

## OFFICE OF GENERAL COUNSEL

RIGHT TO KNOW LAW POLICY, effective January 1, 2009

Pursuant to Section 504 of the Right-to-Know Law, 65 P.S. §67.101 et seq. (RTKL), the Office of General Counsel ("OGC") sets forth the following policies, process and procedures, regarding responses by OGC to requests made pursuant to the RTKL, in addition to complying with the policies set forth in Management Directive 205.36, which may be located at: [http://www.portal.state.pa.us/portal/server.pt?open=512&objID=711&PageID=228891&mode=2&contentid=http://pubcontent.state.pa.us/publishedcontent/publish/cop\\_general\\_government\\_operations/oa/oa\\_portal/omd/p\\_and\\_p/management\\_directives/management\\_administrative\\_support/items/205\\_36\\_right\\_to\\_know\\_law\\_effective\\_january\\_1\\_2009.html](http://www.portal.state.pa.us/portal/server.pt?open=512&objID=711&PageID=228891&mode=2&contentid=http://pubcontent.state.pa.us/publishedcontent/publish/cop_general_government_operations/oa/oa_portal/omd/p_and_p/management_directives/management_administrative_support/items/205_36_right_to_know_law_effective_january_1_2009.html).

In addition, to facilitate access to documents of public interest and reduce the need for RTKL requests, OGC makes many documents public. DGS publishes many solicitations, awards and contracts on its website at <http://www.emarketplace.state.pa.us/>; uploads contracts to the Department of Treasury website, pursuant to the requirements of Chapter 17 of the RTKL, 65 P.S. §§ 67.1701-1702; and may also place other public records on its website, at: <http://www.ogc.state.pa.us> as it deems appropriate:

### I. REQUESTS

A. A written request to the Agency under the RTKL **must**:

1. Be addressed to the Agency Open Records Officer ("AORO") at:

Martha Booth  
Agency Open Records Officer  
Office of General Counsel  
333 Market Street, 17<sup>th</sup> Floor  
Harrisburg, PA 17101  
Fax # 717-787-1788  
Tel. # 717-783-6563  
E-mail: [RA-RTK-ExecOff@state.pa.us](mailto:RA-RTK-ExecOff@state.pa.us)

2. Identify a name and address to which the agency should address its response;
3. Indicate that the request is being made pursuant to the RTKL;
4. Be submitted in person, by mail, by e-mail or by facsimile;
5. Be sufficiently specific to enable OGC to ascertain which records are being requested; and
6. Be from a person that is a legal resident of the United States.

**B.** While verbal requests may be fulfilled by OGC, the requester cannot pursue the relief and remedies provided under the RTKL unless the request is in writing.

**C.** RTKL requests may be on the form available at the website of the Office of Open Records (attached as Appendix "A"), at: <http://openrecords.state.pa.us>.

**D.** The regular business hours of the OGC RTKL Office are 8:30 a.m. to 4:30 p.m., Monday through Friday. Any RTKL request received by the OGC RTKL Office after the close of regular business hours shall be deemed to have been received by that office on the following business day.

**E.** RTKL requests received by OGC will be considered "public record" information by the Agency and such requests may be made available for public access through its website.

## **II. RESPONSES**

The OGC AORO may respond by providing a requester with access to inspect a record electronically or as otherwise maintained by the Agency, either: 1) by providing access in the offices of the Agency, if agreed to by the requester, 2) by sending a copy to the requester; or 3) by notifying the requester that the record is available through publicly accessible electronic means and, if the requester writes to the agency within 30 days that the requester is unable or unwilling to access the information electronically, by then providing the records in paper format, upon payment for the same. Each of these options is a "response" for purposes of the RTKL, as is OGC's written notice to the requester granting, denying or partially granting and partially denying access to a record. OGC may send written responses to requesters by United States mail, by hand (in person or by delivery service), by facsimile or, by e-mail.

Unless a longer period of time is needed and communicated to the requester by an "interim response" (as discussed in paragraph A below), the RTKL requires that OGC respond to an RTKL request within five business days. For purposes of determining the end of the five business day period, the day that a RTKL request is received is not counted. The first day of the five business day period is OGC's next business day.

### **A. Interim Responses.**

OGC must provide a final response to a RTKL request within 5 business days unless one or more specific conditions are satisfied and the AORO gives the requester written notice that additional time will be required. That notice is referred to as an "interim response."

The OGC AORO may send an interim response if any of the following apply:

1. The RTKL request requires redaction of a public record;
2. The RTKL request requires retrieval of a record from a remote location;
3. A response within the 5 business day period cannot be accomplished due to bona fide staffing limitations, which limitations must be specified in the interim response;
4. A legal review is necessary to determine whether the record requested is subject to access under the Act;
5. The requester has not complied with the OGC's policies regarding access to public records;
6. The requester has not complied with a demand for prepayment of fees, which are required to fulfill the RTKL request and which are estimated to exceed \$100; further, if prepayment of fees is required by OGC, the time period for response shall be tolled from the time the demand for payment is made until such time as payment is actually received; or
7. The extent or nature of the request precludes a response within the required time period.

An interim response must: 1) be sent to the requester on or before the last day of the 5 business day period; 2) state that the request is being reviewed and the reason for the review; 3) give an estimate of applicable fees owed when the record becomes available; and 4) state a reasonable date that a response is expected to be provided. This date must not be more than 30 calendar days from the end of the 5 business day period.

If the date of an expected response is in excess of 30 days following the five days allowed for in Section 901, the request will be deemed denied unless the requester has agreed in writing to the date specified in the notice.

OGC will send an interim response when the estimated fee for responding to the request is in excess of \$100. Once the estimated payment is received, the agency will proceed to: 1) make a final determination as to what records, if any, are public records under the RTKL, 2) begin search and retrieval of those records, 3) perform any required redaction and 4) advise the requester, within 30 days, as to a date by when any responsive public records will be produced. Failure to make an estimated payment by the date required by OGC in its interim response will result in the request being deemed withdrawn.

## **B. Final Responses.**

There are three possible final responses. Either the request is: 1) granted; 2) denied; or 3) granted in part and denied in part. The failure to make a timely response is deemed to be a denial.

If a written request is denied in whole or in part, OGC will issue a final written response that will include an explanation of the procedure for the requester to appeal, if the requester chooses to do so. The written denial will also set forth the specific reasons for the denial, including a citation of supporting legal

authority. If the denial is the result of a determination that that the record requested is exempt from disclosure, the specific reasons for OGC's determination shall be included.

Non-production of records due to the fact that a good faith search by OGC does not produce any responsive records is not a denial of access.

### **C. Redaction**

OGC will not deny access to a public record based upon the fact that portions of the record are not public records and, as a result, not subject to disclosure. OGC will redact the portions of a public record that are not public records and produce the portions that are public records.

### **D. Access**

OGC may provide a requester with access to inspect a record electronically or as otherwise maintained by OGC, either: 1) by providing access in the offices of OGC, if agreed to by the requester, 2) by sending a copy to the requester or 3) by notifying the requester that the record is available through publicly accessible electronic means and, if the requester writes to OGC within 30 days that the requester is unable or unwilling to access the information electronically, by then providing the records in paper format, upon payment for the same.

OGC has the discretion to determine the building(s) and room(s) that will be used to provide a requester with access to OGC's public records. The selection of buildings and rooms for access to OGC's public records is a matter within the discretion of the AORO.

OGC will provide a public record to a requester in the medium requested if the record exists in that medium. Otherwise, the public record must be provided in the medium in which it exists. If a public record only exists in one medium, OGC is not required to convert that public record to another medium, except that if the public record is only available in an electronic form, the agency must print it out on paper if the requester so requests.

OGC is not required to create a public record that does not already exist, nor is it required to compile, maintain, format, or organize a public record in a manner in which OGC does not currently do so.

### **E. Duplication of Public Records.**

OGC may either make copies itself or, in its discretion, allow the requester to bring the necessary equipment to make its own copies. OGC may make its duplication equipment available to a requester but require that the requester operate the equipment; assign Agency staff to make the duplications; or contract for duplication services and require the requester to pay the applicable rate.

### **III. APPEALS**

When a request is denied or deemed denied, whether in whole or in part, the requester may file an appeal with the Office of Open Records, where it will be assigned to an Appeals Officer. This appeal must be filed within 15 business days of the denial or deemed denial. The appeal must state the grounds upon which the requester asserts that the record is public, and should address any grounds stated by the agency for delaying or denying the request. The appeal shall be sent to the OOR at the address set forth below and simultaneously to OGC's AORO, in the same manner as the appeal is sent to the OOR (e-mail, fax, mail or hand delivery) with: 1) the agency response, 2) the RTKL request and 3) the appeal form that is available on the OOR website at: <https://www.dced.state.pa.us/public/oor/appealformgeneral.pdf>.

The Commonwealth Office of Open Records  
Commonwealth Keystone Building  
400 North Street, Plaza Level  
Harrisburg, PA 17120-0225  
Phone: 717-346-9903  
Email: [openrecords@state.pa.us](mailto:openrecords@state.pa.us)

A person other than OGC or the requester, with a direct interest in the record that is subject to an appeal, has 15 days following actual knowledge of the appeal, but no later than the date the Appeals Officer issues an order, to file a written request to provide information or to appear before the Appeals Officer in support of the requester's or OGC's position in the appeal. The Appeals Officer may, but needs not, grant the request.

For further information on appeals, it is suggested that the requester review the website of the Office of Open Records.

### **IV. FEES**

Applicable fees to be charged by OGC under the RTKL are as follows:

#### **A. Fees Determined by the Office of Open Records**

Under the RTKL, the Office of Open Records has the authority to establish two fees for Commonwealth agencies: Duplication, 65 P.S. §67.1307(b) and Enhanced Electronic Access (an agency may establish user fees, subject to approval by the Office of Open Records), 65 P.S. 65 P.S. §67.1307 (e).

The fees for duplication are established by the Office of Open Records, as posted on its website at <http://openrecords.state.pa.us>. Unless otherwise directed by statute, OGC will charge \$.25 per page for duplication, although on-site publication may be at a reduced rate of \$.15, at the discretion of OGC.

Pursuant to this agency policy, OGC may waive duplication fees for 20 pages or less. Duplication charges are to be paid for any duplication in excess of 20 pages.

## **B. Specialized Fees**

1. OGC will charge \$1 per copy for certified copies, when requested by the requester.

2. OGC will charge the actual cost for postage, facsimile/microfiche or other media, as well as for specialized documents, except that postage fees will be waived for postage that costs under \$1.00.

3. Special rules apply to fees for transcripts of administrative proceedings:

(i) Prior to an adjudication becoming "final, binding and non-appealable," transcripts may be requested through OGC, however the stenographer or court reporter is permitted to charge the regular fee for this service.

(ii) Following an adjudication becoming "final, binding and non-appealable," a request for the transcript shall be treated like any other request for a record and the usual duplication fee of up to \$.25 per page will be charged.

## **C. Reasonable and Necessarily Incurred Costs**

As expressly provided by 65 P.S. §67.1307(g), OGC has the authority to charge requesters reasonable fees for necessarily incurred costs. OGC will determine and charge such fees on a case by case basis.

## **D. General**

No charge shall be made for agency or legal review of the record to see whether the requested records are public records that are subject to production.

If the estimated fees that are required to fulfill the RTKL request exceed \$100, the requester must pay the estimated amount in advance, either by certified check or by ordinary check, which must first have cleared to be considered received by OGC. The demand for prepayment will specify a reasonable period of time in which the requester must make such prepayment. Failure to make to estimated payment by the date required by OGC in its interim response will result in the request being deemed withdrawn.

All applicable fees must be paid in order to receive access to the record requested. 65 P.S. §67.901. Any requester who has unpaid amounts outstanding to OGC or to any agency under the Governor's jurisdiction, in relation to RTKL requests where production was made by any such agency, will

not be granted access to records under other RTKL requests until such prior amounts due have been paid in full.

When an estimated fee was not required to be paid because the estimate was \$100 or less, but actual fees are over \$100 or where the fee was under \$100, an agency has the discretion to produce the records and invoice for the amount due or to require payment prior to production.