	8,324	8,656
Western Psychiatric Institude and Clinic .	6,522	6,848	7,122	7,407	7,703	8,011	8,332
GENERAL FUND TOTAL	\$ 123,613	\$ 139,013	\$ 149,462	\$ 156,104	\$ 163,041	\$ 170,289	\$ 177,858

#### **State Mental Hospital Services**

OBJECTIVE: To reduce the mental disabilities of individuals and to restore their capacity to function in a community setting or an alternate treatment or residential setting in as short a period of time as possible by providing high quality, intensive inpatient psychiatric care, treatment, and programs.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amounts in The	ousands) 1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 304,578 121,574 37,519	\$ 292,691 109,952 39,899	\$ 308,356 91,248 37,658	\$ 313,690 89,684 36,800	\$ 331,219 89,814 36,800	\$ 346,859 90,020 38,600	\$ 360,733 90,226 36,800
TOTAL	\$ 463,671	\$ 442,542	\$ 437,262	\$ 440,174	\$ 457,833	\$ 475,479	\$ 487,759

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Rated bed capacity in State mental							
hospitals	9,165	8,040	8,040	8,040	8,040	8,040	8,040
State Mental Hospital population at end of							
fiscal year	7,823	7,452	7,452	7,452	7,452	7,452	7,452
Length of stay for residents of State mental							
hospitals:							
From: - but less than:							
0 - 6 months	1,963	1,846	1,846	1,846	1,846	1,846	1,846
6 months - 1 year	753	721	721	721	721	721	721
1 year - 3 years	1,455	1,372	1,372	1,372	1,372	1,372	1,372
3 years - 5 years	799	746	746	746	746	746	746
5 years - 10 years	1,089	1,042	1,042	1,042	1,042	1,042	1,042
10 years - 20 years	623	598	598	598	598	598	598
20 - years							
Persons readmitted to State mental							
hospitals within 30 days of discharge	331	303	278	256	235	215	197
Persons referred to and served by a base							
service unit upon discharge	5,847	5,939	6,057	6,178	6,302	6,428	6,556

#### **Program Analysis:**

The State mental hospitals provide inpatient psychiatric services for patients who require intermediate and long-term inpatient care as well as specialized treatment programs for children and adolescents needing longer treatment than is available in a community setting, mentally ill adult and juvenile offenders and defendants who require treatment in a secure setting, and former State mental hospital psychiatric patients who require skilled or intermediate nursing care.

Since fiscal year 1965-66 the State mental hospital

inpatient population has declined approximately 85 percent. This decline is attributed to improved treatment services, trained professional staff, and increased availability of community-based treatment centers which enable mentally disabled individuals to remain in the community.

The availability of community resources such as nursing homes, personal care homes, and community residential facilities has enhanced the State hospitals discharge capabilities.

#### State Mental Hospital Services (continued)

#### Program Analysis: (continued)

The patient census at the close of fiscal year 1985-86 totalled 7,823. The end of the fiscal year patient census was 69 percent adult psychiatric, three percent children and youth, five percent forensic, and 23 percent long-term care patients. The potential for community placements continues to increase for long-term care patients and will contribute to the future decline in the hospital patient census over the next six years. As a result of the decline in the number of long-term care patients, State mental hospital resources will focus increasingly on the delivery of specialized psychiatric

services to the most seriously disabled chronically mentally ill and other population groups (i.e. young adults, children and youth, elderly, and forensic.) The 1987-88 Recommended Budget includes a State funds savings of \$743,000 as a result of these actions.

Additionally, an initiative of \$2.3 million in State funds has been included in the budget for the establishment of a 40 bed Central Pennsylvania forensic unit on the grounds of a State Mental Hospital proximate to major referral sources in central and northeast areas.

#### The hospital and restoration center populations for the prior, current and upcoming year are:

State Mental Hospitals	Projected Patient Capacity July 1987	Population July 1985	Population July 1986	Projected Population July 1987	Projected Percent of Capacity July 1987
Allentown	438	460	422	410	94%
Clarks Summit	472	511	466	430	91%
Danville	535	589	527	489	91%
Eastern State School and Hospital	184	154	143	184	100%
Farview	240	236	184	240	100%
Harrisburg	466	438	449	436	94%
Haverford	434	380	423	401	92%
Mayview	711	774	695	656	92%
Norristown	994	1,001	966	922	93%
Philadelphia	592	655	575	550	93%
Somerset	303	290	292	283	93%
Torrance	448	503	441	411	92%
Warren	572	564	552	534	93%
Wernersville	497	532	490	455	91%
Woodville	574	589	565	552	92%
South Mountain	580	742	633	527	91%
TOTAL	8,040	8,364	7,823	7,453	93%

#### Program Cost by Appropriation:

			(Dollar	Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
State Mental Hospitals	\$ 304,578	\$ 292,691	\$ 308,356	\$ 313,690	\$ 331,219	\$ 346,859	\$ 360,733

#### Youth Development Services

OBJECTIVE: To minimize the incidence of juvenile delinquency and to develop the capacity for constructive community living among court adjudicated youths that are committed to the Commonwealth's youth development facilities and forestry camps.

#### Recommended Program Costs:

	1985-86		1986-87	(Dollar 1987-88	Amo	unts in Tho 1988-89	usan	ds) 1989-90	1990-91		1991-92
General Fund	\$ 27,217 1,506 55	\$	27,029 1,577 105	\$ 30,909 1,475 105	\$	31,892 1,480 110	\$	33,160 1,410 110	\$ 34,490 1,340 110	\$	35,870 1,270 120
TOTAL	\$ 28,778	<u>\$</u>	28,711	\$ 32,489	\$	33,482	\$	34,680	\$ 35,940	<u>\$</u>	37,260

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Court adjudicated juveniles in the Com-							
monwealth committed to a placement facility	3,700	4,000	4,200	4,400	4,400	4,400	4,400
Court adjudicated juveniles admitted to State children and youth programs	862	865	900	920	920	920	920
Average daily census of State-operated							
programs:	311	350	350	350	350	350	350
Non-secure programs	245	265	285	290	290	290	290

#### **Program Analysis:**

The primary purpose of the Youth Development Center and Youth Forestry Camp (YDC/YFC) system is to bring about positive change in the court adjudicated juveniles committed to its care. The services provided by the YDCs and YFCs will enable these juveniles to return to the community and function in a socially responsible manner. More specifically this program system serves committed delinquents ages 12 to 18, with special focus on those youth who are serious offenders or have special needs.

Pennsylvania's juvenile justice system is designed in a manner that enables a youth to receive the intensity of treatment required in the least restrictive setting possible. This structure is in keeping with the department's efforts to minimize widespread institutionalization while recognizing that confinement in a treatment environment is necessary for certain juveniles who pose a threat to themselves or others. As a result, additional secure beds are being provided at existing facilities.

The YDC/YFC system consists of three distinct types of residential programs: youth development centers, youth forestry camps, and secure treatment units.

Specialized program services have been developed within the YDC system. At the New Castle YDC, five specialized programs are operating. The first is a program entitled "Project 5". This is a 16-bed treatment unit designed to serve the emotionally disturbed male delinquent. Youths are admitted who exhibit severe emotional problems but do not meet the criteria for placement into the mental health system.

The second specialized program at New Castle is a sexual offender unit. This program serves male offenders 15-17 years of age who are committed for serious sexual offenses. Programming occurs within a secure setting and is designed to impress upon the youth the seriousness of his crime and provide alternatives for him in managing his behavior.

The third specialized program at YDC New Castle is a program for female offenders. This program provides 14 residential and 20 secure beds for female offenders ranging in age from 13 to 20. The goal is to alter the delinquent behavior of its residents by focusing on the adolescents physical and sexual victimization.

New Castle YDC also operates a specialized program for youth who owe court-ordered restitution. This 16-bed

#### Youth Development Services (continued)

#### Program Analysis: (continued)

	Projected Capacity July 1987	Population July 1985	Population July 1986	Projected Population July 1987	Projected Percent Capacity July 1987
ecurity Program					
Cornwells Heights	110	87	105	110	100%
Loysville	76	46	54	76	100%
New Castle	112	64	111	112	100%
Camp 2 — Hickory Run	20	21	22	20	100%
Total Security Program	318	218	292	318	100%
esidential Program					
Cornwells Heights	64	63	83	64	100%
Loysville	82	66	72	82	100%
New Castle	92	76	114	92	100%
Camp 2 — Hickory Run	52	42	52	52	100%
Camp 3 — Trough Creek	62	45	53	62	100%
Total Residential Program	352	292	374	352	100%
TOTAL ALL PROGRAMS	670	510	666	670	100%

restitution program provides opportunity for youth to learn job skills, work in apprenticeship positions, and earn money to repay restitution.

The final specialized program at New Castle is a 16-bed drug and alcohol unit. This unit is designed to serve male delinquents who severely abuse and are addicted to chemicals.

The Loysville YDC also has an array of specialized services to meet the needs of Pennsylvania's delinquent youth. At this facility, youngsters live in 16 bed cottage units. Each cottage is programmatically designed around a specialty area. One cottage services the younger immature aggressive delinquent while another provides services to the borderline, mildly retarded youth with social and cultural limitations. Two other cottage units manage the hard-core anti-social youngster who is not suitable for security and the delinquent with dull normal intelligence who has the verbal skills to engage in an insight oriented approach to changing his behavior.

Two satellite secure units are administratively connected to the Loysville YDC: The North Central Secure Treatment Unit and South East Secure Treatment Unit.

The North Central Secure Treatment Unit provides three specialized programs. The first is a community reentry program designed to provide community living experience to the youth prior to his release from the facility. Apprenticeship programs with local merchants and life skills training are the major thrusts of this program design. Second, is an intensive wilderness challenge experience. The purpose of this program is to identify for youth, while they are in placement, their capacities so that they have realistic goals to work toward. Third, is a program for youth who owe court-ordered restitution. This program provides youth the opportunity to learn job skills and work in apprenticeship positions to earn money to repay restitution.

The South East Secure Treatment Unit is designed to serve male juveniles between the ages of 14-18 who have committed serious offenses and are also mentally retarded.

At the Bensalem YDC, specialized programming exists for sexual offenders. This 14-bed unit exists in a secure setting and assists the youth in recognizing the precipitating factors in his offending behavior and helps him to develop alternate ways of dealing with his problem.

A second specialized program at Bensalem YDC is a

#### Youth Development Services (continued)

#### Program Analysis: (continued)

14-bed secure unit for offenders with drug and alcohol related problems. In addition to providing counseling, group therapy, drug education and family counseling, strong emphasis is given to connecting the youth with outpatient and aftercare services available in his community.

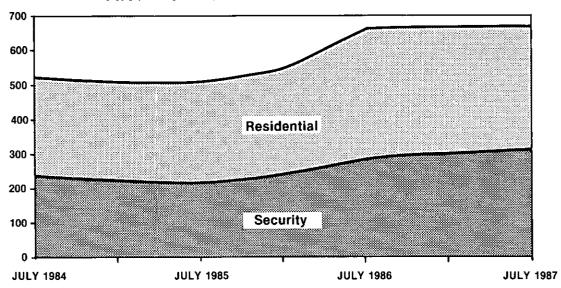
A final specialized program at Bensalem YDC is a 14-bed firesetter's unit. This unit is designed for the offender who has established a long-term pattern of setting fires due to pathological behavior.

The department operates two youth forestry camps which

are small non-secure facilities located in state parks. Youth Forestry Camp 3 provides specialized wilderness programming designed to push the youngster to his physical and emotional limits so that he can realize his true capacities. This program also provides mental health and drug and alcohol services.

The Department also contracts for secure care services at the Weaversville Intensive Treatment Unit. This 20-bed unit is located on the grounds of the Allentown State Hospital and provides secure care for serious and violent offenders.

# YOUTH DEVELOPMENT CENTER AND FORESTRY CAMP POPULATION



				(Dollar	Amo	unts in Tho	usano	1s)		
		1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND										
Youth Development Centers and Forestry Camps	S	27,217	\$ 27,029	\$ 30,909	\$	31,892	\$	33,160	\$ 34,490	\$ 35,870

## Family Support Services

OBJECTIVE: To promote and strengthen family life and to prevent the breakup of the family unit because of emotional, economic or social problems.

# **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	Amounts in The 1988-89	ousands) 1989-90	1990-91	1991-92
General Fund Federal Funds Augmentations	\$ 157,015 159,019	\$ 180,204 168,718	\$ 198,336 168,314	\$ 205,942 167,916 1	\$ 213,578 167,286	\$ 221,446 167,546	\$ 229,473 166,916
TOTAL	\$ 316,035	\$ 348,923	\$ 366,651	\$ 373,859	\$ 380,865	\$ 388,993	\$ 396,390

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Incidence of reported child abuse	20,980	21,900	22,800	23,700	24,600	25,600	27,600
Children receiving child welfare sevices:							
In home	45,904	46,000	46,600	47,300	48,000	48,600	49,100
In placement out of home	12,901	12,900	13,200	13,200	13,200	13,200	13,200
In placement two years or more	5,147	5,000	3,750	3,600	3,450	3,300	3,150
Agency arranged adoptions	562	580	720	740	755	770	780
Children receiving day care	23,171	23,992	25,000	25,000	25,000	25,000	25,000
Domestic violence:							
Clients	43,000	50.000	52,000	52,000	52,000	52,000	52,000
Days of shelter provided	127,000	144,000	145,000	145,000	145,000	145,000	145,000
Rape crisis/sexual assault:							
Clients	12,100	12,300	14,000	14,000	14,000	14,000	14,000
Service hours	102,000	105,000	112,000	112,000	112,000	112,000	112,000
Legal service clients	47,000	48,000	43,000	43,000	43,000	43,000	43,000
Family planning clients	82,000	82,000	83,200	83,200	83,200	83,200	83,200
Visually handicapped services provided	35,099	36,152	35,800	35,900	36,000	36,100	36,200

#### **Program Analysis:**

The provision of services to children who are in need of care and protection is the joint responsibility of the Department of Public Welfare and county government. Each county is responsible for developing and administering a program of services designed to treat and prevent child abuse, neglect, and exploitation and to provide services which reduce dependency and delinquency. The county children and youth program includes services to parents and children to enable children to remain in their own homes

and communities; temporary placement services for children who cannot live with their own family; adoption services; assistance to provide a permanent legal family for any child who cannot be returned to his own family; and any service or care ordered by the court for children who have been adjudicated dependent or delinquent.

The Department of Public Welfare emphasizes treatment in a child's home when outside intervention and care is considered necessary. Protective services, homemaker

#### Program Analysis: (continued)

services, life skills education, and counseling are all delivered with this objective in mind.

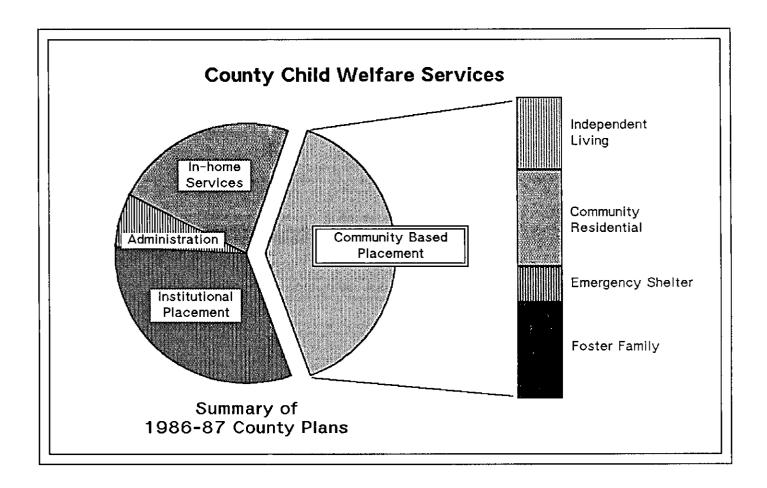
Another child welfare service objective is reduction of the time children must remain in temporary placement away from their families. Case planning and case review procedures have been established to insure that children will remain in placement only as long as necessary.

In those cases where a child in placement cannot be returned home, the department is placing more emphasis on adoption. The program measures for agency arranged adoptions show a decrease from those reported a year ago in the number of children whose adoptions have been finalized. Two resources are being used to address this situation. First, the Federal Adoption Assistance program is providing additional funding to support adoption of children with special needs. The department also is working

to implement Act 64 of 1984 which mandates registration of hard to place children with the Pennsylvania Adoption Cooperative Exchange. This statewide network seeks to match children needing adoptive parents with potential parent applicants.

In recognition of the need to protect children, this budget recommends a Program Revision of \$2.5 million for the provision of new child abuse prevention, treatment and family support services. Additional information on this Program Revision follows this subcategory.

The following graph summarizes the 1986-87 county plans for the provision of child welfare services grouped according to the four major service categories. Since nearly forty percent of the funding will be allocated to community based placement, the subcategories of service within community based placement are also depicted.



Program Analysis: (continued)

#### Day Care

Subsidized day care is provided to low-income families who need child day care in order to work or to be trained in marketable job skills. The purpose of this subsidy is to encourage families to be self-supporting and self-sufficient. Revenue to support this program comes from Federal and State funds and parent fees. Parents pay a portion of the cost of care based on their income and family size. A sliding fee scale is in effect for all clients with an income. Fees range from \$5 to \$20 a week.

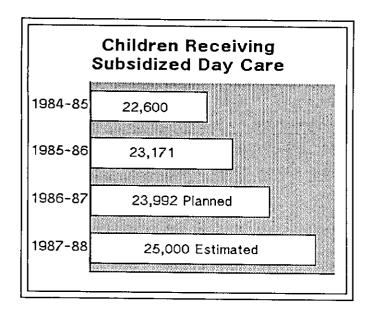
Subsidized day care is limited to the purchase of day care services in day care centers, group homes, and family day care homes which are licensed or registered by the Department of Public Welfare. To become licensed or registered, facilities and day care homes must meet health and safety standards developed by the department.

The department is strictly enforcing Act 33 which became effective January 1, 1986. This law requires all prospective employes of child care services to undergo criminal history records checks and other screening for indications as to whether the applicant was a perpetrator of child abuse.

Day care services for latchkey children received additional emphasis in 1986 when \$1.5 million was allocated to provide care to school-age children before and after school. These services will be continued in the budget year.

State funding recommended for day care in 1987-88 is \$28.2 million — an increase of fifteen percent.

This funding will provide subsidized day care to additional children as shown on the graph below.



#### Legal Services

The department also contracts for a legal services program designed to provide low income people with access to legal assistance in civil matters. The emphasis of the service delivery is directed to providing emergency legal services for situations which threaten the basic needs of individuals. These services do not include political activities, services to organizations, or services in criminal matters.

# Family Planning and Breast Cancer Screening

Family planning services are made available through feefor-service contracts with four Family Planning Councils throughout the Commonwealth. These contracts are integrated with the Medical Assistance program and the Department of Health's program in order to avoid duplication of service. Family planning service meets contraceptive needs or infertility problems through the provision of educational, medical and social services. Persons 16 years of age and over are served at 140 clinics in the State. A fee is charged for service to persons 18 years of age and over whose income exceeds 100 percent of the Federal poverty level.

Breast cancer screening for low income women is directed toward those at high risk of developing breast cancer. The target group is all new family planning clients, all those 35 years of age and older, and those with a family history of breast cancer.

#### Blindness and Visual Services

Blindness and visual services provide a full range of services to blind and visually handicapped individuals.

The Vocational Rehabilitation Services Program includes the direct provision or purchase of services which assist blind or visually handicapped persons to obtain and/or maintain gainful employment. This program includes the operation of the Business Enterprise Program which establishes, maintains, and supervises small business facilities operated by blind people.

The Social Casework Services Program consists of special activities to assist blind persons to adjust to blindness, to enable them to cope with the activities of daily living, and allows them to function independently in the least costly manner within their family and community, preventing any need for institutionalization.

Rehabilitation Teaching and Orientation and Mobility Services provides instruction on the adaptive skills needed to function in the home, community, and workplace.

#### Program Analysis: (continued)

#### Attendant Care

An Attendant Care Program will continue for adults ages 18-59 who are physically disabled/mentally alert. This service, which began in Fiscal Year 1984-85, provides attendant care through the administration of a variety of program models. Ten contracted providers will be serving about 755 clients in 41 counties between July 1, 1986 and June 30, 1987. Service enables recipients to remain in or return to their own homes and remain independent for as long as possible. Over 800 persons will be employed as attendants through June 30, 1987. This budget recommends an increase of over \$3 million so that attendant care may be expanded to all 67 counties of the Commonwealth. Approximately 1,100 persons will receive these serves in 1987-88 — an increase of 45 percent from the current service level. In addition, persons aged 60 and over receive attendant care through funding provided to the Department of Aging.

#### Human Services Development Fund

The Human Services Development Fund provides counties with a flexible source of funding to be used within the six human services programs for which the counties are responsible: Adult Services, Aging, Children and Youth, Drug and Alcohol, and the Community Mental Health/Mental Retardation Programs. These funds may be used to expand existing services in any or all of the six program areas, for the coordination of services among those programs, and for innovative or generic services. Funding recommended for 1987-88 totals \$27.4 million.

#### Domestic Violence and Rape Crisis

Domestic violence services are provided through a contract with a statewide coalition which, in turn, subcontracts for services at the local level. The services to victims of domestic violence include: crisis intervention, counseling, victim advocacy, information and referral and temporary shelter for victims and their dependent children. Prevention and education programs are provided by local groups to lessen the risk of domestic violence in the community at large. State funding recommended for 1987-88

is incressed by \$582,000 or 21 percent more than the current amount.

Rape crisis programs provide crisis intervention services, counseling, victim advocacy, information and referral and accompaniment through police, medical and judicial systems. Prevention and educational programs are also provided by the local providers to lessen the risk of sexual assault for adults and children in the community at large. These services will also receive a 21 percent increase of \$189,000 in State funding.

#### Homeless Assistance

The homeless assistance program provides temporary shelter to homeless individuals. It also provides up to one month of rental assistance to those in immediate danger of becoming homeless. Shelter may be provided in large mass shelters or in hotels and motels through a voucher system.

Bridge housing will assist homeless individuals for up to a year, providing housing and arranging supportive services, with the goal of returning clients to the most independent life situation possible. The program began with 27 projects as a demonstration in Fiscal Year 1985-1986 and was expanded to include more projects in Fiscal Year 1986-1987.

Housing assistance is a cash payment to an individual or family to prevent or end homelessness. Housing assistance can include assistance to prevent homelessness by intervening in cases where an eviction is imminent. In addition to preventing homelessness, housing assistance is available to move people out of temporary shelters into permanent housing.

Specialized residences for the mentally ill homeless are being provided as a demonstration in a small number of counties with concentrations of mentally ill homeless individuals. The program provides housing for mentally ill homeless people for an indefinite period of time, providing protective and supportive services that will enable the client to move to a long-term semi-independent or independent living situation. A Program Revision, following this subcategory provides a \$4.3 million expansion of the homeless assistance program.

Program Analysis: (continued)

			(Dollar	r Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
General Government Operations	\$ 3,405	\$ 3,114	\$ 3,277	\$ 3,392	\$ 3,514	\$ 3,650	\$ 3.770
County Child Welfare	109,259	112,161	115,530	119.000	122,600	126,300	3,,,,
Child Abuse Prevention	6,991	7,827	10,570	11,100	11,600	120,300	130,000
Day Care Services	22,991	24,500	28,235	30,000	31,500	33,000	12,800
Breast Cancer Screening	100	225	232	235	235	235	34,500
Domestic Violence	1,772	2,729	3,311	3,476	3,650	3,830	235
Rape Crisis	665	895	1,084	1,138	1,195	1.255	4,020
Legal Services	1,500	2,000	2,000	2,000	2,000	2,000	1,320
Human Services Development Fund	2,000	13,069	13,069	13,500	14,000	14,500	2,000
Homeless Assistance	2,000	7,000	11,300	11,900	12,500	*	15,000
Attendant Care	474	1,020	4,051	4,300	4,650	13,100 5,000	13,800
Ruldolphy Residence—Blind	160		1,051	, .	,	•	5,400
Overbrook School — Blind	150	150					
Visually Handicapped	5,402	5,368	5,526	5,747	5,977	6,216	6 165
Beacon Lodge Camp — Blind Services	40	40	42	42	42	42	6,465
Arsenal Family and Children's Center	106	106	109	112	115		42
-		100	107	112	113	118	121
GENERAL FUND TOTAL	\$ 157,015	\$ 180,204	\$ 198,336	\$ 205,942	\$ 213,578	\$ 221,446	\$ 229,473
	· · · · · · · · · · · · · · · · · · ·						

## **Family Support Services**

#### Program Revision: Child Abuse Prevention

#### **Recommended Program Revision Costs:**

				(Dollar	Amo	unts in Tho	usand	s)					
	1985-86	1986-87	•	1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund			\$	2,500	\$	2,612	\$	2,730	<u>\$</u>	2,853	<u>\$</u>	2,982	1

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Children Repeatedly Abused							
Current			1,450	1,580	1,820	2,090	2,400
Program Revision			1,380	1,480	1,590	1,710	1,840

#### Program Analysis:

This Program Revision provides for development of new child abuse prevention, treatment and family support services.

Program development will be divided into three areas:(a) intensive family support services; (b) sexual abuse treatment; and (c) child abuse and neglect prevention.

#### a. Intensive Family Support Services

Without additional services to support families, county children and youth agencies will be forced to rely more and more on expensive out-of-home placement to protect children from abuse and neglect. Additional funding will be used to create a continuum of support services for families with children at risk of abuse, neglect or delinquency. These programs will provide intensive, short-term, in-home services that focus on coping skills, family-based counseling and other assistance to keep the family unit together. These programs have been shown to be cost effective in reducing the placement of children and saving program dollars.

#### b. Sexual Abuse Treatment Program

Because sexual abuse often involves complex family relationships and serious emotional problems for the perpetrator and the victim, treatment is often beyond the ability of the child welfare agency and the community to provide. County agencies need immediate and ongoing training and technical assistance in case evaluation and service planning and increased funding to develop sexual abuse treatment services. The Sexual Abuse Treatment Program will provide funds to counties for: treatment resources for victims, perpetrators and nonabusing parents of abused children; psychological and psychiatric evaluations of sexually abused children; staff training in investigating reports of sexual abuse, conducting interviews and evaluating evidence; and training and education on sexual abuse for law enforcement and judicial personnel.

#### c. Child Abuse and Neglect Prevention Program

The key to controlling child neglect and abuse depends on community involvement and education. The Child Abuse and Neglect Prevention Program will provide funds to county children and youth agencies for community prevention and education programs in child abuse and neglect.

Community prevention and education programs keep citizens sensitized to the problem of child abuse and neglect, improve reporting and encourage support for services to help abused children and their parents.

#### Recommended Program Revision Costs by Appropriation:

			(	Dollar	Amou	ints in The	usand	.s)			
	1985-86	1986-87	1987	-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND Child Abuse Prevention			\$ 2,	500	\$	2,612	\$	2,730	<u>\$</u>	2,853	\$ 2,982

# **Family Support Services**

Program Revision: Homeless Assistance

## **Recommended Program Revision Costs:**

				(Dollar	Amo	ants in Tho	usand	s)				
	1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	- <del></del> -		<u> </u>	4 300		4,670		4,900	\$	5,150		5.400
					<b>=</b>	4,070	<u> </u>	4,900	<b>=</b>	3,130	\$ ===	5,400

#### Program Analysis:

This Program Revision provides for the expansion of services to homeless individuals and families. Programs that will be expanded include:

Bridge Housing— a residential program which assists homeless individuals — for as long as a year — by providing housing while arranging for supportive services that assist the individual to return to the most independent life style possible. This is a transitional housing service that serves homeless clients who are in temporary need of housing while preparing to live independently. Currently 27 bridge housing programs receive funds.

Housing Assistance — a payment for rent, security deposit or utilities to an individual or family to prevent or end homelessness by maintaining the individual in their own residence. Housing assistance may include payments to prevent eviction or to expedite the movement of people from temporary emergency shelters into more permanent housing. Currently 6 housing assistance programs receive funding.

Housing for the Chronically Mentally Ill — serves individuals with behavioral problems that make them unable to care for themselves in other residential programs such as community residential rehabilitation, drug and alcohol

therapeutic communities or bridge housing. Residents of these facilities are most commonly referred to as "street people" and enter an organized residential program only under the most extreme pressure.

Emergency Shelter Programs — provides housing to individuals in immediate need of shelter. This is normally mass housing with a high client turnover. Every effort should be made by staff of emergency shelter programs to move eligible clients to more permanent housing arrangements. Currently 40 emergency shelter programs receive funding.

Single Room Occupancy or SRO Housing — low cost single room residences for the homeless and other low income individuals. Both kitchen and bathing facilities are made available to SRO residents on a shared basis. Under the State program existing structures are to be converted into SRO facilities — new structures are not to be constructed. Currently nine SRO programs receive funds.

In addition to the General Fund amounts included in this Program Revision it is anticipated that the Pennsylvania Housing Finance Agency will provide \$5 million from its fund to assist in mitigating the problems of housing for the homeless.

## Recommended Program Revision Costs by Appropriation:

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND Homeless Assistance			<b></b>				
Homeless Assistance		<u> </u>	\$ 4,300	<b>\$</b> 4,670	\$ 4,900	<u>\$</u> 5,150	\$ 5,400

# **Community Mental Retardation Services**

OBJECTIVE: To enable mentally retarded individuals to live in a community setting by providing services and support to the family and/or mentally retarded individual.

## **Recommended Program Costs:**

			(Dollar	Amo	ounts in The	usan	ds)					
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund	\$ 204,054	\$ 219,804 2,200	\$ 	\$	267,519	\$	279,727	\$	292,486	\$	305,812	•
Federal Funds	32,843	42,075	62,471		74,217		76,611		79,112		81,723	!
TOTAL	\$ 239,097	\$ 264,079	\$ 311,414	\$	341,736	\$	356,338	<u>\$</u>	371,598	<u>\$</u>	387,535	!

#### Program Measures:

-	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Persons potentially eligible for mental							
retardation services	107,201	107,395	107,588	107,782	107,995	108,169	108,363
Persons receiving mental retardation ser-							
vices at end of fiscal year	44,021	45,218	45,747	46,216	46,630	47,998	47,329
Persons living in independent and family							
arrangements	93,142	92,799	92,949	93,143	93,356	93,530	93,724
Active persons in county MR caseload at							
end of fiscal year	41,932	42,532	43,061	43,530	43,944	44,312	44,643
Persons added to county MR caseload dur-							
ing fiscal year	7,353	7,410	7,424	7,437	7,450	7,463	7,477
Persons removed from county MR caseload							
during fiscal year	6,656	6,809	6,894	6,968	7,035	7,094	7,146
Persons receiving Early Intervention				0.550	0.440	0.550	0.660
Services	8,523	8,540	8,550	8,550	8,550	8,550	8,550
Persons receiving Family Support Services .	15,189	15,200	15,830	15,830	15,830	15,830	15,830
Persons receiving Adult Day Services	14,337	15,636	16,261	16,261	16,261	16,261	16,261
Persons on waiting lists to receive adult							
day services	2,552	2,752	3,452	3,452	3,452	3,452	3,452
Community residential services:							
(Community Residential Facilities)		<b>-</b>	2 220	<b>7</b> 0 <b>7</b> 0	7.070	0.070	0.171
Residents at the end of the fiscal year.	6,692	7,153	7,778	7,878	7,978	8,078	8,178
Additions during fiscal year	811	750	625	100	100	100	100
Residents transferred to independent or	224	225	225	226	225	125	12.
family living arrangements	336	325	325	325	325	325	325
Additional community residential service capacity:							
for those residing in institutions	363	500	500	500	500	500	500
for those residing in the community	80	250	225	225	225	225	22:

#### **Program Analysis:**

The mental retardation service delivery system provides a continuum of supportive services which are available in a variety of modalities from most restrictive to least restrictive depending upon individual clients needs. The service delivery system is founded on the principle of normalization which requires that persons with mental retardation have access to patterns and conditions of everyday life which are as close as possible to the norms and patterns of the mainstream of society.

In the past two decades, Pennsylvania has created a strong local system of education, training, and support for its citizens with mental retardation. This is in accord with the Mental Health and Mental Retardation Act of 1966 mandate for each community to provide a complete service system capable of satisfying the needs of all persons with mental retardation. In the spring of 1985, the department sought to evaluate the extent to which this ideal has been achieved. Two consistent findings emerged demonstrating that most people with retardation now live, learn, work, and worship in their own communities, and many people with retardation are on waiting lists because community service demand far exceeds community service availability.

The initial contact with the mental retardation (MR) service system is through community mental retardation services, which are comprised of residential and nonresidential programs. Nonresidential services include specific programs such as early intervention services, family support services, and adult day services. Community nonresidential services are the least restrictive available to meet the needs of persons with mental retardation and present a prime alternative to placement in residential settings. The community residential mental retardation facilities (CRF) program provides the least restrictive residential alternative for persons unable to live independently or with their families. Through this program, persons with mental retardation have an opportunity to live in culturally normative residential settings within the community.

All services are made available to clients and their families through the county mental retardation program, primarily through case management. Case management is provided by all county mental retardation programs and is designed to perform a coordinating function linking consumers with necessary services.

Following the evaluation and program plan development for a client with mental retardation, appropriate services must be provided if the client is to reach optimal functioning in society. In some cases, the client may be able to continue residence in the family or in an independent setting. In other cases, the client may need a more structured residential program in the community as preparation for independent or family living.

The program measure, persons potentially eligible for MR services, is an estimate of the number of persons who may be eligible, at a particular point in time, for any of the MR services. This estimate was calculated at 0.9 percent of the total State population and is related to the projected prevalence of mental retardation in the general population. This measure reflects for fiscal years 1985-86, 1986-87, and for the planning years, slightly lower figures than were projected last year, due to a revised, lower estimate of population for Pennsylvania. The measure, persons receiving MR services at the end of the fiscal year, is comprised of persons who currently receive services through county MR programs, including those in State-operated. State-funded and private Intermediate Care Facility (ICFs/MR) residential programs. The measure, persons living in independent and family arrangements, reflects all persons who are eligible for service and are living in their own homes.

The next three program measures depict client flow in the county MR program. Actual year figures are aggregates based on consolidated community reporting (CCR) by individual counties. At the end of fiscal year 1985-86, 41,932 persons comprised the county MR caseload. This number is higher than estimated due to an accumulation of clients resulting from higher admissions than terminations for several consecutive years. Actual data show that 7,353 persons were added to the caseload in fiscal year 1985-1986. Projections for subsequent years are based on a ratio of county caseload additions to persons potentially eligible for MR services, which was 6.9 percent. Actual data reported show 6,656 removals for fiscal year 1985-86. Projections for the measure, persons removed from county MR caseloads, for subsequent years are calculated at 13.8 percent of the total caseload based on the actual removal rate in relation to the actual caseload (clients at the beginning of the fiscal year plus admissions during the fiscal year) for fiscal year 1985-86.

The numbers served in the active county caseload rise gradually over the planning years reflecting service to an increasing population of new service recipients and clients who are shifting from one type of service to another, for example, a State center client moving to a community residential setting and receiving adult day services, or a client moving home from a State facility and receiving family support services.

To improve case manager-to-client ratios and to ensure that clients are receiving services which are appropriate to their needs, fiscal year 1987-88 reflects the addition of funding (\$410,000) for 66 new case managers.

The budget provides for the services associated with the additional 625 community waiver placements. Other initiatives funded in the recommended budget under

#### Program Analysis: (continued)

Community Mental Retardation Services include the funding of 50 county MH/MR positions (\$303,000) to assist in the responsibility of administering the Medicaid Waiver program by assuring program and financial compliance with Federal requirements, and contracts for the assessment of county provisions of services and assessment of 500 clients' development and satisfaction with the county services (\$191,000).

#### NON-RESIDENTIAL SERVICES

#### Early Intervention Services

Early intervention services are designed to enhance the developmental progress of children and mental disabilities, or at risk of developing mental disabilities and to facilitate their entry into the public school system. Services include, but are not limited to, psychological services, physical, occupational, recreational and speech therapy, medical services, assessment, evaluation services and other services necessary to assure the child's maximum growth. The majority of children served in these programs are able to advance into higher level programs in the public schools either in general or special education classes. The need for more specialized services, including residential placements, is averted to the extent that childrens' needs are addressed early in life through this program.

Early intervention services for preschool children are usually conducted in day care settings and include training and instruction in the areas of self-help skills, fine and gross motor coordination, socialization, communication, and related skills. Homebound programs are also provided. In a limited number of settings where appropriate and with proper supports, handicapped children receive early intervention services with other nonhandicapped children in a least restrictive environment. The basic program promotes development specified in the child's individualized program plan. Parent participation and support is an integral part of the child's plan of development.

During fiscal year 1984-85, the department signed an interdepartmental cooperative agreement with the Departments of Education and Health to coordinate the delivery of services to handicapped infants and preschool children, and establish clear responsibilities for both State and local agencies. Under this agreement, the department has primary responsibility for serving mentally disabled children or children at risk of developing a mental disability. The Department of Education also provides services to some mentally disabled children primarily of the age range of 3 to minimum school age through intermediate units (IUs), and to some children with physical disabilities. The agreement also commits the Department of Health to assist in identifying and referring disabled children to the

appropriate service programs in the Departments of Public Welfare and Education. In addition, local agencies providing early intervention services are required to develop annual interagency agreements with other providers of early intervention in their area.

Early intervention programs encourage and support prevention activities by cooperating with local screening resources and assisting State and local agencies in planning for prevention of mental retardation and other developmental disabilities.

The measure, preschool handicapped children receiving early intervention services, shows the actual number of children served through these programs in fiscal year 1985-86 as reported through the consolidated community reporting system (CCR). The actual number served (8,523) is higher than last year's projection due primarily to the continued efforts to identify children who are eligible for services. In fiscal year 1986-87, the department initiated an intensive effort to improve the planning and coordination of early intervention services at the State, county, and provider levels. Throughout the planning years, efforts will be made to maintain current levels of programming and to serve new children in need of early intervention services.

#### Family Support Services

Family support services are designed to provide support to persons with mental retardation in the least restrictive setting appropriate to meet individual needs. Services are provided to individuals and their families with the objectives of preventing institutionalization and assisting persons with mental retardation in the successful adjustment from an institutional to a community life-style.

Family support services include various types of family and client supports such as (1) respite care—a temporary residence for a person with mental retardation when his family is experiencing stress, personal crisis, illness, or need of a vacation; (2) family aid—sitter or companionship services for a few hours at a time which will allow the family to participate in various activities; (3) homemaker services to perform essential household duties; (4) in-home therapy—occupational, physical, or other rehabilitative therapies for the homebound person; (5) family education/training services designed to assist parents and other family members in dealing appropriately with the family member with mental retardation; (6) recreation and socialization services—the provision of leisure time programs; (7) special innovative services—unique services which cannot be classified in other categories, such as specialized driver's education; (8) communications training—the provision of speech therapy, audiologic training, and dactylogic therapy to enable the retarded persons to communicate effectively in his/her environment;

#### Program Analysis: (continued)

(9) hearing aid evaluations to benefit persons with hearing deficits; (10) mobility training — to enable the retarded person to function more independently at home and in the community; (11) behaviorial programming—training to assist the retarded person in acquiring appropriate behavior; (12) adaptive appliances—therapeutic equipment and special devices to enable retarded persons who are physically handicapped to be maintained at home and integrated into activities in the community; (13) home rehabilitation—minor renovations to the home to enable the family to care for a retarded person in the home; and (14) special diets — assistance in planning or preparation of meals for medically involved persons.

Of the total number of persons living either independently, or with their families, 15,189 persons and/or their families were provided one or more family support services in fiscal year 1985-86. The number of persons served in fiscal year 1985-86 was greater than previously projected due to State and local efforts to expand the availability of family support services. The number in fiscal year 1986-87 is expected to remain relatively stable.

The budget includes funding (\$658,000) for the expansion of family support services for 300 community residents who without the support may return to more costly living facilities. Additionally, family driven supports for another 320 persons have been funded.

#### Adult Day Services

Adult day services prepare clients for employment opportunities through prevocational, vocational and supported employment programs. The Office of Mental Retardation (OMR) five-year plan emphasizes the improvement of services by structuring service models to enhance movement into competitive employment. It is anticipated that redirection of adult day services for persons with mental retardation will be a long-term project requiring the cooperation of public and private agencies at all levels. This long-term effort is designated to improve existing types of services by structuring them in such a way as to promote a greater degree of movement of trainees into higher level habilitation programs and into competitive employment. Another important aspect of this planning effort is the expansion of the range and types of vocational training and employment opportunities for adults with mental retardation to include an emphasis on the merits of nontraditional training alternatives such as mobile work forces, transitional employment and work stations in industry, and the introduction of supported employment to the service system.

The measure, persons receiving adult day services, for fiscal year 1985-86 reflects an increase of clients to 14,337 due to: (1) the jointly funded program between the department and the Office of Vocational Rehabilitation, (2)

the increase of persons in the community due to the Medicaid community waiver program, (3) an intensive effort to provide appropriate transitional training programs for graduates of intermediate unit programs, and (4) an interagency initiative to develop supported employment opportunities for persons with disabilities in selected areas of the State. Traditional services have included adult day care which provides a program of activity to prepare adults for entry into vocational training. Traditional vocational training services have included assessment, vocational and work evaluations, personal and work adjustment, and skill training usually provided in the work activity center or regular work program of a sheltered workshop.

The number of persons receiving adult day services will increase in fiscal year 1986-87 due to additional State funding for initiatives in adult day services and supported employment (500), dual diagnosis clients not placed in fiscal year 1985-86 (49) and Medicaid community waiver program (750). Data for the measure, persons on waiting lists to receive adult day services, shows an increase in fiscal year 1986-87. Even thought 500 new individuals will be served by the expansion in fiscal year 1986-87, the addition of 700 new IU graduates to the waiting list the following year will result in a net increase in the number of clients waiting for service.

Pennsylvania intends to expand the range and types of vocational opportunities for adults with mental retardation through the Community Mental Retardation Partnership; therefore, the number of persons receiving adult day services is expected to increase through the planning years. Efforts will be continued to provide appropriate programs for recent intermediate unit graduates; and, therefore, address the needs of clients on the waiting lists.

# COMMUNITY RESIDENTIAL SERVICES

When family situations or clients' needs make it impossible for persons with mental retardation to live in their own homes, Pennsylvania provides a range of alternate residential arrangements outside the natural home. These programs have been developed to serve persons with varying degrees of disability in family-scale settings. Programs range from highly supervised and structured therapeutic settings to semi-independent and family living programs. Community residential mental retardation facilities (CRFs) are developed to varying degrees in each county mental retardation program.

Community residential mental retardation facilities serve both privately and publicly funded clients. CRF programs are licensed by the department under the Regulations for Community Residential Mental Retardation Facilities and are administered through the county program. The ultimate goal is to help individuals become as economically self-

#### Program Analysis: (continued)

sufficient and independent as possible and encourage each person to become an active participant in community life. Individualized services necessary to fulfill development needs are available through programs for both children and adults. Special medical and/or behavior shaping services are available in these settings to address individual needs.

For the most part, community residential facilities have been developed on the "family" model. They are relatively small and are most often fully integrated into local housing ares. In order to further promote the objectives of developmental growth and full citizenship in the community, all future residential arrangements will conform to an integrated family model.

The first three measures under community residential service show the client flow in the community residential program. The first measure shows the number of residents at the end of the fiscal year. For fiscal year 1985-86, 6,692 persons resided in CRFs, including 279 Medicaid community waiver clients started up in fiscal year 1985-86. Eight hundred eleven (811) persons entered the program during fiscal year 1985-86. The 336 residents moving to independent or family living arrangements is higher than projected, implying the success of the CRF program in preparing clients for independent or family living, and the increased support services in the community. Two hundred eighty-nine (289)

residents at Elwyn were transferred to private ICF/MR status during fiscal year 1986-87.

The measures, additional community residential service capacity required for those residing in institutions and in the community, for fiscal year 1985-86 report the actual increase in existing CRF bed capacity. The fiscal year 1986-87 fiscal year figures represent activity based on available funding and the future year projections reflect the estimated need based on the OMR's five year plan.

The Community Mental Retardation Partnership provides for additional development in community residential services. For fiscal year 1986-87, an additional 750 clients will be placed in community residential programs—500 will be former residents of State-operated facilities and 250 will be persons living in the community who are in immediate need of residential services. The budget provides for the expansion of the community residential services for an additional 625 new community waiver placements in fiscal year 1987-88.

Currently, the Community Mental Retardation Services—Elderly program is funded from the Lottery Fund. However, due to increasing costs in the PACE program and declining Lottery Fund balances, this program will be funded from the General fund during fiscal year 1987-88.

					(Dollar	Amo	unts in Tho	usano	is)			
	19	85-86	1986-87	1	987-88		1988-89		1989-90		1990-91	1991-92
GENERAL FUND												
General Government	\$	1,143	\$ 1,045	\$	1,099	\$	1,137	\$	1,178	\$	1,224	\$ 1,264
Contracts  Community Based Services—Mentally		69	100		105		109		114		118	123
Retarded	6	0,233	68,891		78,796		84,776		88,636		92,669	96,884
Elwyn Institute		200	200									
Early Intervention	1	5,700	16,328		17,063		17,831		18,633		19,472	20,348
Mentally RetardedPhiladelphia Association of Retarded	12	6,501	133,032	1.	51,880		163,666		171,166		179,003	187,193
Citizens		208	208									· · · ·
GENERAL FUND TOTAL	\$ 20	04,054	\$ 219,804	\$ 2	48,943	\$	267,519	\$	279,727	\$	292,486	\$ 305,812
LOTTERY FUND Community Mental Retardation												
Services—Elderly	\$	2,200	\$ 2,200									
LOTTERY FUND TOTAL	\$	2,200	\$ 2,200			_				_		

#### Private Intermediate Care Facilities

OBJECTIVE: To enable institutionalized mentally retarded individuals to increase their capacity for community and family living by promoting the acquisition of requisite skills and behavior, and to move them into community settings.

Recommended Prog	ram Costs:
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Togram Costs.	1985-86		1986-87	1987-88	Amo	1988-89	usan	ds) 1989-90	1990-91	1991-92
General Fund	\$ 35,015 46,970 524	\$	44,815 59,712	\$ 54,509 72,999	\$	62,567 83,874	\$	65,380 87,649	\$ 68,323 91,592	\$ 71,397 95,714
TOTAL	\$ 82,509	<u>\$</u>	104,527	\$ 127,508	\$	146,441	\$	153,029	\$ 159,915	\$ 167,111

#### **Program Measures:**

Persons served in private ICF/MR program:	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
In facilities with sixteen or less beds In facilities with more than sixteen beds.	517	762	1,195	1,195	1,195	1,195	1,195
	1,573	1,924	1,924	1,924	1,924	1,924	1,924

#### Program Analysis:

The Private Intermediate Care Facility for the Mentally Retarded (ICF/MR) program is part of the Federal/State Medicaid (Title XIX) Program. The private ICF/MR program provides intensive habilitative services to mentally retarded persons and persons with related conditions. Large facilities are single or multiple buildings on campus-like sites accommodating more than 16 persons. Small facilities are located on noncontiguous sites in the community and serve 16 or less persons. The measures have been revised to reflect new Federal definition of facility size from 15 to 16 beds.

Persons enter in private ICFs/MR by way of referrals from county MR programs, State centers, other ICF/MR, and the community. Persons served are typically more disabled and require more intensive services than those currently served in community residential MR facilities. The majority of persons are severely or profoundly retarded with many secondary handicaps.

Private ICFs/MR are required to meet stringent Federal requirements for licensure and certification. The requirements pertain to the program services and staffing of the facilities, as well as the environment and safety of the persons served. The Pennsylvania Department of Health, as the State Survey Agency, is responsible for conducting survey activities and recommends licensure and certification to the Department of Public Welfare (DPW). DPW both licenses and certifies ICFs/MR

During Fiscal Year 1985-1986, small private ICFs/MR (16 beds or less) served 517 persons. During Fiscal Year 1986-1987, the number of persons served increased to 762 due primarily to the development of 250 new community ICF/MR beds (228 small, 22 large) as part of year one of the Community Mental Retardation Partnership which includes 41 community ICF/MR beds developed by Philadelphia County and another 35 community ICF/MR beds developed to accommodate the movement of persons from Pennhurst. In addition, during Fiscal Year 1986-1987, 17 community ICF/MR beds were developed to serve persons who previously resided at the Norristown State Hospital.

During the 1985-86 fiscal year, the large private ICFs/MR (16 beds or greater) served 1,573 persons. This number has expanded to 1,924 persons due to the conversion during Fiscal Year 1986-87 of previously State funded beds at Elwyn, Overbrook School and St. Edmond's Home.

Additional small ICF/MR development is planned for future fiscal years as part of the OMR's five-year plan for continuing Community Mental Retardation Program expansion. The 1987-88 Recommended Budget provides for the development of 433 new ICF/MR placements, 58 at Norristown and 375 in the community (\$4.1 million State, \$5.4 Federal).

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		1985-86	1986-87		1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND											
Intermediate Care Facilities — Mentally											
Retarded	\$	35,015	\$ 44,815	\$	54,509	\$	62,547	\$	65,380	\$ 68,323	\$ 71,397
	_			_				_		 	 

## **State Centers**

OBJECTIVE: To provide a structured program environment for mentally retarded individuals to increase their capacity in as short a time as possible for community and family living by promoting the acquisition of requisite skills and behavior and to move them into appropriate alternative community settings.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollai 1987-88	r Amounts in The 1988-89	ousands) 1989-90	1990-91	1991-92
General Fund Federal Funds Other Funds	\$ 106,650 149,667 12,334	\$ 97,904 140,714 11,500	\$ 97,911 137,726 10,493	\$ 101,308 142,221 9,450	\$ 105,738 147,908 9,450	\$ 110,346 153,658 9,450	\$ 115,138 159,974 9,450
TOTAL	\$ 268,651	\$ 250,118	\$ 246,130	\$ 252,979	\$ 263,096	\$ 273,454	\$ 284,562

#### Program Measures:

1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
4,832	4,398	4,009	4,009	4,009	4,009	4,009
446	359	248	198	148	98	
323	500	500	50	50	50	98
	4,832 446	4,832 4,398 446 359	4,832 4,398 4,009 446 359 248	4,832     4,398     4,009     4,009       446     359     248     198	4,832     4,398     4,009     4,009     4,009       446     359     248     198     148	4,832     4,398     4,009     4,009     4,009     4,009       446     359     248     198     148     98

#### **Program Analysis:**

In the continuum of mental retardation services, the most restrictive settings include the nine State-owned centers and five mental retardation units located on the grounds of State mental hospitals. The population of these facilities has steadily decreased since the late sixties; a trend directly attributable to the continued emphasis on provision of supportive services in the community. The primary goal of the centers and MR units now is to prepare clients for community living and to move them into appropriate alternative settings as soon as they are ready.

For the past three years, the department has been developing and utilizing the Medicaid Community Waiver Program and the small (now 16 beds or less) intermediate care facilities for the mentally retarded (ICFs/MR) as a means of providing community alternatives to institutionalization.

The total June 30, 1986 resident population for all State centers and mental retardation units was 5,278. State center population was reduced by approximately 650 clients in fiscal Year 1985-86. Major reductions were achieved through the continuation and expansion of the Medicaid Community Waiver Program and the transfer of Woodhaven Center to private ICF/MR status. The measure, people moving from

State centers and mental retardation units to community residential settings, indicates a continuing effort to provide clients with the most appropriate treatment in the least restrictive setting. Three hundred twenty-three (323) clients were placed into community residential programs during fiscal year 1985-86.

The resident profile for June 30, 1986 indicates that approximately 3 percent of all residents are under 21 years of age, 90 percent are between the ages of 21 and 64, and 7 percent are 65 years of age and older. The resident profile also reflects that 7 percent of all residents are mildly retarded, 10 percent are moderately retarded, 23 percent are severely retarded and 60 percent are profoundly retarded. These figures reflect continued movement toward a more aged and disabled population due mainly to fewer overall admissions, and placements of higher functioning residents in community settings.

The measure, people living in State centers at the end of the fiscal year for 1986-87, indicates a continued effort to move clients to community placements. It is expected that additional placements from these facilities will occur in fiscal year 1987-88.

#### **State Centers (continued)**

#### Program Analysis: (continued)

The measure, people moving from State centers and mental retardation units to community residential settings, indicates the continuing effort being made to provide clients with the most appropriate treatment in the least restrictive setting.

The current Department of Public Welfare Five-Year Plan for mental retardation facilities defines statewide goals and objectives with specific time frames for the attainment of each objective. The overall objective of the five-year plan is to continue to reduce the population in State operated facilities through the 2176 Medicaid Waiver program.

The department has negotiated a settlement agreement

with the plaintiffs in the Pennhurst case which provides for the closure of Pennhurst in Fiscal Year 1986-1987. By June 30, 1986, Pennhurst client census was reduced to 177 residents. By June 1987, State-operated MR facilities will be reduced from 17 to 14. In addition to Pennhurst Center, two MR units on the grounds of State hospitals will close. All MR Centers and Units will continue to maintain Medical Assistance certification throughout Fiscal Year 1986-87.

Funding of \$2,140,000 for food services improvements at Selinsgrove State Center has been included in the recommended budget for the State Centers for the Mentally Retarded.

The State Centers population for the prior, current, and upcoming year are:

	Projected Bed Capacity July 1987	Population July 1985	Population July 1986	Projected Population July 1987	Projected Percent Capacity July 1987
State Centers					
Altoona	138	131	132	135	97%
Ebensburg	557	611	588	497	89%
Embreeville	369	299	305	274	74%
Hamburg	432	428	414	410	94%
Laurelton	375	346	345	320	85%
Pennhurst		329	179		
Polk	1,000	1,019	930	871	87%
Selinsgrove	971	1,004	921	871	89%
Western	520	504	485	500	96%
White Haven	553	538	533	520	94%
Woodhaven		271			
TOTAL STATE CENTERS	4,915	5,480	4,832	4,398	89%
Mentally Retarded Units					
Allentown		39	37		
Clarks Summit	48	40	39	41	85%
Mayview	120	116	98	96	80%
Somerset	100	96	93	93	93%
Torrance	80	93	79	80	100%
Wernersville		38	41		
Philadelphia	77	66	59	49	63%
TOTAL MENTALLY RETARDED UNITS	425	488	446	359	84%
GRAND TOTAL	5,340	5,968	5,278	4,757	89%

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND State Centers for the Mentally Retarded.	\$ 106,650	\$ 97,904	\$ 97,911	\$ 101,308	\$ 105,738	\$ 110,346	\$ 115,138

#### Income Maintenance

OBJECTIVE: To insure that all handicapped, dependent or incipiently dependent individuals are enabled to live at minimum standards of health and decency by providing cash grants.

#### **Recommended Program Costs:**

		(Dollar	Amounts in The	usands)		
1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
\$ 817,097	\$ 816,696	\$ 827,595	\$ 865,524	\$ 880,118	\$ 889,056	\$ 903,543
17,600	17,600					
735,380	742,717	729,699	754,879	763,377	781,142	797,427
69,512	78,455	103,083	104,230	107,409	93,315	85,256
\$1,639,589	\$1,655,468	\$1,660,377	\$1,724,633	\$1,750,904	\$1,763,513	\$1,786,226
_	\$ 817,097 17,600 735,380 69,512	\$ 817,097 \$ 816,696 17,600 17,600 735,380 742,717 69,512 78,455	\$ 817,097 \$ 816,696 \$ 827,595 17,600 17,600	1985-86       1986-87       1987-88       1988-89         \$ 817,097       \$ 816,696       \$ 827,595       \$ 865,524         17,600       17,600           735,380       742,717       729,699       754,879         69,512       78,455       103,083       104,230	\$ 817,097 \$ 816,696 \$ 827,595 \$ 865,524 \$ 880,118 17,600 17,600	1985-86       1986-87       1987-88       1988-89       1989-90       1990-91         \$ 817,097       \$ 816,696       \$ 827,595       \$ 865,524       \$ 880,118       \$ 889,056         17,600       17,600             735,380       742,717       729,699       754,879       763,377       781,142         69,512       78,455       103,083       104,230       107,409       93,315

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Average monthly number of persons receiving cash grants	697,718	679,100	677,100	694,500	702,400	706,500	713,500
Aged, blind and disabled persons receiving supplemental grants	166,335	173,300	179,500	186,200	192,700	199,100	205,500
Amount of reimbursement collections (in thousands)	\$99,288	\$107,300	\$113,000	\$118,700	\$124,600	\$130,800	\$137,300
Cash value of food stamps issued each month (in thousands)	\$45,630	\$45,500	\$45,400	\$45,400	\$45,400	\$45,400	\$45,400
Persons eligible who have been referred to Work Registration Program	141,608	140,000	140,000	140,000	140,000	140,000	140,000
Persons eligible for public assistance cash grants on the basis of income level (in thousands)	1,400	1,400	1,400	1,400	1,400	1,400	1,400

#### Program Analysis:

The Income Maintenance personload includes the following categories of assistance: Aid to Families with Dependent Children (AFDC); General Assistance (GA); State Blind Pension (SBP); Food Stamp Program; and Supplemental Security Income (SSI). GA, SBP and the SSI supplement are completely State funded. AFDC receives approximately 57 percent in Federal funds and 43 percent in State funds. Eligibility for assistance is determined by the staff in county assistance offices. As of June 1986, AFDC represented approximately 64 percent of the total personload; GA represents 17 percent; SSI 19 percent; and SBP less than one percent. Food stamps are used by persons

of all categories of assistance and by non-public assistance persons as well.

The 1987-88 budget includes funding for a five percent grant increase. For more information refer to the Program Revision following this subcategory.

The Welfare Reform legislation mandated a work registration program which involves the Office of Employment Security and the department's Pennsylvania Employment Program. The Pennsylvania Employment Program (PEP) was initially a demonstration program authorized by the 1976 amendments to the Public Welfare Code. As a demonstration, 31 counties participated in the

#### Income Maintenance (continued)

#### Program Analysis: (continued)

program. Act 1982-75 required that the program be expanded statewide. The Community Work Experience Program (CWEP) provides work experience for recipients who have not located full-time employment through the Office of Employment Security or the Pennsylvania Employment Program.

Another aspect of the work registration effort is carried out through the Employment Incentive Payment Program (EIPP), under which Federal and State tax credits are granted up to three years to employers who employ a cash assistance recipient for at least one year.

The Commonwealth is in the third year of a three-year Federally awarded Work Saturation in an Urban Area Project, which integrates new programs with the existing Pennsylvania Work Registration Program in Philadelphia. Some of the new programs include: the use of an instrument to assess job readiness and to refer individuals to appropriate programs; intensive remedial education and work experience program; and job readiness/search workshops.

Development continues with the Family Assistance Management Information System (FAMIS), which is a computerized client data file that enhances the department's ability to administer various programs such as cash assistance, food stamps and the work registration program. During fiscal year 1986-87 the food stamp data base was integrated with the medical assistance and cash assistance data base.

The Office of Fraud and Abuse Investigation and Recovery is the department's primary unit for benefits recovery. The office establishes and collects claims which arise when a client, through fraud or error, has previously received more benefits than the client was entitled to receive. The goal of the office is to maximize collections in a cost efficient manner and to provide a deterrent to welfare fraud. During 1985-86, actual collections amounted to \$99.3 million.

The Office of Income Maintenance is charged with conducting reviews of cases to assure compliance with regulations and eliminate fraud. The result of the reviews have assisted CAOs in establishing effective corrective action plans for the reduction and prevention of case ineligibilities and fraud.

The department is mandated by the Federal government to increase accuracy rates in the AFDC, Medical Assistance, and Food Stamp Programs. Fiscal sanctions may be taken if certain accuracy rates are not reached by specified time periods.

Another program of assistance is the supplemental grants which complement Supplemental Security Income (SSI), a Federal program for aged, blind and disabled low income persons. The Federal government administers the program

and provides a basic monthly rate of \$336.00 for an individual and \$504.00 for a couple. To these Federal levels, the Commonwealth adds a maximum of \$32.40 and \$48.70 respectively. Currently a portion of this program is funded from the Lottery Fund and a portion from the General Fund. However, due to increasing costs in the PACE program and declining Lottery Fund balances, the entire SSI program will be funded from the General Fund during fiscal year 1987-88.

A special monthly State supplement is paid to Supplemental Security Income eligible persons in domiciliary care facilities and personal care boarding homes. Act 105 of 1980 requires the licensing of personal care boarding homes which are integrated with and on the same grounds as a skilled nursing or intermediate care facility.

The domiciliary care program became operational with the placement of its first clients in May 1976. This program provides those SSI recipients aged 18 and over with functional limitations with the opportunity to live in the community in a home approved by a State certified placement agency as a domiciliary home. The primary program goals are to provide an appropriate level of care to meet essential needs without inducing avoidable dependency, and to provide an alternative to institutional care for those whose needs can be met more appropriately in the community. In November 1982, this special supplement was also provided to SSI recipients residing in personal care boarding homes (PCBHs) licensed under Act 105 of 1980. In January 1985, the special supplement was extended to SSI recipients in PCBHs attached to nursing facilities which will effectively increase the number of recipients for the special supplement.

In order to help the mentally and physically disabled obtain Federal SSI benefits and eliminate unnecessary use of the State General Assistance Program, the department of Public Welfare has implemented a statewide Disability Advocacy Program (DAP). The DAP report from April 1, 1985 to August 31, 1986 shows 5,115 cases as having been approved for SSI/SSDI benefits.

The department administers and funds Medical Assistance Transportation which began on October 1, 1983. Under this program, State and Federal funding is made available to county governments and private contractors to provide necessary non-emergency medical transportation to public assistance clients.

The department also administers the Low-Income Home Energy Assistance Program (LIHEAP) which provides financial assistance to those families least able to afford to heat their homes. Cash payments are made to fuel distributers and utility companies on behalf of eligible families or directly to those households who have the cost of home heating included in their rental payments. A crisis

#### Income Maintenance (continued)

#### Program Analysis: (continued)

component of the program helps with heating emergencies by providing for emergency deliveries of fuel and repairs to faulty heating systems.

This budget recommends \$134.8 million to assist low-income households with their heating needs. The LIHEAP block grant will provide \$102.9 million and \$31.9 million will be distributed from the Energy Conservation and Assistance Fund.

This subcategory area also includes the county assistance offices and the staff which administer the cash assistance, energy assistance, food stamp, medical assistance eligibility and work registration programs. An additional \$2.3 million is also included to improve the working environment in the Department of Public Welfare's county assistance offices. In addition to promoting improved levels of service, this will provide better facilities for the recipients.

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
General Government Operations	\$ 3,355	\$ 3,068	\$ 3,230	\$ 3,346	\$ 3,476	\$ 3,619	\$ 3,751
Cash Grants	584,270	581,346	583,742	613,881	620,216	620,754	626,670
Medical Assistance Transportation	10,205	9,889	10,334	10,747	11,177	11,624	12,089
County Assistance Offices	129,235	123,007	128,235	131,132	134,985	138,954	143,041
County Administration—Statewide	19,267	16,877	12,002	12,480	12,980	13,500	14,040
Supplemental Grants-Aged, Blind and							
Disabled	50,151	54,645	77,070	80,438	83,246	86,011	88,776
Program Accountability	7,114	6,824	6,942	7,218	7,505	7,800	8,110
Pennsylvania Employment Program	6,400	6,040	6,040	6,282	6,533	6,794	7,066
Disaster Assistance (1984, 1985, and							
1986)	7,100	15,000					
GENERAL FUND TOTAL	\$ 817,097	\$ 816,696	\$ 827,595	\$ 865,524	\$ 880,118	\$ 889,056	\$ 903,543
LOTTERY FUND							
Supplemental Grants-Aged, Blind and							
Disabled	\$ 17,600	\$ 17,600					
LOTTERY FUND TOTAL	\$ 17,600	\$ 17,600	• • • • • • • • • • • • • • • • • • • •				

# Income Maintenance

## Program Revision: Cash Grant Increase

### **Recommended Program Revision Costs:**

	1985-86	1986-87		(Dollar 1987-88	Amo	ounts in The 1988-89	usan	ds) 1989-90	1990-91		1991-92
General Fund			\$	16,552 12,190	\$	35,736 24,143	\$	36,278 26,027	\$ 36,447 25,278	\$	36,881 26,351
TOTAL			<u>s</u>	28,742	<u>\$</u>	59,879	<u>\$</u>	62,305	\$ 61,725	<u>\$</u>	63,232

## Program Analysis:

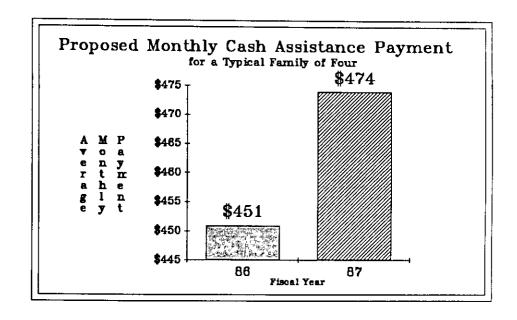
This Program Revision provides for an average five percent grant increase for public assistance recipients, both Aid to Families with Dependent Children (AFDC) and General Assistance (GA). Previous increases were implemented in January 1980, July 1982, October 1984, and January 1986.

The Commonwealth currently uses the Comprehensive Poverty Standard (CPS) to define a minimally acceptable standard of health and decency for public assistance recipients. The CPS is in part based on the Bureau of Labor Statistics (BLS) lower budget for a family of four which is based on a pricing of all items of consumption updated annually by applying the Consumer Price Index.

The BLS lower budget standard was refined by excluding: transportation costs since this is provided by Medical

Assistance Transportation; medical care because this is provided under the Medical Assistance program; and income taxes and Social Security contributions because these are not incurred by the recipient.

It is the intent of this Program Revision to implement this grant increase on January 1, 1988. Grants will be adjusted so that the benefit levels among all family sizes are equal as a higher percentage of the standard. The accompaning graph indicates the proposed grant increase for a typical family of four individuals. This will result in an increase for all family sizes. Assuming a January 1, 1988 effective date, the total estimated cost of implementing the grant increase in 1987-88 is \$16,552,000 in State funds. This includes \$15,452,000 in the Cash Assistance appropriation and \$1,100,000 in additional Medical Assistance costs.



# Income Maintenance

Program Revision: Cash Grant Increase: (continued)

Recommended Program Revision Cos	sts by Appro	opriation:					
			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
Cash Grants			\$ 15,452	\$ 31,936	\$ 32,378	\$ 32,547	\$ 32,981
In addition to the amo	ount chown	above this	program rev	icion ic alco	included in	the follow	
ing subcategory.	Junt Shown	above, ims	program iev	131011 13 8130	meradea m	the follow-	
			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Treatment — Outpatient Services GENERAL FUND							
Medical Assistance — Outpatient		<u> </u>	\$ 375	\$ 1,624	<u>\$ 1,724</u>	\$ 1,724	\$ 1,724
Treatment — Inpatient Services GENERAL FUND							
Medical Assistance — Inpatient			\$ 725	\$ 2,176	\$ 2,176	\$ 2,176	\$ 2,176

# Department of Revenue

The Department of Revenue collects all tax levies as well as various fees, fines and other monies due the Commonwealth. The Department also supervises the administration and collection of monies for various special funds.

The department prepares the official estimates of the tax yield due the Commonwealth while also analyzing the effect on revenues of proposed changes in either the laws or the tax structure of the Commonwealth.

# DEPARTMENT OF REVENUE

# Summary by Fund and Appropriation

	(I 1985-86 Actual	Oolfar Amounts in Thousands 1986-87 Available	) 1987-88 Budget
General Fund			, and the second
General Government General Government Operations  Job Creation Tax Credit Administration  Commissions — Inheritance and Realty Transfer Tax  Collections	\$ 67,300  1,700	\$ 67,000 100 2,000	\$ 70,001  2,900
Subtotal	\$ 69,000	\$ 69,100	\$ 72,901
Grants and Subsidies Distribution of Public Utility Realty Tax	\$ 83,242	\$ 87,315	\$ 88,138
TOTAL STATE FUNDS	\$ 152,242	\$ 156,415	\$ 161,039
Augmentations	\$ 7,461	\$ 7,309	\$ 7,086
GENERAL FUND TOTAL	\$ 159,703	\$ 163,724	\$ 168,125
Motor License Fund General Government	\$ 4,483	\$ 5,105	\$ 5,258
Collection—Liquid Fuels Tax	6,900	7,300	7,500
MOTOR LICENSE FUND TOTAL	\$ 11,383	\$ 12,405	\$ 12,758
Lottery Fund			
General Government General Government Operations Personal Income Tax for Lottery Prizes Payment of Prize Money Payment of Commissions Refunding Lottery Monies	\$ 38,744 15,192 161,596 109	\$ 38,612 14,291 185,232	\$ 39,784 13,603 146,299
Subtotal	\$ 215,648	\$ 238,145	\$ 199,696
Grants and Subsidies Property Tax and Rent Assistance for the Elderly Senior Citizens Inflation Dividend	\$ 98,861 34,503	\$ 124,150 35,895	\$ 120,681 34,653
Subtotal	\$ 133,364	\$ 160,045	\$ 155,334
TOTAL STATE FUNDS	\$ 349,012	\$ 398,190	\$ 355,030
Augmentations	\$ 2,145	\$ 2,581	\$ 3,025
LOTTERY FUND TOTAL	\$ 351,157	\$ 400,771	\$ 358,055

# **DEPARTMENT OF REVENUE**

# Summary by Fund and Appropriation (continued)

Racing Fund	1985-86 Actual	Pollar Amounts in Thousand 1986-87 Available	nds) 1987-88 Budget		
General Government					
Collections—Racing	\$ 139	\$ 119	\$ 124		
RACING FUND TOTAL	\$ 139	\$ 119	\$ 124		
Department Total — All Funds					
General Fund	\$ 152,242	\$ 156,415	\$ 161,039		
Special Funds	360,534	410,714	367,912		
Augmentations	9,606	9,890	10,111		
TOTAL ALL FUNDS	\$ 522,382	\$ 577,019	\$ 539,062		

**GENERAL FUND** 

**REVENUE** 

# **GENERAL GOVERNMENT**

	([	nds)		
	1985-86	1986-87	1987-88	
General Government Operations  State Funds	Actual	Available	Budget	
	\$ 69,000 7,461	\$ 69,100 7,309	\$ 72,901 7,086	
TOTAL	\$ 76,461	\$ 76,409	\$ 79.987	

Directs enforcement of all tax statutes of the Commonwealth. Major activities include determining and implementing policies and procedures for tax collection and tax settlements, preparing the official Commonwealth revenue estimates, conducting field audits, preparing and mailing out tax forms and instructions, and the processing of returns.

Major taxes administered and enforced include sales tax, personal income tax, corporation taxes and cigarette and beverage taxes.

	(Dollar Amounts in Thousands)							
	1985-86	1986-87	1987-88 Budget					
Source of Funds	Actual	Available						
Appropriation:								
General Government Operations	\$ 67,300	\$ 67,000	\$ 70,001					
Job Creation Tax Credit Administration		100						
Executive Authorization:								
Commissions — Inheritance and Realty Transfer Tax								
Collections	1,700	2,000	2,900					
Augmentations:								
Audit of State Authorities	ı	1	1					
Cigarette Fines and Penalties	16	16	16					
Reimbursement For Cost of Services Provided to Special Funds	3,520	3,442	3,535					
Reimbursement For Cost of Escheat Sales	283	476	375					
Reimbursement For EDP and Staff Support	3,577	3,312	3,099					
Reimbursement For Providing Tax Information	60	60	60					
Seminar Registration Fees	4	2						
TOTAL	\$ 76,461	\$ 76,409	\$ 79,987					

**GENERAL FUND** 

REVENUE

# **GRANTS AND SUBSIDIES**

Distribution of Public Utility Realty Tax	(E 1985-86 Actual			
State Funds	\$ 83,242	\$ 87,315	\$ 88,138	
Provides for the distribution of the money that had they been able to tax the realty of public	local taxing authori utilities.	ties could have receiv	ed	
	(D	ollar Amounts in Thousands	;)	
Course of Funda	1985-86	1986-87	1987-88	
Source of Funds	Actual	Available	Budget	
Appropriation:				
Distribution of Public Utility Realty Tax	\$ 83,242	\$ 87,315	\$ 88,138	

#### **GENERAL GOVERNMENT**

	(E	ollar Amounts in Thousand	usands)		
	1985-86	1986-87	1987-88		
Collection—Liquid Fuels Tax	Actual	Available	Budget		
State Funds	\$ 11,383	\$ 12,405	\$ 12,758		

Administers and enforces the Liquid Fuels Tax Act, Fuel Use Tax Act and Motor Carriers Act and Bus Compact. Activities include issuing permits and performing annual audits. Act 78 of 1982 gave the department responsibility for making certain refunds including the Liquid Fuels Tax.

Source of Funds	(1985-86 Actual	Dollar Amounts in Thousand 1986-87 Available	nds) 1987-88 Budget	
Appropriation:  Collection — Liquid Fuels Tax	\$ 4,483	\$ 5,105	\$ 5,258	
Executive Authorization: Refunding Liquid Fuels Tax	6,900	7,300	7,500	
TOTAL	\$ 11,383	\$ 12,405	\$ 12,758	

# LOTTERY FUND GENERAL GOVERNMENT

General Operations	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 38,744 2,145	\$ 38,612 2,581	\$ 39,784 3,025
TOTAL	\$ 40,889	\$ 41,193	\$ 42,809
Provides for the operation of the Lottery Bu of the Commonwealth's program of property to senior citizen's inflation dividend.	reau and provide ax and rent rebat	s for the administration e for the elderly and the	1 e
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Executive Authorization:			
General Operations	\$ 38,744	\$ 38,612	\$ 39,784
Augmentations: License Fees Reimbursement for Telephone Lines Sale of Vehicles	100 2,044 1	100 2,481	103 2,922
TOTAL	\$ 40,889	\$ 41,193	\$ 42,809
Personal Income Tax For Lottery Prizes	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 15,192	\$ 14,291	\$ 13,603
Act 29 of 1983 exempted Pennsylvania Lottery Tax for the prize winner but required a transfe Fund of the tax liability. This appropriation pr	r from the Lotte	ry Fund to the Genera	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Executive Authorization: Personal Income Tax For Lottery Prizes	\$ 15,192	\$ 14,291	\$ 13,603

#### **OTHER SPECIAL FUNDS** (Dollar Amounts in Thousands) 1987-88 1985-86 1986-87 Available Budget Actual Payment of Prize Money \$ 185,232 \$ 146,299 State Funds ..... \$ 161,596 Provides funds to pay the winners of Commonwealth Lotteries. (Dollar Amounts in Thousands) 1987-88 1985-86 1986-87 Source of Funds Actual Available Budget **Executive Authorization:** Payment of Prize Money ..... 161,596 185,232 146,299 (Dollar Amounts in Thousands) 1987-88 1985-86 1986-87 **Payment of Commissions** Available Budget Actual State Funds ..... 109 . . . . Provided for commissions on sales of lottery tickets. With electronic transfer of ticket proceeds, it is no longer necessary to pay banks a commission. (Dollar Amounts in Thousands) 1986-87 1987-88 1985-86 Source of Funds Actual Available Budget **Executive Authorization:** 109 Payment of Commissions ..... (Dollar Amounts in Thousands) 1987-88 1985-86 1986-87 Available Budget Actual **Refunding Lottery Monies** State Funds ..... \$ 7 \$ 10 \$ 10 Provides for refunds of lottery monies. (Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 Available Budget Actual Source of Funds **Executive Authorization:** Refunding Lottery Monies ..... 10

# **GRANTS AND SUBSIDIES**

	٠ (١	ds)	
	1985-86	1986-87	1987-88
Assistance for the Elderly	Actual	Available	Budget
State Funds	\$ 133,364	\$ 160,045	\$ 155,334

Allows for a partial rebate of both the property taxes and rent that is paid by the elderly. In December 1979, the passage of Act No. 131 established an inflation dividend program to provide additional grants to persons receiving property tax or rent rebates.

	(D 1985-86	nds)		
Source of Funds	Actual	1986-87 Available	1987-88 Budget	
Executive Authorizations:				
Property Tax and Rent Assistance for the Elderly	\$ 98,861	\$ 124,150	\$ 120,681	
Senior Citizens Inflation Dividend	34,503	35,895	34,653	
TOTAL	\$ 133,364	\$ 160,045	\$ 155,334	

# RACING FUND GENERAL GOVERNMENT

	(E 1985-86			Dollar Amounts in Thousands) 1986-87		nds)	i) 1987-88	
Collections — Racing	Actual		A	Available			Budget	
State Funds	\$	139	\$	1	19		\$	124

Provides for the financial administration of pari-mutuel betting at racing tracks. Activities include providing forms and maintaining systems of accounting, examining books and records of the corporations conducting harness racing, and collecting taxes from the corporations.

Source of Funds	(Do 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	1987-88 Budget
Executive Authorization:  Collections — Racing	\$ 139	\$ 119	\$ 124

# **DEPARTMENT OF REVENUE**

# **Summary of Agency Program by Category and Subcategory**

# General Fund and Special Funds

			(Dollar	Amo	ounts in The	usan	ds)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Administration and Support	\$ 6,769	\$ 7,095	\$ 7,000	\$	7,280	\$	7,571	\$ 7,874	\$ 8,189
Fiscal Management	\$ 366,774	\$ 394,967	\$ 360,649	\$	368,733	\$	376,295	\$ 384,145	\$ 392,291
Revenue Collection and Administration Public Utility Realty Payments	283,532 83,242	307,652 87,315	272,511 88,138		277,105 91,628		281,038 95,257	285,116 99,029	289,341 102,950
Homeowners and Renters Assistance	\$ 139,233	\$ 165,067	\$ 161,302	\$	159,713	\$	157,963	\$ 156,246	\$ 154,564
Homeowners and Renters Assistance	139,233	165,067	161,302		159,713		157,963	156,246	154,564
DEPARTMENT TOTAL	\$ 512,776	\$ 567,129	\$ 528,951	\$	535,726	\$	541,829	\$ 548,265	\$ 555,044

# General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

	1985-86		1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	usanç	ls) 1989-90	1990-91	1991-92
General Fund	\$ 6,769 4,020	\$	7,095 4,122	\$ 7,000 4,022	\$	7,280 4,073	\$	7,571 4,112	\$ 7,874 4,132	\$ 8,189 4,165
TOTAL	\$ 10,789	<u>\$</u>	11,217	\$ 11,022	\$	11,353	\$	11,683	\$ 12,006	\$ 12,354

# Program Analysis:

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by

the effectiveness of the activities they support. A primary concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services.

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND General Government Operations	\$ 6,769	\$7,095	\$ 7,000	\$ 7,280	\$ 7,571	\$ 7,874	\$ 8,189

# **Revenue Collection and Administration**

OBJECTIVE: To assure the availability of resources for the Commonwealth's programs through the equitable and efficient administration of Pennsylvania's revenue system.

## Recommended Program Costs:

			(Dollar	Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund Special Funds	\$ 62,231 221,301		\$ 65,901 206,610	\$ 69,271 207,834	\$ 71,942 209,096	\$ 74,178 210,398	\$ 77,603 211,738
Other Funds	5,586	5,768	6,089	6,158	6,205	6,246	6,301
TOTAL	\$ 289,118	\$ 313,420	\$ 278,600	\$ 283,263	\$ 287,243	\$ 291,362	\$ 295,642

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Total General Fund state receipts collected by the Department of Revenue (millions)	\$8,607.2	\$9,074.0	\$9,289.1	\$9,888.0	\$10,540.8	\$11,101.9	\$11,676.0
Total Motor License Fund receipts collected by the Department of Revenue (in millions)	\$1,002.6	\$1,007.9	\$1,023.5	\$1,021.7	\$1,029.8	\$1,033.9	\$1,031.3
Total lottery ticket sales (millions)	\$1,320.2	\$1,295.5	\$1,295.5	\$1,295.5	\$1,295.5	\$1,295.5	\$1,295.5
Revenue collection costs per \$100 of General Fund receipts	\$.78	\$.74	\$.75	\$,74	\$.72	\$.71	\$.70
Revenue collection costs per \$100 of Motor License Fund receipts	\$.45	\$.51	\$.51	\$.53	\$.54	\$.55	\$.57
Lottery Bureau operating costs as a percent of ticket sales	2.49%	2.59%	2.61%	2.69%	2.78%	2.86%	2.95%
Collections from delinquent accounts (in millions)	\$219.0	\$221.0	\$225.4	\$229.9	\$234.5	\$239.2	\$244.0
Percent of money deposited on the day received	92%	94%	96%	96%	96%	96%	96%
Amounts due as a result of audit assessments (Millions)	\$87.1	\$90.0	\$92.7	\$95.4	\$98.2	\$101.0	\$104.
Tax returns processed (Thousands)	6,710	6,730	6,730	6,730	6,730	6,730	6,73
Personal Income	5,100	5,100	5,100	5,100	5,100	5,100	5,100
Sales and Use	1,460	1,480	1,480	1,480	1,480	1,480	1,48
Corporation	150	150	150	150	150	150	15
Average processing time (in work days)							
Personal Income	2.75	2.25	2.0	2.0	2.0	2.0	2.
Sales and Use	2.5	2.25	2.0	2.0	2.0	2.0	2.
Average settlement time for corporation tax documents (in calendar days)	249	270	270	270	270	270	27
Average processing time for personal income tax refund (in calendar days)	21	30	30	30	30	30	3

# Revenue Collection and Administration (continued)

#### **Program Analysis:**

This program provides for the thorough and equitable administration of all the Commonwealth's revenue statutes and for the assessment and collection of various taxes. Among the taxes collected are all corporation taxes, inheritance taxes, the Realty Transfer Tax, Cigarette and Beverage Taxes, the Sales Use and Hotel Occupancy Tax, the Personal Income Tax, taxes imposed under the Liquid Fuels Tax Act, Fuels Use Tax Act, Motor Carriers Road Tax and Bus Compact Fuels Tax, and taxes received from corporations conducting horse and harness racing.

In addition this program administers the Pennsylvania Lottery which provides funds to benefit senior citizens.

A truly successful revenue collection program must be cost effective in its administration as well as equitable and it is the intent of this program to keep collection costs under \$.90 for every \$100 collected in any tax category.

Past efforts to keep administrative costs down have involved issuing coupon books for tax collection which resulted in a reduction in postage costs by providing tax-payers with all relevant material in one mailing, as well as the expanded use of computers and automated remittance processing.

The automated processing system permits more timely depositing of tax payments, provides for better response to licensee inquiries and enables quicker identification of non-filers.

The measure reflecting collections from delinquent accounts shows a slight decrease from previous projections as it is now believed that a base level of collections has been reached and no significant growth is projected.

Average processing time for Personal Income Tax also shows a decrease from earlier projections and this is a result of the automated processing equipment which allows for more timely processing.

The settlement time for Corporation Taxes shows an increase over prior estimates primarily as a result of the complexity of corporation tax structure and the difficulty in analyzing it.

Auditing of taxpayer records is a crucial function of any tax collection program. To increase the efficiency of its auditing operations, \$200,000 is being recommended to develop a computer program to select the accounts to be audited. Such a program should ensure that those accounts where there is a high probability of collecting additional taxes are the ones that are audited.

Funding in the amount of \$85,000 is also being recommended to replace the current system of manually processing Personal Income returns with a computerized system and \$438,000 is recommended to expand the computerized tax collection program to include delinquent Sales and Use Tax accounts as well as delinquent Corporation Tax and Personal Income Tax accounts.

GENERAL FUND	1985-86		1986-87		(Dollar 1987-88	Amo	ounts in Th	ousan	ds) 1989-90		1990-91		1991-92
General Government Operations	\$ 60,531	\$	59,905 100	\$	63,001	\$	65,521	\$	68,142	\$	70,868	\$	73,703
Transfer Tax	1,700		2,000		2,900		3,750		3,800		3,850		3,900
GENERAL FUND TOTAL	\$ 62,231	\$	62,005	\$	65,901	<u>\$</u>	69,271	\$	71,942	\$	74,718	\$	77,603
MOTOR LICENSE FUND													
Collections—Liquid Fuels Tax	\$ 4,483 6,900	\$	5,105 7,300	\$	5,258 7,500	\$	5,403 7,500	\$	5,564 7,500	\$	5,730 7,500	\$	5,902 7,500
MOTOR LICENSE FUND TOTAL	\$ 11,383	\$	12,405	\$	12,758	\$	12,903	\$	13,064	\$	13,230	\$	13,402
LOTTERY FUND													
General Operations Personal Income Tax for Lottery Prizes Payment of Prize Money Payment of Commissions Refunding Lottery Monies	\$ 32,875 15,192 161,596 109 7	\$	33,590 14,291 185,232 	\$	33,816 13,603 146,299	\$	34,890 13,603 146,299	\$	35,987 13,603 146,299 	\$	37,119 13,603 146,299	\$	38,283 13,603 146,299
LOTTERY FUND TOTAL	\$ 209,779	<u>\$</u>	233,123	<u>\$</u>	193,728	\$	194,802	\$	195,899	\$	197,031	\$	198,195
RACING FUND													
Collections — Racing	\$ 139	<u>\$</u>	119	\$	124	<u>\$</u>	129	<u>\$</u>	133	<u>\$</u>	137	<u>\$</u>	141

#### **Public Utility Realty Payments**

OBJECTIVE: To provide equitable distribution to all local taxing authorities of the tax on realty of public utilities.

#### **Recommended Program Costs:**

			(Dollar	Amounts in Thou	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 91 242	\$ 87.315	\$ 88 138	\$ 91,628	\$ 95.257	\$ 99.029	\$ 102,950
General Fund	3 63,242	\$ 67,313	5 66,136	<del>3 71,020</del>	75,231	J //,02/	

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Taxing authorities receiving funds	3,094	3,105	3,137	3,137	3,137	3,137	3,137

#### **Program Analysis:**

Pursuant to an amendment to the State Constitution adopted in 1968, this program provides for the distribution to each reporting local taxing authority of its share of the funds that the local taxing authority would have received from public utilities had they been allowed to tax the realty of the utilities in their respective jurisdictions.

The distribution is based on the ratio between the total tax receipts of a local taxing authority and the total tax receipts of all reporting tax authorities. This ratio is then applied to the total amount of taxes that reporting authorities could have collected had they been able to tax the realty of public utilities.

During recent years this program has received significant increases in funding for two primary reasons. First, some utilities have undertaken major renovations, thereby increasing the assessed value of their property and, secondly, there have been increases in the tax rates of various taxing authorities.

The measures for the first two years reflect the exact number of taxing authorities receiving funds, while the remaining years indicate the total number of authorities eligible to receive funds. Generally there is less than 100 percent participation as some authorities who are eligible for only nominal amounts do not file a request for their share.

	(Dollar Amounts in Thousands)								
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92		
GENERAL FUND Distribution of Public Utility Realty Tax	\$ 83,242	\$ 87,315	\$ 88,138	\$ 91,628	\$ 95,257	\$ 99,029	\$ 102,950		

# Homeowners and Renters Assistance

OBJECTIVE: To increase the economic stablity of citizens of the Commonwealth by providing to eligible citizens assistance in maintaining their place of residence.

#### **Recommended Program Costs:**

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
					w		
Special Funds	\$ 139,233	\$ 165,067	\$ 161,302	\$ 199,713	\$ 157,963	\$ 156,246	\$ 154,564
<u> </u>							

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Applications for property tax or rent assistance	477,700	512,000	498,000	484,000	470,000	456,000	442,000
People provided property tax or rent assistance	459,300	494,000	479,000	465,000	452,000	438,000	424,000
Percent provided property tax or rent assistance	96.1%	96.4%	96.1%	96.1%	96.2%	96.1%	95.9%
Percent of checks mailed on July 1	96.3%	90.0%	90.0%	90%.0	90.0%	90.0%	90.0%

#### Program Analysis:

This program aids citizens of the Commonwealth by providing property tax and rent assistance to those who meet certain requirements.

Property tax and rent assistance rebates are available to the elderly, widows and widowers and permanently disabled citizens and are intended to allow these people to lead fuller lives by restoring part of their limited income. Maintaining them in their home, or in rented homes through rent assistance, adds to their personal dignity and emotional security as well as being of financial benefit.

The Property Tax and Rent Assistance for the Elderly program provides a percentage rebate of property tax or rent based on income while the Senior Citizens Inflation Dividend provides a flat dollar amount based on income.

Historically, the eligible population declines as pension increases result in people moving into higher income categories and eventually losing their eligibility.

	(Dollar Amounts in Thousands)													
		1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
LOTTERY FUND														
General Operations	\$	5,869	\$	5,022	\$	5,968	\$	6,157	\$	6.351	\$	6,550	•	6,756
Property Tax and Rent Assistance for				·		r	-	-,	•	0,551	•	0,550	¥	0,750
the Elderly		98,861		124,150		120,681		119,474		118.280		117,097		119,926
Senior Citizens Inflation Dividend		34,503		35,895		34,653		34,082		33,332		32,599		31,882
LOTOTON DIAM TOTAL			_						_				_	
LOTTERY FUND TOTAL	\$	139,233	\$	165,067	\$	161,302	\$_	159,713	\$	157,963	\$	156,246	\$	154,564
							_		_		_			

# **Securities Commission** The Securities Commission oversees the State controlled securities industry to ensure compliance with Commonwealth statutes.

# **SECURITIES COMMISSION**

# Summary by Fund and Appropriation

	(Ľ 1985-86 Actual	Pollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget
General Fund	7101001		g
General Government			
General Government Operations	\$ 2,154	\$ 2,346	\$ 2,529
TOTAL STATE FUNDS	\$ 2,154	\$ 2,346	\$ 2,529
Augmentations		\$ 20	\$ 20
GENERAL FUND TOTAL	\$ 2,154	\$ 2,366	\$ 2,549

# **GENERAL GOVERNMENT**

General Government Operations	(Do 1985-86 Actual	ollar Amounts in Thousands 1986-87 Available	ds) 1987-88 Budget		
State Funds	\$ 2,154	\$ 2,346 20	\$ 2,529 20		
Total	\$ 2,154	\$ 2,366	\$ 2,549		

Protects the investing public through the registration and regulation of salesmen and companies dealing in securities. Issues orders to persons and corporations attempting to sell securities without approval and seeks prosecution of violators of the Pennsylvania Securities Act. Determines the eligibility for exemption from registration of securities proposed to be issued in the Commonwealth.

	<b>(</b> D	ula)		
Source of Funds	1985-86 Actual	ollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriation: General Government Operations	\$ 2,154	\$ 2,346	\$ 2,529	
Augmentation: Reimbursement from Crime Commission		20	20	
TOTAL	\$ 2,154	\$ 2,366	\$ 2,549	

# **SECURITIES COMMISSION**

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Funds

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in Tho 1988-89	usand	s) 1989-90	1990-91	1991-92
Consumer Protection	\$ 2,154	\$ 2,346	\$ 2,529	\$	2,693	\$	2,745	\$ 2,855	\$ 2,969
Regulation of Securities Industry	2,154	2,346	2,529		2,693		2,745	2,855	2,969
DEPARTMENT TOTAL	\$ 2,154	\$ 2,346	\$ 2,529	\$	2,693	\$	2,745	\$ 2,855	\$ 2,969

# Regulation of Securities Industry

OBJECTIVE: To reduce the incidence of fraud to prevent public investors from being unfairly taken advantage of in securities transactions, while at the same time facilitating legitimate capital formation in the State.

# Recommended Program Costs:

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	usanc	is) 1989-90	1990-91	1991-92
General Fund	\$ 2,154	\$ 2,346 20	\$ 2,529 20	\$	2,693 20	\$	2,745 20	\$ 2,855 20	\$ 2,969 20
TOTAL	\$ 2,154	\$ 2,366	\$ 2,549	\$	2,713	\$	2,765	\$ 2,875	\$ 2,989

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Dollar amount of securities applications received (in billions)	\$1,986	\$3,000	\$3,000	\$3,000	\$3,000	\$3,000	\$3,000
Dollar amount of securities cleared for sale (in billions)	\$1,939	\$2,500	\$3,000	\$3,000	\$3,000	\$3,000	\$3,000
Securities filings received	7,115	9,000	10,800	13,000	15,000	16,800	18,000
Securities filings cleared	6,220	7,600	9,300	10,800	13,600	16,400	19,200
Broker-dealers registered	1,473	2,022	2,465	2,800	3,100	3,400	3,700
Agents registered	45,965	64,000	81,000	98,000	115,000	132,000	149,000
nvestment Advisers registered	246	330	656	750	850	950	1,050

#### **Program Analysis:**

Act 68 of 1986, effective August 25, 1986, amended the Pennsylvania Securities Act of 1972 to better equip the commission to carry out its investor protection responsibilities under the original 1972 act by being able to: deny registration as a broker-dealer, agent or investment adviser to an applicant who has been the subject of federal commodities law violation; to immediately and effectively stop, through the issuance of a Cease and Desist Order, suspected unlawful or fraudulent activities such as pyramid and Ponzi schemes; investigate sales of unregistered securities by unregistered persons and boiler room operations. Citizens of the Commonwealth will also be given an additional year in which to bring a civil action for securities fraud.

The primary function of the Pennsylvania Securities Commission is to encourage the financing of legitimate business and industry in the Commonwealth while protecting the in-

vesting public from fraudulent and unfair practices in the securities industry. The commission works toward this objective under the Pennsylvania Securities Act of 1972, which requires the registration of securities broker-dealers, agents, and investment advisers.

In order for securities to be offered for sale in Pennsylvania, the issuer must comply with the registration requirements of the Pennsylvania Securities Act of 1972. Securities offered and sold in Pennsylvania must be registered under this act unless eligible for an exemption. This applies to all securities sold in Pennsylvania, including securities which have been registered under Federal requirements. In cases of some exemptions, a filing must be made with the Pennsylvania Securities Commission. Registration statements under Sections 205 and 206 of the 1972 act are analyzed and reviewed for full accurate

# Regulation of Securities Industry (continued)

# Program Analysis: (continued)

disclosure of all relevant data to determine completeness, correctness and compliance with registration requirements. The decrease in the dollar amount of both securities filings received compared to previous estimates is the result of investment companies reducing their offerings to levels that more accurately reflect their sales experience in the Commonwealth.

In addition to the review and analysis of securities filings, the commission requires certain companies to file post-effective reporting forms because such companies are not required to file similar materials with the U.S. Securities and Exchange Commission. These forms disclose, among other things, the amount of securities sold, use of proceeds, financial information, copies of all company communications with stockholders, significant changes in business of the company, etc. The purpose of these post-effective filings is to determine that monies are used in a manner consistent with the disclosure materials; that the companies are providing investors with accurate reporting of the activities of the companies; and that investors are provided with complete and proper financial information.

In addition to enforcing the Securities Act of 1972, the commission has responsibility for administering the provisions of the Takeover Disclosure Law of 1976. This law provides protection for Pennsylvania corporations, shareholders, employes and the public from the use of takeover offers without a complete disclosure of information concerning the offers.

Through its representation on various committees of the North American Securities Administrators Association, Inc., the commission has been working with other state, Federal and independent regulatory agencies and the various stock exchanges to develop uniform filing requirements that alleviate the burden on the securities industry by eliminating duplicative examination and registration requirements in-

volved in complying with various state and Federal filing procedures.

The commission continues to actively monitor its existing regulations and guidelines with a view toward: 1) potential conflicts with other Federal, State or local government rules; 2) changes in industry and market conditions; 3) the continuing need for the rule or regulation; and 4) possible simplification of the rule or regulation. The number of agents and investment advisers registered increased over last years' estimates. Increases in the number of agents are due to revised procedures involving registration of broker-dealer firms and their agents in more than one state. The measure for investment advisers increased due to a proposal to require certain financial planners to register as investment advisers.

The commission is continuing its policy of maintaining cooperative investigatory programs with Federal, other state and other Commonwealth agencies in pursuing those enforcement activities where securities' violations have occurred. In May of 1982, the commission became the second Pennsylvania State agency to join the Leviticus Project—a multi-state law enforcement network created to combat coalrelated crimes.

The commission's application for Leviticus membership was prompted by the large number of filings it receives in energy-related offerings being made to Pennsylvanians. During the past fiscal year, the commission has continued its participation in the Leviticus project.

Initiatives totalling \$160,000 are included in the 1987-88 Budget. Of that amount, \$100,000 is for additional electronic data processing workstations; \$44,000 for three positions funded to look into hostile takeovers and \$16,000 for one position to assist in the Division of Enforcement and Compliance.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND	æ	2.154	¢.	2.246	œ	2 520	¢	2 (02	e	2 746	¢	2 955	e	2,969
General Government Operations	3	2,154	2	2,346	3	2,529	<u> </u>	2,693	<u> </u>	2,745	2	2,855	<u> </u>	2,909

# Department of State

The Department of State compiles, publishes and certifies all election returns; issues all commissions to elected and appointed officials; records and punctuates all laws passed by the General Assembly; administers corporate and selected noncorporate business laws; administers the professional and occupational licensing boards; and regulates solicitation activities, boxing and wrestling matches.

The Department of State is administered by the Secretary of the Commonwealth and includes the State Athletic Commission, the Commission on Charitable Organizations, and 25 professional and occupational licensing boards.

# **DEPARTMENT OF STATE**

# Summary by Fund and Appropriation

General Fund	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
General Government General Government Operations	\$ 3,078	\$ 2,644	\$ 2,770
	45	60	60
Subtotal	\$ 3,123	\$ 2,704	\$ 2,830
Grants and Subsidies  Voting of Citizens in Military Service  Voter Registration by Mail  County Election Expenses	\$ 8	\$ 8	\$ 8
	273	350	350
	30		
TOTAL STATE FUNDS	\$ 311	\$ 358	\$ 358
	\$ 3,434	\$ 3,062	\$ 3,188
Augmentations	\$ 642	\$ 548	\$ 627
	10,077	10,310	10,535
GENERAL FUND TOTAL	\$ 14,153	\$ 13,920	\$ 14,350

# **GENERAL GOVERNMENT**

General Government Operations  State Funds	1985-86 Actual	Dollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget	
	\$ 3,078 1,242 10,077	\$ 2,644 1,098 10,310	\$ 2,770 1,177 10,535	
TOTAL	\$ 14,397	\$ 14,052	\$ 14,482	

Provides intra-agency administrative support; maintains current information on corporations and charitable organizations; monitors the election process; and issues commissions to State and local officials. Protects the public from unqualified practitioners in the various professional and skilled service areas licensed by the department.

Source of Funds		985-86 Actual	1	Dollar Amounts in Thousands) 1986-87 Available			87-88 udget
Appropriation:							
General Government Operations	\$	3,078	\$	2,644		\$	2,770
Augmentations:							
Reimbursement from Professional Licensure Augmentation							
Account		600°		550 <sup>a</sup>			550 <sup>a</sup>
Fees — Registration of Charitable Organizations		252		220			299
Auctioneers Licenses		94		98			94
Boxing and Wrestling Fees		296		230			234
Restricted Revenues: Professional Licensure Augmentation Account <sup>b</sup> Medical Fees <sup>b</sup> Osteopathic Fees <sup>b</sup> Podiatry Fees <sup>b</sup>		8,763 1,042 192 80		8,753 1,212 238 107			8,968 1,243 238 86
TOTAL	\$	14,397	\$	14,052		\$	14,482
Publishing Constitutional Amendments	1985-86 Actual		· i	(Dollar Amounts in Thousands) 1986-87 Available			87-88 udget
State Funds	\$	45	\$	60		\$	60

Meets the cost of publishing all proposed constitutional amendments three months prior to the November election and the primary election in at least two newspapers of general circulation in all counties where newspapers are published.

Source of Funds	1985 Act	5-86	198	its in Thousand 86-87 ilable	198	7-88 dget
Executive Authorization: Publishing Constitutional Amendments	\$	45	\$	60	\$	60

<sup>&</sup>lt;sup>a</sup>Not carried forward to the Summary by Fund and Appropriation to avoid double counting.

<sup>&</sup>lt;sup>b</sup>Appropriation from Restricted Revenue Account.

GENERAL FUND STATE

# **GRANTS AND SUBSIDIES**

	198	5-86	ollar Amoun 1 <b>9</b> 8		37-88	
Voting of Citizens in Military Services	Ac	tual	Ava	ilable	Bu	dget
State Funds	\$	8	\$	8	\$	8
Reimburses county boards of election at the absentee ballot cast during an election.	e rate of S	\$.40 per b	allot for	each milita	ry	
Source of Funds		(1 5-86 tual	198	its in Thousands 36-87 ilable	198	37-88 dget
Appropriation: Voting of Citizens in Military Services	<u>\$</u>	8	\$	8	\$	8
Voter Registration by Mail		(I 5-86 tual	Oollar Amour 198 Ava	198	37-88 idget	
State Funds	\$	273	\$	350	\$	350
Reimburses county boards of election and the costs incurred in registering voters by mail.	e United	States Pos	st Office f	or all maili	ng	
Source of Funds		(1 35-86 tual	19	nts in Thousand: 86-87 ailable	198	87-88 idget
Appropriation:  Voter Registration by Mail	<u>\$</u>	273	<u>\$</u>	350	\$	350
Special Election Expenses		(I 15-86 :tual	19	nts in Thousands 36-87 tilable	198	87-88 idget
State Funds	\$	30				
Provides payment to county boards of election	n for expe	enses incu	rred in spe	ecial election	15.	
Source of Funds		(I 35-86 etual	19	nts in Thousand 86-87 ailable	198	87-88 idget
Executive Authorization: County Election Expenses	\$	30				<u></u>

# **DEPARTMENT OF STATE**

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Funds

	1985-86	1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	ousand	s) 1989-90	1990-91	1991-92
General Administration and Support	\$ 800	\$ 768	\$ 649	\$	675	\$	702	\$ 730	\$ 759
Consumer Protection	\$ 1,616	\$ 1,253	\$ 1,316	\$	1,369	\$	1,424	\$ 1,481	\$ 1,540
Regulation of Consumer Products and Promotion of Fair Business Practices Maintenance of Professional and Occupational Standards <sup>a</sup>	1,616	1,253	1,316		1,369		1,424	1,481	1,540
Electoral Process	\$ 1,018	\$ 1,041	\$ 1,223	\$	1,261	\$	1,288	\$ 1,323	\$ 1,359
Maintenance of Electoral Process	1,018	1,041	1,223		1,261		1,288	1,323	1,359
DEPARTMENT TOTAL	\$ 3,434	\$ 3,062	\$ 3,188	\$	3,305	\$	3,414	\$ 3,534	\$ 3,658

<sup>&</sup>lt;sup>a</sup>All funds are other than General Fund or Special Fund.

# General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

# **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	800 600	\$	768 550	\$	649 550	\$	675 550	\$	702 550	\$	730 550	\$	759 550
TOTAL	\$	1,400	\$	1,318	\$	1,199	\$	1,225	\$	1,252	\$	1,280	<u>\$</u>	1,309

# Program Analysis:

This subcategory includes the executive offices and the legal and administrative services which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The Department of State, through these administrative support programs, has a plan-

ning capability which assists program directors in improving their services to the public. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support.

						(Dollar	Amour	nts in Tho	usands)	1				
	1	1985-86	1	1986-87	ı	987-88	1	988-89	i	989-90	1	990-91	I	991-92
GENERAL FUND General Government Operations	\$	800	\$	768	\$	649	\$	675	\$	702	\$	730	\$	759

# Regulation of Consumer Products and Promotion of Fair Business Practices

OBJECTIVE: To prevent fraudulent solicitation or misrepresentation of sporting events and to maintain accurate records of corporate charters.

# **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	unts in Tho 1988-89	usand	s) 1989-90	1990-91		1991-92
General Fund	\$ 1,616 548	\$ 1,253 450	\$ 1,316 533	\$ 1,369 533	\$	1,424 533	\$ 1,481 533	\$	1,540 533
TOTAL	\$ 2,164	\$ 1,703	\$ 1,849	\$ 1,902	\$	1,957	\$ 2,014	<u>\$</u>	2,073

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Application reviews of fictitious names, businesses, corporations, trademarks,							
etc	78,364	80,000	82,000	84,000	86,000	88,000	90,000
Corporation name reservations and information requests issued	181,574	185,000	190,000	195,000	200,000	205,000	210,000
Estimate of currently soliciting groups requiring licensing	12,400	12,500	12,600	12,700	12,800	12,800	12,800
Currently soliciting groups complying with regulations	6,000	6,500	7,000	7,500	8,000	8,500	8,500
Investigations of Charities Act violations	40	50	60	70	80	90	100
Cease and desist letters issued	225	215	210	105	100	100	100
Boxing and wrestling events requiring regulation	270	270	270	270	270	270	270

#### Program Analysis:

This program encompasses the activities of the Corporation Bureau, the Commission on Charitable Organizations and the Athletic Commission.

The Corporation Bureau is responsible for registering all businesses in the Commonwealth, and currently has an estimated 1,797,400 fictitious names, businesses, corporations and secured filings on file. The goal of the Corporation Bureau is to promote a more favorable atmosphere for commerce to enter Pennsylvania.

The Commission on Charitable Organizations is responsible for the registration of charitable organizations, professional fund raisers and solicitors, as well as regulation of the actual solicitation and distribution of collected funds.

Violations of the Charitable Solicitations Act usually arise from failure to register, renew registration or comply with Cease and Desist Letters. Act 30 of 1986 revised registration requirements and specifically excluded certain organizations from these requirements. Organizations no longer required to register include religious organizations, fire and ambulance companies, veterans' organizations, libraries, hospitals and educational institutions.

There are currently approximately 6,500 registrations of charitable organizations. Charitable organization listings are now also computerized.

The major objective of the bureau is to increase the awareness and understanding of the Charitable Solicitations

# Regulation of Consumer Products and Promotion of Fair Business Practices (continued)

#### Program Analysis: (continued)

Act among Pennsylvania consumers and charitable organizations. To achieve this objective increased activity through seminars, public service announcements and speaking engagements before small groups is expected. Inquiries and investigations of suspected violations are now emphasized. Special efforts are also made to include outside legal assistance to aid in speedy criminal litigations of charities which continue to operate against a cease and desist order. The commission has developed reciprocity with the postal inspector, State District Attorney's Association, and referral to the Attorney General's Office. The Corporation Bureau has reinstitued a 15-day reminder letter to comply

with registration followed by a cease and desist order. With this action there should be a decrease in the number of cease and desist letters in the future.

The State Athletic Commission is charged with licensing boxers, wrestlers, and officials, as well as the regulation of boxing and wrestling events. The Athletic Commissioners are attempting to stimulate boxing and wrestling activity in Pennsylvania as a means to increase revenue. Potential promoters are being cultivated and negotiations are under way to bring championship events into the Commonwealth.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	1,616	\$	1,253	\$	1,316	\$	1,369	\$	1,424	\$	1,481	\$	1,540

# Maintenance of Professional and Occupational Standards

OBJECTIVE: To minimize the number of professional and occupational practioners and establishments failing to meet specified standards of entry and performance.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)												
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92						
Other Funds	\$ 9,571	\$ 9,858	\$ 10,079	\$ 10,495	\$ 10,898	\$ 11,317	\$ 11,753						

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Licenses and renewals issued	497,700	235,000	485,000	240,000	490,000	240,000	490,000
Applicants passing examination	27,394	29,000	29,000	29,000	29,000	29,000	29,000
Applicants failing examinations for license.	21,960	20,000	20,000	20,000	20,000	20,000	20,000
Investigations	1,760	1,800	2,000	2,000	2,000	2,000	2,000
Routine inspections	12,263	19,000	19,000	19,500	19,500	20,000	20,500
Complaints processed by legal staff	1,745	2,100	2,200	2,000	2,200	2,200	2,200
Suspensions and revocations by boards	131	170	170	170	170	170	170

# **Program Analysis:**

The focus of this program is one of assuring acceptable professional and technical services to the Commonwealth's residents. To accomplish this, twenty-five boards of the Bureau of Professional and Occupational Affairs (BPOA) utilize licensing, enforcement and administrative powers to regulate and service the various professions.

Mechanisms utilized in controlling the quality of practitioners include regulating age, education, experience and degree of technical expertise demonstrated through applications and subsequent written examination and/or demonstrated practical ability. Requirements for continuing education also serve as a means of meeting the constantly changing developments in the various professions and occupations.

The use of the legal and investigatory machinery of the bureau has also been a major means of monitoring the vast numbers of licensees.

Continued emphasis has been placed on improving the performance of the entire enforcement area, which includes the Automated Case Tracking System (ACTS) as well as the Law Enforcement Division. The ACTS system has been upgraded with a more powerful computer program, which provides more meaningful tracking of complaints. The Law Enforcement Division has implemented an automated tracking system of investigations and other assignments. The complaints office is undergoing significant changes during 1986-87 including additional staff included in Act 9-A of 1986 to analyze complaints and provide meaningful assistance to consumers. Complaint handling procedures are also being revised. Previous initiatives to improve the productivity in this area, including an "800" hot-line for consumer complaints, board newsletters and local newspaper advertisements of punitive board actions against licensees, are established and will remain ongoing.

BPOA is participating with other agencies to develop a joint program to reduce inappropriate and unnecessary use of prescription drugs in Pennsylvania and is now meeting with other concerned agencies to develop an efficient, cost-effective method of identifying drug diversion and diverters. A program sponsored by the American Medical Associa-

# Maintenance of Professional and Occupational Standards (continued)

#### Program Analysis: (continued)

tion with the designation of Prescription Abuse Data Synsthesis (PADS) is the focus of the initial attempt to deal with this problem from a cooperative agency perspective.

The program measures reflect the major functions of the bureau: testing, licensing and enforcement. The first three measures reflect the testing and licensing functions, while the last four reflect the enforcement functions.

The decrease in the measure dealing with the number of investigations can be attributed to the implementation of an automated tracking system which clearly distinguishes investigations from other law enforcement assignments. These investigation statistics reflect legal office requests resulting from consumer complaints.

During 1985-86, the feasibility of contracting out the inspection function to the private sector was considered. This activity as well as staff turnover resulted in a decrease in routine inspections. It is expected that inspection volume will increase now that staffing has returned to previous levels.

Effective July 1, 1978, Act 124 created a restricted Professional Licensure Augmentation (PLAA) account enabling this program to be funded from fees and fines collected by the Bureau of Professional and Occupational Affairs.

Thus, the bureau operates entirely out of earmarked funds, considered for budgetary purposes as "Other" funds, rather than from a General Fund appropriation.

After seven year's experience with the PLAA concept and the current exposure to the sunset review process, it has been determined that every individual board should take steps to equalize revenues with expenditures over each two year period by adjusting license fees where required. The methodology to accomplish this task is in place and fee adjustment packages are being submitted according to schedule.

In accordance with Act 11-A of 1985, funds authorized for the Bureau of Professional and Occupational Affairs are no longer treated as augmentations to State's General Fund appropriation, but are accounted for as a separate appropriation. Also, as a result of Act 9-A of 1986, the State Board of Medicine, State Board of Osteopathic Medicine and the State Board of Podiatry are each accounted for as separate appropriations. Funds for the administrative reimbursement to the department are included in the General Administration and Support subcategory, while BPOA program funds are shown here.

#### Maintenance of the Electoral Process

OBJECTIVE: To insure that the electoral process conforms to legally defined specifications, that appointed and elected officials meet the legal requirements for their respective positions, and that an official record of the laws and resolutions of the legislative branch and the official acts of the executive branch is maintained.

# **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	_	1,018	\$	1,041	\$	1,223	\$	1,261	\$	1,288	<u>\$</u>	1,323	\$	1,359

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Voting age population (in thousands)	9,023	9,100	9,100	9,200	9,200	9,200	9,200
Percent of voting age population actually voting	31%	47%	30%a	49%	30%	49%	30%
Voter registration by mail	274,500	342,000	274,500	525,000	352,000	352,000	352,000
Total voter registration transactions	357,500	455,000	357,500	700,000	455,000	455,000	455,000
Persons filing for vacant offices	1,341	206	1,788	210	1,235	210	1,700
Gubernatorial commissions issued	495	550	660	600	600	600	600
Notary public commissions issued	17,985	17,985	18,300	18,300	18,300	18,300	18,300
Campaign expense audits	3	28	35	30	30	30	30

#### Program Analysis:

Public policy is formulated by citizens through electoral participation. Because the electoral process is the basic public policymaking mechanism, it is important to insure that this process conforms to legally defined specifications. Abuse of the electoral process causes decline in voter participation. This is particularly distressing in a democracy because those who do not vote may be interested but regard the franchise as a useless exercise. The measures dealing with voter participation reflect the entire voting age population rather than just those who have registered. This more accuractely reflects the scope of the voter apathy problem.

Efforts in this program are, therefore, keyed towards ensuring efficiency, honesty and uniformity in the administration of the Election Code. Some of the more serious problems within the election system have included: often burdensome registration and voting procedures; the lack of easily obtainable published information concerning the

State's electoral process; instances of unfair and unjust administration of election processes; and a pervading lack of consistency in activities at all levels of election administration.

A number of programs have been implemented to rectify the problem areas identified. Efficiency-oriented solutions include administration of the voter registration by mail program; enfranchising new groups of citizens not formerly accessible to registration and voting; comprehensive revision of the Election Code; and distribution of various public information publications detailing election laws and procedures. To assure honesty of elections, a monitoring system for campaign finance reports has been implemented; a detailed examination of petitions is conducted to ensure all requirements are met; and continuing certification of ballot information is maintained concerning candidates and their status throughout the election year.

# Maintenance of the Electoral Process (continued)

# Program Analysis: (continued)

The number of candidates filing for vacant offices has declined from the prior years' projected figure. The decline is attributed to increased petition signature requirements which became effective with the enactment of Act 190 of 1984 in time for the 1985-86 elections.

Other functions in this program fall under the commissioning area and include commissioning gubernatorial appointees to boards and commissions and preparing commissions for judges, justices of the peace and notaries public. In addition, extraditions are prepared for the Governor and bond issues for the Commonwealth are processed. Finally, a record of all legislation passed by the General Assembly

is maintained by docketing the bills and assigning act numbers.

There was a significant decrease compared to prior estimates for voter registration transactions in 1985-86. The decline is attributed to the aftermath of a presidential election, since voters only remain on the rolls for a two calendar year period.

The number of notary public commissions issued has significantly exceeded projections. This is attributed to increased requests for notary applications from automotive dealerships, insurance companies and legal offices.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	662	\$	623	\$	805	\$	837	\$	870	\$	905	\$	941
Publishing Constitutional Amendments		45		60		60		60		60		60		60
Electoral College Expenses								6						
Voting of Citizens in Military Service		8		8		8		8		8		8		8
Voter Registration by Mail		273		350		350		350		350		350		350
County Election Expense		30												
GENERAL FUND TOTAL	\$	1,018	\$	1,041	\$	1,223	\$	1,261	\$	1,288	\$	1,323	\$	1,359

# State Employes' Retirement System

The State Employes' Retirement System is responsible for administering the State Employes' Retirement Fund; and the supplemental retirement allowances and cost-of-living increases for annuitants.

# STATE EMPLOYES' RETIREMENT SYSTEM

# Summary by Fund and Appropriation

	(E	ds)	
	1985-86	1986-87	1987-88
General Fund	Actual	Available	Budget
Grants and Subsidies National Guard — Employer Contribution	\$ 1,403	\$ 1,193	<b>\$</b> 679
GENERAL FUND TOTAL	\$ 1,403	\$ 1,193	\$ 679
Other Funds	\$ 5,020	\$ 4,882	\$ 5,723
TOTAL ALL FUNDS	\$ 6,423	\$ 6,075	\$ 6,402

**GENERAL FUND** 

# STATE EMPLOYES RETIREMENT SYSTEM

# **GRANTS AND SUBSIDIES**

	(1	Dollar Amounts in Thousan	ds)	
	1985-86	1986-87	1987-88	
National Guard — Employer Contribution	Actual	Available	Budget	
State Funds	\$ 1,403	\$ 1,193	\$ 679	
Provides for amortization of the present and National Guard members of the system for who the required employer contribution.				
	(1	Oollar Amounts in Thousan	ds)	
	1985-86	1986-87	1987-88	
Source of Funds	Actual	Available	Budget	
Appropriation:				
National Guard — Employer Contribution	\$ 1,403	\$ 1,193	\$ 679	

OTHER FUNDS

# STATE EMPLOYES' RETIREMENT SYSTEM

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# **Amounts Not Previously Detailed**

	1985-86 Actual	(Dollar Amounts in Thousands 1986-87 Available	ds) 1987-88 Budget	
State Employes' Retirement Fund	ф. <b>#</b> .000			
Administration	\$ 5,020	\$ 4,882 	\$ 5,723	
DEPARTMENT TOTAL	\$ 5,020	\$ 4,882	\$ 5,723	

# STATE EMPLOYES' RETIREMENT SYSTEM

# Summary of Agency Program by Category and Subcategory

# General Fund and Special Funds

	1985-86		1986-87	(Dollar 1987-88	nts in The 1988-89	 ) 989-90	1	1990-91	1991-92
General Administration and Support	\$ 1,403	\$	1,193	\$ 679	\$ 679	\$ 679	\$	679	\$ 679
General Administration and Support	1,403		1,193	679	679	679		679	679
DEPARTMENT TOTAL	\$ 1,403	<u>s</u>	1,193	\$ 679	\$ 679	\$ 679	\$	679	\$ 679

# General Administration and Support

OBJECTIVE: To provide an effective administration system through which the substantive programs of the agency can be achieved.

# **Recommended Program Costs:**

				(Dollar	Amor	unts in Tho	usand	s)		
		1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General FundOther Funds	\$	1,403 5,020	\$ 1,193 4,882	\$ 679 5,723	\$	679 5,952	\$	679 6,190	\$ 679 6,438	\$ 679 6,696
TOTAL	<u>s</u>	6,423	\$ 6,075	\$ 6,402	\$	6,631	\$	6,869	\$ 7,117	\$ 7,375

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Benefit payments processed	12,252	12,200	11,600	11,600	11,600	11,600	11,600
Average processing time for benefit payments (in days)	15	12	12	12	12	12	12
Return on investment (in millions)	\$431.0	\$470.0	\$512.0	\$558.2	\$608.4	\$663.2	\$722.8

#### Program Analysis:

The State Employes' Retirement System (SERS) was established to administer the pension plan created by statute in 1924. Contributions by the employe and the employing agency are made to the State Employes' Retirement Fund which uses those moneys and interest earnings for administration of the system and payment of benefits. This special fund presentation is shown in the appendix to Volume 1 of this Budget.

The Commonwealth's benefits for its annuitants are funded through agency contributions to the State Employes' Retirement System. In 1986-87 agency contributions to the system total over \$376 million; the combined employer/employe cost is about 18 percent of payroll.

The 1987-88 employer retirement contribution has been budgeted at an overall rate of 12.3 percent with differential billing levels to take into consideration the cost to the system of the age 50 retirement offered to enforcement personnel and legislators. The billing rate will be 12 percent of payroll for the general population and 14.8 percent for the affected payrolls of the Department of Public Welfare, Liquor Control Board, Corrections, and the State Police. The rate for the Legislature will be changed proportionately. The rate as determined by the actuary assumes an employee contribution rate of 6.25 percent for employes hired after July 22, 1983 in accordance with Act 31 of 1983.

This budget includes funds to continue the twenty year amortization of the deficiency in National Guard employe accounts created by the Federal government's inadequate employer contributions. Those employes were assured of full retirement benefits when they joined the State system in 1968. Refusal of the Federal government, which is their employer, to increase its contributions as the system's contribution rate increases would result, without the Commonwealth's intervention, in reduced retirement eligibility for those employes as they retire. Although the 1987-88 contribution rate for retirement will be 12 percent the Federal government refuses to contribute more than the 7 percent they began contributing in 1968 for both retirement and social security. Since Social Security must be funded first and Social Security exceeds 7 percent in this fiscal year there will be no contribution to the system for retirement costs. The funding of that deficit over the next fourteen years will fulfill the State's commitment to employes affected by the deficit.

Administration of the system is funded by interest earnings of the fund; the Legislature annually appropriates the moneys for administration within the fund. That appropriation is shown above as other funds. Funding is included to continue the field office program which is being established to enhance the retirement counseling function.

# STATE EMPLOYES' RETIREMENT SYSTEM

# General Administration and Support (continued)

#### Program Analysis: (continued)

The measure showing the number of benefit payments processed by the agency is higher than had been projected for 1985-86 and 1986-87 because it includes a substantial number of early retirement window payments.

Currently one of the largest statewide public plans in the nation, the State Employes' Retirement System serves a membership of over 179,000. Once an employe becomes a member of the system, he begins making contributions from each paycheck. The system, in conjunction with the Commonwealth Management Information Center, maintains on computer approximately 112,000 active

account records and credits interest to these accounts each quarter year. Other functions of the SERS are the processing of applications for reinstatement of prior State service, for purchase of credit for military service, and for conversion of one type of coverage to another.

The Retirement System oversees a portfolio of investments valued at more than 6.8 billion dollars. The Retirement Board and its staff, working with the legal, investment, and actuarial advisors to the system, strive to maintain a system that is financially sound, efficient and responsive to the requirements of its membership.

	(Dollar Amounts in Thousands)												
	1	1985-86		1986-87	1	987-88	1	1988-89	:	1989-90	1	1990-91	1991-92
GENERAL FUND													
National Guard—Employer Contribution	\$	1,403	\$	1,193	\$	679	\$	679	\$	679	\$	679	\$ 679

# State Police

0

The State Police enforce the law and preserve the peace through the detection of crime and the apprehension of criminals, the patrol of highways, the enforcement of the Vehicle Code and the abatement of certain fire hazards.

The State Police receive a General Fund appropriation for criminal law enforcement and a Motor License Fund transfer for traffic patrol activities. In 1987-88, the ratio will be 33 percent General Fund and 67 percent Motor License Fund. In addition, the State Police receive augmentations from the Turnpike Commission for turnpike patrol and from the sale of patrol cars replaced by new vehicles.

# **PROGRAM REVISION**

# **Budgeted Amounts Include the Following Program Revision:**

Appropriation Title						
	General Fund					
General Governmen Operations	Automated Fingerprint Identification System (AFIS) .	\$	3,358			
This Program Revision provides for a computerized fingerprint search- and-match system to more quickly and accurately identify crime suspects.						
	DEPARTMENT TOTAL	\$	3,358			

# **STATE POLICE**

# Summary by Fund and Appropriation

eneral Fund	(Do 1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	s) 1987-88 Budget
General Fund			
General Government General Government Operations Municipal Police Training Soft Body Armor Patrol Vehicles Officer Uniforms	\$ 63,099 1,747 50	\$ 66,500 2,314 	\$ 74,967 2,314  2,970 825
TOTAL STATE FUNDS	\$ 64,896	\$ 68,814	\$ 81,076
Federal Funds	\$ 2,143 12,177	\$ 3,601 12,204	\$ 1,377 13,145
GENERAL FUND TOTAL	\$ 79,216	\$ 84,619	\$ 95,598
Motor License Fund			
General Government  Transfer to General Fund — General Government Operations  Transfer to General Fund — Municipal Police Training  Transfer to General Fund — Patrol Vehicles  Transfer to General Fund — Officer Uniforms	\$ 145,866 2,246 	\$ 149,704 2,314  \$ 152,018	\$ 152,205 2,314 6,030 1,675 \$ 162,224
MOTOR LICENSE FUND TOTAL	\$ 148,112	3 132,016	3 102,224
Department Total — All Funds			
General Fund	\$ 64,896 148,112 2,143 12,177	\$ 68,814 152,018 3,601 12,204	\$ 81,076 162,224 1,377 13,145
TOTAL ALL FUNDS	\$ 227,328	\$ 236,637	\$ 257,822

# **GENERAL GOVERNMENT**

General Government Operations	(	Dollar Amounts in Thousan	ds)
	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Funds	\$ 64,896	\$ 68,814	\$ 81,076
	2,143	3,601	1,377
	160,289	164,222	175,369
TOTAL	\$ 227,328	\$ 236,637	\$ 257,822

Provides administrative support for all line and staff activities of the department. Seeks to reduce traffic accidents through highway patrol, operator qualifications examinations and periodic investigation of vehicle inspection stations. Maintains a juvenile crime prevention program as well as a criminal law enforcement program, which includes training of municipal police, in an effort to reduce crime and instances of civil disorder. Provides assistance during natural disasters and any other emergencies. Inspects all proposed flammable tank installations.

Source of Funds	1985-8 Actua	86	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget
Appropriations: General Government Operations	\$ 63.	099 \$	66,500	\$	74,967
Municipal Police Training		747	2,314	•	2,314
Soft Body Armor		50			
Patrol Vehicles					2,970
Officer Uniforms		• •			825
Federal Funds:					
DEA — Aid to Drug Law Enforcement		82	248		44
NHTSA — Northwestern University Traffic Institute Training .		20	3		
NHTSA — Highway Traffic Safety Educational Training					
Program		25			
NHTSA — Summer Slowdown — 55	4	475			
NHTSA — Operation C.A.R.E.	2	231	397		200
NHTSA — Program Management		11	30		23
NHTSA — Evaluation Project — Traffic			7		6
NHTSA — Traffic Evaluation Project			30		27
NHTSA — Spare Highway Line Markings			475		470
NHTSA — Speed Enforcement Task Force		372	138		
NHTSA — Driver Improvement Course		2			
NHTSA — Increased DUI Enforcement	3	300	9		
NHTSA — Selective Traffic Accident Prevention		9	8		6
NHTSA — Alcohol Safety Education		3	6		4
NHTSA — Evaluation Project for Highway Taffic Safety			7		6
NHTSA — Alcohol Safety Training		2	38		32
NHTSA — Unconventional Vehicles	5	500	500		
NHTSA — Instructor Training		8	20		
NHTSA - Northwestern Retraining		2			
NHTSA — Selective Traffic Enforcement			405		100
NHTSA — Automated Fingerprint Identification		11	30		
NHTSA — Blood Alcohol Testing Equipment		25	85		
NHTJA — Alcohol Program Management			20		
NHTJA — Special Traffic and DUI Enforcement			450		
NHTJA — Summer Traffic Enforcement					300
WDA — Law Enforcement — Allegheny National Forest			14		
FHWA — Motor Carrier Safety Assistance		65	681		159

GENERAL FUND

# STATE POLICE

Source of Funds (continued)	(E 1985-86 Actual	oollar Amounts in Thousands 1986-87 Available	1987-88 Budget
Augmentations:			
Transfer From Turnpike Commission for Traffic Control  Transfer From Motor License Fund — General Government	\$ 10,041	\$ 10,181	\$ 10,880
Operations <sup>a</sup> Transfer From Motor License Fund — Municipal Police	145,866	149,704	152,205
Training <sup>a</sup>	2,246	2,314	2,314
Transfer from Motor License Fund — Patrol Vehicles <sup>a</sup>			6,030
Transfer from Motor License Fund — Officer Uniforms <sup>a</sup>			1,675
Reimbursement for Tuition of Municipal Police	286	250	250
Sale of Automobiles	673	675	675
Reimbursement for Electronic Surveillence Training	13	20	30
Criminal History Record Information Fee	979	975	1,200
Photo License Centers Billings	43	43	43
Training School Fees	28	30	30
Photographic Services Fees	7	10	12
Reimbursement for Services	107	20	25
TOTAL	\$ 227,328	\$ 236,637	\$ 257,822

<sup>&</sup>lt;sup>a</sup>The transfers from the Motor License Fund are not carried foreward to the Summary By Fund and Appropriation to avoid double counting.

# **GENERAL GOVERNMENT**

		(Dollar Amounts in Thousands	)
	1985-86	1986-87	1987-88
Highway Activities	Actual	Available	Budget
State Funds	\$ 148,112	\$ 152,018	\$ 158,539
Provides reimbursement to the General Fund ty, traffic patrol and municipal police training		relating to highway saf	e-
		(Dollar Amounts in Thousands	)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Nailable Available	Budget
Appropriations:			
Transfer to General Fund — General Government Operations.	\$ 145,866	\$ 149,704	\$ 152,205
Transfer to General Fund — Municipal Police Training	2,246	2,314	2,314
Transfer to General Fund — Patrol Vehicles			6,030
Transfer to General Fund — Officer Uniforms			1,675
TOTAL	\$ 148,112	\$ 152,018	\$ 162,224

STATE POLICE
Summary of Agency Program by Category and Subcategory
General Fund and Special Funds

	(Dollar Amounts in Thousands)												
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91	1991-92
General Administration and Support	\$	26,171	\$	27,576	\$	31,577	\$	28,970	\$	28,436	\$	28,779	\$ 29,136
Traffic Safety and Supervision	\$	129,985	\$	132,991	\$	139,093	\$	143,911	\$	147,907	s	154,395	\$ 161,143
Operator Qualifications Control  Vehicle Standards Control  Traffic Supervision		5,862 2,736 121,387		5,813 2,787 124,391		6,103 2,934 129,497		7,871 2,934 133,106		7,871 2,934 137,102		7,271 2,934 144,190	7,271 2,934 150,938
Control and Reduction of Crime	\$	55,620	\$	59,131	\$	71,441	\$	73,958	\$	76,455	\$	79,439	\$ 82,541
Crime Prevention		866 54,754		822 58,309		793 70,648		825 73,133		858 75,597		892 78,547	928 81,613
Maintenance of Public Order	\$	625	\$	663	\$	793	\$	910	\$	910	\$	910	\$ 910
Emergency Assistance		625		663		793		910		910		910	910
Community Safety	\$	607	\$	471	\$	396	\$	412	\$	428	\$	445	\$ 463
Fire Prevention		607		471		396		412		428		445	463
DEPARTMENT TOTAL	\$	213,008	\$	220,832	\$	243,300	\$	248,161	\$	254,136	<u>\$</u>	263,968	\$ 274,193

# General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

# **Recommended Program Costs:**

	(Dollar Amounts in Thousands)																					
		1985-86		1985-86		1985-86		1985-86		1985-86		1986-87		1987-88		1988-89		1989-90	1990-91			1991-92
General Fund Special Funds Federal Funds	\$	8,044 18,127 84	\$	8,549 19,027 144	\$	9,191 22,386 55	\$	9,314 19,656 55	\$	9,545 18,891 55	\$	9,888 19,891 55	\$	10,245 18,891 55								
TOTAL	\$	26,255	\$	27,720	\$	31,632	\$	29,025	\$	28,491	<u>\$</u>	28,834	\$	29,191								

# **Program Analysis:**

General Administration and Support provides direction and coordination for all line and staff activities of the State Police, including the administrative and overhead systems for the operation of the various substantive law enforcement programs. Included in this subcategory are the provision of protection to the Governor and visiting dignitaries, security of the executive residence, and background investigations on State job applicants. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support.

Also included in this subcategory is funding to acquire adequate replacement patrol vehicles. Presently, many

vehicles are on the road until they reach mileages of around 100,000 or more. This additional money will enable the State Police to reach their 70,000 mile vehicle turnover objective in the second year of the appropriation. Additional funding is also included under two additional subcategories - Traffic Supervision and Criminal Law Enforcement.

Funding is also provided in the budget year to upgrade and replace State Police officers' uniforms and related equipment. As with the patrol vehicles, additional funding is also included in the Traffic Supervision and Criminal Law Enforcement subcategories.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
General Government Operations	\$	8,044	\$	8,549	\$	7,926	\$	8,243	\$	8,573	\$	8,916	\$	9,273
Patrol Vehicles				· · · ·		990		1,071		972		972		972
Officer Uniforms						275								
GENERAL FUND TOTAL	_	8,044	\$	8,549	\$	9,191	\$	9,314	<u>-</u>	9,545	_	9,888	•	10,245
	_		<u>-</u>					7,514	=		=	7,000	<b>=</b>	10,243
MOTOR LICENSE FUND														
Transfer to General Fund—General														
Government Operations	\$	18,127	\$	19,027	\$	19,818	\$	17,577	\$	17,085	\$	17,085	\$	17,085
Transfer to General Fund—Patrol										ŕ		,	-	
Vehicles						2,010		2,079		1,806		1,806		1,806
Transfer to General Fund—Officer														
Uniforms						558								
MOTOR LICENSE FUND TOTAL	\$	18,127	\$	19,027	\$	22,386	<u> </u>	19,656	\$	18,891	\$	18,891	\$	18,891
	_				_		_		_		_			,

# **Operator Qualifications Control**

OBJECTIVE: To minimize the number of traffic accidents attributable to physically and mentally unqualified operators.

### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
Special Funds	\$	5,862	\$	5,813	\$	6,103	\$	7,871	\$	7,871	\$	7,271	\$	7,271
Federal Funds		27		36		14								
Other Funds		43		43		43		43		43		43		43
TOTAL	\$	5,932	\$	5,892	\$	6,160	\$	7,914	\$	7,914	\$	7,314	<u>\$</u>	7,314

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Accidents investigated by State Police attributable to unqualified drivers	53,513	55,000	55,500	56,000	56,500	57,000	57,500
Licensed operators	7,555,006	7,630,556	7,706,124	7,783,922	7,861,761	7,940,378	8,019,781
Reexamined operators	152,333	140,000	140,000	140,000	140,000	140,000	140,000
Safety education classes held	6,142	6,167	6,192	6,217	6,242	6,267	6,292

#### **Program Analysis:**

The Commonwealth's Driver Licensing Program has been developed to assure that persons operating vehicles on the highways of the Commonwealth are physically and mentally qualified to do so in a safe manner. For this reason, it has been and continues to be necessary to examine new driver license applicants and reexamine existing licensed drivers to determine their driving ability, physical and mental qualifications, and knowledge of the rules of safe driving.

The driver licensing program is a combined effort of the State Police and the Department of Transportation. The Department of Transportation performs administrative direction and maintains records, while the State Police performs the actual task of examining new applicants and reexamining existing licensed drivers. Driver examinations are conducted for new operators, school bus operators, motorcycle operators, applicants desiring to operate trucks, truck tractors and semi-trailers, pedalcycle operators and special driver examinations as directed by the Department of Transportation's Bureau of Traffic Safety Operations. These special examinations are normally: (1) random operator reexaminations which entail a vision test by State Police Driver License Examiners and a physical examination by a physician to certify that there is no medical condition which

would impair the operator's driving ability; and (2) required reexaminations for those drivers who have accumulated excessive points under the Commmonwealth's point system for driver control.

The State Police operate 42 off-street, 35 on-street and three visual examination sites throughout the State, thereby providing convenient accessibility to all citizens of the Commonwealth. Fifty enlisted and 101 civilian Driver License Examiners are stationed at various locations around the State to administer the driver license examinations.

Personnel performing the driver licensing examinations have received additional specialized training in the operation of the various types of vehicles for which a driver's license is required. Specialized training has been received from the Motorcycle Safety Foundation in the safe operation of motorcycles and the Pennsylvania Motor Truck Association in the operation of trucks, truck-tractors and semi-trailers. School bus seminars have also been held in conjunction with the Department of Transportation to continually improve testing procedures for school bus drivers.

The department's automated driver testing program is continuing in an effort to provide a uniform system of testing throughout the State and to enable more driver

# **Operator Qualifications Control (continued)**

# Program Analysis: (continued)

license examiners to be available for the driving portions of a driver's examination. The State Police now have 21 examination points equipped with those testing units and one mobile van with automated testing equipment. Additionally, Federal funds have enabled the State Police to acquire new vision testing equipment and automated testing equipment.

The traffic safety education programs of the State Police are an integral part of the Operator Qualifications Program. Each county troop has a Safety Education Officer assigned who, as part of his activities, presents defensive driving and other traffic safety education programs geared to meet specific traffic safety needs of a particular age group or geographical area. Special emphasis is placed on youthful drivers, ages 16 to 24, who, statistics indicate, have more accidents than older drivers. Specific programs are provided on drunk driving, motorcycle safety, bicycle safety and pedestrian safety programs and selected accident prevention programs which are all a part of the total highway safety effort.

Total accidents showed an increase of 4.1 percent from the previous year and miles driven in the State also increased significantly to 75.4 billion miles. It is assumed that both increases are a direct result of the upturn in the economy

and the access to cheaper and more accessible fuel supplies. A slight increase in licensed operators is also reflected in driver licensing activities, the result of a large number of teenagers reaching the driving age. Teenagers contributed to a disproportionate number of alcohol-related fatal accidents in 1985. The overall increase in accidents signifies the need to maintain increased special enforcement efforts and also to continue the efforts to encourage the general public to abide by the 55 MPH National Speed Limit. Since 1981, there has been a considerable increase in the number of operators re-examined as a result of the point program which now requires re-exams rather than attendance at driver improvement schools. In the 1985-86 fiscal year, there was an increase in the number of re-examinations which is probably the result of a considerable increase in suspension and traffic arrests.

The driver licensing program responsibility of the State Police is conducted by both enlisted and civilian Driver License Examiners. In the last several years, the State Police has been able to hire and train a number of new civilian Driver License Examiners which has allowed them to reduce enlisted personnel temporarily assigned to this function and to replace some enlisted members who had been permanently assigned as Driver License Examiners.

			(Dollar	Amo	unts in Tho	usand	s)			
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91	1991-92
MOTOR LICENSE FUND										
Transfer to General Fund —										
General Government Operations	\$ 5,862	\$ 5,813	\$ 6,103	\$	7,871	\$	7,871	\$_	7,271	\$ 7,271

# Vehicle Standards Control

OBJECTIVE: To minimize the number of traffic accidents attributable to vehicle mechanical defects.

#### **Recommended Program Costs:**

			(Dollar	Amou	ints in The	ousand:	s)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
Special Funds	\$ 2,736	\$ 2,787	\$ 2,934	\$	2,934	\$	2,934	\$ 2,934	\$ 2,934

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Accidents investigated by State Police at- tributable to mechanical failure	3,709	3,800	3,900	4,000	4,000	4,000	4,000
Certified inspection stations	21,951	22,000	22,500	22,500	22,500	22,500	22,500
Inspection station visitations	18,193	18,500	18,500	18,500	18,500	18,500	18,500
School bus and mass transit vehicle inspections:  Number inspected	21,375	21,500	21,500	21,500	21,500	21,500	21,500
Number rejected	3,084	3,500	3,500	3,500	3,500	3,500	3,500

#### Program Analysis:

The vehicle inspection program within the Commonwealth is currently conducted jointly by the Pennsylvania Department of Transportation and the Pennsylvania State Police. This program was established to provide automotive safety through the periodic inspection of motor vehicles and the removal of unsafe vehicles from the Commonwealth's highways. The private sector inspects registered vehicles under the oversight of the State Police and Department of Transportation. The Department of Transportation administers the selling and distribution of inspection stickers while the State Police monitor the program through inspection station supervisors located at county troops throughout the State. Seventy enlisted members are currently assigned as inspection station supervisors with 59 alternates providing additional assistance as needed.

The field work performed by State Police Inspection Station Supervisors consists primarily of visiting each inspection station once a year, and investigating applicants for inspection stations. During these unannounced visits, the station is checked for sufficient and proper tools, qualified mechanics, accurate record keeping and an exact inventory of, and sufficient security for, inspection stickers. Inspection Station Supervisors are also responsible for examining

mechanics desiring to be certified to perform vehicle inspections, investigating applicants for car dealer licenses, messenger services and full agents for issuance of temporary registration plates, inspecting specially constructed and reconstructed vehicles, and personally performing the annual inspection of all school buses. Other duties include the examination of vehicles involved in fatal accidents for which vehicle failure was listed as the cause, the investigation of complaints about improper inspections and fraudulent repairs, checking and verifying serial numbers on stolen vehicles or out-of-state vehicles with serial plates missing, and the inspection of salvage lots. The State Police are also required to supervise the vehicle inspection programs mandated for all mass transit vehicles in the Commonwealth.

School bus safety inspections are a major portion of State Police mandated responsibilities, with troopers performing the actual safety inspection prior to operation during the school year. This responsibility was entrusted to the State Police as many of the school bus mechanical systems had been neglected in the past resulting in unsafe conditions for the children riding these buses. The inspections are normally conducted in July and August of each year with monthly school bus spot checks conducted during each school year.

## Vehicles Standards Control (continued)

#### Program Analysis: (continued)

The State Police also has one member assigned fulltime to the Southeastern Pennsylvania Transit Authority (SEPTA) to oversee their vehicle inspection program, with other mass transit systems throughout the Commonwealth overseen on an as-needed basis. In the past year, school bus and mass transit vehicles inspected totaled 21,375 and 3,084 respectively. Two new program measures have been added to reflect the activity of this program.

The vehicle inspection program, mandated by the Pennsylvania Vehicle Code, is a key element of the highway safety efforts of the Commonwealth. Accidents attributable to mechanical failure are low in comparison to those attributable to unqualified drivers and the actions of motor vehicle operators; however, the program's objective is to prevent accidents by keeping mechanically defective vehicles off the Commonwealth's highways. Since no data are available concerning the number of accidents prevented through the vehicle inspection process, the effectiveness of the program can only be determined through analysis of the number of accidents which have occurred as a result of mechanical

failure. Accidents attributable to mechanical failure increased slightly in fiscal year 1985-86. It is anticipated that this number will continue to increase slightly in future years because motorists are driving more miles on both highways and other roads. For the fourth year in a row there has been a slight increase in the number of inspection stations and inspection station visitations. However, both remain relatively constant when compared with previous years. These measures are expected to continue at these levels for future years.

A new program, the Motor Carrier Safety Assistance Program (MCSAP) Truck Inspection Program, is a combined effort of the State Police, Pennsylvania Department of Transportation and the Public Utilities Commission to conduct complete driver and vehicle inspections in addition to enforcing the truck weight safety program. This program is performed in accordance with Act 20 of 1985 and is primarily financed through a Federal grant administered by the Pennsylvania Department of Transportation.

#### Program Costs by Appropriation:

			(Dollar	Amo	unts in Tho	ousanc	ls)			
	1985-86	1986-87	1987-88		1988-89		1989-90		1990-91	1991-92
MOTOR LICENSE FUND Transfer to General Fund—General										
Government Operations	\$ 2,736	\$ 2,787	\$ 2,934	\$	2,934	\$	2,934	<u>\$</u>	2,934	\$ 2,934

#### **Traffic Supervision**

OBJECTIVE: To minimize the number of traffic accidents and to aid local police in traffic law enforcement through proper training and traffic assistance.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar 1987-88	: Amounts in The 1988-89	ousands) 1989-90	1990-91	1991-92
General Fund	\$ 121,387 1,936	\$ 124,391 2,953	\$ 1,265 \$ 128,232 1,129	\$ 1,071 \$ 132,035 300 11,102	\$ 972 \$ 136,130 300 11,102	\$ 972 \$ 143,218 300 11,102	\$ 972 \$ 149,966 300 11,102
Other Funds	\$ 134,096	10,819	\$ 142,150	\$ 144,508	\$ 148,504	\$ 155,592	\$ 162,340

#### Program Measures:

-	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Accidents investigated by State Police at- tributable to actions of the operator	20,048	20,500	21,000	21,000	21,000	21,000	21,000
Traffic citations issued	423,562	425,000	425,000	425,000	425,000	425,000	425,000
Arrests for hazardous moving violations	283,214	285,000	285,000	285,000	285,000	285,000	285,000
Incidents of motorist assistance	73,780	70,000	70,000	70,000	70,000	70,000	70,000
State Police arrests for intoxication	4,913	5,000	5,000	5,000	5,000	5,000	5,000
Tests administered by State Police for intoxication	2,179	3,000	3,000	3,000	3,000	3,000	3,000
Tests administered by State Police for municipalities	1,881	1,900	1,900	1,900	1,900	1,900	1,900
Local police trained in basic course	589	870	1,185	1,070	1,070	1,070	1,070
Responses by State Police for assistance in traffic cases	64,651	65,000	65,000	65,500	65,500	65,500	65,500

#### Program Analysis:

Enforcing the Commonwealth's traffic laws is a major responsibility of the Pennsylvania State Police. The emphasis of the department is reducing traffic accidents and bringing the motoring public into voluntary compliance with all traffic laws through patrol and enforcement activities. Traffic patrol and enforcement are provided by the State Police throughout the State in those municipalities where there are no full-time police departments, and on all Interstate highways. Traffic assistance is also provided, upon request, to municipalities with full-time police departments.

The Pennsylvania State Police utilize various patrol and enforcement techniques; however, the very presence of visible police patrols continues to have the greatest impact in the reduction of traffic accidents. In this regard, the State Police attempt to allocate patrol activities to those areas and locations with high traffic and accident volume. Additional programs have also been incorporated into enforcement activities which have had a positive effect. Specifically, the Aerial Speed Enforcement Program and the use of unconventional patrol vehicles have been effective in combating those speeders that utilize CB radios and radar detecting devices. The State Police also provide enforcement activities in commercial vehicle weight enforcement, and will ultimately provide vehicle noise enforcement as mandated by the Vehicle Code.

The Aerial Speed Enforcement Program currently utilizes

#### Traffic Supervision (continued)

#### Program Analysis: (continued)

seven State Police helicopters statewide on designated highways identified by the Department of Transportation as having a high incidence of speeding or speed related accidents. The State Police have also acquired three fixed wing aircraft with Federal funds specifically for 55 milesper-hour enforcement which has further improved efforts in the program, particularly as an effective enforcement tool against commercial vehicles.

Previous Federal funding has also enabled the State Police to conduct various enforcement programs and acquire new and replacement equipment. These programs include: providing a concentrated accident reduction effort over major holiday periods on Interstate highways; utilizing offduty enlisted personnel during the summer weekends for 55 miles-per-hour enforcement on non-interstate highways; utilizing off-duty enlisted personnel for special alcohol enforcement efforts throughout the year; operating a week day speed enforcement task force on non-interstate highways; and acquiring replacement breath testing instruments. Additionally, the State Police continue to utilize 47 unconventional vehicles of various makes and models throughout the State for 55 miles-per-hour enforcement. All of these programs are aimed at enforcing the 55 miles-perhour national maximum speed limit and increasing highway traffic safety.

The Vehicle Weight Enforcement Program, which is a combined effort of the State Police and the Department of Transportation, consists of thirty mobile weighing teams working throughout the State enforcing the Commonwealth's vehicle weight and size limitations. There is also one permanent weigh station located on Interstate 80. State Police members provide the enforcement activity while Transportation personnel are responsible for the scale operations.

The State Police perform other non-enforcement activities in this program, including the investigation of accidents, providing assistance to motorists, the control and orderly movement of traffic, serving of warrants for traffic violations, and assisting the Department of Transportation in picking up suspended driver licenses and recovering monies due the Commonwealth because of bad checks issued for driver licenses or vehicle registrations.

The State Police also provide a number of traffic services even to those municipalities with full-time police departments. Assistance is provided in accident investigation, traffic direction, traffic control for major activities which the local department cannot handle, radar enforcement on local highways with a high incidence of speed violations, helicopter and fixed wing aircraft patrol, breath testing services, and, in some situations, communications. Additionally, the State Police provide basic police training for municipal police officers and offer an assortment of short traffic courses for in-service training. These courses are offered at the State Police Academy in Hershey and at four regional training centers located in Wyoming, Collegeville, Greensburg, Meadville, and other certified training institutions throughout the Commonwealth.

The decrease of intoxication tests administered is attributed to problems with testing equipment, emphasis on blood-alcohol testing, increased testing refusals by suspects plus the addition of eleven county booking centers. The county booking center employes administer blood-alcohol testing and process appropriate paperwork which frees valuable police officer time for both municipal and State Police. The decrease in local police trained compared to previous estimates is basically attributed to the Philadelphia Police Department not attaining their projected goal.

## Traffic Supervision (continued)

## Program Costs by Appropriation:

			(Dollar	Amounts in The			
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
Patrol Vehicles			\$ 990 275	\$ 1,071	\$ 972	\$ 972	\$ 972
Officer Officerius			273				• • • •
GENERAL FUND TOTAL		. , , ,	\$ 1,265	\$ 1,071	\$ 972	\$ 972	\$ 972
MOTOR LICENSE FUND Transfer to General Fund—General				<b>4</b> 147 510			•
Government Operations	\$ 119,141	\$ 122,077	\$ 123,350	\$ 127,549	\$ 131,821	\$ 138,809	\$ 145,453
Police Training	2,246	2,314	2,314	2,407	2,503	2,603	2,707
Vehicles Transfer to General Fund—Officer			2,010	2,079	1,806	1,806	1,806
Uniforms			558				
MOTOR LICENSE FUND TOTAL	\$ 121,387	\$ 124,391	\$ 128,232	\$ 132,035	\$ 136,130	\$ 143,218	\$ 149,966

#### Crime Prevention

OBJECTIVE: To minimize the incidence of crime through a reduction in the opportunity for potential violators to commit unlawful acts and by motivating juvenile violators to avoid any future unlawful activity.

#### Recommended Program Costs:

					(Dollar	Amou	nts in Tho	usands	)			
	1	985-86	1986-87	1	987-88	1	988-89	1	989-90	1	990-91	1991-92
General Fund	\$	866	\$ 822	\$	793	\$	825	\$	858	\$	892	\$ 928

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
National juvenile crime rate (per 100,000 population)	2,943	3,000	3,100	3,100	3,100	3,100	3,100
State juvenile crime rate (per 100,000							
population)	2,409	2,500	2,550	2,550	2,550	2,550	2,550
Juveniles arrested by State Police	10,135	10,500	11,000	11,000	11,000	11,000	11,000
Juveniles receiving State Police preventive							
contacts	3,098	3,128	3,158	3,188	3,218	3,248	3,278
Juvenile offenders handled informally	3,907	3,946	3,985	4,024	4,063	4,102	4,141
Liaison visits to courts, schools, police							
departments, etc.	6,568	6,633	6,699	6,765	6,831	6,897	6,963
Attendance at youth aid programs	140,964	141,400	141,900	142,400	142,900	143,400	143,900
Attendance at crime prevention programs	90,578	91,405	92,310	93,215	94,120	95,025	95,930

#### **Program Analysis:**

Combating crime is not the responsibility of police alone. It requires the active, organized involvement of the public if any significant results are to be realized. Crime decreased by 1.0 percent in 1985 while initial statistics for the first half of 1986 reveal an increase of 1.8 percent. In order to reverse this slight upward trend, persons of all ages, sex, and socioeconomic backgrounds need to be made aware of, and become involved in, crime prevention.

Since many crimes are preventable, the State Police have elicited citizen participation by providing guidance as to: precautions the average individual may take to protect his/her person, family, and property from crime; steps that neighbors may take towards protecting one another from crime; measures which individuals may take to reduce physical danger and property loss should they become a victim of crime; and steps citizens may take to help police

solve crimes. The State Police have specific programs to deal with rape, burglary, child molestation, and bunco. These programs are presented to "target audiences" composed of the category of persons most likely to be victims of that particular crime. Additionally, State agencies, communities, neighborhood groups, citizens, rural electric utilities, and independent petroleum companies are encouraged through the State Police Public Education and Awareness Programs to participate in other crime prevention activities such as: Neighborhood Crime Watch Groups, Operation Identification, Block Parents, and Utility Watch. Further emphasis is provided through the news media by utilizing news releases to issue crime prevention tips and to alert the public to any crimes which may be occurring frequently during a given time period within a community. In addition to crime prevention, the department has implemented a

#### Crime Prevention (continued)

#### Program Analysis: (continued)

statewide crime stoppers/solvers program. This program will utilize the police, the community, and the news media in an approach to obtain information to solve crimes and to apprehend the criminals. This program raises funds through a nonprofit community organization that authorizes payment of rewards to informants. The news media features the crimes and fugitives, and the police gather the resulting information from anonymous informants and investigate the incident in an attempt to effect an arrest.

The State Police, in fiscal year 1987-88, will continue to implement its crime prevention efforts through assistance in organizing communities and neighborhoods to mount a sustained effort of preventing crime and assisting the police in increasing crime solution and conviction rates. The department has trained officers as crime prevention officers. However, their participation is in addition to their regular duties. High priority crime prevention programs, such as neighborhood watch programs are becoming more popular and have shown considerable impact on decreasing the crime rate in the communities and neighborhoods where programs are ongoing.

Youth aid continues to be a part of crime prevention activities, even though it has been combined with community relations activities. This activity includes: the counseling of juveniles who appear to be drifting toward a conflict with

the law, and in those cases when increased parental guidance is indicated, counseling with the juvenile's parents or guardians; conducting liaison visits with the courts, schools and police departments relative to juvenile problems which are of a common interest; and the development of Youth Aid Programs. Additionally, the State Police is participating in an "Operation Home Free" program which is designed to provide for the return of runaway/missing children.

Both the national and state juvenile crime index arrest rates increased slightly while the number of juveniles arrested by the State Police showed an increase of 12.9 percent. The most significant areas of increase were: runaways, 41.6 percent and simple and minor assaults, 59.5 percent. This increase is reflected in the program measure for the number of juveniles arrested by the State Police from 1984-85 to 1985-86. The third year for the program measure designed to report attendance at youth aid programs shows a slight decrease which is the result of a change in reporting methods intended to better reflect the actual number of youths attending these programs and an increase in the number of program presentations. The number of liaison visits to courts, schools, police departments, etc. increased significantly as a result of greater emphasis on youth groups in prevention type programs.

#### Program Costs by Appropriation:

					(Dollar	Amou	nts in Tho	usands	)			
	1	985-86	1986-87	1	987-88		1988-89	1	989-90	1	990-91	1991-92
												•
GENERAL FUND												
General Government Operations	\$	866	\$ 822	\$	793	\$	825	\$	858	\$	892	\$ 928

#### Criminal Law Enforcement

OBJECTIVE: To maximize the percentage of sound crime case clearances and the percentage of convictions, and to aid local police in crime case clearances through training criminal case assistance and technical support.

#### **Recommended Program Costs:**

				(Dollar	Amo	unts in Tho	usan	ds)				
1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
	\$	58,309	\$	68,638	\$	71,054	\$	73,791	\$	76,741	\$	79,807 :
				2,569		2,079		1,806		1,806		1,806
96		468		179		179		179		179		179
1,361		1,342		1,578		1,578		1,578		1,578		1,578
\$ 56,211	\$	60,119	\$	72,964	\$	74,890	\$	77,354	\$	80,304	\$	83,370
	\$ 54,754 	\$ 54,754 \$	\$ 54,754 \$ 58,309  96 468 1,361 1,342	\$ 54,754 \$ 58,309 \$ 	1985-86 1986-87 1987-88 \$ 54,754 \$ 58,309 \$ 68,638 2,569 96 468 179 1,361 1,342 1,578	\$ 54,754 \$ 58,309 \$ 68,638 \$  2,569  96 468 179  1,361 1,342 1,578	\$ 54,754 \$ 58,309 \$ 68,638 \$ 71,054 2,569 2,079 96 468 179 179 1,361 1,342 1,578 1,578	\$ 54,754 \$ 58,309 \$ 68,638 \$ 71,054 \$	\$ 54,754 \$ 58,309 \$ 68,638 \$ 71,054 \$ 73,791 	1985-86       1986-87       1987-88       1988-89       1989-90         \$ 54,754       \$ 58,309       \$ 68,638       \$ 71,054       \$ 73,791       \$           2,569       2,079       1,806         96       468       179       179       179         1,361       1,342       1,578       1,578       1,578	1985-86       1986-87       1987-88       1988-89       1989-90       1990-91         \$ 54,754       \$ 58,309       \$ 68,638       \$ 71,054       \$ 73,791       \$ 76,741           2,569       2,079       1,806       1,806         96       468       179       179       179       179         1,361       1,342       1,578       1,578       1,578       1,578	1985-86       1986-87       1987-88       1988-89       1989-90       1990-91         \$ 54,754       \$ 58,309       \$ 68,638       \$ 71,054       \$ 73,791       \$ 76,741       \$ 75,741 </td

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Statewide crimes against persons	38,843	40,000	41,000	41,000	41,000	41,000	41,000
Statewide crimes against property	320,441	325,000	330,000	330,000	330,000	330,000	330,000
Crimes against persons investigated by State Police:							
Total	2,543	2,600	2,650	2,650	2,650	2,650	2,650
Percent resulting in arrests	60.8%	57.0%	57.0%	57.0%	57.0%	57.0%	57.0%
Percent of those arrested who are							0,10,70
convicted	63.8%	60%	60%	60%	60%	60%	60%
Crimes against property investigated by State Police:							
Total	36,347	37,000	37,500	37,500	37,500	37,500	37,500
Percent resulting in arrests Percent of those arrested who are	20.6%	20%	20%	20%	20%	20%	20%
convicted	79.1%	77%	77%	77 <b>%</b>	77%	77%	77 <b>%</b>
Criminal investigations regarding arson	3,356	3,600	3,600	3,600	3,600	3,600	3,600
Arson arrests	315	400	400	400	400	400	400

#### Program Analysis:

State Police activities in this program are geared toward controlling the incidence of crime. Many factors affect the type and volume of crime that occurs within the Commonwealth. Some of the more important factors are density and size of community population, economic conditions, including job availability, cultural conditions, and effective strength of law enforcement agencies.

There are two ways in which to measure the productivity of the police effort in the criminal justice system. The first is the clearance rate, the percentage of reported crimes for which an arrest is made. The second is the conviction rate, the percentage of convictions resulting from total arrests.

Clearance rates for crimes against persons (murder, rape, robbery, kidnapping and assault) are consistently higher than for other crimes for several reasons: there is a victim; there is usually a witness (often the victim); and the occurrence of these types of crimes afford the investigator more substantial evidence with which to conduct the investigation. On the other hand, crimes against property (burglary, larceny, auto theft, etc.) have a lower clearance rate because there is usually no witness to the crime and there is less concrete evidence with which the investigator can work.

The State Police are responsible for conducting criminal

#### Criminal Law Enforcement (continued)

#### Program Analysis: (continued)

investigations any where in the Commonwealth where there is no organized police agency, and also for providing investigative and technical assistance to any full-time municipal police department on request. Additionally, the State Police provide investigative assistance in the areas of drugs and narcotics, organized crime, white collar crime, public corruption, arson, etc. Investigations of these activities involve covert operations, intelligence gathering and reporting, surveillance, and expertise in a specific field. These specific crimes have placed increased responsibilities upon the State Police, as well as enhancing the role of the State Police through its technical expertise and support.

The Pennsylvania State Police Division of Drug Law Enforcement continues to combat the importation, manufacture, distribution and use of illegal drugs in the Commonwealth through overt and covert operations initiated and conducted by enlisted members both alone and in conjunction with other municipal, State and Federal agencies.

The Organized Crime Division comprised of White Collar Crime Units, Fraud Investigation Units and Organized Crime Units, is involved in many major criminal investigations throughout the Commonwealth. The White Collar Crime Units conduct investigations in the area of public corruption, official oppressions, major thefts, forgery and similar crimes. The Fraud Investigation Units concentrate on covert investigations such as "sting" operations and infiltrations of highly structured criminal groups which specialize in all types of property crime. The Organized Crime Units conduct and assist other law enforcement agencies in conducting undercover investigations of major illegal gambling enterprises, major criminal organizations, outlaw motorcycle gang members and career criminals.

Arson investigation has also become increasingly emphasized and specialized over the last several years due to state and national awareness. The State Police utilize 44 fire marshals in the field and three administrative personnel at department headquarters who actively investigate and coordinate all arson or suspicious fire-related occurrences. These fire marshals are augmented by 57 trained alternates, some of whom are being utilized almost full-time, to perform fire investigative services when required. In addition, the State Police continues to improve its arson analysis and detection capabilities through the use of mass spectrometers and hydrocarbon indicators, cameras, and tools used by fire marshals in the field.

The Motor Vehicle Theft Unit provides investigative assistance to all police agencies of the Commonwealth and Federal investigative agencies by providing investigative expertise in motor vehicle theft operations, the identification

of suspect vehicles and current modus operandi of professional vehicle theft rings and vehicle thieves. This unit also provides assistance to all levels of police authority in instances where vehicles are involved in the commission of a crime. Working with the Department of Transportation's Bureau of Motor Vehicles, the assistance is rendered in a timely fashion so as to enhance the investigation of vehicle related crime.

The Pennsylvania State Police are actively involved in conducting a course of training in the legal and technical aspects of wiretapping and electronic surveillance for investigative and law enforcement officers of the Commonwealth. The training, under regulations and standards established by the Attorney General and the Commissioner of the State Police, provides for the certification and periodic recertification of Commonwealth investigative or law enforcement officers eligible to conduct wiretapping or electronic surveillance. The State Police have a number of criminal investigation unit members who are certified to conduct wiretapping and electronic surveillance and who have been called upon to conduct one party consent and court-ordered wiretaps and electronic surveillance for municipal, county and State agencies of the Commonwealth.

The Missing Persons Unit, established on October 4, 1985, serves as Pennsylvania's Clearinghouse and central repository for missing persons information. It will interact with similar organizations in other states and at the Federal level for inter and intra state coordination and exchange of information. This unit is utilized as a resource center and information exchange service and will compliment the National Crime Information Center (NCIC) and Commonwealth Law Enforcement Assistance Network (CLEAN) missing person file data base system. Additional services available from the unit will be the preparation and dissemination of missing persons flyers, preparations and production of informational brochures pertaining to missing and exploited children, and a directory of available resources providing assistance in locating missing persons. Upon request, the unit will also provide training seminars for interested law enforcement agencies, awareness programs for civic groups and public schools, and will provide assistance and technical advice to all Federal, State and local law enforcement authorities concerning missing, wanted, and unidentified persons.

The State Police serve as the Commonwealth's central repository for criminal history record information, which includes criminal identification records, fingerprint records and gun registration records. The State Police have traditionally provided criminal investigative training courses to municipal police. Local police have access to the CLEAN system and the statewide crime laboratories of the State

#### Criminal Law Enforcement (continued)

Program Analysis: (continued)

Police. In addition, the State Police provide routine criminal investigative services including background investigations for police applicants, as well as for other departments of State government, expert witness testimony in court, investigative assistance in the areas of missing persons, and the correlation of investigation information. The State Police also perform investigative services for out of State and Federal law enforcement agencies.

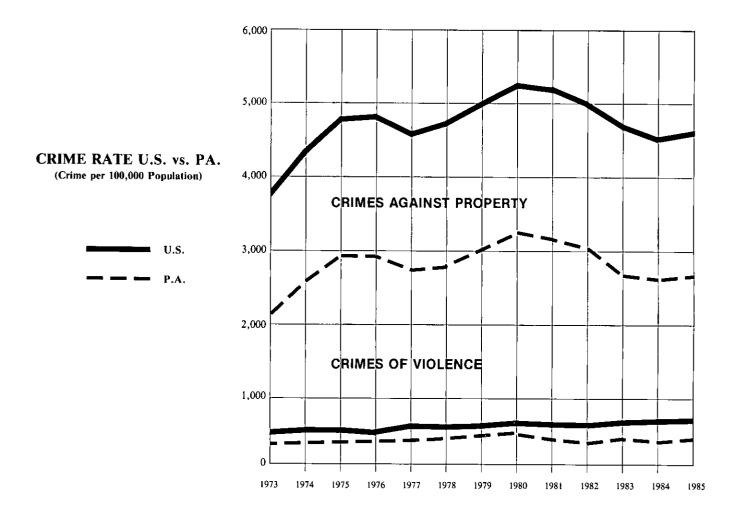
The State Police has recently implemented a statewide Crime Stoppers/Solvers Program. This program utilizes the police, the community, and the news media to obtain information to solve crimes and to apprehend the criminals. This program raises funds through a nonprofit community organization that authorizes payment of rewards to informants. The news media features the crimes and fugitives, and the police gather the resulting information from anonymous informants and investigate the incident in an attempt to effect an arrest.

The total number of crimes reported in 1985 increased 2.5 percent over the number reported in 1984, according to the Pennsylvania Uniform Crime Report. Part I Offenses.

the more serious offenses, decreased by 1.0 percent, while Part II Offenses, the lesser offenses, increased by 5.2 percent. Through the first six months of 1986, crime in Pennsylvania continued to show an increase with Part I Offenses up by 1.8 percent and Part II Offenses up by 5.4 percent. It appears that the downward trend in crime has bottomed out and will remain relatively constant or increase slightly over the next several years. While crime has remained relatively constant, recent economic conditions have caused some municipal police departments to be disbanded, resulting in the State Police acquiring additional areas of primary jurisdiction for criminal and traffic enforcement.

An additional \$65,000 is recommended for a narcotic dog program. These funds will enable the State Police to acquire and train a narcotic dog and handler for four troops. This initiative will provide the department with an effective tool to combat the drug abuse problem.

Additional funds are also recommended for an Automated Fingerprint Identification System (AFIS). Details are provided in the program revision following this subcategory.



## Criminal Law Enforcement (continued)

### Program Costs by Appropriation:

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
General Government Operations	\$ 52,957	\$ 55,995	\$ 65,059	\$ 67,576	\$ 70,315	\$ 73,165	\$ 76,127
Municipal Police Training	1,747	2,314	2,314	2,407	2,503	2,603	2,707
Soft Body Armor	50						
Patrol Vehicles			990	1,071	973	973	973
Officer Uniforms			275	•			
GENERAL FUND TOTAL	\$ 54,754	\$ 58,309	\$ 68,638	\$ 71,054	\$ 73,791	\$ 76,741	\$ 79,807
MOTOR LICENSE FUND  Transfer to General Fund — Patrol							
Vehicles			2,010	2,079	1,806	1,806	1,806
Transfer to General Fund — Officer							
Uniforms			559				
MOTOR LICENSE FUND TOTAL			\$ 2,569	\$ 2,079	\$ 1,806	\$ 1,806	\$ 1,806

#### **Criminal Law Enforcement**

#### Program Revision: Automated Fingerprint Identification System (AFIS)

#### **Recommended Program Revision Costs:**

				(Dollar	Amo	ants in Tho	ousand	s)			
	1985-86	1986-87	1	987-88		1988-89		1989-90	1	1990-91	1991-92
General Fund	, , , , ,		\$	3,358	<u>\$</u>	3,333	\$	2,004	\$	350	\$ 350

#### Program Analysis:

This budget includes recommended funding for an Automated Fingerprint Identification System (AFIS) to perform rapid fingerprint search-and-match functions that are now performed manually.

Presently, a suspect must be known to compare latent prints at crime scenes with specific ten-print fingerprint cards. This system will enable, through the use of modern computer techniques, the matching of minute fingerprint patterns with the ten-print card. It will permit the selection, with a high degree of accuracy, of one or a very few suspects. Fingerprint data could then be transmitted rapidly and inexpensively over ordinary telephone lines. The system will be able to build its own files and maintain, update and clear duplicate and poor-quality prints.

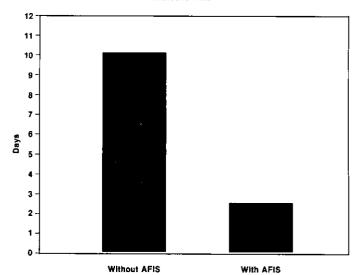
Presently the turnaround time for processing fingerprint cards is 10 days but with the system in effect, the turnaround time will be reduced to an average of 2.5 days or better.

Automated Fingerprint Identification Systems are in operation or are being installed or acquired in 16 states. The California Attorney General estimated that this new technology will solve as many as 22,000 crimes once the system is operational in that state. Pennsylvania has over 4,500 current unsolved cases which have identifiable latent prints with no suspects, many of which could be solved once an AFIS is a reality in the Commonwealth.

Costs are based on a statewide system consisting of seven (7) regional forensic laboratories with the central core site at State Police headquarters. Costs for the first three years of the program provide for system hardware and software expenses with maintenance expenses beginning in Fiscal Year 1990-91.

#### FINGERPRINT PROCESSING

**Turnaround Time** 



#### Recommended Program Revision Costs by Appropriation:

			(Dollar	Amo	unts in Tho	usand	s)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
GENERAL FUND									
General Government Operations			\$ 3,358	\$	3,333	\$	2,004	\$ 350	\$ 350

#### **Emergency Assistance**

OBJECTIVE: To respond to special situations in order to minimize loss of life, bodily injury, property loss and other economic losses through the prevention of civil disorder and the control of riotous and natural or man-made disaster situations.

#### **Recommended Program Costs:**

		(Dollar Amounts in Thousands)													
		1	985-86	1	986-87	1	987-88	1	988-89	ı	989-90	1	990-91		1991-92
	General Fund		625	•	663	•	793	•	910	•	910	· · · · · · · ·	910	•	910
1	Celleral Fund	<u> </u>	023	•	003	<u> </u>	193	<b>D</b>	910	<u> </u>	910			<u> </u>	910

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Emergency assistance situations requiring State Police response	37	25	25	25	25	. 25	25
Arrests by State Police stemming from emergency assistance situations	18	50	50	50	50	50	50
Total person hours spent on disorders	13,581	10,000	10,000	10,000	10,000	10,000	10,000

#### Program Analysis:

The State Police are normally called upon whenever any special situations occur within the Commonwealth. The department has primary police jurisdiction in large areas of the Commonwealth and also provides assistance to a variety of local and State agencies, particularly law enforcement agencies. This department treats emergency assistance as two separate classifications: civil disorder and disturbances and emergency management.

Civil disorder and disturbances are incidents that are or will very likely become criminal in nature in such categories as labor disorders, strikes, campus-school disorders, youth group disorders, terrorism and hostage situations. Within each troop assigned, Community Relations Officers and alternates provide continuous maintenance of liaison and communications with law enforcement personnel, elective offices, unions, community groups and organizations affected directly or indirectly by tension, for the purpose of identifying problem areas in order to prevent and mitigate escalation.

In September 1986, the State Police developed a Special Emergency Response Team (SERT) in the Southeastern region of the State. The SERT team is comprised of carefully selected and specially equipped officers who are responsible for high-risk and special emergency situations. The team consists of a negotiation unit responsible for hostage and tactical negotiations and a tactical unit responsible for actual

physical intervention. The primary goal of the SERT team is to save lives.

Emergency management deals with prevention, mitigation and response to natural and/or man-made hazards to prevent, minimize and alleviate loss of life or injury to human or animal life, public and private property loss, economic loss and disruption of normal living conditions. The Pennsylvania State Police have been given specific responsibilities under the Pennsylvania Disaster Operations Plan, Annex "E" relative to fixed nuclear incidents, and Act 147 of 1985 relative to spent nuclear fuel shipments.

Two accident areas which require specialized training for emergency responses are nuclear and hazardous substance accidents. The State Police have instituted a radiological monitoring course for all cadets to cover nuclear transportation accidents and their response plans for nuclear accidents. Statewide, there were 1,053 hazardous substance accidents reported during the last five years. In addition, when notified, State Police personnel provide escorts for methyl isocyanate shipments and spent nuclear fuel shipments.

Activities in this program can vary considerably from year to year due to the uncertainties surrounding the many causes which produce special situations. There was a substantial increase in the number of emergency assistance requiring State Police response in 1985-86. This increase is partly due

#### **Emergency Assistance (continued)**

to 18 responses to the strike at the McCreary Rubber Company, Indiana County and 12 responses to various incidents in the Philadelphia area.

However, there was a decrease in the number of manhours spent on emergency situations in 1985-86 due to the moderate nature of these situations. Situations requiring State Police response during the last several years has been rather low in comparison to previous years due to relatively calm labor years in terms of strikes, and the absence of fuel shortages. Any large strikes such as occurred several years ago in the coal and trucking industries, or anti-nuclear demonstrations, would increase activity considerably as was

the case when 82 arrests were made at a Three Mile Island demonstration.

As in previous years, the needs, outputs and impacts of this program for future years cannot be accurately projected. Individual civil disorders tend to occur over particular actions or inactions on the part of individuals or groups. Certain events can somewhat be anticipated in advance, such as impending strikes which can develop into civil disorders, and appropriate action may be taken to try and avoid any disturbances. Other instances are spontaneous and cannot initially be eliminated through preventive contacts.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
	1985-86 1986-87 1987-88 1988-89 1989-90 1990-91 1991-													1991-92
GENERAL FUND														
General Government Operations	\$	625	\$	663	\$	793	\$	910	\$	910	\$	910	\$	910

#### Fire Prevention

OBJECTIVE: To minimize fire hazards endangering persons or property.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 1988-89 1989-90 1990-91 1991-92												991-92		
General Fund	\$	607	\$	471	\$	396	\$	412	\$	428	\$	445	\$	463	

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Corrections formally ordered and made	3	10	10	10	10	10	10
Accidental fires reported to State Police	693	700	700	700	700	700	700

#### **Program Analysis:**

Currently, fire prevention activities involve primarily the inspection of flammable tank installations, including modifications to existing installations, the enforcement of the regulations governing the storage and handling of flammable liquids and the investigation of arson and fires reported as suspicious or undetermined.

Activities in the approval and inspection of flammable and combustible liquid tank installations decreased slightly for the year and the number of corrections ordered and made decreased from 10 in 1984-85 to 3 in 1985-86

Efforts have been made by the department over the last several years to transfer activities relating to the approval and inspection of flammable and combustible liquid tank installations to other state agencies. Currently, discussions involving a transfer have been undertaken with the Department of Environmental Resources. This is an attempt to consolidate activities in an agency which performs similar

regulatory services. Should this occur, State Police fire marshals would be free to devote all of their time to the investigation of suspicious fires and the prevention of arson.

Other duties performed by State Police Fire Marshals within this program include the investigation of reported fire hazards, the presentation of fire prevention programs to community groups, and the coordination of fire prevention activities with local, State and private-related organizations. The State Police also have a statewide chain of 1,905 assistants to the Fire Marshal exclusive of Allegheny and Philadelphia counties, normally local Fire Chiefs or Assistant Fire Chiefs appointed by the Commissioner, who are provided training along with locally appointed Fire Marshals on fire investigation techniques and cause recognition. Assistance is also provided to local Fire Marshals, when requested, in the investigation of fires of undetermined origin.

#### Program Costs by Appropriation:

				(Dollar	Amou	nts in The	ousands.	)				
	•	1985-86	1986-87	1987-88	1	1988-89	1	989-90	1	990-91	1	1991-92
GENERAL FUND General Government Operations	\$	607	\$ 471	\$ 396	\$	412	\$	428	\$	445	\$	463

## Tax Equalization Board

The State Tax Equalization Board determines annually the aggregate market value of assessed taxable real property throughout the Commonwealth for use in determining the amount and allocation of Commonwealth subsidies to school districts, for use in determining State support of public libraries, and in determining certain tax limitations.

## TAX EQUALIZATION BOARD

## Summary by Fund and Appropriation

		(I 85-86 ctual	Dollar Amou 19 Av	19	1987-88 Budget		
General Fund	A	ctuai	AV	anabie	1	augei	
General Government General Government Operations	\$	945	\$	933	\$	1,015	
GENERAL FUND TOTAL	\$	945	\$	933	\$	1,015	

GENERAL FUND

## TAX EQUALIZATION BOARD

## **GENERAL GOVERNMENT**

General Government Operations	1985-86 Actual		Dollar Amou 19 Avi	, 1	987-88 Budget	
State Funds	\$	945	\$	933	\$	1,015
Determines the aggregate market value of asse subdivision and school district in the Commonwea subsidies to school districts and public libraries at	alth for	use in dete	mining C	ommonwea	alth	
		•		nts in Thousan		
Source of Funds	-	85-86 ctual		86-87 ailable	_	987-88 Budget
Appropriation:						
General Government Operations	\$	945	\$	933	\$	1.015

## TAX EQUALIZATION BOARD

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

#### (Dollar Amounts in Thousands) 1985-86 1986-87 1987-88 1988-89 1989-90 1990-91 1991-92 General Administration and Support . . . . . 945 933 1,015 1,056 1,098 1,142 1,188 General Administration and Support . . . . 945 \$ 933 1,015 1,056 1,098 1,142 1,188 1,015 1,056 1,098 1,188 DEPARTMENT TOTAL ..... 945 933 1,142

## TAX EQUALIZATION BOARD

### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)													
	1	985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Fund	\$	945	\$	933	\$	1,015	\$	1,056	\$	1,098	\$	1,142	<u>\$</u>	1,188

#### Program Analysis:

The State Tax Equalization Board is an independent administrative board created to ensure equitable distribution of tax funds among the State's school districts. The board in accordance with Act 447 of 1947, P.L. 1046 determines annually the aggregate market value of taxable real property in each of the more than 2,500 municipalities and 501 school districts in the Commonwealth and certifies the market value to the Secretary of Education. The results are used in determining distribution of State subsidies to school districts and local libraries, in lieu of tax payments under Project 70 Land Acquisitions, limitations on real estate taxes in school districts lying in more than one county, tax limitations in financing community colleges and overall tax limitations for political subdivisions and school districts. The program includes holding of hearings and analysis of real estate

values and transactions. Act 267 of 1982 requires the Board to establish annually a common level ratio of assessed value to market value in each county for the prior calendar year.

The Board performed 98 percent of the field validation and appraisal of state owned properties for the original audit of the General Fixed Asset Real Property Account. The task involved 12,000 state owned buildings of which approximately 3,000 required appraisal work.

The Board will continue to administer and maintain, on an as needed basis, a continuing program of valuation services for the Commonwealth.

Act 192 of 1986 requires the Board to certify assessors for the valuation of real property for ad valorem taxation purposes.

#### Program Costs by Appropriation:

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND General Government Operations	· C	945	¢	933	¢	1 015	¢	1.066	•	1.000	¢		•	
General Government Operations		943	3	933	<u>,</u>	1,015	3	1,056	3	1,098	\$	1,142	\$	1,188

# Department of Transportation

The responsibility of the Department of Transportation is to provide for the fast, efficient and safe movement of people and goods within the Commonwealth through a balanced transportation system. The department was formed July 1, 1970 by an act of the Legislature combining the former Department of Highways with other transportation-related activities in various departments.

Restricted revenue appropriated for aviation operations, airport development and the real estate tax rebate program and executively authorized for the advance construction interstate, bridge improvement and local road turnback programs are shown as "Restricted Revenue" on the Summary by Fund and Appropriation and detail pages and as "Other Funds" in the appropriate subcategories.

#### **PROGRAM REVISIONS**

## **Budgeted Amounts Include the Following Program Revisions:**

Appropriation	Title	State Funds thousands)
	General Fund	
Southeastern Pennsylvania Public Transit Authority (SEPTA)	Predictable Funding	\$ 10,009
Port Authority Transit (PAT)	Predictable Funding	4,136
Small Urban Operators	Predictable Funding	1,626
Bus Rehabilitation		-500 <sup>a</sup>

This Program Revision proposes fundamental changes to the current mass transportation operating assistance allocation formula to provide predictable funding for the Commonwealth's mass transit operators.

DEPARTMENT TOTAL

\$ 15,271

<sup>&</sup>lt;sup>a</sup>Nonrecurring in 1986-87.

## **DEPARTMENT OF TRANSPORTATION**

## Summary by Fund and Appropriation

General Fund	(D 1985-86 Actual	ollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
General Government			
Mass Transportation Operations	\$ 1,200 250	\$ 1,142 250	\$ 1,173
Railroad Bridge Inspections		175	175
Collection	1,461	1,505	1,550
Pennsylvania Coordinate System	145	100	
High Speed Intercity Rail Passenger Commission	882	500	300
Welcome Centers			711
Subtotal	\$ 3,938	\$ 3,672	\$ 3,909
Grants and Subsidies			
Mass Transportation Assistance	\$ 174,355	\$ 180,000	
SEPTA			\$ 137,275
PAT			49,599
Small Urban Operators			8,397
Rural and Intercity Rail and Bus Transportation	4,049	5,435	5,249
Freight Rail Assistance	3,244	3,748	3,860
Civil Air Patrol	300	325	200
Coast Guard Auxiliary Board		200	
Benjamin Franklin Bridge Lighting			250
Subtotal	\$ 181,948	\$ 189,708	\$ 204,830
TOTAL STATE FUNDS	\$ 185,886	\$ 193,380	\$ 208,739
Federal Funds	\$ 13,635 1,711	\$ 13,298 752	\$ 9,958 731
GENERAL FUND TOTAL	\$ 201,232	\$ 207,430	\$ 219,428

## DEPARTMENT OF TRANSPORTATION

# Summary by Fund and Appropriation (continued)

Motor License Fund	1985-86 Actual	(Dollar Amounts in Thousan 1986-87 Available	ds) 1987-88 Budget
General Government			
General Government Operations	\$ 20,540	\$ 20,901	\$ 21,528
Transportation	1,663	1,725	1,725
Highway and Safety Improvement	129,000	147,485	162,560
Advance Construction Interstate	15,800		
Highway Maintenance	548,181	548,638	567,609
Highway Maintenance—Supplemental	5,401	10,947	16,766
Salt Storage Buildings	1,500	1,500	1,500
Heavy Equipment Acquisition	15,500		
One-time Maintenance Payment		20,000	
Highway Restorations-Highway Transfer		5,000	
Local Bridge Inspection		1,740	800
Secondary Roads — Maintenance and Resurfacing	51,843	51,362	52,391
Safety Administration and Licensing	47,740	48,416	44,483
Subtotal	\$ 837,168	\$ 857,714	\$ 869,362
Debt Service Requirements			
		• • • • • • • • • • • • • • • • • • • •	
State Highway and Bridge Authority Rentals	\$ 28,677	\$ 27,900	\$ 26,200
Grants and Subsidies			
Local Road Maintenance and Construction Payments Supplemental Local Road Maintenance and Construction	\$ 146,769	\$ 147,158	\$ 151,533
Payments	5,000	5,000	5,000
Philadelphia Payment — Franchise Tax	1,101	927	882
Subtotal	\$ 152,870	\$ 153,085	\$ 157,415
TOTAL STATE FUNDS	\$1,018,715	\$1,038,699	\$1,052,977
Federal Funds	\$ 793,300	\$ 874,723	<b>\$</b> 773,281
Augmentations	15,087	27,809	28,070
Restricted Revenue	97,167	206,224	114,490
MOTOR LICENSE FUND TOTAL	\$1,924,269	\$2,147,455	\$1,968,818

## DEPARTMENT OF TRANSPORTATION

## Summary by Fund and Appropriation (continued)

	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Lottery Fund			
General Government Ridership Verification	\$ 75	\$ 100	\$ 100
Grants and Subsidies  Elderly Free Transit	\$ 65,292 37,702 1,957	\$ 71,469 38,000 2,300 4,700	\$ 75,784 38,000 2,300
Subtotal	\$ 107,451	\$ 116,469	\$ 118,584
TOTAL LOTTERY FUND	\$ 107,526	\$ 116,569	\$ 118,684
Department Total — All Funds			
General Fund Special Funds Federal Funds Augmentations Restricted Revenue SUBTOTAL ALL FUNDS	\$ 185,886 1,126,241 806,935 16,798 97,167 \$2,233,027	\$ 193,380 1,155,268 888,021 28,561 206,224	\$ 208,739 1,171,661 783,239 28,801 114,490 \$2,306,930
Other Funds	\$ 79,989	\$ 173,600	\$ 229,726
TOTAL ALL FUNDS	<u>\$2,313,016</u>	\$2,645,054	<u>\$2,536,656</u>

#### **GENERAL GOVERNMENT**

Public Transit and Goods Movement  State Funds	(L 1985-86 Actual		1	(Dollar Amounts in Thousands 1986-87 Available		s) 1987-88 Budget	
	\$	1,450 7,051 186	\$	1,567 5,898 285	\$	1,348 3,058 264	
TOTAL	\$	8,687	\$	7,750	\$	4,670	

Provides administrative coordination, planning and support for all urban, rural and intercity mass transportation as well as rail freight transportation. Efficient and effective urban mass transportation is promoted through analysis of local transit operations and procedures, coordination and funding of urban area planning and study projects, and review of local operating subsidy and capital project requests. Activities designed to continue and improve rail and bus service between Pennsylvania's urbanized areas and bus service in rural areas include: preparing and coordinating needs studies; analyzing existing and proposed service levels; and evaluating the overall effectiveness of the program. Administrative direction of the Elderly Transit program is also funded as part of this General Fund appropriation, while the actual subsidies to transit operators are paid from the Lottery Fund.

Source of Funds	(1 1985-86 Actual	Dollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget
Appropriations:  Mass Transportation Operations  Comprehensive Rail Study  Railroad Bridge Inspections	\$ 1,200 250	\$ 1,142 250 175	\$ 1,173  175
Federal Funds:			
Urban Mass Transportation Technical Studies Grants  Title IV Rail Assistance — Program Operations and Planning  Capital Assistance Elderly and Handicapped Programs —	602 230	407 155	422 116
Administration	69	70	95
Planning	516 4	441 20	425
Urban Mass Transportation Capital Assistance	3,000 47	800 5	
Urban Mass Transportation Capital Improvement Grants Petroleum Violation Escrow Account	2,583	4,000	2,000
Augmentations:			
Reimbursements from Aviation Restricted Revenue  Lease Recovery Costs — Ridesharing	53 73	95 120 4	89 120
Rail Line Right of Way Appraisal	15		
Study User Fees — Ridesharing	 44	11 55	 55
TOTAL	\$ 8,687	\$ 7,750	\$ 4,670

**GENERAL FUND** 

## TRANSPORTATION

Vehicle Sales Tax Collection	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 1,461	\$ 1,505	\$ 1,550
Provides for the collection of the General Fu	nd's Motor V	ehicle Sales Taxes.	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation:  Transfer to Motor License Fund — Vehicle Sales Tax  Collection	\$ 1,461	\$ 1,505	\$ 1,550
	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Pennsylvania Coordinate System			
State Funds	\$ 145	\$ 100	
Provides for the placing of survey markers a for the purpose of developing maps and determ			
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Pennsylvania Coordinate System	<u>\$ 145</u>	<u>\$ 100</u>	, ,

High Speed Intercity Rail Passenger Commission	(E 1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available	is) 1987-88 Budget	
State Funds	\$	882 140 25	\$ 500 	\$	300
TOTAL	\$	1,047	\$ 500	\$	300

Provides for the continued funding of the High Speed Intercity Rail Passenger Commission which is empowered to investigate, study, and make recommendations concerning the need for and establishment and operation of a high speed intercity rail passenger system in the Commonwealth.

Source of Funds	1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available		987-88 Budget
Appropriation: High Speed Intercity Rail Passenger Commission	\$	882	\$ 500	\$	300
Federal Funds: High Speed Rail Study		140			
Augmentations: Contributions from Other Governments		25			
TOTAL	\$	1,047	\$ 500	\$	300
	198	5-86	(Dollar Amounts in Thousands)	19	987-88
Welcome Centers	Ac	tual	Available		udget
State Funds				\$	711

Provides for the operation of welcome centers located on major interstate routes into the Commonwealth. The centers assist travelers and promote tourism through the provision of directions to tourism attractions and lodging. The 1987-88 recommended amount was previously part of the Department of Commerce budget.

	(Ε	is)	
	1985-86 Actual	1986-87 Available	1987-88 Budget
Source of Funds			
Welcome Centers		<u> </u>	\$ 711

## **TRANSPORTATION**

(Dollar Amounts in Thousands)

#### **GRANTS AND SUBSIDIES**

Mass Transportation Assistance	1985-86 Actual	1986-87 Available	1987-88 Budget
State Funds	\$ 174,355	\$ 180,000	\$ 195,271
Assists in developing improved, coordinated in the Commonwealth's urban areas.	, and efficient mass	transportation syste	ems
Source of Funds	1985-86 Actual	ollar Amounts in Thousand 1986-87 Available	ds) 1987-88 Budget
Appropriations:  Mass Transportation Assistance SEPTA PAT Small Urban Operators	\$ 174,355  	\$ 180,000  	\$ 137,275 49,599 8,397
TOTAL	\$ 174,355	\$ 180,000	\$ 195,271

Rural and Intercity Rail and Bus Transportation	(Dollar Amounts in Thousands 1985-86 1986-87 Actual Available			1	1987-88 Budget	
State Funds Federal Funds	\$	7,293 6,444 1,500	\$	9,183 7,400 467	\$	9,109 6,900 467
TOTAL	<u>-</u>	15 237	<u>-</u>	17.050	<u>-</u>	16 476

Ensures continuation of vital rail services by assisting financially in the purchase, rehabilitation and subsidization of rail lines that were not included in the Consolidated Rail Corporation (ConRail) system; and provides operating subsidies for passenger rail and bus service in small urban and rural areas and between urbanized areas that lack adequate public transportation.

	(Dollar Amounts in Thousands)							
	19	985-86	1986-87		1987-88			
Source of Funds	Actual		Available		Budget			
Appropriations:								
Rural and Intercity Rail and Bus Transportation	\$	4,049	\$	5,435	\$	5,249		
Freight Rail Assistance		3,244		3,748		3,860		
Federal Funds:								
Title IV Rail Assistance — Capital (Current Revenues)		11						
Surface Transportation Assistance — Operating Subsidy		3,140		3,400		3,400		
Surface Transportation Assistance — Capital (Bond Projects)		3,293		4,000		3,500		
Northern Central Railroad Branch Rehabilitation Project								
Augmentations:								
Local Reimbursements — Intercity Transportation Projects		1,500		467		467		
TOTAL	\$	15,237	\$	17,050	\$	16,476		

GENERAL FUND

## TRANSPORTATION

Civil Air Patrol	(I 1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Available		87-88 1dget
Civil Ail Lattor					
State Funds	\$	300	\$ 325	\$	200
Pays for instructional aids and other equipmen	t used i	in local	civil air patrol programs.		
			(Dollar Amounts in Thousands)		
Source of Funds		5-86 tual	1986-87 Available		87-88 idget
Appropriation:					
Civil Air Patrol	\$	300	\$ 325	\$	200
	198	5-86	(Dollar Amounts in Thousands) 1986-87	198	37-88
Coast Guard Auxiliary Board	Ac	tual	Available		ıdget
20010					
State Funds			\$ 200		
Provides funding for the local chapters of the	Coast	Guard	Auxiliary Board.		
	198	5-86	(Dollar Amounts in Thousands) 1986-87	198	37-88
Source of Funds	Acı	tual	Available	Bu	dget
Appropriations: Coast Guard Auxiliary Board			\$ 200		
•	<u></u>		200	===	
<del> </del>					
			(Dollar Amounts in Thousands)		
	198: Act	5-86 nal	1986-87 Available		7-88 dget
Benjamin Franklin Bridge Lighting		·uu	rvanaore	Du	uget
State Funds	•			\$	250
Provides funding for the lighting of the Benjam U.S. Constitution's 200 anniversary.	in Fran	klin Br	ridge in celebration of the		
			(Dollar Amounts in Thousands)		
Source of Funds	1985		1986-87		7-88
Source of Funds	Act	ual	Available	Bud	dget
Appropriations:					
Benjamin Franklin Bridge Lighting		<u> </u>	ente de ,	\$	250

#### **GENERAL GOVERNMENT**

	(Dollar Amounts in Thousands				is)	
	1	985-86	1	986-87	1	987-88
		Actual	Α	vailable	I	Budget
General Government Operations						
State Funds	\$	22,203	\$	22,626	\$	23,253
Augmentations		597		715		760
TOTAL	\$	22,800	\$	23,341	\$	24,013

Develops basic policy guidelines for the highway program, while directing and coordinating specific construction, maintenance and safety and licensing activities. Among the various managerial responsibilities, support is provided in legal, budgetary, accounting, personnel, procurement, information systems and public relations matters. In addition to supervisory functions performed by departmental employes, the work of the Inspector General's office, the State Transportation Commission and the Advisory Committee are included within this program. Transportation also provides certain reproduction services to other State agencies on a reimbursable basis.

	(D	oliar Amounts in Thousand	ls)
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriation:			
General Government Operations	\$ 20,540	\$ 20,901	\$ 21,528
Executive Authorization:			
Refunding Monies Collected Through Department of			
Transportation	1,663	1,725	1,725
Augmentations:			
Reimbursements from General Fund — Mass Transportation	297	300	300
Reimbursements for Commonwealth Duplicating Services	63	255	300
Reimbursements for Commonwealth Photographic Services	44		
Reimbursements from Aviation Restricted Revenue	147	160	160
Reimbursement For Video Services	44		
Sale of Equipment	2		
TOTAL	\$ 22,800	\$ 23,341	\$ 24,013

#### **MOTOR LICENSE FUND**

#### **TRANSPORTATION**

Highway and Safety Improvement		(Dollar Amounts in Thous 1985-86 1986-87 Actual Available		1986-87	ands) 1987-88 Budget	
State Funds		144,800 634,545 2,575 72,021	\$	147,485 681,515 6,200 281,300	\$	162,560 590,100 6,250 245,971
TOTAL	\$	853,941	\$	1,116,500	<del></del> \$1	,004,881

Provides for the improvement of highways and bridges that contribute to the economic growth of the Commonwealth and the mobility of the State's citizens, while undertaking safety improvements that reduce personal injury and property damage. The scope of this program covers all 67 counties within the State and includes Federal Interstate, Primary, Secondary, Urban and Appalachia Roads as well as roads on the 100 percent State system. Within the limitations of funding available from Federal aid, local construction contributions and State current revenues, Transportation is charged with the responsibility of developing and executing a program that will correct the most critical deficiencies on the State-administered highway system.

The highway improvement process begins with research, involving long range planning of highway needs and testing of materials and methods to improve the quality and safety of highways improved. To achieve a safe and efficient highway system, plans are formulated for the design, redesign and location of roadways, bridges and structures. Technical matters involved in the acquisition of necessary rights-of-way are also handled. Finally, the construction, reconstruction and safety improvement of roads and bridges on the State highway system are supervised by Transportation personnel who inspect these activities for adherence to established standards.

The Highway and Safety Improvement program also involves improvements to those State-owned bridges enumerated in the Highway Bridge Capital Budget Act of 1982-83 and the Bridge Capital Act of 1986. These improvements are funded from truck axle tax revenues deposited in a restricted account within the Motor License Fund and with Federal funds. Bond expenditures which are scheduled to begin in 1986-87 are shown in the Capital Budget section of this budget. Debt Service expenditures from the restricted revenues are shown in the Treasury Department as "Restricted Revenue." State funds expended from the restricted account are shown above as "Restricted Revenue" and the accompanying Federal funds are also shown in the amounts above.

	(Dollar Amounts in Thousands)				
	1985-86	1986-87	1987-88		
Source of Funds	Actual	Available	Budget		
Appropriation:					
Highway and Safety Improvement	\$ 129,000	\$ 147,485	\$ 162,560		
Advance Construction Interstate	15,800				
Federal Funds:					
Highway Research, Planning and Construction	487,625	563,115	478,700		
Federal-Aid-Highway Bridge Projects	118,095	96,800	95,000		
Appalachia Development Highway System	28,358	21,200	16,000		
Forest Highways		100	100		
Highway Safety Program	467	300	300		
Augmentations:					
Bridge—Construction Contributions	132	150	200		
Bridge—Reimbursements from Local Governments	8	50	50		
Highway Construction Contributions	2,065	5,730	5,730		
Reimbursements from Aviation Restricted Revenues	31	80	80		
Reimbursements from General Fund — Mass Transportation	339	170	170		
Rental Reimbursement — Photo ID Program		20	20		
Restricted Revenue:					
Highway Bridge Projects <sup>a</sup>	64,006	149,800	38,400		
ACI Project Expenditures <sup>b</sup>	8,015	131,500	207,571		
TOTAL	\$ 853,941	\$1,116,500	\$1,004,881		

<sup>&</sup>lt;sup>a</sup>Executive Authorization from restricted revenue account.

<sup>&</sup>lt;sup>b</sup>This executive authorization is not carried forward to the Summary by Fund and Appropriation to avoid double counting.

#### **MOTOR LICENSE FUND**

#### **TRANSPORTATION**

	(L	Oollar Amounts in Thousan	ds)
Highway Maintenance	1985-86	1986-87	1987-88
	Actual	Available	Budget
State Funds	\$ 622,425	\$ 639,187	\$ 639,066
Federal Funds	155,380	188,200	173,200
Augmentations	6,603	15,000	15,000
TOTAL	\$ 784,408	\$ 842,387	\$ 827,266

Performs maintenance activities necessary to keep roadway surfaces in a safe and usable condition. Work carried out by Transportation forces or by contract includes patching, surface treatment, resurfacing, restabilization and minor betterment projects, plus repair of bridges, tunnels and minor storm damage. Snow and ice control services are performed on all State-administered highways as well as on an additional one thousand miles of selected city streets which were assigned to the department by Act 60 of the 1970 Legislative Session. Other important maintenance activities, not involved directly with the roadway surface itself, include washing, manufacturing and repairing highway signs, repainting pavement markings, and repairing or replacing such safety features as traffic signals, guardrails, median barriers and right-of-way fences.

Repairs to flood-damaged highways are financed through this program, with most of these costs being reimbursed by the Federal Government. Federal assistance is also available for resurfacing, restoration, rehabilitation and reconstruction (4-R Program) work.

Separate authorization and accounting is provided under this program for the one cent of the gasoline tax used for secondary roads maintenance and resurfacing funds as required by Act 161 of the 1974 session of the Legislature.

	(Dollar Amounts in Thousands)				
	1985-86	1986-87	1987-88		
Source of Funds	Actual	Available	Budget		
Appropriation:					
Highway Maintenance	\$ 548,181	\$ 548,638	\$ 567,609		
Highway Maintenance — Supplemental	5,401	10,947	16,766		
Salt Storage Buildings	1,500	1,500	1,500		
Heavy Equipment Acquisition	15,500				
One-time Maintenance Payment		20,000			
Highway Restorations — Highway Transfer		5,000			
Local Bridge Inspection		1,740	800		
Executive Authorization:					
Secondary Roads — Maintenance and Resurfacing	51,843	51,362	52,391		
Federal Funds:					
Highway Research, Planning and Construction	152,686	181,800	169,800		
State and Community Highway Safety	74	200	200		
Federal Emergency Management Agency	2,620	3,000			
Local Bridge Inspection		3,200	3,200		
Augmentations:					
Highway Maintenance Contributions	2,026	2,695	2,695		
Reimbursements from Other State Agencies — Equipment					
Rental	11	25	25		
Sale of Automobiles	146	150	150		
Sale of Equipment	516	700	700		
Vendor Surcharge — Breach of Contract	1	10	10		
Reimbursements for Heavy Hauling — Bonded Roads	566	4,000	4,000		
Reimbursements — Manufacture and Sale of Signs	68	225	225		
Reimbursements — Accident Damage Claims	3,207	7,000	7,000		
Reimbursements — Rental Photo ID Program		10	10		
Litter Fine Receipts		100	100		
Keep Pennsylvania Beautiful Contributions	29	50	50		
Recovered Permit Compliance Cost	10	10	10		
Reimbursement from Aviation Restricted Revenues	23	25	25		
TOTAL	\$ 784,408	\$ 842,387	\$ 827,266		

Safety Administration and Licensing		(Dollar Amounts in Thouse 1985-86 1986-87 Actual Available		1986-87	ands) 1987-88 Budget	
State Funds	\$	47,740 1,937 5,916	\$	48,416 2,520 6,500	\$	44,483 3,880 6,675
TOTAL	\$	55,593	<u>-</u>	57,436	\$	55,038

Provides for processing applications and collecting fees for all vehicle registration and operator licenses. Additional functions are to enforce the driver point system; to keep records of State vehicle safety and emission inspections, to maintain a public safety education and information section; and to supply certified copies of records of traffic accidents to other agencies both within and outside the State. Other responsibilities include: providing assistance to Commonwealth agencies, municipalities and nonprofit organizations, regulating the transportation of hazardous substances on the highway and operating a data collection system for accident analysis. Location and cause of accident information is utilized to arrange a priority listing of dangerous road sections; actual safety improvement work is funded within the Highway and Safety Improvement program and Highway Maintenance program.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Safety Administration and Licensing	\$ 47,740	\$ 48,416	\$ 44,483
Federal Funds:			
State and Community Highway Safety	1,937	2,520	3,880
Augmentations:			
Reimbursements from Other State Agencies — Computer			
Support	132	150	150
Reimbursements — Photo ID Program	3,198	3,200	3,600
Reimbursements From General Fund — Motor Vehicle Sales			2,000
Tax <sup>1</sup>	1,461	1,505	1,550
Reimbursement — Emission Mechanic Training Courses	8	20	20
Reimbursement — Motorcycle Safety Program	862	1,325	1,355
Reimbursement — CAT Fund	255	300	
TOTAL	\$ 55,593	\$ 57,436	\$ 55,038

<sup>&</sup>lt;sup>1</sup>This transfer from the General Fund is not carried forward to the Summary by Fund and Appropriation to avoid double counting.

## **MOTOR LICENSE FUND**

Aviation Operations	(Dollar Amounts in Thousa 1985-86 1986-87 Actual Available		sands) 1987-88 Budget		
Federal Funds	\$	1,324 850 5,742	\$ 2,208 879 7,093	\$	5,901 885 6,887
TOTAL	\$	7,916	\$ 10,180	<u>s</u>	13,673

Maintains and operates the Bureau of Aviation within the Department of Transportation, and all State-owned airports—the two largest being Harrisburg International (HIA) and Capital City. In addition to the costs shown, bond funds are used to finance direct capital project costs within this program. Bond expenditures are reflected in the Capital Budget section of this budget. Restricted revenue appropriated for Aviation Operations is shown as "Restricted Revenue."

	(Dollar Amounts in Thousands)					
Source of Funds	1985-86 Actual		1986-87 Available		1987-88 Budget	
Airport Development Aid Program	\$	23	\$	72	\$	94
Federal Reimbursement — Airport Inspection						20
Federal Aid — HIA	1,2	238		1,416		2,958
Federal Aid — Other State Airports		63		720		2,829
Augmentations:						
Reimbursements for Cost of Utility Services — HIA	4	443		450		453
Reimbursements for Cost of Utility Services — Other		73		89		92
Reimbursements — Flight Operations	3	316		340		340
Sale of Automobiles and Other Vehicles		18				
Restricted Revenue:						
Aviation Operations <sup>a</sup>	5,	742		5,320		6,887
Aviation Operations <sup>a</sup> —Recommended Supplemental				1,773		
TOTAL	\$ 7,5	<del></del> 916	\$	10,180	\$	13,673

<sup>&</sup>lt;sup>a</sup>Appropriation from restricted revenue account.

MOTOR LICENSE FUND

**TRANSPORTATION** 

## DEBT SERVICE REQUIREMENTS

	(L	Zoliar Amounts in Thousand	1S)
	1985-86	1986-87	1987-88
State Highway and Bridge Authority Rentals	Actual	Available	Budget
State Funds	\$ 28,677	\$ 27,900	\$ 26,200
Makes rental payments to the State Highway bridges constructed with funds borrowed by th construction program beyond the level permitte Bond borrowings since 1968 were made as Ge for which debt service requirements are approp Highway and Bridge Authority rentals will contin	ne authority as a med by current revent eneral Obligations of the death of the Treas	neans of expanding to nues in previous year of the Commonweal sury Department. Sta	the rs. th, ate

	(Dollar Amounts in Thousands)					
	1985-86	1986-87	1987-88			
Source of Funds	Actual	Available	Budget			
Appropriation:						
State Highway and Bridge Authority Rentals	\$ 28,677	\$ 27,900	\$ 26,200			

(Dollar Amounts in Thousands)

#### GRANTS AND SUBSIDIES

Local Road and Bridge Assistance	1985-86 Actual	(Dollar Amounts in Thousand 1986-87 Available	ls) 1987-88 Budget
State Funds Federal Funds Augmentations Restricted Revenue <sup>a</sup>	\$ 152,870 114 7 24,461	\$ 153,085 280 20 45,100	\$ 157,415 200 50 63,960
TOTAL	\$ 177,452	\$ 198,485	\$ 221,625

Provides financial aid to local municipalities to assist them in the maintenance and construction of their portion of the total highway system. With the passage of Act 32 of 1983 the local subsidy was set at 20 percent of the flat fuel tax and 20 percent of a portion (3.5 percent) of the current 6 percent oil franchise tax paid into the Motor License Fund. As part of the 1981 oil franchise tax legislation (which pre-empted all other similar taxes within the Commonwealth) Philadelphia receives a separate appropriation annually in an amount equal to two percent of the retail sales within the city less the increased allocation to Philadelphia. In addition, the General Assembly established in 1980 an annual appropriation of \$5 million to be returned to local governments for further highway improvements.

Payment of the funds to municipalities is closely regulated and controlled to determine that monies are expended for maintenance and construction of roads according to law. The distribution is made on a 50 percent mileage and 50 percent population formula.

Provides grants to local governments of up to 80 percent of the non-Federal cost of repairing, removing or replacing local bridges enumerated in the Highway Bridge Capital Budget Act of 1982-83 and the Bridge Capital Act of 1986. These grants are made from a restricted revenue account in the Motor License Fund and are shown above as "Restricted Revenue." Accompanying Federal funds are also shown in the amounts above.

Also provides funds from a restricted revenue account in the Motor License Fund for restoration projects and annual maintenance payments associated with the local turnback program. State funds expended from the restricted account are shown above as "Restricted Revenue."

	(Dollar Amounts in Thousands)		
	1985-86	1986-87	1987-88
Source of Funds	Actual	Available	Budget
Appropriations:			
Local Road Maintenance and Construction Payments	\$ 146,769	\$ 147,158	\$ 151,533
Supplemental Local Road Maintenance and Construction			
Payments	5,000	5,000	5,000
Executive Authorization:			
Philadelphia Payment — Franchise Tax	1,101	927	882
Federal Funds:			
Federal Aid — Local Grants for Bridge Projects	114	280	200
,			
Augmentations:			
Reimbursements — Local Governments	7	20	50
Restricted Revenue:			
Local Grants for Bridge Projects <sup>a</sup>	10,995	29,400	49,600
Annual Maintenance Payments — Highway Transfer <sup>a</sup>	4,546	5,813	7,089
Restoration Projects — Highway Transfer <sup>a</sup>	8,920	9,887	7,271
, , ,			
TOTAL	\$ 177,452	\$ 198,485	\$ 221,625

<sup>&</sup>lt;sup>a</sup>Executive Authorization from Restricted Revenue Account.

# MOTOR LICENSE FUND

# **TRANSPORTATION**

Airport Development	•	985-86 Actual	1	unts in Thousand 986-87 vailable	s) 1987-88 Budget
Restricted Revenue <sup>a</sup>	\$	2,750	\$	4,000	\$ 5,000
Provides assistance to local governments and au facilities and rehabilitation of runways. Restriction Development and Runway Rehabilitation are should be approximately assistance and restriction are should be approximately as a should be a sho	cted r	evenues	appropriat	ed for Airpo	cal ort
Source of Funds	-	985-86 Actual	1	unts in Thousand: 986-87 vailable	5) 1987-88 Budget
Restricted Revenue: Airport Development <sup>a</sup> . Runway Rehabilitation <sup>a</sup> .	\$	2,750	\$	3,500 500	\$ 4,500 500
TOTAL	\$	2,750	\$	4,000	\$ 5,000
Real Estate Tax Rebate		985-86 Actual	1	unts in Thousands 986-87 vailable	1987-88 Budget
As provided in Act 164 of 1984 all aviation gastate rebate program for privately-owned public Restricted revenue appropriated for the Real E "Restricted Revenue".	use ai	rports w	ithin the Co	ommonwealt	h.
Source of Funds		985-86 Actual	19	unts in Thousands 986-87 vailable	) 1987-88 Budget
Restricted Revenue:  Real Estate Tax Rebate <sup>a</sup>	\$	208	<u>\$</u>	231	\$ 243

<sup>&</sup>lt;sup>a</sup>Appropriation from restricted revenue account.

#### **TRANSPORTATION**

#### LOTTERY FUND GENERAL GOVERNMENT

Ridership Verification	198: Act	5-86	198	its in Thousand 36-87 ilable	s)	1987- Budg	
State Funds	\$	75	\$	100		\$	100
Provides for rider verification audits within the l ly Free Transit and Elderly Shared Rides Program	ns. 198		ollar Amoun	ation's Eldenssand 36-87 silable		1987- Budg	
Source of Funds							
Appropriation: Ridership Verification	\$	75	\$	100		<u>\$</u>	100

#### **GRANTS AND SUBSIDIES**

	(Ľ	Pollar Amounts in Thousand	ds)
Transit for the Elderly	1985-86 Actual	1986-87 Available	1987-88 Budget
State Funds	\$ 104,951	\$ 111,769	\$ 116,084

Allows elderly citizens to ride the Commonwealth's transit systems without charge during non-peak hours through the week and all day on weekends and holidays by providing the systems with cash subsidies. Also provides demand-responsive services and equipment grants particularly in rural areas that do not have fixed route systems.

		(	Dollar Amo	ounts in Thousan	ds)	
	1	.985-86		1986-87	1	987-88
Source of Funds		Actual	Д	vailable	I	Budget
Executive Authorizations:						
Elderly Free Transit	\$	65,292	\$	71,469	\$	75,784
Elderly Shared Rides		37,702		38,000		38,000
Demand Response Equipment Grants		1,957		2,300		2,300
TOTAL	\$_	104,951	\$	111,769	\$	116,084

# OTHER SPECIAL FUNDS

# TRANSPORTATION

Vehicle Registration	(D 1985-86 Actual	ollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 2,500	\$ 4,700	\$ 2,500
Transfers to the Motor License Fund as generesult of lower vehicle registration fees paid population.			
	(D 1985-86	ollar Amounts in Thousands) 1986-87	
Source of Funds	Actual	Available	1987-88 Budget
Executive Authorization:  Transfer to Motor License Fund — Vehicle Registration —			
Elderly	\$ 2,500	\$ 4,700	\$ 2,500

## **Amounts Not Previously Detailed**

	(985-86 Actual	Dollar Amounts in Thousand 1986-87 Available	is) 1987-88 Budget
General Fund	Actual	1 LV MILEON	
Federal Grants — Capital Assistance Elderly and Handicapped			
Programs			
Van Pool Leases — Contingency Costs			
Federal Grants — Railroad Freight Rehabilitation	\$ 623	\$ 2,000	\$ 2,000
Federal Grants — Ridesharing Program			
Local Share — Railroad Freight Rehabilitation		50	
Reimbursements from Grantees — Ridesharing		 16	
User Fees — Ridesharing — State Employees		10	
GENERAL FUND TOTAL	\$ 623	\$ 2,066	\$ 2,050
Motor License Fund			
Federal Reimbursements to Political Subdivisions — Highway			
Safety Program	\$ 2,338	\$ 4,000	\$ 4,000
Federal Reimbursements to Political Subdivisions — TOPICS	254	3,000	2,800
Federal Grants — Airport Development Aid Program	998	2,500	2,500
Federal Reimbursements for Roads off the State System Costs .	3,746	5,000	5,200
Federal Urban System Funds	13,883	20,000	21,000
Reimbursements to Municipalities — Vehicle Code Fines and	10.114	10,000	10,100
Penalties	10,134	10,000	10,100
Reimbursement for Right-of-Way Costs	2,620	2,000	2,000
Reimbursement to Other States — Apportioned Registration	2,020	_1,700	_,,,
Plan	5,424	4,000	5,000
Federal Reimbursements — Bridge Projects	14,355	16,000	17,000
Motorcycle Safety Education	862	1,000	1,000
Cash Security Deposits — Motor Vehicle Responsibility	88	50	75
Equipment Rental Security Deposits			
Carpool Service Costs		25	25
Advance Construction Interstate — FRANS		78,000	130,000
MOTOR LICENSE FUND TOTAL	\$ 54,703	\$ 145,575	\$ 200,700
Highway Beautification Fund		e 272	e 221
Control of Junkyards	\$ 27	\$ 272 346	\$ 231 378
Control of Outdoor Advertising	297	340	570
HIGHWAY BEAUTIFICATION FUND TOTAL	\$ 324	\$ 618	\$ 609
Liquid Fuels Tax Fund			
Payments to Counties	\$ 24,339	\$ 25,341	\$ 26,367
	<u> </u>	A	
LIQUID FUELS TAX FUND TOTAL	\$ 24,339	\$ 25,341	\$ 26,367
DEPARTMENT TOTAL	\$ 79,989	\$ 173,600	\$ 229,726

## **DEPARTMENT OF TRANSPORTATION**

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	1985-86		1986-87			Am	ounts in The	ousar	•				
	1703-00		1980-87		1987-88		1988-89		1989-90		1990-91		1991-92
General Administration and Support	\$ 22,360	\$	22,976	\$	23,656	\$	24,273	\$	25,175	\$	26,113	\$	27,089
Transportation Systems and Services	\$1,132,195	\$	1,158,086	\$ 1	,191,112	\$ 1	,140,669	\$	1,141,506	\$ 1	,148,628	\$	1,156,698
State Highway Construction/													
Reconstruction	165,270		167,000		184,471		139,539		117,969		105,800		94,232
State Highway Maintenance	609,425		614,447		625,266		613,500		627,000		637,000		647,000
Local Highway Assistance	152,870		159,825		158,215		158,298		159,044		159,848		160,658
Urban Mass Transportation	174,962		180,577		195,864		203,699		211,847		220,321		229,135
Rural and Intercity Rail and Bus							•		,		,		,,,,,,,
Transportation	8,741		10,412		9,896		9,433		9,446		9,459		9,473
Air Transportation	300		325		200		200		200		200		200
State Bridges	20,627	•	25,500		17,200		16,000		16,000		16,000		16,000
Highway Safety	\$ 49,926	\$	50,906	\$	46,833	\$	47,960	\$	48,876	\$	50,286	\$	51,737
Highway Safety Projects	725		985		800		600		600		600		600
Safety Administration and Licensing	49,201		49,921		46,033		47,360		48,276		49,686		51,137
Elderly Transit	\$ 107,646	\$	116,680	\$	118,799	\$	120,112	\$	121,446	\$	122,888	\$	124,175
Elderly Transit	107,646		116,680		118,799		120,112		121,446		122,888		124,175
DEPARTMENT TOTAL	\$1,312,127	\$1	,348,648	\$1	,380,400	\$1	,333,014	\$ 1	,337,003	\$1.	,347,915	\$ 1	,359,699

#### General Administration and Support

OBJECTIVE: To provide an effective administrative system through which the substantive programs of the agency can be achieved.

#### **Recommended Program Costs:**

				(Dollar	Amo	unts in Tho	usano	ls)		
		1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$	157 22,203 617	\$ 350 22,626 746	\$ 403 22,253 789	\$	159 24,114 789	\$	165 25,010 789	\$ 172 25,941 789	\$ 179 26,910 789
TOTAL	<u>s</u>	22,977	\$ 23,722	\$ 24,445	\$	25,062	<u>\$</u>	25,964	\$ 26,902	\$ 27,878

#### Program Analysis:

General Administration and Support provides for the administrative and overhead systems which support the operations of programs necessary for the achievement of Commonwealth and agency objectives. The success or failure of these supportive efforts can only be indirectly reflected by the effectiveness of the activities they support. A primary

concern of the Commonwealth and each agency is to minimize these administrative costs in relation to the costs of provided services. In celebration of the U.S. Constitution's 200 anniversary \$250,000 is provided to participate in the lighting of the Benjamin Franklin Bridge.

						(Dollar	Amo	ounts in The	usan	ds)				
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
Mass Transportation Operations	\$	157	\$	150	\$	153	\$	159	\$	165	\$	172	\$	179
Coast Guard Auxiliary Board				200										
Benjamin Franklin Bridge Lighting						250								
GENERAL FUND TOTAL	\$	157	\$	350	\$	403	\$	159	\$	165	\$	172	\$	179
MOTOR LICENSE FUND	s	20.540	\$	20,901	\$	21,528	\$	22,389	\$	23,285	\$	24,216	s	25,185
General Government Operations	3	20,340	Þ	20,901	Ð	21,320	.5	22,309	Ð	23,263	Ð	24,210	Þ	23,163
Department of Transportation		1,663		1,725		1,725		1,725		1,725		1,725		1,725
MOTOR LICENSE FUND TOTAL	\$	22,203	\$	22,626	\$	23,253	\$	24,114	\$	25,010	\$	25,941	\$	26,910

#### State Highway Construction/Reconstruction

OBJECTIVE: To provide a highway system capable of meeting the more vital economic and recreational needs of the Commonwealth by affording a reasonably accessible means of transporting passengers and cargo.

#### **Recommended Program Costs:**

			(Dollar	Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 145	\$ 100	\$ 711	\$ 739	\$ 769	\$ 800	\$ 832
Special Funds	165,125	166,900	183,760	138,800	117,200	105,000	93,400
Federal Funds	451,444	519,000	457,900	299,800	413,800	349,800	287,800
Other Funds	2,433	84,218	136,409	141,211	6,224	6,237	6,250
TOTAL	\$ 619,147	\$ 770,218	\$ 778,780	\$ 580,550	\$ 537,993	\$ 461,837	\$ 388,282

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Vehicles miles traveled:							
Interstate highways (billions)	9,082	9,264	9,449	9,638	9,831	10,027	10,228
All other highways (billions)	47,485	48,909	50,376	51,888	53,444	55,048	56,700
Miles of highway requiring construction or							
reconstruction	892	847	802	<b>77</b> 7	757	787	717
Miles of highway constructed or							
reconstructed	97	125	125	95	100	100	100
Value of highway projects designed							
(thousands)	\$708,000	\$580,000	\$550,000	\$325,000	\$250,000	\$250,000	\$250,000
Value of highway construction lettings							
(thousands)	\$454,000	\$740,000	\$525,0000	\$275,000	\$275,000	\$250,000	\$250,000

#### **Program Analysis:**

The State Highway Improvement Construction/Reconstruction involves major construction and reconstruction of the interstate highway system and the construction of high priority missing links. Bridge projects are included in the State Bridge subcategory.

A major priority of the transportation program continues to be the completion and reconstruction of Pennsylvania's interstate highway system. The Department of Transportation has committed the maximum amount of available Federal interstate restoration funds to this effort. Included in this program has been the transfer of \$471 million of interstate completion apportionments to interstate restoration over four years as permitted by Federal Law.

A related objective is to have all interstate construction gaps under construction during the budget year and to have all segments open to traffic by 1990. Interstate completion funds have been authorized by Congress through 1990.

Based on the imposition of projected Federal obligation limits Pennsylvania will not have sufficient Federal Funds to continue a high level of interstate restoration and have all interstate gaps completed by 1990. An alternative included in a provision of Federal Law allows the Commonwealth to utilize 100 percent State Funds in advance of future Federal Reimbursements. Under Advance Construction Interstate (ACI) states can undertake construction projects with current revenues or with borrowing Federal Revenue

#### State Highway Construction/Reconstruction (continued)

#### Program Analysis: (continued)

Anticipation Notes (FRANS) until Federal Funds become available. FRANS indebtedness was authorized by the General Assembly initially in 1985-86 and again in 1986-87. The budget proposes the issuance of FRANS in the amount of \$130 million in 1987-88 to continue the Commonwealth's restoration at a high level and to have all Interstate completion gaps open to traffic by 1990.

The Department's interstate completion program includes I-78 in Lehigh and Northampton Counties, I-95 in Philadelphia, the I-279/579 complex in Pittsburgh, I-476 (Blue Route) in Delaware County and I-676 (Vine Street) in Philadelphia. All remaining main line construction contracts will be let during 1986-87. Economic revitalization of the Commonwealth will be further stimulated by the completion of various non-interstate "missing inks." Previously completed projects include the Allegheny Valley Expressway in the Tarentum area, the Route 22-220 complex in Blair

and Cambria Counties, and the State College Bypass. New projects under construction include the Southern Tier Highway in Erie County, TR 220 completion from Bedford to Altoona and the I-70 Connector in Westmoreland County.

Beginning in 1987-88 it is proposed that the administrative responsibilities for the Commonwealth's Welcome Centers be transferred from the Department of Commerce to the Department of Transportation. These centers have been established to aid the traveler with directions to tourist attractions and lodging.

The Recommended Program Costs include as part of Other Funds expenditures from the Highway Beautification Fund. These funds are expended by the department for control of outdoor advertising, control of junkyards, and land-scaping and scenic development.

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND							
Pennsylvania Coordinate System	\$ 145	\$ 100					
Welcome Centers			\$ 711	\$ 739	\$ 769	\$ 800	\$ 832
GENERAL FUND TOTAL	\$ 145	\$ 100	\$ 711	\$ 739	\$ 769	\$ 800	\$ 832
MOTOR LICENSE FUND							
Highway and Safety Improvement	\$ 120,648	\$ 139,000	\$ 157,560	\$ 114,500	\$ 99,000	\$ 92,600	\$ 86,400
Advance Construction Interstate State Highway and Bridge Authority	15,800						
Rentals	28,677	27,900	26,200	24,300	18,200	12,400	7,000
MOTOR LICENSE FUND TOTAL	\$ 165,125	\$ 166,900	\$ 183,760	\$ 138,800	\$ 117,200	\$ 105,000	\$ 93,400

#### State Highway Maintenance

OBJECTIVE: To provide general routine maintenance, betterments and resurfacing necessary to preserve the quality of existing State-administered roads and to provide prompt winter services to enable the safe passage of vehicles.

#### **Recommended Program Costs:**

	(Dollar Amounts in Thousands)										
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92				
Special Funds	\$ 609,425	\$ 614,447	\$ 625,266	\$ 613,500	\$ 627,000	\$ 637,000	\$ 647,000				
Federal Funds	144,380	174,000	159,000	159,000	159,000	159,000	159,000				
Other Funds	9,311	17,050	17,075	17,090	17,115	17,140	17,165				
TOTAL	\$ 763,116	\$ 805,497	\$ 801,341	\$ 789,590	\$ 803,115	\$ 813,140	\$ 823,165				

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Miles of State maintained highways	43,192	42,608	42,359	42,143	41,962	41,795	41,647
Miles of State maintained highway							
improved:		-0-					
Resurfaced	435	585	548	568	658	763	788
Surface treated	5,772	6,656	5,448	5,448	5,448	5,448	5,448
Total	6,207	7,241	5,996	6,016	6,106	6,211	6,236
Maintenance:							
Tons of patching material applied	201,000	174,000	185,000	185,000	185,000	185,000	185,000
Miles of shoulder grading and cutting	27,000	25,814	26,000	26,000	26,000	26,000	26,000
Value of major maintenance contract let-			,	,	·	•	.,
tings (in thousands)	223,100	299,200	220,000	227,500	240,000	250,000	260,000
Value of other maintenance contracts (in	•			,	,,		
thousands)	69,700	81,700	77,800	77,800	77,800	77,800	77,800
Hauling and Occupancy Permits Issued:							
Over weight/over size	203,411	200,000	200,000	200,000	200,000	200,000	200,000
Posted Highway/Bridge/Hill	950	1,000	1,000	1.000	1,000	1,000	1,000
Occupancy	25,638	25,000	25,000	25,000	25,000	25,000	25,000
Truck weight and safety enforcement							
Trucks weighed	427,270	461,000	498,000	538,000	565,000	565,000	565,000
Weight violations	6,468	6,000	6,100	6,200	6,300	6,300	6,300
Trucks inspected	15,892	6,500	52,000	53,000	53,000	53,000	53,000
Safety violations	14,418	14,000	14,300	14,600	14,900	15,200	15.200

#### Program Analysis:

Pennsylvania, with one of the largest State maintained highway systems in the nation and one which is subjected to severe winters, is faced with significant and challenging maintenance demands.

Revenue initiatives passed by the General Assembly in 1983 have assured the critical funding necessary for surface improvements and general maintenance.

The 1987-88 highway maintenance budget will allow the department to continue to emphasize Pennsylvania's program for durable resurfacing of high-volume primary highways. Pennsylvania has about 10,000 miles of primary highways which carry high volumes of truck traffic. The department has labelled these highways the Priority Commercial Network. Rehabilitation projects on the

#### State Highway Maintenance (continued)

Program Analysis: (continued)

Priority Commercial Network, which cost \$250,000 per mile and up, involve drainage improvements, base repair, guiderail installation, shoulder stabilization, and bituminous overlays of 1.5-5 inches or joint repair/slab replacement for certain concrete sections.

The department no longer uses thin bituminous overlays which in the past had been used both on primary highways and secondary roads. These applications had an unacceptably high failure rate with failures creating a series of shallow potholes. Instead, the department has extended its surface treatment program along the lines of other states and many local governments. Surface treatment projects, which cost \$20,000 per mile and up, involve drainage improvements, base repair, bituminous "scratch coat" where needed to restore the road's cross-section, and an oilaggregate application. Double oil-aggregate applications and pre-coated aggregate can be used on higher volume roads. Over 30,000 miles of the State system can be economically repaired using surface treatment techniques (surface treatment is not applicable to the State's 2,000 miles of stabilized roads).

Department efforts have been reoriented toward preventive maintenance on all roads. Drainage-related activities are those which get water off the road and keep it off the road. These include pipe replacement, ditch cleaning, shoulder cutting/grading, oil and aggregate skin patching and joint/crack sealing.

The department has set a goal of over 6,000 miles of surface improvement for 1987-88. The highway maintenance request of \$620 million will provide for approximately 548 miles of resurfacing and approximately 5,448 miles of surface treatment and surface repairs. All the higher cost per mile resurfacing and approximately 50 percent of the surface treatment miles will be completed by contract. The total miles of surface improvement on State highways for the future years is kept at a relatively constant level by applying projected productivity savings to the surface improvement program and moving aggressively on the State highway turnback program. The level of resurfacing and surface treatment as projected in future years provides for a desired 15-20 year and 5-7 year improvements cycle, respectively. In addition to the \$620 million to be allocated

utilizing revised maintenance formula factors, this budget recommends \$16.8 million for the highway maintenance supplemental appropriation to insure that counties do not receive less than their 1986-87 allocation.

A separate appropriation of \$1.5 million is recommended to continue the third year of the department's four-year salt storage building program.

The department issues special permits to truck operators in the cases of weight restrictions or special operating restrictions on certain highways and bridges. By issuing these permits the department is able to facilitate economic growth in the Commonwealth without adversely affecting the structural integrity of the highways and bridges or the safe and convenient passage of traffic.

The truck weight and safety enforcement program is credited with reducing maintenance costs for highways and bridges and increasing the safety of the public by minimizing the number of dangerously overloaded trucks. A new concept in weighing high volumes of trucks has been implemented. Semi-permanent weigh stations incorporate mobile, high-speed, weigh-in-motion equipment and instrumentation with existing road side rest areas. The program yields greater effectiveness at a fraction of the cost to construct permanent weigh stations. In August 1985, the department began conducting Federal motor carrier safety inspections as a paticipant (along with the Pennsylvania State Police and Public Utility Commission) in a combined effort to more closely monitor compliance in the Commonwealth. This budget proposes expansion of the Motor Carrier Safety Assistance Program to take advantage of the increase in Federal participation. The program measures for truck inspections reflect this expansion. As a result of the 1985-86 safety enforcement efforts, approximately 226 driver and 1,450 vehicle out-of-state violations were discovered during inspections conducted by weight enforcement teams.

In response to the concern over the transporting of hazardous materials, the department plans to define high exposure areas and implement risk reduction strategies.

State bridge projects funded out of the Highway Maintenance appropriation are shown within the State Bridge subcategory.

# TRANSPORTATION

# Safety Highway Maintenance (continued)

Program Costs by Appropriation:					(Dollar	Amo	ounts in The	usand	s)				
r rogram Costs by Appropriation.	198	5-86	1986-87		1987-88		1988-89		1989-90	19	990-91		1991-92
MOTOR LICENSE FUND													
Highway Maintenance	\$ 535	181	\$ 535,638	\$	554,609	\$	559,339	\$	574.061	\$ 58	33,774	\$	593,478
Highway Maintenance Supplemental	5.	401	10,947		16,766		, , , ,					•	
Secondary Roads-Maintenance and			·		,					•			
Resurfacing	51,	843	51,362		52,391		52,661		52,939	4	53.226		53,522
Salt Storage Buildings	1,	500	1,500		1,500		1,500						
Heavy Equipment Acquisition	15,	500											
Onetime Maintenance Payment			15,000										
				_									
MOTOR LICENSE FUND TOTAL	\$ 609,	425	\$ 614,447	\$	625,266	\$	613,500	\$	627,000	\$ 63	37.000	\$	647,000
				_		=		=		_		$\dot{=}$	

#### Local Highway Assistance

OBJECTIVE: To assist local governments in the maintenance and construction of their portion of the total highway system.

#### **Recommended Program Costs:**

			(Dollar	Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Special Funds	\$ 152,870	\$ 159,825	\$ \$158,215	\$ 158,298	\$ 159,044	\$ 159,848	\$ 150,658
Federal Funds	114	3,480	3,400	3,400	3,400	3,400	3,400
Other Funds	90,925	121,486	143,702	134,803	114,689	115,965	119,052
TOTAL	\$ 243,909	\$ 284,791	\$ 305,317	\$ 296,501	\$ 277,133	\$ 279,213	\$ 283,110

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Miles of highway locally administered:							
Total	68,998	69,778	70,233	70,661	71,082	71,469	71,816
Percent of all highways in the Commonwealth	61.5%	62.1%	62.4%	62.6%	62.9%	63.1%	63.3%
Miles of local highways improved	1,423	1,350	1,300	1,250	1,200	1,150	1,100
Local bridges:							
Total (Greater than 8 feet)	20,000	20,007	20,014	20,021	20,028	20,035	20,042
Deficient/Obsolete Bridges	6,331	6,693	7,048	7,358	7,638	7,908	8,158
Posted or Closed	8,100	8,273	8,441	8,578	8,673	8,782	8,877
Brought up to standard through axle-tax							
bridge program	38	45	90	120	130	150	150

#### **Program Analysis:**

The Commowealth provides a number of financial programs to assist municipalities in the maintenance and construction of their highway bridge systems.

Nearly twenty percent of Pennsylvania's twelve cents per gallon liquid fuels tax and twenty percent of the thirty-five mills of the oil franchise tax are currently made available to local governments for use on their roads as a result of the following legislatively mandated programs. The first onehalf cent of the twelve cent gallonage tax is deposited directly into the Liquid Fuels Tax Fund and apportioned to the 67 counties. Of the remaining eleven and one-half cent fuels tax, twenty percent is distributed from the Motor License Fund to 2,572 municipalities. Also included in the distribution to municipalities is twenty percent of 3.5 percent of the current 6 percent oil franchise tax. As part of the oil franchise tax legislation, Philadelphia receives a separate payment annually in an amount equal to two percent of the retail sales within the City less the increased allocation to Philadelphia. In addition, the General Assembly established in 1980 an annual appropriation of \$5 million to be returned to local governments for further highway improvements.

Since the distribution of the above mentioned State grants between maintenance and construction activities is determined by local governments, the number of local miles improved shown for 1985-86 and future years represents a rough estimate of program outputs. It is assumed that in the future all estimated road improvements will begin to decrease as the local municipalities place more of an emphasis on road maintenance as opposed to road reconstruction.

Act 32 of 1983 established a local highway turnback program by authorizing the establishment of a separate restricted revenue account within the Motor License Fund. Funding for this program currently consists of three mills of the oil franchise tax. Funds collected into this account are used for restoration work to bring the road up to acceptable standard and to provide an annual maintenance payment in the amount of \$2,500 per mile. The department has the funding mechanism and legal authority to pursue a long standing proposal to return approximately 12,000 miles of functionally-local highways to the Commonwealth's municipalities. At the current level of funding about 5,800 miles of State roads will eventually be turned back to local

#### Local Highway Assistance (continued)

#### Program Analysis: (continued)

governments. The restoration and annual maintenance payment executive authorizations are shown only as a part of Other Funds in the Recommended Program Costs.

Currently approximately 32 percent of the over 28,000 local bridges are substandard. In recognition of this bridge problem at the local, as well as the State level, the General Assembly passed the Highway Bridge Capital Act of 1982-83. Provided with this legislation, the Department of Transportation has taken an active role in assisting Pennsylvania's municipalities in the replacement and rehabilitation of their bridges. The department possesses the authority to grant monies to local governments for the replacement and repair of more than 400 local bridges throughout the Commonwealth. The 1985-86 data for local bridges brought up to standard through the axle tax bridge program is lower than what was shown in last years budget due to a slower rate of local bridge project lettings than anticipated. The data for the future years show increases in order to reflect the impact of a second phase of the Bridge Restoration and Replacement Program authorized by the General Assembly in 1986. While Phase I does not expire until 1988, authorization of Phase II was needed to ensure proper time for design and planning. Phase II added 3,580 State, Local and railroad bridge projects at a total cost of \$1.6 billion. The local bridge executive authorization from the axle tax-bridge restricted

revenue account is shown as a part of Other Funds in the Recommended Program Costs.

As authorized in Act 234 of 1982, a \$36 per axle tax on heavy trucks is being used in conjunction with matching Federal and local funds as the mechanism to fund the local and State bridge projects. This tax is currently being challenged in the United States Supreme Court. In the event this revenue generating provision is determined to be unconstitutional remedial legislation will be sought to continue the necessary replacement and rehabilitation bridge projects.

In 1986 the General Assembly authorized a separate appropriation for local bridge inspection work. The work to be performed involves primarily "catch-up" postings which cannot carry legal loads at operating stress levels. The program is being administered by the department and is intended to assist local governments in meeting the requirements of National Bridge Inspection Standards as mandated by Federal law. This action will eliminate the potential loss of Federal aid for non-compliance with standards as well as minimizing future tort liability in this area. Given the benefits to be realized by local governments, the General Assembly also authorized that the State funds needed to support this program be deducted from their liquid fuels tax allocations.

			(Dollar	r Amounts in Tho	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
MOTOR LICENSE FUND							
Highway Restorations-Highway							
Transfer		\$ 5,000					
Local Bridge Inspection		1,740	\$ 800	\$ 800	\$ 800	\$ 800	\$ 800
Local Road Maintenance and Construc-					- 000	• 000	φ 600
tion Payments	\$ 146,769	147,158	151,533	151,633	152,400	153,224	154,056
Supplemental Local Road Maintenance			·	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	10.2,700	155,22 (	154,050
and Construction Payments	5,000	5,000	5,000	5,000	5,000	5.000	5,000
Philadelphia Payment — Franchise Tax .	1,101	927	882	865	844	824	802
MOTOR LICENSE FUND TOTAL	\$ 152,870	\$ 159,825	\$ 158,215	\$ 158,298	\$ 159,044	\$ 159,848	\$ 160,658

#### **Urban Mass Transportation**

OBJECTIVE: To provide frequent, fast, inexpensive transit services between residential neighborhoods and employment centers at a level sufficient to alleviate prevailing pressures on urban road systems caused by congestion and lack of parking facilities.

#### Recommended Program Costs:

	(Dollar Amounts in Thousands)									
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92			
General Fund Federal Funds Other Funds	\$ 174,962 6,236 166	\$ 180,577 5,232 270	\$ 195,864 2,422 235	\$ 203,699 2,425 231	\$ 211,847 2,425 233	\$ 220,321 2,425 233	\$ 229,135 2,425 237			
TOTAL	\$ 181,364	\$ 186,079	\$ 198,521	\$ 206,355	\$ 214,505	\$ 222,979	\$ 231,797			

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Urban mass transit person-trips: Millions annually	379.8	382.4	385.3	389.8	394.2	398.8	403.5
Urban passengers carried by State-assisted operators: (millions annually)	361.9	364.5	367.4	371.9	376.3	380.9	385.6

#### **Program Analysis:**

The current mass transit operating subsidy (authorized by Act 101 of 1980) reimburses urban mass transit operators based on each systems operating deficit and on measures demonstrating improved operations. The State share of this payment is between 66-2/3 percent and 75 percent (less Federal funds) depending on the performance bonuses earned by each system. The remaining deficit is covered by local funds.

In recognition of the growing concerns expressed by the Commonwealth's urban transit systems over the current allocation process this budget proposes major changes to Act 101 of 1980. This proposal is discussed in depth in the following Program Revision request.

					(Dollar	Amo	unts in Tho	usan	ds)				
	1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND				_		_				•	((0	e	695
Mass Transportation Operations	\$ 607	\$	577	\$	593	\$	617	3	642	3	668	Þ	093
Mass Transportation Assistance	174,355		180,000										
SEPTA					137,275		142,766		148,477		154,416		160,593
<del></del>					49,599		51,583		53,646		55,792		58,024
PAT Small Urban Operators					8,397		8,733		9,082		9,445		9,823
GENERAL FUND TOTAL	\$ 174,962	<u>\$</u>	180,577	\$	195,864	<u>s</u>	203,699	\$	211,847	\$	220,321	<u>\$</u>	229,135

# Urban Mass Transportation Program Revision: Predictable Funding

#### **Recommended Program Revision Costs:**

			(Dollar	Amounts in Tho	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund			\$ 15,271	\$ 23,083	\$ 31,205	\$ 39,653	\$ 48,440
		-					

#### **Program Analysis:**

Since the passage of Act 101 in 1980, urban transit systems have expressed growing concerns over (a) the increase in prorate (the difference between the annual appropriation and the calculated grants based upon the transit system's budget projections), (b) the lack of predictable funding (not knowing what increase in funding to expect prior to a new budget year) and (c) disputes with the Commonwealth over the interpretation of various aspects of Act 101 (i.e., eligibility of certain expenses).

To address these issues, this budget proposes to establish a new Commonwealth funding base and sweeping changes to the current allocation formula. The new funding base proposed for 1987-88 is \$195,271,000, a \$15.3 million (8.5 percent) increase over the current fiscal year. The proposed legislative changes will contain the following features:

- The linkage between the size of a transit system's operating deficit and the amount of the state grant will be eliminated.
- All urban system grants will be based on fixed percentages of the statewide transit appropriation. These percentages will take into account historical funding, farebox revenue and vehicle miles.

- Generally, there will be a local funding commitment equal to not less than one-third of the state grant for all systems with some minor exceptions for selected small systems.
- Transit systems will be required to balance their budgets.
- Transit systems will be audited as in the past except Generally Accepted Accounting Principle standards are to be used in conducting future audits.
- Transit systems will be required to adopt service standard and performance measure goals. The performance levels actually achieved will be transmitted to the department and released to the public.

These changes will enable the Department of Transportation to advise the systems of their final state operating assistance grants before the fiscal year begins which will enable the systems to develop balanced budgets. The table on the following page compares an estimate of the 1986-87 allocation (based on Act 101 of 1980) and a projection for 1987-88 (based on the proposed legislation).

#### Recommended Program Revision Costs by Appropriation:

				(Dollar	Amo	unts in Tho	usan	ds)				
	1985-86	1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND												
SEPTA			\$	10,009	\$	15,501	\$	21,211	\$	27,150	\$	33,327
PAT				4,136		6,120		8,183		10,329		12,561
Small Urban Operators				1,626		1,962		2,311		2,674		3,052
Bus Rehabilitation				-500ª		-500 <sup>a</sup>		-500 <sup>a</sup>		-500 <sup>a</sup>		-500 <sup>a</sup>
GENERAL FUND TOTAL			\$	15,271	\$	23,083	\$	31,205	<u> </u>	39,653	\$	48,440
		<del></del>	=		=		=		=		_	

<sup>&</sup>lt;sup>a</sup>Nonrecurring in 1986-87,

Urban Mass Transportation Program Revision: Predictable Funding (continued)

## MASS TRANSPORTATION FUNDING ALLOCATION BY SYSTEM

(Whole Dollars)

System	1986-87	1987-88	Amount of Increase
Southeastern Pennsylvania Public Transit			
Authority (SEPTA)	\$127,266,418	\$137,275,513	\$10,009,095
Port Authority Transit (PAT)	45,462,953	49,598,834	4,135,881
CLASS 3A			
Altoona Metro Transit (AMTRAN)	118,279	151,530	33,251
Berks Area Reading Transportation	110,275	151,550	55,251
Authority (BARTA)	301,492	437,993	136,501
Capital Area Transit (CAT)	855,478	982,799	127,321
County of Lackawanna Transit System	•	ŕ	
(COLTS)	686,995	774,640	87,645
Erie Metropolitan Transit Authority	000,555	111,010	0.,0.0
	972,298	1,055,440	83,142
(EMTA)	312,230	1,055,440	03,142
Lehigh and Northampton Transportation	667,406	749 474	91 069
Authority (LANTA)	007,400	748,474	81,068
Luzerne County Transportation Authori-	270.066	(20.700	261.642
ty (LCTA)	278,066	639,708	361,642
Red Rose Transit Authority (RRTA)	231,287	305,013	73,726
Subtotal	\$ 4,111,301	\$ 5,095,597	\$ 984,296
CLASS 2D			
CLASS 3B			
Beaver County Transportation Authority	£ 270.207	e 462.206	¢ 93.000
(BCTA)	\$ 379,307	\$ 462,206	\$ 82,899
Centre County Transportation Authority			
(CATA)	348,779	497,550	148,771
Cambria County Transit Authority			
(CCTA)	620,339	789,481	169,142
Borough of Canonsburg (Canonsburg)	19,539	25,971	6,432
Borough of Pottstown (Pottstown)	125,011	153,483	28,472
Shenango Valley Council of Govern-			
ments (SVSS)	37,992	39,054	1,062
City of Washington (Washington)	146,495	173,791	27,296
Westmoreland County Transit Authority	•	·	
(WCTA)	168,072	200,739	32,667
Williamsport Bureau of Transportation	,		
(WBT)	394,407	453,810	59,403
	374,407	455,610	33,403
York Area Transportation Authority	221 670	200 000	40 120
(YATA)	231,670	280,800	. 49,130
Capitol Bus	24,308	35,344	11,036
Mid-Mon Valley Transit Authority			25.440
(MMVTA)	163,409	188,827	25,418
Subtotal	\$ 2,659,328	\$ 3,301,056	\$ 641,728
CLASS 3 Subtotal	\$ 6,770,629	\$ 8,396,653	\$ 1,626,024
Bus Rehabilitation*	\$ 500,000		\$ -500,000
GRAND TOTAL	\$180,000,000	\$195,271,000	\$ 15,271,000

<sup>\*</sup>Nonrecurring in 1986-87.

#### Rural and Intercity Rail and Bus Transportation

OBJECTIVE: To facilitate the development of improved rail passenger and cargo service between major urban areas of the Commonwealth, thereby providing relief for the frequent utilization beyond capacity of intercity highway and air systems, and to provide bus service that will increase the mobility of those rural Pennsylvanians who lack access to an automobile.

#### **Recommended Program Costs:**

				(Dollar	Amo	ounts in The	usano	is)				
1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
\$ 8,741	\$	10,412	\$	9,896	\$	9,433	\$	9,446	\$	9,459	\$	9,473
7,399		8,066		7,536		7,230		5,430		5,430		5,030
2,148		2,517	•	2,517		2,517		2,517		2,517		2,517
\$ 18,288	\$	20,995	\$	19,949	\$	19,180	<u> </u>	17,393	\$	17,406	\$	17,020
\$	\$ 8,741 7,399 2,148	\$ 8,741 \$ 7,399 2,148	\$ 8,741 \$ 10,412 7,399 8,066 2,148 2,517	\$ 8,741 \$ 10,412 \$ 7,399 8,066 2,148 2,517	\$ 8,741 \$ 10,412 \$ 9,896 7,399 8,066 7,536 2,148 2,517 2,517	\$ 8,741 \$ 10,412 \$ 9,896 \$ 7,399 8,066 7,536 2,148 2,517 2,517	1985-86     1986-87     1987-88     1988-89       \$ 8,741     \$ 10,412     \$ 9,896     \$ 9,433       7,399     8,066     7,536     7,230       2,148     2,517     2,517     2,517	1985-86     1986-87     1987-88     1988-89       \$ 8,741     \$ 10,412     \$ 9,896     \$ 9,433     \$ 7,399     \$ 0,666     7,536     7,230       2,148     2,517     2,517     2,517	\$ 8,741 \$ 10,412 \$ 9,896 \$ 9,433 \$ 9,446 7,399 8,066 7,536 7,230 5,430 2,148 2,517 2,517 2,517 2,517	1985-86     1986-87     1987-88     1988-89     1989-90       \$ 8,741     \$ 10,412     \$ 9,896     \$ 9,433     \$ 9,446     \$ 7,399     \$ 8,066     7,536     7,230     5,430       2,148     2,517     2,517     2,517     2,517	1985-86     1986-87     1987-88     1988-89     1989-90     1990-91       \$ 8,741     \$ 10,412     \$ 9,896     \$ 9,433     \$ 9,446     \$ 9,459       7,399     8,066     7,536     7,230     5,430     5,430       2,148     2,517     2,517     2,517     2,517	1985-86     1986-87     1987-88     1988-89     1989-90     1990-91       \$ 8,741     \$ 10,412     \$ 9,896     \$ 9,433     \$ 9,446     \$ 9,459     \$ 7,399     \$ 8,066     7,536     7,230     5,430     5,430       2,148     2,517     2,517     2,517     2,517     2,517

#### Program Measures:

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Bus Transportation:							
Rural and small urban passengers	3,966,400	4,068,800	4,148,200	4,295,000	4,423,000	4,538,500	4,678,100
Intercity passengers	238,000	306,800	352,000	370,000	390,000	410,000	430,000
Total State cost per passenger:							
Rural and small urban	\$1.88	\$2.01	\$2.09	\$2.16	\$2.22	\$2.30	\$2.36
Intercity	\$11.97	\$11.93	\$11.45	\$11.95	\$12.40	\$12.85	\$13.45
Average fare:							
Rural and small urban	\$.86	\$.54	\$.87	\$.89	\$.91	\$.91	\$.91
Intercity	\$6.10	\$6.00	\$5.70	\$5.98	\$6.20	\$6.40	\$6.70
Rail Passenger:							
Average fare	\$15.22	\$15.11	\$14.87	\$14.59	\$14.31	\$14.05	\$13.77
State cost per patron on assisted runs	\$4.35	\$5.63	\$6.84	\$6.85	\$6.85	\$6.85	\$6.85
Rail Freight:							
Miles of rail lines:							
State assisted	436	428	430	430	430	430	430
State owned	181	155	155	155	155	155	155
Miles of rail lines rehabilitated:							
Federal/local assistance program	25	25	25	25	25	25	2:
Emergency rail freight assistance							
program	230	330	300	250	250	250	250

#### Rural and Intercity Rail and Bus Transportation (continued)

#### Program Analysis:

Commonwealth activities involve four separate intercity and/or rural transportation programs: rural and small urban area public transit similar in nature, if not in scope, to SEPTA in Philadelphia and PAT in Pittsburgh; intercity bus service of the nature operated by Greyhound and Trailways; intercity rail passenger service operated by Amtrak and rail freight service of importance to local shippers on the State's Rail Branchline System.

Act 10 of 1976 provided the Pennsylvania Department of Transportation with the legislative authorization to provide financial assistance to the Commonwealth's small urban and rural public transportation systems. In 1978, the Federal government passed similar legislation which made Federal funding available for rural and small urban transit systems. The Federal funds are apportioned to each state based on rural population distribution as determined by the U.S. Census Bureau. The Pennsylvania Department of Transportation administers the Federal funding apportioned to Pennsylvania.

Through 1985-86, nearly \$26 million in Federal funding has been obligated for rural transit projects in Pennsylvania. Approximately \$17 million has been expended for operating subsidies and \$9 million for facilities and equipment. During 1985-86, 19 rural transit systems shared in the allocation of \$2.7 million of Federal operating assistance, \$1.2 million of State operating assistance and \$1.2 million in Lottery Fund reimbursements. These 19 systems served all or parts of 23 counties and provided nearly 4 million rides.

In many areas, rural transit systems funded through this appropriation provide the only alternative to private auto transport. While the total funding request is not as large as other State administered transit programs, the importance of the programs and the financial impact on the State's rural communities are significant.

The department will continue to reward rural transit systems which exhibit improved performance and efficiency through a program of incentive grants. Systems which show improved performance through increases in ridership per hour of service offered, revenue per hour of service, or a decrease in subsidy per passenger, are awarded additional State operating assistance. The 1986-87 Budget includes a small allowance for the State share of small capital projects (total cost less than \$100,000) not eligible for bond financing under the State's system of capital project budgeting.

The 1987-88 Budget will enable the department to support continuation of essential intercity bus services on a minimum of fifteen routes, with provision for at least one new project. It is estimated that approximately 352,000 passengers will utilize these services during 1987-88.

Effects of the Federal Bus Regulatory Reform Act of 1982

are reflected in the 1987-88 Budget. The department continues to experience a significant increase in the number of inquiries regarding intercity bus operating assistance. With the regulation of service termination having been relaxed considerably, there has been a trend toward redirection of resources toward the more profitable charter market at the expense of scheduled public transportation services. There are numerous routes throughout the Commonwealth which transport a substantial number of passengers but operate below the break-even point. As private operators propose termination of such services, the department will continue to evaluate the economic and social impacts of service termination and the merits of public subsidy. Where warranted and providing adequate funding is available, the department will consider providing financial support to continue these services based on the following criteria: strong ridership base, reasonable cost recovery through passenger fares, reasonable expenses, availability of alternative modes of travel within the corridor and preserving the spirit of competition encouraged by deregulation.

The department will continue to review and revise (if appropriate) program policies to assure a viable network of intercity bus service throughout the Commonwealth, within the limits of available funding.

The higher cost per passenger and higher average fare for intercity bus transportation versus last year's budget is due to projected higher industry expenses and declining ridership.

Intercity rail passenger service in Pennsylvania as distinguished from local or regional commuter service is presently provided by the National Railroad Passenger Corporation (Amtrak). The majority of it is operated as part of Amtrak's National System without financial assistance from the Commonwealth. However, service frequency or scheduling on some Amtrak routes has been found to be insufficient to meet Pennsylvania's needs, and in other cases, communities on routes not on the Amtrak System have asked that service be established. To meet such needs, the department has taken advantage of Federal law which directs the corporation to cooperate with a state which makes application for additional service or establishment of a new route. Funds are included in Amtrak's annual budget to finance its share of capital costs and operating deficits incurred to equip and operate such service, as long as matching State funding is available. The funding ratio for operating deficits applicable to Pennsylvania's sponsored services planned for 1987-88 is 35 percent Amtrak, 65 percent State for established service and 55 percent Amtrak, 45 percent State for the first twelve months of new services.

Current state-supported service includes one daily round

#### Rural and Intercity Rail and Bus Transportation (continued)

#### Program Analysis: (continued)

trip between Pittsburgh and New York City (the Pennsylvanian) and 23 weekly one-way trips between Harrisburg and Philadelphia (Keystone). It is anticipated that the budget amount will also support 12 months of one additional daily round trip between Harrisburg and Philadelphia. The program measures do not reflect funding for potential experimental services or an increased level of Commonwealth-supported marketing activities.

The higher "average fare" for rail passenger versus last year's budget is due to the increase in trip length of average fares. The lower "State cost per patron on assisted runs" versus last year's budget is due to increased ridership per trip.

The vast majority of the rail freight projects that have been implemented since 1976 were funded through the Federal Local Rail Service Assistance program, which provided from 70 to 100 percent Federal share of project costs (depending on the program year and type of project). Since lines that were excluded from the Conrail system ceased to be eligible for additional Federal funding in 1981, only those lines were continued that had a good chance at long-term operation. Those lines are being continued with a combination of State and local funds and have been acquired with Federal, State and local funds. In addition, operating assistance is being provided to the Delaware and Hudson Railway with State funds.

The Delaware and Hudson provides essential freight services to a number of communities in northeastern Pennsylvania. It also provides a through-route to New England which has the potential of being an important route for Pennsylvania coal. Twenty branch lines that are receiving some sort of assistance (maintenance, rehabilitation and/or

operating subsidies), carry approximately 25,000 carloads annually to 100 shippers. For the lines continuing in the program that were acquired by the Commonwealth or are already publicly owned, the State will fund one-half of the operating deficit (excluding maintenance-of-way). The State will bear 80 percent of the maintenance-of-way costs. The Federal program has been restructured, and continued Federal funds will be available for only rehabilitation, construction and acquisitions, at 70 percent of total project costs. Depending on the type and cost of projects selected for Federal funding, some State rail funds will be used as a partial match. Larger projects will be funded through a restricted receipt account with no State funding involved.

As a result of the Northeast Rail Service Act of 1981, Conrail was granted an expedited abandonment procedure. Conrail has abandoned in excess of 1,500 miles in Pennsylvania of which 400 miles were determined eligible for State assistance if purchased privately from Conrail. The department has provided assistance for emergency accelerated maintenance work on thirty-five branch lines totalling 260 miles purchased privately from Conrail. This assistance was at the 80 percent level. Currently, the department is monitoring the third round of the expedited abandonments by Conrail and is developing preservation strategies for branch lines acquired by local groups. Also, technical assistance is being provided by the department to any local groups that are interested in retaining rail freight service. This program provides funding for the second year of a two year program to inspect all 128 bridges on Commonwealth-owned rail lines.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
GENERAL FUND														
Mass Transportation Operations	\$	316	\$	304	\$	312	\$	324	\$	337	\$	350	\$	364
Comprehensive Rail Study		250		250		<b>.</b>					•		*	
Railroad Bridge Inspections				175		175								
Rural and Intercity Rail and Bus														
Transportation		4,049		5,435		5,249		5,249		5.249		5.249		5,249
Freight Rail Assistance		3,244		3,748		3,860		3,860		3,860		3.860		3,860
High Speed Intercity Rail Passenger						,		-,		*,***		0,000		2,000
Commission		882		500		300								
GENERAL FUND TOTAL	\$	8,741	\$	10,412	\$	9,896	\$	9,433	\$	9,446	<u>\$</u>	9,459	\$	9,473

#### Air Transportation

OBJECTIVE: To promote the development of a system of airport facilities adequate to meet the passenger and cargo needs of the Commonwealth's citizens.

#### **Recommended Program Costs:**

	1985-86		1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	ousan	ds) 1989-90	1990-91	1991-92
General Fund	\$ 300 1,324 10,548	\$	325 2,208 14,703	\$ 200 5,901 15,515	\$	200 3,919 15,805	\$	200 4,147 16,198	\$ 200 4,386 16,922	\$ 200 4,637 17,250
TOTAL	\$ 12,172	<u>\$</u>	17,236	\$ 21,616	\$	19,924	\$	20,545	\$ 21,508	\$ 22,087

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Total landing areas:							
Public use	169	170	173	174	175	175	176
Personal use	660	668	715	735	760	785	810
Harrisburg International Airport:							
Passengers handled	875,565	940,213	942,192	1,012,687	1,088,822	1,149,822	1,264,804
Flights handled	181,197	205,210	231,018	260,440	293,981	314,842	346,326
Tons of cargo handled	21.646	22,761	23,788	24,866	26,088	28,301	31,131
Operating surplus	\$1,078,000	\$1,702,000	\$2,107,000	\$2,083,000	\$2,047,000	\$1,998,000	\$1,934,000
Capital expenditures	\$1,303,000	\$1,645,570	\$3,141,426	\$1,800,000	\$1,900,000	\$2,000,000	\$2,100,000
Value of airport development grants							
(thousands)	\$2,750	\$3,500	\$4,500	\$4,500	\$4,500	\$5,000	\$5,000

#### Program Analysis:

Aviation plays a major role in the movement of passengers and cargo throughout the Commonwealth. With 838 landing areas, Pennsylvania is fifth nationally in both the number of airports and in landing facilities per square mile. In addition to facilitating the movement of people and goods, air transportation facilities bring substantial benefits to the State directly through air transportation or related jobs and indirectly through additional incentives to industry to locate and conduct business in Pennsylvania. To insure these benefits of air transportation, the Department of Transportation currently operates four airports and participates each year in the funding of numerous improvement projects at non-State owned public airports.

Air passenger service in Pennsylvania is provided by 14 of the nation's 35 major and national carriers, 18 regional airlines, and 2 foreign airlines. The State has two of the most active airports in the country—Pittsburgh ranks 12th and

Philadelphia ranks 14th nationally in terms of originating passengers. These two airports account for 90 percent of all airline enplanements in Pennsylvania. Four additional public airports provide scheduled passenger service with air carriers; 11 other public airports are served with commuter airlines. The other 139 public use airports in the State are general aviation fields, and the approximately 381 remaining airports in Pennsylvania are privately-owned and operated for corporate, agricultural, recreational or experimental use. In addition, 293 heliports and 8 seaplane bases provide for a total of 838 landing facilities in Pennsylvania. A landing facility is defined as any area suitable for landing aircraft and licensed as such by the Department of Transportation's Bureau of Aviation.

With the exception of Harrisburg International Airport (HIA), which is owned by the Commonwealth all airline service airports in Pennsylvania are operated by local

#### Air Transportation (continued)

#### Program Analysis: (continued)

governments or authorities. At the present time a task force comprised of residents of York, Dauphin and Cumberland counties is determining whether divestiture of the Harrisburg International and Capital City Airports is in the best interests of the tri-county area. Given that no divestiture decision has been made at this time this budget includes operating funding for 1987-88 and future years for both airports.

While air cargo has received less public attention than passenger service, airline freight has resumed the consistent growth pattern of the early 1970's and a promising future is predicted for air cargo. Given the aviation industry's inherent time advantages and the increased capability in handling cargo containers, tonnage is expected to rise. This increased activity is being experienced in particular at the Harrisburg International Airport and is reflected in the program measures. Harrisburg International Airport is also continuing to show steady growth in passengers handled. The number of passengers handled in 1985 at this Stateowned facility increased over 1984. The data shown for "passengers handled" and "flights handled" is higher than the data shown in last year's budget due to an improving national economy and increased airline services at the Harrisburg International Airport. The data shown for "Harrisburg International Airport: Operating Surplus" is generally higher than in last years' budget due to recent increases in rental rates and landing fees and the fact that the department is holding the line on all unnecessary expenditures. The 1986-87 operating surplus amount includes \$809,000 reserved for Harrisburg International Airport debt service.

The Pennsylvania Transportation Commission's 12 year Aviation Program, combined with the Statewide Aviation Plan, provides basic guidelines for allocation of those resources available to the Commonwealth for aviation activities. However, economic and energy problems and the use of more fuel efficient aircraft have in the past had a deleterious effect on the restricted revenue account that provides funds for these programs. In recognition of this the General Assembly passed a comprehensive funding program. Act 164 of 1984 increased both the aviation and

jet fuels taxes and created the following new programs: a rebate program for real estate taxes paid by privately-owned public use airports, a revolving loan program for airport development, a runway marking program, a highway directional sign program to install directional signs to airports and a high visability marker program to mark power lines near runways.

The pattern of air passenger service today continues to involve a heavy concentration of scheduled service for major cities, particularly Philadelphia and Pittsburgh, with reduced service between cities of moderate size. However, Central Pennsylvania has been an exception, receiving new carriers providing routes and improved service. The small to medium size communities that provide commuter service have fairly adequate service to the major terminals. As a result, the present system is apparently adequate to meet current needs of those citizens who utilize the major trunk line routes, but still needs some improvement to meet the needs of medium-sized and small communities.

Future needs of Pennsylvania's citizens will exceed the existing system, particularly adding to the congestion already affecting major air terminals. The continued increase of air passenger travel has added to the congestion of large city airport facilities, while creating additional demand for better facilities to serve smaller airports. The State aviation system plan does provide the basis for future development of adequate air passenger service for the Commonwealth.

The recommended aviation budget for 1987-88 includes the second year of a grant program to restore and extend the life of runways and taxiways at public airports. Many airports are experiencing cracking in these bituminous surfaces. This problem if left uncorrected will result in continued deterioration due to seepage of ice, water, and anti-skid materials. The grants will pay for the entire cost of the contract repair with the airport owner required to provide engineering and administrative work.

Appropriations from aviation restricted revenues are shown only as part of Other Funds in the Recommended Program Costs.

	(Dollar Amounts in Thousands)													
	1	985-86		1986-87	1	987-88	1	988-89	1	989-90	ì	990-91	1	991-92
GENERAL FUND Civil Air Patrol	\$	300	\$	325	\$	200	\$	200	\$	200	\$	200	<u>s</u>	200

#### State Bridges

OBJECTIVE: To provide a highway bridge system capable of meeting the more vital economic and recreational needs of the Commonwealth by affording a reasonably accessible means of transporting passengers and cargo.

#### **Recommended Program Costs:**

			(Dollar	Amounts in The	ousands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Special Funds	\$ 20,627 186,376 64,423	\$ 25,500 165,000 150,300	\$ 17,200 136,700 38,750	\$ 16,000 127,900 10,450	\$ 16,000 127,900 25,250	\$ 16,000 127,900 26,650	\$ 16,000 127,900 26,050
Subtotal	\$ 271,426	\$ 340,800	\$ 192,650	\$ 154,350	\$ 169,150	\$ 170,550	\$ 169,950
Bond Funds <sup>a</sup>		\$ 52,000	\$ 98,900	\$ 96,500		\$ 14,700	
TOTAL	\$ 271,426	\$ 392,800	\$ 291,550	\$ 250,850	\$ 169,150	\$ 185,250	\$ 169,950

<sup>&</sup>lt;sup>a</sup>Excluded from all summary presentations.

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Bridges maintained (larger than 8 feet)	26,292	26,307	26,322	26,337	26,352	26,367	26,382
Value of bridge lettings (in thousands)	\$257,000	\$208,000	\$177,000	\$95,000	\$91,000	\$102,000	\$108,000
Deficient/obsolete bridges	3,044	3,342	3,622	3,922	4,222	4,522	4,822
Bridges closed and posted with weight restrictions	1,536	1,648	1,654	1,774	1,894	2,014	2,134
Bridges replaced/repaired through Axle Tax Bridge Program	116	114	120	153	122	135	140
Bridges replaced/repaired through other programs	104	144	84	100	100	100	100

#### Program Analysis:

Pennsylvania with over 26,000 bridges has one of the largest state owned bridge systems in the nation. Many of these bridges are either structurally deficient, functionally obsolete or restricted because of vehicle weight considerations.

Recognizing the importance of bridges to the Commonwealth's transportation network, in 1982 the General Assembly passed companion bills (Acts 234 and 235) establishing a restricted revenue account within the Motor License Fund for the purpose of financing over 500 specified

State bridge projects. These bridge projects are funded with Federal, local and other funds. The other funds are generated through a \$36 per axle fee on all heavy trucks travelling within the Commonwealth. In addition to State bridge projects funded through the axle-tax bridge program, bridge funding will also continue to be available within the Highway Maintenance and Highway Construction/Reconstruction appropriations.

With the additional axle-tax revenues authorized by the State Legislature, the Department of Transportation is con-

#### State Bridges (continued)

#### Program Analysis: (continued)

tinuing the most comprehensive bridge replacement/rehabilitation program in the nation. The department's program will affect bridges of all sizes and in every region of the Commonwealth. Efforts will be concentrated on opening closed bridges and on repairing bridges in order to remove posted weight restrictions. In a effort to maintain the momentum created by Acts 234 and 235 of 1982, the General Assembly passed Act 100 of 1986 which authorized the second Billion Dollar Bridge Program. This was done to ensure proper time for design and planning on an additional 3,580 State, Local and railroad bridge projects as work on Phase I approachs completion in 1988. Some of the major bridges under construction include: the Clarks Ferry Bridge in Dauphin County, the McKees Rocks and the Mon-City Bridges in Allegheny County, the Catawissa Bridge in Columbia County and the Matsonford Bridge in Montgomery County. Major bridge projects scheduled for construction in fiscal year 1986-87 include: the Packer Island Bridges in Northumberland County, the Girard-Belmont Bridge in Philadelphia and the Mckeesport-Duquesne Bridge in Allegheny County. The Walnut Street Bridges in Philadelphia and the West End Bridge in Allegheny County are scheduled for construction in fiscal year 1987-88.

Beginning in 1985-86 the bridges with weight restrictions

program measure includes 990 State bridges which are expected to be weight restricted as a result of the Federal Government's strict enforcement of the National Bridge Inspection Standards requiring posting of bridges up to 40 tons. Current department policy is to only post bridges up to a 20 ton limit. Future year projections also reflect these stricter Federal standards.

The program measures for bridges replaced or repaired through Axle-Tax Bridge Program, bridges designed, and value of bridge lettings show increases in later planning years. These increases reflect the impact of a second phase of the Bridge Restoration and Replacement Program. Several of the program measures within this subcategory have been changed from those printed in the past in order to more adequately reflect measurable activities.

As mentioned above, the axle-tax is a major funding source for the State's bridge program. This tax is currently being challenged in the United State Supreme Court. In the event this revenue generating provision is determined to be unconstitutional, remedial legislation will be sought to continue the necessary replacement and rehabilitation of State bridge projects.

Executive authorizations from the axle-tax restricted revenue account are shown as other funds in the recommended program costs.

	(Dollar Amounts in Thousands)													
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92
MOTOR LICENSE FUND Highway and Safety Improvement Highway Maintenance One-Time Maintenance Payment	\$	7,627 13,000	\$	7,500 13,000 5,000	\$	4,200 13,000	\$	3,000 13,000	\$	3,000 13,000	\$	3,000 13,000	\$	3,000 13,000
MOTOR LICENSE FUND TOTAL	\$	20,627	\$	25,500	\$	17,200	<u>\$</u>	16,000	<u>\$</u>	16,000	<u>s</u>	16,000	\$	16,000

#### **Highway Safety Projects**

OBJECTIVE: To decrease the incidence and severity of traffic accidents, injuries and fatalities on highways by improving highway design and traffic flow.

#### **Recommended Program Costs:**

			(Dollar	Amo	unts in The	usands	)		
	1985-86	1986-87	1987-88		1988-89		1989-90	1990-91	1991-92
Special Funds	\$ 725	\$ 985	\$ 800	\$	600	\$.	600	\$ 600	\$ 600
Federal Funds	7,725 2,388	8,515 4,100	6,500 4,100		4,300 4,100		4,300 4,100	4,300 4,100	4,300 4,100
TOTAL	\$ 10,838	\$ 13,600	\$ 11,400	\$	9,000	\$	9,000	\$ 9,000	\$ 9,000

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Traffic accidents	143,244	146,825	142,000	137,700	133,600	133,600	133,600
Accident rate per 100 million miles of vehi- cle travel	189.4	190.3	187.8	185.8	184.0	184.0	184.0
Traffic fatalities	1,809	2,015	1,960	1,915	1,860	1,790	1,750
Fatality rate per 100 million miles of vehi- cle travel	2.39	2.6	2.6	2.6	2.5	2.5	2.4
Traffic injuries	140,067	145,600	140,500	135,000	130,000	130,000	130,000
Injury rate per 100 million miles of vehicle travel	185.17	188.8	185.8	182.2	179.0	179.0	179.0

#### Program Analysis:

Highway accidents are generally the result of one or more of the following factors: driver error, vehicle failure, or hazardous roadway conditions. A grass roots movement to save lives through highway safety prevention measures is emerging. Traffic fatalities have declined from 2,204 in 1979 to 1,809 in 1985 as drunk driving is decreasing and the use of seat belts and child safety seats is increasing. A vigorous department safety program will contribute to saving additional lives through six key initiatives funded by Federal Highway Safety Funds. The key initiatives are: substantially increase the use of seat belts through a voluntary effort; decrease DUI accidents through enhanced enforcement and educational efforts; improve the effectiveness and response time of emergency medical services personnel, particularly in isolated, rural, high accident areas; conduct a vigorous truck safety inspection program; identify and rehabilitate or suspend problem or high-risk drivers as identified by sophisticated data analysis and implement a comprehensive highway safety program for young drivers.

Logically, accidents attributable to driver error or vehicular failure should occur in random location patterns. Therefore, at those locations with disproportionately high numbers of accidents, it may be assumed that the roadway itself is a prime contributing factor to the accidents. Over 8,000 high accident locations on the State highway system are identified through the computerized accident records system. Major and minor safety and traffic flow improvement projects are developed to be implemented as funds become available. Federal funds for these projects are provided from the 1982 Surface Transportation Act and total approximately \$8 million annually.

The recommended program level is based on the amount

#### Highway Safety Projects (continued)

#### Program Analysis: (continued)

of Federal funds available, the department's continued emphasis on restoration of the existing highway network, and application of the current highway capital guidelines to this program. Under these definitions, the majority of the safety improvement projects will be accomplished as "betterments" using the Highway Maintenance appropriation rather than the Highway and Safety Improvement appropriation and are reflected in the Highway Maintenance subcategory.

The data shown in the program measures for traffic fatalities, injuries and accidents in the current budget and future years represent the best estimates available of the impact of planned increases in special enforcement, changing economic and traffic patterns, and increased awareness and enforcement of the Commonwealth's drunk driving laws. The program measures within this subcategory have been changed from those printed in the past in order to more adequately reflect measurable activities.

	(Dollar Amounts in Thousands)													
	19	85-86		1986-87		1987-88		1988-89		1989-90	;	1990-91		1991-92
MOTOR LICENSE FUND Highway and Safety Improvement	<u>\$</u>	725	<u>\$</u>	985	\$	800	\$	600	<u>\$</u>	600	\$	600	\$	600

#### Safety Administration and Licensing

OBJECTIVE: To minimize traffic accidents attributable to driver error and mechanically defective vehicles and to promote highway safety programs.

#### Recommended Program Costs:

				•	Amo	unts in The	usano			
	1985-86	1986-87		1987-88		1988-89		1989-90	1990-91	1991-92
General Fund	\$ 1,461	\$ 1,505	<u> </u>	1,550	\$	1,612	\$	1,676	\$ 1,744	\$ 1,813
Special Funds	47,740	48,416		44,483		45,748		46,600	47,942	49,324
Federal Funds	1,937	2,520		3,880		2,000		2,000	2,000	2,000
Other Funds	10,741	9,995		11,125		11,275		11,475	11,680	11,880
TOTAL	\$ 61,879	\$ 62,436	\$	61,038	\$	60,635	\$	61,751	\$ 63,366	\$ 65,017

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
State heavy truck registrations	90,873	92,000	94,000	96,000	98,000	100,000	102,000
State motor vehicle registrations	7,860,497	7,939,000	8,018,000	8,098,000	8,179,000	8,261,000	8,344,000
Vehicles inspected:							
Safety inspection	7,782,000	7,860,000	7,939,000	8,017,000	8,097,000	8,178,000	8,261,000
Emission inspection	3,100,000	3,100,000	3,100,000	3,100,000	3,100,000	3,100,000	3,100,000
Vehicles repaired:							
Safety inspection	2,023,000	2,043,000	2,064,000	2,084,000	2,105,000	2,126,000	2,148,000
Emission inspection	589,000	589,000	589,000	589,000	589,000	589,000	589,000
Licensed operators	7,575,089	7,651,000	7,727,000	7,805,000	7,883,000	7,961,000	8,041,000
Motor vehicle titles/sales tax returns							
processed	2,843,000	2,871,000	2,900,000	2,929,000	2,958,000	2,988,000	3,018,0000

#### Program Analysis:

A primary program responsibility of the Department of Transportation within the Safety Administration and Licensing program is to process applications and collect fees for all vehicle registrations and operator licenses. Last year, over 90,000 heavy trucks and over 7.8 million motor vehicles were registered within the Commonwealth. These figures are expected to rise slightly over the next five years due to moderately increasing sales trends in the auto industry. These vehicle and operator licensing activities produce more than 30 percent of all Motor License Fund receipts.

To assist the the department's mission of providing quality, cost effective transportation services to the citizenry of the Commonwealth, Safety Administration has been undertaking two major initiatives to redesign the primary data processing systems used for vehicle registrations/titling and driver licensing/control activities. These multi-year

efforts, scheduled for implementation during 1986-87, are expected to deliver numerous enhancements beneficial to both the public and the department. These benefits include reduced application turnaround time, same day depositing of funds received, on-line procedures and training, built-in quality control techniques and full service cash windows at counter locations. In addition to the implementation of these initiatives, this budget proposes a program to use computer and optical technologies to implement a "paperless" office within a portion of the department's driver licensing operation. The advantages include better document control, reduction of document handling and improved productivity. \$650,000 is included in the recommended amounts for 1987-88 and 1988-89 to implement this pilot program.

The testing, inspection and revocation aspects of the operator and vehicular licensing activities within this

#### Safety Administration and Licensing (continued)

#### Program Analysis: (continued)

program provide many opportunities to enforce safety standards. Another major activity, the accident analysis program, deals entirely with safety by assembling listings of high accident locations which are used to establish priorities for improvements funded through the Highway Safety Projects program. The department has achieved considerable success in its data collection system for accident locations. Computer programs have been written to arrange in priority order those highway locations which have experienced statistically more accidents than similar highways with similar traffic volumes. Another priority list arranges locations that have had an inordinate number of accidents in which vehicles ran off the road or hit fixed objects. Such ranking of nearly 8,000 high-accidents locations provides the department with a systematic means of selecting the highest priority locations for those actual improvements carried out within the Highway Safety Projects subcategory.

The objective of the driver point system is to discourage licensed drivers from violating traffic laws. Illegal actions by motorists, particularly drunken driving, constitute a significant percentage of the accidents in which driver error is the principle causal factor. The Court Reporting Network System, used to formulate corrective recommendations in drunk driving cases, has successfully provided recommendations to the courts that have permitted a more accurate treatment of offender problems. The department is empowered to suspend or revoke the licenses of motor vehicle drivers who have reached the 11 point limit or have committed certain severe traffic violations. Moderate increases are expected in both the areas of citations being issued and the number of drivers whose licenses are being suspended or revoked as they parallel the slight increase in the number of drivers being licensed. The department is currently engaged in driver improvement studies that are intended to guide the assignment of drivers to more specific and remedial treatments. In order to address highway safety on a much broader scale, this budget proposes a comprehensive highway safety initiative. Primarily this initiative would implement a driver, vehicle, highway

integrated approach to major serious highway segments, an urban pedestrian safety program in major urban areas, comprehensive safety belt programs in all counties within five years and a critical evaluation and redirection of the secondary education program. The recommended amounts include \$1,675,000 for 1987-88 and all future years to implement this program. Another portion of this highway safety initiative is discussed in the highway maintenance subcategory.

The safety inspection program for the Commonwealth's 7.8 million motor vehicles is intended to minimize traffic accidents due to mechanical failure. The department licenses inspection stations and trains and licenses vehicle inspectors while maintaining all necessary records. The State Police periodically check inspection stations and the work of mechanics to assure compliance with approved safety standards. Based on a random sample of inspection station reports, an estimated 2 million vehicles will be repaired during the current fiscal year as a result of the inspection system. The norm for the past two years had been a 35 percent failure rate. Current statistics indicate that the failure rate for the annual inspection program has dropped to 26 percent.

The emission inspection program for the Commonwealth inspects 3.1 million vehicles annually and is intended to reduce subject vehicle carbon monoxide and hydrocarbon pollutants and improve the air quality. The areas affected are the Pittsburgh and Allentown-Bethlehem-Easton metropolitan areas (specific zip codes) and the Philadelphia region consisting of five counties. The department licenses inspection stations, trains and licenses vehicle inspection mechanics and periodically checks inspection stations, records and work of the mechanics to assure compliance with approved emission program requirements. Based on Federally mandated standards approximately 589,000 vehicles will be subject to adjustments or repairs as a result of the emission inspection program. This is a failure rate of 19 percent which is slightly lower than rates for the first few years of this program.

			(Dollar	Amounts in The	usands)		
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND Collections — Vehicle Sales Tax	\$ 1,461	\$ 1,505	\$ 1,550	\$ 1,612	\$ 1,676	\$ 1,744	\$ 1,813
MOTOR LICENSE FUND Safety Administration and Licensing	\$ 47,740	\$ 48,416	\$ 44,483	\$ 45,748	\$ 46,600	\$ 47,942	\$ 49,324

#### **Elderly Transit**

OBJECTIVE: To increase the mobility of the aged, enabling persons sixty-five and older to participate more fully in community life.

#### **Recommended Program Costs:**

						(Dollar	Amo	unts in The	usan	ds)					
		1985-86		1986-87		1987-88		1988-89		1989-90		1990-91		1991-92	
General Fund	-	120 107,526	\$		\$		\$		\$		\$		\$	135	
Special Funds	_	107,326	_	116,569	_	118,684	_	119,992	_	121,321	_	122,758	_	124,040	
TOTAL	<u>\$</u>	107,646	<u>\$</u>	116,680	<u>\$</u>	118,799	<u>\$</u>	120,112	<u>\$</u>	121,446	<u>\$</u>	122,888	<u>\$</u>	124,175	i

#### **Program Measures:**

	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Free transit trips by the elderly	65,364,000	67,006,000	67,841,000	68,693,000	69,576,000	70,424,000	71,269,000
Trips on State assisted shared ride vehicles.	5,886,000	6,196,000	6,196,000	6,196,000	6,196,000	6,196,000	6,196,000
Cost to the Commonwealth per trip: Fare On State assisted demand responsive	95¢	\$1.12	\$1.12	\$1.12	\$1.13	\$1.13	\$1.14
vehicles	\$6.07	\$6.02	\$6.02	\$6.02	\$6.02	\$6.02	\$6.02

#### Program Analysis:

The Commonwealth's senior citizens have benefited from State lottery proceeds since 1973 with the implementation of the Free Transit Program for Senior Citizens. Under this program senior citizens are eligible for free rides on participating local fixed route operations during off-peak hours on weekdays and all day on weekends and holidays. In July 1980, the free service was extended to commuter rail lines and the fare program was expanded to fund reduced fares for senior citizens on shared-ride demand responsive services. These programs recognize the limited availability of private transportation for Pennsylvania's senior citizens and their heavy reliance upon public transportation facilities. They further recognize that many retired persons must live within a fixed and limited income and cannot afford to use public transit as often as they would like. These programs increase the mobility of the Commonwealth's citizens 65 years of age and older.

Currently more than 70 participating transit agencies are under contract with the Commonwealth to provide free fixed route service. Ridership has increased significantly over the years to its projected level of approximately 67 million (including transfers) free rides in 1986-87; due to the Southeastern Pennsylvania Transit Authority (SEPTA) strike in the spring of 1986, the 1985-86 ridership fell below

projected estimates to 65 million. The ridership in the planning years is projected to increase only about 1.2 percent each year. Shared-Ride coordination regulations became effective in February 1986 in order, in part, to encourage the use of more cost-effective fixed route service.

The reimbursement for fixed route service in 1985-86, 1986-87, 1987-88 and all planning years is based on 100 percent of the average or base fare, whichever is greater, times all originating and transfer senior citizen free trips (the adjustment for transfers was eliminated in 1985-86.) The increase in per trip cost to the Commonwealth from 1985-86 to 1986-87 reflects the increase in SEPTA's base fare from \$1.00 to \$1.25, effective July 1986. Neither SEPTA nor the Port Authority Transit Authority (PAT) projects any fare increases in the budget or planning years. The minor increases in the cost per trip in the planning years are due to fare increases projected by other urban and rural transit agencies.

The Shared-Ride Program for Senior Citizens authorized by Act 101 of 1980 as amended by Act 49 of 1984 permits senior citizens 65 years of age and older to ride on shared-ride services and pay only 25 cents or 10 percent of the shared-ride fare, which ever is greater. The State Lottery Fund generally reimburses the shared-ride transit opera-

#### **Elderly Transit (continued)**

#### Program Analysis: (continued)

tions the difference — 90 percent of the shared ride fare. Currently almost 100 transit agencies are under contract with the Commonwealth to provie shared-ride service to senior citizens. Some level of service is provided in each of the 67 counties. The Department of Transportation is currently reviewing this program in order to develop and provide for a responsible and economical program within the recommended \$38 million level. Program measures will be updated, if necessary, to reflect any changes to the current projections.

Act 49 of 1984 also provides for an annual \$2.3 million executive authorization for demand response equipment grants.

Act 171 of 1982 authorizes the Governor to annually transfer from the Lottery Fund to the Motor License Fund the amount of fees lost as a result of reduced vehicle registration fees paid by certain eligible senior citizens.

The 1987-88 recommended budget provides \$100,000 for the third year of the rider vertification initiative.

		1985-86		1986-87	(Dollar 1987-88	Amo	unts in The 1988-89	usan	ds) 1989-90		1990-91		1991-92
GENERAL FUND Mass Transportation Operations	<u>\$</u>	120	<u>\$</u>	111	\$ 115	<u>\$</u>	120	<u>\$</u>	125	<u>\$</u>	130	<u>\$</u>	135
LOTTERY FUND													
Ridership Verification	\$	75	\$	100	\$ 100	\$	100	\$	100	\$	100	\$	100
Elderly Free Transit		65,292		71,469	75,784		77,092		78,421		79,858		81,140
Shared Rides		37,702		38,000	38,000		38,000		38,000		38,000		38,000
Transfer to Motor License Fund-													,
Vehicle Registration—Elderly		2,500		4,700	2,500		2,500		2,500		2,500		2,500
Demand Response Equipment Grants		1,957		2,300	2,300		2,300		2,300		2,300		2,300
LOTTERY FUND TOTAL	\$	107,526	\$	116,569	\$ 118,684	\$	119,992	\$	121,321	\$	122,758	\$	124,040

# Legislature The General Assembly of Pennsylvania formulates and enacts the public policy of the Commonwealth. Through legislation and resolution, it defines the functions of the State Government, provides for revenue for the Commonwealth and appropriates money for the operation of State agencies and other purposes. The General Assembly is composed of two bodies — the Senate and the House of Representatives. Its sessions begin on the first Tuesday of each year unless otherwise convened by the proclamation of the Governor.

#### **LEGISLATURE**

# Summary by Fund and Appropriation

General Fund	1985-86 Actual	Dollar Amounts in Thousands 1986-87 Available	1987-88 Budget
General Government Senate House of Representatives Legislative Reference Bureau Legislative Budget and Finance Committee Legislative Data Processing Legislative Miscellaneous and Commissions	\$ 27,374 59,224 3,183 1,282 1,900 6,451	\$ 29,521 65,724 3,342 1,320 2,040 11,334	\$ 30,999 71,305 3,654 1,360 2,100 10,201
TOTAL STATE FUNDS	\$ 99,414	\$ 113,281	\$ 119,619
Federal Funds	 \$ 5	\$ 16 33	\$ 33
GENERAL FUND TOTAL	\$ 99,419	\$ 113,330	\$ 119,652

GENERAL FUND LEGISLATURE

#### **GENERAL GOVERNMENT**

	(C	Oollar Amounts in Thousand	s)
	1985-86	1986-87	1987-88
Senate	Actual	Available	Budget
State Funds	\$ 27,374	\$ 29,521	\$ 30,999

Performs the duties and functions required of the Senate by Articles II and III of the Constitution of Pennsylvania.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations:			
Salaries Fifty Senators Employees of Senate President Employes of Chief Clerk Salaried Officers and Employes	\$ 3,100 140 1,875 2,900	\$ 3,200 140 2,150 3,000	\$ 3,200 147 2,250 3,100
Postage Chief Clerk and Legislative Journal	80	150	190
Castinana Francis			
Contingent Expenses  President  President Pro Tempore  Floor Leader (D)  Floor Leader (R)  Whip (D)  Whip (R)  Chairman of the Caucus (D)  Chairman of the Caucus (R)  Secretary of the Caucus (R)  Secretary of the Caucus (R)  Chairman of the Appropriations Committee (D)  Chairman of the Appropriations Committee (R)  Chairman of the Policy Committee (D)  Chairman of the Policy Committee (R)  Caucus Administrator (D)  Caucus Administrator (R)	5 20 6 6 4 4 4 3 3 3 3 6 6 6 2 2 2 2	5 20 6 6 4 4 3 3 3 3 3 6 6 6 2 2 2 2	5 20 6 6 4 4 4 3 3 3 3 6 6 6 2 2 2
Miscellaneous Expenses Incidental Expense Committee on Appropriations (D) Committee on Appropriations (R) Expenses — Senators Legislative Printing and Expenses Special Leadership Account (D) Special Leadership Account (R) Legislative Management Committee (D) Legislative Management Committee (R)	600 706 706 600 4,900 2,945 2,945 2,900 2,900	600 812 812 600 5,100 3,250 3,250 3,190 3,190	950 812 812 600 5,435 3,413 3,300 3,300
TOTAL	\$ 27,374	\$ 29,521	\$ 30,999

# GENERAL FUND LEGISLATURE

	(F	ollar Amounts in Thousand	le)
	1985-86	1986-87	1987-88
House of Representatives	Actual	Available	Budget
State Funds	\$ 59,224	\$ 65,724	\$ 71,305

Performs the duties and functions required of the House of Representatives by Articles II and III of the Constitution of Pennsylvania.

Source of Funds	(D 1985-86 Actual	rollar Amounts in Thousand 1986-87 Available	1987-88 Budget
Appropriations:			
Salaries  Members' Salaries, Speaker's Extra Compensation  House Employes (R)  House Employes (D)  Speakers Office  Bi-Partisan Committee, Chief Clerk, Comptroller	\$ 10,950 4,396 4,171 417 4,681	\$ 10,995 4,399 4,399 459 5,150	\$ 10,995 5,059 5,059 528 5,923
Mileage Representatives, Officers and Employes	554	554	554
Postage Chief Clerk and Legislative Journal	395	425	425
Contingent Expenses  Speaker Chief Clerk  Floor Leader (R)  Floor Leader (D)  Whip (R)  Whip (D)  Chairman—Caucus (R)  Chairman—Caucus (R)  Secretary—Caucus (D)  Secretary—Caucus (D)  Chairman—Appropriations Committee (R)  Chairman—Appropriations Committee (D)  Chairman—Policy Committee (R)  Chairman—Policy Committee (D)  Caucus Administrator (R)  Caucus Administrator (D)  Administrator for Staff (D)  Administrator for Staff (R)  Comptroller Special Transfer Account	20 290 6 6 4 4 3 3 3 3 6 6 6 2 2 2 2 2 20 20 2	20 390 6 6 4 4 4 3 3 3 3 6 6 6 2 2 2 2 2 2 2 20 20 2	20 390 6 6 4 4 3 3 3 3 6 6 6 2 2 2 2 2 20 20 2
Miscellaneous Expenses Legislative Office for Research Liaison School for New Members Incidental Expenses Committee on Appropriations (D) Committee on Appropriations (R) Expenses—Representatives Legislative Printing and Expenses National Legislative Conference—Expenses Special Leadership Account (D) Special Leadership Account (R) Legislative Management Committee (D) Legislative Management Committee (R) Commonwealth Emergency Medical System Members' Home Office Expenses	343  5,000 706 706 2,030 8,500 225 1,938 2,713 5,223 4,223 25 1,624	354 15 5,200 812 812 2,030 9,700 225 3,235 3,235 5,583 5,583 25 2,030 \$ 65,724	371 5,200 934 934 2,030 10,200 250 3,721 3,721 6,421 6,421 25 2,030 \$\begin{array}{c}

Legislative Reference Bureau	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 3,183	\$ 3,342	\$ 3,654
Serves as a staff arm of the Legislature. D vice and counsel to members of the Legislature vides copies of bills and legislation to the gener	, performs le	gislative research and pro-	
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriations: Salaries and Expenses Contingent Expenses Printing of Pennsylvania Bulletin and Pennsylvania Code TOTAL	\$ 2,571 15 597 \$ 3,183	\$ 2,827 15 500 \$ 3,342	\$ 3,184 15 455 \$ 3,654
Legislative Budget and Finance Committee	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
State Funds	\$ 1,282	\$ 1,320	\$ 1,360
Performs duties and functions relating to the fiscal operations of the agencies, boards and co			
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget
Appropriation: Legislative Budget and Finance Committee	\$ 1,282	\$ 1,320	\$ 1,360

# **Judiciary** The objective of the judicial system of the Commonwealth is to provide citizens with prompt and equitable justice under the law. The court system includes the Supreme Court, Superior Court, Commonwealth Court, Courts of Common Pleas, Community Courts — District Justices of the Peace, Philadelphia Municipal Court and the Philadelphia Traffic Court.

(Dollar Amounts in Thousands)

Legislative Data Processing Center State Funds	(Dollar Amounts in Thousands)					
	1985-86 Actual		1986-87 Available		1987-88 Budget	
	\$	1,900 5	\$	2,040 33	\$	2,100 33
TOTAL	\$	1,905	\$	2,073	\$	2,133

Provides the General Assembly with the data processing services necessary to expedite the collection, completion and dissemination of information required in the exercise of its functions, and renders services to other agencies when possible.

	(Dollar Amounts in Thousands)					
	1985-86	1986-87	1987-88			
Source of Funds Actual		Available	Budget			
Appropriation: Legislative Data Processing Committee	\$ 1,900	\$ 2,040	\$ 2,100			
Augmentation: Reimbursement for Data Processing Services	5	33	33			
TOTAL	\$ 1,905	\$ 2,073	\$ 2,133			
Legislative Miscellaneous and Commissions	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget			

 Legislative Miscellaneous and Commissions
 Actual
 Available
 Budget

 State Funds
 \$ 6,451
 \$ 11,334
 \$ 10,201

 Federal Funds
 16
 ...

 TOTAL
 \$ 6,451
 \$ 11,350
 \$ 10,201

Provides for those permanent commissions and committees which are necessary to provide the Legislature with current information, and to maintain liaison with various national, state and local organziations. It further provides for the various study commissions and committees periodically established to investigate and recommend solutions to various problems that arise from time to time and for the compilation and distribution of various municipal codes.

	(Dollar Amounts in Thousands)				
	1985-86	1986-87	1987-88 Budget		
Source of Funds	Actual	Available			
Appropriations:					
Joint State Government Commission	\$ 1,388	\$ 1,445	\$ 1,400		
Local Government Commission	361	387	370		
Local Government Codes	50	45	53		
Joint Legislative Air and Water Pollution Control Committee	206	212	218		
Joint House and Senate Flag Purchase	40	40	40		
Legislative Audit Advisory Commission	20	91	100		
Ethics Commission	451	536	668		
Independent Regulatory Review Commission	716	728	745		
Capitol Preservation Committee	115	215	215		
Capitol Restoration	2,600	2,600	2,600		
Civil War Flags	100	100	100		
Colonial History	60	60	60		
Bicentennial — U.S. Constitution	125	125	125		
Commission on Sentencing	219	250	285		
Health Care Cost Containment Council		4,500 <sup>a</sup>	3,222		
Federal Funds:					
Impact of Sentencing Guidelines		16			
TOTAL	\$ 6,451	\$ 11,350	\$ 10,201		

<sup>&</sup>lt;sup>a</sup>The General Appropriation Act of 1986 (Act 5A) and the enabling legislation (Act 89) both appropriated \$2,250,000 for this program. Because of the duplication, \$2,250,000 was lapsed immediately, leaving available funding in the amount of \$2,250,000.

# **LEGISLATURE**

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	(Dollar Amounts in Thousands)									
	1985	-86 1986-87	1987-88	1988-89	1989-90	1990-91	1991-92			
Legislative Process	\$ 99,	\$ 113,281	\$ 119,619	\$ 119,619	\$ 119,619	\$ 119,619	\$ 119,619			
Legislature	99,	113,281	119,619	119,619	119,619	119,619	119,619			
DEPARTMENT TOTAL	\$ 99,		\$ 119,619	\$ 119,619	\$ 119,619	\$ 119,619	\$ 119,619			

# Legislature

OBJECTIVE: To formulate and enact the public policy of the Commonwealth; to define the functions of State Government; to provide revenue for the Commonwealth; and to appropriate money for the operation of State agencies and for other purposes.

#### **Recommended Program Costs:**

	1985-86	1986-87	(Dollar) 1987-88	Amounts in The 1988-89	ousands) 1989-90	1990-91	1991-92
General Fund	\$ 99,414	\$ 113,281	\$ 119,619	\$ 119,619	\$ 119,619	\$ 119,619	\$ 119,619
Federal Funds Other Funds			33	33	33	33	33
TOTAL	\$ 99,419	\$ 113,330	\$ 119,652	\$ 119,652	\$ 119,652	\$ 119,652	\$ 119,652

## **Program Analysis:**

The General Assembly, which consists of a 50 member Senate and a 203 member House of Representatives, is funded by many General Fund appropriations. These appropriations are detailed in the appropriation portion of this presentation.

There is a continued effort on the part of the House and Senate to acquire more adequate professional staff to provide more useful analytical studies for use in debating Commonwealth issues.

## Program Costs by Appropriation:

	(Dollar Amounts in Thousands)									
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92			
GENERAL FUND TOTAL	\$ 99,414	\$ 113,281	\$ 119,619	\$ 119,619	\$ 119,619	\$ 119,619	\$ 119,619			

# Summary by Fund and Appropriation

	1985-86	Dollar Amounts in Thousand	1987-88
General Fund	Actual	Available	Budget
General Government			
Supreme Court	\$ 5,557	\$ 4,422	\$ 4,687
Supreme Court — Home Office Expenses		1,300	1,333
Supreme Court Justice Expenses	130	130	130
Comprehensive Computer Plan	300	250	
Civil Rules Procedural Committee	192	202	216
Criminal Rules Procedural Committee	184	202	213
State Board of Law Examiners	212	207	148
Judicial Inquiry and Review Board	436	451	479
Video Proceedings Cost	84	80	
Court Administrator	2,700	2,807	2.000
District Justice Education	307	316	3,009 329
Superior Court	10,960	8,337	8,837
Superior Court — Home Office Expenses		2,858	2,972
Superior Court Justice Expenses	184	184	184
Superior Court — Educational Expenses	10		
Commonwealth Court	5,442	4,437	4,703
Commonwealth Court — Home Office Expenses		1,376	1,428
Commonwealth Court Justice Expenses	112	112	112
Commonwealth Court — Educational Expenses	10		
Courts of Common Pleas	26,725	27,062	30,428
Common Pleas — Senior Judges	1,508	2,233	1,601
Common Pleas — Judicial Education	325	400	360
Community Courts — District Justices of the Peace	23,975	23,354	24,472
Philadelphia Traffic Court	324	307	307
Philadelphia Municipal Court	2,116	2,053	2,220
Law Clerks	182	182	182
Subtotal	\$ 81,975	\$ 83,262	\$ 88,350
Grants and Subsidies			
Reimbursement of County Court Costs	\$ 25,987	\$ 25,987	\$ 27,110
Appellate Court — County Reimbursement	7,988		
District Justice Reimbursement	14,475	14,400	14,275
Juror Cost Reimbursement	1,050	1,469	1,469
Subtotal	\$ 49,500	\$ 41,856	\$ 42,854
TOTAL STATE FUNDS	\$ 131,475	\$ 125,118	<u>\$ 131,204</u>
Augmentations	\$ 1,156	\$ 979	\$ 1,093
GENERAL FUND TOTAL	\$ 132,631	\$ 126,097	\$ 132,297

**GENERAL FUND** 

**JUDICIARY** 

# **GENERAL GOVERNMENT**

Supreme Court	(D 1985-86 Actual		ounts in Thousan 1986-87 vailable	ls) 1987-88 Budget	
State Funds	\$	10,102 753	\$ 10,367 629	\$	10,544 743
TOTAL	\$	10,855	\$ 10,996	\$	11,287

Holds the supreme judicial powers of the Commonwealth. It consists of seven justices, one of whom is the Chief Justice, elected by qualified electors of the Commonwealth for a term of ten years.

Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriations:				
Supreme Court	\$ 5,557 <sup>a</sup>	\$ 4,422	\$ 4,687	
Supreme Court — Home Office Expenses		1,300	1,333	
Supreme Court — Justice Expenses	130	130	130	
Comprehensive Computer Plan	300	250		
Civil Rules Procedural Committee	192	202	216	
Criminal Rules Procedural Committee	184	202	213	
State Board of Law Examiners	212	207	148	
Judicial Inquiry and Review Board	436	451	479	
Court Administrator	2,700	2,807	3,009	
District Justice Education	307	316	329	
Video Proceedings Cost	84	80		
Augmentations:				
Law Student Fees to State Board of Law Examiners	565	476	565	
Filing Fees	165	140	165	
Registration Fees — District Justice Education	23	13	13	
TOTAL	\$ 10,855	\$ 10,996	\$ 11,287	

<sup>&</sup>lt;sup>a</sup>Includes \$1,318,000 actually appropriated as part of the \$5,418,000 appropriation Appellate Court Home Office Expenses.

GENERAL FUND	<b>IUDICIARY</b>

Superior Court	_	985-86 Actual	1	(Dollar Amounts in Thousands) 1986-87 Available		1987-88 Budget	
State Funds	\$	11,154 253	\$	11,379 200	\$	11,993 200	
TOTAL	\$	11,407	\$	11,579	\$	12,193	

Represents the court of intermediate appeal and its jurisdiction is provided by law. It is composed of 15 judges, of whom one is the President Judge, elected by the qualified electors of the State for ten year terms.

Source of Funds		1985-86 Actual		(Dollar Amounts in Thousands) 1986-87 Avaitable		
Appropriations: Superior Court Superior Court — Justice Expenses Superior Court — Home Office Expenses Superior Court — Educational Expenses	\$	10,960 <sup>a</sup> 184 	\$	8,337 184 2,858	\$	8,837 184 2,972
Augmentations: Filing Fees	\$	253	<u></u> \$	200	<del></del>	200
Commonwealth Court		985-86	1	unts in Thousand 986-87	19	987-88
Commonwealth Court		Actual		vailable		ludget
State Funds	\$ 	5,564 150	\$ 	5,925 150	\$	6,243
TOTAL	\$	5,714	\$	6,075	\$	6,393

The Commonwealth Court is a court of record of statewide original and appellate jurisdiction. The Court has original jurisdiction on all civil actions and proceedings by the Commonwealth or any officer acting in his official capacity and all civil actions and proceedings against the Commonwealth or any officer acting in his official capacity. It is composed of nine judges, of whom one is the President Judge, elected by the qualified electors of the State for ten year terms.

	(Dollar Amounts in Thousands					1		
	19	985-86	1	986-87	19	987-88		
Source of Funds		ctual	A	vailable	E	Budget		
Appropriations:								
Commonwealth Court	\$	5,442 <sup>b</sup>	\$	4,437	\$	4,703		
Commonwealth Court — Justice Expenses		112		112		112		
Commonwealth Court — Home Office Expenses				1,376		1,428		
Commonwealth Court — Educational Expenses		10						
Augmentations:								
Filing Fees		150		150		150		
TOTAL	\$	5,714	\$	6,075	\$	6,393		

<sup>&</sup>lt;sup>a</sup>Includes \$2,900,000 actually appropriated as part of the \$5,418,000 appropriation Appellate Court Home Office Expenses.

<sup>&</sup>lt;sup>b</sup>Includes \$1,200,000 actually appropriated as part of the appropriation Appellate Court Home Office Expenses.

	(D	ollar Amounts in Thousand	s)
	1985-86	1986-87	1987-88
Courts of Common Pleas	Actual	Available	Budget
State Funds	\$ 28,558	\$ 29,695	\$ 32,389

There is one common pleas court for each judicial district. Each district and number of judges are provided by law. These courts have unlimited original jurisdiction in all cases except as may be otherwise provided by law.

Source of Funds	(I 1985-86 Actual		(Dollar A	(Dollar Amounts in Thousands 1986-87 Available			987-88 Budget
Appropriations:							
Courts of Common Pleas	\$ 2	6,725		\$	26,902	\$	30,428
Court of Common Pleas — Recommended Supplemental					160		
Common Pleas — Senior Judges		1,508			1,576		1,601
Common Pleas — Senior Judges — Recommended					·		
Supplemental	•				657		
Common Pleas — Judicial Education		325			400		360
TOTAL	\$ 2	8,558		\$	29,695	\$	32,389

	(1	Dollar Amounts in Thousand	is)
	1985-86	1986-87	1987-88
Community Courts—District Justices of the Peace	Actual	Available	Budget
State Funds	\$ 23,975	\$ 23,354	\$ 24,472

Community courts may be established or discontinued by a vote of the majority of the electors in a judicial district. After establishment, they replace the justices of the peace, or the Municipal Court and Traffic Court in Philadelphia. The term of the judges of community courts is ten years.

Where a community court has not been established or where one has been discontinued, there is a district justice of the peace. Presently there are no community courts but there are district justices of the peace in 553 magisterial districts. The jurisdiction of district justices of the peace is as provided by law. Their term of office is six years.

	(I	Pollar Amounts in Thousand	is)
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget
Appropriation: Community Courts—District Justices of the Peace	\$ 23,975	\$ 23,354	\$ 24,472

Philadelphia Traffic Court and Philadelphia Municipal Court	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
State Funds	\$ 2,622	\$ 2,542	\$ 2,709	
These courts exist so long as a community cour is provided by law. They serve for a term of s		shed. The number of judges		
Source of Funds	1985-86 Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Appropriations:   Philadelphia Traffic Court	\$ 324 2,116 182	\$ 307 2,053 182 \$ 2,542	\$ 307 2,220 182 \$ 2,709	
GRANTS AND	SUBSIDIES  1985-86  Actual	(Dollar Amounts in Thousands) 1986-87 Available	1987-88 Budget	
Reimbursement of County Court Costs			-	
Provides reimbursement of costs incurred by tion of all common pleas courts established pur sylvania Constitution.				
Source of Funds	1985-86 Actual	1986-87 Available	1987-88 Budget	
Appropriations: Reimbursement of County Court Costs	\$ 25,987 7,988 14,475	\$ 25,987  14,400	\$ 27,110  14,275	
TOTAL	\$ 48,450	\$ 40,387	\$ 41,385	

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		_		-					

Juror Cost Reimbursement	(I 1985-86 Actual	Oollar Amounts in Thousands 1986-87 Available	1987-88 Budget
State Funds	\$ 1,050	\$ 1,469	\$ 1,469
In accordance with Act 78 of 1980, provides counties in relationship to juror payments and			by
	(I 1985-86	Pollar Amounts in Thousands	1987-88
Source of Funds	Actual	Available	Budget
Appropriation: Juror Cost Reimbursement	\$ 1,050	\$1,469	\$ 1,469

# Summary of Agency Program by Category and Subcategory General Fund and Special Funds

	(Dollar Amounts in Thousands)						
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
Adjudication of Defendants	\$ 131,475	\$ 125,118	\$ 131,204	\$ 134,738	\$ 138,413	\$ 142,236	\$ 146,211
State Judicial System	131,475	125,118	131,204	134,738	138,413	142,236	146,211
DEPARTMENT TOTAL	\$ 131,475	\$ 125,118	\$ 131,204	\$ 134,738	\$ 138,413	\$ 142,236	\$ 146,211

## State Judicial System

OBJECTIVE: To provide Pennsylvania citizens with prompt and equitable justice under the law.

## Recommended Program Costs:

	(Dollar Amounts in Thousands)						
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
General Fund	\$ 131,475	\$ 125,118	\$ 131,204	\$ 134,738	\$ 138,413	\$ 142,236	\$ 146,211
Other Funds	1,156	979	1,093	1,100	1,127	1,145	1,164
TOTAL	\$ 132,631	\$ 126,097	\$ 132,297	\$ 135,838	\$ 139,540	\$ 143,381	\$ 147,375

### **Program Analysis:**

The judicial power of the Commonwealth is vested in a Unified Judicial System consisting of the Supreme Court, the Superior Court, the Commonwealth Court, Courts of Common Pleas, Community Courts, Philadelphia Municipal Court, Pittsburgh Magistrates Court, Traffic Court of Philadelphia and district justices.

The supreme judicial powers in the Commonwealth rest in the Supreme Court which consists of seven justices. It has limited jurisdiction of appeals from final orders of the Courts of Common Pleas in specified classes of cases as prescribed by the Legislature, including appeals from Commonwealth Court in matters which commenced in that Court, and direct appeals from all lower courts in certain cases involving constitutional questions and from certain judicial agencies. The court has discretionary jurisdiction to review other appeals from Superior and Commonwealth Courts upon allowance by any two justices and may, on its own motion, assume plenary jurisdiction of any matter pending before any court of the Commonwealth.

The Supreme Court exercises general supervisory and administrative authority over all courts, judges and district justices. This authority includes the assignment of judges and justices. It also appoints the Court Administrator of Pennsylvania, who supervises the Administrative Office of Pennsylvania Courts as required for the prompt and proper disposition of the business of all courts and justices of the peace.

The Supreme Court has the power to prescribe general rules governing practice, procedure and the conduct of all courts in the Unified Judicial System.

The Superior Court consists of 15 judges. It has exclusive appellate jurisdiction of all appeals from final orders of the Courts of Common Pleas regardless of the nature of the controversy except those within the exclusive jurisdiction of the Supreme or Commonwealth Courts.

The Commonwealth Court consists of nine judges and is a court of original and appellate jurisdiction. It has

original jurisdiction on all civil actions and proceedings by the Commonwealth or any officer acting in his official capacity and all civil proceedings against the Commonwealth or any officer acting in his official capacity. In the latter category, its jurisdiction is exclusive; in the former, concurrent with the Common Pleas Court.

Original jurisdiction for most major cases rests in the Courts of Common Pleas. There is one Common Pleas Court for each of the 60 judicial districts, often with several divisions and judges. Throughout the Commonwealth, there are currently 329 Common Pleas judges, an increase of five percent since 1985. Act 213 of 1986 added an additional fourteen judges to the courts of common pleas. Six of these judges could be appointed by the Governor in 1986-87 while seven judges will be elected at the next municipal election. The remaining judge could be appointed in the 1988-89 year. These courts have unlimited original jurisdiction except as otherwise provided by law.

The Philadelphia Municipal Court is a court of record whose 22 judges must be lawyers. Its limited jurisdiction is analogous to that of District Justice Courts.

The 543 District Justice Courts, the Pittsburgh Court, and the Philadelphia Traffic Court have original jurisdiction in minor cases such as traffic violations.

The Administrative Office of Pennsylvania Courts is directed by the Court Administrator and performs administrative functions as directed by the Supreme Court. It is primarily the administrative arm of the Supreme Court.

The Minor Judiciary Education Board is responsible for administering the qualifying and continuing district justice education program as required by the Constitution and by acts of the General Assembly, with the Administrative Office of Pennsylvania Courts acting as the administrative agency for the board. The board conducts education programs for individuals who are not members of the Bar to qualify as district justice and for the annual continuing education of all district justices.

# State Judicial System (continued)

# Program Analysis: (continued)

In addition to providing direction of certain courts and court activities, the Commonwealth provides direct grants to reimburse counties a portion of their juror's payments and mileage expenses. An additional \$1.1 million has been provided to maintain the county court reimbursement program.

The recommended funding will permit the Judiciary to proceed with the following initiatives: (1) conversion of all law clerks to salaried positions; (2) the next phase of the Statewide Court Information System; and (3) additional senior judge days for the Common Pleas and Philadelphia Municipal courts.

## Program Costs by Appropriation:

	(Dollar Amounts in Thousands)						
	1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92
GENERAL FUND  Judiciary (All Judiciary Appropriations).	\$ 131,475	\$ 125,118	\$ 131,204	\$ 134,738	\$ 138,413	\$ 142,236	\$ 146,211

